

Morton Mandan Public Library

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MORTON MANDAN PUBLIC LIBRARY BOARD OF TRUSTEES AND APPOINTED OFFICIALS DECEMBER 31, 2016

Board of Trustees

President	Joanne Beckman	City of Mandan
Vice President	David Leingang	Morton County
Secretary/Treasurer	Mary Anderson	City of Mandan
Trustee	Linda Ehreth	Morton County
Trustee	Robin Doll	Morton County
Trustee	Bruce Strinden	Morton County
Trustee	Ashley Kelsch	City of Mandan
Trustee	Mike Braun	City of Mandan

Appointed Officials

Director Vacant

Assistant Director Sarah Warneke
Outreach Services Coordinator Mary Henderson



Independent Auditor's Report

Board of Trustees Morton Mandan Public Library Mandan, North Dakota

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the major fund and the aggregate remaining fund information of the Morton Mandan Public Library, North Dakota, a governmental fund of the City of Mandan, North Dakota as of and for the year ended December 31, 2016, and the related notes to the financial statements, which collectively comprise the Morton Mandan Public Library's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the major fund and the aggregate remaining fund information of the Morton Mandan Public Library, North Dakota, a governmental fund of the City of Mandan, North Dakota, as of December 31, 2016, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As discussed in Note 1, the financial statements of the Morton Mandan Public Library, a governmental fund of the City of Mandan, North Dakota, are intended to present the financial position and the changes in financial position of only that portion of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Mandan that is attributable to the transactions of the Morton Mandan Public Library. They do not purport to, and do not, present fairly the financial position of the City of Mandan, North Dakota as of December 31, 2016, or the changes in its financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison information on page 25 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements are not affected by this missing information.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Morton Mandan Public Library, North Dakota's financial statements. The Board of Trustees and Appointed Officials are presented for purposes of additional analysis and are not a required part of the financial statements.

The Board of Trustees and Appointed Officials have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 1, 2017 on our consideration of the Morton Mandan Public Library, North Dakota's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Morton Mandan Public Library's internal control over financial reporting and compliance.

Bismarck, North Dakota

Esde Saelly LLP

November 1, 2017

MORTON MANDAN PUBLIC LIBRARY STATEMENT OF NET POSITION DECEMBER 31, 2016

		overnmental Activities
ASSETS		
Cash and Cash Equivalents	\$	533,949
Accounts Receivable		400
Taxes Receivable		11,508
Prepaid Items		19,432
Capital Assets (net of depreciati	on):	
Buildings and Improvements	•	644,190
Buildings and Infrastructure		34,315
Machinery and Equipment		24,827
Total A	ssets \$	1,268,621
LIABILITIES Salaries and Benefits Payable	\$	5,816
Accounts Payable	Ψ	8,306
Due to City		43,387
Noncurrent Liabilities: Due Within One Year:		45,567
Compensated Absences Due After One Year:		19,186
Compensated Absences		7,580
Total Liab	ilities \$	84,275
NET POSITION		_
Invested in Capital Assets	\$	703,332
Unrestricted		481,014
Total Net Po	sition \$	1,184,346

MORTON MANDAN PUBLIC LIBRARY STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2016

		Program Revenues				
Function/Program	Expenses	Charges for Services	Operating Grants and Contributions	F	et (Expense) Revenue and Changes in Net Position	
Governmental Activities: Culture and Recreation	\$ 734,157	\$ 44,884	\$ 234,586	\$	(454,687)	
Total Governmental Activities	\$ 734,157	\$ 44,884	\$ 234,586	\$	(454,687)	
	General Revenues Property, Delinquent, Mobile Home Taxes Disabled Veterans Credit Homestead Credit Interest Miscellaneous				471,488 3,827 8,662 210 2,290	
			Transfers		10,650	
	To	tal General Revenue	es and Transfers	\$	497,127	
		Chang	e in Net Position	\$	42,440	
		Net Pos	sition - January 1	\$	1,141,906	
		Net Position	n - December 31	\$	1,184,346	

MORTON MANDAN PUBLIC LIBRARY BALANCE SHEET GOVERNMENTAL FUND DECEMBER 31, 2016

	 General
ASSETS Cash and Cash Equivalents Accounts Receivable Taxes Receivable Prepaid Items	\$ 533,949 400 11,508 19,432
Total Assets	\$ 565,289
LIABILITIES Salaries and Benefits Payable Accounts Payable Due to City	\$ 5,816 8,306 43,387
Total Liabilities	\$ 57,509
DEFERRED INFLOWS OF RESOURCES Unavailable Revenue-Property Taxes	\$ 9,857
Total Deferred Inflows of Resources	\$ 9,857
FUND BALANCES Nonspendable: Prepaid Items Committed for: Bookmobile Replacement Capital Reserve Unassigned	\$ 19,432 53,661 55,914 368,916
Onassigned	 300,910
Total Fund Balance	\$ 497,923
Total Liabilities, Deferred Inflows of Resources and Fund Balance	\$ 565,289

