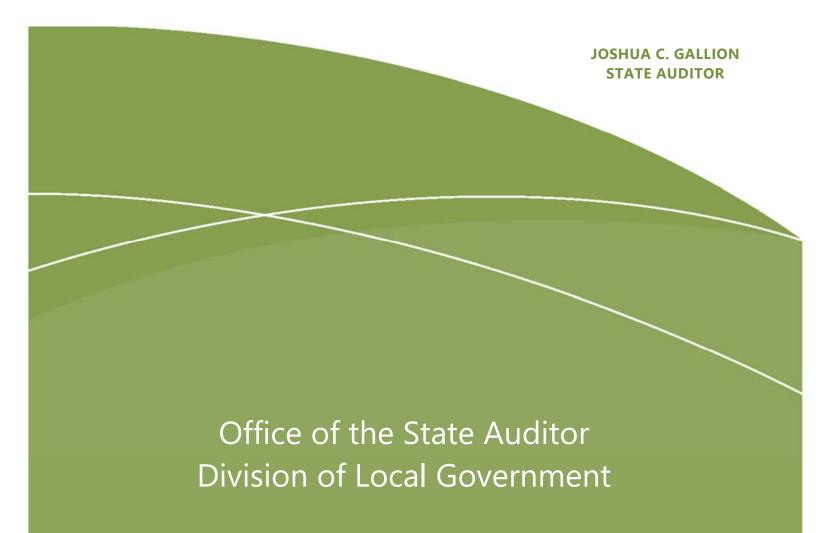


# Cavalier County Langdon, North Dakota

# **Audit Report**

For the Year Ended December 31, 2016



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#### COUNTY OFFICIALS

#### December 31, 2016

Elsie Magnus Nick Moser Richard Ring Tom Borgen Stanley Dick

Lisa Gellner Cynthia Stremick David Zeis Vicki Kubat R.Scott Stewart Anita Beauchamp Terry Johnston Karen Kempert Commissioner - Chairman Commissioner - Vice Chairman Commissioner Commissioner Commissioner

Auditor Treasurer Sheriff County Recorder State's Attorney Clerk of Court Road Supervisor Emergency Manager

#### **Current**

Nick Moser Stanley Dick Richard Ring Tom Borgen Elsie Magnus

Lisa Gellner Cynthia Stremick Greg Fetsch Vicki Kubat R.Scott Stewart Anita Beauchamp Terry Johnston Karen Kempert Commissioner - Chairman Commissioner - Vice Chairman Commissioner Commissioner Commissioner

Auditor Treasurer Sheriff County Recorder State's Attorney Clerk of Court Road Supervisor Emergency Manager



Local Government Division: FARGO OFFICE MANAGER – DAVID MIX Phone: (701) 239-7252

#### STATE OF NORTH DAKOTA OFFICE OF THE STATE AUDITOR STATE CAPITOL 600 E. BOULEVARD AVENUE - DEPT. 117 BISMARCK, NORTH DAKOTA 58505

#### INDEPENDENT AUDITOR'S REPORT

Board of County Commissioners Cavalier County Langdon, North Dakota

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Cavalier County, Langdon, North Dakota, as of and for the year ended December 31, 2016, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Cavalier County, Langdon, North Dakota, as of December 31, 2016, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Management has omitted the *management's discussion and analysis* that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Accounting principles generally accepted in the United States of America require that the *budgetary comparison information, pension schedules, and the notes to the required supplementary information* on pages 35-43 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Cavalier County's basic financial statements. The *schedule of fund activity arising from cash transactions* is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The schedule of fund activity arising from cash transactions is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of fund activity arising from cash transactions is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 2, 2017 on our consideration of Cavalier County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Cavalier County's internal control over financial.

/S/

Joshua C. Gallion State Auditor

Fargo, North Dakota October 2, 2017

#### STATEMENT OF NET POSITION December 31, 2016

	Primary Government	
	Governmental Activities	Component Units
ASSETS Cash, Cash Equivalents and Investments Accounts Receivable Intergovernmental Receivable Road Accounts Receivable Taxes Receivable City Loans Receivable Capital Assets (not being depreciated):	\$ 7,050,024 11,643 411,910 93,800 66,538	\$ 820,228 3,968 11,362 - 4,443 405,489
Land Construction in Progress Capital Assets (net of accumulated depreciation):	10,000 2,794,437	-
Buildings Building Improvements Vehicles & Equipment Infrastructure Total Capital Assets	200,000 120,768 1,679,612 8,925,643 \$ 13,730,460	24,173 1,948,907 \$ 1,973,080
Total Assets	\$ 21,364,375	\$ 3,218,570
DEFERRED OUTFLOWS OF RESOURCES Pension	\$ 569,359	\$ 43,809
Total Assets and Deferred Outflows of Resources	\$ 21,933,734	\$ 3,262,379
LIABILITIES: Accounts Payable Salaries and Benefits Payable City Loans Payable Retainages Payable	\$	\$
Interest Payable Long-Term Liabilities: Due Within One Year: Loans Payable Compensated Absences Payable Due After One Year: Loans Payable Compensated Absences Payable Net Pension Liability	168,845 24,287 494,921 218,580 1,871,081	1,067 124,394 2,732 27,736 24,590 152,564
Total Liabilities	\$ 2,846,621	\$ 697,135
DEFERRED INFLOWS OF RESOURCES: Taxes Received in Advance Pension	\$    1,268,589 182,512	\$- 
Total Deferred Inflows of Resources	\$ 1,451,101	\$ 20,719
Total Liabilities and Deferred Inflows of Resources	\$ 4,297,722	\$ 717,854
<u>NET POSITION</u> Net Investment in Capital Assets Restricted for: Highways & Bridges Health & Welfare Conservation of Natural Resources Emergencies	\$ 13,066,694 1,360,868 571,550 275,622 60,672	\$ 1,973,080 - 155,385 385,758 -
Unrestricted	2,300,606	
Total Net Position	\$ 17,636,012	\$ 2,544,525

#### STATEMENT OF ACTIVITIES For the Year Ended December 31, 2016

			Р	rog	ram Revenue	es			Net (Expense) Changes in		
Functions/Programs	Expenses	F Ch	es, Fines, orteits & harges for Services	C	Operating Grants and ontributions	Gr	Capital ants and ntributions	-	Primary Government overnmental Activities	С	component Units
Primary Government: General Government Public Safety Highways & Bridges Health & Welfare Flood Repair Conservation of Natural Resources Miscellaneous Interest and Fees on Long-Term Debt	\$ 1,872,454 1,146,112 5,160,846 848,986 10,649 291,831 23,000 14,510	\$	111,490 225,660 293,611 113,791 - 8,443 -	\$	109,194 3,706,552 103,647 23,862 53,325	\$	- - 1,799,359 - - - - -	\$	(1,760,964) (811,258) 638,676 (631,548) 13,213 (230,063) (23,000) (14,510)		
Total Governmental Activities	\$ 9,368,388	\$	752,995	\$	3,996,580	\$	1,799,359	\$	(2,819,454)	_	
<u>Component Units:</u> Water Resource District Health District Job Development Authority	\$ 434,060 342,407 157,313	\$	126,207 67,320 6,376	\$	52,614 221,696 -	\$	-			\$	(255,239) (53,391) (150,937)
Total Component Units	\$ 933,780	\$	199,903	\$	274,310	\$				\$	(459,567)
	<u>General Reven</u> Taxes:	ues:									
	Property taxes Property taxes Sales taxes Grants and cor	s; lev	ied for spec	cial	purposes			\$	1,830,812 2,546,851 -	\$	290,789 191,181 10,492
	specific progra Unrestricted inv Miscellaneous	ams /estm	nent earning						455,928 35,438 143,272		- 2,631 13,827
	Total General F	Reve	nues					\$	5,012,301	\$	508,920
	Change in Net	Posit	ion					\$	2,192,847	\$	49,353
	Net Position - J Prior Period Ad							\$	15,441,488 1,677	\$	2,495,172
	Net Position - J	anua	ary 1, as res	state	ed			\$	15,443,165	\$	2,495,172
	Net Position - [	)ecer	mber 31					\$	17,636,012	\$	2,544,525

#### BALANCE SHEET - GOVERNMENTAL FUNDS December 31, 2016

		General	Farm to Market Road		County Road & Bridge		Road and Bridge ccess Levy	County Poor	Go	Other overnmental Funds	Go	Total overnmental Funds
<u>ASSETS:</u> Cash and Cash Equivalents Accounts Receivable	\$ 3	3,335,558 11,643	\$358,291 -	\$	252,913 -	\$	943,138 -	\$946,054	\$	1,214,070 -	\$	7,050,024 11,643
Intergovernmental Receivable Road Receivables Taxes Receivable		121,219	-		- 93,800		232,276	-		58,415		411,910 93,800
		23,932	8,710		10,271		1,688	10,142		11,795		66,538
Total Assets	\$3	3,492,352	\$367,001	\$	356,984	\$	1,177,102	\$956,196	\$	1,284,280	\$	7,633,915
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES Liabilities:												
Accounts Payable	\$	8,750	\$ -	\$	3,163	\$	45,967	\$ -	\$	-	\$	57,880
<u>Deferred Inflows of Resources:</u> Road Receivables Taxes Received in Advance	\$	- 529,258	\$- 181,071	\$	252,106	\$	-	\$- 152,239	\$	- 153,915	\$	93,800 1,268,589
Taxes Receivable		23,932	8,710		10,271		1,688	10,142		11,795		66,538
Total Deferred Inflows of Resources	\$	553,190	\$189,781	\$	356,177	\$	1,688	\$162,381	\$	165,710	\$	1,428,927
Total Liabilities and Deferred Inflows of Resources	\$	561,940	\$189,781	\$	359,340	\$	47,655	\$162,381	\$	165,710	\$	1,486,807
<u>Fund Balances:</u> <u>Restricted for:</u> General Government	\$	-	\$-	\$		\$		\$ -	\$	18,751	\$	18,751
Public Safety Highways & Bridges	Ψ	-	- 177,220	Ŷ	-	,	- 1,129,447	÷ -	Ψ	341,353 302,262	Ψ	341,353 1,608,929
Health & Welfare Conservation of Natural Resources		-	-		-		-	793,815 -		90,897 304,803		884,712 304,803
Emergencies Unassigned:	2	- 2,930,412	-		- (2,356)		-	-		60,504		60,504 2,928,056
Total Fund Balances	\$ 2	2,930,412	\$177,220	\$	6 (2,356)	\$	1,129,447	\$793,815	\$	1,118,570	\$	6,147,108
Total Liabilities, Deferred Inflows of Resouces and Fund Balances	\$ 3	3,492,352	\$367,001	\$	356,984	\$	1,177,102	\$956,196	\$	1,284,280	\$	7,633,915

#### RECONCILIATION OF GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION December 31, 2016

Total Fund Balances of Governmental Funds		\$ 6,147,108
Total <i>net position</i> reported for government activities in the statement of net position is different because:		
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds.		
Cost of Capital Assets Less Accumulated Depreciation	\$ 17,222,013 (3,491,553)	13,730,460
Property taxes and road receivables will be collected after year-end, but are not available soon enough to pay for the current period's expenditures and, therefore, are reported as deferred inflows of resources in the funds.		
Property Taxes Receivable Road Department Accounts Receivable	\$ 66,538 93,800	160,338
Deferred outflows and inflows of resources related to pensions are applicable to future periods and, therefore, are not reported in the governmental funds.		
Deferred Outflows Related to Pensions Deferred Inflows Related to Pensions	\$ 569,359 (182,512)	386,847
Long-term liabilities applicable to the County's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due. All liabilities-both current and long-term- are reported in the statement of net position. Balances at December 31, 2016 are the following:		
Loans Payable Retainage Payable Interest Payable Net Pension Liability Compensated Absences Payable	\$ (663,766) (2,188) (8,839) (1,871,081) (242,867)	(2,788,741)
Total Net Position of Governmental Activities	 , <i>, , , ,</i>	\$ 17,636,012

