# Mandaree Public School District No. 36 Mandaree, North Dakota Financial and Compliance Report Year Ended June 30, 2016



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### School District Officials Year Ended June 30, 2016

Official	Position
Rodney "Dale" Charging	Board President
Gloria (Ann) Grinnell	Board Vice President
Lloyd Vigen	Board Member
Rose Ann Johnson	Board Member
Sherry Lone Fight	Board Member
Carolyn Bluestone	Superintendent
Dennis Karnatz and James Dyer	Business Manager



### **Independent Auditor's Report**

RSM US LLP

Members of the School Board Mandaree Public School District No. 36

### Report on the Financial Statements

We have audited the accompanying modified cash basis financial statements of the governmental activities, the major fund and the aggregate remaining fund information of Mandaree Public School District No. 36 (the District), as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note 1; this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash basis financial position of the governmental activities, the major fund and the aggregate remaining fund information of Mandaree Public School District No. 36, as of June 30, 2016, and the respective changes in modified cash basis financial position thereof for the year then ended in accordance with the basis of accounting described in Note 1.

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**Basis of Accounting** 

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

### **Other Matters**

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The statement of changes in fiduciary assets and liabilities and schedule of expenditures of federal awards, as required by Single Audit Act and Subpart F of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole on the basis of accounting described in Note 1.

The introductory section, management discussion and analysis, and budgetary comparison information has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated July 31, 2017 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the District's internal control over financial reporting and compliance.

RSM US LLP

Davenport, Iowa July 31, 2017

### Management's Discussion and Analysis Year Ended June 30, 2016

It is an honor to present to you the financial picture of the Mandaree Public School District No. 36 (the District). We offer readers of the District's financial statements this narrative overview and analysis of the financial activities of the Mandaree Public School District No. 36 for the fiscal year ended June 30, 2016. Professional standards require the inclusion of certain comparative information in the Management's Discussion and Analysis (MD&A).

### **Financial Highlights**

Key financial highlights for 2016 are as follows:

Total modified cash basis revenues for the fiscal year ended June 30, 2016 of \$6,185,608 were comprised of general revenues in the amount of \$3,676,067 and program revenues totaling \$2,509,541.

Total modified cash basis expenditures decreased \$256,820 or 4.5 percent from \$5,709,026 in 2015 to \$5,452,206 in 2016.

As of the close of the current fiscal year, the District's governmental funds (General Fund) reported combined ending fund balance of \$855,234, a decrease of \$75,098 in comparison with the prior year. Of the total combined fund balance, \$248,610 represents unassigned fund balance.

### Overview of the Financial Statements

This Discussion and Analysis is intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements comprise three components: 1) government-wide financial statement, 2) fund financial statement and 3) notes to basic financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statement:** The government-wide financial statement consists of a Statement of Net Position and a Statement of Activities. These statements provide information about the activities of the District as a whole and presents an overall view of the District's finances.

The government-wide financial statement reflects functions of the District that are principally supported by intergovernmental revenues (governmental activities). The District does not currently have any activities that are considered business-type activities. The governmental activities of the District include instruction and support services.

The government-wide financial statement includes only Mandaree Public School District No. 36. There are no other organizations or agencies whose financial statements should be combined and presented with the financial statements of the District.

The government-wide financial statements can be found on pages 8 and 9 of this report.

### Management's Discussion and Analysis Year Ended June 30, 2016

**Fund financial statements:** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Mandaree Public School District No. 36, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The District's funds are governmental funds and fiduciary funds.

Governmental funds: Governmental funds account for most of the District's basic services. These focus on how money flows into and out of those funds and the balances at year-end that are available for spending. The governmental fund financial statements provide a detailed, short-term view of the District's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs.

The Mandaree Public School District No. 36 maintains one individual governmental fund.

The District adopts an annual appropriated budget for its General Fund. A budgetary comparison schedule has been provided for the General Fund to demonstrate compliance with this budget on pages 25 and 26.

The basic governmental fund financial statements can be found on pages 10 and 12 of this report.

**Notes to basic financial statements:** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

### **Government-Wide Financial Analysis**

Net position may serve over time as a useful indicator of a government's financial position. The District's total modified cash basis net position has increased from a year ago. Table 1 reflects an increase to \$6,799,654 from \$6,632,376.

	Table 1				
		Governmental Activities			tivities
			2016		2015
Assets					
Current and other assets		\$	902,503	\$	1,091,193
Capital assets			8,420,822		7,812,322
Total assets			9,323,325		8,903,515
Liabilities					
Other liabilities			47,269		360,861
Long-term liabilities			543,000		1,743,000
Total liabilities			590,269		2,103,861
Net Position					
Net investment in capital assets			7,877,822		6,069,322
Restricted			606,624		289,600
Unrestricted			248,610		440,732
Total net position		\$	8,733,056	\$	6,799,654

### Management's Discussion and Analysis Year Ended June 30, 2016

A restricted portion of the District's net position (7 percent) represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position of \$248,610, may be used to meet the government's ongoing obligations to students and creditors.

At the end of the current fiscal year, there is a positive balance in the unrestricted net position.

The increase in net position of \$1,933,402 is mainly attributable to forgiveness of debt.

Table 2 highlights the changes in net position and the District's revenues and expenses for the fiscal years ended June 30, 2016 and 2015.

Revenues are divided into two major categories: program revenues and general revenues. Program revenues are defined as charges for services and sales, operating grants and contributions, and capital grants and contributions. General revenues include taxes, unrestricted grants, rental income, other revenue and investment income.

Expenses are shown in programs including instruction and support services.

Table 2 - Changes in Modified Cash Basis Net Position

	 Governmental Activities		
	 2016		2015
Revenues:	 		
Program revenues:			
Operating grants and contributions	\$ 2,509,541	\$	2,916,922
General revenues:			
Property taxes	18,712		10,394
Grants and entitlements	3,431,371		2,853,033
Investment earnings	4,280		2,675
Rental income	104,162		86,179
Other	1,317,542		7,101
Total revenues	7,385,608		5,876,304
Expenses:			
Instruction	3,459,630		3,404,159
Support services	1,992,576		2,304,867
Total expenses	 5,452,206		5,709,026
Change in net position	1,933,402		167,278
Net position, beginning of year	6,799,654		6,632,376
Net position, end of year	\$ 8,733,056	\$	6,799,654

### Management's Discussion and Analysis Year Ended June 30, 2016

Table 3 below discloses cost of services for governmental activities. The total cost of services column contains all costs related to the programs and the net cost column shows how much of the total amount is not covered by program receipts. Succinctly put, net costs are costs that must be covered by unrestricted federal and state aid or local taxes. The difference in these two columns would represent restricted grants, fees and donations.

