



Financial Statements  
June 30, 2017

# School Construction Assistance Revolving Loan Fund

# SCHOOL CONSTRUCTION ASSISTANCE REVOLVING LOAN FUND

## Table of Contents

---

	<u>Exhibits</u>	<u>Page</u>
<b>INDEPENDENT AUDITOR’S REPORT</b>		1
<b>MANAGEMENT’S DISCUSSION AND ANALYSIS</b>		3
<b>FINANCIAL STATEMENTS</b>		
Statement of Net Position		7
Statement of Revenues, Expenses and Changes in Fund Net Position		8
Statement of Cash Flows		9
Notes to Financial Statements		10
<b>EXHIBITS</b>		
Independent Auditor’s Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	A-1	15
Independent Auditor’s Comments Requested by the North Dakota Legislative Audit and Fiscal Review Committee	A-2	17
Independent Auditor’s Communication to the Industrial Commission of North Dakota	B-1	20



## Independent Auditor's Report

The Industrial Commission  
State of North Dakota  
Bismarck, North Dakota

### Report on the Financial Statements

We have audited the accompanying financial statements of the School Construction Assistance Loan Fund (the Fund), an enterprise fund of the State of North Dakota, as of and for the six months ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the Fund's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Fund's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Fund's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

[www.eidebailly.com](http://www.eidebailly.com)

1730 Burnt Boat Loop, Ste. 100 | P.O. Box 1914 | Bismarck, ND 58502-1914 | T 701.255.1091 | F 701.224.1582 | EOE

**Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the Fund, as of June 30, 2017, and the respective changes in its financial position and its cash flows thereof for the six months then ended in accordance with accounting principles generally accepted in the United States of America.

**Emphasis of Matter**

As discussed in Note 1, the financial statements of the Fund are intended to present the financial position, the changes in financial position and cash flows of only that portion of the State of North Dakota that is attributable to the transactions of the Fund. They do not purport to, and do not, present fairly the financial position of the State of North Dakota as of June 30, 2017, and the changes in its financial position and cash flows for the six months then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

**Other Matters****Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3 through 6 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued a report dated October 30, 2017 on our consideration of the Fund's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Fund's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Fund's internal control over financial reporting and compliance.



Bismarck, North Dakota  
October 30, 2017

**SCHOOL CONSTRUCTION ASSISTANCE REVOLVING LOAN FUND**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**JUNE 30, 2017**  
**(Dollars in Thousands)**

---

The management discussion and analysis of the School Construction Assistance Revolving Loan Fund's (the Fund) financial performance provides an overview of the Fund's financial activities for the six months ended June 30, 2017. Please read it in conjunction with the financial statements of the Fund.

**FINANCIAL HIGHLIGHTS:**

The School Construction Assistance Revolving Loan Fund was established by North Dakota Century Code (NDCC) Section 15.1-36 for the purpose of providing low-interest school construction loans. The board of a school district may propose a new construction or remodeling project with a cost of at least one million dollars and an expected utilization of at least thirty years. Loan applications are reviewed and approved by the superintendent of public instruction.

As of June 30, 2016, the Fund was a special revolving fund in the State Treasury administered by the North Dakota Department of Trust Lands (Department) and was presented in the Department's annual financial statements. Senate Bill 2272 of the 2017 North Dakota Legislature amended the Fund to be administered by the Bank of North Dakota. The Fund was transferred from the State Treasury to the Bank on January 3, 2017. All moneys transferred to the Fund, interest upon moneys in the Fund, and repayments of principal and interest are appropriated to the Bank on a continuing basis for administrative costs and loan disbursement.

There were no loans advanced during the six months ended June 30, 2017. There were two loan commitments for \$20,000 as of June 30, 2017.

Funds available for investment in loans as of June 30, 2017 were \$17,900.

