AUDIT REPORT

CITY OF FORMAN Forman, North Dakota

Audit for the Year Ended December 31, 2016

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CITY OFFICIALS

2015

Al Carton	Mayor
Mary Bishoff (until Feb. 9, 2015) Luke Anderson (appointed Feb. 9, 2015) Al Colemer Sue Kleingarn John Stenvold	Council Member Council Member Council Member Council Member Council Member
Trish Pearson	City Auditor

June 28, 2016

Luke Anderson	Interim Mayor
Mark Bopp	Mayor
Luke Anderson	Council Member
Al Colemer	Council Member
John Stenvold	Council Member
Neil Weaving	Council Member
Trish Pearson	City Auditor

516 Main Avenue Oakes, ND 58474 (701)742-3375 fax(701)742-3376

INDEPENDENT AUDITOR'S REPORT

To the City Council City of Forman Forman, North Dakota

We have audited the accompanying modified cash basis financial statements of the governmental activities, the business-type activities, the aggregate discretely component units, each major fund, and aggregate remaining fund information of the City of Forman, North Dakota, as of and for the year ended December 31, 2016, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note C; this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

CITY OF FORMAN INDEPENDENT AUDITOR'S REPORT-CONTINUED

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash basis financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Forman, North Dakota, as of December 31, 2016, and the respective changes in modified cash basis financial position and, where applicable, cash flows, thereof for the year then ended in accordance with the modified cash basis of accounting described in Note C.

Basis of Accounting

We draw attention to Note C of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

Other Matters

Required Supplementary Information

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Accounting principles generally accepted in the United States of America require that the budgetary comparison information on pages 27 to 34 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Forman's basic financial statements. The schedule of fund activity arising from cash transactions is presented for purposes of additional analysis and is not a required part of the basic financial statements.

CITY OF FORMAN INDEPENDENT AUDITOR'S REPORT-CONTINUED

The schedule of fund activity arising from cash transactions is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of fund activity arising from cash transactions is fairly stated on the modified cash basis of accounting, in all material respects in relation to the financial statements taken as a whole.

Other Reporting Required by Government Auditing Standards.

In accordance with Government Auditing Standards, we have also issued our report dated May 8, 2017, on our consideration of the City of Forman's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the City of Forman's internal control over financial reporting and compliance.

Versella Nelson, CPA V. Nelson CPA, Ltd.

Versella Nelson, CPA

Oakes, North Dakota May 8, 2017

STATEMENT OF NET POSITION - MODIFIED CASH BASIS December 31, 2016

	<u>Pri</u>	mary Governme	<u>nt</u>	Compon	ent Units
ASSETS:	Governmental Activities	Business-ty Activities		Forman <u>Library</u>	
Current Assets: Cash in Bank Noncurrent Assets: Restricted Cash	\$ 1,133,058	\$ 331,441	\$ 1,464,499	\$6,471	\$ 53,155
in Bank Capital Assets	0 5,340,328	0	0 5,340,328		975,000
Total Assets	\$ 6,473,386	\$ 331,441	\$ 6,804,827	<u>\$6,471</u>	\$1,028,155
LIABILITIES: Current Liabilities	<u>:</u>				
Due to Others Due Within One Yea	\$ 0	\$	\$ 0	\$	\$ 6,150
Loans Payable Revenue Bonds	20,000	8,000	28,000		0
Payable	155,000	30,700	185,700		35,000
Noncurrent Liabilit Loans Payable Revenue Bonds	335,000	26,000	361,000		
Payable	2,590,000	1,295,234	3,885,234		<u>785,000</u>
Total Liabilities	\$ 3,100,000	\$ 1,359,934	\$ 4,459,934	\$	\$ 826,150
NET POSITION: Net Investment in Capital Assets	\$ 5,340,328	\$	\$ 5,340,328	\$	\$
Restricted for: Capital Projects	279,800	•	279,800	·	`
Debt Service Highways Economic Developme	264,492 124,637	0	264,492 124,637 374,143		
Special Purposes	29,065		29,065	6,471	202,005
Unrestricted	(3,039,079)	(1,028,493)	(4,067,57 <u>2</u>)		0
Total Net Position	\$ 3,373,386	\$(1,028,493)	\$ 2,344,893	\$6,471	\$ 202,005

STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS For the Year Ended December 31, 2016

		P	rogram Reven	iues	_	Changes in	e) Revenue a Net Assets	ind	
		Charges for	Operating Grants and Contri-	Capital Grants and Contri-		rimary Govern Business- Type	ment	<u>Compor</u> Forman	nent Units Forman
Functions/Programs	Expenses		tions	tions	Activities	Activities	Total	Library	/ Housing
Primary Government: Governmental Activities General Government Public Safety Public Works/	\$ 317,977 7,607	\$ 0	\$	\$	\$(317,977) (7,607)	\$	\$ (317,977) (7,607)	\$	\$
Infrastructure Conser. of Natural Resources	53,688		42,586		(11, 102)		(11, 102)		
Economic Development Capital Outlay Interest & Fees on	1,897	0			(1,897)		(1,897)		
Long-Term Debt	126,829			····	(126, 829)		(126,829)		
Total Governmental Activities	\$ 507,998	\$ 0	\$ 42,586	\$.	\$ (465,412)	\$	\$ (465,412)	\$	\$
Business-type Activitie Water Operating Fund Sewer Operating Fund Garbage Operating Fund	\$ 376,861 29,065	\$185,921 27,152 81,721	\$	\$ 0	\$	\$ (190,940) (1,913) 20,292	\$ (190,940) (1,913) 20,292	\$	ş
Total Business-Type Activities	\$ 467,355	\$294,794	\$ 0	\$ 0	\$	\$ (172,561)	\$ (172,561)	\$	\$
Total Primary Government	\$ 975,353	\$294,794	\$ 42,586	\$ <u>0</u>	\$(465,412)	\$ (172,561)	\$ (637,973)	\$	\$
Component Units: Forman Library Forman Housing	\$ 17,442 36,589	\$ 735 62,885	\$	\$	\$	\$	\$	\$(16,707)	\$ 26,296
	Purpose	Taxes Levi s Taxes Levi	ed for Gener ed for Speci	\$	96,052 15,258	\$	\$ 96,052 15,258	\$ 5,056	\$
	Property State Aid Interest I Miscelland Donations	Taxes Levi Distributi Income eous Revenu	е		272,414 96,124 2,325 23,922 0	5,528	272, 414 96, 124 2, 325 29, 450 0	630 0 84 4,580	31
	Gain (Loss Other Transfers	on Sale	of Capital A	ssets 	204,162 9,318	8,500 (14,318)	8,500 204,162 (5,000)	5,000	
	Total Gener	ral Revenue	s and Transf	ers \$	719,575	\$ (290)	\$ 719,285	\$ 15,350	\$ 31
	Change in N	let Positio	n,	\$	254,163	\$ (172,851)	\$ 81,312	\$ (1,357)	\$ 26,327
	Net Positio	n-January	1	\$	3,119,223	\$ (855,642)	\$2,263,581	\$ 7,828	\$175,678
	Net Positio	n-December	31	<u>\$</u>	3,373,386	\$(1,028,493)	\$2,344,893	\$ 6,471	\$202,005

