# Financial Statements December 31, 2015 City of Dickinson

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ElectedPositionGene JacksonPresidentScott DeckerCommissionerJoe FrenzelCommissionerCarson SteinerCommissionerKlayton OltmannsCommissionerAdministrationCity Administrator



# **Independent Auditor's Report**

The Honorable Mayor and Board Of City Commissioners City of Dickinson Dickinson, North Dakota

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Dickinson, North Dakota (the City) as of and for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

## **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Dickinson, North Dakota, as of December 31, 2015, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Restatement and Adoption of New Standard

As discussed in Note 23 to the financial statements, certain errors resulting in the improper treatment of previously stated intergovernmental receivables and revenues were discovered during the current year. Accordingly, an adjustment has been made to beginning fund balance and net position as of January 1, 2015 to correct the errors. Also, as discussed in Notes 1 and 23 to the financial statements, the City has adopted the provisions of GASB Statement No. 68, Accounting and Financial Reporting for Pensions and GASB Statement No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date, which has resulted in a restatement of the net position as of January 1, 2015. Our opinions are not modified with respect to these matters.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison schedules, pension plan schedules and other postemployment benefit schedules on pages 53 through 63 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by the missing information.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Dickinson, North Dakota's financial statements. The official directory and combining nonmajor fund financial statements are presented for purposes of additional analysis and are not a required part of the financial statements.

The combining financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The official directory has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued a report dated December 21, 2017 on our consideration of the City of Dickinson's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Dickinson's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Dickinson's internal control over financial reporting and compliance.

Bismarck, North Dakota December 21, 2017

Ed Saelly LLP

	Governmental Activities	Business-type Activities	Total
Assets			
Cash and investments Accounts receivable Taxes receivable	\$ 44,303,784 198,538 13,828	\$ 4,565,147 7,370,400	\$ 48,868,931 7,568,938 13,828
Special assessments receivable Intergovernmental receivable Note receivable	4,927,579 5,659,383 449,924	3,356	4,930,935 5,659,383 449,924
Inventory Restricted cash and investments Capital assets not being depreciated	2,325,500	256,674 2,599,833	256,674 4,925,333
Land Construction in progress Capital assets (net of accumulated depreciation) Buildings and improvements	1,209,832 4,377,728 67,973,509	720,161 8,720,347 37,069,461	1,929,993 13,098,075 105,042,970
Improvements other than buildings  Machinery and equipment  Total capital assets	63,678,594 5,720,437 142,960,100	75,661,473 4,277,652 126,449,094	139,340,067 9,998,089 269,409,194
Total assets	200,838,636	141,244,504	342,083,140
Deferred Outflows of Resources			
Derived from Pensions	1,314,230	161,509	1,475,739
Liabilities			
Accounts payable Accrued payroll	\$ 1,695,633 338,156	\$ 1,062,081 93,076	\$ 2,757,714 431,232
Interest payable Net OPEB obligation	411,468 (63,255)	698,937	1,110,405 (63,255)
Retainage payable Non-current liabilities Due within one year	2,042,205	1,413,640	3,455,845
Compensated absences Bonds payable, net of premium Notes payable	251,182 2,220,666	64,226 - 3,962,972	315,408 2,220,666 3,962,972
Capital leases payable Due in more than one year Compensated absences	248,522 503,121	676,400 128,453	924,922 631,574
Bonds payable, net of premium Notes payable Capital leases payable	13,915,260 - 496,164	65,196,721 1,746,654	13,915,260 65,196,721 2,242,818
Net pension liability Accrued closure and post-closure care costs Total liabilities	8,396,815 - - 30,455,937	1,503,745 626,136 77,173,041	9,900,560 626,136 107,628,978
Deferred Inflows of Resources		,-,-,-,-	
Derived from Pensions	333,882	2,346	336,228
Net Position			
Net investment in capital assets Restricted for special purposes Unrestricted	126,079,488 31,479,207 13,804,352	53,452,707 1,973,697 8,804,222	179,532,195 33,452,904 22,608,574
Total net position	\$ 171,363,047	\$ 64,230,626	\$ 235,593,673

			Program Revenues			t (Expense) Revenue Changes in Net Position	
Functions/Programs	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	Total
Primary Government							
Governmental activities							
General government	\$ 12,703,818	\$ 2,363,912	\$ 10,000	\$ -	\$ (10,329,906)	\$ -	\$ (10,329,906)
Public safety	7,227,713	459,424	548,392	-	(6,219,897)	-	(6,219,897)
Public works	7,423,831	-	-	-	(7,423,831)	-	(7,423,831)
Culture and recreation	2,784,048	1,231,437	15,000	-	(1,537,611)	-	(1,537,611)
Urban and economic development	1,142,322	-	-	-	(1,142,322)	-	(1,142,322)
Other	192,205	-	-	-	(192,205)	-	(192,205)
Interest on long-term debt	630,862	-	-	-	(630,862)	-	(630,862)
Total governmental activities	32,104,799	4,054,773	573,392		(27,476,634)		(27,476,634)
Business-type activities							
Water distribution utility fund	6,510,713	6,042,734	7,391,488	-	-	6,923,509	6,923,509
Wastewater fund	8,420,330	3,126,954	4,017,720	2,512,752	-	1,237,096	1,237,096
Solid waste utility fund	3,886,593	4,330,090	23,932	-	-	467,429	467,429
Storm water utility fund	215,723	218,977	311			3,565	3,565
Total business-type activities	19,033,359	13,718,755	11,433,451	2,512,752		8,631,599	8,631,599
Total primary government	\$ 51,138,158	\$ 17,773,528	\$ 12,006,843	\$ 2,512,752	(27,476,634)	8,631,599	(18,845,035)
	General revenues						
	Taxes						
		evied for general pur	•		4,943,187	-	4,943,187
		evied for special pur	poses		93,411	-	93,411
	City sales tax				10,595,751	-	10,595,751
		ging and occupancy t	taxes		1,625,922	-	1,625,922
	Oil and gas prod		1.00		17,270,362	-	17,270,362
		nues not restricted to			48,166,096	-	48,166,096
		est and investment in	icome		395,288	40,714	436,002
	Other revenue				836,710	903,714	1,740,424
	Total general reve	nues			83,926,727	944,428	84,871,155
	Gain on disposal of	of fixed assets			661,903	33,576	695,479
	Transfers				(11,771,130)	11,771,130	
	Change in net pos	ition			45,340,866	21,380,733	66,721,599
	Net Position - Jan	uary 1, as previously	reported		132,038,149	44,063,616	176,101,765
	Restatement - (No	te 23)			(6,015,968)	(1,213,723)	(7,229,691)
	Net Position - Jan	uary 1, as restated			126,022,181	42,849,893	168,872,074
	Net Position - Dec	cember 31			\$ 171,363,047	\$ 64,230,626	\$ 235,593,673

			N	Major Funds						
	 General	 One Percent Sales Tax		Oil & Gas Production	 Building construction	nnual Street roject Fund	G	Other overnmental Funds	G	Total Governmental Funds
Assets	 			_						
Cash and investments	\$ 13,722,059	\$ 9,769,500	\$	9,737,588	\$ 2,524,015	\$ 1,304,411	\$	6,746,125	\$	43,803,698
Accounts receivable	141,068	-		-	-	-		57,470		198,538
Taxes receivable	12,352	-		-	-	-		1,476		13,828
Special assessments receivable	-	-		-	-	3,194		1,155,446		1,158,640
Intergovernmental receivables	616,270	946,494		3,322,498	-	-		774,121		5,659,383
Note receivable	449,924	-		-	-	-		-		449,924
Interfund receivables	1,355,026	-		-	-	-		-		1,355,026
Advances to other funds	1,416,086	-		-	-	-		-		1,416,086
Restricted cash and investments	 <u> </u>	 <u> </u>			 	 	_	2,325,500		2,325,500
Total assets	\$ 17,712,785	\$ 10,715,994	\$	13,060,086	\$ 2,524,015	\$ 1,307,605	\$	11,060,138	\$	56,380,623
Liabilities										
Accounts payable	\$ 262,046	\$ 68,094	\$	-	\$ 252,346	\$ 1,039,447	\$	36,343	\$	1,658,276
Accrued payroll	315,223	-		-	-	-		14,458		329,681
Interfund payables	-	-		-	-	-		1,355,026		1,355,026
Retainage payable	-	-		-	304,144	1,738,061		-		2,042,205
Advances from other funds								1,416,086		1,416,086
Total liabilities	577,269	68,094		-	 556,490	2,777,508		2,821,913	_	6,801,274
Deferred Inflows of Resources										
Unavailable property taxes	12,352	_		_	_	_		1,476		13,828
Unavailable special assessments	· -	_		_	_	3,194		1,155,446		1,158,640
Total deferred inflows of	 					 				
resources	 12,352	 			 	 3,194		1,156,922		1,172,468
Fund Balances										
Nonspendable	1,866,010	_		_	_	_		-		1,866,010
Restricted	-	10,647,900		13,060,086	-	-		7,771,221		31,479,207
Committed	-	-		-	-	-		1,358,916		1,358,916
Assigned	6,872,674	-		-	1,967,525	_		620,635		9,460,834
Unassigned	8,384,480	-		-	-	(1,473,097)		(2,669,469)		4,241,914
Total fund balances	17,123,164	10,647,900		13,060,086	1,967,525	(1,473,097)		7,081,303		48,406,881
Total liabilities, deferred										
inflows of resources,										
and fund balances	\$ 17,712,785	\$ 10,715,994	\$	13,060,086	\$ 2,524,015	\$ 1,307,605	\$	11,060,138	\$	56,380,623

Total Fund Balances - Governmental Funds		\$ 48,406,881
Total net position reported for government activities in the statement of net position is different because		
Capital assets used in governmental activities are not financial resources and are not reported in the governmental funds  Cost of capital assets  Less accumulated depreciation  Net capital assets	\$ 202,111,711 (59,151,611)	142,960,100
Property taxes and special assessments will be collected after year-end, but are not available soon enough to pay for the current period's expenditures and are reported as deferred inflows in the funds. Uncertified special assessments are reported on the statement of net position		4,941,407
Internal service funds are used by management to charge the costs of certain activities as fuel services to individual funds. The assets and liabilities of the internal service fund are included in the governmental activities in the statement of net position.		517,509
Deferred outflows and inflows of resources related to pensions are applicable to future periods and, therefore, are not reported in the funds		980,348
Long-term liabilities applicable to the City's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. All liabilities-both current and long-term are reported in the statement of net position. Balances at December 31, 2015 are Interest payable  Compensated absences  Bonds payable, net of premium  Capital leases payable	(411,468) (754,303) (16,135,926) (744,686)	
Net associate list-iller	(9.206.915)	

Net pension liability

Total long-term liabilities

Total net position of governmental activities

(26,443,198)

\$ 171,363,047

(8,396,815)

	General	One Percent Sales Tax	Oil & Gas Production	Building Construction	Annual Street Project Fund	Other Governmental Funds	Total Governmental Funds
Revenues Taxes	\$ 4,464,514	\$ 7,063,834	\$ -	\$ -	\$ -	\$ 5,636,512	\$ 17,164,860
Licenses, permits and fees	1,085,348	\$ 7,003,834	5 -	5 -	5 -	\$ 3,030,312	1,085,348
Intergovernmental revenues	3,730,202	-	61,270,362	-	115,654	893,632	66,009,850
Charges for services	2,363,912	-	01,270,302	-	113,034	146,089	2,510,001
Fines and forfeits	444,237					15,187	459,424
Special assessments	-				46,274	1,259,443	1,305,717
Interest and investment income	170,472	42,861	130,753	19,673	5,345	26,184	395,288
Donations Donations	170,472	42,001	150,755	17,075	5,545	298,834	298,834
Miscellaneous revenues	175,200				251,736	110,940	537,876
Total revenues	12,433,885	7,106,695	61,401,115	19,673	419,009	8,386,821	89,767,198
Expenditures							
Current							
General government	5,125,808	-	-	-	7,339,131	-	12,464,939
Public safety	6,796,478	-	-	-	-	87,099	6,883,577
Public works	2,800,486	-	-	-	-	75,252	2,875,738
Culture and recreation	568,835	-	-	-	-	1,332,634	1,901,469
Urban and economic development	-	1,130,715	-	-	-	11,607	1,142,322
Other	178,744	-	-	-	-	-	178,744
Debt service							
Principal	-	-	-	-	-	1,609,759	1,609,759
Interest and service charges	-	-	-	-	-	659,514	659,514
Capital outlay	1,408,100	250,000		10,731,906	29,511,339	979,521	42,880,866
Total expenditures	16,878,451	1,380,715		10,731,906	36,850,470	4,755,386	70,596,928
Excess (Deficiency) of Revenues							
over Expenditures	(4,444,566)	5,725,980	61,401,115	(10,712,233)	(36,431,461)	3,631,435	19,170,270
Other Financing Sources (Uses)							
Capital lease additions	-	-	-	-	-	228,295	228,295
Sale of assets	661,903	-	-	-	-	-	661,903
Transfers in	4,726,802	-	-	-	38,809,785	9,396,058	52,932,645
Transfers out	(999,142)	(5,136,000)	(49,913,511)			(9,131,388)	(65,180,041)
Total other financing sources and uses	4,389,563	(5,136,000)	(49,913,511)		38,809,785	492,965	(11,357,198)
Net Change in Fund Balances	(55,003)	589,980	11,487,604	(10,712,233)	2,378,324	4,124,400	7,813,072
Fund Balance - January 1, as previously reported	17,178,167	9,282,007	1,572,482	12,679,758	(3,851,421)	2,442,527	39,303,520
Restatement - (Note 23)		775,913				514,376	1,290,289
Fund Balance - January 1, as restated	17,178,167	10,057,920	1,572,482	12,679,758	(3,851,421)	2,956,903	40,593,809
Fund Balance - December 31	\$ 17,123,164	\$ 10,647,900	\$ 13,060,086	\$ 1,967,525	\$ (1,473,097)	\$ 7,081,303	\$ 48,406,881

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Net Change in Fund Balances - Total Governmental Funds	\$	7,813,072
The change in net position reported for governmental activities in the statement of activities is different because		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current year		
Current year capital outlay  Current year depreciation expense  \$ 42,880,8 (5,852,6)		37,028,218
Some expenses reported in the statement of activities do not require the use of current financial resources and are not reported as expenditures in governmental funds.  Net increase in interest payable Net increase in compensated absences Net increase in net pension liability  (254,6 Net increase in net pension liability  (534,2)	98)	(0.15, 10.5)
		(845,485)
Changes to pension related deferred outflows and inflows do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds		980,348
The issuance of long-term debt provides current financial resources to governmental funds, but the issuance increases long term liabilities in the statement of net position.		(228,295)
Government funds report the effect of bond premiums when debt is first issued, whereas these amounts are amortized in the statement of activities.		28,652
Repayment of long-term debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.		1,609,759
Some revenues reported on the statement of activities are not reported as revenues in the governmental funds since they do not represent available resources to pay current expenditures. This consists of the decrease in taxes and special assessments receivable.		(1,212,306)
The net revenue of certain activities of the internal service funds is reported with governmental activities	_	166,903
Change in net position of governmental activities	\$	45,340,866