**REQUIRED FINANCIAL STATEMENTS:**

The Fund is an enterprise fund and uses the accrual basis of accounting. The basic financial statements include the statement of net position, statement of revenues, expenses, and changes in fund net position, and statement of cash flows. The statement of net position provides readers the assets and liabilities of the Fund, with the differences between the two reported as net position. The statement of revenues, expenses, and changes in fund net position identifies the operating performance of the Fund for the fiscal year. The statement of cash flows identifies cash flows from operating activities, non-capital financing activities, and investing activities, and provides answers to such questions as where did the cash come from, what was cash used for, and what was the change in the cash balance during the reporting period.

**SCHOOL CONSTRUCTION ASSISTANCE REVOLVING LOAN FUND**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**JUNE 30, 2017**  
**(Dollars in Thousands)**

**CONDENSED STATEMENT OF NET POSITION**  
**JUNE 30, 2017**

	<u>2017</u>
<b>ASSETS</b>	
Cash and cash equivalents	\$ 17,900
Interest receivable	215
Loans, net	<u>134,389</u>
Total assets	<u>152,504</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	<u>-</u>
<b>TOTAL ASSETS AND DEFERRED OUTFLOWS</b>	<u>\$ 152,504</u>
<b>LIABILITIES</b>	<u>\$ 175</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>	<u>-</u>
<b>NET POSITION - UNRESTRICTED</b>	<u>152,329</u>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS AND NET POSITION</b>	<u>\$ 152,504</u>

*Loans*

As of June 30, 2017, there are 19 loans outstanding totaling \$135,952 with an allowance for loan losses of \$1,563 for net loans of \$134,389.

*Net Position*

All moneys transferred to the Fund, interest upon moneys in the Fund, and payments to the Fund of principal and interest are appropriated to the Bank on a continuing basis for administrative costs and for loan disbursements. Net position of the Fund as of June 30, 2017 is \$152,329.

**SCHOOL CONSTRUCTION ASSISTANCE REVOLVING LOAN FUND  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
JUNE 30, 2017  
(Dollars in Thousands)**

**CONDENSED STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION  
SIX MONTHS ENDED JUNE 30, 2017**

	<u>2017</u>
OPERATING REVENUES	<u>\$ 1,024</u>
OPERATING EXPENSES	<u>1,918</u>
OPERATING LOSS	(894)
NONOPERATING REVENUES	<u>3</u>
LOSS BEFORE TRANSFERS	(891)
TRANSFERS IN	<u>153,220</u>
CHANGE IN NET POSITION	152,329
TOTAL NET POSITION, BEGINNING OF PERIOD	<u>-</u>
TOTAL NET POSITION, END OF PERIOD	<u><u>\$ 152,329</u></u>

*Revenue*

Operating revenue is from interest accrued on loans outstanding. A loan made from the Fund must have an interest rate that does not exceed two percent.

*Expenses*

The provision for loan loss was \$1,563 for the six months ended June 30, 2017. Other expenses include an administration fee paid to the Bank in the amount of one-half percent of any outstanding loans and an independent audit of the financial records.

*Nonoperating Revenue*

Nonoperating revenue represents interest earned on cash and cash equivalents.

*Transfers*

The 2017 North Dakota Legislature passed Senate Bill 2272 to change the Fund to a revolving fund appropriated to the Bank on a continuing basis. The fund was transferred from the State Treasury administered by the Department of Trust Lands to the Bank on January 3, 2017.

**SCHOOL CONSTRUCTION ASSISTANCE REVOLVING LOAN FUND  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
JUNE 30, 2017  
(Dollars in Thousands)**

---

**ECONOMIC FACTORS AND FUTURE OUTLOOK**

As of June 30, 2017, there were two outstanding commitments to extend credit for \$20,000. The maximum loan amount to which a school district is entitled is \$10,000 with a term of twenty years and interest rate not to exceed two percent.