MORTON MANDAN PUBLIC LIBRARY RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUND TO THE STATEMENT OF NET POSITION DECEMBER 31, 2016

Total Fund Balance for Governmental Fund		:	\$ 497,923
Amounts reported for governmental activities in the statement of net position are different because:			
Capital assets used in governmental activities are not financial resources and therefore are not reported in the fund:			
Buildings and Improvements (net of depreciation)	\$	644,190	
Buildings and Infrastructure (net of depreciation)		34,315	
Machinery and Equipment (net of depreciation)		24,827	
Total Capital Assets	<u> </u>		703,332
Other long-term assets are not available to pay for current-period expenditures and therefore are deferred in the fund:			
Taxes Receivable			9,857
Long-term liabilities are not due and payable in the current period and therefore are not reported in the fund:			
Compensated Absences		_	(26,766)
Total Net Position of Governmental Activities		;	\$ 1,184,346

MORTON MANDAN PUBLIC LIBRARY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE GOVERNMENTAL FUND FOR THE YEAR ENDED DECEMBER 31, 2016

			General
REVENUES			
Taxes		\$	468,565
Intergovernmental			237,698
Charges for Services Fines and Forfeits			4,849
			4,635
Interest			210
Rent			35,400
Miscellaneous			11,667
	Total Revenues	\$	763,024
EXPENDITURES			
Current:			
Culture and Recreation		\$	665,582
Capital Outlay		Ψ	14,311
Cupilai Cullay			,
	Total Expenditures	\$	679,893
	Excess (Deficiency) of Revenues		
	Over (Under) Expenditures	\$	83,131
OTHER FINANCING SOUR	CES (USES)		_
Transfers In		\$	10,650
	Total Other Financing Sources and (Uses)	\$	10,650
	Total Other Financing Oddrees and (Oses)	Ψ	10,000
	Net Change in Fund Balance	\$	93,781
Fund Balance - January 1		\$	404,142
Fund Balance - December 3	1	\$	497,923

MORTON MANDAN PUBLIC LIBRARY RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE OF GOVERNMENTAL FUND TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2016

Net Change in Fund Balance-Total Governmental Fund	\$	93,781
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental fund report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense:		
Capital Outlay 14,3 ²	11	
Depreciation \$\\((67,73\)\\ Total	<u>39)</u>	(53,428)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenue in the fund:		
Taxes Receivable (net)		2,923
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental fund:		
Compensated Absences (net)		(836)
Change in Net Position of Governmental Activities	\$	42,440

MORTON MANDAN PUBLIC LIBRARY STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUND DECEMBER 31, 2016

	-	Agency Fund Central Dakota Library Network
ASSETS Cash	\$	11,033
	Total Assets _	11,033
LIABILITIES Due to others	\$	11,033
	Total Liabilities <u></u> \$	11,033

MORTON MANDAN PUBLIC LIBRARY NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2016

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Morton Mandan Public Library, a governmental fund of the City of Mandan, North Dakota, is a joint public library serving Morton County and the City of Mandan, and is governed by a joint board of trustees comprising of four members from Morton County and four members from the City of Mandan, and operates under a Memorandum of Understanding between Morton County and the City of Mandan. The Library has adopted the pronouncements of the Governmental Accounting Standards Board (GASB), which is the nationally accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Library's accounting policies are as follows:

A. REPORTING ENTITY

For financial reporting purposes, the Library has included all funds and activities that make up its legal entity. The Library has also considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the Library are such that exclusion would cause the Library's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the Library to impose its will on that organization or (2) the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on the Library.

As required by accounting principles generally accepted in the United States of America, these financial statements present the Library's funds and activities based on these criteria since there are no component units to include in the Library's reporting entity.

B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

GOVERNMENT-WIDE FINANCIAL STATEMENTS

The statement of net position and statement of activities report information on all non-fiduciary activities of the Library's activities are governmental activities.

Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange revenues.

The statement of net position presents the reporting entity's non-fiduciary assets and liabilities, with the difference reported as net position. Net position is reported in two categories:

Invested in capital assets consists of capital assets, net of accumulated depreciation.

Unrestricted net position consists of net position that does not meet the definition of the preceding category. Unrestricted net position often is designated, to indicate that management does not consider them to be available for general operations. Unrestricted net position often has constraints on resources which are imposed by management, but can be removed or modified.

MORTON MANDAN PUBLIC LIBRARY

Notes to the Financial Statements - Continued

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable within a specific function. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not meeting the definition of program revenues are instead reported as general revenue.