		Business Type Activities - Enterprise Funds									
	Water Distribution Utility Fund	Wastewater Fund	Other Enterprise Funds	Total	Activities - Internal Service Funds						
Assets											
Current assets	6 220.407	¢.	0 250(2(7	0 2 025 774	e 401.27 <i>C</i>						
Cash and cash equivalents	\$ 329,497	\$ -	\$ 2,596,267	\$ 2,925,764	\$ 401,376						
Investments	151,746	4 100 200	1,487,637	1,639,383	98,710						
Accounts receivable	2,914,011	4,190,308	266,081	7,370,400	-						
Interfund receivables	8,694,948	-	-	8,694,948	-						
Inventory Total current assets	220,224 12,310,426	<u>24,511</u> <u>4,214,819</u>	11,939 4,361,924	256,674 20,887,169	500,086						
Noncurrent assets											
Restricted cash and cash equivalents	_	1,973,697	_	1,973,697	_						
Restricted investments		1,575,057	626,136	626,136							
Special assessments receivable	3,356	_	020,130	3,356	_						
Capital assets not being depreciated	3,330	-	-	3,330	_						
Land	83,040	574,029	63,092	720,161							
Construction in progress	4,004,000	4,526,613	189,734	8,720,347	-						
	4,004,000	4,320,013	109,/34	6,720,347	-						
Capital assets (net of accumulated											
depreciation)	501.604	25.011.220	(7( 500	27.060.461							
Buildings and improvements	581,604	35,811,328	676,529	37,069,461	-						
Improvements other than buildings	23,300,864	51,167,220	1,193,389	75,661,473	-						
Machinery and equipment	270,699	764,906	3,242,047	4,277,652							
Total noncurrent assets	28,243,563	94,817,793	5,990,927	129,052,283	-						
Total assets	40,553,989	99,032,612	10,352,851	149,939,452	500,086						
Deferred Outflows of Resources			464.500	464.000							
Derived from Pensions			161,509	161,509							
Liabilities											
Current liabilities											
Accounts payable	565,857	460,745	35,479	1,062,081	37,357						
Accrued payroll	10,554	27,827	54,695	93,076	8,475						
Interfund payables	10,554	8,694,948	34,093	8,694,948	0,473						
	-	698,937	-	698,937	-						
Interest payable	261.500		-		-						
Retainage payable	361,590	1,052,050	20.750	1,413,640	-						
Compensated absences	13,046	12,421	38,759	64,226	-						
Notes payable	-	3,962,972	560 102	3,962,972	-						
Capital leases payable	-	108,297	568,103	676,400	(62.255)						
Net OPEB obligation			-	-	(63,255)						
Total current liabilities	951,047	15,018,197	697,036	16,666,280	(17,423)						
Noncurrent liabilities											
Compensated absences	26,091	24,844	77,518	128,453	-						
Notes payable	-	65,196,721	-	65,196,721	-						
Capital leases payable	-	319,364	1,427,290	1,746,654	-						
Accrued closure and postclosure liability	_	-	626,136	626,136	-						
Net pension liability	_	-	1,503,745	1,503,745	-						
Total noncurrent liabilities	26,091	65,540,929	3,634,689	69,201,709							
Total liabilities	977,138	80,559,126	4,331,725	85,867,989	(17,423)						
Deferred Inflows of Resources											
Derived from Pensions			2,346	2,346							
Net Position											
Net investment in capital assets	27,878,617	22,204,692	3,369,398	53,452,707	-						
Restricted for debt service	-	1,973,697	-	1,973,697	-						
Unrestricted	11,698,234	(5,704,903)	2,810,891	8,804,222	517,509						
Total net position	\$ 39,576,851	\$ 18,473,486	\$ 6,180,289	\$ 64,230,626	\$ 517,509						

	В	Governmental			
	Water Distribution Utility Fund	Wastewater Fund	Other Enterprise Funds	Total	Activities - Internal Service Funds
Operating revenues Sales Charges for services	\$ 6,041,141 1,593	\$ 3,109,980 16,974	\$ 4,549,067	\$ 13,700,188 18,567	\$ 295,424
Total operating revenues	6,042,734	3,126,954	4,549,067	13,718,755	295,424
Operating expenses Salaries Employment cost	258,863 94,979	719,407 244,135	1,271,741 621,321	2,250,011 960,435	(109,359)
Administrative and general	695,000	529,000	518,000	1,742,000	-
Supplies Services Maintenance	155,933 226,283 45,054	311,884 3,245,833	383,745 198,764 299,891	851,562 3,670,880 344,945	664,257 - -
Water purchase Inventory expense	4,126,703 153,406	187,253	- -	4,126,703 340,659	-
Miscellaneous Depreciation	4,859 749,444	354 1,961,105	5,605 699,110	10,818 3,409,659	- - 50.790
Employee distributions  Total operating expenses	6,510,524	7,198,971	3,998,177	17,707,672	50,780 605,678
Operating income (loss)	(467,790)	(4,072,017)	550,890	(3,988,917)	(310,254)
Nonoperating revenues (expenses)					
Interest and investment income	20,659	-	20,055	40,714	567
Interest expense and service charges	(189)	(1,221,359)	(34,431)	(1,255,979)	-
Closure and post closure costs Meter and meter repairs sales	8,257	-	(69,708)	(69,708) 8,257	-
Intergovernmental revenue	7,391,488	4,017,720	24,243	11,433,451	-
Miscellaneous revenue	367,718	341,974	185,765	895,457	324
Gain (loss) on disposal of fixed assets	28,262	(10,641)	15,955	33,576	_
Total nonoperating revenues (expenses)	7,816,195	3,127,694	141,879	11,085,768	891
Income (loss) before contributions and transfers	7,348,405	(944,323)	692,769	7,096,851	(309,363)
Capital contributions	-	2,512,752	-	2,512,752	-
Transfers in	7,023,665	4,945,355	-	11,969,020	476,266
Transfers out	(6,818)	(8,209)	(182,863)	(197,890)	
Change in net position	14,365,252	6,505,575	509,906	21,380,733	166,903
Net position - January 1, as previously reported	25,211,599	11,967,911	6,884,106	44,063,616	350,606
Restatement - (Note 23)			(1,213,723)	(1,213,723)	
Net position - January 1, as restated	25,211,599	11,967,911	5,670,383	42,849,893	350,606
Net position - December 31	\$ 39,576,851	\$ 18,473,486	\$ 6,180,289	\$ 64,230,626	\$ 517,509

	B	Business Type Activities - Enterprise Funds							
	Water Distribution Utility Fund	Wastewater Fund	Other Enterprise Funds	Total	Activities - Internal Service Funds				
Cash Flows from Operating Activities									
Cash received from customers and users	\$ 4,217,166	\$ (692,953)	, , , , , , , , , , , , , , , , , , ,	\$ 8,318,514	\$ 295,424				
Cash paid to suppliers	(5,474,353)	(4,179,384)	(1,412,088)	(11,065,825)	(629,950)				
Cash paid to employees	(367,453)	(938,631)	(1,716,606)	(3,022,690)	(41,606)				
Net cash provided (used) by	(1.624.640)	(5.010.060)	1.665.607	(5.770.001)	(277. 122)				
operating activities	(1,624,640)	(5,810,968)	1,665,607	(5,770,001)	(376,132)				
Cash Flows from Noncapital									
Financing Activities									
Intergovernmental revenue	7,391,488	4,017,720	24,243	11,433,451	-				
Interfund receivables/payables	(2,525,034)	(4,615,206)	2,544,564	(4,595,676)	-				
Transfers from other funds	7,023,665	4,945,355	-	11,969,020	476,266				
Transfers to other funds	(6,818)	(8,209)	(182,863)	(197,890)	-				
Nonoperating revenues	404,237	331,333	201,720	937,290	324				
Net cash provided by noncapital									
financing activities	12,287,538	4,670,993	2,587,664	19,546,195	476,590				
Cash Flows from Capital and									
Related Financing Activities									
Principal payments on notes payable	-	(3,364,834)	-	(3,364,834)	-				
Proceeds from issuance of notes	-	23,613,989	-	23,613,989	-				
Principal payments on capital leases	(17,877)	(105,654)	(557,567)	(681,098)	-				
Interest payments	(189)	(767,687)	(34,431)	(802,307)	-				
Purchase of capital assets	(10,184,248)	(16,262,142)	(293,196)	(26,739,586)					
Net cash provided (used) by capital									
and related financing activities	(10,202,314)	3,113,672	(885,194)	(7,973,836)					
Cash Flows from Investing									
Activities									
Net proceeds from (purchase of)									
investments	(151,746)	-	(791,865)	(943,611)	(98,710)				
Interest and investment income	20,659		20,055	40,714	567				
Net cash used by investing activities	(131,087)	-	(771,810)	(902,897)	(98,143)				
Net Change in Cash and									
Cash Equivalents	329,497	1,973,697	2,596,267	4,899,461	2,315				
Cash and Cash Equivalents,									
1/1/2015				<u> </u>	399,061				
Cash and Cash Equivalents,									
12/31/2015	\$ 329,497	\$ 1,973,697	\$ 2,596,267	\$ 4,899,461	\$ 401,376				

	 Business Type Activities - Enterprise Funds								vernmental
	Water Distribution Utility Fund	,	Wastewater Fund		Other Enterprise Funds		Total		ctivities - Internal Service Funds
Reconciliation of Operating Income (Loss)									
to Net Cash Provided (Used) by Operating									
Activities									
Operating income (loss)	\$ (467,790)	\$	(4,072,017)	\$	550,890	\$	(3,988,917)	\$	(310,254)
Adjustments to Reconcile Operating Income									
(Loss) to Net Cash Provided (Used) by									
Operating Activities									
Depreciation expense	749,444		1,961,105		699,110		3,409,659		-
Change in Assets and Liabilities									
Receivables	(1,825,568)		(3,819,907)		245,234		(5,400,241)		-
Inventories	2,971		(4,622)		(126)		(1,777)		-
Deferred outflows	-		-		(161,509)		(161,509)		
Compensated absences liability	3,832		5,434		24,833		34,099		-
Accounts payable	(70,086)		99,562		(5,957)		23,519		34,307
Accrued payroll	(17,443)		19,477		20,764		22,798		8,475
Deferred inflows	-		-		2,346		2,346		
Net pension liability	-		-		290,022		290,022		
Net OPEB obligation	_								(108,660)
Net cash provided (used) by operating					_				
activities	\$ (1,624,640)	\$	(5,810,968)	\$	1,665,607	\$	(5,770,001)	\$	(376,132)
Non-Cash Disclosures									
Purchase of equipment in exchange for									
capital lease	\$ -	\$	-	\$	265,169	\$	265,169	\$	-
Contribution of capital assets	\$ 	\$	2,512,752	\$		\$	2,512,752	\$	

	City of Dickinson Pension Plans	Agency Funds
Assets		
Cash and cash equivalents Investments, at fair value Corporate bonds Mutual funds Equity dividend focus Money market Total investments	\$ - 1,332,017 7,998,890 3,254,826 227,739 12,813,472	\$ 422,639 - - -
Accounts receivable	<u>-</u>	100,482
Total assets	\$ 12,813,472	\$ 523,121
Liabilities		
Due to other parties	\$ -	\$ 523,121
Net Position		
Held in trust for pension benefits	12,813,472	
Total net position	\$ 12,813,472	\$ 523,121

	City of Dickinson Pension Plans
Additions	
Contributions Employer Employee Total contributions	\$ 1,317,178 139,388 1,456,566
Investment earnings (losses)  Net decrease in fair value of investments Interest and dividends  Total investment earnings (losses)	(586,450) 578,198 (8,252)
Total additions	1,448,314
Deductions	
Administration expense Benefits Total deductions	76,474 1,200,856 1,277,330
Change in Net Position	170,984
Net Position - January 1	12,642,488
Net Position - December 31	\$ 12,813,472

# Note 1 - Principal Business Activity and Significant Accounting Policies

The City of Dickinson, North Dakota, operates under a Home Rule Charter. The financial statements of the City have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the government's accounting policies are described below.

# **Financial Reporting Entity**

The accompanying financial statements present the activities of the City of Dickinson. The City has considered all potential component units for which the City is financially accountable and other organizations for which the nature and significance of their relationships with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. This criteria includes appointing a voting majority of an organization's governing body and (1) the ability of the Dickinson to impose its will on that organization or (2) the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on the City of Dickinson.

Based on these criteria, there are no component units to be included within the City of Dickinson as a reporting entity.

#### **Government-Wide and Fund Financial Statements**

## **Government-Wide Statements**

The statement of net position and the statement of activities display information about the primary government, the City of Dickinson. These statements include the financial activities of the overall government, except for fiduciary activities. Eliminations have been made to minimize the double-counting of internal activities. These statements distinguish between the governmental and business-type activities of the City. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties.

The statement of activities presents a comparison between direct expenses and program revenues for each function of the City's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) fees, fines and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

#### **Fund Financial Statements**

The fund financial statements provide information about the City's funds including its fiduciary funds. Separate statements for each fund category-governmental, proprietary and fiduciary are presented. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Nonoperating revenues, such as subsidies and investment earnings, result from nonexchange transactions or ancillary activities.

#### **Financial Statement Presentation**

The City reports the following major governmental funds:

<u>General Fund</u> – This is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

One Percent Sales Tax Fund – This fund accounts for the use of the City sales tax for debt service, capital facility, job creation, RSVP and Eldercare within the City.

Oil & Gas Production Fund – This fund is used to account for the money received from the state and federal government that are directed to be used to alleviate the effects of oil impact in the area.

Building Construction Fund – This fund is used to account for capital projects throughout the City.

<u>Annual Street Project Fund</u> - This fund is used to account for the annual street, sidewalk, and trails projects throughout the City.

The City reports the following major enterprise funds:

<u>Water Distribution Utility Fund</u> – This fund accounts for the operations of the water distribution system for the City of Dickinson. This fund also accounts for the capital assets of the water treatment plant which benefits the Southwest Pipeline project which is operated by the Southwest Water Authority.

<u>Wastewater Fund</u> – This fund accounts for the operations and capital assets of the sewer system for the City of Dickinson.

Additionally, the City reports the following fund types:

<u>Internal Service Fund</u> – This fund accounts for providing fueling services provided to other departments of the City of Dickinson on a cost reimbursement basis. This fund is also used to charge the cost of the City mechanic to the individual funds.

<u>Pension Trust Funds</u> – These funds account for the activities of the City of Dickinson Employee's Pension Plan, Police Pension Plan and the Firemen's Pension Plan which accumulates resources for pension benefit payment to qualified city employees.

Agency Funds – These funds account for assets by the City in a custodial capacity as an agent on behalf of others.

# Measurement Focus, Basis of Accounting, and Non-Exchange Transactions

The government-wide, proprietary, and fiduciary fund financial statements are reported using the economic resources measurement focus. The government-wide and proprietary fund financial statements are reported using the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Non-exchange transactions, in which the City gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The City considers all revenues reported in the governmental funds to be available if the revenues are collected within sixty days after year-end. Special assessments, intergovernmental revenues, charges for services and investment income are considered susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, the City funds certain programs by a combination of specific cost-reimbursement grants and general revenues. Thus, when program expenses are incurred, there is both restricted and unrestricted net position available to finance the program. It is the City's policy to first apply cost-reimbursement grant resources to such programs, and then to general revenues.

As a general rule, the City has eliminated the effect of interfund activity from the government-wide financial statements. Exceptions to this rule are when various charges exist between different functions of government (i.e. water and sewer charges to other various functions of the City). Elimination of these charges would distort direct costs and program revenues reported for the various functions concerned.

Proprietary funds report operating revenues and expenses separately from nonoperating items. Operating revenues and expenses generally result from providing services or producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds and internal service funds are charges to customers for sales and services. Operating expenses for enterprise funds and internal service funds include the costs of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

# **Cash and Cash Equivalents and Investments**

Cash and cash equivalents include amounts in demand deposits and highly liquid investments with an original maturity of three months or less.

The investments of the City's governmental and enterprise funds, during the year ended December 31, 2015, consisted of bonds, certificates of deposit, money market accounts, and mortgage backed securities stated at fair value.

Investments of the pension trust funds consisted of bonds, mutual funds, and money market accounts. The investments of the pension trust funds are stated at fair value at December 31, 2015.

## **Receivables and Payables**

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (current portion) or "advances to/from other funds (non-current portion)." All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable financial resources.