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUNDS For the Year Ended December 31, 2016

	General	Farm to Market Road	County Road & Bridge	Road and Bridge Excess Levy	County Poor	Other Governmental Funds	Total Governmental Funds
<u>Revenues:</u> Taxes Intergovernmental Charges for Services Licenses, Permits and Fees Interest Income Miscellaneous	\$ 1,819,572 568,888 277,509 1,010 35,438 107,480	\$ 584,464 - - - - -	\$ 808,036 - 260,212 - - -	\$      5,198 3,154,092 - -	\$ 609,767 - - - - -	\$ 542,762 729,528 180,866 - 35,790	\$ 4,369,799 4,452,508 718,587 1,010 35,438 143,270
Total Revenues	\$ 2,809,897	\$ 584,464	\$ 1,068,248	\$ 3,159,290	\$ 609,767	\$ 1,488,946	\$ 9,720,612
Expenditures: Current: General Government Public Safety Highways & Bridges Health & Welfare Flood Repair Conserv. of Natural Resources Miscellaneoues Debt Service: Principal Interest	\$ 1,794,360 1,138,764 - 54,562 - 23,000 8,154 67	\$ - - 437,286 - - - - - - - -	\$ - - 1,194,483 - - - - - - - - - - - - - - - - - - -	\$ - 3,289,210 - - - - - -	\$ - - 3,380 - - - - - -	\$ 1,127 189,480 64,100 767,702 10,649 281,624 - - -	<pre>\$ 1,795,487 1,328,244 4,985,079 825,644 10,649 281,624 23,000 169,839 15,546</pre>
Total Expenditures	\$ 3,018,907	\$ 437,286	\$ 1,371,647	\$ 3,289,210	\$ 3,380	\$ 1,314,682	\$ 9,435,112
Excess (Deficiency) of Revenues Over (Under) Expenditures <u>Other Financing Sources (Uses):</u>	\$ (209,010)	\$ 147,178	\$ (303,399)	)\$ (129,920)	\$ 606,387	\$ 174,264	\$ 285,500
Transfers in Loan/Debt Proceeds Transfers out	\$ 1,392,774 100,000 (100,000)	\$ - - -	\$ 673,139 130,000 (493,349)	-	\$ - - (531,000)	\$    591,775 - (1,971,917)	\$ 3,097,212 230,000 (3,097,212)
Total Other Financing Sources and Uses	\$ 1,392,774	\$-	\$ 309,790	\$ 438,578	\$ (531,000)	\$ (1,380,142)	\$ 230,000
Net Change in Fund Balances	\$ 1,183,764	\$ 147,178	\$ 6,391	\$ 308,658	\$ 75,387	\$ (1,205,878)	\$ 515,500
Fund Balances - January 1	\$ 1,746,648	\$ 30,042	\$ (8,747)	\$ 820,789	\$ 718,428	\$ 2,324,448	\$ 5,631,608
Fund Balances - December 31	\$ 2,930,412	\$ 177,220	\$ (2,356)	\$ 1,129,447	\$ 793,815	\$ 1,118,570	\$ 6,147,108

#### RECONCILIATION OF GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES For the Year Ended December 31, 2016

Net Change in Fund Balances - Total Governmental Funds		\$ 515,500
The change in net position reported for governmental activities in the statement of activities is different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay and capital contributions exceeded depreciation in the current year.		
Current Year Capital Outlay Capital Grants and Contributions Current Year Depreciation Expense	\$ 611,357 1,799,359 (649,614)	1,761,102
In the statement of activities, only the gain on the sale of the capital assets is reported, whereas in the governmental funds, the proceeds from the sale increase financial resources. Thus, the change in net position differs from the change in fund balance by the cost of the capital assets sold.		(5,000)
Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. The issuance of debt increases liabilities in the statement of net position. This is the amount by which debt issuance exceeded debt repayment during the current year.		
Issuance of Loans Repayment of Debt - Loans	\$ (230,000) 169,839	(60,161)
Some expenses reported in the statement of activities do not require the use of current financial resources and are not reported as expenditures in governmental funds.		
Decrease in Interest Payable Decrease in Retainage Payable Increase in Compensated Absences Payable	\$ 1,036 56,013 (7,949)	49,100
The Net Pension Liability and related Deferred Outflows of Resources and Deferred Inflows of Resources are reported in the government wide statements; however, activity related to these pension items do not involve current financial resources, and are not reported in the funds.		
Increase in Net Pension Liability Increase in Deferred Outflows of Resources Related to Pensions Increase in Deferred Inflows of Resources Related to Pensions	\$ (485,820) 401,362 (24,500)	(108,958)
Some revenues reported on the statement of activities are not reported as revenues in the governmental funds since they do not represent available resources to pay current expenditures. This consists of the following:		
Increase in Taxes Receivable Increase in Road Receivables	\$ 7,864 33,400	 41,264
Change in Net Position of Governmental Activities		\$ 2,192,847
The notes to the financial statements are an integral part of this statement		

#### COMBINING STATEMENT OF NET POSITION AGGREGATE DISCRETELY PRESENTED COMPONENT UNITS December 31, 2016

	Component Units					
	Water		_	Job		
	Resource	Health		velopment		
A00570	District	District		Authority		Total
ASSETS Cash, Cash Equivalents and Investments	\$ 503,300	\$ 257,617	\$	59,311	\$	820,228
Accounts Receivable	-	3,730	,	238	•	3,968
Intergovernmental Receivable	-	11,362		-		11,362
Taxes Receivable	1,308	910		2,225		4,443
Loans Receivable	-	-		405,489		405,489
Capital Assets (net of accumulated depreciation):						
Vehicles and Equipment	24,173	-		-		24,173
Infrastructure	1,948,907	-		-		1,948,907
Total Capital Assets	\$ 1,973,080	\$-	\$	-	\$	1,973,080
Total Assets	\$ 2,477,688	\$ 273,619	\$	467,263	\$	3,218,570
DEFERRED OUTFLOWS OF RESOURCES						
Pension	\$-	\$ 31,021	\$	12,788	\$	43,809
Total Assets and Deferred Outflows of Resources	\$ 2,477,688	\$ 304,640	\$	480,051	\$	3,262,379
LIABILITIES Accounts Develop	\$ 1,784	¢	\$		\$	1 701
Accounts Payable City Loans Payable	φ 1,704	\$-	φ	- 358,692	φ	1,784
Payroll Liabilities	- 1,930	-		1,646		358,692 3,576
Interest Payable	333	-		734		1,067
Long-Term Liabilities:	000	-		754		1,007
Due Within One Year:						
Loans Payable	114,803	-		9,591		124,394
Compensated Absences Payable	-	2,422		310		2,732
Due After One Year:		_,		0.10		_,. •_
Loans Payable	-	-		27,736		27,736
Compensated Absences Payable	-	21,799		2,791		24,590
Net Pension Liability		109,048		43,516		152,564
Total Liabilities	\$ 118,850	\$ 133,269	\$	445,016	\$	697,135
DEFERRED INFLOWS OF RESOURCES: Pension	\$-	\$ 15,986	\$	4,733	\$	20,719
Total Liabilities and Deferred Inflows of Resources	\$ 118,850	\$ 149,255	\$	449,749	\$	717,854
NET POSITION						
Net Investment in Capital Assets	\$ 1,973,080	\$-	\$	-	\$	1,973,080
Restricted for:						
Health & Welfare	-	155,385		-		155,385
Conservation of Natural Resources	385,758	-		-		385,758
Economic Development		-		30,302		30,302
Total Net Position	\$ 2,358,838	\$ 155,385	\$	30,302	\$	2,544,525
			_			

#### COMBINING STATEMENT OF ACTIVITIES AGGREGATE DISCRETELY PRESENTED COMPONENT UNITS For the Year Ended December 31, 2016

							 Ν	let (Expense Changes ir	'		ł	
				Program	Reve	enues		Compoi	nen	t Units		
					0	perating				Job		
			Ch	narges for	G	rants and	Water	Health	De	evelopment		
Functions/Programs	E	xpenses	S	Services	Co	ntributions	Resource	District		Authority		Totals
<u>Component Units:</u> Water Resource District Health District Job Development Authority	\$	434,060 342,407 157,313	\$	126,207 67,320 6,376	\$	52,614 221,696 -	\$ (255,239) - -	\$- (53,391) -	\$	- - (150,937)	\$	(255,239) (53,391) (150,937)
Total Component Units	\$	933,780	\$	199,903	\$	274,310	\$ (255,239)	\$ (53,391)	\$	(150,937)	\$	(459,567)
	Tax Ta Ta Sa Unr	ixes (gener ixes (specia iles taxes	al pu al pu vest	- urposes) irposes) ment & inte	erest	earnings	\$ 85,825 191,181 - 2,149 727	\$ 57,692 - - 481 4	\$	147,272 - 10,492 1 13,096	\$	290,789 191,181 10,492 2,631 13,827
	Tota	al General	Reve	enues			\$ 279,882	\$ 58,177	\$	170,861	\$	508,920
	Cha	ange in Net	Pos	ition			\$ 24,643	\$ 4,786	\$	19,924	\$	49,353
	Net	Position -	Janu	ary 1			\$ 2,334,195	\$150,599	\$	10,378	\$	2,495,172
	Net	Position - I	Dece	ember 31			\$ 2,358,838	\$155,385	\$	30,302	\$	2,544,525

# STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES AGENCY FUNDS December 31, 2016

	 Agency Funds
ASSETS Cash and Cash Equivalents	\$ 2,053,856
LIABILITIES Due to Other Governments	\$ 2,053,856

# NOTES TO THE FINANCIAL STATEMENTS December 31, 2016

# NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of Cavalier County, Langdon, North Dakota have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applicable to governments. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the county's accounting policies are described below.

#### A. Reporting Entity

The accompanying financial statements present the activities of Cavalier County. The county has considered all potential component units for which the county is financially accountable and other organizations for which the nature and significance of their relationships with the county such that exclusion would cause the county's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. This criteria includes appointing a voting majority of an organization's governing body and (1) the ability of Cavalier County to impose its will on that organization or (2) the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on Cavalier County.

Based on these criteria, there are three discretely presented component units to be included within Cavalier County as a reporting entity.

#### COMPONENT UNITS

In conformity with accounting principles generally accepted in the United States of America, the financial statements of the component units have been included in the financial reporting entity as aggregately discretely presented component units at the government wide level for reporting purposes with discretely presented combining statements following the government wide financial statements.

<u>Aggregate Discretely Presented Component Units</u>: The component unit column in the government wide basic financial statements includes the financial data of the county's three aggregate discretely presented component units. These component units are reported in one column in the government wide statements with the primary government to emphasize that they are legally separate from the county. Additionally, separate combining statements (statement of net position and statement of activities) for the aggregate discretely presented.

<u>Cavalier County Water Resource District</u> - The County's governing board appoints the members of the Cavalier County Water Resource District Board. The county has the authority to approve or modify the Water Resource District operational and capital budgets. The county also must approve the tax levy established by the Water Resource District.

<u>Cavalier County District Health Unit</u> - The County's governing board is appointed by the county governing board. The county's governing body has the authority to disapprove, amend or modify the Health District's budget.