Table 3 - Governmental Activities

Programs	_	otal Cost of ervices 2016	_	Net Cost of ervices 2016	-	otal Cost of ervices 2015		Net Cost of ervices 2015
Instruction	\$	3,459,630	\$	1,470,189	<u> </u>	3.404.159	<u> </u>	1,756,512
Support services	•	1,992,576	•	1,472,476	•	2,304,867	•	1,035,592
Total expenses	\$	5,452,206	\$	2,942,665	\$	5,709,026	\$	2,792,104

The District's total revenues for governmental activities increased \$1,509,304, or 25.7 percent, mainly due to the \$1,200,000 debt forgiveness from the Three Affiliated Tribes. Total expenses decreased \$256,820 or 4.5 percent due to a decrease in repairs and maintenance to the facilities and equipment.

### Financial Analysis of the Government's Funds

As noted earlier, the District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds:** The focus of the District's governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the District's governmental fund reported ending fund balance of \$855,234, a decrease of \$75,098 in comparison with the prior year. The unassigned fund balance, which is available for spending at the government's discretion, was \$248,610 in the current year. The remainder of the fund balance is restricted to indicate that it is not available for new spending because it has already been restricted for the QZAB note retirement or for grant programs.

The General Fund is the chief operating fund of the District. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned and total fund balance represents 3.9 percent and 13.7 percent of total General Fund expenditures, respectively.

### **General Fund Budgetary Highlights**

Revenues were over budget by \$758,212. This was mainly due to higher than expected state revenues.

Expenditures were over budget by \$835,325. The over budget expenditures were mainly due to an increase in capital outlay expenditures for new construction and renovations to create additional teacher housing.

### Management's Discussion and Analysis Year Ended June 30, 2016

### **Capital Assets and Debt Administration**

The following table shows ending balances of capital assets by category. At the end of the 2016 fiscal year, the District had invested \$8,420,822 in capital assets. This amount represents an increase of \$608,500. Additional information about capital assets can be found in Note 4. Total accumulated depreciation of these assets equaled \$1,966,727.

Table 4 - Capital Assets as of June 30 (Net of Depreciation)

	- 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1	Governmental Activities			
		2016		2015	
Construction in progress	\$	_	\$	1,132,616	
Buildings		7,903,923		6,256,166	
Equipment		214,466		110,623	
Vehicles		302,433		312,917	
Totals	\$	8,420,822	\$	7,812,322	

### Debt

As of June 30, 2016, the District had long-term debt outstanding totaling \$543,000. In the current year, the District paid \$200,000 in principal on outstanding debt.

	Table 5 - Outstanding Debt, as o	of June 30		
	Governn Activitie		Governmental Activities 2015	Maturity
TAIT-loan	\$	- 4	5 1,400,000	2022
QZAB note payable  Total		543,000 543,000	543,000 5 1,943,000	2021

Additional information about the District's long-term debt can be found in Note 5 to the financial statements.

### **Economic Factors**

All of the above information was considered in preparing the District's budget for the 2016 fiscal year.

### **Requests for Information**

These financial statements and discussions are designed to provide our students, citizens, taxpayers and creditors with a complete disclosure of the District's finances and to demonstrate a high degree of accountability for the public dollars entrusted to us. If you have questions about this report or need additional information, please write Mandaree Public School District No. 36, P.O. Box 488, Mandaree, North Dakota 58757.

# Statement of Net Position - Modified Cash Basis June 30, 2016

	Governmental Activities
Assets	
Current assets:	
Cash and cash equivalents	\$ 575,631
Employee receivables	1,072
Total current assets	576,703
Capital assets:	
Buildings	9,233,959
Equipment	388,095
Vehicles	765,495
Less accumulated depreciation	(1,966,727)
Total capital assets	8,420,822
Restricted cash for QZAB note payable retirement	325,800
Total noncurrent assets	8,746,622
Total assets	9,323,325
Liabilities	
Current liabilities, payroll withholdings payable	47,269
Long-term liabilities, long-term debt	543,000
Total liabilities	590,269
Net position	
Net investment in capital assets	7,877,822
Restricted for QZAB note payable retirement	325,800
Restricted for grants	280,824
Unrestricted	248,610
Total net position	\$ 8,733,056

### Statement of Activities - Modified Cash Basis Year Ended June 30, 2016

					ar	et (Expense) Revenue nd Changes in Net Position
		Expenses	1	Operating Grants and Contributions	G	overnmental Activities
Governmental Activities						
Instruction:						
Regular programs	\$	3,010,729	\$	1,749,117	\$	(1,261,612)
Special education	₩	448,901		240,324		(208,577)
Total instruction		3,459,630		1,989,441		(1,470,189)
Support services:						
General administration services		710,545		246,645		(463,900)
Instructional staff services		27,000		-		(27,000)
Operations and maintenance		710,841		19,110		(691,731)
Pupil transportation services		233,836		102,100		(131,736)
Extracurricular activities		101,624		-		(101,624)
Food services		208,730		152,245		(56,485)
Total support services		1,992,576		520,100		(1,472,476)
Total governmental activities	_\$	5,452,206	\$	2,509,541		(2,942,665)
		ral Revenues perty taxes, levid	ed for g	general purposes		18,712
				specific purpose:		
	P	er pupil aid				1,167,469
	0	ther state aid				870,638
	Fed	eral aid not rest	ricted t	for a specific		
	рі	urpose, ISEP				1,393,264
		rest income				4,280
		tal income				104,162
	Misc	cellaneous	_	_		117,542
		Total gen	eral re	venues		3,676,067
	Specia	al item, debt forç	jivenes	ss.		1,200,000
	Chang	e in net positior	1			733,402
	Net po	sition, beginning	g of ye	ar _		6,799,654
	Net po	sition, end of ye	ear	<u>.</u>	\$	8,733,056

### Balance Sheet - Modified Cash Basis Governmental Fund June 30, 2016

	Ge	oneral Fund
Assets		
Cash and cash equivalents	\$	575,631
Restricted cash for QZAB note payable retirement		325,800
Employee receivables		1,072
Total assets	\$	902,503
Liabilities		
Payroll withholdings payable	\$	47,269
Fund balance		
Restricted, QZAB bond retirement		325,800
Restricted, grants		280,824
Unassigned		248,610
Total fund balance		855,234
Total liabilities and fund balance	<u>\$</u>	902,503

# Reconciliation of the Governmental Fund Balance Sheet - Modified Cash Basis to the Statement of Net Position - Modified Cash Basis June 30, 2016