FUND FINANCIAL STATEMENTS

Separate financial statements are provided for the governmental fund and the fiduciary fund, even though the latter are excluded from the government-wide financial statements.

C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PREPARATION

MEASUREMENT FOCUS AND BASIS OF ACCOUNTING

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as is the fiduciary fund (agency fund is excluded as it has no measurement focus) financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of cash flows.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as they become susceptible to accrual; generally when they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period.

The Library considers revenues to be available if they are collected within 60 days of the end of the current fiscal year. Major revenues that are determined to be susceptible to accrual include taxes and intergovernmental. Unearned revenue is recorded for receivables that are measurable but not available at year-end.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, expenditures related to compensated absences are recorded only when payment is due and payable.

FINANCIAL STATEMENT PRESENTATION

The Library reports the following governmental fund:

General Fund - This fund is the principal operating fund of the Library. It is used to account for all financial resources that are not accounted for in other funds.

The Library reports the following fund types:

FIDUCIARY FUND TYPE

<u>Agency Fund</u> account for assets held by the Library as an agent for other governmental units, or other organizations, and do not involve measurement of results of operations.

D. CASH AND CASH EQUIVALENTS

Cash and cash equivalents for reporting purposes includes cash on hand, demand deposits, and short-term, highly liquid investments that are readily convertible to known amounts of cash and so near their maturity that they present insignificant risk of changes in value because of changes in interest rates. This includes investments with original maturity of three months or less.

E. INVESTMENTS

State statutes authorize the Library to invest in state and local securities, commercial paper, bonds, treasury bills and notes, or other securities that are a direct obligation of, or an obligation insured or guaranteed by, the treasury of the United States, or its agencies, instrumentalities, or organizations created by an act of Congress, securities sold under agreements to repurchase written by a financial institution in which the underlying securities for the agreement to repurchase are of the type listed above, certificates of deposit fully insured by the federal deposit insurance corporation or the state, obligations of the state.

F. TAXES RECEIVABLE

Taxes receivable represent the past three years of delinquent uncollected taxes. No allowance has been established for uncollectible taxes receivable.

The county treasurer acts as an agent to collect property taxes levied in the county for all taxing authorities. Any material collections are distributed after the end of the month. Property taxes are levied as of January 1. The property taxes attach as an enforceable lien on property on January 1. The tax levy may be paid in two installments: the first installment includes one-half of the real estate taxes and all the special assessments; the second installment is the balance of the real estate taxes. The first installment is due by March 1 and the second installment is due by October 15. A 5 percent discount is allowed if all taxes and special assessments are paid by February 15. After the due dates, the bill becomes delinquent and penalties are assessed. Most property owners choose to pay property taxes and special assessments in a single payment on or before February 15 and receive the 5 percent discount on the property taxes.

G. PREPAID ITEMS

Prepaid items reflect payments for costs applicable to future accounting periods. Prepaid items in the governmental fund financial statements are reflected as a reservation of fund balance on the balance sheet.

H. CAPITAL ASSETS

Capital assets, which include buildings and improvements, infrastructure, machinery and equipment, and construction work in progress, are valued at historical cost or at estimated historical cost if actual historical cost is not available. Donated capital assets are valued at their acquisition value on the date of donation. Where necessary, estimates of original cost are derived by factoring price levels from the current period to the time of acquisition. Library books are not capitalized as capital assets.

All other capital assets with an original cost of \$5,000 or more per unit and an estimated useful life in excess of two years are capitalized and reported in the governmental activities column in the government-wide financial statements. Exceptions include: buildings and improvements, the threshold is \$25,000 and building and infrastructure assets, the threshold is \$50,000. Capital asset costs include the purchase price or construction cost, plus the costs necessary to place the asset in its intended location and condition for use. In governmental activities, interest costs on self-constructed assets are not capitalized. Normal maintenance and repair costs that do not materially add to the value or extend the life of the asset are not capitalized.

Infrastructure consists of parking lots. Infrastructure is reported in the governmental activities column in the government-wide financial statements.

Fixed assets in governmental funds are recorded as expenditures in the funds used to acquire or construct them in the governmental fund financial statements. Capital assets, along with accumulated depreciation and depreciation expense, are reported in the governmental activities column in the government-wide financial statements.

Construction work in progress is not depreciated. Capital assets are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings and Improvements	50
Buildings and Infrastructure	30
Machinery and Equipment	5

I. DUE TO CITY

Due to City consists of payables to the City of Mandan at December 31, 2016.

J. DEFERRED INFLOWS OF RESOURCES

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The government has only one type of item, which arises only under a modified accrual basis of accounting that qualifies for reporting in this category. Accordingly, the item, unavailable revenue, is reported only in the governmental funds balance sheet. The governmental fund reports unavailable revenues from property taxes. This amount is deferred and recognized as an inflow of resources in the period that the amount becomes available.