CITY OF FORMAN Forman, North Dakota

BALANCE SHEET - MODIFIED CASH BASIS GOVERNMENTAL FUNDS December 31, 2016

				Major Funds	Funds					
			Forman		Sewer				Other	Total
		Highway	Indus-	Forman	Repl.	Sewer	Capital	Streets	Govern-	Govern-
		Distri-	trial	Improve-	Dist.	Drain	Reserve	Project	mental	mental
	General	bution	Park	ment	#2002-1	#4	Fund	2015	Funds	Funds
ASSETS										
Cash in Bank	\$ 60,921	\$124,637	\$211,923	\$162,220	٥ \$	\$128,264	\$279,800	\$136,228	\$29,065	\$1,133,058
LIABILITIES AND FUND BALANCES										
Due to Other Agencies	€O-	ጭ	v∕ı-	⇔	ጭ	o \$	o \$	₩.	0	0
Due to Other Funds										
	0	0	0	0	0	0	0	•	0	0
Fund Balances: Restricted:										
Restricted for Debt										
Service	ψ.	κν	w	ψ.	0	\$128,264	S	\$136,228	w	\$ 264.492
Assigned:						•	•		-	
Assigned for Capital Projects							279,800			279.800
Assigned for Highway Dist.		124.637								124 637
Assigned for Morman Industrial		•	211,923							011 000
See troop for Borner Tanaching	4		1 1 1 1 1 1	000						000 00 0
Assargmed to the improvement	נ			1077 707						707,22U
Assigned for Special Furboses									29,065	29,065
Unassigned	60,921									60,921
Total Fund Balances	\$ 60,921	\$124,637	\$211,923	\$162,220	\$	\$128,264	\$279,800	\$136,228	\$29,065	\$1,133,058
									÷	
Fund Balances	\$ 60,921	\$ 60,921 \$124,637	\$211,923	\$162,220	\$	\$128,264	\$279,800	\$136,228	\$29,065	\$1,133,058

The notes to the financial statements are an integral part of this statement. $7\,$

RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION - MODIFIED CASH BASIS GOVERNMENTAL FUNDS

December 31, 2016

Total Fund Balances for Governmental Funds

\$ 1,133,058

Total net position reported for governmental activities in the statement of net position is different because:

Capital assets used in governmental activities are not financial resources and, therefore are not reported in the fund financial statement, but are reported in the governmental activities of the Statement of Net Position.

5,340,328

Long-term liabilities applicable to the City's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. All liabilities-both current and long-term-are reported in the statement of net position. Balances at December 31, 2016 are:

Bonds Payable

(3,100,000)

Total Net Position of Governmental Activities

\$ 3,373,386

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - MODIFIED CASH BASIS GOVERNMENTAL FUNDS

For the Year Ended December 31, 2016

					Ma	jor Fu	ınds					
	General	Highway Distri- bution	I	Forman ndustria Park	1 Im	orman prove- ment	Sewer Repl. - Dist. #2002-1	Sewer Drain #4	Capital Reserve Fund	Streets Project 2015	Other Govern- mental Funds	Total Govern- mental Funds
Revenues: Taxes	\$ 96,052	\$ 9,000	\$		\$		\$ 97,628	\$	\$	\$ 174,786 \$	6,258 \$	383,724
Licenses, Permits & Fees Intergovernmenta Fines &		42,586		0				54,410			875	4,600 138,710
Forfeitures Interest Income Miscellaneous	50 1,165 6,743	20			11	474 ,409		116 0		** 18-8011	570 1,100	50 2,325 19,272
Total Revenues	\$149,449	\$ 51,606	\$	0	\$ 11	,883	\$ 97,628	\$ 54,526	\$ 0	\$ 174,786 \$	8,803 \$	548,681
Expenditures: Current: General Government Public Safety Public Works Conser. of	\$103,213 7,607 32,911	\$ 20,777	\$	1,125	\$		\$	\$	\$	\$ \$	2,856 \$	107,194 7,607 53,688
Natural Resources	0										0	0
Economic Development Capital Outlay		43,465			1	,422				418,776	475	1,897 462,241
Debt Service: Principal Interest &		90,000					55,000	20,000				165,000
Service Charges		0					26,402	11,250		89,177	.=	126,829
Total Expenditures	\$143,731	\$ 154,242	\$	1,125	\$ 1	,422	\$ 81,402	\$ 31,250	\$ 0	\$ 507,953 \$	3,331_\$	924,456
Excess (Deficiend of Revenues Over Expenditures	c .	\$(102,636)	ş	(1,125)	\$ 10	,461	\$ 16,226	\$ 23,276	\$ 0	\$ (333,167)\$	5,472 \$	(375,775)
Other Financing: Transfers In Transfers Out Sale of Assets	Sources (U \$ 30,000 (50,000)	\$	\$		\$		\$ (35,682)	\$	\$ 75,000	\$ 469,395 \$ (:	\$	574,395 (565,077) 34,000
Total Other Financing Sources and Uses	\$(20,000)	\$(435,3 <u>9</u> 5)	\$. 0	\$	0	\$ (35,682)	\$ 0	\$ 75,000	\$ 469,395 \$	(10,000)\$	43,318
Net Change in Fund Balances	\$(14,282)	\$(538,031)	\$	(1,125)	\$ 10	,461	\$(19,456)	\$ 23,276	\$ 75,000	\$ 136,228 \$	(4,528)\$	(332, 457)
Balance- January 1	\$ 75,203	\$ 662,668	\$2	13,048	\$151	,759	\$ 19 , 456	\$104,988	\$204,800	\$ 0 \$	33,593 \$	1,465,515
Fund Balance- December 31	\$ 60,921	\$ 124,637	\$2	11,923	\$162	,220	\$ 0	\$128,264	\$279,800	\$ 136,228 \$	29,065 \$	1,133,058

The notes to the financial statements are an integral part of this statement. 9

RECONCILIATION OF GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES -MODIFIED CASH BASIS

Net Change in Fund Balances - Total Governmental Funds	\$	(332,457)
The change in net position reported for governmental activities in the statement of activities is different because:		
Repayment of principal and other long-term obligations is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.		165,000
Current year capital outlays are expenditures in the fund financial statements but are shown as increases in capital assets in the government-wide financial statements. The net effect of removing capital outlays is to increase net position.		666,403
The gross amount received from the disposal of capital assets used in governmental activities is reported in the governmental funds as revenues. In the government-wide financial statements disposal proceeds are reduced by the remaining depreciable bases of the assets. The net effect of the adjustments is to decrease net position.		(34,000)
Depreciation is not recognized as an expense in governmental . funds since it does not require the use of current financial resources. The net effect of the current year's depreciation is to decrease net position.		(210,783)
The issuance of long-term obligations provide current financial resources to government funds, but issuing debt also increases long-term liabilities in the Statement of Net Position		0
Change in Net Position of Governmental Activities	\$	254,163

STATEMENT OF NET POSITION - MODIFIED CASH BASIS PROPRIETARY FUNDS

December 31, 2016

		Business-t	уре	Activiti	es	- Enterp	rise	Funds
		Water		Sewer		Garbage		Total_
ASSETS:								
Current Assets:		100 000		00 666		04 455		001 111
Cash and Cash Equivalents Noncurrent Assets:	\$	126,320	Şı	.23,666	Ş	81,455	\$	331,441
Restricted Cash						0		
THE STATE OF THE S								····
Total Assets	\$	126,320	\$1	.23,666	\$	81,455	\$	331,441
LIABILITIES:								
<u>Current Liabilities:</u>								
Loans Payable	\$		\$	8,000	\$		\$	8,000
Bonds Payable		30,700						30,700
Total Current Liabilities	<u>\$</u>	30,700	\$	8,000	\$		\$	38,700
Noncurrent Liabilities:								
Bonds Payable	\$	288 , 668	\$		\$		\$	288,668
Loans Payable				26,000				26,000
Bonds Payable		1,006,566						L,006,566
Total Noncurrent Liabilities	\$	1,295,234	\$	26,000	\$		\$ <u>1</u>	L,321,234
Total Liabilities	\$	1,325,934	Ś	34,000	\$		\$ 1	L,359,934
NET POSITION:								
Restricted for debt service	\$	0	\$	0	\$	0	\$	0
Unrestricted	_ (1,199,614)		89,666		81,455	(1	L,028,493)
Total Net Position	٠,	1 100 (14)	ć	00 666	<u> </u>	01 455	6.74	000 4021
TOTAL NET POSITION	3 (1,199,614)	Ş	89,666	Ş	81,455	Ş (<u> </u>	L <u>,028,493</u>)

STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION - MODIFIED CASH BASIS PROPRIETARY FUNDS

	_	Business-t	ype Activit	ies - Enterp	oris	e Funds
		Water	Sewer	Garbage		Total
Operating Revenues: Charges for Sales and Services: Water Operations Sanitary Sewer Operations Garbage Operations	\$	185,921	\$ 27,152	\$ 81,721	\$	185,921 27,152 81,721
Total Operating Revenues	\$	185,921	\$ 27,152	\$ 81,721	\$	294,794
Operating Expenses: Water Sewer Garbage	\$	89,532	\$ 19,635	\$ 61,429	\$	89,532 19,635 61,429
Total Operating Expenses	\$	89,532	\$ 19,635	\$ 61,429	\$	170,59 <u>6</u>
Operating Income	\$	96,389	\$ 7,517	\$ 20,292	\$	124,198
Nonoperating Revenues (Expenses): Sale of Capital Asset Interest Expense Miscellaneous Income Construction/Capital Outlay	\$	0 (32,967) (254,362)	\$ 0 (1,050) (8,380)	\$ 8,500 5,528	\$	8,500 (34,017) 5,528 (262,742)
Total Nonoperating Revenues (Expenses)	\$	(287,329)	\$ (9,430)	\$ 14,028	\$	(282,731)
Net Income (Loss) Before Transfers	\$	(190,940)	\$ (1,913)	\$ 34,320	\$	(158,533)
Transfers In Transfers Out Total Transfers	\$	58,267 (78,267) (20,000)	\$ 35,682 (10,000) 25,682	\$ 0 (20,000) (20,000)	\$	93,949 (108,267) (14,318)
Change in Net Position	\$	(210,940)	\$ 23,769	\$ 14,320	\$	(172,851)
Net Position-January 1	\$	(988,674)	\$ 65,897	\$ 67,135	\$	(855,642)
Net Position-December 31	<u>\$ (</u>	1,199,614)	\$ 89,666	\$ 81,455	\$(1,028,493)

STATEMENT OF CASH FLOWS - MODIFIED CASH BASIS PROPRIETARY FUNDS

	,	Business-t	type Activit	ies - Enterp	rise Funds_
		Water	Sewer	Garbage	Total
<u>Cash Flows from Operating Activities:</u> Receipt from Customers and users Operating Expenses	\$	185,921 (89,532)	\$ 27,152 (19,635)	\$ 81,721 (61,429)	\$ 294,794 (170,596)
Net Cash Provided by Operating Activities	<u>\$</u>	96,389	\$ 7,517	\$ 20,292	\$ 124,198
Cash Flows from Noncapital Financing Activities: Sale of Capital Asset Transfers In Miscellaneous Income Transfer Out	\$	0 58,267 (78,267)	\$ 0 35,682 (10,000)	\$ 8,500 5,528 (20,000)	\$ 8,500 93,949 5,528 (108,267)
Net Cash Provided (used) by Noncapital Financing Activities	<u>\$</u>	(20,000)	\$ 25,682	\$ (5,972)	\$ (290)
Cash Flows from Capital and Related Financing Activities: Purchases and Construction of Capital Assets Principal Paid on Capital Debt Interest Paid on Capital Debt Interim Financing	\$	(254,362) (25,300) (32,967) 288,668	\$ (8,380) (8,000) (1,050)	\$	\$(262,742) (33,300) (34,017) 288,668
Net Cash Provided (Used) by Capital an Related Financing Activities	d <u>\$</u>	(23,961)	\$(17,430)	\$ 0	\$ (41,391)
Net Increase (Decrease) in Cash	\$	52,428	\$ 15,769	\$ 14,320	\$ 82,517
Cash and Cash Equivalents, January 1	<u>\$</u>	73,892	\$107,897	\$ 67,135	\$ 248,924
Cash and Cash Equivalents, December 31	<u>\$</u>	126,320	\$123,666	\$ 81,455	\$ 331,441

STATEMENT OF ASSETS AND LIABILITIES - FIDUCIARY FUNDS MODIFIED CASH BASIS FIDUCIARY FUNDS

December 31, 2016

Agency Funds

<u>2016</u>

Assets:

Cash and Investments

\$ 11,948

Liabilities:

Due to Other Governments

\$ 11,948

NOTES TO THE FINANCIAL STATEMENTS December 31, 2016

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Forman, North Dakota, was incorporated under the laws of the State of North Dakota and operates under a city commission form of government. The accounting policy of the City of Forman is to maintain the accounting records on a modified cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the government's accounting policies are described below.

A. Financial Reporting Entity

The accompanying financial statements present the activities of the City of Forman. The city has considered all potential component units for which the city is financially accountable and other organizations for which the nature and significance of their relationships with the city are such that exclusion would cause the city's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. This criteria includes appointing a voting majority of an organization's governing body and (1) the ability of the City of Forman to impose its will on that organization or (2) the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on the City of Forman.

Based on these criteria, the component units discussed below are included within the city's reporting entity because of the significance of its operational or financial relationship with the city.

COMPONENT UNIT

In conformity with accounting principles generally accepted in the United States of America, the financial statements of the component units have been included in the financial reporting entity as a discretely presented component unit.

<u>Discretely Presented Component Unit</u> - The component unit's column in the government wide financial statements include the financial data of the city's component units. These units are reported in a separate column to emphasize that they are legally separate from the city.

<u>Forman City Library</u> - The Forman City Library governing board is separate from the governing board of the city. The city's governing board appoints the library board and has the authority to disapprove, amend, or approve the library's budget.

<u>Forman Housing</u> - The Forman Housing governing board is separate from the governing board of the city. The city's governing board appoints the housing board and has the authority to disapprove, amend or approve the housing's budget.

Notes to the Financial Statements-Continued

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CON'T)

B. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government and the component units of the City of Forman. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for services.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Fund Financial Statements: The fund financial statements provide information about the city's funds including its discretely presented component units. Separate financial statements for each fund category-governmental and proprietary-are presented. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds.

Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Nonoperating revenues, such as subsidies and investment earnings, result from non-exchange transactions or ancillary activities.

The city reports the following major governmental funds:

General Fund. This is the city's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

Highway Distribution Fund. This fund is used for maintenance and improvements to city streets and roads. The primary revenue source in this fund is restricted grants.

Forman Industrial Park Fund. This fund is used for collection of fees for services for economic development in City of Forman.

Forman Improvement Fund. This fund is used for collection of fees for services for improving the economic development of the city.

Sewer Replacement District #2002-1 Fund. This fund is used to account for special assessments collected and related principal and interest payments on the sewer replacement bonds.

Notes to the Financial Statements-Continued

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CON'T)

Sewer Drain #4 Fund. This fund is used to account for sales tax collected and related principal and interest payments on the sewer drain #4 loan.

Capital Reserve Fund. This fund accounts for the accumulation of funds for various capital improvements to city properties.

Streets Project 2015. This fund is used to account for special assessments collected and related principal and interest payments on the Streets Project 2015 bonds.

The City reports the following major enterprise funds:

Water Fund. This fund is used to account for customer receipts for water fees, and operating expenditures and construction costs for water services. It is also used to account for principal and interest payments on water revenue bonds.

Sewer Fund. This fund is used to account for customer receipts for sewer fees and operating expenditures for sewer services. It is also used to account for principal and interest payments on sewer revenue bonds.