Senate Bill 2272 of the 2017 North Dakota Legislature states that the Office of Management and Budget shall transfer the sum of \$75,000 from the Foundation Aid Stabilization Fund to the Fund during the period beginning August 1, 2017 and ending June 30, 2019. Of the \$75,000 transferred to the Fund, up to \$50,000 must be used to purchase existing loans originated by the Bank under Section 15.1-36-06. The remaining amount transferred to the Fund is available for new school construction loans. The sum of \$75,000 was transferred from the Foundation Aid Stabilization Fund to the Fund in September 2017.

**CONTACTING THE FUND'S FINANCIAL MANAGEMENT**

This financial report is designed to provide our citizens, customers, and creditors with a general overview of the Fund's finances and to demonstrate the Fund's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact Bank of North Dakota, P.O. Box 5509, Bismarck, North Dakota 58506-5509.



**SCHOOL CONSTRUCTION ASSISTANCE REVOLVING LOAN FUND**  
**STATEMENT OF NET POSITION**  
**JUNE 30, 2017**  
**(Dollars in Thousands)**

	<u>2017</u>
<b>ASSETS</b>	
Current Assets	
Cash and cash equivalents	\$ 17,900
Loans, current portion	7,350
Interest receivable	<u>215</u>
Total current assets	<u>25,465</u>
Noncurrent Assets	
Loans, net of allowance for loan losses of \$1,563 in 2017	<u>127,039</u>
Total noncurrent assets	<u>127,039</u>
Total assets	<u>152,504</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	
	<u>-</u>
Total assets and deferred outflows	<u>\$ 152,504</u>
<b>LIABILITIES</b>	
	<u>\$ 175</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>	
	<u>-</u>
<b>NET POSITION</b>	
Unrestricted	<u>152,329</u>
Total liabilities, deferred inflows and net position	<u>\$ 152,504</u>

**SCHOOL CONSTRUCTION ASSISTANCE REVOLVING LOAN FUND**  
**STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION**  
**SIX MONTHS ENDED JUNE 30, 2017**  
**(Dollars in Thousands)**

	<u>2017</u>
OPERATING REVENUES	
Interest on loans	<u>\$ 1,024</u>
OPERATING EXPENSES	
Administrative fees	353
Other expenses	2
Provision for loan loss	<u>1,563</u>
OPERATING LOSS	(894)
NONOPERATING REVENUES	
Investment income	<u>3</u>
LOSS BEFORE TRANSFERS	(891)
OPERATING TRANSFERS IN	
Transfer from Department of Trust Lands	<u>153,220</u>
CHANGE IN NET POSITION	152,329
TOTAL NET POSITION, BEGINNING OF PERIOD	<u>-</u>
TOTAL NET POSITION, END OF PERIOD	<u><u>\$ 152,329</u></u>

**SCHOOL CONSTRUCTION ASSISTANCE REVOLVING LOAN FUND**  
**STATEMENT OF CASH FLOWS**  
**SIX MONTHS ENDED JUNE 30, 2017**  
**(Dollars in Thousands)**

	<u>2017</u>
OPERATING ACTIVITIES	
Payment of administrative fees to the Bank of North Dakota	\$ (178)
Payment of other expenses	<u>(2)</u>
NET CASH USED FOR OPERATING ACTIVITIES	<u>(180)</u>
NON-CAPITAL FINANCING ACTIVITIES	
Transfer from Department of Trust Lands	<u>9,060</u>
NET CASH FROM NON-CAPITAL FINANCING ACTIVITIES	<u>9,060</u>
INVESTING ACTIVITIES	
Investment income received	3
Loan interest received	1,957
Proceeds from principal collections on loans	<u>7,060</u>
NET CASH FROM INVESTING ACTIVITIES	<u>9,020</u>
NET CHANGE IN CASH	17,900
CASH AND CASH EQUIVALENTS, BEGINNING OF PERIOD	<u>-</u>
CASH AND CASH EQUIVALENTS, END OF PERIOD	<u>\$ 17,900</u>
RECONCILIATION OF OPERATING LOSS TO NET CASH USED FOR OPERATING ACTIVITIES	
Operating loss	\$ (894)
Adjustments to reconcile operating loss to net cash used from operating activities	
Adjustment for provision for loan loss	1,563
Increase in due to Bank of North Dakota	175
Reclassification of items to other activities	
Interest income on loans	<u>(1,024)</u>
NET CASH USED FOR OPERATING ACTIVITIES	<u>\$ (180)</u>
SUPPLEMENTAL SCHEDULE OF NON-CASH TRANSACTIONS	
Transfer of loans and interest receivable from Department of Trust Lands	<u>\$ 144,160</u>