Total governmental fund balance	\$ 855,234
Amounts reported for governmental activities in the statement of net	
position are different because:	
Capital assets used in governmental activities are not current financial resources and therefore are not	
reported in the fund financial statement, but are reported in the governmental activities of the statement	
of net position. Those assets consist of:	
Buildings	9,233,959
Equipment	388,095
Vehicles	765,495
Accumulated depreciation	(1,966,727)
Long-term liabilities applicable to the District's governmental activities are not reported as fund	
liabilities. All liabilities, both current and long-term, are reported in the statement of net position.	 (543,000)
Net position of governmental activities	\$ 8,733,056

### Statement of Revenues, Expenditures and Changes In Fund Balance - Modified Cash Basis Governmental Fund Year Ended June 30, 2016

	General
Revenues:	
Local sources	\$ 18,712
State sources	2,109,759
Federal sources	3,831,153
Rental income	104,162
Other sources	121,822
Total revenues	6,185,608
Expenditures:	
Instruction:	
Regular programs	3,010,729
Special education	448,901
Total instruction	3,459,630
Support services:	
Current:	
General administration services	710,545
Instructional staff services	27,000
Operations and maintenance	1,385,340
Pupil transportation services	169,852
Extracurricular activities	101,624
Food service	208,730
Total support services	2,603,091
Debt Service, principal	200,000
Total expenditures	6,262,721
(Deficiency) of revenues over expenditures	(77,113)
Other financing sources:	
Proceeds on disposal of capital assets	2,015
Net change in fund balance	(75,098)
Fund balance, beginning of year	930,332
Fund balance, end of year	\$ 855,234

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balance - Modified Cash Basis of Governmental Funds to the Statement of Activities - Modified Cash Basis
Year Ended June 30, 2016

Net change in fund balance - total governmental funds		\$	(75,098)
The change in net position reported for governmental activities in the statement of activities is different because:			
Governmental funds report capital outlays as expenditures. However in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. In the current period, these amounts are:			
Capital outlay	\$ 930,278		
Depreciation expense	(319,486)		
Proceeds from disposal of capital assets	(2,015)		
Loss on disposal of capital assets	 (277)	-	608,500
Proceeds from the issuance of debt provide current financial resources to			
governmental funds, but issuing debt increases long-term liabilities in the statement			
of net position. Repayment of principal is an expenditure in the governmental funds,			
but the repayment reduces long-term liabilities in the statement of net position.			
Principal repayments			200,000
Gain on debt forgiveness			1,200,000
Change in net position of governmental activities		\$	1,933,402

### Statement of Fiduciary Assets and Liabilities Agency Fund - Modified Cash Basis June 30, 2016

		Student Activity Fund
Assets, cash and cash equivalents	<u>\$</u>	102,226
Liabilities, due to private individuals	<u>\$</u>	102,226

# Note 1. Nature of Operations, Financial Reporting Entity, Basis of Presentation, Measurement Focus, Basis of Accounting and Financial Statement Presentation and Significant Accounting Policies

**Nature of operations:** Mandaree Public School District No. 36 (the District) operates public schools for children in grades kindergarten through twelve. The District is located within the City of Mandaree, North Dakota and is comprised of one elementary school and one high school with a student body of approximately 294 students. The District is governed by the Mandaree Public School District No. 36 Board of Education which is elected in the general elections.

**Financial reporting entity:** Accounting principles generally accepted in the United States of America require the financial reporting entity include (1) the primary government, (2) organizations for which the primary government is financially accountable and (3) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

The District is governed by a Board of Education, which is elected by the public and has the exclusive responsibility and accountability for the decisions it makes. The District has the statutory authority to adopt its own budget, to levy taxes and to issue bonded debt without the approval of another government. It has the right to sue and be sued, and has the right to buy, sell, lease or mortgage property in its own name. In addition, Governmental Accounting Standards Board (GASB) Statement No. 39, sets forth additional criteria to determine whether certain organizations for which the District is not financially accountable should be reported as component units based on the nature and significance of their relationship with the District. These criteria include 1) the economic resources being received or held by the separate organization being entirely or almost entirely for the direct benefit of the District, its component units, or its constituents, 2) the District being entitled to, or having the ability to otherwise access, a majority of the economic resources received or held by the Organization and 3) the economic resources received or held by an individual organization that the District is entitled to, or has the ability to otherwise access, are significant to the District. Based on these criteria, the District is considered a primary government and there are no other organizations or agencies whose financial statements should be combined and presented with these basic financial statements.

**Basis of presentation:** The District's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

**Government-wide financial statements:** The statement of net position and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The District does not have any activities that are considered business-type activities.

The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and are, therefore, clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the District. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the District.

### **Notes to Basic Financial Statements**

Note 1. Nature of Operations, Financial Reporting Entity, Basis of Presentation, Measurement Focus, Basis of Accounting and Financial Statement Presentation and Significant Accounting Policies (Continued)

**Fund financial statements:** During the year, the District segregates transactions related to certain District functions or activities in separate subfunds in order to aid financial management. Fund financial statements are designed to present financial information of the District at this more detailed level. The District has a general fund and an agency fund. The focus of governmental fund financial statements is on major funds. Major funds are presented in separate columns. Nonmajor funds, if any, are aggregated and presented in a single column. Fiduciary funds are reported by type.

Measurement focus, basis of accounting and financial statement presentation: The government-wide financial statements and government fund financial statements are presented using a modified cash basis of accounting. This basis recognizes assets, liabilities, net position/fund balance, revenues with the exception of grants received in advance, and expenditures when they result from cash transactions with a provision for depreciation in the government-wide statement. Grants received in advance are recognized as revenue once all eligibility requirements imposed by the provider have been met. This basis is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

As a result of the use of this modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities, including payroll) are not recorded in these financial statements.

Governmental fund financial statements are reported using the current financial resources measurement focus. Only current assets and current liabilities recorded under the modified cash basis of accounting described above are included on the balance sheet. Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) of available and spendable financial resources during a given period. These funds use fund balance as their measure of available and spendable financial resources at the end of the period.

The District uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary. However, the District only maintains governmental and fiduciary funds.

Governmental funds: Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. The following is the District's major governmental fund:

General Fund: The General Fund is used to account for and report all financial resources not accounted for and reported in another fund.

In addition, the District reports the following fiduciary fund:

Fiduciary Fund: Accounts for assets held by the District in a trustee or agency capacity for the benefit of others and cannot be used to support District activities.

<u>Student Activity</u>: Accounts for activities of student groups and other types of activities requiring clearing accounts.

### **Notes to Basic Financial Statements**

Note 1. Nature of Operations, Financial Reporting Entity, Basis of Presentation, Measurement Focus, Basis of Accounting and Financial Statement Presentation and Significant Accounting Policies (Continued)

Significant accounting policies (modified cash basis): The significant accounting policies followed by the District include the following:

**Cash and cash equivalents:** Cash balances for all District funds are pooled and invested to the extent possible. Interest earned from such investments is allocated to the general fund. The District considers investments with an original maturity of three months or less when purchase to be considered cash equivalents.