K. COMPENSATED ABSENCES

ANNUAL LEAVE

Eligible Library employees accrue vested annual leave at a variable rate based on years of service. In general, accrued annual leave cannot exceed 240 hours at each year end. The amount of annual leave earned ranges between eight and sixteen hours per month.

The governmental fund financial statements recognize annual leave when the liability is incurred and payable from available expendable resources. This normally occurs only if an employee has unused reimbursable leave still outstanding at the time of their retirement or resignation. The government-wide financial statements present the cost of accumulated annual leave as a liability.

SICK LEAVE

Eligible Library employees accrue sick leave at the rate of 8 hours per month without limitation on the amount that can be accumulated. There is no liability for accumulated unused sick leave since the Library's policy is not to pay employees for accumulated unused sick leave upon termination of employment. The governmental fund financial statements recognize sick leave as it is incurred.

L. LONG-TERM OBLIGATIONS

In the government-wide financial statements, long-term obligations are reported as liabilities in the governmental activities.

M. REVENUES AND EXPENDITURES/EXPENSES

In the government-wide statement of activities, revenues and expenses are segregated by activity (governmental), then further by function for governmental activities, Additionally, revenues are classified between program and general revenues. Program revenues include 1) charges to customers or applicants for goods or services, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as general revenues, rather than as program revenue. General revenues include all taxes.

In the government-wide financial statements, revenues are reported by source and are further classified as either "general purpose" or "restricted". General purpose revenues are available to fund any activity accounted for in the fund. Restricted revenues are, either by State law or by outside restriction, available only for specified purposes. Unused restricted revenues at year-end are recorded as restricted fund balance. When revenues are not restricted or do not have constraints placed on their use, the funds are considered by the Library's board to be committed or set aside for a specific purpose. When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the Library considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the Library considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the Library's board has provided otherwise in its commitment or assignment actions.

In the governmental fund financial statements, expenditures are reported by character: "Current", or "Capital Outlay". Current expenditures are subclassified by function.

Capital outlay includes expenditures for capital assets.

N. NET POSITION/FUND BALANCE

NET POSITION

The difference between fund assets and liabilities is "Net Position" on the government-wide and fiduciary fund financial statements, and "Fund Balance" on governmental fund financial statements.

FUND BALANCE CLASSIFICATIONS

In the fund financial statements, fund balance for governmental funds are reported in five classifications that comprise a hierarchy based primarily on the extent to which the Library is bound to honor constraints on the specific purposes for which amounts in those funds can be spent:

Nonspendable includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact.

Restricted results when constraints placed on the use of resources are either (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments or (b) imposed by law through constitutional provisions or enabling legislation.

Committed consists of amounts that can only be used for specific purposes pursuant to constraints imposed by formal action (simple majority vote) of the Library's highest level of decision-making authority (Library board) and cannot be used for any other purpose unless the Library removes or changes the specified use by taking the same type of action it employed to previously commit the amounts.

Assigned consists of amounts that are constrained by the Library's intent to be used for specific purposes, but are neither restricted nor committed, as expressed by the director to which the City of Mandan's commission has delegated the authority to assign amounts to be used for specific purposes. The City of Mandan's budget and finance committee has the authority to remove or change the assignment of funds.

Unassigned is the residual classification for the general fund and represents the amount that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund.

MINIMUM FUND BALANCE

The unrestricted fund balance is the amount in the fund balance less nonspendable and restricted fund balance. The Library will strive to maintain a minimum unrestricted general fund balance equal to 17% of the general fund's subsequent year budgeted expenditures (less debt service and capital outlay). This will assist in maintaining an adequate level of fund balance to provide for economic and financial stability. If spending unrestricted fund balance in designated circumstances has reduced unrestricted fund balance to a point below the minimum target, as noted above, the replenishment will be within five years.

The minimum fund balance in the General Fund at December 31, 2016 was \$133,127.

O. CHANGE IN ACCOUNTING PRINCIPLES

The following GASB Statements became effective and were implemented for the fiscal year ended December 31, 2016:

GASB Statement No. 72, "Fair Value Measurement and Application" was issued February 2015. This statement provides guidance on the fair value measurements reported on the financial statements. Fair value is the exit prices based on the unit of account which is the assets or liability in aggregate or disaggregate for measurement, recognition or disclosure purposes. This statement requires a government to use valuation techniques where there is significant data available to measure it's fair value. One or more of these valuation techniques should be consistently used; the market approach, the cost approach, or the unobservable inputs. A hierarchy of inputs to valuation techniques is used to measure fair value which has three levels: Level 1 input are quoted prices (unadjusted) in markets with identical assets or liabilities, Level 2 exclude quoted prices that are included in Level 1 that are directly or indirectly observable and Level 3 are unobservable inputs. Investments must be valued at fair value with a few exceptions such as money market investments and 2a7-like external investment pools. This statement also requires donated assets to be measured at acquisition value. Disclosures are required to report fair value measurements, the level of fair value hierarch and valuation techniques. The provisions of this statement are effective for financial statements for fiscal years beginning after June 15, 2015.