<u>Cavalier County Job Development Authority</u> - The County's governing board approves the Cavalier County Job Development Authority's tax levies. The county's governing body has the authority to disapprove, amend or modify the job development authority's budget. The county commissioners approve all JDA board member appointments.

**<u>Related Organizations</u>** - The County is accountable for the following legally separate entities because it appoints a voting majority to their governing boards. Although the county is not financially accountable for this entity, as defined by GASB Statement 14, the county did provide operating grants to them as follows:

Fund/Organization	2016
County Library	\$ 104,822
Senior Citizens	125,913
Historical Society	11,166
County Ambulance	134,082

B. Basis of Presentation

*Government-wide statements*: The statement of net position and the statement of activities display information about the primary government, Cavalier County and its component units. These statements include the financial activities of the overall government, except for fiduciary activities. Eliminations have been made, when applicable, to minimize the double-counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange transactions.

The statement of activities presents a comparison between direct expenses and program revenues for each function of the County's and the component unit's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) fees and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including taxes, interest and non-restricted grants and contributions, are presented as general revenues.

*Fund Financial Statements*: The fund financial statements provide information about the county's funds including its fiduciary funds. Separate statements for each fund category*governmental* and *fiduciary*-are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

The county reports the following major governmental funds:

*General Fund.* This is the county's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

*Farm to Market Road Fund.* This fund accounts for repair and improvement of roads that are legally restricted from taxes levied.

*County Road & Bridge Fund.* This fund accounts for repair and improvement of highways and bridges that are legally restricted from taxes levied.

*Road & Bridge Excess Levy Fund.* This fund accounts for repair and improvement of highways and bridges that are legally restricted from taxes levied, and state reimbursements/grants received.

*County Poor Fund.* This fund accounts for the taxes levied for social welfare programs that are transferred to the social welfare fund to help finance the costs of providing social service benefits and programs to needy residents of the county.

Additionally, the County reports the following fund type:

Agency Funds. These funds account for assets by the County in a custodial capacity as an agent on behalf of others. The County's agency funds are used primarily to account for property taxes collected on behalf of other governments.

#### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

Government-wide and Fiduciary Fund Financial Statements. The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus. The government-wide financial statements are reported using the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Non-exchange transactions, in which the County gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Governmental Fund Financial Statements. Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The County considers all revenues reported in the governmental funds to be available if the revenues are collected within sixty days after year-end. All revenues are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of long-term debt and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, the County funds certain programs by a combination of specific cost-reimbursement grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net position available to finance the program. It is the County's policy to first apply cost-reimbursement grant resources to such programs, and then by general revenues.

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources, as they are needed.

#### D. Cash, Cash Equivalents and Investments

Cash and cash equivalents include amounts in demand deposits, money market accounts and highly liquid short-term investments with original maturities of 3 months or less.

The investments of the county during the year ended December 31, 2016 consist of certificates of deposit stated at fair value.

#### E. Capital Assets

#### PRIMARY GOVERNMENT:

Capital assets, which include property, plant, and equipment, are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

Per policy, general infrastructure assets acquired prior to January 1, 2004 consisting of various road and bridge network assets won't be reported in the financial statements, as the County is required to prospectively report infrastructure assets beginning January 1, 2004 as a Phase III GASB 34 implementation entity. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Interest incurred during the construction phase of capital assets is not capitalized.

Per policy, major outlays for capital assets and improvements will be capitalized as projects are constructed. Capital assets per policy will be depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings/County Shops	50 - 100
Builiding Improvements	25
Equipment	5 - 20
Land/Land Improvements	Indefinite
Vehicles	5
Infrastructure	25

# DISCRETELY PRESENTED COMPONENT UNITS:

Capital Assets - Component Units:

Capital assets of the Cavalier County Water Resource District include infrastructure. Assets are reported in combined component unit column in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000. Capital assets are recorded at historical cost. The costs of normal maintenance and repairs that do not add to the value of the capital asset or materially extend asset lives are not capitalized.

Assets	Years
Buildings / bathhouse	25
Equipment / mowers	5
Cat challenger	7
Infrastructure / dam	25

# F. Compensated Absences

Vacation leave is earned at the rate of one to two working days per month by county employees depending on years of service. Sick leave benefits are earned by full-time employees at the rate of one day per month regardless of the years of service. Unused sick leave benefits will be allowed to accumulate to an unlimited amount. Up to 240 hours of vacation may be carried over at year-end. Employees are entitled to be paid for 10% of sick leave upon termination of employment and all vacation leave accrued to the date of termination. A liability for the vested or accumulated vacation and sick leave is reported in government-wide statement of net position.

Years of Service	Hours per Month
0 to 3 years	8
4 to 7 years 8 to 12 years	10
8 to 12 years	12
13 to 18 years	14
Over 18 years	16

# G. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations, such as compensated absences, are reported as liabilities in the governmental activities statement of net position. Bond premiums, discounts and issuance costs are recognized in the current period if the amounts are not material. If the amounts are material, they are capitalized and amortized over the life of the bonds.

In the fund financial statements, governmental fund types recognize bond premiums, discounts and issuance costs in the current period. The face amount of the debt is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs are reported as debt service expenditures.

#### H. Pension

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the North Dakota Public Employees Retirement System (NDPERS) and additions to/deductions from NDPERS' fiduciary net position have been determined on the same basis as they are reported by NDPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### I. Interfund Transactions

In the governmental fund statements, transactions that constitute reimbursements to a fund for expenditures initially made from it that are properly applicable to another fund, are recorded as expenditures in the reimbursing fund and as reductions of expenditures in the fund that is reimbursed.

All other interfund transactions, except reimbursements, are reported as transfers.

In the government-wide financial statements, interfund transactions have been eliminated.

#### J. Fund Balances & Net Position

GASB Statement No. 54 established new fund balance classifications that comprise a hierarchy based on the extent to which the government is bound to honor constraints (restrictions or limitations) imposed upon the use of the resources reported in governmental funds.

#### Fund Balance Spending Policy:

It is the policy of Cavalier County to spend restricted resources first, followed by unrestricted resources. It is also the policy of the Board to spend unrestricted resources of funds in the following order: committed, assigned and then unassigned.

#### Major Special Revenue Fund Purposes & Revenue Sources:

Purposes and major revenue sources of the major special revenue funds (county road & bridge, farm to market road, road and bridge excess levy, and county poor) are disclosed in more detail in Note 1B in the discussion of major funds.

#### Minimum Fund Balance Policy:

Cavalier County established a minimum unassigned general fund carryover balance of \$550,000, or at least 15 percent of budgeted general fund expenditures to help with financial stability. The minimum fund balance is a part of the county's fiscal policies. This level provides sufficient unassigned resources to avoid short-term cash flow borrowing for the county.

**Replenishing deficiencies** – when fund balance falls below the minimum 15 percent range, the County will replenish shortages/deficiencies using the budget strategies and timeframes described below.

The following budgetary strategies shall be utilized by the County to replenish funding deficiencies:

- The County will reduce recurring expenditures to eliminate any structural deficit or,
- The County will increase revenues or pursue other funding sources, or,
- Some combination of the two options above.

*Minimum fund balance deficiencies* shall be replenished within the following time periods:

- Deficiency resulting in a minimum fund balance between 12.5 percent and 15 percent shall be replenished over a period not to exceed one year.
- Deficiency resulting in a minimum fund balance between 10 percent and 12.5 percent shall be replenished over a period not to exceed three years.
- Deficiency resulting in a minimum fund balance of less than 10 percent shall be replenished over a period not to exceed five years.

#### GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions

GASB 54 requires the fund balance amounts to be properly reported within one of the fund balance categories listed below.

CLASSIFICATION	DEFINITION	EXAMPLES
Nonspendable	Amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact.	Inventories, prepaid amounts (expenses), long-term receivables, endowment funds.
Restricted	<ul> <li>Fund balance is reported as restricted when constraints are placed on the use of resources that are either</li> <li>(a) Externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments.</li> <li>(b) Imposed by law through constitutional provisions or enabling legislation.</li> </ul>	Funds restricted by State Statute, unspent bond proceeds, grants earned but not spent, debt covenants, taxes raised for a specific purpose.
Committed	A committed fund balance includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the government's highest level of decision-making authority, the governing board. Formal action is required to be taken to establish, modify or rescind a fund balance commitment.	By board action, construction, claims and judgments, retirements of loans and notes payable, capital expenditures and self-insurance.
Assigned	Assigned fund balances are amounts that are constrained by the government's intent to be used for specific purposes, but are under the direction of the board and the business manager.	By board action, construction, claims and judgments, retirements of loans and notes payable, capital expenditures and self-insurance.
Unassigned	<ul> <li>Unassigned fund balance is the lowest classification for the General Fund. This is fund balance that has not been reported in any other classification.</li> <li>(a) The General Fund is the only fund that can report a positive unassigned fund balance;</li> <li>(b) A negative unassigned fund balance may be reported in other governmental funds, if expenditures incurred for specific purposes exceeded the amounts restricted, committed, or assigned to those purposes;</li> </ul>	Available for any remaining general fund expenditure.

Cavalier County did not have any non-spendable balances, assigned fund balances, or committed balances reported in the balance sheet at December 31, 2016.

Restricted Fund Balances - consist of the following items at December 31, 2016:

Restricted fund balances are shown by primary function on the balance sheet for general government, public safety, highways and bridges, health and welfare, conservation of natural resources, and emergencies). Restricted fund balances are restricted by enabling legislation (primarily state law for tax levies) and by outside 3<sup>rd</sup> parties (State & Federal governments for various grants & reimbursements) totaling \$3,219,052.

Special Revenue Funds – Restricted & Committed Fund Balances:

- (a) Restricted by specified tax levies and/or restricted Federal & State grants/reimbursements:
  - Restricted tax levies includes fund balances for various tax levies other than the general fund.
  - Restricted grants/reimbursements primarily includes social welfare/services and highways & bridges, as well as disaster type grants in FEMA funds, and other grant type funds.

#### Unassigned Fund Balances:

Unassigned fund balances at year-end 2016 consist of an amount in the general fund totaling \$2,930,425, and amounts reported for negative fund balances in the county road and bridge fund (\$2,356). The ending unassigned general fund balance represents 97% of total 2016 general fund expenditures.

# Net Position:

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources as they are needed.

Net investment in capital assets is reported for capital assets less accumulated depreciation, and less any related debt to purchase/finance the construction of those capital assets. These assets are not available for future spending.

Restrictions of net position shown in the statement of net position are due to restricted tax levies and restricted Federal & State grants/reimbursements.

Restrictions of net position in the statement of net position are shown by primary function and are restricted for public safety, highways & bridges, health & welfare, conservation of natural resources, emergencies, and general government (health insurance, insurance reserve, veteran's service officer, and social security).

Unrestricted net position is primarily unrestricted amounts related to the general fund. The unrestricted net position is available to meet the district's ongoing obligations.

In the government-wide financial statements, interfund transactions have been eliminated.

# NOTE 2: DEPOSITS

In accordance with North Dakota Statutes, Cavalier County and its component units consisting of the Job Development Authority, Health District, and the Water Resource District maintain deposits at the depository banks designated by the governing board. All depositories are members of the Federal Reserve System.

Deposits must either be deposited with the Bank of North Dakota or in other financial institution situated and doing business within the state. Deposits, other than with the Bank of North Dakota, must be fully insured or bonded. In lieu of a bond, a financial institution may provide a pledge of securities equal to 110% of the deposits not covered by insurance or bonds.