**Capital assets:** Capital assets are reported in the applicable governmental activities column in the government-wide financial statements. Capital assets are defined as having an individual cost of \$5,000 or more and have a useful life in excess of one year. Capital assets are stated at cost. Donated capital assets are recorded at estimated acquisition value at the date of donation.

Depreciation is computed using the straight-line method over the following estimated useful lives:

Buildings	15 - 50 years
Equipment	5 - 20 years
Vehicles	8 years

The District's buildings are on land owned by Three Affiliated Tribes. As the District does not have title to the land, they do not show any land on their financial statements.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized and instead are a period expense.

**Employee receivables:** These are advances to employees for travel expenses that have not occurred as of year-end.

Payroll withholdings payable: This payable relates to withholdings for the employees' share of health insurance costs.

**Long-term debt:** All long-term debt arising from cash basis transactions to be repaid from governmental resources are reported as liabilities in the government-wide statements.

Long-term debt arising from cash basis transactions of governmental funds are not reported as liabilities in the fund financial statements. The debt proceeds are reported as other financing sources and payments of principal and interest are reported as expenditures.

**Estimates:** Management uses estimates and assumptions in preparing the financial statements. Those estimates and assumptions affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities and the reported revenues and expenditures. Actual results could vary from the estimates that were used.

### **Notes to Basic Financial Statements**

# Note 1. Nature of Operations, Financial Reporting Entity, Basis of Presentation, Measurement Focus, Basis of Accounting and Financial Statement Presentation and Significant Accounting Policies (Continued)

**Net position:** Net position represents the difference between assets and liabilities. Net investment in capital assets consists of the remaining undepreciated cost of the capital asset less the outstanding debt associated with the purchase or construction of the related assets. Net investment in capital assets excludes unspent debt proceeds, if any. Net position are reported as restricted when there are limitations imposed on their use through enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governmental organizations.

The District first applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

**Fund balance:** In the governmental fund financial statements, fund balances are classified as follows:

Nonspendable: Amounts which cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

<u>Restricted</u>: Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or imposed by law through constitutional provisions or enabling legislation.

<u>Committed</u>: Amounts which can be used only for specific purposes pursuant to constraints formally imposed by the School Board through ordinance approved prior to year-end. Those committed amounts cannot be used for any other purpose unless the School Board removes or changes the specified use by taking the same action it employed to commit those amounts.

<u>Assigned</u>: Amounts constrained by the District's intent to use them for a specific purpose. It is the District's policy that the authority to assign fund balance has been delegated by the School Board to the Business Manager through the budget process.

<u>Unassigned</u>: All amounts not included in other spendable classifications. The General Fund is the only fund that would report a positive amount in unassigned fund balance.

When an expenditure is incurred in governmental funds which can be paid using either restricted or unrestricted resources, the District procedure is to pay the expenditure from restricted fund balance and then from less-restrictive classifications – committed, assigned and then unassigned fund balances.

<u>Compensated absences</u>: Noncertified full-time employees accumulated a limited amount of earned but unused vacation for subsequent use or for payment at severance time. These accumulations are not recognized as disbursements by the District until used or paid. This liability will be liquidated by the General Fund.

In addition, teachers are provided 10 days of sick leave that may accumulate without limit and up to 45 days of accumulated sick leave may be sold back to the District at a determined rate within their contract. This liability will be liquidated by the General Fund.

### **Notes to Basic Financial Statements**

### Note 2. Cash and Cash Equivalents

The following is a summary of the cash balances as of June 30, 2016:

Bank		Balance			
Cash and cash equivalents - General Fund	\$	575,631			
Restricted cash for QZAB note retirement - General Fund		325,800			
Cash and cash equivalents - Student Activity Fund		102,226			
	\$	1,003,657			

Restricted cash for QZAB note retirement is the amount of cash deposited into the bond sinking fund to pay off the District's QZAB note payable at retirement. The note payable matures in 2021.

The District does not have an investment policy, nor do they have any investments as of June 30, 2016.

**Custodial credit risk:** Custodial credit risk for deposits is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The District does not have a deposit policy. As of June 30, 2016, all of the District's bank balance of \$1,505,681 was covered by federal depository insurance or collateral and was not exposed to custodial credit risk.

### Note 3. Property Tax

Revenues from local sources contains property tax revenues.

The District's property tax is levied each January 1 on the assessed value listed as of the prior January 1 for all real property located in the District. Assessed values are established by the County Board of Equalization. A revaluation of all property is required to be completed every year. The property taxes levied on January 1 are due in two equal installments on the March 1 and October 15 following the levy date. Property taxes are limited by state laws.

### **Notes to Basic Financial Statements**

### Note 4. Capital Assets

Capital assets activity for fiscal year ended June 30, 2016 is as follows:

Governmental Activities	Balance June 30, 20	15	Additions	(Deletions)	Balance June 30, 2016
Capital assets, not being depreciated,					
construction in progress	\$ 1,132,61	16 \$		\$ (1,132,616)	\$ -
Capital assets, being depreciated:					
Buildings	7,343,12	26	1,890,833	-	9,233,959
Equipment	275,03	34	118,561	(5,500)	388,095
Vehicles	711,99	95	53,500	-	765,495
Total capital assets, being					
depreciated	8,330,15	55	2,062,894	(5,500)	10,387,549
Accumulated depreciation:				•	
Buildings	1,086,96	<b>30</b>	243,076	<u></u>	1,330,036
Equipment	164,41	11	12,426	(3,208)	173,629
Vehicles	399,07	78	63,984	-	463,062
Total accumulated depreciation	1,650,44	19	319,486	(3,208)	1,966,727
Total capital assets, being					
depreciated, net	6,679,70	)6	1,743,408	(2,292)	8,420,822
Governmental activities capital	# 7.040.00	ባባ ቀ	4 740 400	ft (4.404.00g)	e 0.400.000
assets, net	<u>\$ 7,812,32</u>	22 \$	1,743,408	\$ (1,134,908)	\$ 8,420,822

Depreciation expense was charged to the following functions and programs of the District for the year ended June 30, 2016:

### Governmental activities:

Support	services:
---------	-----------

Operations and maintenance	\$ 255,502
Pupil transportation services	 63,984
Total depreciation expense - governmental activities	\$ 319,486

### **Notes to Basic Financial Statements**

### Note 5. Long-Term Debt

The following is a summary of changes in governmental activities' long-term debt for the year ended June 30, 2016:

	JL	Balance ine 30, 2015	Additions	Deductions	Balance ne 30, 2016	 nce Due One Year
TAT - Loan (a) QZAB note payable (b)	\$	1,400,000 543,000	\$ <u>.</u>	\$ (1,400,000)	\$ - 543,000	\$ -
Total long-term debt	\$	1,943,000	\$ _	\$ (1,400,000)	\$ 543,000	\$ 

- (a) On July 30, 2014 the District entered into a noninterest bearing note payable with three affiliated tribes for \$1,600,000 to construct employee housing. The note required annual installments of \$200,000 due September 1 of each year beginning September 1, 2014 through 2022. After the September 1, 2015 payment the three affiliated tribes forgave the remaining balance of \$1,200,000.
- (b) Noninterest bearing QZAB note payable to bank, due in one lump sum payment of \$543,000 in August 2021, secured by a building. The note requires annual installments of \$36,200 into a bond sinking fund through 2021. The final balloon payment for the total note in the amount of \$543,000 will be paid from the bond sinking fund in August 2021.