Garbage Fund. This fund is used to account for customer receipts for garbage fees and operating expenditures for garbage services.

Additionally, the City reports the following fund type: Agency Fund. These funds account for assets held by the City in a custodial capacity as an agent on behalf of others. The City's agency fund is used to account for various deposits of other governments.

C. Measurement Focus and Basis of Accounting

Measurement focus is a term used to describe "how" transactions are recorded within the various financial statements. Basis of accounting refers to "when" transactions are recorded regardless of the measurement focus applied.

MEASUREMENT FOCUS

In the government-wide Statement of Net Position and the Statement of Activities, both governmental and business-like activities are presented using the economic resources measurement focus, within the limitations of the modified cash basis of accounting, as defined in item b below.

In the fund financial statements, the "current financial resources" measurement focus or the "economic resources" measurement focus, as applied to the modified cash basis of accounting, is used as appropriate:

a) All governmental funds utilize a "current financial resources" measurement focus. Only current financial assets and liabilities are generally included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.

Notes to the Financial Statements-Continued

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CON'T)

The proprietary funds utilize an "economic resources" measurement focus. The accounting objectives of this measurement focus are the determination of operating income, changes in net position (or cost recovery), financial position, and cash flows. All assets and liabilities (whether current or non-current, financial, or non-financial) associated with their activities are reported. Proprietary fund equity is classified as net position.

Basis of Accounting

In the government-wide Statement of Net Position and Statement of Activities and the fund financial statements, governmental, business-like, fiduciary fund, and component unit activities are presented using a modified cash basis of accounting. This basis recognizes assets, liabilities, net position/fund equity, revenues, and expenditures/expenses when they result from cash transactions with a provision for depreciation in the government-wide statements, proprietary fund statements, and the similar discretely presented component unit statements. This basis is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

As a result of the use of this modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

If the City utilized the basis of accounting recognized as generally accepted, the fund financial statements for governmental funds would use the modified accrual basis of accounting, while the fund financial statements for proprietary fund types would use the accrual basis of accounting. All government-wide financials would be presented on the accrual basis of accounting.

When both restricted and unrestricted resources are available for use, it is the city's policy to use restricted resources first, then unrestricted resources as they are needed.

D. Cash, Cash Equivalents and Investments

Cash includes amounts in demand deposits. Cash equivalents on the statement of cash flows consist of highly liquid investments with an original maturity of three months or less. Deposits must either be deposited with the Bank of North Dakota or in other financial institution situated and doing business within the state. Deposits, other than with the Bank of North Dakota, must be fully insured or secured with pledges of securities equal to 110% of the uninsured balance.

The investments of the City at December 31, 2016, consists of certificates of deposit stated at cost.

Notes to the Financial Statements-Continued

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CON'T)

E. Capital Assets

Capital assets, which include property, equipment, and infrastructure assets (e.g. roads, sidewalks, and similar items), are reported in the applicable governmental column in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets (if any) are recorded at the estimated fair market value at the date of donation.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property and equipment of the government are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings	25-50
Infrastructure	7-50
Machinery & Equipment	7

F. Fund Balances/Net Position

In the governmental fund financial statements fund balance is reported in five classifications. Nonspendable fund balance is the amount that is not in spendable form. Restricted for debt service is the portion of fund balance that is restricted for use on debt services. Committed is that portion of fund balance that has been approved by the highest level of formal action of the city council and does not lapse at year-end. The city does not have any committed fund balance this fiscal year. Assigned is the portion of fund balance that has been approved by formal action of the city council and does lapse at year end.

Unassigned is the fund balance that has not been reported in any other classification. The City of Forman, North Dakota does not have a revenue spending policy that provides policy for programs with multiple revenue sources. The Auditor uses resources in following hierarchy, bond proceeds, federal funds, state funds and local funds. For purposes of fund balance classification expenditures are to be spent from restricted fund balance first, followed in order by committed fund balance, assigned fund balance and lastly unassigned fund balance. The city has the authority to deviate from this policy if it is in the best interest of the city. There is no stabilization amounts. The city has not set a minimum fund balance.

Net Position

With both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

Notes to the Financial Statements-Continued

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CON'T)

Prior to GASB 63, amounts were reported as equity on the statement of net assets in two primary categories (restricted and unrestricted). Subsequent to GASB 63, the statement of net assets was changed to the statement of net position, and net assets equity was changed to net position. Net position is shown in two primary categories (restricted and unrestricted), outlined in further detail as follows:

Restrictions of net position shown in the statement of net position are due to restricted tax levies, restricted Federal & State grants/reimbursements, and restricted amounts for unspent bond proceeds reported in debt service and capital projects funds. Additionally, restricted net position is shown in the statement of net position by primary function as fund balances are shown in the balance sheet, and is restricted for debt service, highways, economic development, capital projects and special purposes.

Unrestricted net position consists of activity primarily related to the general fund amounts at year-end. The unrestricted net position is available to meet the City's ongoing obligations.

NOTE 2: LEGAL COMPLIANCE - BUDGETS

BUDGET AMENDMENTS

The city's governing board approved the following amendments to the city budget:

	<u>Revenues</u>		
<u>Fund</u>	Original Budget	Amendments	Amended Budget
Governmental Funds			
Streets Project 2015	0	197,961	197,961
Highway Distribution	288,861	(197, 961)	90,900
Capital Reserve	60,000	(10,000)	50,000
Enterprise Funds			
Water Plant Bonds	82,181	(23,914)	58,267
Water Reserve	2,400	(2,400)	0
Water	1,209,660	(736,300)	473,360
Agency Fund			
Library			

	<u>Expenditures</u>		
Fund	Original Budget	Amendments	Amended Budget
Governmental Funds			_
Streets Project 2015	0	511,975	511,975
Highway Distribution	457,643	(369,975)	87,668
Sewer Replacement Dist.	41,000	21,085	62,085
Forman Improvement	1,200	225	1,425
Enterprise Funds	•		
Water Plant Bonds	1,074,182	(1,041,215)	32,967
Water	1,204,472	(745, 394)	459,078
Garbage	79,282	0	79,282
Agency Fund			
Library			

Notes to the Financial Statements-Continued

NOTE 2: LEGAL COMPLIANCE - BUDGETS (CON'T)

EXCESS OF ACTUAL EXPENDITURES OVER BUDGET

Expenditures exceeded budget in the following funds:

<u>Fund</u>	Amount	<u>Budget Year</u>
Highway Tax Distribution Fund	\$86,574	2016
Sewer Replacement District #2002-1	\$5 4, 999	2016
Sewer Drain #4	\$19,900	2016

No remedial action is anticipated or required regarding these excess expenditures.

NOTE 3: DEPOSITS AND INVESTMENTS

In accordance with North Dakota Statutes, the city maintains deposits at the depository banks designated by the governing board. All depositories are members of the Federal Reserve System.

Deposits must either be deposited with the Bank of North Dakota or in other financial institution situated and doing business within the state. Deposits, other than with the Bank of North Dakota, must be fully insured or bonded. In lieu of a bond, a financial institution may provide a pledge of securities equal to 110% of the deposits not covered by insurance or bonds.

Authorized collateral includes bills, notes, or bonds issued by the United States government, its agencies or instrumentalities, all bonds and notes guaranteed by the United States government, Federal land bank bonds, bonds, notes, warrants, certificates of indebtedness, insured certificates of deposit, shares of investment companies registered under the Investment Companies Act of 1940, and all other forms of securities issued by the State of North Dakota, its boards, agencies or instrumentalities or by any county, city, township, school district, park district, or other political subdivision of the state of North Dakota whether payable from special revenues or supported by the full faith and credit of the issuing body and bonds issued by any other state of the United States or such other securities approved by the banking board.