Authorized collateral includes bills, notes, or bonds issued by the United States government, its agencies or instrumentalities, all bonds and notes guaranteed by the United States government, Federal land bank bonds, bonds, notes, warrants, certificates of indebtedness, insured certificates of deposit, shares of investment companies registered under the Investment Companies Act of 1940, and all other forms of securities issued by the State of North Dakota, its boards, agencies or instrumentalities or by any county, city, township, school district, park district, or other political subdivision of the state of North Dakota. Whether payable from special revenues or supported by the full faith and credit of the issuing body and bonds issued by another state of the United States or such other securities approved by the banking board.

At year ended December 31, 2016, the county's bank balances totaled \$8,931,753 and the carrying amount of deposits totaled \$8,985,292. Of the bank balances, \$500,000 was covered by Federal Depository Insurance, and \$58,106 was held at the Bank of North Dakota (not requiring collateralization). The remaining balances were entirely collateralized with securities held by the pledging financial institution's agent in the government's name.

The Water Resource District's bank balances totaled \$528,019, and the carrying amount of deposits totaled \$503,245. Of the bank balances, \$365,353 was covered by Federal Depository Insurance. The remaining balances were entirely collateralized with securities held by the pledging financial institution's agent in the government's name. The Health Unit's bank balances totaled \$259,284, which were entirely covered by Federal Depository Insurance. The carrying value of deposits totaled \$257,617. The Job Development Authority's bank balances totaled \$91,020, which were covered entirely by Federal Depository Insurance. The carrying amount of deposits totaled \$59,311.

#### Credit Risk:

The County and its component units may invest idle funds as authorized in North Dakota Statutes, as follows:

- (a) Bonds, treasury bills and notes, or other securities that are a direct obligation insured or guaranteed by, the treasury of the United States, or its agencies, instrumentalities, or organizations created by an act of congress.
- (b) Securities sold under agreements to repurchase written by a financial institution in which the underlying securities for the agreement to repurchase are the type listed above.
- (c) Certificates of Deposit fully insured by the federal deposit insurance corporation.
- (d) Obligations of the state.

As of December 31, 2016, the Health Unit held certificates of deposit in the amount of \$63,326, which is considered a deposit.

#### Concentration of Credit Risk:

The county and component units do not have a limit on the amount they may invest in any one issuer.

The county's latest bond rating was A1 as received from Moody's Investment Services.

#### NOTE 3: ACCOUNTS RECEIVABLE

Accounts receivable consists of amounts due for fees and services provided. No allowance for doubtful accounts has been established for estimated uncollectible accounts receivable.

#### NOTE 4: INTERGOVERNMENTAL RECEIVABLE

Intergovernmental receivables consist of amounts due from the state for the state and federal share of various social service programs, state aid, highway tax distribution and other state and federal grants.

# NOTE 5: ROAD ACCOUNTS RECEIVABLE

Road department accounts receivable consists of amounts due for road work for individuals, townships and cities.

# NOTE 6: TAXES RECEIVABLE

The taxes receivable represents the past two years of delinquent uncollected taxes. No allowance has been established for uncollectible taxes receivable because any defaults will be covered by enforcement of the liens.

The county treasurer acts as an agent to collect property taxes levied in the county for all taxing authorities. Any material collections are distributed after the end of the month.

Property taxes are levied as of January 1. The property taxes attach as an enforceable lien on property on January 1. The tax levy may be paid in two installments: the first installment includes one-half of the real estate taxes and all the special assessments; the second installment is the balance of the real estate taxes. The first installment is due by March 1 and the second installment is due by October 15. A 5% discount is allowed if all taxes and special assessments are paid by February 15. After the due dates, the bill becomes delinquent and penalties are assessed.

Most property owners choose to pay property taxes on or before February 15 and receive the 5% discount on the property taxes.

# NOTE 7: LOANS RECEIVABLE

JDA city loans receivable consist of amounts due from various businesses within the county on behalf of the city for economic development loans that the Cavalier County Job Development Authority (JDA) administers on behalf of the city, as well as loans issued to various businesses by the JDA from their portion of the tax levy.

# NOTE 8: CAPITAL ASSETS

The following is a summary of changes in capital assets for the year ended December 31, 2016 for the primary government:

	Restated				
PRIMARY GOVERNMENT:	Balance				Balance
Governmental Activities	January 1	Increases	Decreases	Transfers	December 31
Capital assets not being depreciated:					
Land	\$ 10,000	\$-	\$-	\$-	\$ 10,000
Construction in Progress	3,549,582	1,972,363	-	(2,727,508)	2,794,437
Total Capital Assets, Not Being Depreciated	\$ 3,559,582	\$ 1,972,363	\$-	\$ (2,727,508)	\$ 2,804,437
Capital assets being depreciated:					
Buildings	\$ 500,000	\$-	\$-	\$-	\$ 500,000
Building Improvements	232,246	-	-	-	232,246
Vehicles & Equipiment	2,739,448	286,213	57,000	-	2,968,661
Infrastructure	7,837,020	152,140	-	2,727,508	10,716,668
Total Capital Assets, Being Depreciated	\$11,308,714	\$ 438,353	\$ 57,000	\$ 2,727,508	\$ 14,417,575
Less Accumulated Depreciation for:					
Buildings	\$ 295,000	\$ 5,000	\$-	\$-	\$ 300,000
Building Improvements	102,188	9,290	-	-	111,478
Vehicles & Equipiment	1,134,393	206,656	52,000	-	1,289,049
Infrastructure	1,362,358	428,667	-	-	1,791,025
Total Accumulated Depreciation	\$ 2,893,939	\$ 649,613	\$ 52,000	\$-	\$ 3,491,552
Total Capital Assets Being Depreciated, Net	\$ 8,414,775	\$ (211,260)	\$ 5,000	\$ 2,727,508	\$ 10,926,023
Governmental Activities Capital Assets, Net	\$ 11,974,357	\$ 1,761,103	\$ 5,000	\$-	\$ 13,730,460

Prior period adjustment totaling (\$1,767) was necessary to properly restate the beginning depreciation amount for Vehicles and Equipment at January 1, 2016.

Depreciation expense was charged to functions/programs of the county as follows:

Governmental Activities:	4	Amounts
General Government	\$	23,685
Public Safety		26,782
Highways		590,363
Health and Welfare		2,271
Conservation of Natural Resources		6,512
Total Depreciation Expense - Govt. Activities	\$	649,613

#### Water Resource District:

The following is a summary of changes in capital assets for the Cavalier County Water Resource District, a discretely presented component unit of Cavalier County, for the year ended December 31, 2016:

ATER RESOURCE DISTRICT: Balance vernmental Activities January 1		ncreases	Decreases		Balance December 31		
Capital assets not being depreciated:		andary i	 10100303	00	0100303		cember or
Construction in Progress	\$	-	\$ -	\$	-	\$	-
Capital assets being depreciated:							
Vehicles & Equipiment	\$	68,192	\$ 6,500	\$	-	\$	74,692
Infrastructure		3,107,874	23,573		-		3,131,447
Total Capital Assets, Being Depreciated	\$	3,176,066	\$ 30,073	\$	-	\$	3,206,139
Less Accumulated Depreciation for:							
Vehicles & Equipiment	\$	38,000	\$ 12,519	\$	-	\$	50,519
Infrastructure		1,057,282	125,258		-		1,182,540
Total Accumulated Depreciation	\$	1,095,282	\$ 137,777	\$	-	\$	1,233,059
Total Capital Assets Being Depreciated, Net	\$	2,080,784	\$ (107,704)	\$	-	\$	1,973,080
Governmental Activities Capital Assets, Net	\$	2,080,784	\$ (107,704)	\$	-	\$	1,973,080

Depreciation expense of \$137,777 was charged to the conservation of natural resources function.

# NOTE 9: DEFERRED OUTFLOWS OF RESOURCES

Deferred outflows of resources in the government wide financial statements consist of amounts related to pensions for various components of pension deferred outflows and district contributions made subsequent to the measurement date as outlined in detail in Note 17.

#### NOTE 10: ACCOUNTS PAYABLE

Accounts payable consists of a liability account reflecting amounts on open accounts owing to private persons or organizations for goods and services received prior to December 31.

#### NOTE 11: SALARIES AND BENEFITS PAYABLE

Salaries and benefits payable consists of a liability account reflecting amounts owing to employees for work provided on behalf of the Water Resource District and Job Development Authority prior to December 31, 2016.

#### NOTE 12: CITY LOANS PAYABLE

City loans payable consists of balance due from the Cavalier County Job Development Authority to City of Langdon for loans issued from the city to the Job Development Authority for economic development projects that the JDA administers on behalf of the City of Langdon.

#### NOTE 13: INTEREST PAYABLE

Interest payable consists of the portion of interest accrued on long-term debt outstanding at December 31, 2016.

#### NOTE 14: DEFERRED INFLOWS OF RESOURCES

Deferred inflows of resources in the balance sheet represent the amount of uncollected taxes, taxes paid in advance, and road receivables in the fund financial statements for which asset recognition criteria have been met, but for which revenue recognition criteria have not been met. Under the modified accrual basis of accounting, uncollected taxes, taxes received in advance, and road receivables are measurable but not available.

Deferred inflows of resources in the statement of net position represent the amount of taxes received in advance, as well as pension items for changes in assumptions, changes in proportion of contributions, and difference in expected and actual experience.

# NOTE 15: LONG-TERM LIABILITIES

<u>Changes in Long-Term Liabilities</u> - During the year ended December 31, 2016, the following changes occurred in governmental activities long-term liabilities for Cavalier County:

	F	Restated								
		Balance						Balance	Du	e Within
County	J	anuary 1	In	creases	D	ecreases	De	cember 31	0	ne Year
Loans Payable *	\$	603,604	\$	230,000	\$	169,838	\$	663,766	\$	168,845
Compensated Absences **		234,918		7,949		-		242,867		24,287
Net Pension Liability *		1,385,261		485,820		-		1,871,081		-
Total Governmental Activities	\$	2,223,783	\$	723,769	\$	169,838	\$	2,777,714	\$	193,132

- Prior period adjustment totaling \$90 was necessary to properly restate the beginning loans payable for the county at January 1, 2016.
- \*\* The changes in compensated absences and net pension liability are shown as net changes because changes in salary prohibit exact calculations of additions and reductions at a reasonable cost.