### Note 6. Pension Plan

North Dakota Teachers' Fund for Retirement: The District contributes to the North Dakota Teachers' Fund for Retirement (TFFR), a cost-sharing multiple-employer defined benefit pension plan administered by the State of North Dakota. TFFR provides for retirement, disability and survivor benefits to plan members and beneficiaries. Benefit and contribution provisions are administered in accordance with Chapter 15-39.1 of the North Dakota Century Code. TFFR issues a publicly available financial report that includes financial statements and required supplementary information for TFFR. That report may be obtained by writing to Teachers' Fund for Retirement, 1930 Burnt Board Drive, PO Box 7100, Bismarck, North Dakota 58507-7100.

Plan members are required to contribute 7.75 percent of their annual covered salary and the District is required to contribute 8.25 percent of the teacher's salary. The contribution requirements of plan members and the District are established and may be amended by the State legislature. The District's contributions, including the employee's share, to TFFR for the fiscal years ended June 30, 2016, 2015 and 2014 were \$408,262, \$378,553 and \$328,630, respectively.

### **Notes to Basic Financial Statements**

### Note 6. Pension Plan (Continued)

North Dakota Public Employees' Retirement System: The District participates in the North Dakota Public Employees' Retirement System (NDPERS) administered by the State of North Dakota. Following is a brief description of the Plan:

NDPERS is a cost-sharing multiple-employer defined benefit pension plan covering substantially all classified employees other than teachers of the District. The Plan provides retirement, disability and death benefits. If an active employee dies with less than three years of credited service, a death benefit equal to the value of the employee's accumulated contributions, plus interest, is paid to the employee's beneficiary. If the employee has earned more than three years of credited service, the surviving spouse will be entitled to a single payment refund, lifetime monthly payments in an amount equal to 50 percent of the employee's accrued normal retirement benefit, 60 monthly payments equal to the employee's accrued normal retirement benefit calculated as if the employee were age 65 the day before death occurred or monthly payments in an amount equal to the employee's accrued 100 percent joint and survivor retirement benefit if the member had reached normal retirement age prior to date of death. If the surviving spouse dies before the employee's accumulated pension benefits are paid, the balance will be paid to the surviving spouse's designated beneficiary.

Eligible employees, who become totally disabled after a minimum of 180 days of service, receive monthly disability benefits that are equal to 25 percent of their final average salary with a minimum benefit of \$100. To qualify under this section, the employee must meet the criteria established by the Retirement Board for being considered totally disabled.

Employees are entitled to unreduced monthly pension benefits equal to 2.0 percent of their final average salary for each year of service beginning when the sum of age and years of credited service equal or exceed 85, or at normal retirement age (65). The Plan permits early retirement at ages 55-64, with three or more years of service.

Benefit and contribution provisions are administered in accordance with Chapter 54-52 of the North Dakota Century Code. This state statute requires that 7 percent of the participant's salary be contributed to the Plan by either the employee or by the employer under a "salary reduction" agreement. The District has implemented a salary reduction agreement and is currently contributing the employees' share. The District is required to contribute 7.12 percent of each participant's salary as the employer's share. In addition to the 7.12 percent employer contribution, the employer is required to contribute 1.14 percent of each participating employee's gross wage to a prefunded retiree health insurance program. The required contributions are determined using an entry age normal actuarial funding method and are included in state statute. The North Dakota Retirement Board was created by the State Legislature and is the governing authority of NDPERS. The District's required and actual contributions, including the employee's share, to NDPERS for the fiscal years ended June 30, 2016, 2015 and 2014 were \$92,256, \$86,870 and \$71,105, respectively, of which \$42,320, \$40,308 and \$36,809 were the employees' share, respectively.

NDPERS issues a publicly available financial report that includes financial statements and the required supplementary information for NDPERS. That report may be obtained by writing to NDPERS, 400 East Broadway. Suite 505, PO Box 1657, Bismarck, North Dakota 58502-1657.

### **Notes to Basic Financial Statements**

### Note 7. Risk Management

The Mandaree Public School District No. 36 is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters for which the District carries insurance through the following funds/pools established by the State.

The District is commercially insured for employee health insurance through Blue Cross/Blue Shield.

In 1986 state agencies and political subdivisions of the State of North Dakota joined together to form the North Dakota Insurance Reserve Fund (NDIRF), a public entity risk pool currently operating as a common risk management and insurance program for over 2,000 state agencies and political subdivisions. The Mandaree Public School District No. 36 pays an annual premium to NDIRF for its general liability, auto, personal injury and property damage, errors and omissions and inland marine insurance coverage. The coverage by NDIRF is limited to losses of \$2,000,000 per occurrence.

The District also participates in the North Dakota Fire and Tornado Fund and the State Bonding Fund. The District pays an annual premium to the Fire and Tornado Fund to cover property damage to building and personal property. Replacement cost coverage is provided by estimating replacement cost in consultation with the Fire and Tornado Fund. The State Bonding Fund currently provides the District with the blanket fidelity bond coverage in the amount of \$1,800,000 for its employees. The State Bonding Fund does not currently charge any premium for this coverage. The District participates in the North Dakota Workforce Safety and Insurance Fund (WSI), an Enterprise Fund of the State of North Dakota. The Bureau is a state insurance fund and a "no fault" insurance system covering the State's employers and employees financed by premiums assessed to employers. The premiums are available for the payment of claims to employees injured in the course of employment.

There have been no significant reductions in insurance coverage from the prior year and settled claims resulting from these risks have not exceeded insurance coverage in the past three years.

### Note 8. Other Postemployment Benefits

**Plan description:** The District sponsors a single-employer health care plan for medical and prescription drug benefits to all active employees and their eligible dependents.