**SCHOOL CONSTRUCTION ASSISTANCE REVOLVING LOAN FUND**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2017**  
**(Dollars in Thousands)**

---

**NOTE 1 - SIGNIFICANT ACCOUNTING POLICIES**

*Nature of Operations*

Section 15.1-36 of the North Dakota Century Code (NDCC) established the School Construction Assistance Revolving Loan Fund (the Fund). The purpose of the Fund is to provide low-interest school construction loans. The board of a school district may propose a new construction or remodeling project with a cost of at least one million dollars and an expected utilization of at least thirty years. Loan applications are reviewed and approved by the superintendent of public instruction. The Bank administers the Fund and all loans made by the Fund.

As of June 30, 2016, the Fund was a special revolving fund in the State Treasury administered by the North Dakota Department of Trust Lands (Department) and was presented in the Department's annual financial statements. Senate Bill 2272 of the 2017 North Dakota Legislature amended the Fund to be administered by the Bank of North Dakota. The Fund was transferred from the State Treasury to the Bank on January 3, 2017. All moneys transferred to the Fund, interest upon moneys in the Fund, and repayments of principal and interest are appropriated to the Bank on a continuing basis for administrative costs and loan disbursement.

Loans made by the Fund may not exceed ten million dollars, must have an interest rate that does not exceed two percent, and must have a repayment schedule that does not exceed twenty years.

*Reporting Entity*

In accordance with Governmental Accounting Standards Board (GASB) Statement No. 61, *The Financial Reporting Entity: Omnibus*, the Fund should include all component units over which the Fund exercises such aspects as (1) appointing a voting majority of an organization's governing body and (2) has the ability to impose its will on that organization, or (3) the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the Fund.

Based on that criteria, no organizations were determined to be part of the Fund. The Fund is included as part of the primary government in the State of North Dakota's reporting.

*Fund Accounting*

The Fund is an enterprise fund and uses the accrual basis of accounting. Under the accrual basis of accounting, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred.

*Basis of Accounting and Measurement Focus*

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All enterprise funds are accounted using the economic resources measurement focus. With this measurement focus, all assets and liabilities associated with the operation of these funds are included on the statement of net position. Net position is segregated into net investment in capital assets, restricted, and unrestricted components. The statement of revenues, expenses and changes in fund net position presents increases (e.g., revenues) and decreases (e.g., expenses) in total net position. The statement of cash flows presents the cash flows for operating activities, non-capital financing activities, and investing activities.

**SCHOOL CONSTRUCTION ASSISTANCE REVOLVING LOAN FUND**  
**NOTES TO FINANCIAL STATEMENTS – CONTINUED**  
**JUNE 30, 2017**  
**(Dollars in Thousands)**

---

*Use of Estimates*

In preparing financial statements in conformity with generally accepted accounting principles in the United States of America, management is required to make estimates and assumptions that affect the reported amounts of assets and liabilities as of the date of the statement of net position and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates. Material estimates that are particularly susceptible to significant change in the near-term relate to the determination of the allowance for loan losses.

*Significant Group Concentrations of Credit Risk*

All of the Fund's business is with political subdivisions within the State of North Dakota. Concentrations of credit risk are present in the Fund.

*Cash and Cash Equivalents*

The Fund considers all cash and time deposits with original maturities of three months or less to be cash and cash equivalents for the purpose of reporting cash flows.

*Loans*

Loans are stated at their outstanding unpaid principal balance. Interest income on loans is accrued at a specific rate not to exceed two percent on the unpaid principal balance.