All real estate is assessed on current value as of February 1 of each year. Property taxes are attached as an enforceable lien on the real estate and become due on January 1 of the year following the assessment date. A 5% reduction of taxes is allowed if taxes are paid in full by February 15. To avoid being delinquent, one-half of taxes due must be paid by March 1 and the remaining balance paid by October 15.

#### **Restricted Assets**

Certain resources set aside for debt service in the 2013 Sales Tax Revenue Bonds fund, 2014 Water and Sales Tax Revenue Bonds fund and the Wastewater fund are classified as restricted assets because their use is limited by bond and loan covenants.

The City has restricted certain investments to be used for landfill closure in the Solid Waste Utility fund. The City will close the landfill at the end of its useful life and will use the restricted investments to pay for the cost of the closure and required monitoring.

# **Capital Assets**

Capital assets include plant and equipment. Assets are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of \$5,000 or more. Such assets are recorded at cost or estimated historical cost if purchased or constructed. General infrastructure assets acquired prior to July 1, 1980 are reported at historical cost using deflated replacement cost. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets is not capitalized.

Property, plant and equipment are depreciated in the proprietary funds of the City using the straight-line method over the following estimated useful lives:

Buildings and improvements
Improvements other than buildings
Machinery and equipment

50 years 20-50 years

5-20 years

# **Compensated Absences**

Full time employees are granted vacation benefits from 40 to 192 hours per year depending on tenure with the City. Employees can accrue up to a maximum of 240 hours of vacation at year end. Upon termination of employment, employees will be paid for vacation benefits that have accrued at the employee's rate of pay on their last day of employment. Sick leave benefits accrue at a rate of 8 hours per month. Unused sick leave benefits are allowed to accumulate indefinitely. Upon termination of employment or retirement, unused sick leave will be paid at a rate of 25% of the employee's hourly wage at the time of separation for all unused days. Vested or accumulated leave is reported in the long-term debt account group and in the enterprise funds.

## **Long-Term Obligations**

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities or proprietary fund type statement of net position. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported in the governmental funds and expensed in the year incurred.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### **Pensions**

For purposes of measuring the net pension liability, deferred outflows of resources related to pensions, deferred inflows of resources related to pension, pension expense, information about the fiduciary net position of the Pension Plans and additions to/deductions from the Pension Plans' fiduciary net position have been determined on the same basis as they are reported by the Pension Plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

## Implementation of GASB Statement No. 68 and GASB Statement No. 71

As of January 1, 2015 the City of Dickinson adopted GASB Statement No. 68, Accounting and Financial Reporting for Pensions and GASB Statement No. 71 Pension Transition for Contributions Made Subsequent to the Measurement Date. The implementation of these standards requires governments calculate and report the costs and obligations associated with pensions in their basic financial statements. Employers are required to recognize pension amounts for all benefits provided through the plan which include the net pension liability, deferred outflows of resources, deferred inflows of resources, and pension expense. The effect of the implementation of these standards on beginning net position is disclosed in Note 23 and the additional disclosures required by these standards are included in Note 19.

#### **Deferred Outflows and Inflows of Resources**

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to future period(s) and so will not be recognized as an outflow of resources (expenses/expenditures) until then.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

# **Fund Equity**

In the fund financial statements, fund balance for governmental funds are reported in five classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which amounts in those funds can be spent:

<u>Nonspendable</u> includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact.

<u>Restricted</u> results when constraints placed on the use of resources are either (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments or (b) imposed by law through constitutional provisions or enabling legislation.

<u>Committed</u> consists of amounts that can only be used for specific purposes pursuant to constraints imposed by formal action (simple majority vote) of the City's highest level of decision-making authority (City Commission) and cannot be used for any other purpose unless the City removes or changes the specified use by taking the same type of action it employed to previously commit the amounts.

<u>Assigned</u> consists of amounts that are constrained by the City's intent to be used for specific purposes, but are neither restricted nor committed, as expressed by the finance director to which the City's commission has delegated the authority to assign amounts to be used for specific purposes.

<u>Unassigned</u> is the residual classification for the general fund and represents the amount that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund.

When expenditures are incurred for purposes for which both restricted and unrestricted fund balance is available, restricted fund balance is considered to have been spent first unless legal requirements disallow it. When committed, assigned and unassigned funds are available for expenditures, committed amounts are reduced first, followed by assigned amounts and then unassigned amounts unless the governing board has provided otherwise in its commitment or assignment actions.

As of December 31, 2015, the specific purposes of the fund balance classifications consisted of the following:

	General	One Percent Sales Tax	Oil & Gas Production	Building Construction	Annual Street Project Fund	Other Governmental Funds	Total Governmental Funds
Fund Balances							
Nonspendable							
Note receivable	\$ 449,924	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 449,924
Advances to other funds	1,416,086						1,416,086
Total nonspendable	1,866,010						1,866,010
Restricted for							
Debt, property tax reductions							
and infrastructure	-	5,323,950	-	-	-	3,892,009	9,215,959
Urban and economic development	-	3,194,370	-	-	-	3,700,139	6,894,509
Job creation and senior citizen					-		
activities	-	2,129,580	-	-	-	-	2,129,580
Oil impacted operations	-	-	13,060,086	-	-	-	13,060,086
Grants	-	-	-	-	-	456	456
Downtown districts						178,617	178,617
Total restricted		10,647,900	13,060,086			7,771,221	31,479,207
Committed for							
Visitor promotion	_	-	-	-	-	809,072	809,072
Wastewater backup reserve	_	-	-	-	_	10,997	10,997
Debt service	_	_	-	-	-	404,135	404,135
Hospitality	_	-	-	-	-	134,712	134,712
Total committed						1,358,916	1,358,916
Assigned for							
Future fund	6,463,340	_	-	_	-	_	6,463,340
Cemetery	290,354	_	-	-	_	-	290,354
Urban forestry	94,025	_	-	-	_	_	94,025
Asset forfeiture	21,539	-	-	-	-	-	21,539
Historic preservation	3,416	-	-	-	-	-	3,416
Library	-	-	-	-	-	286,516	286,516
Debt service	-	-	-	-	-	334,119	334,119
Building construction				1,967,525			1,967,525
Total assigned	6,872,674			1,967,525		620,635	9,460,834
Unassigned	8,384,480				(1,473,097)	(2,669,469)	4,241,914
Total fund balances	\$ 17,123,164	\$ 10,647,900	\$ 13,060,086	\$ 1,967,525	\$ (1,473,097)	\$ 7,081,303	\$ 48,406,881

# Note 2 - Legal Compliance

# **Expenditures over Appropriations**

At December 31, 2015, the following funds had expenditures that exceeded budgeted appropriations:

Grant fund	\$ (403,111)
Internal service fund	(177,359)
Wastewater treatment fund	(50.843)

All funds with expenditures exceeding appropriations will be covered by excess revenues. No remedial action is anticipated or required.

#### **Deficit Fund Balances**

At December 31, 2015, the following funds had a deficit balance:

Annual Street Project	\$ (1,473,097)
Community Center Project	(1,123,194)
Impact Fee Capital Projects	(1,546,275)

The Community Center Project deficit, Annual Street Project deficit, and Impact Fee Capital Project deficit will be eliminated by transfers from other funds as funding sources are decided for the community center building and street, sidewalk, and trail projects and through special assessment collections.

# **Note 3 - Deposits and Investments**

In accordance with North Dakota Statutes, the City maintains deposits at the depository banks designated by the governing board. All depositories are members of the Federal Reserve System.

Deposits must either be deposited with the Bank of North Dakota or in other financial institutions situated and doing business within the state. Deposits, other than with the Bank of North Dakota, must be fully insured or bonded. In lieu of a bond, a financial institution may provide a pledge of securities equal to 110% of the deposits not covered by insurance or bonds.

Authorized collateral includes bills, notes, or bonds issued by the United States government, its agencies or instrumentalities, all bonds and notes guaranteed by the United States government, Federal land bank bonds, bonds, notes, warrants, certificates of indebtedness, insured certificates of deposit, shares of investment companies registered under the Investment Companies Act of 1940, and all other forms of securities issued by the State of North Dakota, its boards, agencies or instrumentalities or by any county, city, township, school district, park district, or other political subdivision of the state of North Dakota, whether payable from special revenues or supported by the full faith and credit of the issuing body and bonds issued by another state of the United States or such other securities approved by the banking board.

At year end December 31, 2015, the City's carrying amount of deposits was \$34,880,818 and the agency fund's carrying amount of deposits were \$422,639 and the bank balance was \$33,384,584. Of the bank balances, \$250,000 was covered by Federal Depository Insurance. The remaining balance was collateralized with securities held by the pledging financial institution's agent in the government's name.

# **Investments**

As of December 31, 2015 the City's general investments had the following investments and maturities:

	Maturity				
	Market Value	Less than 1 Year	1-5 Years	6-10 Years	More than 10 Years
US government bonds Certificates of deposit	\$16,533,043 1,251,305	\$ 3,007,800	\$ 4,027,038 1,251,305	\$ 7,531,645	\$ 1,966,560
Mortgage backed securities Money market	971,581 157,517	157,517			971,581
Totals	\$ 18,913,446	\$ 3,165,317	\$ 5,278,343	\$ 7,531,645	\$ 2,938,141

As of December 31, 2015 the City's general investments had the following credit ratings:

				S&P R	ating		
	Market Value	Not Rated	AAA	AA+	AA-	A	A-
US government bonds	\$16,533,043	\$ 3,230,045	\$ -	\$13,302,998	\$ -	\$	- \$ -
Certificates of deposit	1,251,305	1,251,305	-	-	-		
Mortgage backed securities	971,581	_	971,581	-	-		
Money market	157,517	157,517		. <u>-</u>			<u> </u>
Totals	\$18,913,446	\$ 4,638,867	\$ 971,581	\$13,302,998	\$ -	\$	- \$ -

As of December 31, 2015 the City's Pension Trust Funds had the following investments and maturities:

			Maturity			
	Market Value	Less than 1 Year	1-5 Years	6-10 Years	More than 10 Years	
Corporate bonds Mutual funds Equity dividend focus Money market	\$ 1,332,017 7,998,890 3,254,826 227,739	\$ - 7,998,890 3,254,826 227,739	\$ 905,675 - -	\$ 426,342 - -	\$ - - - -	
Totals	\$12,813,472	\$ 11,481,455	\$ 905,675	\$ 426,342	\$ -	

As of December 31, 2015 the City's Pension Trust Funds had the following credit ratings:

				S&P R	Lating	3		
	Market Value	Not Rated	AAA	AA		A	BBB+	BBB
Corporate bonds Mutual funds Equity dividend focus Money market	\$ 1,332,017 7,998,890 3,254,826 227,739	\$ 7,998,890 3,254,826 227,739	\$ - - - -	\$ 257,798 - - -	\$	279,458 - - -	\$ 647,877 - - -	\$ 146,884 - - -
Totals	\$12,813,472	\$11,481,455	\$ _	\$ 257,798	\$	279,458	\$ 647,877	\$ 146,884

#### **Interest Rate Risk**

The City does not have a formal investment policy that limits investments as a means of managing its exposure to fair value losses arising from changing interest rates.

#### **Credit Risk**

The City may invest idle funds as authorized in North Dakota Statutes, as follows:

- a) Bonds, treasury bills and notes, or other securities that are a direct obligation insured or guaranteed by, the treasury of the United States, or its agencies, instrumentalities, or organizations created by an Act of Congress.
- b) Securities sold under agreements to repurchase written by a financial institution in which the underlying securities for the agreement to repurchase are the type listed above.
- c) Certificates of Deposit fully insured by the federal deposit insurance corporation.
- d) Obligations of the state.

Funds invested by the City at December 31, 2015 were in investments authorized by the North Dakota Statutes as identified above.

#### **Concentration of Credit Risk**

The City does not have a limit on the amount the City may invest in any one issuer. The City does not have a formal investment policy that limits investments based on the investment credit ratings.

## **Custodial Credit Risk**

For an investment, this is the risk that, in the event of the failure of the counterparty, the government will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party.

#### **Note 4 - Accounts Receivable**

Accounts receivable consists of amounts on open account from individuals for goods and services furnished by the City. An allowance has been established for all uncollectible accounts. As of December 31, 2015 all accounts are considered collectible.

#### Note 5 - Taxes Receivable

The taxes receivable represents the past three years of delinquent uncollected taxes. An allowance has been established for all uncollectible accounts. As of December 31, 2015 all accounts are considered collectible.

The county treasurer acts as an agent to collect property taxes levied in the county for all taxing authorities. Any material collections are distributed after the end of the month.

Property taxes are levied as of January 1. The property taxes attach as an enforceable lien on property on January 1. The tax levy may be paid in two installments; the first installment includes one-half of the real estate taxes and all the special assessments; the second installment is the balance of the real estate taxes. The first installment is due by March 1 and the second installment is due by October 15. A 5% discount is allowed if all taxes and special assessments are paid by February 15. After the due dates, the bill becomes delinquent and penalties are assessed.

Most property owners choose to pay property taxes and special assessments in a single payment on or before February 15 and receive the 5% discount on the property taxes.

# **Note 6 - Special Assessments Receivable**

Special assessments receivable consists of uncollected special assessments due to the City at December 31 and uncertified special assessments, which represents a long-term receivable in the government-wide financial statements. An allowance has been established for all uncollectible accounts. As of December 31, 2015 all accounts are considered collectible.

# **Note 7 - Intergovernmental Receivable**

Intergovernmental receivables consist of reimbursements due from the State Treasurer for city sales tax, hospitality tax, grants and state aid.

#### **Note 8 - Note Receivable**

The City provided the Dickinson Municipal Airport Authority a loan for capital improvements at the Airport Authority. The City agreed to loan up to a maximum of \$1,100,000 during the construction phases with no principal or interest due until the Airport Authority has drawn the full loan amount. Interest accrues at 4% and principal and interest payments are due in monthly installments for five years. The Airport Authority has drawn the full \$1,100,000 on the note as of December 31, 2015 and the outstanding balance of the note at December 31, 2015 was \$449,924.

# **Note 9 - Interfund Receivable/Payable**

Interfund receivable/payable at December 31, 2015 consists of the following:

Receivable Fund	Payable Fund	Amount
General Fund Water Distribution Utility Fund	Other Governmental Funds Wastewater Fund	\$ 1,355,026 8,694,948
Total		\$ 10,049,974

The interfund payables will be eliminated when more loan funds are drawn down.

## Note 10 - Advances to/from Other Funds

Advances to/from other funds at December 31, 2015 consist of the following:

Advances to other funds	Advances from other funds	Amount
General Fund	Impact Fee Capital Projects	\$ 1,416,086
Total		\$ 1,416,086

The advance to the Impact Fee Capital Projects fund is due in monthly installments of \$31,820 through January 2023 and has a 5% interest rate.

# **Note 11 - Inventory**

Inventories are valued at cost using the first-in/first out (FIFO) method. The consumption method is used for accounting for inventories. Under the consumption method, expenditures are recognized as the goods are used.