GASB Statement No. 73, "Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68" was issued on June 2015. This statement provides information for pensions and postemployment benefits for reporting decision-useful information, supporting assessments of accountability and interperiod equity, and creating additional transparency. This statement provides quidance on requirements for contributing entities that are not covered under GASB 68, establishes requirements for accumulation of assets for all pensions and clarifies the application of certain provisions of GASB 67 and 68. The provisions of this statement are effective for financial statements for fiscal years beginning after June 15, 2015.

GASB Statement No. 76, "The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments" was issued on June 2015. This statement establishes the hierarchy of generally accepted accounting principles (GAAP) used in the preparation of financial statements. The statement reduces the hierarchy to two categories of authoritative GAAP and addresses the use of literature for transactions or events not specified in GAAP. The statement raises the GASB Implementation Guides in the hierarchy and requires the consideration for consistency with the GASB Concept Statements. This statement supersedes GASB 55 and is intended to provide reporting guidance with less variation and enhance the comparability of financial statements among governments. The provisions of this statement are effective for financial statements for fiscal years beginning after June 15, 2015 and should be applied retroactively.

GASB Statement No. 77, "Tax Abatement Disclosures" was issued on August 2015. This statement defines tax abatements and the disclosure requirements for financial statements. This statement establishes the information required to assess the financial and operating impacts of tax abatements. This statement provides the reporting of comprehensive and consistent information on the nature magnitude of tax abatement for the public. The provisions of this statement are effective for financial statements for fiscal years beginning after December 15, 2015.

GASB Statement No. 78, "Pensions Provided through Certain Multiple-Employer Defined Benefit Pension Plans" was issued on December 2015. This statement amends the scope and applicability of GASB 68 for Accounting and Financial Reporting for Pensions for certain multiple-employer defined benefit plans. The amendments exclude multiple-employer defined benefit plans from GASB 68 that are not state or local plans, provide pension to both state or local and non-state or local employees and have no predominant state or local employer. The statement further establishes the requirements for pension expenses, expenditures and liabilities, note disclosures and required supplementary information for reporting of those types of pensions. The provisions of this statement are effective for financial statements for fiscal years beginning after December 15, 2015.

GASB Statement No. 79, "Certain External Investment Pools and Pool Participants" was issued on December 2015. This statement establishes the qualification criteria for reporting all investments at amortized costs. The statement clarifies that if the external pool does not meet the criteria, the pool should apply provision 16 of GASB 31 and measure the investment at fair value as provided in paragraph 11 of GASB 31. The statement also establishes the additional note disclosures for qualifying external investment pols that use the measurement of amortized costs to report investments. The provisions of this statement are effective for financial statements for fiscal years beginning after June 15, 2015.

NOTE 2 - DETAILED NOTES ON ACCOUNT BALANCES

A. DEPOSITS

CUSTODIAL CREDIT RISK

The Library minimizes custodial credit risk by restrictions set forth in state statute. Custodial credit risk is the risk associated with the failure of a depository financial institution. In the event of a depository financial institution's failure the Library would not be able to recover its deposits or collateralized securities that are in the possession of outside parties. The Library does not have a formal policy that addresses custodial credit risk for deposits. However, in accordance with state statutes, the Library's board requires that all Library funds be deposited at financial institutions that are covered by federal deposit insurance. State statutes also require that the deposits be protected by insurance, collateral or a surety bond. The fair value of the collateral pledged must be equal to or greater than 110% of the deposits not covered by insurance or bonds. The only exception is for funds that are deposited with the Bank of North Dakota, which is owned and backed by the full faith and credit of the State of North Dakota.

At December 31, 2016, the carrying amount of the Library's deposits was \$543,334 and the bank balance was \$557,469 all of which was insured and collateralized. The Library also maintains a petty cash balance of \$200.

The deposits presented in the financial statements at December 31, 2016, are as follows:

Primary Government Cash and Cash Equivalents Less: Petty cash	\$ 533,949 (200)
Total Primary	\$ 533,749
<u>Fiduciary Fund</u> Cash and Cash Equivalents	\$ 11,033
Total Deposits	\$ 544,782

B. INVESTMENTS

The investment policies of the Library are governed by state statutes, indicating that all public funds must be deposited in the Bank of North Dakota unless there are other constitutional or statutory provisions.

INTEREST RATE RISK

Interest rate risk is the risk that changes in interest rates of debt securities will adversely affect the fair value of an investment. The price of debt security typically moves in the opposite direction of the change in interest rates. The Library does not have a formal investment policy that limits investment maturities as a means of managing its exposure to potential fair value losses arising from future changes in interest rates.