**Funding policy:** Upon retirement, the retiree may stay on the health insurance plan through the COBRA program for 18 months after their retirement, as required by the federal law. For fiscal year 2016, the District contributed none to the plan. There were no retirees under the COBRA program for the year ended June 30, 2016.

### Note 9. Economic Dependency

The District receives 62 percent of its total revenue from grants from the federal government.

### Note 10. Contingencies

The District participates in various federal grant programs, the principal of which are subject to program compliance audits pursuant to the Single Audit Act as amended. Accordingly, the District's compliance with applicable grant requirements will be established at a future date. The amount of expenditures which may be disallowed by the granting agencies cannot be determined at this time, although the District anticipates such amounts, if any, will be immaterial.

### **Notes to Basic Financial Statements**

### Note 11. Pending Governmental Accounting Standards Board (GASB) Statements

As of June 30, 2016, the GASB has issued the following statements not yet implemented by the District. The statements which might impact the District are as follows:

GASB Statement No. 77, *Tax Abatement Disclosures*, issued August 2015, will be effective for the District beginning with its fiscal year ending June 30, 2017. This statement requires governments to disclose information about their own tax abatements separately from information about tax abatements that are entered into by other governments and reduce the reporting government's tax revenues. The disclosures about the government's own tax abatement agreements includes the purpose of the tax abatement program, the tax being abated, the amount of tax being abated, the provisions of recapturing abated taxes, the types of commitments made by tax abatement recipients, and other commitments made by government in tax abatement agreements. The disclosures about tax abatements that are entered into by other governments and reduce the reporting government's tax revenues includes the name of the government entering into the abatement agreement, the tax being abated, and the amount of the reporting government's tax being abated.

GASB Statement No. 84, *Fiduciary Activities*, issued January 2017. This Statement will be effective for the District with its reporting period June 30, 2020. This Statement establishes criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. Separate criteria are included to identify fiduciary component units and postemployment benefit arrangements that are fiduciary activities.

The District's management has not yet determined the effect these statements will have on the District's financial statements.

# Other Information Budgetary Comparison Schedule General Fund - Modified Cash Basis Year Ended June 30, 2016

	Budgeted Amounts							Variance With
		Original		Final		Actual		Final Budget
Revenues:								
Local sources	\$	-	\$	-	\$	18,712	\$	18,712
State sources		1,593,791		1,593,791		2,109,759		515,968
Federal sources		3,516,397		3,765,105		3,831,153		66,048
Rental		68,500		68,500		104,162		35,662
Other		-		-		121,822		121,822
Total revenues		5,178,688		5,427,396		6,185,608		758,212
Expenditures:								
Instruction:								
Regular programs		3,111,477		3,210,601		3,010,729		199,872
Special education		420,000		506,600		448,901		57,699
Total instruction		3,531,477		3,717,201		3,459,630		257,571
Support services:								
General administration services		372,350		385,998		710,545		(324,547)
Instructional staff services		-		-		27,000		(27,000)
Operation and maintenance		889,448		889,448		1,385,340		(495,892)
Student transportation		187,490		200,560		169,852		30,708
Extracurricular activities		144,530		142,527		101,624		40,903
Food service		91,662		91,662		208,730		(117,068)
Total support services		1,685,480		1,710,195		2,603,091		(892,896)
Debt service principal		-				200,000		(200,000)
Total expenditures		5,216,957		5,427,396		6,262,721		(835,325)
(Deficiency) of revenues								
over expenditures		(38,269)		_		(77,113)		(77,113)
Other financing sources/proceeds on								
disposal of capital assets	C	-				2,015		2,015
Net change in fund								
balance		(38,269)	\$	-	=	(75,098)	<u>\$</u>	(75,098)
Fund balance, beginning of year						930,332	_	
Fund balance, end of year					\$	855,234	_	

See note to other information.

### **Note to Other Information**

### Note 1. Budgets and Budgetary Information

The District follows these procedures in establishing the budgetary data reflected in the financial statements:

- The superintendent and business manager prepare the District budget under the modified cash basis
  of accounting. The budget includes proposed expenditures and the means of financing them. The
  budget includes the general fund.
- 2. The School Board reviews the budget, may make revisions and approves it on or before August 15. The budget must be filed with the County Auditor by August 25.
- 3. The budget may be amended during the year for any revenues and appropriations not anticipated at the time the budget was prepared except no amendment changing the taxes levied can be made after October 10. There was an amendment during 2016 to increase revenues and expenditures by \$210,439.
- 4. The balance of each appropriation becomes a part of the unappropriated balance at year-end.

The District over expended the budget by \$892,896.

### Statement of Changes in Fiduciary Assets and Liabilities Agency Fund - Modified Cash Basis Year Ended June 30, 2016

	Beginning Balance		Additions			Deletions	Ending Balance	
Assets, cash and cash equivalents	<u>\$</u>	79,762	\$	29,147	\$	6,683	\$	102,226
Liabilities, due to private individuals	\$	79,762	\$	29,147	\$	6,683	\$	102,226