# **Note 12 - Capital Assets**

The following is a summary of changes in capital assets for the year ended December 31, 2015:

	Balance January 1	Increases	Decreases	Balance December 31
Governmental activities				
Capital assets not being depreciated				
Land	\$ 1,209,832	\$ -	\$ -	\$ 1,209,832
Construction in progress	33,636,352	42,064,881	(71,323,505)	4,377,728
Total capital assets, not				
being depreciated	34,846,184	42,064,881	(71,323,505)	5,587,560
Capital assets, being depreciated				
Buildings and improvements	47,953,567	31,567,557	-	79,521,124
Improvements other than buildings	65,858,377	38,450,619	-	104,308,996
Machinery and equipment	10,678,388	2,121,314	(105,671)	12,694,031
Total capital assets, being				
depreciated	124,490,332	72,139,490	(105,671)	196,524,151
Less accumulated deprecation for				
Buildings and improvements	9,987,996	1,559,619	-	11,547,615
Improvements other than buildings	37,267,198	3,363,204	-	40,630,402
Machinery and equipment	6,149,440	929,825	(105,671)	6,973,594
Total accumulated depreciation	53,404,634	5,852,648	(105,671)	59,151,611
•				
Total capital assets being				
depreciated, net	71,085,698	66,286,842	-	137,372,540
1		, ,		, ,
Governmental activities - capital				
assets, net	\$ 105,931,882	\$ 108,351,723	\$ (71,323,505)	\$ 142,960,100

Depreciation expense was charged to functions/programs of the City as follows:

# **Governmental Activities**

General government	\$ 64,379
Public safety	344,136
Public works	4,548,093
Culture and recreation	882,579
Other	13,461
Total depreciation expense - governmental activities	\$ 5,852,648

	Balance January 1	Increases	Decreases	Balance December 31
Business-type activities				
Capital assets not being depreciated				
Land	\$ 720,161	\$ -	\$ -	\$ 720,161
Construction in progress	79,812,537	21,003,457	(92,095,647)	8,720,347
Total capital assets, not				
being depreciated	80,532,698	21,003,457	(92,095,647)	9,440,508
Capital assets, being depreciated				
Buildings and improvements	6,767,147	35,759,356	(12,775)	42,513,728
Improvements other than buildings	26,203,036	64,120,815	-	90,323,851
Machinery and equipment	9,919,814	740,027	(222,320)	10,437,521
Total capital assets, being				
depreciated	42,889,997	100,620,198	(235,095)	143,275,100
Less accumulated deprecation for				
Buildings and improvements	5,311,851	145,191	(12,775)	5,444,267
Improvements other than buildings	12,121,497	2,540,881	-	14,662,378
Machinery and equipment	5,648,101	723,587	(211,819)	6,159,869
Total accumulated depreciation	23,081,449	3,409,659	(224,594)	26,266,514
Total capital assets being				
depreciated, net	19,808,548	97,210,539	(10,501)	117,008,586
Business-type activities - capital				
assets, net	\$ 100,341,246	\$ 118,213,996	\$ (92,106,148)	\$ 126,449,094

Business-type activities depreciation expense by fund is as follows:

# **Business-type Activities**

Water distribution utility fund	\$	749,444
Wastewater fund		1,961,105
Solid waste utility fund		673,791
Storm sewer utility fund		25,319
	<u> </u>	2 400 650
	<u> </u>	3,409,659

# **Note 13 - Capital Leases**

The assets acquired through capital leases are as follows:

# **Governmental Activities**

Asset	Cost		Accumulated Depreciation		Carrying Value	
2011 Cat 950H Wheel Ldr 0J5J01625	\$	161,682	\$	77,472	\$	84,210
2011 Elgin Pelican Np21960 03699 Cat Motor Grader		162,719 227,847		77,970 110,364		84,749 117,483
Motor Grader Wheel Load Skidsteer		189,847 169,000		91,957 64,079		97,890 104,921
2014 S175 Aerial Ladder Fire Truck		669,951		114,422		555,529
2015 Johnston Sweeper		228,295		6,659		221,636
Total	\$	1,809,341	\$	542,923	\$	1,266,418

# **Business-type Activities (Proprietary Funds)**

Asset		Cost		Accumulated Depreciation		Carrying Value	
Sewer Relining Project 2012 Bomag Roller Compactor Wheel Loader Landfill Dozer-D6TXWWHA Peterbilt Side Loader 2015 286227 Peterbilt Side Loader 2015 286228 Peterbilt Side Loader 2015 286229 Caterpillar Twin Engine Scraper Roll Off Truck 5KKMAXDV2EPGA1273	\$	1,115,563 568,500 265,169 381,819 225,158 245,358 238,258 578,910 168,400	\$	134,797 146,863 77,341 111,364 33,505 36,511 35,455 98,897 30,172	\$	980,766 421,637 187,828 270,455 191,653 208,847 202,803 480,013 138,228	
Front Load Truck Rear Load Truck		213,887 127,829		32,975 25,033		180,912 102,796	
Total	\$	4,128,851	\$	762,913	\$	3,365,938	

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Future minimum lease obligations and the net present value of these minimum lease payments at December 31, 2015 were as follows:

Year Ending December 31	Governmental Funds		Enterprise Funds	
2016	\$	265,390	\$	722,478
2017		224,406		722,478
2018		196,823		722,478
2019		67,396		352,651
2020		29,725		· -
Total minimum lease payments		783,740		2,520,085
Less: amount representing interest		(39,054)		(97,031)
Present value of minimum lease payments	\$	744,686	\$	2,423,054

# Note 14 - Long-Term Obligations

During the year ended December 31, 2015, the following changes occurred in long-term liabilities of the City:

# **Governmental Activities**

	Balance January 1	Additions	Reductions	Balance December 31	Due Within One Year
Compensated absences Revenue bonds payable Bond premium Capital leases payable	\$ 697,805 16,948,267 315,177 1,027,284	\$ 563,307 - - 228,295	\$ 506,809 1,098,866 28,652 510,893	\$ 754,303 15,849,401 286,525 744,686	\$ 251,182 2,194,401 26,265 248,522
Total governmental debt	\$18,988,533	\$ 791,602	\$ 2,145,220	\$ 17,634,915	\$ 2,720,370

#### **Business-type Activities (Proprietary Funds)**

	Balance January 1	Additions	Reductions	Balance December 31	Due Within One Year
Compensated absences Notes payable Capital leases payable	\$ 158,580 48,910,538 2,838,983	\$ 180,540 23,613,989 265,169	\$ 146,441 3,364,834 681,098	\$ 192,679 69,159,693 2,423,054	\$ 64,226 3,962,972 676,400
Total enterprise fund debt	\$51,908,101	\$24,059,698	\$ 4,192,373	\$71,775,426	\$ 4,703,598

Outstanding debt at December 31, 2015 (excluding compensated absences and capital leases) consisted of the following issues.

#### **Governmental Activities**

\$16,905,000 Sales Tax Revenue Bonds, Series 2013; due in annual installments of \$1,379,308 to \$3,321,000 through October 1, 2025; interest at 3% to 5% paid semi-annually.

\$ 14,770,000

\$15,000,000 Water and Sales Tax Revenue Bonds, Series 2014; \$1,093,267 advanced on bonds at December 31, 2015 with \$13,906,733 available to be drawn; due in annual installments of \$1,894,527 through June 1, 2024; interest at 2.77% paid semi-annually.

1,079,401

\$ 15,849,401

Revenue bonds are issued to finance capital improvement projects in which revenue from operations of such improvement projects or revenue pledged from a designated revenue stream is used to pay the debt service. The City has committed thirty percent of its one percent sales and use tax and seventy-five percent of its one percent lodging and restaurant tax to pay the annual principal and interest requirements on the 2013 sales tax revenue bonds. Proceeds from the bonds provided financing for the expansion and improvement of the West River Community Center campus. The bonds are payable through 2025. The total principal and interest remaining to be paid on the bonds is \$18,794,225. Principal payments of \$1,085,000 and interest payments of \$629,250 were made in the current year. The sales and use tax revenues in the current year were \$7,063,834 and the lodging and restaurant tax revenues were \$1,104,629.

The City has committed one-half of the one and one-half percent sales and use tax revenues raised and collected to pay the annual principal and interest requirements on the 2014 water and sales tax revenue bonds. Proceeds from the bonds provided financing for City infrastructure projects. The bonds are payable through 2024. The City can issue up to \$15,000,000 in bonds, but only \$1,093,267 was advanced at December 31, 2015. Principal payments of \$13,866 and interest payments of \$17,496 were made in the current year. The sales tax and use tax revenues in the current year were \$3,531,917. No additional funds were drawn on these bonds and the outstanding balance of the bonds was paid in full subsequent to year-end.

# **Business-type Activities**

\$835,958 State Revolving Fund Loan; due in annual installments of \$39,958 to \$44,000 through September 1, 2029; interest at .5% paid semi-annually.	\$	380,000
\$40,500,000 State Revolving Fund Loan; \$36,360,948 drawn on loan at December 31, 2015 with \$4,139,052 available to be drawn; due in annual installments of \$2,000,000 to \$2,592,840 through September 1, 2033; interest at 2% paid semi-annually.	<del>.</del>	34,695,948
\$42,108,000 State Revolving Fund Loan; \$29,891,357 drawn on loan at December 31, 2015 with \$12,216,643 available to be drawn; due in annual installments of \$2,269,080 to \$2,672,400 through September 1, 2034; interest at 2% paid semi-annually.	,	28,633,357
\$3,226,943 note payable; due in annual installments equal to wastewater sales to lender until balance is paid in full; interest at 6% accruing annually		2,813,463
\$2,636,925 note payable; due in annual installments equal to industrial water sales to lender until balance is paid in full; interest at 6% accruing annually		2,636,925
	\$ (	69,159,693

Debt service requirements on long-term debt at December 31, 2015 are as follows:

	Revenu	Revenue Bonds	
Governmental Activities	Principal	Interest	
Year Ending December 31			
2016	\$ 2,194,401	\$ 655,193	
2017	1,150,000	561,115	
2018	1,185,000	526,615	
2019	1,230,000	479,215	
2020	1,270,000	440,065	
2021-2025	8,820,000	1,422,650	
	\$ 15,849,401	\$ 4,084,853	

	Notes		
Business-Type Activities	Principal	Interest	
Year Ending December 31			
2016	\$ 3,962,972	\$ 1,556,900	
2017	8,327,416	1,489,675	
2018	3,550,000	1,420,850	
2019	3,645,000	1,350,225	
2020	3,730,000	1,277,700	
2021-2025	20,095,000	5,237,300	
2026-2030	21,016,357	3,135,940	
2031-2034	4,832,948	248,880	
	\$ 69,159,693	\$ 15,717,470	

### **Note 15 - Restricted Net Position**

The following details the net position restricted for special purposes as shown on the statement of net position:

Purpose	Amount
Debt, property tax reductions and infrastructure	\$ 9,215,959
Urban and economic development	6,894,509
Job creation and senior citizen activities	2,129,580
Oil impacted operations	13,060,086
Grants	456
Downtown districts	178,617
Debt service	1,973,697
	\$ 33,452,904

# Note 16 - Risk Management

The City of Dickinson is exposed to various risks of loss relating to torts; theft of, damage to, and destruction of assets, errors and omissions; injuries to employees; and natural disasters.

In 1986 state agencies and political subdivisions of the state of North Dakota joined together to form the North Dakota Insurance Reserve Fund (NDIRF), a public entity risk pool currently operating as a common risk management and insurance program for the state and over 2,000 political subdivisions. The City of Dickinson pays an annual premium to NDIRF for its general liability, auto, and inland marine insurance coverage. The coverage by NDIRF is limited to losses of one million dollars per occurrence for general liability and auto insurance and to \$6,300,569 for inland marine insurance.

The City of Dickinson also participates in the North Dakota Fire and Tornado Fund and the State Bonding Fund. The City of Dickinson pays an annual premium to the Fire and Tornado Fund to cover property damage to buildings and personal property. Replacement cost coverage is provided by estimating replacement cost in consultation with the Fire and Tornado Fund. The Fire and Tornado Fund is reinsured by a third party insurance carrier for losses in excess of one million dollars per occurrence during a 12 month period. The State Bonding Fund currently provides the City of Dickinson with blanket fidelity bond coverage in the amount of \$2,000,000 for its employees. The State Bonding Fund does not currently charge any premium for this coverage.

The City of Dickinson has workers compensation with the North Dakota Workforce, Safety and Insurance. The City provides health insurance plan through Blue Cross/Blue Shield of North Dakota for their employees through NDPERS. The City pays 80% of the cost of the plan, and the employee pays 20%.

Settled claims resulting from these risks have not exceeded insurance coverage in any of the past three years.

# **Note 17 - Postemployment Benefits**

The City of Dickinson follows Governmental Accounting Standards Board (GASB) Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions. The City of Dickinson engaged an actuary to determine the City's liability for post-employment benefits other than pensions. The actuary determined the obligation the City has to record as of December 31, 2015 is the difference between the Annual Required Contribution (ARC), defined as the normal cost plus an amortization for prior years unfunded liability, and the amount paid during the year. The City does not issue a separate financial report for the postemployment benefits.

### **Plan Description**

Any full-time city employee, who is at least 62 years old or who is at least 55 years old and has completed 25 years of service and retires from city employment is eligible for a benefit consisting of a subsidy of their actual monthly health insurance cost based on the type of benefit plan, whether a single or family, the retiree carried at the time of retirement from the date of retirement until the retiree is eligible for federal Medicare. The benefit will consist of a subsidy of 2% of the retiree's actual monthly health insurance cost for each full year of employment with the city to a maximum of 50% of the retiree's actual monthly health insurance cost. At no time will the monthly subsidy exceed the city's actual group premium cost for a comparable type of policy times the applicable percentage. If an employee covered by the city's group plan dies while employed by the city or a retiree covered by this subsection dies before attaining federal Medicare eligibility, the person(s) covered under the employee's or retiree's health insurance benefit at the time of death or the employee or retiree may continue to receive said benefit for the remainder of the employee's/retiree's benefit allowance period or three years whichever is less.

Membership of the Other Post Retirement Benefit plan consisted of the following at January 1, 2013, the date of the latest actuarial valuation:

	City Employee	Police	Total
Retired participants Active participants	4 76	6 44	10 120
Total	80	50	130

### **Contributions Required and Made**

The funding policy of the plan through December 31, 2015 is a pay-as-you-go plan, contributing annually the amount necessary to pay benefits of retirees. Below are the actuarial methods and assumptions which were used in the actuary report and study conducted by Gallagher Benefit Services, Inc.:

Valuation Date	January 1, 2013
Actuarial Cost Method	Projected Unit Credit
Amortization Method	Level Dollar
Remaining Amortization Period	30 years
Actuarial Assumptions:	
Discount Rate	6.5%

For subsequent years, the following health care trend rates have been assumed:

Fiscal Year	Trend Rates
2015	0.00%
2016	18.00%
2017	0.00%
2018	17.00%
2019	0.00%
2020 +	0.00% - 16.00%

Annual OPEB Cost and Net OPEB Obligation – The City's annual other postemployment benefit (OPEB) cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period of thirty years.

The following table shows the components of the City's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the City's net OPEB obligation:

Annual required contributions Interest on OPEB obligation Adjustment to annual required contributions	\$ 89,791 2,951 (3,611)
Annual OPEB costs	89,131
Contributions made	(197,791)
Decrease in net OPEB obligation	(108,660)
Net OPEB obligations, beginning of year	45,405
Net OPEB obligations, end of year	\$ (63,255)

<u>Funded Status and Funding Progress</u> – As of January 1, 2013, in the most recent actuarial valuation, the plan was 28% funded. The actuarial accrued liability for benefits projected as of January 1, 2015 was \$1,075,231 and the actuarial value of assets was \$402,906 resulting in an unfunded actuarial accrued liability (UAAL) of \$672,325.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment and mortality. Amounts determined regarding the funding status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress is presented as required supplementary information following the notes to the financial statements.

Actuarial Methods and Assumptions – Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing the benefit of costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

### Note 18 - Joint Venture

The City of Dickinson entered into a joint venture for the maintenance of the Southwest Law Enforcement Center with Stark County and the Southwest Multi-County Correction Center. Each entity appoints two members to the law enforcement center board. Each participating entity's share of the cost of operations is determined by the relative amount of space occupied by each.

The following information as of and for the year ended December 31, 2015 is as follows:

Assets	\$ 93,056
Liabilities	 29,415
Equity	\$ 63,641
Total revenues Total expenses	\$ 544,592 490,574
Net change in equity	\$ 54,018

Complete financial statements may be obtained from Southwest Multi-County Correction Center, 12th St W and Sims, Dickinson, ND 58601.