CREDIT RISK

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The Library does not have an investment policy that specifically addresses credit risk.

CONCENTRATION OF CREDIT RISK

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The Library does not have an investment policy that specifically addresses concentrations of credit risk in a single issuer.

FOREIGN CURRENCY RISK

Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment or a deposit. The Library does not have a formal investment policy governing foreign currency risk.

C. TRANSFERS

Transfers for the fiscal year ended December 31, 2016 were from the City of Mandan for a portion of state aid distribution received by the City.

D. CAPITAL ASSETS

The following is a summary of capital assets during the fiscal year:

	Balance					Balance
Governmental Activities	 1-1-16		Increases	Decreases		12-31-16
Capital Assets, being depreciated:		_	_			_
Buildings and Improvements	\$ 878,957	\$	(\$	\$	878,957
Buildings and Infrastructure	139,339					139,339
Machinery and Equipment	595,993		14,311			610,304
Total Capital Assets, being depreciated	1,614,289		14,311	-		1,628,600
Less Accumulated Depreciation for:					_	_
Buildings and Improvements	217,188		17,579			234,767
Buildings and Infrastructure	100,379		4,645			105,024
Machinery and Equipment	539,962		45,515			585,477
Total Accumulated Depreciation	857,529		67,739	_		925,268
Total Capital Assets, being depreciated, net	756,760		(53,428)			703,332
Governmental Activities Capital Assets, net	\$ 756,760	\$	(53,428)	-	\$	703,332

MORTON MANDAN PUBLIC LIBRARY

Notes to the Financial Statements - Continued

Depreciation expense was charged to function/program of the Library as follows:

Governmental Activities	
Culture and Recreation	\$ 67,739

E. LONG-TERM DEBT

Changes in Long-term Liabilities for the year ended December 31, 2016, are summarized as follows:

Governmental Activities	Balance 1-1-16	Additions	Reductions	Balance 12-31-16	Due Within One Year
Compensated Absences	\$25,930	\$38,398	\$ (37,562)	\$ 26,766	\$ 19,186

NOTE 3 – EMPLOYEE PENSION PLAN

DEFINED CONTRIBUTION PLAN

The City of Mandan Employee Retirement Plan and Trust is a Defined Contribution Plan that covers eligible Library employees. The Defined Contribution Plan had 8 participants as of December 31, 2016.

Upon the death of a participating employee or former participating employee, the vested account balance of that deceased participant is available to the participant's designated beneficiary(ies). An employee who becomes totally and permanently disabled while employed by the Library is eligible to receive a distribution of the vested account balance. To qualify under this section, the employee must meet the criteria established by the Plan for being totally disabled.

Employees are entitled to their vested account balance. A participating employee is immediately 100% vested in the employee's contributions. A participating employee vests in the employer contributions made on the employee's behalf as follows:

Upon completion of one year of service	25%
Upon completion of two years of service	50%
Upon completion of three years of service	75%
Upon completion of four years of service	100%

Employees may elect to receive their account balance in a lump sum, lump sum direct rollover, or periodic distribution.

Contributions are set by City ordinance and are a percentage of salaries and wages. Employee contributions are established at 2%, and employer contributions are established at 8% of regular compensation. The employer's required contributions for the years ended December 31, 2016, 2015, and 2014, were \$26,194, \$25,455 and \$21,509, respectively.

The City, or vendors contracted by the City, has exclusive authority to invest and manage the assets of the Employee Retirement Plan and Trust. The Plan allows each participating employee to direct the investment of the individual's employer and employee contributions and earnings to one or more investment options within the available categories of investment as established by the City.

NOTE 4 – RISK MANAGEMENT

The Library is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters for which the Library carries commercial insurance. Settlements, resulting from these risks, have not exceeded insurance coverage in any of the past three fiscal years.

NORTH DAKOTA INSURANCE RESERVE FUND

In 1986, state agencies and political subdivisions of the State of North Dakota joined together to form the North Dakota Insurance Reserve Fund (NDIRF), a public entity risk pool currently operating as a common risk management and insurance program for the state and over 2,500 political subdivisions. The Library pays an annual premium to NDIRF for its general liability, auto, and public asset insurance coverage. The coverage by NDIRF is limited to losses of \$2,000,000 per occurrence for general liability and automobile coverage.

MACHINERY AND EQUIPMENT

The Library pays an annual premium to Cincinnati Insurance Company for its machinery and equipment insurance coverage. The coverage by Cincinnati Insurance Company is limited to losses of \$3,000,000.

STATE FIRE AND TORNADO FUND

The Library participates in the State Fire and Tornado Fund. The Library pays an annual premium for the Fund to cover damage to buildings and contents. Replacement cost is estimated in consultation with the Fund to provide replacement cost coverage. The Fund currently provides the Library with an aggregate coverage limit of \$225,000,000 with specific special limits varying from \$500 to \$500,000.