The accrual of interest on loans is discontinued when, in management's opinion, the borrower may be unable to meet payments as they become due. When interest accrual is discontinued, all unpaid accrued interest is reversed. Interest income is subsequently recognized only to the extent cash payments are received.

*Allowance for Loan Losses*

The Fund uses the allowance method in providing for loan losses. Accordingly, the allowance is increased or reduced by the current year's provision for loan losses charged to operations and reduced by net charge-offs.

The adequacy of the allowance for loan losses and the provisions for loan losses charged to operations are based on management's evaluation of a number of factors, including recent loan loss experience, continuous evaluation of the loan portfolio quality, current and anticipated economic conditions, and other pertinent factors. Loans are charged to the allowance when management believes the collection of the principal is doubtful.

*Credit Related Financial Instruments*

In the ordinary course of business, the Fund has entered into commitments to extend credit. Such financial instruments are recorded when they are funded.

*Operating and Non-operating Revenues*

Operating revenues consist of interest income on the loans. All other revenues are classified as non-operating.

**SCHOOL CONSTRUCTION ASSISTANCE REVOLVING LOAN FUND**  
**NOTES TO FINANCIAL STATEMENTS – CONTINUED**  
**JUNE 30, 2017**  
**(Dollars in Thousands)**

**NOTE 2 - DEPOSITS AND INVESTMENTS**

*Deposits*

The carrying value and bank balance of the Fund’s cash deposits at June 30, 2017 was \$17,900. Of the bank amounts, none were covered by depository insurance and all are uncollateralized. These monies are deposited in the Bank of North Dakota and are guaranteed by the State of North Dakota (NDCC Section 6-09-10).

*Custodial and Concentration of Credit Risk*

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, the Fund will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The Fund does not have a formal policy that limits custodial credit risk for deposits. None of the Fund’s deposits are covered by depository insurance. The Fund’s deposits are uncollateralized and all of the deposits are held at the Bank of North Dakota and are guaranteed by the State of North Dakota (NDCC Section 6-09-10).

**NOTE 3 - LOANS**

A description of Fund loans is included under “Nature of Operations” in Note 1. A summary of the balance of loans are as follows:

	<u>2017</u>
Loans, current portion	\$ 7,350
Loans, noncurrent portion	<u>128,602</u>
Total loans	135,952
Allowance for loan losses	<u>1,563</u>
Total loans, net	<u><u>\$ 134,389</u></u>

Changes in the balances of loans are as follows:

Balance, beginning of period	\$ -
Transfer from Department of Trust Lands	143,012
Loan advances	-
Principal collections	<u>(7,060)</u>
Balance, end of period	<u><u>\$ 135,952</u></u>

**SCHOOL CONSTRUCTION ASSISTANCE REVOLVING LOAN FUND**  
**NOTES TO FINANCIAL STATEMENTS – CONTINUED**  
**JUNE 30, 2017**  
**(Dollars in Thousands)**

---

Changes in allowance for loan losses are as follows:

	<u>2017</u>
Balance, beginning of period	\$ -
Provision of loan losses	<u>1,563</u>
Balance, end of period	<u><u>\$ 1,563</u></u>

There were no impaired loans, no loans on nonaccrual status, and no loans 90 days or more past due as of June 30, 2017.

**NOTE 4 - RELATED PARTY TRANSACTIONS**

Senate Bill 2272 of the 2017 Legislative Session amended the Fund, previously in the State Treasury, to be administered by the Bank of North Dakota. This change in administration is shown as a transfer in of \$153,220 on the statement of revenues, expenses, and changes in fund net position.

The Fund is supervised and administered by the Bank of North Dakota. All cash accounts are deposited with the Bank of North Dakota. The annual administrative fees charged by the Bank are equivalent to one-half percent of the outstanding loans. Administration fees of \$353 were charged during 2017, of which \$175 was due to the Bank as of June 30, 2017.