Outstanding long-term liabilities (excluding compensated absences and net pension liability) at December 31, 2016 for the primary government governmental activities consists of the following issues:

# Loans Payable:

\$100,000 Loan Payable for courthouse pipe project. An additional \$316,210 was taken out in 2017 making the total \$416,210 for the project. The payments on the entire loan are due in annual instalments of \$64,932 beginning May 30, 2018 through May 30, 2024; interest at 2.25%;	\$ 100,000
\$130,000 Loan Payable for snow plow truck, due in yearly installments of \$27,212 through May 1, 2021; interest at 1.95%.	130,000
Motor Grader Loan #1 are due in one annual installment of \$29,184 through April 15, 2018; interest at 3.75%.	28,058
Motor Grader Loan #5 are due in annual installments of \$31,358 through January 15, 2018; interest at 3%.	145,392
Motor Grader Loan #2 are due in annual installments of \$26,069 through January 15, 2018; interest at 3%.	49,878
Motor Grader Loan #3 are due in annual installments of \$24,310 through January 15, 2018; interest at 3%.	46,513
Truck Loan are due in annual installments of \$13,870 through May 15, 2020; interest at 2.50%.	52,088
Motor Grader Loan #4 are due in annual installments of \$29,766 through January 15, 2020; interest at 2.25%.	 111,837
Total Loans Payable	\$ 663,766

The annual requirements to amortize outstanding long-term liabilities of the primary government, excluding compensated absences and net pension liability, are as follows:

GOVERNMENTAL ACTIVITIES							
Year Ending	Loans Payable						
December 31	Principal Interest						
2017	\$	168,845	\$	12,924			
2018		142,875		9,709			
2019		96,268		5,938			
2020		98,544		3,652			
2021		57,234		1,295			
2022 - 2026		100,000		-			
Totals	\$	663,766	\$	33,518			

# DISCRETELY PRESENTED COMPONENT UNITS:

# **Cavalier County Water Resource District:**

<u>Changes in Long-Term Liabilities</u> - During the year ended December 31, 2016, the following changes occurred in governmental long-term liabilities of the District:

	Balance						Balance		Balance		Due With	
WRD:	January 1	Increases	De	creases	Dec	December 31		ne Year				
Governmental Activities:												
Loans Payable	\$ 212,166	\$-	\$	97,363	\$	114,803	\$	114,803				

Outstanding debt at December 31, 2016 for the Water Resource District consists of the following issues:

#### Loan Payable – WRD:

\$650,000 line of credit from Farmers Merchants State Bank for the Mulberry Creek Project Phase IV; with interest at 3.250% until paid in full. Loan paid off in 2017.	\$	107,490
\$125,000 line of credit from Farmers Merchants State Bank for the Bath House project; with interest at 3.25%, loan paid off in 2017.	•	7,313
Total Loans Payable	\$	114,803

The two loans listed have one remaining payment each in 2017, consisting of the following:

WRD							
Year Ending Loans Payable							
December 31	Ρ	rincipal	In	terest			
2017	\$	114,803	\$	4,163			

#### **Cavalier County Health Unit:**

<u>Changes in Long-Term Liabilities</u> - During the year ended December 31, 2016, the following changes occurred in governmental long-term liabilities of the Unit:

	B	alance					E	Balance	Due	Within
Health District:	Ja	nuary 1	In	creases	Dec	reases	Dec	cember 31	On	e Year
Compensated Absences *	\$	22,592	\$	1,629	\$	-	\$	24,221	\$	2,422
Net Pension Liability *		84,352		24,696		-		109,048		-
Total Governmental Activities	\$	106,944	\$	26,325	\$	-	\$	133,269	\$	2,422

\* The change in compensated absences and net pension liability is shown as a net change because changes in salary prohibit exact calculations of additions and reductions at a reasonable cost.

#### Job Development Authority:

<u>Changes in Long-Term Liabilities</u> - During the year ended December 31, 2016, the following changes occurred in governmental long-term liabilities of the Authority:

	B	alance					B	alance	Due	Within
JDA:	Ja	nuary 1	Inc	creases	Deo	creases	Dec	ember 31	On	e Year
Loans Payable	\$	40,545	\$	-	\$	3,218	\$	37,327	\$	9,591
Compensated Absences *		4,099		-		998		3,101		310
Net Pension Liability *		32,972		10,544		-		43,516		-
Total Governmental Activities	\$	77,616	\$	10,544	\$	4,216	\$	83,944	\$	9,901

\* The changes in compensated absences and net pension liability are shown as net changes because changes in salary prohibit exact calculations of additions and reductions at a reasonable cost.

Outstanding debt (excluding compensated absences) at December 31, 2016 for the Job Development Authority consists of the following issues:

#### Loan Payable – JDA:

\$75,000 line of credit from Choice Financial Group for the Boyd Block Project; interest at 4.5% until paid in full.

<u>\$37,327</u>

The annual requirements to amortize outstanding debt of the Job Development Authority, excluding compensated absences are as follows:

JDA						
Year Ending	Loan #1 Payable					
December 31	P	Principal Intere				
2017	\$	9,591	\$	1,764		
2018		10,064		1,276		
2019		10,534		806		
2020		7,138		326		
Totals	\$	37,327	\$	4,172		

**Operating Lease** - The County, Water Resource District, and the Job Development Authority leased copiers under non-cancelable operating leases. Operating lease payments totaled \$9,744 for the county, \$1,428 for the water resource district, and \$1,368 for the job development authority during 2016. The future minimum lease payments for operating leases are as follows:

GOVERNMENTAL ACTIVITIES								
	Operating Leases							
Year Ending	C	County WRD JDA						
December 31	Copiers		Copiers Copier Copier		Copier		Total	
2017	\$	9,452	\$	238	\$	1,368	\$	11,058
2018		4,642		-		1,368		6,010
2019		-		-		1,026		1,026
Totals	\$	14,094	\$	238	\$	3,762	\$	18,094

# NOTE 16: TRANSFERS

The following is reconciliation between transfers in and transfers out as reported in the basic financial statements for the year ended December 31, 2016:

Funds	Tra	insfers In	Tra	ansfers Out
Major Funds:				
General Fund	\$	1,392,774	\$	100,000
County Road and Bridge		673,139		493,349
Road and Bridge Excess Levy		439,524		946
County Poor		-		531,000
Non-Major Funds:				
County Road		-		43,800
Road/Bridge Equipment Replacement		60,775		95
Highway Tax Distribution		-		622,036
FEMA		-		13,212
Social Service		531,000		-
OASIS and Social Security		-		547,001
Health Insurance		-		96,152
Insurance Reserve		-		646,229
E911 Land Line Excise Tax		-		1,696
E911 Cell Phone Excise Tax		-		1,696
Total Transfers	\$	3,097,212	\$	3,097,212

# NOTE 17: PENSION PLAN

#### General Information about the NDPERS Pension Plan

#### North Dakota Public Employees Retirement System (Main System)

The following brief description of NDPERS is provided for general information purposes only. Participants should refer to NDCC Chapter 54-52 for more complete information.

NDPERS is a cost-sharing multiple-employer defined benefit pension plan that covers substantially all employees of the State of North Dakota, its agencies and various participating political subdivisions. NDPERS provides for pension, death and disability benefits. The cost to administer the plan is financed through the contributions and investment earnings of the plan.

Responsibility for administration of the NDPERS defined benefit pension plan is assigned to a Board comprised of seven members. The Board consists of a Chairman, who is appointed by the Governor; one member appointed by the Attorney General; one member appointed by the State Health Officer; three members elected by the active membership of the NDPERS system; and one member elected by the retired public employees. Effective July 1, 2015, the board was expanded to include two members of the legislative assembly appointed by the chairman of the legislative management.

#### **Pension Benefits**

Benefits are set by statute. NDPERS has no provision or policies with respect to automatic and ad hoc post-retirement benefit increases. Members of the Main System are entitled to unreduced monthly pension benefits beginning when the sum of age and years of credited service equal or exceed 85 (Rule of 85), or at normal retirement age (65). For members hired after January 1, 2016 the Rule of 85 will be replaced with a rule of 90 with a minimum age of 60. The monthly pension benefit is equal to 2.00% of their average monthly salary, using the highest 36 months out of the last 180 months of service, for each year of service. The plan permits early retirement at ages 55-64 with three or more years of service.

Members may elect to receive the pension benefits in the form of a single life, joint and survivor, term-certain annuity, or partial lump sum with ongoing annuity. Members may elect to receive the value of their accumulated contributions, plus interest, as a lump sum distribution upon retirement or termination, or they may elect to receive their benefits in the form of an annuity. For each member electing an annuity, total payment will not be less than the members' accumulated contributions plus interest.

#### **Death and Disability Benefits**

Death and disability benefits are set by statute. If an active member dies with less than three years of service for the Main System, a death benefit equal to the value of the member's accumulated contributions, plus interest, is paid to the member's beneficiary. If the member has earned more than three years of credited service for the Main System, the surviving spouse will be entitled to a single payment refund, life-time monthly payments in an amount equal to 50% of the member's accrued normal retirement benefit, or monthly payments in an amount equal to the member's accrued 100% Joint and Survivor retirement benefit if the member had reached normal retirement age prior to date of death. If the surviving spouse dies before the member's accumulated pension benefits are paid, the balance will be payable to the surviving spouse's designated beneficiary.

Eligible members who become totally disabled after a minimum of 180 days of service, receive monthly disability benefits equal to 25% of their final average salary with a minimum benefit of \$100. To qualify under this section, the member has to become disabled during the period of eligible employment and apply for benefits within one year of termination. The definition of disabled is set by the NDPERS in the North Dakota Administrative Code.

#### **Refunds of Member Account Balance**

Upon termination, if a member of the Main System is not vested (is not 65 or does not have three years of service), they will receive the accumulated member contributions and vested employer contributions, plus interest, or may elect to receive this amount at a later date. If the member has vested, they have the option of applying for a refund or can remain as a terminated vested participant. If a member terminated and withdrew their accumulated member contribution and is subsequently reemployed, they have the option of repurchasing their previous service.

#### Member and Employer Contributions

Member and employer contributions paid to NDPERS are set by statute and are established as a percent of salaries and wages. Member contribution rates are 7% and employer contribution rates are 7.12% of covered compensation.

The member's account balance includes the vested employer contributions equal to the member's contributions to an eligible deferred compensation plan. The minimum member contribution is \$25 and the maximum may not exceed the following:

1 to 12 months of service	Greater of one percent of monthly salary or \$25
13 to 24 months of service	Greater of two percent of monthly salary or \$25
25 to 36 months of service	Greater of three percent of monthly salary or \$25
Longer than 36 months of service	Greater of four percent of monthly salary or \$25

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2016, Cavalier County reported a liability of \$1,871,081, the Health District \$109,048, and the Job Development Authority \$43,516 respectively, for the proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2016, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Employer's proportion of the net pension liability was based on the Employer's share of covered payroll in the Main System pension plan relative to the covered payroll of all participating Main System employers. At June 30, 2016, the County's proportion was .191985 percent, which was a decrease of .011735 percent from its proportion measured as of June 30, 2015. At June 30, 2016, the Health District's proportion was .011189 percent, which was a decrease of .001216 percent from its proportion was .004465 percent, which was a decrease of .000384 percent from its proportion measured as of June 30, 2015.

For the year ended December 31, 2016, the County recognized pension expense of \$242,344, the Health District recognized pension expense of \$12,388, and the Job Development Authority recognized pension expense of \$5,433. At December 31, 2016, the Employers reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows	Deferred Inflows
County - Primary Government:	of Resources	of Resources
Differences Between Expected and Actual Experience	\$ 28,108	\$ 17,325
Changes in Proportion and Differences Between Employer		
Contributions and Proportionate Share of Contributions	35,355	72,232
Net Difference Between Projected and Actual Investment		
Earnings on Pension Plan Investments	261,043	-
Changes of Assumptions	172,490	92,955
District Contributions Subsequent to the Measurement Date	72,363	-
Total	\$ 569,359	\$ 182,512

	Deferred Outflows	Deferred Inflows
Health District:	of Resources	of Resources
Differences Between Expected and Actual Experience	\$ 1,638	\$ 1,010
Changes in Proportion and Differences Between Employer		
Contributions and Proportionate Share of Contributions	-	9,559
Net Difference Between Projected and Actual Investment		
Earnings on Pension Plan Investments	15,213	-
Changes of Assumptions	10,053	5,417
District Contributions Subsequent to the Measurement Date	4,117	-
Total	\$ 31,021	\$ 15,986

	Deferred Outflows	Deferred Inflows
Job Development Authority:	of Resources	of Resources
Differences Between Expected and Actual Experience	\$ 654	\$ 403
Changes in Proportion and Differences Between Employer		
Contributions and Proportionate Share of Contributions	413	2,168
Net Difference Between Projected and Actual Investment		
Earnings on Pension Plan Investments	6,071	-
Changes of Assumptions	4,012	2,162
District Contributions Subsequent to the Measurement Date	1,638	-
Total	\$ 12,788	\$ 4,733

\$72,363 for the County, \$4,117 for the Health District, and \$1,638 for the Job Development Authority reported as deferred outflows of resources related to pensions resulting from Employer contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2017.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows.

