# BEULAH PARK DISTRICT BEULAH, NORTH DAKOTA

**AUDITED FINANCIAL STATEMENTS** 

FOR THE YEAR ENDED DECEMBER 31, 2016

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# PARK DISTRICT OFFICIALS (UNAUDITED) DECEMBER 31, 2016

Robby Volk	President
Deb Schlecht	Vice President
Kris Martens	Commissioner
Rick Alexander	Commissioner
Jim Nelson	Commissioner
Bridgette Martens	Park District Director
Robert Mohl	Park Superintendent
Debra Bonebrake	Office Manager



## INDEPENDENT AUDITOR'S REPORT

To the Board of Park Commissioners Beulah Park District Beulah, North Dakota

# **Report on the Financial Statements**

We have audited the accompanying modified cash basis financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Beulah Park District, as of and for the year ended December 31, 2016, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

# Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note 1; this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

# **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our unmodified and adverse audit opinions.

# **Summary of Opinion Units**

**Opinion Unit** Type of Opinion Governmental Activities Adverse Unmodified General Fund Recreation Fund Unmodified Facilities Fund Unmodified Forestry Fund Unmodified Wellness Center Fund Unmodified Aggregated Remaining Fund Information Unmodified

# **Basis for Adverse Opinion on Governmental Activities**

As discussed in Note 1 to the financial statements, management has not recorded capital assets and the related depreciation expense for those assets, or special assessment debt in the governmental activities. Accounting principles applicable to the District's modified cash basis of accounting require that capital assets, related depreciation expense, and special assessment debt be presented. The amount by which this would affect the assets, liabilities, net position, and expenses of the governmental activities has not been determined.

# **Adverse Opinion**

In our opinion, because of the significance of the matter discussed in the preceding paragraph, the financial statements referred to above do not present fairly, in conformity with the basis of accounting described in Note 1, the modified cash basis financial position of the governmental activities of Beulah Park District as of December 31, 2016, or the changes in financial position for the year then ended in accordance with the modified cash basis.

# **Unmodified Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash basis financial position of each major fund and the aggregate remaining fund information of the Beulah Park District, as of December 31, 2016, and the respective changes in modified cash basis financial position thereof for the year then ended in accordance with the modified cash basis of accounting described in Note 1.

# **Basis of Accounting**

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

# **Emphasis of Matters**

As described in Note 11 to the financial statements, a prior period adjustment has been made to properly state opening cash balances. Our opinions are not modified with respect to this matter.

## **Other Matters**

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Beulah Park District's basic financial statements. The combining non-major fund financial statements, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining non-major fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining non-major fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole on the basis of accounting described in Note 1.

The listing of Park District officials has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on this schedule.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 28, 2017 on our consideration of the Beulah Park District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Beulah Park District's internal control over financial reporting and compliance.

BRADY, MARTZ & ASSOCIATES, P.C.

**BISMARCK, NORTH DAKOTA** 

December 28, 2017

Forady Martz

# STATEMENT OF NET POSITION – MODIFIED CASH BASIS DECEMBER 31, 2016

ASSETS	
Cash and cash equivalents	\$ 742,437
LIABILITIES	
Current liabilities:	
Payroll liabilities	2,759
Capital lease payable - current portion	8,381
Notes payable - current portion	 12,544
Total current liabilities	23,684
Non-current liabilities:	
Capital lease payable - non-current portion	17,802
Notes payable - non-current portion	119,070
Total non-current liabilities	136,872
Total liabilities	160,556
NET POSITION	
Restricted for:	
Wellness center	561,607
Special assessments	49,131
Unrestricted	(28,857)
Total net position	\$ 581,881