Senate Bill 2272 of the 2017 North Dakota Legislature states that the Office of Management and Budget shall transfer the sum of \$75,000 from the Foundation Aid Stabilization Fund to the Fund during the period beginning August 1, 2017 and ending June 30, 2019. Of the \$75,000 transferred to the Fund, up to \$50,000 must be used to purchase existing loans originated by the Bank under Section 15.1-36-06. The remaining amount transferred to the Fund is available for new school construction loans. The sum of \$75,000 was transferred from the Foundation Aid Stabilization Fund to the Fund in September 2017.

**NOTE 5 - LOAN COMMITMENTS**

The Fund is a party to credit related financial instruments with off-statement-of-net-position risk in the normal course of business to meet the financing needs of its customers. These financial instruments include commitments to extend credit. Such commitments involve, to varying degrees, elements of credit risk in excess of the amount recognized in the statement of net position.

The Fund’s exposure to loan loss is represented by the contractual amount of these commitments. The Fund follows the same credit policies in making commitments as it does for on-statement-of-net-position instruments. There were two outstanding commitments for \$20,000 to extend credit as of June 30, 2017.

Commitments to extend credit are agreements to lend to a customer as long as there is no violation of any condition established in the contract. Commitments generally have fixed expiration dates or other termination clauses.

**SCHOOL CONSTRUCTION ASSISTANCE REVOLVING LOAN FUND**  
**NOTES TO FINANCIAL STATEMENTS – CONTINUED**  
**JUNE 30, 2017**  
**(Dollars in Thousands)**

---

**NOTE 6 - RISK MANAGEMENT**

The Fund is exposed to various risks of loss related to torts and errors and omissions. The Fund is administered by the Bank of North Dakota and, therefore, is eligible to the same funds/pools established by the State for risk management issues. These include:

The 1995 Legislative Session established the Risk Management Fund (RMF), an internal service fund, to provide a self-insurance vehicle for funding the liability exposures of State Agencies resulting from the elimination of the State's sovereign immunity. The RMF manages the tort liability of the State, its agencies' employees, and the University System. All State agencies participating in the RMF and their fund contribution was determined using a projected cost allocation approach. The statutory liability of the State is limited to a total of \$250 per person and \$1,000 per occurrence.

The State Bonding Fund currently provides the Fund with blanket employee fidelity bond coverage in the amount of \$2,000. The State Bonding Fund does not currently charge any premium for this coverage.

There have been no significant reductions in insurance coverage from the prior year and settled claims resulting from these risks have not exceeded insurance coverage.



**Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards***

The Industrial Commission  
State of North Dakota  
Bismarck, North Dakota

We have audited in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the School Construction Assistance Loan Fund (the Fund), an enterprise fund of the State of North Dakota, as of and for the six months ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the Fund's basic financial statements and have issued our report thereon dated October 30, 2017.

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Fund's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Fund's internal control. Accordingly, we do not express an opinion on the effectiveness of the Fund's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not yet been identified.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Fund's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Fund's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

The image shows a handwritten signature in cursive script that reads "Eide Bailly LLP".

Bismarck, North Dakota  
October 30, 2017

**School Construction Assistance Revolving Loan Fund  
Independent Auditor's Comments Requested by the North Dakota Legislative Audit and  
Fiscal Review Committee  
Six Months Ended June 30, 2017**

The Industrial Commission  
State of North Dakota  
Bismarck, North Dakota

The Legislative Audit and Fiscal Review Committee requires that certain items be addressed by independent certified public accountants performing audits of state agencies. The items and our responses are as follows:

1. What type of opinion was issued on the financial statements?

Unmodified

2. Was there compliance with statutes, laws, rules, and regulations under which the agency was created and is functioning?

Yes

3. Was internal control adequate and functioning effectively?

Yes

4. Were there any indications of lack of efficiency in financial operations and management of the agency?

No

5. Has action been taken on findings and recommendations included in prior year audit reports?

There were no prior year findings or recommendations.