STATE BONDING FUND

The Library participates in the State Bonding Fund. The Fund currently provides the Library with blanket fidelity bond coverage in the amount of \$2,000,000 for its public employees and public officials. The Fund does not currently charge any premium for this coverage.

WORKFORCE SAFETY & INSURANCE

The Library participates in the Workforce Safety & Insurance (WSI). WSI is a state insurance fund and a "no fault" insurance system, covering employers and employees. WSI is financed by premiums assessed to employers. The premiums are available primarily for the payment of claims to employees injured in the course of employment.

PERS UNIFORM GROUP INSURANCE PROGRAM

The Library participates in the PERS Uniform Group Insurance Program who contracts with Blue Cross Blue Shield of North Dakota (BCBS) to provide health care insurance to the employees of the State of North Dakota, or any of its political subdivisions, institutions, departments or agencies. The Library contributes a percentage of the monthly premium based upon an employee's years of service.

NOTE 5 - RECENT PRONOUNCEMENTS

The Library will implement the following pronouncements for fiscal years ending after 2016:

GASB Statement No. 74, "Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans" was issued on June 2015. This statement provides guidance for reporting information for other postemployment benefits (OPEB) other than pensions. This statement replaces GASB 43 for financial reporting and 57 for OPEB measurements. This statement also established the criteria for defined benefit and defined contribution OPEB plans and replaces those requirements in GASB 25. The requirements of this statement will enhance the note disclosures and schedules of required supplementary information and improve the measurements of net liabilities of OPEB plans. The provisions of this statement are effective for financial statements for fiscal years beginning after June 15, 2016.

GASB Statement No. 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions" was issued on June 2015. This statement improves the accounting and reporting information of financial support by other entities for postemployment benefits other than pensions (OPEB). This statement replaces GASB 45 for accounting and financial reporting and GASB 57 for OPEB measurements. This statement establishes standards for recognizing and measuring liabilities, deferred outflows, deferred inflows and expenses. The statement also identifies the methods and assumptions requirements for determining the liability for benefits to provide a more comprehensive measurement of OPEB and the requirements for note disclosures and the required supplementary information to improve the decision-usefulness and accountability. The provisions of this statement are effective for financial statements for fiscal years beginning after June 15, 2017.

GASB Statement No. 80, "Blending Requirements for Certain Component Units-an amendment of GASB Statement No. 14" was issued on January 2016. This statement amends the bending requirements of GASB 14 for certain component units. The additional criterion requires blending of component units incorporated as not-for-profit corporation in which the primary government is the sole corporate member. The provisions of this statement are effective for financial statements for fiscal years beginning after June 15, 2016.

GASB Statement No. 81, "Irrevocable Split-Interest Agreements" was issued on March 2016. This statement requires a government that receives resources pursuant to an irrevocable split-interest agreement to recognize assets, liabilities, and deferred inflows of resources at the inception of the agreement. Examples of these types of agreements include charitable lead and remainder trusts and life-interest in real estate. This statement enhances the comparability of financial statements and more clearly identifies the resources available to government. The provisions of this statement are effective for financial statements for fiscal years beginning after December 15, 2016.

GASB Statement No. 82, "Pension Issues-an amendment of GASB Statements No. 67, No.68 and No. 73" was issued on March 2016. This statement addresses issues raised in GASB 67,68 and 73 regarding payroll related measurements in the required supplementary information, selection of assumptions and treatment of deviations from the guidance Actuarial Standard of Practice for financial reporting and the classification of employments payments. The statement amends GASB 67 and 68 to require the presentation of covered payroll and defines covered payroll and provides the ratios to be used. The statement clarifies the term deviation as used in the Actuarial Standard of Practice is not in conformity with the selection of assumptions requirements of GASB 67, 68 and 73. This statement also clarifies that qualifying employer contributions identified as plan member contribution should be classified as plan member contributions for GASB 67 and as employee contributions for GASB 68. The provisions of this statement are effective for financial statements for fiscal years beginning after June 15, 2016 and June 15, 2017 when the pension liability reporting period used is not than the employer's most recent fiscal year.

GASB Statement No. 83, "Certain Asset Retirement Obligations" was issued on November 2016. This statement establishes the criteria for determining the timing and pattern of recognition of a liability and a corresponding deferred outflow of resources for asset retirement obligations. Asset retirement obligations is a legally enforceable liability associated with the retirement of a tangible capital asset. A government that has legal obligations to perform future asset retirement activities related to its tangible capital assets should recognize a liability based on the guidance in this statement. The statement requires that recognition occur when the liability is both incurred and reasonably estimable. The provisions of this statement are effective for financial statements for fiscal years beginning after June 15, 2018.