### Schedule of Expenditures of Federal Awards - Modified Cash Basis Year Ended June 30, 2016

Federal Grantor/ Pass-Through Grantor/Program Title	Federal CFDA Number	Grantor's Identifying Number		Through ecipients		Expenditures
U.S. Department of Interior Bureau of Indian Affairs:						
Indian School Equalization Program	15.042	AADD11A130-134-ADE300600-999900-413A00	\$	_	\$	403,500
Indian School Equalization Program	15.042	AADD11A130-145A2100DD-A0E300000.999900.413A00	Ψ	_	Ψ	1,121,245
Subtotal	10.012		-	_		1,524,745
Indian School, Student Transportation	15.044	AADD11A130-134-ADE320000-999900-413ADD				140,560
Administrative Cost Grants for Indian Schools	15.046	ADD11A130-134-ADE340000-99990413ADD			•	432,655
Indian Education Facilities, Operations and Maintenance	15.047	AADD11A130-145A2100DD-A0E350000,999900.413A00	-			192,251
Indian Education Facilities, Operations and Maintenance	15.047	AADD0A1320-156A210000A0E450000.0000-413A				197,161
Indian Education Facilities, Operations and Maintenance	15.047	A13AV00739		-		53,984
Subtotal	10,041	Alamatar		<u>-</u>		443,396
Total U.S. Department of Interior						2,541,356
rotal b.s. Department of Interior						2,041,000
U.S. Department of Agriculture						
Passed Through North Dakota Department of						
Public Instruction:						
Child Nutrition Cluster:						
School Breakfast Program (Note 3)	10.553	N/A		-		34,115
Commodities (Note 3) noncash	10.555	N/A		-		5,677
National School Lunch Program (Note 3)	10.555	N/A		-		102,779
Summer Food Service (Note 3)	10.559	N/A		-		2,870
Subtotal						145,441
Fresh Fruits and Vegetables (Note 3)	10,582	N/A		_		6,804
Total U.S. Department of Agriculture				-		152,245
U.S. Department of Education Direct Programs:						
Indian Education Formula Grant	84.060A	s060a140239		_		34,705
Impact Aid	84.041	SO41B-2012-3636				1,756
Bureau of Indian Affairs:						•
		AADD11A130-124A2100RM-				
Special Education	84.027A	A087C2222.999900.AR.DED.97C22-214.137-413A0000		-		32,654
Special Education	84.027A	AADD11A130-113A2160RM. A087C2121.999900.AR.DED.97C2113.415.413A00				000 770
Subtotal		A001 G2121.555500.A4.52ED.51 G2115.415.415.400	-	<del>-</del>		266,770 299,424
551333						200/121
Title I, Part A Cluster *	84,010	AADDA130-146AQ2100RM-A087C2323.999900.AR.DED.97C2 3315,051-413A00		-		330,743
Title I, Part A Cluster *	84.010	AADD11A130-135A2100RM- A087G0303.999900.AR.DED.97G0.3315.051.413A00				101,132
Subtotal						431,875
Title IIA - Teacher Quality Improvement Funds	84.336	AADD0011A130-146A2100RM- A087G2424.999900.AR.DED.97G24416.051-413A00				26,605
, ,		, 1903 GEREN, 883900, PA, LELD, 81 GERR 19,031 14 13MM				•
Passed Through North Dakota Department of Public Instruction:	04.545	****				ge- 100
Title I, Part A Cluster *	84.010	N/A		-		298,493
Title IIA - Teacher Principal Quality Training	84.367A	N/A		-		25,486
Total U.S. Department of Education		•				1,118,344
Total Expenditures of Federal Awards			\$	-	\$	3,811,945
* Total Title 1, Part A Cluster			\$	-	\$	730,368

See notes to schedule of expenditures of federal awards.

### Notes to Schedule of Expenditures of Federal Awards Year Ended June 30, 2016

### Note 1. Basis of Presentation

The accompanying schedule of expenditures of federal awards includes the federal grant activity of Mandaree Public School District No. 36. All federal financial assistance received directly from federal agencies, as well as federal financial assistance passed through other governmental agencies expended during the year, is included in the schedule. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements for Federal Awards (Uniform Guidance). Therefore, some amounts presented in the schedule may differ from the amounts presented in or used in the preparation of the basic financial statements.

### Note 2. Significant Accounting Policy

Revenue from federal awards and expenditures of federal awards are recognized and reported using the modified cash basis of accounting as disclosed in Note 1 of the basic financial statements. Such expenditures are recognized following the cost principles contained in the Uniform Guidance where certain types of expenditures are not allowable or are limited as to reimbursement. Pass-through entity identifying numbers are presented where available.

### Note 3. Reporting

Certain federal reimbursements are not based on specific expenditures. Therefore, the amounts reported represent revenue rather than expenditures.

### Note 4. Indirect Cost Rate

The District has elected not to use the 10 percent de minimus indirect cost rate allowed under Uniform Guidance.

### Summary Schedule of Prior Audit Findings Year Ended June 30, 2016

Number	Comment	Status	Other Explanation
Significant D	eficiencies in Internal Control Over Financial Reporting		
2015-001	The District's present accounting and data processing systems allow individuals to handle transactions from inception to completion.	Not Corrected	See Corrective Action Plan at 2016-001.
2015-002	The District tracks construction in process outside of the accounting system, an audit entry was necessary to record construction in process and there was an error in placing a constructed asset into service properly.	Not Corrected	See Corrective Action Plan at 2016-002.
Findings and	Questioned Costs for Federal Awards		
2015-003	The District does not have the required documentation for persons transporting students in school vehicles.	Corrected	



Report on Internal Control Over Financial
Reporting and on Compliance and Other Matters Based on an
Audit of Modified Cash Basis Financial Statements
Performed in Accordance With Government Auditing Standards

RSM US LLP

### **Independent Auditor's Report**

Members of the School Board Mandaree Public School District No. 36

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of Mandaree Public School District No. 36 (the District), as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated July 31, 2017. As discussed in Note 1 of the financial statements, these statements were prepared on a modified cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

### Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

Our consideration of internal control was for the limited purpose described in the proceeding paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies, and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying schedule of findings and questioned costs, we identified certain deficiencies in internal control that we consider to be material weaknesses and a significant deficiency.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiencies described in the accompanying schedule of findings and questioned costs as 2016-001 and 2016-002 to be material weaknesses.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in the accompanying schedule of findings and questioned costs as 2016-003 to be a significant deficiency.

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### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests described no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### Mandaree Public School District No. 36's Responses to Findings

The District's responses to the findings identified in our audit are described in the accompanying schedule of findings and questioned costs. The District's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

RSM US LLP

Davenport, lowa July 31, 2017



**RSM US LLP** 

# Report on Compliance For Each Major Federal Program and Report on Internal Control Over Compliance Required by the Uniform Guidance

### **Independent Auditor's Report**

Members of the School Board Mandaree Public School District No. 36

### Report on Compliance for Each Major Federal Program

We have audited Mandaree Public School District No. 36's (the District) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the District's major federal programs for the year ended June 30, 2016. The District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

### Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts and grants applicable to federal programs.

### **Auditor's Responsibility**

Our responsibility is to express an opinion on compliance for each of the District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the District's compliance.

### Opinion on Each Major Federal Program

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2016.

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### Other Matters

The results of our auditing procedures disclosed an instance of noncompliance, which is required to be reported in accordance with the Uniform Guidance and which is described in the accompanying schedule of findings and questioned costs as items 2016-004. Our opinion on each major federal program is not modified with respect to these matters.

The District's response to the noncompliance finding identified in our audit are described in the accompanying schedule of findings and questions costs. The District's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

### **Report on Internal Control over Compliance**

Management of the District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

RSM US LLP

Davenport, Iowa July 31, 2017

I.