6. Was a management letter issued? If so, provide a summary below, including any recommendations and the management response.

No

Audit Committee Communications:

1. Identify any significant changes in accounting policies, any management conflicts of interest, any contingent liabilities, or any significant unusual transactions.

As discussed in Note 1 to the financial statements, as of June 30, 2016, the Fund was a special revolving fund in the State Treasury administered by the North Dakota Department of Trust Lands (Department) and was presented in the Department's annual financial statements. Senate Bill 2272 of the 2017 North Dakota Legislature amended the Fund to be administered by the Bank of North Dakota. The Fund was transferred from the State Treasury to the Bank on January 3, 2017 and is reported as an enterprise fund as of and for the six months ended June 30, 2017.

2. Identify any significant accounting estimates and the process used by management to determine those estimates.

Management's estimate of the allowance for loan losses is based on management's evaluation of a number of factors, including recent loan loss experience, continuous evaluation of the loan portfolio quality, current and anticipated economic conditions, and other pertinent factors. We evaluated key factors and assumptions used to develop the allowance for loan losses in determining that it is reasonable in relation to the financial statements taken as a whole.

3. Identify any significant audit adjustments.

None

4. Identify any disagreements with management, whether or not resolved to the auditor's satisfaction, relating to financial accounting, reporting, or auditing matter that could be significant to the financial statements.

None

5. Identify any significant difficulties encountered in performing the audit.

None

6. Identify any major issues discussed with management prior to retention.

None

7. Identify any management consultations with other accountants about auditing and accounting matters.

None

8. Identify any high-risk information technology systems critical to operations based on the auditor's overall assessment of the importance of the system to the agency and its mission or whether any exceptions identified in the six audit report questions addressed above are directly related to the operations of an information technology system.

Based on the audit procedures performed, the Fund's critical information technology system is the Fiserv system. There were no exceptions identified that were directly related to this application.

This report is intended solely for the information and use of the North Dakota Industrial Commission, Legislative Audit and Fiscal Review Committee, Bank of North Dakota Advisory Board and management, and is not intended to be, and should not be, used by anyone other than these specified parties.

*Eide Bailly LLP*

Bismarck, North Dakota  
October 30, 2017

To the Industrial Commission  
State of North Dakota  
Bismarck, North Dakota

We have audited the financial statements of the School Construction Assistance Loan Fund (the Fund) as of and for the six months ended June 30, 2017, and have issued our report thereon dated October 30, 2017. Professional standards require that we advise you of the following matters relating to our audit.

**Our Responsibility in Relation to the Financial Statement Audit under Generally Accepted Auditing Standards and *Government Auditing Standards***

As communicated in our engagement letter dated April 18, 2017, our responsibility, as described by professional standards, is to form and express an opinion about whether the financial statements that have been prepared by management with your oversight are presented fairly, in all material respects, in accordance with accounting principles generally accepted in the United States of America. Our audit of the financial statements does not relieve you or management of its respective responsibilities.

Our responsibility, as prescribed by professional standards, is to plan and perform our audit to obtain reasonable, rather than absolute, assurance about whether the financial statements are free of material misstatement. An audit of financial statements includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control over financial reporting. Accordingly, as part of our audit, we considered the internal control of the Fund solely for the purpose of determining our audit procedures and not to provide any assurance concerning such internal control.

We are also responsible for communicating significant matters related to the audit that are, in our professional judgment, relevant to your responsibilities in overseeing the financial reporting process. However, we are not required to design procedures for the purpose of identifying other matters to communicate to you.

**Planned Scope and Timing of the Audit**

We conducted our audit consistent with the planned scope and timing we previously communicated to you.

**Compliance with All Ethics Requirements Regarding Independence**

The engagement team, others in our firm, as appropriate, our firm, and other firms utilized in the engagement, if applicable, have complied with all relevant ethical requirements regarding independence.