At year ended December 31, 2016, the city's carrying amount of deposits was \$1,481,919, and the bank balance was \$1,487,807. Of the bank balances, \$250,000 was covered by Federal Depository Insurance each year. The remaining balance of \$1,237,807 was collateralized with securities held by the pledging financial institution's agent in the government's name.

Credit Risk:

The city may invest idle funds as authorized in North Dakota Statutes, as follows:

- (a) Bonds, treasury bills and notes, or other securities that are a direct obligation insured or guaranteed by, the treasury of the United States, or its agencies, instrumentalities, or organizations created by an act of congress.
- (b) Securities sold under agreements to repurchase written by a financial institution in which the underlying securities for the agreement to repurchase are the type listed above.

Notes to the Financial Statements-Continued

NOTE 3: DEPOSITS AND INVESTMENTS (CON'T)

- (c) Certificates of Deposit fully insured by the federal deposit insurance corporation.
- (d) Obligations of the state.

Investments:

As of December 31, 2016, the city held certificates of deposit in the amount of \$247,686 which are all considered deposits.

Interest Rate Risk:

The city doesn't have a formal deposit policy that limits maturities as a means of managing exposure to fair-value losses arising from increasing interest rates.

Concentration of Credit Risk:

The city does not have a limit on the amount the city may invest in any one issuer.

NOTE 4: PROPERTY TAXES

The county treasurer acts as an agent to collect property taxes levied in the county for all taxing authorities. Any material tax collections are distributed after the end of each month.

Property taxes are levied as of January 1. The property taxes attach as an enforceable lien on property on January 1 and may be paid in two installments. The first installment includes one-half of the real estate taxes and all the special assessments and the second installment is the balance of the real estate taxes. The first installment is due by March 1 and the second installment is due by October 15. A 5% discount on property taxes is allowed if all taxes and special assessments are paid by February 15. After the due dates, the bill becomes delinquent and penalties are assessed.

Most property owners choose to pay property taxes and special assessments in a single payment on or before February 15 and receive the discount on the property taxes.

NOTE 5: TRANSFERS

The following is a reconciliation of transfers in and transfers out as reported in the basic financial statements for the year ended December 31, 2016:

	<u> 2010</u>		
	<u>Transfers In</u>	Transfers Out	
Governmental Funds:			
General	\$ 30,000	\$ 50,000	
Highway Distribution	0	469,395	
Capital Reserve	75,000	0	
Streets Project 2015	469,395		
Sewer Replacement District	2002	35,682	
Forman Job Development		10,000	

Notes to the Financial Statements-Continued

NOTE 5: TRANSFERS (CON'T)

	2016		
	Transfers In	Transfers Out	
Proprietary Fund:			
Water Operating		78,267	
Water Plant Sinking	58,267		
Sewer Operating	35,682	10,000	
Garbage		20,000	
Component Unit			
Library	5,000		
Total Transfers	\$673,344	\$673,344	

NOTE 6: CAPITAL ASSETS

Capital Asset activity for the year ended December 31, 2016, was as follows:

Capital Assets	Beginning Balance	<u>Increases</u>	<u>Decreases</u>	Ending <u>Balance</u>
Vehicle	192,270	0	20,000	172,270
Buildings and Improve.	328,128	0	20,000	328,128
Machinery and Equipment	•	35,500	35,874	382,229
Infrastructure	6,556,497	630,903		7,187,400
	7,459,498	666,403	55,874	8,070,027
Less: Accumulated Deprec	iation			
Vehicle	71,163	21,429	20,000	72,592
Buildings and Improve.	128,912	7,883	,	136,795
Machinery and Equipment	330,681	7,394	1,874	336,201
Infrastructure	2,010,034	174,077	•	2,184,111
	2,540,790	210,783	21,874	2,729,699
Capital Assets Net	4,918,708	455,620	34,000	5,340,328

Depreciation expense of \$210,783 was charged to the General Government fund.

NOTE 7: LONG-TERM DEBT

<u>Changes in Long-Term Liabilities</u> - During the year ended December 31, 2016, the following changes occurred in long-term liabilities:

Governmental Activities

			<u> 2016</u>		
	Balance			Balance	Due Within
	January 1	Additions	Reductions	December 31	One Year
Revenue Bonds	\$2,890,000	\$ 0	\$ 145,000	\$2,745,000	\$155,000
Loans Payable	375,000	. 0	20,000	355,000	20,000
Totals	\$3,265,000	\$ 0	\$ 165,000	\$3,100,000	\$175,000

Business-Type Activities

			<u> 2016</u>		
	Balance			Balance	Due Within
	<u>January 1</u>	Additions	Reductions	December 31	One Year
Loans Payable	\$ 42,000	\$ 0	\$ 8,000	\$ 34,000	\$ 8,000
Revenue Bonds	1,062,566	288,668	25,300	1,325,934	30,700
Totals	\$1,104,566	\$ 288,668	\$ 33,300	\$1,359,934	\$ 38,700
	-	23			

Notes to the Financial Statements-Continued

NOTE 7: LONG-TERM DEBT (CON'T)

Long-term debt of the governmental and business type activities at December 31, 2016, consists of the following issues:

Governmental Activities

Revenue Bonds:

\$1,090,000 Refunding Sewer Main Replacement due in annual principal installments of \$55,000 to \$50,000 through June 1, 2033; interest from 2.0% to 3.5%.

\$ 870,000

\$1,965,000 Refunding Improvement Bond due in annual principal installments of \$90,000 to \$180,000 through June 1, 2030; interest from 2.0% to 5.25%.

1,875,000

Total Bonds Governmental Activities

\$2,745,000

Loans Payable:

\$434,337 Sewer Drain #4, due in annual principal installments of \$19,337 to \$30,000, through September 1, 2031; interest at 2.5%.

355,000

Business-Type Activities

Loans Payable:

\$134,172 Sewer Replacement District \$2000-1, due in annual installments of \$6,000 to \$9,000, through September 1, 2020; interest at 2.5%.

34,000

Revenue Bonds:

\$740,000 Water Plant Revenue Bond of 2001 (R-1), due in annual installments of \$11,400 to \$31,400, through December 10, 2041; interest at 3%.

572,266

\$505,000 Refunding Water plant Revenue Bonds of 2001, due in annual principal installments of \$10,000 to \$25,000 through June 1, 2041; interest at 2.0% to 3.75%.

465,000

\$564,000 Interim Financing Bonds the last of the loan funds were distributed February, 2017. When the Bonds closed the payments will be for Forty years; interest at 2.5%

288,668

Total Revenue Bonds Business-Type Activities

\$1,325,934

Notes to the Financial Statements-Continued

NOTE 7: LONG-TERM DEBT (CON'T)

The annual requirements to amortize outstanding debt are as follows:

Governmental Activities

Year Ending	Sewer Bonds		Improveme	nt Bonds
December 31	Principal	Interest	Principal	Interest
2017	\$ 55,000	\$ 25,263	\$ 100,000	\$ 86,875
2018	55,000	24,163	105,000	82,250
2019	55,000	22,788	110,000	77,425
2020	55,000	21,138	115,000	73,500
2021	50,000	19,563	115,000	69,475
2022-2026	250,000	75,312	665,000	259,194
2027-2031	250,000	36,906	665,000	72,056
2032-2033	100,000	3,438		•
Total	\$ 870,000	\$228,571	\$1,875,000	\$720,775

Year Ending	Loans	<u>Payable</u>
December 31	Principal	Interest
2017	\$ 20,000	\$ 8,875
2018	20,000	8,375
2019	20,000	7,875
2020	20,000	7,375
2021	20,000	6,875
2022-2026	125,000	25,625
2027-2031	130,000	9,625
Total	\$ 355,000	\$ 74,625