### **Note 19 - Pension Plans**

The City of Dickinson administers three separate defined benefit pension plans – the City Employee Pension Plan, the Police Pension Plan and the Volunteer Firemen's Pension Plan. All three plans are considered a part of the City of Dickinson's reporting entity and are included in the City of Dickinson's financial reports as Pension Trust Funds.

### **Summary of Significant Accounting Policies**

<u>Basis of Accounting</u> – All three pension plan financial statements are prepared using the accrual basis of accounting. Employer and plan member contributions are recognized in the period in which the contributions are due. Benefits and refunds are recognized when due and payable in accordance with the terms of each plan.

Method Used to Value Investments – Investments for all three pension plans are recorded at fair value.

## **Plan Descriptions and Contribution Information**

Membership of each plan consisted of the following at January 1, 2016, the date of the latest actuarial valuation:

	City Employee	Police	Volunteer Firemen
Retirees and beneficiaries receiving benefits	32	13	7
Terminated plan members entitled to but not yet receiving benefits	10	6	5
Active plan members	27	18	28
Total	69	37	40
Number of participating employers	2	1	1

<u>Plan Description</u> – The City Employee Pension Plan is a multiple employer defined pension benefit plan. The Police Pension Plan and the Volunteer Firemen's Pension Plans are single employer defined pension benefit plans which cover substantially all full time employees. Each plan provides retirement, disability and death benefits to plan members and their beneficiaries. All benefit provisions and all requirements are established by city ordinance.

City ordinance provides that all employees will become participants upon employment. Benefits become fully vested after 7 years of service. Employees who retire at or after age 62 with 15 years of credited service or after 30 years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 2.3 percent of the final average compensation multiplied by the number of full and remaining fractional years of service completed by the participant or by a monthly benefit equal to one-twelfth of 3.3 percent of the total basic compensation for each full year and completed month of service. The amount used is the greater of the two calculations.

Contributions – City employee and police plan participants are required to contribute 5% of the employee's monthly salary to the plan. The City is required to contribute the remaining amounts necessary to fund the plans on a sound actuarial basis. Administrative costs are financed through investment earnings. For the volunteer firemen's plan, there are no required contributions as annual investment income is adequate to pay the annual pension cost.

#### **Schedule of Contributions**

City Employee	2015
Actuarially determined contribution Contributions in relation to the actuarially determined contribution	\$ 817,871 840,574
Contribution deficiency (excess)	\$ (22,703)
Covered-employee Payroll	\$ 1,869,771
Contributions as a percentage of covered-employee payroll	44.96%
Volunteer Firemen	2015
Volunteer Firemen  Actuarially determined contribution Contributions in relation to the actuarially determined contribution	2015 \$ 25,147 27,408
Actuarially determined contribution	\$ 25,147
Actuarially determined contribution Contributions in relation to the actuarially determined contribution	\$ 25,147 27,408

<u>Police</u>	 2015
Actuarially determined contribution  Contributions in relation to the actuarially determined contribution	\$ 446,886 423,057
Contribution deficiency (excess)	\$ 23,829
Covered-employee Payroll	\$ 1,337,000
Contributions as a percentage of covered-employee payroll Actuarial Assumptions	31.64%

	City Employee	Police	Volunteer Firemen
Valuation date	January 1, 2016	January 1, 2016	January 1, 2016
Actuarial cost method	Level \$ closed 30 year period	Level \$ closed 30 year period	Level \$ closed 30 year period
Amortization method	Level \$ open 30 year period	Level \$ open 30 year period	Level \$ open 30 year period
Remaining amortization period	25 years	25 years	25 years
Asset valuation method	Smoothing of gains and losses	Smoothing of gains and losses	Smoothing of gains and losses
Investment rate of return	6.5%	6.5%	7.0%
Projected salary increases	4%	4%	N/A
Assumed inflation rate	4%	4%	4%
Mortality	RP-2014 Mortality	RP-2014 Mortality	RP-2014 Mortality
-	Table using Scale	Table using	Table using Scale
	MP-2015	MP-2015	MP-2015

The actuary does not determine the pension contribution rates; rather it is done by employer recommendations within the limits established by state statue. The employer contributions to the plans are to be made through an annual tax levy or other budgeted sources.

#### **Investments**

The investment policy and asset class allocations are established and may be amended by the Board of Trustees of the Pension Plan Trust by a majority vote of its members. It is the policy of the plan to pursue an investment strategy to improve the Plan's funding status to protect and sustain current and future benefits, minimize the employee and employer contributions needed to fund the Plan over the long-term, avoid substantial volatility in required contribution rates and fluctuations in the Plan's funding status and to accumulate a funding surplus to provide increases in retiree payments to preserve the purchasing power of their retirement benefits.

The Board adopted a long-term investment horizon and asset allocation policy for the management of fund assets. Asset allocation targets are established using an asset-liability analysis designed to determine an acceptable volatility target for the plan and an optimal asset allocation policy mix. The asset-liability analysis considers both sides of the plan balance sheet, utilizing both quantitative and qualitative inputs, in order to estimate the potential impact of various asset class mixes on key measures of total plan risk. The following was the plans asset allocation as of December 31, 2015 for the following plans:

# City Employee Pension Plan

Asset Class	Target Allocation
Equity Fixed Income	67% 33%
	100%
Volunteer Firemen Pension Plan	
Asset Class	Target Allocation
Equity Fixed Income	66% 34%
	<u>100%</u>
Police Pension Plan	
Asset Class	Target Allocation
Equity Fixed Income	67% 33%
	100%

Investments are recorded at fair value determined by reference to published market data for publicly traded securities and using independent valuation service and appraisals for other investments. The net increase in fair value of investments consists of the realized gains or losses and the unrealized increase or decrease in fair value of the investments during the year. Realized gains and losses on sales of investments are computed based on the difference between the sales price and the original cost of the investment. Unrealized increases or decreases are computed based on changes in the fair value of investments between years. Security transactions are accounted for on a trade date basis. Interest income is recognized when earned. Dividend income is recorded on the exdividend date.

The long-term expected rate of return on pension plan investments was determined by the Plan's investment advisor using a building-block method in which best estimate of expected future real rates of return (expected returns, net of pension plan investment expense and market comparison) are developed for each major asset class. These asset class estimates are combined to produce the portfolio long term expected rate of return by weighting the expected future real rates of return by the current asset allocation percentage (or target allocation, if available). The best estimates of expected future real rates of return were developed by American Trust Center in their annual meeting with the City of Dickinson Board of Trustees. The real rate of return is summarized in the following tables for each plan:

City Employee Pension Plan

Asset Class	Long-Term Expected Real Rate of Return
Equity Fixed Income	8% 5%
Volunteer Firemen Pension Plan	
Asset Class	Long-Term Expected Real Rate of Return
Equity Fixed Income	8% 5%
Police Pension Plan	
Asset Class	Long-Term Expected Real Rate of Return
Equity Fixed Income	8% 5%

# **City Employee Pension Plan**

Schedule of Net Pension Liability	2015
Total Pension Liability Plan fiduciary net position	\$ 17,004,434 7,001,500
Net pension liability	\$ 10,002,934
Plan fiduciary net position as a percentage of the total pension liability Covered-employee Payroll	\$ 1,869,771
Net pension liability as a percentage of covered-employee payroll	534.98%
Schedule of Changes in Total Pension Liability	2015
Service Cost Interest Differences between expected and actual experience Changes of assumptions Benefit payments, including refunds of member contributions Net change in total pension liability	\$ 195,152 995,017 652,387 420,898 (743,636) 1,519,818
Total Pension LiabilityBeginning	15,484,616
Total Pension LiabilityEnding (a)	\$ 17,004,434
Schedule of Changes in Plan Fiduciary Net Position	
Contributionsemployer Contributionsmember Net investment income (loss) Benefit payments, including refunds of member contributions Administrative expense Net change in plan fiduciary net position	\$ 840,574 93,244 10,279 (743,636) (43,910) 156,551
Plan fiduciary net positionbeginning	6,844,949
Plan fiduciary net positionending (b)	\$ 7,001,500
Net Pension Liabilityending (a) - (b)	\$ 10.002,934
Discount Rate used to measure the Total Pension Liability	6.50%
Schedule of Investment Returns	2015
Annual money-weighted rate of return, net of investment expenses	0.1%

#### Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the City Employee pension plan calculated at a discount rate of 6.5 percent, as well as what the City Employee's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

	1% Decrease (5.5%)	Current Discount Rate (6.5%)	1% Increase (7.5%)
Total Pension Liability Plan Fiduciary Net Position	\$ 11,438,283 7,001,500	\$ 17,004,434 7,001,500	\$ 8,763,261 7,001,500
Net Pension Liability	\$ 4,436,783	\$ 10,002,934	\$ 1,761,761
City Share	\$ 2,462,866	\$ 5,552,647	\$ 977,957

# City's Share of Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2015, the City of Dickinson reported a liability of \$5,552,647 for its proportionate share of the net pension liability. The net pension liability was measured as of January 1, 2016, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City of Dickinson's proportion of the net pension liability was based on the City of Dickinson's share of the present value of future payroll in the pension plan relative to the present value of future payroll of all participating employers. At December 31, 2015, City of Dickinson's proportion was 55.510180% percent.

For the year ended December 31, 2015, the City of Dickinson recognized pension expense of \$801,160. At December 31, 2015, the City of Dickinson reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Differences between expected and actual experience	\$	189,693	\$	(8,662)
Changes of assumptions		122,383		-
Net difference between projected and actual earnings on investments		119,774		-
Changes in proportionate share		94,418		(283,669)
Total	\$	526,268	\$	(292,331)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

2016 2017 2018 2019	\$	84,932 42,253 57,969 48,783
	<u>\$</u>	233,937

# **Volunteer Firemen Pension Plan**

Schedule of Net Pension Liability	2015
Total Pension Liability Plan fiduciary net position	\$ 413,002 301,264
Net pension liability	\$ 111,738
Plan fiduciary net position as a percentage of the total pension liability Covered-employee Payroll	72.94% N/A
Net pension liability as a percentage of covered-employee payroll	N/A
Schedule of Changes in Total Pension Liability	2015
Service Cost Interest Differences between expected and actual experience Changes of assumptions Benefit payments, including refunds of member contributions Net change in total pension liability	\$ 14,870 27,059 (5,667) 10,055 (10,011) 36,306
Total Pension LiabilityBeginning	376,696
Total Pension LiabilityEnding (a)	\$ 413,002
Schedule of Changes in Plan Fiduciary Net Position	
Contributionsemployer Net investment income Benefit payments, including refunds of member contributions Administrative expense Net change in plan fiduciary net position	\$ 27,408 (2,294) (10,011) (2,064) 13,039
Plan fiduciary net positionbeginning	288,225
Plan fiduciary net positionending (b)	\$ 301,264
Net Pension Liabilityending (a) - (b)	\$ 111,738
Discount Rate used to measure the Total Pension Liability	7.00%
Schedule of Investment Returns	2015
Annual money-weighted rate of return, net of investment expenses	-0.8%

### Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the Volunteer Firemen pension plan calculated at a discount rate of 7 percent, as well as what the Volunteer Firemen's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

	1% Decrease (6.0%)	Current Discount Rate (7.0%)	1% Increase (8.0%)	
Total Pension Liability Plan Fiduciary Net Position	\$ 451,382 301,264	\$ 413,002 301,264	\$ 380,402 301,264	
Net Pension Liability	\$ 150,118	\$ 111,738	\$ 79,138	

# Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended December 31, 2015, the City of Dickinson recognized pension expense of \$20,991. At December 31, 2015, the City of Dickinson reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Differences between expected and actual experience Changes of assumptions Net difference between projected and actual earnings on investments	\$	2,362 8,872 14,262	\$	(41,362) (2,316)
Total	\$	25,496	\$	(43,678)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

2016	\$ (5,900)
2017	(4,721)
2018	(511)
2019	(299)
2020	(3,650)
Thereafter	(3,101)
	\$ (18,182)

# **Police Pension Plan**

Schedule of Net Pension Liability	2015
Total Pension Liability Plan fiduciary net position	9,763,488 5,527,313
Net pension liability	\$ 4,236,175
Plan fiduciary net position as a percentage of the total pension liability Covered-employee Payroll	\$ 56.61% 1,337,000
Net pension liability as a percentage of covered-employee payroll	316.84%
Schedule of Changes in Total Pension Liability	2015
Service Cost Interest Differences between expected and actual experience Changes of assumptions Benefit payments, including refunds of member contributions Net change in total pension liability	\$ 216,356 571,205 330,967 297,090 (447,090) 968,528
Total Pension LiabilityBeginning	8,794,960
Total Pension LiabilityEnding (a)	\$ 9,763,488
Schedule of Changes in Plan Fiduciary Net Position	
Contributionsemployer Contributionsmember Net investment income Benefit payments, including refunds of member contributions Administrative expense Net change in plan fiduciary net position	\$ 423,057 72,282 (7,931) (447,090) (33,723) 6,595
Plan fiduciary net positionbeginning	5,520,718
Plan fiduciary net positionending (b)	\$ 5,527,313
Net Pension Liabilityending (a) - (b)	\$ 4,236,175
Discount Rate used to measure the Total Pension Liability	6.50%
Schedule of Investment Returns	2015
Annual money-weighted rate of return, net of investment expenses	-0.2%

## Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the Police pension plan calculated at a discount rate of 6.5 percent, as well as what the Police's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

	1% Decrease (5.5%)	Current Discount Rate (6.5%)	1% Increase (7.5%)
Total Pension Liability Plan Fiduciary Net Position	\$ 10,802,013 5,527,313	\$ 9,763,488 5,527,313	\$ 8,880,736 5,527,313
Net Pension Liability	\$ 5,274,700	\$ 4,236,175	\$ 3,353,423

# Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended December 31, 2015, the City of Dickinson recognized pension expense of \$855,309. At December 31, 2015, the City of Dickinson reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows Resources	In	eferred nflows esources
Differences between expected and actual experience Changes of assumptions Net difference between projected and actual earnings on investments	\$ 515,881 243,432 164,662	\$	(219)
Total	\$ 923,975	\$	(219)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

2016 2017 2018 2019	\$	379,266 240,938 230,102 73,450
	<u>\$</u>	923,756

#### **Note 20 - Closure and Postclosure Care Costs**

State and federal laws and regulations require that the City of Dickinson place a final cover on its landfill when closed and perform certain maintenance and monitoring functions at the landfill site. In addition to operating expenses related to current activities of the landfill, an expense provision and related liability are being recognized based on the future closure and postclosure care costs that will be incurred near or after the date the landfill no longer accepts waste. The recognition of these landfill closure and postclosure care costs is based on the amount of the landfill used during the year. The estimate liability for landfill closure and postclosure care costs has a balance of \$626,136 at December 31, 2015, which is based on 25% usage (filled) of the landfill. It is estimated that an additional \$1,968,811 will be recognized as closure and postclosure care expenses between the date of the balance sheet and the date the landfill is expected to be filled to capacity. The estimated total current cost of the landfill closure and postclosure care of \$2,594,947 is based on the amount that would be paid if all equipment, facilities, and services required to close, monitor, and maintain the landfill were acquired as of December 31, 2015. However, the actual cost of closure and postclosure care may be higher due to inflation, changes to technology, or changes in landfill laws and regulations.

### Note 21 - Transfers

The following is a reconciliation between transfers in and transfers out as reported in the basic financial statements for the year ended December 31, 2015:

Fund	Transfer In	
General Fund	\$ 4,726,802	\$ 999,142
One Percent Sales Tax	-	5,136,000
Oil & Gas Production Fund	-	49,913,511
Annual Street Project Fund	38,809,785	-
Other Governmental Funds	9,396,058	9,131,388
Water Distribution Utility Fund	7,023,665	6,818
Wastewater Fund	4,945,355	8,209
Other Proprietary Fund	-	182,863
Internal Service Fund	476,266	
Total transfers	\$ 65,377,931	\$ 65,377,931

The transfers in and out during 2015 were budgeted transfers.