## **Qualitative Aspects of the Entity's Significant Accounting Practices**

### *Significant Accounting Policies*

Management has the responsibility to select and use appropriate accounting policies. A summary of the significant accounting policies adopted by the Fund is included in Note 1 to the financial statements. As discussed in Note 1 to the financial statements, as of June 30, 2016, the Fund was a special revolving fund in the State Treasury administered by the North Dakota Department of Trust Lands (Department) and was presented in the Department's annual financial statements. Senate Bill 2272 of the 2017 North Dakota Legislature amended the Fund to be administered by the Bank of North Dakota. The Fund was transferred from the State Treasury to the Bank on January 3, 2017 and is reported as an enterprise fund as of and for the six months ended June 30, 2017. There have been no other initial selection of accounting policies and no changes in significant accounting policies or their application during 2017. No matters have come to our attention that would require us, under professional standards, to inform you about (1) the methods used to account for significant unusual transactions and (2) the effect of significant accounting policies in controversial or emerging areas for which there is a lack of authoritative guidance or consensus.

### *Significant Accounting Estimates*

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's current judgments. Those judgments are normally based on knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ markedly from management's current judgments.

The most sensitive accounting estimate affecting the financial statements is:

Management's estimate of the allowance for loan losses is based on management's evaluation of a number of factors, including recent loan loss experience, continuous evaluation of the loan portfolio quality, current and anticipated economic conditions, and other pertinent factors. We evaluated the key factors and assumptions used to develop the allowance for loan losses and determined that it is reasonable in relation to the basic financial statements taken as a whole.

### *Financial Statement Disclosures*

Certain financial statement disclosures involve significant judgment and are particularly sensitive because of their significance to financial statement users. The most sensitive disclosures affecting the Fund's financial statements relate to: Note 3 – Loans, Note 4 – Related Party Transactions and Note 5 – Loan Commitments.

## **Significant Difficulties Encountered during the Audit**

We encountered no significant difficulties in dealing with management relating to the performance of the audit.

### **Uncorrected and Corrected Misstatements**

For purposes of this communication, professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that we believe are trivial, and communicate them to the appropriate level of management. Further, professional standards require us to also communicate the effect of uncorrected misstatements related to prior periods on the relevant classes of transactions, account balances or disclosures, and the financial statements as a whole. There were no corrected or uncorrected misstatements identified as a result of our audit procedures.

### **Disagreements with Management**

For purposes of this letter, professional standards define a disagreement with management as a matter, whether or not resolved to our satisfaction, concerning a financial accounting, reporting, or auditing matter, which could be significant to the financial statements or the auditor's report. No such disagreements arose during the course of the audit.

### **Representations Requested from Management**

We have requested certain written representations from management, which are included in the management representation letter dated October 30, 2017.

### **Management's Consultations with Other Accountants**

In some cases, management may decide to consult with other accountants about auditing and accounting matters. Management informed us that, and to our knowledge, there were no consultations with other accountants regarding auditing and accounting matters.

### **Other Significant Matters, Findings, or Issues**

In the normal course of our professional association with the Fund, we generally discuss a variety of matters, including the application of accounting principles and auditing standards, operating and regulatory conditions affecting the entity, and operating plans and strategies that may affect the risks of material misstatement. None of the matters discussed resulted in a condition to our retention as the Fund's auditors.

### **Modification of the Auditor's Report**

We have made the following modification to our auditor's report:

#### *Emphasis of Matter*

As discussed in Note 1, the financial statements of the Fund are intended to present the financial position, the changes in financial position and cash flows of only that portion of the State of North Dakota that is attributable to the transactions of the Fund. They do not purport to, and do not, present fairly the financial position of the State of North Dakota as of June 30, 2017, and the changes in its financial position and cash flows for the six months then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.



This report is intended solely for the information and use of the North Dakota Industrial Commission, Legislative Audit and Fiscal Review Committee, Bank of North Dakota Advisory Board and management of the Fund, and is not intended to be and should not be used by anyone other than these specified parties.

*Eide Bailly LLP*

Bismarck, North Dakota  
October 30, 2017