Business-Type Activities

Year Ending	Loans	<u>Payable</u>
December 31	Principal	Interest
2017	\$ 8,000	\$ 850
2018	8,000	650
2019	9,000	450
2020	9,000	225
Total	\$34,000	\$ 2,175

Year Ending	Water Plan	nt Bonds	Refunding Water	Plant Bonds
December 31	Principal	Interest	Principal	Interest
2017	\$ 15,700	\$ 17,181	\$ 15,000	\$ 15,050
2018	16,200	16,710	15,000	14,750
2019	16,700	16,224	15,000	14,375
2020	17,200	15,723	15,000	13,925
2021	17,700	15,207	15,000	13,475
2022-2026	96,800	67,746	75,000	60,625
2027-2031	112,200	52 , 329	90,000	48,388
2032-2036	130,100	34,458	100,000	32,163
2037-2041	<u>149,666</u>	<u>13,743</u>	<u>125,000</u>	\$ 11,719
Total	\$ 572,266	\$249,321	\$ 465,000	\$224,470

Notes to the Financial Statements-Continued

NOTE 8: RETIREMENT PLAN

The city does offer a retirement plan to their employees. The plan is administered by Nationwide Retirement Solutions and is a 457 (b) deferred compensation plan. The city will match 50% of employee contribution up to a maximum of 3%. The city portion will be vested 30% after the first year, 65% after the second year, and 100% after they have completed their third year of employment. Total contribution for the years ended December 31, 2016, 2015 and 2014, were \$4,525, \$5,041 and \$4,477, respectively.

NOTE 9: RISK MANAGEMENT

The City of Forman is exposed to various risks of loss relating to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

In 1986, state agencies and political subdivisions of the state of North Dakota joined together to form the North Dakota Insurance Reserve Fund (NDIRF), a public entity risk pool currently operating as a common risk management and insurance program for the state and over 2,000 political subdivisions. The City of Forman pays an annual premium to NDIRF for its general liability, auto, and inland marine insurance coverage. The coverage by NDIRF is limited to losses of two million dollars per occurrence for general liability and automobile and \$461,411 for inland marine.

The City of Forman also participates in the North Dakota Fire and Tornado Fund and the State Bonding Fund. The City pays an annual premium to the Fire and Tornado Fund to cover property damage to buildings and personal property. Replacement cost coverage is provided by estimating replacement cost in consultation with the Fire and Tornado Fund. The Fire and Tornado Fund is reinsured by a third party insurance carrier for losses in excess of one million dollars per occurrence during a 12 month period. The State Bonding Fund currently provides the City with blanket fidelity bond coverage in the amount of \$506,000 for its auditor. The State Bonding Fund does not currently charge any premium for this coverage.

The City of Forman has workers compensation with the North Dakota Workforce Safety and Insurance and purchases commercial insurance for employee health and accident insurance for its full time employee.

Settled claims resulting from these risks have not exceeded insurance coverage in any of the past three years.

NOTE 10: SUBSEQUENT EVENTS

The council approved the issuance and sale of \$564,000 Water Revenue Bonds. The city is in the process of a water treatment plant project.

BUDGETARY COMPARISON SCHEDULE GENERAL FUND

			2016	
	Original	Final	 .	Variance with
	Budget	Budget	Actual	Final Budget
Revenues:	•			•
Taxes	\$ 92,199	\$ 92,199	\$ 96,052	\$ 3,853
Licenses, Permits & Fees	4,300	4,300	4,600	300
Intergovernmental	58,480	58,480	40,839	
Fines & Forfeitures	. 0	. 0	50	50
Interest Income	400	400	1,165	765
Miscellaneous	4,750	4,750	6,743	1,993
Total Revenues	\$160,129	\$160,129	\$149,449	\$(10,680)
		•	•	·
Expenditures:				
Current:				
General Government	\$120,292	\$120,292	\$103,213	\$ 17,079
Public Safety	12,200	12,200	7.607	4,593
Public Works	47,162	47,162	32,911	*
Capital Outlay	45,000	45,000	•	45,000
· · · · · · · · · · · · · · · · · · ·				*******
Total Expenditures	\$224.654	\$224,654	\$143.731	\$ 80.923
	4001,001	,,	, = 1,0,0,0	
Excess (Deficiency) of				
Revenues Over Expenditures	\$ (64,525)	\$(64,525)	\$ 5.718	\$ 70,243
The state of the Emporitation	+ (01/020/	4 (01) 020)	T 0//120	7 1012.0
Other Financing Sources (Uses):				
Transfer In	\$ 30,000	\$ 30,000	\$ 30,000	\$ 0
Transfers Out	(5,000)	(5,000)		
Transfers out	(3,000)	(3,000)	(50,000	1 140,000
Total Other Financing Sources				
and (Uses)	\$ 25,000	\$ 25,000	¢/20 000	\$(45,000)
and (uses)	3 23,000	7 ZJ,000	\$ (20,000)	7 (43,000)
Net Change in Fund Balance	\$ (39,525)	\$(39,525)	6/1/ 202	6 25 242
Net Change In Fund Balance	3 (33, 323)	9 (39, 323)	\$ (14,202)	7 23,243
Fund Balance Tanuary 1	¢ 75 202	¢ 75 202	¢ 75 202	\$ 0
Fund Balance-January 1	\$ 75,203	\$ 75,203	\$ 75,203	<u> </u>
Fund Balance-December 31	\$ 35 670	\$ 35 670	\$ 60 921	\$ 25 243
Emid Dalance-Decembel 21	<u>\$ 35,678</u>	\$ 35,678	9 0U, 3ZI	\$ 25,243

BUDGETARY COMPARISON SCHEDULE HIGHWAY TAX DISTRIBUTION FUND

	<u>2016</u>						
	Original		Final				nce with
	<u>Budget</u>		Budget		Actual	<u>Fina</u>	<u>l Budqet</u>
Revenues: Taxes Intergovernmental Miscellaneous	\$ 204,861 50,000	\$	6,900 50,000	\$	9,000 42,586 20	•	2,100 (7,414) 20
Total Revenue	\$ 254,861	\$	56,900	\$	51,606	\$	(5,294)
Expenditures: Current: Public Works Capital Outlay Principal	\$ 33,668 314,000 89,975	\$	33,668 34,000	\$	20,777 43,465 90,000	·	12,891 (9,465) (90,000)
Total Expenditures	\$ 437,643	\$	67,668	\$	154,242	\$	(86, <u>574</u>)
Excess (Deficiency) of Revenues over Expenditures	\$(182,782)	\$	(10,768)	<u>\$</u>	(102,636) \$	<u>(91,868</u>)
Other Financing Sources (Uses): Transfer In Sale of Equipment Transfer Out	\$ 0 34,000 (20,000)	\$	34,000 (20,000)	\$	0 34,000 (469,395	•	0 0 449,395)
Total Other Financing Sources & Uses	\$ 14,000	\$	14,000	\$	(435,395)	\$ (449,395)
Net Change in Fund Balance	\$(168,782)	\$	3,232	\$	(538,031)	\$ (541,263)
Fund Balance-January 1	\$ 662,668	\$	662,668	\$	662,668	\$	0
Fund Balance-December 31	\$ 493,886	\$	665,900	\$	124,637	\$ (541,263)