# STATEMENT OF ACTIVITIES – MODIFIED CASH BASIS FOR THE YEAR ENDED DECEMBER 31, 2016

					Progr	am Receipts			(Disbursement) Receipt and Changes in Net Position
			CI	narges for		ating Grants	Car	oital Grants	 TTOT I CONTON
	Dis	bursements		Services	•	Contributions	-	Contributions	Total
Governmental Activities:		<del>Bullolliollio</del>		20171000	4.14		and t	<del>20111120110110</del>	
Culture and recreation	\$	636,553	\$	195,701	\$	18,853	\$	121,764	\$ (300,235)
Capital outlay		497,681		, -		, -		-	(497,681)
Interest on long-term debt		5,877							(5,877)
Total governmental activities	\$	1,140,111	\$	195,701	\$	18,853	\$	121,764	(803,793)
	F S S	neral Receipts Property taxes Sales tax State revenue nterest		g					279,566 583,281 66,574 232
	Λ	/liscellaneous							19,670
	Tot	tal general rec	eipts						 949,323
	Ch	ange in net po	145,530						
	Ne	t position - be		459,923					
	Pri	or period adju	(23,572)						
	Ne	t position - be	ginning	g of year, res	tated				436,351
	Ne	t position - end	d of ye	ar					\$ 581,881

See Notes to the Financial Statements

# BALANCE SHEET – GOVERNMENTAL FUNDS – MODIFIED CASH BASIS DECEMBER 31, 2016

								V	Vellness			
	 General	Re	ecreation	F	acilities	F	orestry		Center	N	on-Major	Total
ASSETS			_		_		_		_		_	
Cash and cash equivalents	\$ 171,524	\$	-	\$	-	\$	-		570,913	\$	-	\$ 742,437
Due from other funds	304,896				_				1,988		49,131	356,015
Total assets	\$ 476,420	\$		\$	-	\$	-	\$	572,901	\$	49,131	\$ 1,098,452
LIABILITIES												
Payroll liabilities	\$ 2,759	\$	-	\$	-	\$	-	\$	-	\$	-	\$ 2,759
Due to other funds	 		130,618		135,308		90,089					 356,015
Total liabilities	 2,759		130,618		135,308		90,089					 358,774
FUND BALANCES												
Restricted for:												
Wellness center	-		-		-		-		561,607		-	561,607
Special assessments	-		-		-		-		-		49,131	49,131
Committed	-		-		-		-		11,294		-	11,294
Unassigned	 473,661		(130,618)		(135,308)		(90,089)					117,646
Total fund balances	473,661		(130,618)		(135,308)		(90,089)		572,901		49,131	 739,678
Total liabilities and fund balances	\$ 476,420	\$	-	\$	-	\$	-	\$	572,901	\$	49,131	\$ 1,098,452

RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE GOVERNMENT WIDE STATEMENT OF NET POSITION – MODIFIED CASH BASIS DECEMBER 31, 2016

Total Governmental Funds Balance	\$ 739,678
Amounts reported for governmental activities in the statement of net position are different because:	
Long-term liabilities not due and payable in the current period and therefore are not included in the fund:	
Capital lease payable	(26,183)
Notes payable	 (131,614)
Net position of governmental activities	\$ 581,881

STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCE - GOVERNMENTAL FUNDS – MODIFIED CASH BASIS FOR THE YEAR ENDED DECEMBER 31, 2016