### Schedule of Findings and Questioned Costs Year Ended June 30, 2016

Summary of the Auditor's Results					
Financial Statements					
Type of auditor's report issued: Unmodified					
Internal control over finan	cial reporting:				
Material weakness(es) identified?		Yes	√ No		
Significant deficiency(ies) identified?		√ Yes	None Reported		
Noncompliance material to financial statements noted?		Yes	✓ No		
Federal Awards					
Internal control over major programs:					
Material weakness(es)	identified?	☐ Yes	√ No		
Significant deficiency(ies) identified?			✓ None Reported		
Type of auditor's report issued on compliance for major programs: Unmodified					
Any audit findings disclosed that are required to be reported in accordance					
with Section 2 CFR 200.516(a)?			☐ No		
Identification of major program:					
CFDA Number	Name of Federal Program or Cluster				
OT D/ (Tumber	Name of Federal Trogram of Ordster	<del></del>			
15.042	Indian School Equalization Program				
84.027A	Special Education				
	-1				
Dollar threshold used to distinguish between type A and type B programs: \$750,000					
Auditee qualified as low-risk auditee?		☐ Yes	✓ No		
(Continued)					

# II. Findings Related to the Financial Statement Audit as Required to be Reported in Accordance with Generally Accepted Government Auditing Standards

### A. Material Weaknesses and Significant Deficiencies in Internal Control

### 2016-001

<u>Finding</u>: The District's year-end financial reporting system did not provide for certain yearend entries related to cash, receivables and revenue, capital assets and restricted fund balance.

Condition: During the audit, we identified amounts related to cash, receivables and revenue, capital assets and restricted fund balance that were not recorded properly in the District's financial statements. Adjustments were subsequently made by the District to properly include these amounts in the financial statements.

Context: Pervasive to the financial statements as a whole.

Effect: Potential material misstatement of the financial statements.

Cause: Turnover of the Business Manager who is responsible for financial reporting.

Recommendation: We recommend the District implement procedures to ensure all transactions are properly accounted for and recorded in the District's financial statements at year-end.

Response and corrective action plan: The District will implement a more robust year-end accounting process to accurately adjust these balances.

### 2016-002

<u>Finding</u>: The District's schedule of expenditures of federal awards for the fiscal year ended June 30, 2016 was adjusted to include all expenditures paid for with federal funds.

<u>Criteria</u>: Uniform Guidance requires grant recipients to report all federal expenditures on the schedule of expenditures of federal awards.

Condition: The District did not include all amounts paid by federal grants.

<u>Context</u>: Pervasive to the grant programs on the schedule of expenditures of federal awards.

Effect: Potential misstatement of schedule of expenditures of federal awards.

<u>Cause</u>: Turnover of the Business Manager who is responsible for preparation of the schedule of expenditures of federal awards.

## Schedule of Findings and Questioned Costs (Continued) Year Ended June 30, 2016

Recommendation: We recommend the District establish a process to review all grant awards and ensure all federal expenditures are accurately reported on the schedule of expenditures of federal awards.

Response and corrective action plan: The District will implement a process to accurately prepare the schedule of expenditures of federal awards.

### 2016-003

<u>Finding</u>: The District's present accounting and data processing systems allow individuals to handle transactions from inception to completion.

<u>Criteria</u>: A system of internal control contemplates an adequate segregation of duties. An adequate segregation of duties requires that no one individual shall handle a transaction from inception to completion. The District has improper segregation of duties over the expenditure/cash disbursement cycle and payroll cycle. In addition, the Business Manager has administrator level access to the general ledger system.

### Condition:

- The Business Manager and AP Clerk have the ability to create a purchase order, order goods, enter cash disbursements, process checks, have access to the signature stamp, mail checks, add new vendors and change vendor information and prepare bank reconciliations.
- The Business Manger processes payroll, can change employee information, posts entries to the general ledger, has access to the signature stamp, has the ability to cut checks and make the direct deposit and completes the bank reconciliation.
- The Business Manager has administrator level access to the general ledger system.

Context: Pervasive to cash disbursement and payroll transactions.

Effect: Transaction errors could occur and not be detected in a timely manner.

Cause: A limited number of personnel are available in the District office.

Recommendation: While the District has added the requirement of the Superintendent's receipt of the unopened bank statement, the Superintendent and Board President's review of the bank reconciliations, and approval of purchase orders by the Superintendent, to further strengthen the controls, we recommend an individual independent of the payroll and accounts payable process perform the bank reconciliations. We also recommend the signature stamp be maintained by the individual on the signature stamp or an individual independent of the payroll and accounts payable process. An individual independent of the payroll and accounts payable processes reviewing the changes to employee and vendor records would also strengthen controls. Lastly, we recommend an independent review of the payroll register by an individual without access to the payroll system. An individual other than the Business Manager should have administrator access to the general ledger system.

Response and corrective action plan: We have implemented checks and balances. Purchase orders need two signatures (Superintendent and Business Manager) before an item can be ordered. Bank statements are reviewed by the Superintendent prior to being given to the Business Office. Bank reconciliations will be reviewed by the Superintendent and School Board.

# Schedule of Findings and Questioned Costs (Continued) Year Ended June 30, 2016

### **Compliance Findings**

None reported

### III. Findings and Questioned Costs for Federal Awards

### A. Internal Controls

None reported

### B. Compliance Findings

### 2016-004

All CFDA numbers included on the schedule of federal awards for the year ended June 30, 2016

<u>Finding</u>: The Single Audit reporting package was not submitted to the Federal Clearinghouse within the required time period and an extension was not granted by the oversight agency.

<u>Criteria</u>: 45 CFR 74.269(d) dictates that auditee's reporting packages should be completed and submitted within the earlier of 30 days after the receipt of the auditor's package or nine months after the end of the organization's fiscal year.

<u>Condition</u>: The Single Audit package for the District's year ended June 30, 2016 should have been submitted to the Federal Clearinghouse by March 31, 2017 but was not submitted until July 2017.

**Questioned Costs: None** 

Context: June 30, 2016 Single Audit package

Effect: Potential impact to future federal funding.

<u>Cause</u>: The audit was not completed until June 2017 due to turnover and resource constraints at the District

<u>Recommendation</u>: We recommend the District file the reporting package timely to the Federal Clearinghouse.

Response and corrective action plan: The District will implement a process to accurately prepare the schedule of expenditures of federal awards.

### Corrective Action Plan Year Ended June 30, 2016

Number	Comment	Corrective Action or Other Explanation	Contact Person	Anticipated Date of Completion		
Significant I	Deficiencies in Internal Control Over Financial Reporting					
2016-001	The District's year-end financial reporting system did not provide for certain year-end entries.	See corrective action plan at 2016-001.	Superintendent	June 30, 2017		
2016-002	The District's schedule of expenditures of federal awards was adjusted to include all expenditures paid for with federal funds.	See corrective action plan at 2016-002.	Superintendent	June 30, 2017		
Instances of Noncompliance						
2016-003	The District's present accounting and data processing systems allow individuals to handle transactions from inception to completion.	See corrective action plan at 2016-003.	Superintendent 、	June 30, 2017		
2016-004	The Single Audit package was not submitted to the Federal Audit Clearinghouse within the required time period.	See corrective action plan at 2016-004.	Superintendent	June 30, 2017		