BUDGETARY COMPARISON SCHEDULE FORMAN INDUSTRIAL PARK FUND

p.i.	Original Budget			3		-	Variance with Final Budget		
Revenues: Taxes Charges for Services	\$	0 0	\$	0 0	\$	0 0	\$	0 0	
Total Revenues	\$	0	\$	00	\$	0_	\$	0	
Expenditures: Current: General Government Public Works Capital Outlay	\$	2,775 1,000 0	\$	2,775 1,000	\$	1,125	\$	1,650 1,000	
Total Expenditures	<u>\$</u>	3,775	\$	3,775	\$	1,125	\$	2,650	
Excess (Deficiency) of Revenues Over Expenditures	\$_	(3,775)	\$	(3,775)	\$	(1,125)	\$	2,650	
Other Financing Sources (Uses): Sale of Equipment	<u>\$</u>	0	\$	0	\$	0	\$	0	
Net Change in Fund Balance	\$	(3,775)	\$	(3,775)	\$	(1,125)	\$	2,650	
Fund Balance-January 1	<u>\$2</u>	13,048	\$2	213,048	\$2	213,048	\$. 0	
Fund Balance-December 31	<u>\$2</u>	09,273	\$2	209,273	\$2	211,923	\$	2,650	

BUDGETARY COMPARISON SCHEDULE FORMAN IMPROVEMENT FUND

	Original Budget			Final Budget				ance with al Budget
Revenues: Intergovernmental Interest Income Miscellaneous	\$	474 5,000	\$	474 5,000	\$	474 11,409	\$	0 6,409
Total Revenues	\$	5,474	ş	5,474	\$	11,883	\$_	6,409
Expenditures: Current: Economic Development Capital Outlay	\$	1,200	\$	1,425	\$	1,422	\$	3
Total Expenditures	\$	1,200	\$	1,425	\$	1,422	\$	3
Excess (Deficiency) of Revenues Over Expenditures	<u>\$</u>	4,274	\$	4,049	\$	10,461	\$	6,412
Other Financing Sources (Uses): Transfers In	<u>\$</u>	0	\$	0	\$	0	\$	0
Net Change in Fund Balance	\$	4,274	\$	4,049	\$	10,461	\$	6,412
Fund Balance-January 1	\$1	51,759	\$1	51,759	\$ <i>:</i>	151 , 759	ş	0
Fund Balance-December 31	<u>\$1</u> .	56,033	\$1	55,808	\$1	162,220	\$	6,412

BUDGETARY COMPARISON SCHEDULE SEWER REPLACEMENT DIST. #2002-1

			2016		•
	Original Budget	Final Budget	Actual		ance with al Budget
Revenues:	Dudgee	Buagec	Accuai	PIII	ar budget
Taxes Miscellaneous	\$ 96,000	\$ 96,000	\$ 97,628	3 \$	1,628 0
Total Revenues	\$ 96,000	\$ 96,000	\$ 97,628	3 \$	1,628
Expenditures: Current:					
Debt Service: Principal	\$ 0		A 55 000		/FF 000\
Interest & Service Charges	26,403	\$ 26,403	\$ 55,000 26,402	•	(55,000) <u>1</u>
Total Expenditures	\$ 26,403	\$ 26,403	\$ 81,402	2 \$	(54,999)
Excess (Deficiency) of Revenues Over Expenditures	\$ 69,597	\$ 69,597	\$ 16,226	5 \$	(53,37 <u>1</u>)
Other Financing Sources (Uses): Transfers Out General Obligation Bond Fees Proceeds of Refunding Bonds Payment to Bond Refunding Other Proceeds	\$(14,597)	\$ (35,682)	\$ (35,682	?) \$	0
Total Other Financing Sources and (Uses)	\$(14,597)	\$ (35,682)	\$ (35,682	!) \$	0
Net Change in Fund Balance	\$ 55,000	\$ 33,915	\$ (19,456	5) \$	(53,37 <u>1</u>)
Fund Balance-January 1	\$ 19,456	\$ 19,456	\$ 19,456	i \$	0
Fund Balance-December 31	\$ 74,456	\$ 53,371	\$ 0	\$	(53 , 371)

BUDGETARY COMPARISON SCHEDULE SEWER DRAIN #4

	<u>2016</u>							
	Original		Original Final				Varian	ce with
	E	Budget Budge		Budget		Actual	Final	Budget
Revenues:						•		
Intergovernmental	\$	54,410	\$,	\$,		0
Interest Income	_	116		116		116		0
Total Revenues	\$	54,526	\$	54,526	\$	54,526	\$\$	0
Expenditures:								
Current:								-
Debt Service:								
Principal .	\$	0	s	0	\$	20,000	\$(20	,000)
Interest & Service Charges	•	11,350	•	11,350	•	11,250		100
, and the second				•		•		
Total Expenditures	\$	11,350	\$	11,350	\$	31,250	\$(19	,900)
Excess (Deficiency) of Revenues								
Over Expenditures	\$	43,176	\$	43,176	\$	23,276	\$(19	<u>,900</u>)
Other Financing Sources (Uses):								
Transfer In	\$	0	\$	0	\$		\$	<u> </u>
37 1 63								
Net Change in Fund Balance	<u>\$</u>	43,176	ş	43,176	_Ş_	23,276	\$(1 <u>9</u>	<u>, 900</u>)
Fund Balance-January 1	۸.	104 000	۸.	104 000	٠.	104 000	٠	^
rund barance-bandary 1	\$_	104,988	Ş	104,988	÷	104,988	\$.	<u> </u>
Fund Balance-December 31	Ś	148 164	Ś	148,164	Ġ	128 264	\$110	9001
rana barance becomber of	꾸	140,104	<u>, y</u>	140,104	<u> </u>	120,204	7 (13	, 900)

BUDGETARY COMPARISON SCHEDULE CAPITAL RESERVE FUND

Povenuos		riginal Budget	 Final Budget	20		-	ance with
Revenues: Intergovernmental	\$	0	\$ 00	\$	0	\$	0
Total Revenues	\$	0	\$ 0	\$	0	\$	0
Expenditures: Current: Capital Outlay	\$_	0	\$ 0	\$	0_	\$	0
Total Expenditures	\$	0	\$ 0	\$	0	\$	0
Excess (Deficiency) of Revenues Over Expenditures	\$	00	\$ 0	\$	0	\$	0
Other Financing Sources (Uses): Transfer In Transfer Out	\$	85,000	\$ 75,000 0	\$	75,000 0	\$	0 0
Net Change in Fund Balance	\$_	85,000	\$ 75,000	\$	75,000	\$	0
Fund Balance-January 1	\$	204,800	\$ 204,800	\$	204,800	\$	0
Fund Balance-December 31	<u>\$</u>	289,800	\$ 279,800	\$	279,800	\$. 0

BUDGETARY COMPARISON SCHEDULE STREETS PROJECT 2015

				<u>2016</u>					
	Original		Final				ance with		
n	<u>Budqe</u>	<u>t</u>	Budget		Actual	Fina	al Budget		
Revenues: Taxes Miscellaneous	\$	0	\$ 197,961	\$	174,786	\$	(23 , 175)		
Total Revenues	\$	0	\$ 197,961	\$	174,786	\$	(23, 175)		
Expenditures: Current: Capital Outlay Debt Service:	\$	0	\$ 422,000	\$		\$	3,224		
Principal		0							
Interest & Service Charges		0	89,975		89,177		798		
Total Expenditures	\$	0	\$ 511,975	\$	507,953	\$	4,022		
Excess (Deficiency) of Revenues Over Expenditures	\$	0	\$(314,014)	\$	(333,167)	\$	(19,153)		
Other Financing Sources (Uses): Transfers In	\$	0	\$ 0	\$	469,395	\$	469,395		
Total Other Financing Sources and (Uses)	\$	0	\$ 0	\$	469,395	\$	469,395		
Net Change in Fund Balance	\$	0	\$(314,014)	\$	136,228	\$	450,242		
Fund Balance-January 1	\$	0	\$ 0	\$		\$. 0		
Fund Balance-December 31	\$	0	\$(314,014)	\$	136,228	\$	450,242		

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION December 31, 2016

NOTE 1: BUDGETS

The city council adopts a budget on the modified cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The budget is prepared for the general fund, each special revenue fund and each debt service fund. The city is required to present the adopted and final amended budgeted receipts and disbursements for each of these funds.