Year	County	Health	JDA
2017	\$ 63,313	\$ 3,690	\$ 1,472
2018	63,313	3,690	1,472
2019	120,258	7,009	2,797
2020	77,103	4,493	1,793
2021	27,373	1,595	637

#### **Actuarial Assumptions**

The total pension liability in the July 1, 2016 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	3.50%
Salary Increases	4.50% per annum
Investment Rate of Return	8.00%, net of investment expenses
Cost–of-Living Adjustments	None

For active members, inactive members and healthy retirees, mortality rates were based on the RP-2000 Combined Healthy Mortality Table set back two years for males and three years for females, projected generationally using the SSA 2014 Intermediate Cost scale from 2014. For disabled retirees, mortality rates were based on the RP-2000 Disabled Mortality Table set back one year for males (no setback for females) multiplied by 125%.

The actuarial assumptions used were based on the results of an actuarial experience study completed in 2015. They are the same as the assumptions used in the July 1, 2016, funding actuarial valuation for NDPERS.

As a result of the 2015 actuarial experience study, the NDPERS board adopted several changes to the actuarial assumptions effective July 1, 2015. This includes changes to the mortality tables, disability incidence rates, retirement rates, administrative expenses, salary scale, and percent married assumption.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the Fund's target asset allocation are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic Equity	31%	6.90%
International Equity	21%	7.55%
Private Equity	5%	11.30%
Domestic Fixed Income	17%	1.52%
International Fixed Income	5%	.45%
Global Real Assets	20%	5.38%
Cash Equivalents	1%	0.00%

# **Discount Rate**

The discount rate used to measure the total pension liability was 8 percent as of June 30, 2016. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at rates equal to those based on the July 1, 2016, Actuarial Valuation Report. For this purpose, only employer contributions that are intended to und benefits of current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments for current plan members as of June 30, 2016. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability as of June 30, 2016.

# Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the Employer's proportionate share of the net pension liability calculated using the discount rate of 8 percent, as well as what the Employer's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (7 percent) or 1-percentage-point higher (9 percent) than the current rate:

			Current			
Proportionate Share of the Net		1% Discount			1%	
Pension Liability	Decrease (7%)		Rate (8%)		Increase (9%)	
County	\$	2,654,092	\$	1,871,081	\$	1,211,353
Health District		154,682		109,048		70,598
Job Development		61,726		43,516		28,172

# **Pension Plan Fiduciary Net Position**

Detailed information about the pension plan's fiduciary net position is available in a separately issued NDPERS financial report.

#### NOTE 18: RISK MANAGEMENT

Cavalier County is exposed to various risks of loss relating to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

In 1986, state agencies and political subdivisions of the state of North Dakota joined together to form the North Dakota Insurance Reserve Fund (NDIRF), a public entity risk pool currently operating as a common risk management and insurance program for the state and over 2,000 political subdivisions. Cavalier County pays an annual premium to NDIRF for its general liability, automobile, and inland marine insurance coverage. The coverage by NDIRF is limited to losses of two million dollars per occurrence for general liability and automobile and \$2,408,176 for public assets (mobile equipment and portable property) for the county, and \$82,900 for the water resource district.

Cavalier County also participates in the North Dakota Fire and Tornado Fund and the State Bonding Fund. Cavalier County pays an annual premium to the Fire and Tornado Fund to cover property damage to buildings and personal property. Replacement cost coverage is provided by estimating replacement cost in consultation with the Fire and Tornado Fund. The Fire and Tornado Fund is reinsured by a third-party insurance carrier for losses in excess of one million dollars per occurrence during a 12-month period. The State Bonding Fund currently provides Cavalier County with blanket fidelity bond coverage in the amount of \$1,552,000 for its employees. The State Bonding Fund does not currently charge any premium for this coverage. The Water Resource District and Health District have \$171,000 and \$100,000, respectively, of blanket fidelity bond coverage.

Cavalier County participates in the worker's compensation with the Workforce, Safety and Insurance and purchases commercial insurance for employee health and accident insurance.

Settled claims resulting from these risks have not exceeded insurance coverage in any of the past three years.

#### NOTE 19: JOINT VENTURES

Under authorization of state statutes, the Cavalier County Water Resource District joined the water resource districts of Rolette County, Nelson County, Pierce County, Ramsey County, Benson County, Towner County and Walsh County to establish and operate a joint exercise of powers agreement for water management districts located within the Devils Lake basin. The joint agreement created Devils Lake Basin Joint Water Resource Board. The agreement was established for the mutual advantage of the governments. Each government appoints one member of the directors for the joint venture. The operating and capital expenses are funded by contributions from each government. Each government's share of assets, liabilities, and fund equity cannot be determined due to the lack of provisions being made for this in the joint power's agreement.

Summary financial information (the latest information available) as of and for the year ended December 31, 2007 is as follows:

Total Assets	\$ 828,235
Total Liabilities	(20,051)
Total Net Position	\$ 808,184
Total Revenues	\$ 848,156
Total Expenses	918,404
Chagne in Net Position	\$ (70,248)

Additional financial information may be obtained from the Devils Lake Basin Joint Water Resource District, 524, 4<sup>th</sup> Ave. #27, Devils Lake, ND 58301.

# NOTE 20: CONDUIT DEBT

From time to time, the County has issued Community Development Block Grant Loans to provide financial assistance to private-sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The loans are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Upon repayment of the loans, ownership of the acquired facilities transfers to the private-sector entity served by the loan issuance. Neither the County, State, nor any political subdivision thereof is obligated in any manner for repayment of the loans. Accordingly, the loans are not reported as liabilities in the accompanying financial statements.

As of December 31, 2016, there are four series of Community Development Block Grant Loans outstanding, with an aggregate principal amount payable of \$219,149.

#### NOTE 21: CONSTRUCTION COMMITMENTS

Cavalier Co. had the following open construction contract commitments as of December 31, 2016 as follows:

	4	Amended		Total			R	emaining	%
County Project:	Contract		Completed		Retainage		Balance		Complete
Sarles Bridge	\$	331,920	\$	306,431	\$	15,322	\$	40,811	92.32%
Wales Bridge		385,242		347,727		17,386		54,901	90.26%
CNOB 1039		1,866,178		1,794,893		27,280		98,565	96.18%
CNOB 1012		363,018		352,194		10,762		21,586	97.02%
C.C. #10-121-18.0		209,685		201,562		4,031		12,154	96.13%
Courthouse Piping		424,000		127,100		-		296,900	29.98%
SC 1000		654,186		607,982		11,476		57,680	92.94%
Total	\$	4,234,229	\$	3,737,889	\$	86,257	\$	582,597	88.28%

Project contract amounts include engineering costs. There is retainage totaling \$74,781 on the Sarles Bridge, Wales Bridge, CNOB 1039, CNOB 1012, and C.C #10-121-18.0 projects outstanding at December 31, 2016 that is 90% covered by the North Dakota Department of Transportation and 10% covered by Cavalier County. In addition, there is retainage totaling \$11,476 on the SC 1000 project that is 80.93% covered by the North Dakota Department of Transportation and 19.07% covered by Cavalier County. The county share of the retainage totals \$2,188 at December 31, 2016.

#### NOTE 22: TAX ABATEMENTS

Cavalier County and political subdivisions within the county can negotiate property tax abatement agreements with individuals and various commercial entities/businesses. Cavalier County and the political subdivisions within have the following types of tax abatement agreements with various individuals and commercial entities at December 31, 2016.

Cavalier County will state individually the parties whom received a benefit of the reduction in taxes of 20% or greater when compared to the total reduction of taxes for all tax abatement programs.

#### Single Family Residence:

Single Family property owners are eligible for property tax incentives for the specified property that meet state requirements (NDCC 57-02-08(35).

General Criteria -- Up to one hundred fifty thousand dollars of the true and full value of all new single-family and condominium and townhouse residential property, exclusive of the land on which it is situated, is exempt from taxation for the first two taxable years after the taxable year in which construction is completed and the residence is owned and occupied for the first time if all of the following conditions are met:

- a. The governing body of the city/county, for property within city/county limits, or the governing body of the county, for property outside city/county limits, has approved the exemption of the property by resolution. A resolution adopted under this subsection may be rescinded or amended at any time. The governing body of the city or county may limit or impose conditions upon exemptions under this subsection, including limitations on the time during which an exemption is allowed.
- b. Special assessments and taxes on the property upon which the residence is situated are not delinquent.

2016 Reduction in Taxes:

Total program reduction in county taxes – \$3,829

#### Childhood Services Exemption:

Childhood Services (also adult daycare) are eligible for property tax incentives if they meet state requirements (NDCC 57-02-08(36) and the guidelines stated below. The following criteria are only guidelines.

The governing body of the city, for property within city limits, or of the county, for property outside city limits, may grant a property tax exemption for the portion of fixtures, buildings, and improvements, used primarily to provide early childhood services by a corporation, limited liability company, or organization licensed under chapter 50-11.1 or used primarily as an adult day care center. However, this exemption is not available for property used as a residence.

<u>2016 Reduction in Taxes – Due to Agreements with Other Entities:</u> Total program reduction in county taxes – \$2,479

#### NOTE 23: SUBSEQUENT EVENTS

County:

Initially on November 11, 2016, the county entered into an agreement to finance up to \$500,000 to finance the cost of a courthouse boiler pipe project. On December 30, 2016, the county drew down \$100,000 of the loan balance. During 2017, the county drew down an additional \$316,210 of loan proceeds in 2017 to pay for the boiler pipe project making the total loan balance \$416,210. On May 30, 2017, the county entered into a revised agreement changing the total loan principal borrowed to \$416,210. Annual loan payments of \$64,932 are due on or before May 30<sup>th</sup> of each year beginning in 2018 through 2024. Interest is at 2.25%. On February 23, 2017, the County entered into a loan agreement with Farmers and Merchants Bank to finance the purchase of a snow plow truck. Five annual payments of \$27,638 are due on or before May 1<sup>st</sup> beginning in 2018 through 2022. Interest is at 1.95% with \$130,000 financed, and \$25,000 paid down at the time of purchase.

A temporary note (Loan #20941656) in the amount of \$102,075 was set up on May 24, 2017 at Farmers and Merchants Bank for the purchase of a snow plow truck being built in Ohio. This loan was extended the end of July being the truck was not completely built yet. Interest was paid in the amount of \$354.47 at the time of renewal. On August 30, 2017, the County entered into the final loan agreement (Loan #20941659) with Farmers and Merchants Bank to finance the purchase of a snow plow truck. Interest on the temporary note was again paid on 8/30/17 in the amount of \$179.96. Five annual payments of \$27,367 are due on or before May 1<sup>st</sup> beginning in 2018 through 2022. Interest is at 1.95% with \$130,000 financed at the time of purchase.

On June 27, 2017, the County entered into an agreement with Farmers and Merchants State Bank for a loan to pay for township/city tax appraisal services. The appraisal services contract is with Vanguard Appraisals. The loan with Farmers and Merchants Bank is up to \$300,000. Interest accrued on the note will be due October 1, 2017. A final note and payment schedule will be set up once the county knows how much needs to be financed. Interest is at 2.2%. As of August 7, 2017, a total of \$92,452.50 was drawn down to make payments to Vanguard Appraisals. The county will continue to borrow proceeds as Vanguard bills their services monthly. Townships/Cities are required to pay the county back the amount of the loan over several years. Payments will be made on the note as the county collects from the townships and cities.