### **Note 22 - Subsequent Events**

Subsequent to year end, the City drew additional funds on the State Revolving Fund Loans that were outstanding at December 31, 2015 (see Note 14) of \$8,300,385.

## Note 23 - Restatement and Adoption of New Standard

During 2015, the City identified misstatements to the 2014 financial statements related to the understatement of intergovernmental revenues and receivables. The City restated fund balance and net position at January 1, 2015 to reflect the misstatements of the balances reported in the 2014 financial statements.

As of January 1, 2015, the City adopted GASB Statement No. 68, Accounting and Financial Reporting for Pensions and GASB Statement No. 71 Pension Transition for Contributions Made Subsequent to the Measurement Date. The implementation of these standards requires governments to calculate and report the cost and obligations associated with pensions in their financial statements, including additional note disclosures and required supplementary information. Beginning net position was restated to retroactively report the beginning net pension liability.

				Other	Other	Governm	ent-Wide
	_	One Percent Sales Tax	G	overnmental Funds	 Enterprise Funds	Governmental Activities	Business-Type Activities
Fund balance/net position - January 1, as previously reported	\$	9,282,007	\$	2,442,527	\$ 6,884,106	\$ 132,038,149	\$ 44,063,616
Restatements Understatement of intergovernmental receivables		775,913		514,376	-	1,290,289	-
Net pension liability at December 31, 2014					 (1,213,723)	(7,306,257)	(1,213,723)
Fund balance/net position - January 1, as restated	\$	10,057,920	\$	2,956,903	\$ 5,670,383	\$ 126,022,181	\$ 42,849,893



# Required Supplementary Information December 31, 2015 City of Dickinson

Revenues	Original Budget	Final Budget	Actual (Budgetary Basis)	Variance With Final Budget
Taxes Licenses, permits and fees Intergovernmental revenues Charges for services Fines and forfeits Interest and investment income Miscellaneous revenues Total revenues	\$ 4,368,613 1,505,175 3,858,353 2,536,289 453,498 40,500 12,129 12,774,557	\$ 4,468,613 855,175 3,858,353 2,536,289 453,498 40,500 12,129 12,224,557	\$ 4,464,514 1,085,348 3,730,202 2,363,912 444,237 44,785 152,082 12,285,080	\$ (4,099) 230,173 (128,151) (172,377) (9,261) 4,285 139,953 60,523
Expenditures				
Current General government Public safety Public works Culture and recreation Other Capital outlay Total expenditures  Excess (Deficiency) of Revenues over expenditures	5,506,366 6,614,987 2,783,461 370,864 152,895 1,848,700 17,277,273	5,596,366 6,884,987 3,143,461 605,864 152,895 2,269,700 18,653,273	5,125,808 6,785,326 2,800,486 568,835 142,650 1,408,100 16,831,205	470,558 99,661 342,975 37,029 10,245 861,600 1,822,068
Other Financing Sources (Uses) Sale of assets Transfers in Transfers out	5,038,206 (551,558)	5,038,206 (719,554)	661,903 5,061,672 (1,196,441)	661,903 23,466 (476,887)
Total Other Financing Sources and Uses	4,486,648	4,318,652	4,527,134	208,482
Net Change in Fund Balances	(16,068)	(2,110,064)	(18,991)	2,091,073
Fund Balance - January 1	8,403,471	8,403,471	8,403,471	
Fund Balance - December 31	\$ 8,387,403	\$ 6,293,407	\$ 8,384,480	\$ 2,091,073

# City of Dickinson Budgetary Comparison Schedule – General Fund Year Ended December 31, 2015

Differences between budgetary and GAAP fund balance	
General fund	\$ 8,384,480
Asset forfeiture	21,539
Cemetery	290,354
Historic preservation	3,416
Future fund	8,329,350
Urban forestry	94,025
GAAP fund balance (combined with General fund for GAAP presentation)	\$ 17,123,164

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	Original Budget	Final Budget	Actual	Variance With Final Budget
Revenues				
Taxes	\$ 8,000,000	\$ 7,500,000	\$ 7,063,834	\$ (436,166)
Interest and investment income	87,000	87,000	42,861	(44,139)
Total revenue	8,087,000	7,587,000	7,106,695	(480,305)
Expenditures				
Current				
Urban and economic				
development	1,078,000	1,078,000	1,130,715	(52,715)
Capital outlay	1,036,000	1,036,000	250,000	786,000
Total expenditures	2,114,000	2,114,000	1,380,715	733,285
Excess of Revenues				
over Expenditures	5,973,000	5,473,000	5,725,980	252,980
Other Financing Uses				
Transfers out	(4,350,000)	(4,350,000)	(5,136,000)	(786,000)
Net change in fund balances	1,623,000	1,123,000	589,980	(533,020)
Fund Balance - January 1, as				
previously reported	9,282,007	9,282,007	9,282,007	
Restatement - (Note 23)	775,913	775,913	775,913	<u> </u>
Fund Balance - January 1, as restated	10,057,920	10,057,920	10,057,920	
Fund Balance - December 31	\$ 11,680,920	\$ 11,180,920	\$ 10,647,900	\$ (533,020)

	Original Budget	Final Budget	Actual	Variance With Final Budget
Revenues Intergovernmental revenues Interest and investment income Total revenue	\$ 91,000,000 - 91,000,000	\$ 91,000,000 - 91,000,000	\$ 61,270,362 130,753 61,401,115	\$ (29,729,638) 130,753 (29,598,885)
Other Financing Uses Transfers out	(91,000,000)	(49,913,511)	(49,913,511)	
Net change in fund balances		41,086,489	11,487,604	(29,598,885)
Fund Balance - January 1	1,572,482	1,572,482	1,572,482	
Fund Balance - December 31	\$ 1,572,482	\$ 42,658,971	\$ 13,060,086	\$ (29,598,885)

### Schedule of the Employer's Proportionate Share of the Net Pension Liability

		2015	 2014
Employer's proportion of the net pension liability	:	55.510180%	59.692893%
Employer's proportionate share of the net pension liability	\$	5,552,647	\$ 5,157,267
Employer's covered employee payroll	\$	1,037,913	\$ 1,018,154
Employer's proportionate share of the net pension liability as a percentage of covered-employee payroll		534.98%	506.53%
Plan fiduciary net position as a percentage of the total pension liability		41.17%	44.20%

<sup>\*</sup>Complete data for this schedule is not available prior to 2014. The information presented has a measurement date of December 31.

#### **Schedule of the Employer's Contributions**

	 2015	 2014
Actuarially determined contribution  Contributions in relation to the actuarially determined contribution	\$ 817,871 840,574	\$ 854,400 823,620
Contribution deficiency (excess)	\$ (22,703)	\$ 30,780
Employer's covered-employee payroll	\$ 1,037,913	\$ 1,018,154
Contributions as a percentage of covered-employee payroll	80.99%	80.89%

<sup>\*</sup>Complete data for this schedule is not available prior to 2014. The information presented has a measurement date of December 31.

## Notes to the Required Supplementary Information

Valuation date	January 1, 2016
Actuarial cost method	Level \$ closed 30 year period
Amortization method	Level \$ open 30 year period
Remaining amortization period	25 years
Asset valuation method	Smoothing of gains and losses
Investment rate of return	6.5%
Projected salary increases	4%
Assumed inflation rate	4%
Mortality	RP-2014 Mortality Table using
	Scale MP-2015

Schedule of Net Pension Liability		2015		2014
Total Pension Liability Plan fiduciary net position	\$	413,002 301,264	\$	376,696 288,225
Net pension liability	\$	111,738	\$	88,471
Plan fiduciary net position as a percentage of the total pension liability Covered-employee Payroll		72.94% N/A		76.51% N/A
Net pension liability as a percentage of covered-employee payroll		N/A		N/A
*Complete data for this schedule is not available prior to 2014. The information presented has a measurement data	e of Decembe	r 31.		
Schedule of Changes in Total Pension Liability		2015		2014
Service Cost Interest Differences between expected and actual experience Changes of assumptions	\$	14,870 27,059 (5,667) 10,055	\$	14,918 26,248 (17,014)
Benefit payments, including refunds of member contributions Net change in total pension liability		(10,011) 36,306	_	(15,028) 9,124
Total Pension LiabilityBeginning		376,696		367,572
Total Pension LiabilityEnding (a)	\$	413,002	\$	376,696
*Complete data for this schedule is not available prior to 2014. The information presented has a measurement dat	e of Decembe	r 31.		
Schedule of Changes in Plan Fiduciary Net Position		2015	_	2014
Contributionsemployer  Net investment income  Benefit payments, including refunds of member contributions  Administrative expense  Net change in plan fiduciary net position	\$	27,408 (2,294) (10,011) (2,064) 13,039	\$	27,447 14,756 (15,028) (2,926) 24,249
Plan fiduciary net positionbeginning		288,225		263,976
Plan fiduciary net positionending (b)	\$	301,264	\$	288,225
Net Pension Liabilityending (a) - (b)	\$	111,738	\$	88,471
*Complete data for this schedule is not available prior to 2014. The information presented has a measurement data	e of Decembe	r 31.		
Schedule of Contributions		2015		2014
Actuarially determined contribution Contributions in relation to the actuarially determined contribution	\$	25,147 27,408	\$	26,730 27,447
Contribution deficiency (excess)	\$	(2,261)	\$	(717)
Covered-employee Payroll		N/A		N/A
Contributions as a percentage of covered-employee payroll		N/A		N/A
*Complete data for this schedule is not available prior to 2014. The information presented has a measurement data	e of Decembe	r 31.		
Notes to the Required Supplementary Information				
Valuation date Actuarial cost method Amortization method Remaining amortization period Asset valuation method Investment rate of return Projected salary increases Assumed inflation rate Mortality	Leve Leve 25 y Smc	ary 1, 2016 el \$ closed 30 ye el \$ open 30 ye ears othing of gain 7.00% N/A 4% 2014 Mortality e MP-2015	ear pers	osses

4% RP-2014 Mortality Table using Scale MP-2015

2015

2014

Schedule of Net Pension Liability	_	2015		2014
Total Pension Liability Plan fiduciary net position	\$	9,763,488 5,527,313	\$	8,794,960 5,520,718
Net pension liability	\$	4,236,175	\$	3,274,242
Plan fiduciary net position as a percentage of the total pension liability Covered-employee Payroll	\$	56.61% 1,337,000	\$	62.77% 1,280,884
Net pension liability as a percentage of covered-employee payroll		316.84%		255.62%
*Complete data for this schedule is not available prior to 2014. The information presented has a measurement date of December 3	1.			
Schedule of Changes in Total Pension Liability	_	2015	_	2014
Service Cost Interest Differences between expected and actual experience Changes of assumptions Benefit payments, including refunds of member contributions Net change in total pension liability	\$	216,356 571,205 330,967 297,090 (447,090) 968,528	\$	210,610 548,605 9,528 - (406,497) 362,246
				,
Total Pension LiabilityBeginning	-	8,794,960		8,432,714
Total Pension LiabilityEnding (a)		9,763,488		8,794,960
*Complete data for this schedule is not available prior to 2014. The information presented has a measurement date of December 3	1.			
Schedule of Changes in Plan Fiduciary Net Position		2015	_	2014
Contributionsemployer Contributionsmember Net investment income Benefit payments, including refunds of member contributions Administrative expense Net change in plan fiduciary net position	\$	423,057 72,282 (7,931) (447,090) (33,723) 6,595	\$	364,786 71,151 284,155 (406,497) (32,188) 281,407
Plan fiduciary net positionbeginning	_	5,520,718		5,239,311
Plan fiduciary net positionending (b)	\$	5,527,313	\$	5,520,718
Net Pension Liabilityending (a) - (b)	\$	4,236,175	\$	3,274,242
*Complete data for this schedule is not available prior to 2014. The information presented has a measurement date of December 3	1.			
Schedule of Contributions	_	2015		2014
Actuarially determined contribution Contributions in relation to the actuarially determined contribution	\$	446,886 423,057	\$	430,831 364,786
Contribution deficiency (excess)	\$	23,829	\$	66,045
Covered-employee Payroll	\$	1,337,000	\$	1,280,884
Contributions as a percentage of covered-employee payroll		31.64%		28.48%
*Complete data for this schedule is not available prior to 2014. The information presented has a measurement date of December 3	1.			
Notes to the Required Supplementary Information				
Valuation date Actuarial cost method Amortization method Remaining amortization period Asset valuation method Investment rate of return Projected salary increases Assumed inflation rate Mortality	Lev Lev 25 Sm	nuary 1, 2016 vel \$ closed 30 vel \$ open 30 ye years oothing of gain 6.50% 4% 4% -2014 Mortality alle MP-2015	ear per	riod losses

Schedule of Net Pension Liability

# **Schedule of Funding Progress**

Actuarial Valuation Date January 1,		ctuarial Value f Assets	Actuarial Accrued Liability (AAL)		Unfunded AAL (UALL)		Funded Ratio	
2013 2014 2015	\$	184,108 291,085 402,906	\$	1,022,383 1,057,041 1,075,231	\$	838,275 765,956 672,325	18.0% 27.5% 37.5%	
<b>Schedule of Employer Contribu</b>	tions							
Year Ended December 31				Annual OPEB Costs	Со	City ntributions	Percentage Contributed	
2013 2014 2015			\$	97,756 94,074 89,131	\$	175,625 192,235 197,791	179.7% 204.3% 221.9%	

# Note 1 - Stewardship, Compliance, and Accountability

### **Budgetary Information**

The governing board adopts an annual budget on a basis consistent with GAAP for the general fund, each special revenue fund and each debt service fund of the municipality. The city is required to present the adopted and final amended revenues and expenditures for each of these funds.

The following procedures are followed in establishing the budgetary data reflected in the financial statements:

- On or before September 10th of the preceding fiscal year, the city prepares a preliminary budget for the next succeeding year beginning January 1st. The preliminary budget includes a detailed breakdown of the estimated revenues and appropriations.
- The governing board holds a public hearing where any taxpayer may testify in favor or against any proposed disbursements or tax levies requested in the preliminary budget. After the budget hearing and on or before October 1st, the board adopts the final budget.
- The final budget must be filed with the county auditor by October 10th.
- No disbursement shall be made or liability incurred in excess of the total appropriation by fund. However, the governing board may amend the budget during the year for any revenue and appropriations not anticipated at the time the budget was prepared. The budget amendments must be approved by the board and the approval must be noted in the proceedings of the board.
- All annual appropriations lapse at year-end.

# Note 2 - Actuarial Assumptions and Methods – Other Postemployment Benefits

Unfunded actuarial accrued liabilities (UAAL) were amortized by level dollar contributions. The UAAL was determined using the funding value of assets and the actuarial accrued liability calculated as of the valuation date. The UAAL amortization payment is the level dollar amount required to amortize the UAAL over a closed 30 year period.

Significant actuarial assumptions employed by the actuaries for funding purposes as of January 1, 2013, the date of the latest actuarial study are as follows:

Discount rate 6.50% per year

Monthly premiums as of January 1, 2013

The benefits payable to retirees are a percentage of actual health premiums, but are limited to no more than the same percentage of the premiums paid by active employees. For purposes of this valuation, the projected active employee premium was used as the basis for projecting retiree health benefits.

The active employee premiums as of January 1, 2013 are as follows:

Coverage	
Single	\$456.16
Family	1,102.08

Health care trend rates

The following health care trend rates have been assumed:

Fiscal Year	Trend Rates
2016	18.00%
2017	0.00%
2018	17.00%
2019	0.00%
2020 +	0.00% - 16.00%

Expected monthly retiree medical costs

Because retirees are not included in the City's health insurance plan, and do not affect the premiums paid by the City, the actuary did not use age specific costs in the valuation of liabilities under the plan.