The following procedures are followed in establishing the budgetary data reflected in the financial statements:

- The city council makes a preliminary budget annually on or before September tenth. The budget includes proposed expenditures and a means of financing them. NDCC 40-40-04
- The governing board holds a public hearing where any taxpayer may testify in favor or against any proposed disbursements or tax levies requested in the preliminary budget.
- After the budget hearing and on or before October seventh, the board adopts the final budget. The final budget must be filed with the county auditor by October tenth. NDCC 40-40-09
- No disbursements shall be made or liability incurred in excess of the total appropriation by fund. However, the governing board may amend the budget during the year for any receipts and appropriations not anticipated at the time the budget was prepared. The budget amendments must be approved by the board and the approval must be noted in the proceedings of the board.
- All annual appropriations lapse at year-end.

NOTE 2: EXPENDITURES IN EXCESS OF BUDGET

During 2016, the City of Forman had the following fund expenditures in excess of budgeted amounts.

	<u>Budget</u>	<u>Actual</u>	Excess
Highway Tax Distribution Fund	67,668	154,242	86,574
Sewer Replacement District 2001-1	26,403	81,402	54,999
Sewer Drain #4	11,350	31,250	19,900

No remedial action is anticipated or required regarding this excess expenditures.

SCHEDULE OF FUND ACTIVITY ARISING FROM CASH TRANSACTIONS For the Year Ended December 31, 2016

Governmental Funds:	Balance <u>1-1-16</u>	Receipts	Transfers In	Transfers Out	Disbursements	Balance 12-31-16
Major Funds: Capital Reserve Fund General Fund Highway Distribution Forman Industrial Park Forman Improvement Fund Sewer Replacement Dist. #2002-1 Sewer Drain #4 Streets Project 2015	\$ 204,800 75,203 662,668 213,048 151,759 19,456 104,988	\$ 0 149,449 85,606 0 11,883 97,628 54,526 174,786	\$ 75,000 30,000 469,395	\$ 50,000 469,395 35,682	\$ 0 \$ 143,731 154,242 1,125 1,422 81,402 31,250 507,953	279,800 60,921 124,637 211,923 162,220 0 128,264 136,228
Total Major Funds	\$1,431,922	\$ 573,878	\$574,395	\$555,077	\$ 921,125	\$1,103,993
Nonmajor Funds: Social Security Cemetery Perpetual Care Forman Job Development Flood Fund	\$ 0 4,867 16,350 12,376	\$ 0 3,628 550 3,750 875	\$	\$ 0	\$ 0 2,856 0 475 0	\$ 0 5,639 16,900 5,651 875
Total Nonmajor Funds	\$ 33,593	\$ 8,803	\$	\$ 10,000	\$ 3,331	\$ 29,065
Total Governmental Funds	\$1,465,515	\$ 582,681	\$574,395	\$565,077	\$ 924,456	\$1,133,058
Business-Type Funds: Major Enterprise: Water Water Operating Water Plant Sinking and Interes	\$ 48,898 t 24,994	\$ 474,589 0	\$ 58,267	\$ 78,267	\$ 343,894 58,267	\$ 101,326 24,994
Total Water	<u>\$ 73,892</u>	\$ 474,589	\$ 58,267	\$ 78,267	\$ 402,161	\$ 126,320
<u>Sewer</u> Sewer Operating Total Sewer	\$ 107,897 \$ 107,897	\$ 27,152 \$ 27,152	\$ 35,682	\$ 10,000 \$ 10,000		\$ 123,666 \$ 123,666
Garbage	\$ 67,135	\$ 27,152 \$ 95,749	\$ 35,682 \$ 0	\$ 20,000	• •	\$ 123,666 \$ 81,455
Total Enterprise Funds	\$ 248,924	\$ 597,490	\$ 93,949	\$108,267		\$ 331,441
Agency Funds: Withholdings Library City Park Fund	\$ 0 25 5,640	\$ 0 10,139 31,539	\$	\$		\$ 0 353 11,595
Total Agency	\$5,665	\$ 41,678	\$ 0	\$	\$ 35,395	\$ 11,948
Discretely Presented Component Unit: Library Forman Housing	\$ 7,828 56,503	\$ 11,085 63,241	\$ 5,000	\$	\$ 17,442 66,589	\$ 6,471 53,155
Total Reporting Entity	\$1,784,435	\$1,296,175	\$673,344	\$673,344	\$1,544,537	\$1,536,073



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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the City Council City of Forman Forman, North Dakota 58032

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Forman, North Dakota, as of and for the year ended December 31, 2016, and the related notes to the financial statements, which collectively comprise the City of Forman, North Dakota's basic financial statements and have issued our report thereon dated May 8, 2017. The independent auditor's report was adverse because the city prepares its financial statements on the modified cash basis.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Forman, North Dakota's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Forman, North Dakota's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Forman, North Dakota's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as discussed below, we identified certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiencies described below to be material weaknesses.

Reportable Conditions

SEGREGATION OF DUTIES

<u>Condition</u> - The City of Forman, North Dakota has one city auditor responsible for accounting functions, including maintaining accounting records, reconciling accounts and paying bills.

<u>Criteria</u> - There should be sufficient accounting personnel so duties of employees are segregated. The segregation of duties would provide better control over the assets of the City.

<u>Effect</u> - There is no segregation of duties as one employee is responsible to collect monies, deposit monies, issue checks, send checks to vendors, record receipts and disbursements in journals, maintain the general ledger, and prepare financial statements. This increases the risks of misstatement of the city's financial condition.

<u>Recommendation</u> - Due to the size of the city, it is not feasible to obtain proper separation of duties and no recommendation will be made.

<u>Client Response</u> - We agree with this finding. It is not feasible at this time due to the number of personnel in the office and cost consideration to add any additional staff.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the following paragraphs to be significant deficiencies.

MONITORING OF CONTROLS

<u>Condition</u> - Management and the Council have not documented performing either ongoing or separate evaluations of their system of internal control.

<u>Criteria</u> - The framework for effective internal control over financial reporting states that monitoring should be performed to assess the quality of the company's system of internal control.

<u>Effect</u> - The governmental unit's controls may not be designed or operating effectively to provide reasonable assurance that controls will prevent or detect material misstatement in a timely manner.

<u>Recommendation</u> - The council and management should document their evaluations of the internal control system in the minutes.

<u>Client Response</u> - Due to the size of the city, it is not feasible to change the internal controls. The council will continue monitoring the controls.

CONTROLS OVER THE FINANCIAL REPORTING PROCESS

<u>Condition</u> - The city auditor has full controls over the computer's financial reporting process.

<u>Criteria</u> - For effective internal controls over financial reporting you should split up the controls.

<u>Effect</u> - She has full controls to initiate, authorize, record, and process journal entries into the general ledger; and record recurring and nonrecurring adjustments to the financial statements.

<u>Recommendation</u> - The city auditor having full controls over the computer's financial reporting process is common in an entity this size. The Management and the Council need to continually monitor the financial reporting process, especially since there is only one city auditor.

<u>Client Response</u> ~ Due to the size of the city, it is not feasible to split up the controls. The council will continue to monitor this condition.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Forman, North Dakota's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests did not disclose instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

City of Forman, North Dakota's Response to Findings

City of Forman, North Dakota's response to the findings identified in our audit is described in this report. City of Forman, North Dakota's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

V. Nelson CPA, Ltd.

V. NELSON CPA, LTD. Oakes, North Dakota May 8, 2017