# Water Resource District:

The Water Resource District paid off their remaining two loan balances in 2017 totaling \$7,313 for the Bathhouse, and \$107,490 for the Mulberry Phase IV project.

# NOTE 24: PRIOR PERIOD ADJUSTMENTS

Net position for the county has been restated for capital assets adjustment to beginning Vehicles and Equipment and an adjustment to beginning Loans Payable.

The effect of the prior period adjustments to beginning net position are as follows:

Governmental Activities - County		Amounts		
Beginning Net Position, as previously reported		15,441,488		
Adjustments to restate the January 1, 2015 Net Position:				
Capital Assets Adjustments - beginning Vehicles & Equipment		1,767		
Adjustment - beginning Loans Payable		(90)		
Net Position January 1, as restated	\$	15,443,165		

# BUDGETARY COMPARISON SCHEDULE GENERAL FUND For the Year Ended December 31, 2016

	Original Budget	Final Budget	Actual Amounts	ariance with nal Budget	
<u>Revenues:</u> Taxes Intergovernmental Charges for Services Licenses, Permits and Fees Interest Income Miscellaneous	\$ 1,782,500 785,500 1,300 236,027 35,000 32,400	\$ 1,782,500 785,500 1,300 236,027 35,000 32,400	\$ 1,819,572 568,888 277,509 1,010 35,438 107,480	\$ 37,072 (216,612) 276,209 (235,017) 438 75,080	
Total Revenues	\$ 2,872,727	\$ 2,872,727	\$ 2,809,897	\$ (62,830)	
Expenditures: Current: General Government Public Safety Health and Welfare Capital Outlay Debt Service: Principal Interest & Service Charges	\$ 1,693,820 1,027,533 54,562 20,500 -	\$ 1,693,820 1,138,795 54,562 23,000 - -	\$ 1,694,360 1,138,764 54,562 23,000 8,154 67	\$ (540) 31 - - (8,154) (67)	
Total Expenditures	\$ 2,796,415	\$ 2,910,177	\$ 2,918,907	\$ (8,730)	
Excess (Deficiency) of Revenues Over Expenditures	\$ 76,312	\$ (37,450)	\$ (109,010)	\$ (71,560)	
<u>Other Financing Sources (Uses):</u> Transfers in Transfers out	\$ - -	\$ - -	\$ 1,392,774 (100,000)	\$ 1,392,774 (100,000)	
Total Other Financing Sources and Uses	\$-	\$-	\$ 1,292,774	\$ 1,292,774	
Net Change in Fund Balances	\$ 76,312	\$ (37,450)	\$ 1,183,764	\$ 1,221,214	
Fund Balance - January 1	\$ 1,746,648	\$ 1,746,648	\$ 1,746,648	\$ 	
Fund Balance - December 31	\$ 1,822,960	\$ 1,709,198	\$ 2,930,412	\$ 1,221,214	

The notes to the required supplementary information are an integral part of this statement.

# BUDGETARY COMPARISON SCHEDULE FARM TO MARKET ROAD FUND For the Year Ended December 31, 2016

	 Original Budget	Final Budget	A	Actual Amounts	 iance with
<u>Revenues:</u> Taxes	\$ 577,500	\$ 577,500	\$	584,464	\$ 6,964
<u>Expenditures:</u> Current: Highways & Bridges	\$ 898,247	\$ 898,247	\$	437,286	\$ 460,961
Excess (Deficiency) of Revenues Over Expenditures	\$ (320,747)	\$ (320,747)	\$	147,178	\$ 467,925
Fund Balances - January 1	\$ 30,042	\$ 30,042	\$	30,042	\$ -
Fund Balances - December 31	\$ (290,705)	\$ (290,705)	\$	177,220	\$ 467,925

# BUDGETARY COMPARISON SCHEDULE COUNTY ROAD & BRIDGE FUND For the Year Ended December 31, 2016

	 Original Budget	Final Budget	Actual Amounts	 riance with nal Budget
<u>Revenues:</u> Taxes Charges for Services	\$ 800,700 250,000	\$ 800,700 250,000	\$ 808,036 260,212	\$ 7,336 10,212
Total Revenues	\$ 1,050,700	\$ 1,050,700	\$ 1,068,248	\$ 17,548
<u>Expenditures:</u> Current: Highways & Bridges Debt Service: Principal Interest	\$ 1,679,759 - -	\$ 1,679,759 - -	\$ 1,064,483 161,685 15,479	\$ 615,276 (161,685) (15,479)
Total Expenditures	\$ 1,679,759	\$ 1,679,759	\$ 1,241,647	\$ 438,112
Excess (Deficiency) of Revenues Over Expenditures	\$ (629,059)	\$ (629,059)	\$ (173,399)	\$ 455,660
<u>Other Financing Sources (Uses):</u> Transfers In Transfers Out	\$ -	\$ -	\$ 673,139 (493,349)	\$ 673,139 (493,349)
Total Other Financing Sources (Uses)	\$ -	\$ -	\$ 179,790	\$ 179,790
Net Change in Fund Balances	\$ (629,059)	\$ (629,059)	\$ 6,391	\$ 635,450
Fund Balances - January 1	\$ (8,747)	\$ (8,747)	\$ (8,747)	\$ 
Fund Balances - December 31	\$ (637,806)	\$ (637,806)	\$ (2,356)	\$ 635,450

# BUDGETARY COMPARISON SCHEDULE ROAD AND BRIDGE EXCESS LEVY FUND For the Year Ended December 31, 2016

	Original Budget	Final Budget	Actual Amounts	 riance with nal Budget
<u>Revenues:</u> Taxes Intergovernmental	\$ 3,000 4,000,000	\$ 3,000 4,000,000	\$ 5,198 3,154,092	\$ 2,198 (845,908)
Total Revenues	\$ 4,003,000	\$ 4,003,000	\$ 3,159,290	\$ (843,710)
<u>Expenditures:</u> Current: Highways and Bridges	\$ 410,000	\$ 3,305,271	\$ 3,289,210	\$ 16,061
Excess (Deficiency) of Revenues Over Expenditures	\$ 3,593,000	\$ 697,729	\$ (129,920)	\$ (827,649)
<u>Other Financing Sources (Uses):</u> Transfers In Transfers Out	\$ -	\$ -	\$ 439,524 (946)	\$ 439,524 (946)
Total Other Financing Sources (Uses)	\$ -	\$ -	\$ 438,578	\$ 438,578
Net Change in Fund Balances	\$ 3,593,000	\$ 697,729	\$ 308,658	\$ (389,071)
Fund Balances - January 1	\$ 820,789	\$ 820,789	\$ 820,789	\$ 
Fund Balances - December 31	\$ 4,413,789	\$ 1,518,518	\$ 1,129,447	\$ (389,071)

# BUDGETARY COMPARISON SCHEDULE COUNTY POOR FUND For the Year Ended December 31, 2016

		Original Budget		Final Budget		Actual Amounts		riance with nal Budget
<u>Revenues:</u> Taxes	\$	600,000	\$	600,000	\$	609,767	\$	9,767
Expenditures: Current:	•		•	0.040	<b>^</b>	0.000	•	5 000
Health & Welfare	\$	-	\$	9,019	\$	3,380	\$	5,639
Excess (Deficiency) of Revenues Over Expenditures	\$	600,000	\$	590,981	\$	606,387	\$	15,406
<u>Other Financing Sources (Uses):</u> Transfers Out	\$	-	\$	-	\$	(531,000)	\$	(531,000)
Net Change in Fund Balances	\$	600,000	\$	590,981	\$	75,387	\$	(515,594)
Fund Balances - January 1	\$	718,428	\$	718,428	\$	718,428	\$	
Fund Balances - December 31	\$	1,318,428	\$	1,309,409	\$	793,815	\$	(515,594)

PENSION SCHEDULES For the Year Ended December 31, 2016

# Schedule of Employer's Share of Net Pension Liability ND Public Employees Retirement System Last 10 Fiscal Years\*

Cavalier County Primary Government:	2016	2015	2014
District's proportion of the net pension liability			
(asset)	0.191985%	0.203720%	0.195652%
District's proportionate share of the net pension			
liability (asset)	\$ 1,871,081	\$ 1,385,261	\$ 1,241,845
District's covered-employee payroll	\$ 1,934,759	\$ 1,814,902	\$ 1,648,126
District's proportionate share of the net pension			
liability (asset) as a percentage of its covered-			
employee payroll	96.71%	76.33%	75.35%
Plan fiduciary net position as a percentage of the			
total pension liability	70.46%	77.15%	77.70%

Health District:	2016	2015	2014
District's proportion of the net pension liability			
(asset)	0.011189%	0.012405%	0.012858%
District's proportionate share of the net pension			
liability (asset)	\$ 109,048	\$ 84,352	\$ 81,612
District's covered-employee payroll	\$ 112,758	\$ 110,511	\$ 108,312
District's proportionate share of the net pension			
liability (asset) as a percentage of its covered-			
employee payroll	96.71%	76.33%	75.35%
Plan fiduciary net position as a percentage of the			
total pension liability	70.46%	77.15%	77.70%

Job Development Authority:	2016	2015	2014
District's proportion of the net pension liability			
(asset)	0.004465%	0.004849%	0.004737%
District's proportionate share of the net pension			
liability (asset)	\$ 43,516	\$ 32,972	\$ 30,067
District's covered-employee payroll	\$ 45,000	\$ 43,200	\$ 39,900
District's proportionate share of the net pension			
liability (asset) as a percentage of its covered-			
employee payroll	96.70%	76.32%	75.36%
Plan fiduciary net position as a percentage of the			
total pension liability	70.46%	77.15%	77.70%

\*Complete data for this schedule is not available prior to 2014.

# Schedule of Employer Contributions ND Public Employees Retirement System Last 10 Fiscal Years\*

Cavalier County Primary Government:	2016	2015	2014
Statutorily required contribution	\$ 140,073	\$ 137,856	\$ 117,347
Contributions in relation to the statutorily required			
contribution	\$ 139,245	\$ 131,433	\$ 117,347
Contribution deficiency (excess)	\$ 828	\$ 6,423	\$ -
District's covered-employee payroll	\$ 1,934,759	\$ 1,814,902	\$ 1,648,126
Contributions as a percentage of covered-			
employee payroll	7.20%	7.24%	7.12%

Health District:	2016	2015	2014
Statutorily required contribution	\$ 8,164	\$ 8,394	\$ 7,712
Contributions in relation to the statutorily required			
contribution	\$ 8,680	\$ 7,868	\$ 7,712
Contribution deficiency (excess)	\$ (516)	\$ 526	\$ -
District's covered-employee payroll	\$ 112,758	\$ 110,511	\$ 108,312
Contributions as a percentage of covered-			
employee payroll	7.70%	7.12%	7.12%

Job Development Authority:	Ι	2016	2015	2014
Statutorily required contribution	\$	3,258	\$ 3,281	\$ 2,841
Contributions in relation to the statutorily required				
contribution	\$	3,465	\$ 3,076	\$ 2,841
Contribution deficiency (excess)	\$	(207)	\$ 205	\$ -
District's covered-employee payroll	\$	45,000	\$ 43,200	\$ 39,900
Contributions as a percentage of covered-				
employee payroll		7.70%	7.12%	7.12%

\*Complete data for this schedule is not available prior to 2014.

## NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION December 31, 2016

## NOTE 1: STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### **Budgetary Information:**

- The county commission adopts an "appropriated budget" on a basis consistent with accounting principles generally accepted in the United States (GAAP).
- The county auditor prepares an annual budget for the general fund and each special revenue fund of the county. NDCC 11-23-02. The budget includes proposed expenditures and means of financing them.
- The county commission holds a public hearing where any taxpayer may appear and shall be heard in favor of or against any proposed disbursements or tax levies. When the hearing shall have been concluded, the board shall adopt such estimate as finally is determined upon. All taxes shall be levied in specific amounts and shall not exceed the amount specified in the published estimates. NDCC 11-23-04
- The board of county commissioners, on or before the October meeting shall determine the amount of taxes that shall be levied for county purposes and shall levy all such taxes in specific amounts. NDCC 11-23-05
- Each budget is controlled by the county auditor at the revenue and expenditure function/object level.
- The current budget, except for property taxes, may be amended during the year for any revenues and appropriations not anticipated at the time the budget was prepared. NDCC 57-15-31.1
- All appropriations lapse at year-end.

## NOTE 2: PENSIONS - CHANGES OF ASSUMPTIONS

Amounts reported in 2015 reflect actuarial assumption changes effective July 1, 2015 based on the results of an actuarial experience study completed in 2015. This includes changes to the mortality tables, disability incidence rates, retirement rates, administrative expenses, salary scale, and percent married assumption.

## NOTE 3: BUDGET TO ACTUAL AMOUNTS – ADJUSTMENTS

The County entered into a loan into to help finance the costs of a boiler pipe project for the courthouse in 2016 and 2017. The loan proceeds and corresponding expenditures were reported on the statement of revenues, expenditures, and changes in fund balance – governmental funds, but were not reported on the budgetary comparison schedule in the general fund. The county didn't budget for these funds and these transactions were not recorded on the county's general ledger. The differences are as follows:

General Fund	Combined Statement Adjustment				E	Budget to Actual
Expenditures	\$ 3,018,9	07	\$	(100,000)	\$	2,918,907
Loan Proceeds	100,0	00		(100,000)		-

The County also entered into a loan for a snow plow truck in 2016. The loan proceeds and corresponding expenditures were reported on the statement of revenues, expenditures, and changes in fund balance – governmental funds, but were not reported on the budgetary comparison schedule in the road and bridge fund. The county didn't budget for these funds and these transactions were not recorded on the county's general ledger. The differences are as follows:

Road & Bridge Fund	Combined Statement	Adjustment	Budget to Actual
Expenditures	\$ 1,371,647	\$ (130,000)	\$ 1,241,647
Loan Proceeds	130,000	(130,000)	-

# NOTE 4: LEGAL COMPLIANCE - BUDGETS

# **BUDGET AMENDMENTS**

The board of county commissioners amended the county budgeted expenditures for 2016 as follows:

	Original Budget		Budget Amendment		Amended Budget	
Major Funds						
General	\$	2,796,415	\$	113,762	\$	2,910,177
Road & Bridge Excess Levy		410,000		2,895,271		3,305,271
County Poor		-		9,019		9,019
Nonmajor Special Revenue Funds						
County Road		-		1,127		1,127
Road & Bridge Equipment Replacement		41,500		22,600		64,100
FEMA Funds		-		10,649		10,649
Emergency Fund		-		63		63
Veteran's Service Officer		13,613		7,850		21,463
Overload		-		20,965		20,965
Weed Control		115,763		45,679		161,442
Document Preservation		-		911		911

#### SCHEDULE OF FUND ACTIVITY - CLIENT BASIS For the Year Ended December 31, 2016

	Balance 1-1-16 Receipts			Transfers Transfers In Out		Disbursements	Balance 12-31-16	
Primary Government:			I					
<u>Major Funds:</u>								
General Fund	\$ 1,485,121.4		2,838,561.39	\$ 1,392,773.81		\$ 2,910,157.09	\$ 2,806,299.55	
State Revenue Sharing Invested	100,000.0	00	-	-	100,000.00	-	-	
Total General Fund	\$ 1,585,121.4	4 \$	2,838,561.39	\$ 1,392,773.81	\$ 100,000.00	\$ 2,910,157.09	\$ 2,806,299.55	
<u>Special Revenue Funds (Major):</u>								
Farm to Market Roads	\$ 30,041.7	'9 \$	584,464.97	\$ -	\$ -	\$ 437,285.95	\$ 177,220.81	
County Road and Bridge	540.8	35	1,068,246.84	673,138.95	493,348.76	1,247,771.64	806.24	
Road and Bridge Excess Levy	849,418.4	9	2,960,413.25	439,523.54	945.73	3,305,271.36	943,138.19	
County Poor	724,067.8	34	609,766.92	-	531,000.00	9,019.19	793,815.57	
Total Major Special Revenue Funds	\$ 1,604,068.9	97 \$	5,222,891.98	\$ 1,112,662.49	\$ 1,025,294.49	\$ 4,999,348.14	\$ 1,914,980.81	
Non-Major Funds:								
Special Revenue Funds:								
County Road	\$ 58,589.0	0 \$	202,319.52	\$ -	\$ 43,799.62	\$ 1,126.55	\$ 215,982.35	
Road/Bridge Equipment Replacement	26,536.1		-	60,774.84	94.57	64,100.00	23,116.44	
Highway Tax Distribution	63,121.0	)3	569,153.57	-	622,036.27	-	10,238.3	
FEMA	23,861.6	69	-	-	13,212.38	10,649.31	-	
Social Service	789.4	8	214,935.97	531,000.00	-	746,239.60	485.85	
Emergency Fund	49,333.3	32	11,233.12	-	-	62.60	60,503.84	
Veteran's Service Officer	80,218.9	96	26,165.63	-	-	21,462.88	84,921.71	
OASIS and Social Security	547,001.3	34	-	-	547,001.34	-	-	
Health Insurance	96,151.8	31	-	-	96,151.81	-	-	
Overload	-		20,965.00	-	-	20,965.00	-	
County Agent	142,471.0	00	179,837.57	-	-	119,271.42	203,037.15	
Weed Control	74,943.3	84	188,264.47	-	-	161,441.79	101,766.02	
Insurance Reserve	646,229.4		· -	-	646,229.40	-	-	
E911 Land Line Excise Tax	213,520.9		24,863.85	-	1,695.63	3,758.58	232,930.59	
E911 Cell Phone Excise Tax	232,065.9		33,767.75	-	1,695.63	164,693.44	99,444.63	
Hazardous Chemicals (Emg. Mgr. Trust)	7,365.0		1,612.50	-	-	-	8,977.54	
Document Preservation	11,219.5		8,443.00	-	-	911.24	18,751.35	
Total Non-Major Special Revenue Funds	\$ 2,273,418.0	)7 \$	1,481,561.95	\$ 591,774.84	\$ 1,971,916.65	\$ 1,314,682.41	\$ 1,060,155.80	
Total Governmental Funds	\$ 5,462,608.4	8 \$	9,543,015.32	\$ 3,097,211.14	\$ 3,097,211.14	\$ 9,224,187.64	\$ 5,781,436.16	
Agency Funds:								
Sheriff Trust	\$ 2,423.0	0 \$	1,507.00	\$ -	\$ -	\$ 425.00	\$ 3,505.00	
Victims Assistance Fund	1,300.0	00	1,435.00	-	-	1,300.00	1,435.00	
County Library (Agency)	1,776.4	1	105,239.38	-	-	104,822.25	2,193.54	
Historical Society (Agency)	192.1	8	11,233.12	-	-	11,166.34	258.96	
County Ambulance (Agency)	2,310.9	99	134,880.05	-	-	134,082.05	3,108.99	
Estimated Taxes	-		2,301.21	-	-	-	2,301.21	
State Medical Center Levy	56.9	)3	44,983.65	-	-	44,909.33	131.25	
Job Development Authority	169.9	97	145,454.38	-	-	145,232.64	391.71	
Game and Fish (State)	2,442.0	0	10,646.00	-	-	13,088.00	-	
Soil Conservation District	1,642.7		90,237.91	-	-	89,664.99	2,215.64	
Domestic Violence Prevention	70.0		630.00	-	-	630.00	70.00	
O and an Other and	1,540.4		126,445.00	-	-	125,912.86	2,072.54	
Senior Citizens	5,777.6		5,401.73	-	-	1,898.00	9,281.37	
NDSU County Agent Trust	5,777.0		58,141.55	-	-	57,966.00	1,382.73	
	1,207.1	8	00,111.00					
NDSU County Agent Trust			86,560.78	-	-	86,152.34	2,019.79	
NDSU County Agent Trust Cavalier County Health District	1,207.1	85		-	-	44,694.12		
NDSU County Agent Trust Cavalier County Health District Cav. County Water Resource District	1,207.1 1,611.3 770.5	85 60	86,560.78 44,960.04	-			1,036.42	
NDSU County Agent Trust Cavalier County Health District Cav. County Water Resource District City Airport Authority Drain Maintenance	1,207.1 1,611.3 770.5 8,511.0	85 60 05	86,560.78 44,960.04 220,503.69			44,694.12 216,224.99	1,036.42 12,789.75	
NDSU County Agent Trust Cavalier County Health District Cav. County Water Resource District City Airport Authority Drain Maintenance	1,207.1 1,611.3 770.5 8,511.0 105,385.9	85 60 95 99	86,560.78 44,960.04 220,503.69 2,176,032.79	- - -		44,694.12 216,224.99 2,185,268.37	1,036.42 12,789.75 96,150.4	
NDSU County Agent Trust Cavalier County Health District Cav. County Water Resource District City Airport Authority Drain Maintenance Total Cities, Parks & Townships	1,207.1 1,611.3 770.5 8,511.0	85 60 95 99 66	86,560.78 44,960.04 220,503.69			44,694.12 216,224.99	2,019.79 1,036.42 12,789.75 96,150.41 70,000.29 3,922.14	
NDSU County Agent Trust Cavalier County Health District Cav. County Water Resource District City Airport Authority Drain Maintenance Total Cities, Parks & Townships Total School Districts	1,207.1 1,611.3 770.5 8,511.0 105,385.9 53,386.5	85 50 95 99 56 86	86,560.78 44,960.04 220,503.69 2,176,032.79 2,926,856.00	- - - - - - - -	-	44,694.12 216,224.99 2,185,268.37 2,910,242.27	1,036.42 12,789.75 96,150.4 70,000.25	



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STATE OF NORTH DAKOTA OFFICE OF THE STATE AUDITOR STATE CAPITOL 600 E. BOULEVARD AVENUE - DEPT. 117 BISMARCK, NORTH DAKOTA 58505

#### REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Independent Auditor's Report

Board of County Commissioners Cavalier County Langdon, North Dakota

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Cavalier County, Langdon, North Dakota, as of and for the year ended December 31, 2016, and the related notes to the financial statements, which collectively comprise Cavalier County's basic financial statements, and have issued our report thereon dated October 2, 2017.

# Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Cavalier County's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Cavalier County's internal control. Accordingly, we do not express an opinion on the effectiveness of Cavalier County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

# **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Cavalier County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that is required to be reported under *Government Auditing Standards*.

# Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

/S/

Joshua C. Gallion State Auditor

Fargo, North Dakota October 2, 2017

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS For the Year Ended December 31, 2016

# Section I - Summary of Auditor's Results

# Financial Statements

Type of Report Issued? Governmental Activities Aggregate Discretely Presented Component Units Major Funds Aggregate Remaining Fund Information	Unmodified Unmodified Unmodified Unmodified				
Internal control over financial reporting:					
Material weaknesses identified?	Yes	X None N	oted		
Significant deficiencies identified not considered to be material weaknesses?	Yes	X None N	oted		
Noncompliance material to financial statements noted?	Yes	X None N	oted		

# Section II – Financial Statement Findings

No matters were reported.

You may obtain audit reports on the internet at:

www.nd.gov/auditor/

or by contacting the Division of Local Government Audit

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