Participation rate

100% of employees with medical coverage are assumed to elect medical coverage in the plan at retirement, if eligible.

80% of employees with family coverage are assumed to be married and elect coverage for their spouse at retirement, if eligible.

Retirement Age

City employees: 100% retire at age 62 or 30 years of service; Police employees: 100% retire at age 55 or 30 years of service.

Mortality 1994 Group Annuity Mortality Table

Withdrawal Table T·4 - rates varying by age. Sample withdrawal rates are as follows:

<u>Age</u>	Rate
25	5.29%
30	5.06%
35	4.70%
40	4.19%
45	3.54%
50	2.48%

Disability None

**Actuarial Methods** 

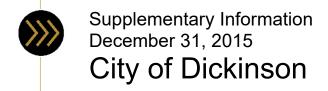
Actuarial method Projected Unit Credit with 30-year amortization of the unfunded liability.

Calculation date January 1, 2013

Amortization of unfunded actuarial

accrued liability

Amortized as a level dollar amount over 30 years



	Special Revenue Funds	Debt Capital Service Projects Fund Funds		Total Nonmajor Governmental Funds
Assets				
Cash and investments Accounts receivable Taxes receivable Special assessments receivable Intergovernmental receivables Restricted cash and investments	\$ 5,092,350 2,487 1,476 5,307 774,121	\$ 1,653,775 54,983 - - 2,325,500	\$ - - 1,150,139	\$ 6,746,125 57,470 1,476 1,155,446 774,121 2,325,500
Total assets	\$ 5,875,741	\$ 4,034,258	\$ 1,150,139	\$ 11,060,138
Liabilities and Fund Balances				
Liabilities Accounts payable Accrued payroll Interfund payables Advances from other funds Total liabilities	\$ 36,343 14,458 101,643 	\$ - - - -	\$ - 1,253,383 1,416,086 2,669,469	\$ 36,343 14,458 1,355,026 1,416,086 2,821,913
Deferred Inflows of Resources Unavailable property taxes Unavailable special assessments Total deferred inflows of resources	1,476 5,307 6,783		1,150,139 1,150,139	1,476 1,155,446 1,156,922
Fund Balances Restricted Committed Assigned Unassigned Total fund balances	4,071,082 1,358,916 286,516 	3,700,139 - 334,119 - 4,034,258	(2,669,469) (2,669,469)	7,771,221 1,358,916 620,635 (2,669,469) 7,081,303
Total liabilities, deferred inflows of resources, and fund balances	\$ 5,875,741	\$ 4,034,258	\$ 1,150,139	\$ 11,060,138

	Im			ospitality Tax	Wastewater Backup Reserve			
Assets								
Cash and investments Accounts receivable Taxes receivable	\$	178,617	\$	3,419,817	\$	672,341	\$	18,182 2,487
Special assessments receivable Intergovernmental receivables		5,307		473,247		136,731		- - -
Total assets	\$	183,924	\$	3,893,064	\$	809,072	\$	20,669
Liabilities and Fund Balances								
Liabilities								
Accounts payable Accrued payroll	\$	-	\$	1,055	\$	-	\$	9,672
Interfund payable Total liabilities		<u>-</u>		1,055	_	<u>-</u>		9,672
Deferred Inflows of Resources Unavailable property taxes Unavailable special assessments Total deferred inflows of resources		5,307 5,307		- - -		- - -		- - -
Fund Balances Restricted Committed Assigned		178,617 - -		3,892,009		809,072		- 10,997 -
Total fund balances		178,617		3,892,009		809,072		10,997
Total liabilities, deferred inflows of resources, and fund balances	\$	183,924	\$	3,893,064	\$	809,072	\$	20,669

Grant Fund			ccupancy Tax	Total Nonmajor Special Revenue Fund		
\$ - - - 107,106 107,106	\$ 307,503 - 1,476 - 13,815 322,794	\$	495,890 - - - 43,222 539,112	\$	5,092,350 2,487 1,476 5,307 774,121 5,875,741	
\$ 5,007 - 101,643	\$ 20,344 14,458	\$	265 - - 265	\$	36,343 14,458 101,643	
106,650 - - -	1,476 - 1,476		- - -	_	1,476 5,307 6,783	
 456 - - - 456	 286,516 286,516		538,847		4,071,082 1,358,916 286,516 5,716,514	
\$ 107,106	\$ 322,794	\$	539,112	\$	5,875,741	

	2013 Sales Tax Revenue Bonds	2014 Water & Sales Tax Revenue Bonds	General Capital Leases	Total Nonmajor Governmental Funds
Assets				
Cash and investments Restricted cash and investments Accounts receivable	\$ 1,032,896 1,690,500 54,983	\$ 286,760 635,000	\$ 334,119	\$ 1,653,775 2,325,500 54,983
Total assets	\$ 2,778,379	\$ 921,760	\$ 334,119	\$ 4,034,258
Fund Balances Restricted Assigned	\$ 2,778,379	\$ 921,760	\$ - 334,119	\$ 3,700,139 334,119
Total fund balances	\$ 2,778,379	\$ 921,760	\$ 334,119	\$ 4,034,258

	Community Center Project	Impact Fees Capital Projects	Elks Building Project	Prairie Outpost Pavilion Project	Total Nonmajor Capital Projects Funds
Assets					
Special assessments receivable Total assets	<u>\$ -</u> \$ -	\$ 1,150,139 \$ 1,150,139	<u>\$</u> -	<u>\$ -</u> \$ -	\$ 1,150,139 \$ 1,150,139
Liabilities and Fund Balances	Ψ	ψ 1,130,135	Ψ	<u> </u>	ψ 1,130,137
Liabilities Interfund payables Advances from other funds Total liabilities	\$ 1,123,194 	\$ 130,189 1,416,086 1,546,275	\$ - - -	\$ - - -	\$ 1,253,383 1,416,086 2,669,469
Deferred Inflows of Resources Unavailable special assessments Total deferred inflows of resources	<del>-</del> _	1,150,139 1,150,139	<u>-</u>	<u>-</u>	1,150,139 1,150,139
Fund Balances Assigned Unassigned Total fund balances	(1,123,194) (1,123,194)	(1,546,275) (1,546,275)	- - -	- - -	(2,669,469) (2,669,469)
Total liabilities, deferred inflows of resources, and fund balances	\$ -	\$ 1,150,139	\$ -	\$ -	\$ 1,150,139

Year Ended December 31, 2015

	Special Revenue Funds	Debt Service Fund	Capital Projects Funds	Total Nonmajor Governmental Funds
Revenues	¢ 5 (2( 512	¢.	¢.	¢ 5 (2( 512
Taxes	\$ 5,636,512	\$ -	\$ -	\$ 5,636,512
Intergovernmental revenues	893,632	-	-	893,632 146,089
Charges for services	146,089	-	-	,
Fines and forfeits	15,187 14,392	-	1,245,051	15,187 1,259,443
Special assessments Interest and investment income	14,660	9,731	1,243,031	26,184
Donations	14,000	298,834	1,/93	298,834
Miscellaneous revenues	109,940	270,034	1,000	110,940
Total revenues	6,830,412	308,565	1,247,844	8,386,821
Total revenues	0,030,412	308,303	1,247,044	0,300,621
Expenditures Current				
Public safety	87,099	-	_	87,099
Public works	75,252	-	_	75,252
Culture and recreation	1,332,634	-	_	1,332,634
Urban and economic	, ,			, ,
development	11,607	-	_	11,607
Capital outlay	636,012	228,295	115,214	979,521
Debt Service	,	,	,	,
Principal	-	1,609,759	_	1,609,759
Interest and service charges	-	659,514	_	659,514
Total expenditures	2,142,604	2,497,568	115,214	4,755,386
Excess (Deficiency) of Revenues				
over expenditures	4,687,808	(2,189,003)	1,132,630	3,631,435
Other Financing Sources (Uses)				
Capital lease additions	-	228,295	-	228,295
Transfers in	978	2,294,759	7,100,321	9,396,058
Transfers out	(2,014,471)	(7,100,321)	(16,596)	(9,131,388)
Total Other Financing Sources and Uses	(2,013,493)	(4,577,267)	7,083,725	492,965
Net Change in Fund Balances	2,674,315	(6,766,270)	8,216,355	4,124,400
Fund Balance - January 1, as previously reported	2,527,823	10,800,528	(10,885,824)	2,442,527
Restatement (Note 23)	514,376			514,376
Fund Balance - January 1, as restated	3,042,199	10,800,528	(10,885,824)	2,956,903
Fund Balance - December 31	\$ 5,716,514	\$ 4,034,258	\$ (2,669,469)	\$ 7,081,303

	Downtown Improvement District	Half Percent Sales Tax	Hospitality Tax	Wastewater Backup Reserve	
Revenues					
Taxes	\$ -	\$ 3,531,917	\$ 1,104,629	\$ -	
Intergovernmental revenues	-	-	-	-	
Charges for services	-	-	-	=	
Fines and forfeits	<del>-</del>	-	-	=	
Special assessments	14,392	<del>-</del>	<del>-</del>	-	
Interest and investment income	772	9,308	2,872	108	
Miscellaneous revenues				54,607	
Total revenues	15,164	3,541,225	1,107,501	54,715	
Expenditures					
Current					
Public safety	-	-	-	-	
Public works	14,409	_	-	60,843	
Culture and recreation	-	_	20,000	-	
Urban and economic development	-	11,607	-	-	
Capital outlay	-	_	150,000	-	
Total expenditures	14,409	11,607	170,000	60,843	
Excess of Revenues Over (Under)					
Expenditures	755	3,529,618	937,501	(6,128)	
Other Financing Sources (Uses)					
Transfers in	978	-	-	-	
Transfers out	(2,500)	(1,036,000)	(798,000)		
Total Other Financing Sources and Uses	(1,522)	(1,036,000)	(798,000)		
Net Change in Fund Balances	(767)	2,493,618	139,501	(6,128)	
Fund Balance - January 1, as previously reported	179,384	1,010,435	581,690	17,125	
Restatement (Note 23)		387,956	87,881		
Fund Balance - January 1, as restated	179,384	1,398,391	669,571	17,125	
Fund Balance - December 31	\$ 178,617	\$ 3,892,009	\$ 809,072	\$ 10,997	

Grant Fund	. I	Dickinson Public Library	0	ccupancy Tax	Total Nonmajor Special Revenue Funds
\$ -	\$	477,665	\$	522,301	\$ 5,636,512
548,392		345,240		, -	893,632
-		146,089		-	146,089
-	·	15,187		-	15,187
-	•	-		-	14,392
-	•	1,600		-	14,660
25,175		30,158			 109,940
573,567		1,015,939		522,301	 6,830,412
87,099	1	-		-	87,099
-	•	-		-	75,252
-	•	914,398		398,236	1,332,634
497.012	•	-		-	11,607
486,012 573,111		914,398		398,236	 636,012 2,142,604
3/3,111		914,396		396,230	 2,142,004
456		101,541		124,065	 4,687,808
-		-		-	978
		(2,971)		(175,000)	(2,014,471)
		(2,971)		(175,000)	(2,013,493)
456		09 570		(50,935)	2 674 215
430	<u> </u>	98,570		(30,933)	 2,674,315
		187,946		551,243	2,527,823
				38,539	514,376
		187,946		589,782	3,042,199
\$ 456	\$	286,516	\$	538,847	\$ 5,716,514

Revenues	2013 Sales Tax Revenue Bonds	2014 Water & Sales Tax Revenue Bonds	General Capital Leases	Total Nonmajor Governmental Funds	
revenues					
Interest income	\$ 7,373	\$ 2,358	\$ -	\$ 9,731	
Donations	298,834			298,834	
Total revenues	306,207	2,358	-	308,565	
Expenditures					
Capital outlay	\$ -	\$ -	\$ 228,295	\$ 228,295	
Debt Service	Ψ	Ψ	ψ 220,233	Ψ 220,233	
Principal	1,085,000	13,866	510,893	1,609,759	
Interest and service charges	629,250	17,496	12,768	659,514	
Total expenditures	1,714,250	31,362	751,956	2,497,568	
Deficiency of Revenues					
over expenditures	(1,408,043)	(29,004)	(751,956)	(2,189,003)	
Other Financing Sources (Uses)					
Capital lease additions	_	_	228,295	228,295	
Transfers in	1,572,000	_	722,759	2,294,759	
Transfers out	(7,100,321)	_	122,137	(7,100,321)	
Total Other Financing Sources and Uses	$\frac{(7,100,321)}{(5,528,321)}$		951,054	$\frac{(7,100,321)}{(4,577,267)}$	
e	(-))-			( ) )	
Net Change in Fund Balances	(6,936,364)	(29,004)	199,098	(6,766,270)	
Fund Balance - January 1	9,714,743	950,764	135,021	10,800,528	
Fund Balance - December 31	\$ 2,778,379	\$ 921,760	\$ 334,119	\$ 4,034,258	

	Community Center Project	Impact Fee Capital Projects	Elks Building Project	Prairie Outpost Pavilion Project	Total Nonmajor Capital Projects Funds
Revenues Special assessments	\$ -	\$ 1,245,051	\$ -	\$ -	\$ 1,245,051
Interest and investment income	-	1,747	29	17	1,793
Miscellaneous revenues	1,000	<u> </u>			1,000
Total revenues	1,000	1,246,798	29	17	1,247,844
Expenditures					
Capital outlay		115,214		_	115,214
Total expenditures		115,214			115,214
Excess (Deficiency) of Revenues over expenditures	1,000	1,131,584	29	17	1,132,630
Other Financing Sources (Uses) Transfers In Transfers Out	7,100,321	<u>-</u>	(10,558)	(6,038)	7,100,321 (16,596)
Total Other Financing Sources and Uses	7,100,321		(10,558)	(6,038)	7,083,725
Net Change in Fund Balances	7,101,321	1,131,584	(10,529)	(6,021)	8,216,355
Fund Balance - January 1	(8,224,515)	(2,677,859)	10,529	6,021	(10,885,824)
Fund Balance - December 31	\$ (1,123,194)	\$ (1,546,275)	\$ -	\$ -	\$ (2,669,469)

Assets	Solid Waste Utility Fund	Storm Sewer Utility Fund	Total	
Current assets Cash and cash equivalents Investments Accounts receivable Inventory Total current assets	\$ 2,317,690 1,358,990 254,640 3,931,320	\$ 278,577 128,647 11,441 11,939 430,604	\$ 2,596,267 1,487,637 266,081 11,939 4,361,924	
Noncurrent assets Restricted investments Capital assets not being depreciated Land Construction in progress Capital assets (net of accumulated	626,136 63,092 38,199	151,535	626,136 63,092 189,734	
depreciation) Buildings and improvements Improvements other than buildings Machinery and equipment Total noncurrent assets	676,529 1,142,344 3,202,162 5,748,462	51,045 39,885 242,465	676,529 1,193,389 3,242,047 5,990,927	
Total assets  Deferred Outflows of Resources Derived from Pensions	9,679,782	673,069	10,352,851	
Liabilities Current liabilities Accounts payable Accrued payroll Compensated absences Capital leases payable Total current liabilities	32,292 51,901 38,151 568,103 690,447	3,187 2,794 608 - 6,589	35,479 54,695 38,759 568,103 697,036	
Noncurrent liabilities Compensated absences Capital leases payable Accrued closure and postclosure liability Net pension liability Total noncurrent liabilities	76,301 1,427,290 626,136 1,503,745 3,633,472	1,217 - - - 1,217	77,518 1,427,290 626,136 1,503,745 3,634,689	
Total liabilities  Deferred Inflows of Resources Derived from Pensions	<u>4,323,919</u> 2,346	7,806	4,331,725 2,346	
Net Position Net investment in capital assets Unrestricted	3,126,933 2,388,093	242,465 422,798	3,369,398 2,810,891	
Total net position	\$ 5,515,026	\$ 665,263	\$ 6,180,289	