GASB Statement No. 84, "Fiduciary Activities" was issued on January 2017. This Statement establishes criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. Separate criteria are included to identify fiduciary component units and postemployment benefit arrangements that are fiduciary activities. The provisions of this statement are effective for financial statements for fiscal years beginning after December 15, 2018.

MORTON MANDAN PUBLIC LIBRARY

Notes to the Financial Statements - Continued

GASB Statement No. 85, "Omnibus 2017" was issued on March 2017. This Statement addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and postemployment benefits (pensions and other postemployment benefits [OPEB]). The provisions of this statement are effective for financial statements for fiscal years beginning after June 15, 2017.

GASB Statement No. 86, "Certain Debt Extinguishment Issues" was issued on May 2017. The primary objective of this Statement is to improve consistency in accounting and financial reporting for insubstance defeasance of debt by providing guidance for transactions in which cash and other monetary assets acquired with only existing resources—resources other than the proceeds of refunding debt—are placed in an irrevocable trust for the sole purpose of extinguishing debt. This Statement also improves accounting and financial reporting for prepaid insurance on debt that is extinguished and notes to financial statements for debt that is defeased in substance. The provisions of this statement are effective for financial statements for fiscal years beginning after June 15, 2017.

GASB Statement No. 87, "Leases" was issued on June 2017. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. The provisions of this statement are effective for financial statements for fiscal years beginning after December 15, 2019.

MORTON MANDAN PUBLIC LIBRARY BUDGETARY COMPARISON SCHEDULE GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2016

		Original Budget	Final Budget	Actual	Variance with Final Budget
REVENUES					
Taxes	\$	473,800	\$ 473,800	\$ 468,565	\$ (5,235)
Intergovernmental		239,137	239,137	237,698	(1,439)
Charges for Services		3,650	3,650	4,849	1,199
Fines and Forfeits		6,000	6,000	4,635	(1,365)
Interest		180	180	210	30
Rent		36,000	36,000	35,400	(600)
Miscellaneous		9,150	9,150	11,667	2,517
Total Revenues	\$	767,917	\$ 767,917	\$ 763,024	\$ (4,893)
EXPENDITURES					
Current:					
	\$	746,567	\$ 746,567	\$ 665,582	\$ 80,985
Capital Outlay	•	2,000	2,000	14,311	(12,311)
Total Expenditures	\$	748,567	\$ 748,567	\$ 679,893	\$ 68,674
' '	•	- ,	 - ,	,	, -
Excess (Deficiency) of Revenues					
Over (Under) Expenditures	\$	19,350	\$ 19,350	\$ 83,131	\$ 63,781
OTHER FINANCING SOURCES (USES)					
• • • • • • • • • • • • • • • • • • • •	\$	10,650	\$ 10,650	\$ 10,650	\$ -
Total Other Financing Sources and Uses	\$	10,650	\$ 10,650	\$ 10,650	\$ -
Net Change in Fund Balance	\$	30,000	\$ 30,000	\$ 93,781	\$ 63,781
		·		·	•
Fund Balance - January 1	\$	404,142	\$ 404,142	\$ 404,142	\$ -
Fund Balance - December 31	\$	434,142	\$ 434,142	\$ 497,923	\$ 63,781

MORTON MANDAN PUBLIC LIBRARY NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION DECEMBER 31, 2016

NOTE 1 - GENERAL BUDGETARY POLICIES AND PROCEDURES

The Morton Mandan Public Library, a governmental fund of the City of Mandan, North Dakota, is required to prepare the annual Budget in accordance with the state's Municipal Budget Law and also with existing City Ordinances, Resolutions, contacts and agreements. In addition to these legal requirements, the City's Significant Budget Policies provide further direction and guidance to the budgeting process.

The annual budget is adopted on a basis consistent with generally accepted accounting principles for the governmental fund. All annual appropriations lapse at fiscal year end.

The appropriated budget is prepared by fund and function. The Library may make transfers of appropriations for operations and maintenance expenditures within a fund. Transfers of appropriations for salaries and benefits, capital outlay, or between funds require the approval of the Library's board. The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is the fund level.



Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

Board of Trustees Morton Mandan Public Library Mandan, North Dakota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the major fund and the aggregate remaining fund information of Morton Mandan Public Library, North Dakota, a governmental fund of the City of Mandan, North Dakota, as of and for the year ended December 31, 2016, and the related notes to the financial statements, which collectively comprise Morton Mandan Public Library's basic financial statements, and have issued our report thereon dated November 1, 2017.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered Morton Mandan Public Library's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Morton Mandan Public Library's internal control. Accordingly, we do not express an opinion on the effectiveness of Morton Mandan Public Library's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Morton Mandan Public Library's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Bismarck, North Dakota

Esde Saelly LLP

November 1, 2017