	Solid Waste Utility Fund	Storm Sewer Utility Fund	Total
Operating revenues			
Sales	\$ 4,330,090	\$ 218,977	\$ 4,549,067
Total operating revenues	4,330,090	218,977	4,549,067
Operating expenses			
Salaries	1,188,462	83,279	1,271,741
Employment cost	597,016	24,305	621,321
Administrative and general	492,000	26,000	518,000
Supplies	367,045	16,700	383,745
Services	194,408	4,356	198,764
Maintenance	264,127	35,764	299,891
Miscellaneous	5,605	-	5,605
Depreciation	673,791	25,319	699,110
Total operating expenses	3,782,454	215,723	3,998,177
Operating income	547,636	3,254	550,890
Nonoperating revenues (expenses)			
Interest and investment income	18,169	1,886	20,055
Interest expense and service charges	(34,431)	-	(34,431)
Closure and post closure costs	(69,708)	-	(69,708)
Intergovernmental revenue	23,932	311	24,243
Miscellaneous revenue	156,361	29,404	185,765
Gain on disposal of fixed assets	15,955		15,955
Total nonoperating revenues (expenses)	110,278	31,601	141,879
Income before transfers	657,914	34,855	692,769
Transfers out	(182,384)	(479)	(182,863)
Change in net position	475,530	34,376	509,906
Net position - January 1, as previously			
reported	6,253,219	630,887	6,884,106
Restatement - (Note 23)	(1,213,723)		(1,213,723)
Net position - January 1, as restated	5,039,496	630,887	5,670,383
Net position - December 31	\$ 5,515,026	\$ 665,263	\$ 6,180,289

Cash Flows from Operating Activities Cash received from customers and users Cash paid to suppliers Cash paid to employees	Solid Waste Utility Fund \$ 4,561,730 (1,327,329) (1,607,234)	Storm Sewer Utility Fund  \$ 232,571 (84,759) (109,372)	Total  \$ 4,794,301 (1,412,088) (1,716,606)
Net cash provided by operating activities	1,627,167	38,440	1,665,607
Cash Flows from Noncapital Financing Activities			
Intergovernmental revenue Interfund receivables/payables Transfers to other funds Nonoperating revenues	23,932 2,342,284 (182,384) 172,316	311 202,280 (479) 29,404	24,243 2,544,564 (182,863) 201,720
Net cash provided by noncapital financing activities	2,356,148	231,516	2,587,664
Cash Flows from Capital and Related Financing Activities Principal payments on notes payable Proceeds from issuance of notes Principal payments on capital leases Interest payments Purchase of capital assets Net cash used by capital and related financing activities	(557,567) (34,431) (189,775) (781,773)	(103,421) (103,421)	(557,567) (34,431) (293,196) (885,194)
Cash Flows from Investing Activities Net proceeds from (purchase of)			
investments Interest and investment income Net cash provided (used) by	(902,021) 18,169	110,156 1,886	(791,865) 20,055
Net Change in Cash and	(883,852)	112,042	(771,810)
Cash Equivalents  Cash and Cash Equivalents,  1/1/2015	2,317,690	278,577	2,596,267
Cash and Cash Equivalents, 12/31/2015	\$ 2,317,690	\$ 278,577	\$ 2,596,267

	Solid Waste Fund	Storm Sewer Utility Fund	Total
Reconciliation of Operating Income to Net Cash Provided by Operating Activities  Operating income	\$ 547,636	\$ 3,254	\$ 550,890
Operating income	\$ 347,030	\$ 3,234	\$ 330,830
Adjustments to Reconcile Operating Income to Net Cash Provided by Operating Activities			
Depreciation expense	673,791	25,319	699,110
Change in Assets and Liabilities Receivables Inventories Deferred outflows Compensated absences liability Accounts payable Accrued payroll Deferred inflows Net pension liability Net cash provided by operating activities	231,640 (161,509) 27,141 (4,144) 20,244 2,346 290,022 \$ 1,627,167	13,594 (126) - (2,308) (1,813) 520 - - \$ 38,440	245,234 (126) (161,509) 24,833 (5,957) 20,764 2,346 290,022 \$ 1,665,607
Non-Cash Disclosures			
Purchase of equipment in exchange for capital lease	\$ 265,169	\$ -	\$ 265,169

	General Fransit	S	nergency Shelter Grant	Payroll Clearing	 surance Fransit	Totals
Assets						
Cash and investments Accounts receivable	\$ 3,328 67,932	\$	500 16,492	\$ 414,819	\$ 3,992 16,058	\$ 422,639 100,482
Total assets	\$ 71,260	\$	16,992	\$ 414,819	\$ 20,050	\$ 523,121
Liabilities						
Due to other parties	\$ 71,260	\$	16,992	\$ 414,819	\$ 20,050	\$ 523,121



Federal Awards Reports in Accordance with the Uniform Guidance December 31, 2015

## City of Dickinson

Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matte	ers
Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards	1
Independent Auditor's Report on Compliance for Each Major Federal Program; Report on Internal Control Ove Compliance; and Report on the Schedule of Expenditures of Federal Awards Required by the Uniform Guidanc	
Schedule of Expenditures of Federal Awards	6
Notes to Schedule of Expenditures of Federal Awards	7
Schedule of Findings and Questioned Costs	8



## Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

City Commissioners City of Dickinson Dickinson, North Dakota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of City of Dickinson as of and for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise City of Dickinson's basic financial statements, and have issued our report thereon dated December 21, 2017.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered City of Dickinson's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of City of Dickinson's internal control. Accordingly, we do not express an opinion on the effectiveness of City of Dickinson's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. However, as described in the accompanying schedule of findings and questioned costs we identified certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiencies described in the accompanying schedule of findings and questioned costs listed as 2015-A and 2015-B to be material weaknesses.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying schedule of findings and questioned costs listed as 2015-C and 2015-D to be significant deficiencies.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether City of Dickinson's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### City of Dickinson's Responses to Findings

City of Dickinson's responses to the findings identified in our audit are described in the accompanying schedule of findings and questioned costs. City of Dickinson's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Bismarck, North Dakota December 21, 2017

Esde Saelly LLP



# Independent Auditor's Report on Compliance for Each Major Federal Program; Report on Internal Control Over Compliance; and Report on the Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

City Commissioners City of Dickinson Dickinson, North Dakota

#### Report on Compliance for the Major Federal Program

We have audited City of Dickinson's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on the City of Dickinson's major federal program for the year ended December 31, 2015. The City of Dickinson's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on the compliance of City of Dickinson's major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 *U.S. Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about City of Dickinson's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination of City of Dickinson's compliance.

#### **Opinion on the Major Federal Program**

In our opinion, City of Dickinson complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on its major Federal program for the year ended December 31, 2015.

#### **Report on Internal Control over Compliance**

Management of City of Dickinson is responsible for establishing and maintaining effective internal control over compliance with the compliance requirements referred to above. In planning and performing our audit of compliance, we considered City of Dickinson's internal control over compliance with the types of requirements that could have a direct and material effect on the major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for the major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City of Dickinson's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a compliance requirement will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

#### Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have audited the financial statements of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of City of Dickinson as of and for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise the City of Dickinson's basic financial statements. We issued our report thereon dated December 21. 2017, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming an opinion on the financial statements as a whole. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the financial statements as a whole.

Bismarck, North Dakota

Ed Saelly LLP

December 21, 2017

Federal Granto/Pass-through Grantor/Program or Cluster Title	Pass Through Grant Number	CFDA#	Expenditures				
Department of Agriculture							
Solid Waste Management Grants		10.762	\$ 20,600				
Total Department of Agriculture			20,600				
Department of Homeland Security							
Passed through North Dakota Attorney General							
Homland Security Grant Program	Homland Security Grant Program AO436, A10000, AO434 97.						
Total Department of Homeland Security			109,863				
Department of Justice							
Passed through North Dakota Attorney General							
Edward Byrne Memorial Justice	14201, 13502	16.738	6,802				
Total Department of Justice			6,802				
Department of Transportation							
Passed through North Dakota Department of Tran	nsportation						
Highway Safety Cluster State and Community Highway Safety Alcohol Impaired Driving Countermeasures Incentive Grants Seatbelt Enforcement Grant Highway Safety Cluster Total	PHSPOP 1405-05-07 PHSPID1410-03-08	20.600 20.601 20.609	1,085 6,543 1,073 8,701				
Total Department of Transportation			8,701				
Environmental Protection Agency							
Passed through North Dakota Department of Hea	lth						
Capitalization Grants for Clean Water State Revolving Funds	380933-02, 380933-03	66.458	9,481,354				
Total Environmental Protection Agency			9,481,354				
Total			\$ 9,627,320				

#### Note A – Basis of Presentation

The accompanying schedule of expenditures of federal awards includes the federal grant activity of the City of Dickinson, and is presented on the modified accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of the Uniform Guidance. City of Dickinson received federal awards both directly from federal agencies and indirectly through pass-through entities. The City of Dickinson has not provided any federal financial assistance to subrecipients.

#### **Note B - Significant Accounting Policies**

Governmental fund types account for the City of Dickinson's federal grant activity. Therefore, expenditures in the schedule of expenditures of federal awards are recognized on the modified accrual basis – when they become a demand on current available financial resources. The City of Dickinson's summary of significant accounting policies is presented in Note 1 in the City of Dickinson's basic financial statements.

The City does not draw for indirect administrative expenses.

#### Section I – Summary of Auditor's Results

**FINANCIAL STATEMENTS** 

Type of auditors' report issued

Unmodified

Internal control over financial reporting:

Material weakness identified Yes Significant deficiency Yes

Noncompliance material to financial

statements noted No

**FEDERAL AWARDS** 

Internal control over federal programs:

Material weakness identified No

Significant deficiency None Reported

Type of auditors' report issued on compliance

for major programs Unmodified

Any audit findings disclosed that are required

to be reported in accordance with the Uniform

Guidance 2 CFR 200.516

Identification of major programs:

Name of Federal Program CFDA number

Capitalization Grants for Clean Water State Revolving Funds 66.458

Dollar threshold used to distinguish

between Type A and Type B programs \$ 750,000

Auditee qualified as low-risk auditee

No

#### **Section II – Financial Statement Findings**

#### 2015-A Recording of Transactions Material Weakness

Criteria - A good system of internal accounting control contemplates proper adjustments of all general ledger accounts.

Condition – We identified misstatements in the City's financial statements causing us to propose material audit adjustments, including a restatement to prior periods.

Cause – Certain adjustments were overlooked in the closing process such as equipment acquisitions, construction in progress expenditures, retainage payable amounts, expenditures that should be booked as accounts payable and receivables.

Effect - Inadequate internal controls over recording of transactions affects the City's ability to detect misstatements in amounts that would be material in relation to the financial statements.

Recommendation – We recommend that all general ledger accounts be reconciled in a timely manner.

Management Response – The City has hired a 5<sup>th</sup> person in the accounting department specifically to handle payroll and allow other staff to more fully focus on their responsibilities. The Staff person responsible for budgets, financial reporting and grants will review all year-end balance sheet account amounts and tie to supporting schedules. These schedules will be prepared by the staff person responsible for various accounts such as cash, receivables, payables and capital assets. All significant balance sheet accounts will be supported by schedules and/or reconciliations, sufficient to mitigate the need for an auditor to propose a material adjustment.

#### 2015-B Preparation of Financial Statements Material Weakness

Criteria – A good system of internal accounting control contemplates an adequate system for the preparation of the financial statements and accompanying notes to the financial statements.

Condition – The City does not have an internal control system designed to provide for the complete preparation of the financial statements and accompanying notes to the financial statements. As auditors, we were requested to draft the financial statements and accompanying notes to the financial statements.

Cause – The City does not focus on providing training to employees to stay current with all accounting standards and applications in order to prepare complete financial statements and accompanying notes to the financial statements.

Effect – Inadequate control over financial reporting could result in a reasonable possibility that a material misstatement of the City's financial statements and accompanying notes to the financial statements will not be prevented, or detected and corrected on a timely basis.

Recommendation – The circumstance is not unusual in an organization of your size. It is the responsibility of management and those charged with governance to make the decision whether to accept the degree of risk associated with this condition because of cost or other considerations.

Management Response – The staff size and cost did not change from 2014 to 2015 so this will be a continuance of the auditors to assist in preparing our draft financial statements and notes in the near future, plans are to address this in the long-term.

## 2015-C Segregation of Duties Significant Deficiency

Criteria - A good system of internal accounting control contemplates an adequate segregation of duties so that no one individual handles a transaction from its inception to its completion and that there is proper approval of transactions.

Condition – The City has a lack of segregation of duties in certain areas due to a limited staff. Examples of specific transactions that are handled without adequate segregation of duties include the following:

- One individual receives cash receipts, enters the transactions in the accounting system, generates the deposit ticket and occasionally takes the deposit to the bank. The individual also has access to post and make changes to the transactions posted in the accounting software.
- One individual enters invoices in the accounting system, prints checks, can add new vendors to the accounting system and completes the bank reconciliations.
- The City does not have a consistent process related to the approval of invoices by the appropriate individuals in each department. Some individuals sign invoices indicating approval and some write or stamp the general ledger coding on the invoice to indicate approval but there is not always a clear indication of which employee is approving the invoice.
- Manual time cards are still being used to track employee hours. The accounting department has the
  responsibility of entering new hire information, termination information, employee compensation
  changes, processing payroll, and sending payroll information to the bank.

Cause – The City has not implemented internal control procedures to ensure there is adequate segregation of duties related to all transactions handled in the accounting office and there are a limited number of employees to segregate all of the duties.

Effect - Inadequate segregation of duties could adversely affect the City's ability to detect potential material misstatements to the financial statements or fraudulent activity in a timely manner.

Recommendation – While we recognize that your office staff may not be large enough to permit complete segregation of duties in all respects for an effective system of internal control, all accounting functions should be reviewed to determine if additional segregation is feasible.

Management Response – The City has hired a 5th person in the accounting department specifically to handle payroll and allow other staff to more fully focus on their responsibilities. The City also is in the process of cross-training account department personnel so an individual can perform another's duties if they are absent. All accounting department personnel are required to take at least one week off each year necessitating another staff person to perform their duties during that time. Also, certain routine internal control processes such as bank reconciliations and journal entries are now reviewed and initialed by a second person.

#### 2015-D Department Controls over Cash Significant Deficiency

Criteria – A good system of internal accounting controls contemplates an adequate audit paper trail and proper segregation of duties to mitigate abuse or fraud.

Condition – The City has a lack of effective internal controls related to the receipting process in various departments of the City.

Cause – The departments have limited staff available to properly segregate the duties related to the cash receipt process. The procedures followed for receipting cash also involve several manual steps which result in an inadequate audit trail.

Effect – Inadequate controls over cash receipts could affect the City's ability to detect errors or fraud.

Recommendation – We recommend the City eliminate as many manual procedures related to receipting cash as possible. We also recommend the City review the cash receipt procedures in all departments to determine if there are controls that can be implemented to adequately segregate the duties or to mitigate the risks due to limited staff in the departments.

Management Response – The City is in the process of documenting the flow of receipt transactions through our accounting system to better detect and correct errors and to mitigate the risk of fraud. For example, there is documentation of a secure document, such as a utility payment, tracing into a bank deposit and also being posted to a customer's utility account and then posted to the general ledger. The flow of our various receipt cycles is documented to show that more than one person is involved in the cycle and that any discrepancies can easily be traced back to its origin.

#### Section III - Federal Award Findings and Questioned Costs

None