					Wellness		
RECEIPTS	General	Recreation	Facilities	Forestry	Center	Non-Major	Total
Taxes	\$ 240,804	\$ 358	\$ 45,673	\$ 242	\$ 568,067	\$ 7,703	\$ 862,847
State revenue sharing	66,574	-	-	-	-	-	66,574
Charges for services	162,699	23,115	9,887	-	-	-	195,701
Grants and contributions	14,365	2,575	113,102	10,575	-	-	140,617
Interest	232	-	-	-	-	-	232
Miscellaneous	5,072	4,580	738				10,390
Total receipts	489,746	30,628	169,400	10,817	568,067	7,703	1,276,361
DISBURSEMENTS							
Current:							
Culture and recreation	425,629	50,389	103,930	20,636	1,928	34,041	636,553
Capital outlay	28,189	1,389	183,928	9,668	274,507	-	497,681
Debt service:							
Principal retirement	8,743	-	17,070	-	-	-	25,813
Interest	4,400		1,477				5,877
Total disbursements	466,961	51,778	306,405	30,304	276,435	34,041	1,165,924
Excess of receipts over (under) disbursements	22,785	(21,150)	(137,005)	(19,487)	291,632	(26,338)	110,437
OTHER FINANCING SOURCES (USES)							
Proceeds from notes payable issued	-	-	20,000	-	-	-	20,000
Proceeds from the sale of equipment	9,280	-	-	-	-	-	9,280
Transfers in (out)	63,940					(63,940)	
Total other financing sources (uses)	73,220		20,000			(63,940)	29,280
Excess of receipts and other sources							
(uses) over (under) disbursements	96,005	(21,150)	(117,005)	(19,487)	291,632	(90,278)	139,717
Fund balance - January 1, as originally stated	377,656	(109,468)	(18,303)	(70,602)	304,841	139,409	623,533
Prior period adjustment	<u>-</u> _		<u> </u>	<u> </u>	(23,572)		(23,572)
Fund balance - January 1, restated	377,656	(109,468)	(18,303)	(70,602)	281,269	139,409	599,961
Fund balance - December 31	\$ 473,661	\$ (130,618)	\$ (135,308)	\$ (90,089)	\$ 572,901	\$ 49,131	\$ 739,678

See Notes to the Financial Statements

RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCE TO THE GOVERNMENT WIDE STATEMENT OF ACTIVITIES – MODIFIED CASH BASIS FOR THE YEAR ENDED DECEMBER 31, 2016

Net Change in Fund Balance - Total Governmental Funds	\$ 139,717
Amounts reported for governmental activities in the statement of activities are different because:	
Debt proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position.	
Proceeds from notes payable	(20,000)
Repayment of principal on long-term debt consumes the current financial resources of the governmental funds. However, there is no effect on net position. The following are principal payments on long-term debt during the year ended December 31, 2016:	
Principal payment on capital leases	8,053
Principal payment on notes payable	17,760

\$ 145,530

Change in net position

# STATEMENT OF ASSETS AND LIABILITIES – MODIFIED CASH BASIS – FIDUCIARY FUNDS DECEMBER 31, 2016

	V	/ellness
		Center
	Fo	undation
		Fund
ASSETS		
Cash and cash equivalents	\$	92,988
		_
LIABILITIES		
Amounts held in custody for others	\$	92,988

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2016

# NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Beulah Park District was established under the laws of the State of North Dakota. The accounting policy of Beulah Park District is to maintain the accounting records on a modified cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Records are not maintained for capital assets or debt associated with special assessments. Since capital asset records are not maintained, depreciation is not recognized and not recorded as an expense. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the government's accounting policies are described below.

# **Reporting Entity**

In evaluating how to define the District for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the reporting entity is made by applying the criteria set forth by the Governmental Accounting Standards Board. The District has also considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the District are such that exclusion would cause the District's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the District to impose its will on that organization or (2) the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on the District. Based upon the application of these criteria, the District is not includable as a component unit within another reporting entity and the District does not have a component unit.

#### **Basis of Presentation**

The District's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detail level of financial information.

#### Government-wide Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the District. The effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental receipts, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

# NOTES TO THE FINANCIAL STATEMENTS - CONTINUED DECEMBER 31, 2016

The statement of activities demonstrates the degree to which the direct disbursements of a given function or segment is offset by program receipts. Direct disbursements are those that are clearly identifiable with a specific function or segment. Program receipts include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segments. Taxes and other items not properly included among program receipts are reported instead as general receipts.

Separate financial statements are provided for the governmental funds. Major individual governmental funds are reported as separate columns in the fund financial statements. The government-wide financial statements do not include fiduciary funds that are fiduciary in nature.

# Fund Financial Statements

The fund financial statements provide information about the District's funds. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as non-major funds.

The District reports the following major governmental funds:

General - This is the District's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

Recreation - This fund is used to account for the operations of recreation programs of the District.

Facilities - This fund is used to account for the accumulation of resources for construction and maintenance of the District facilities in the City of Beulah, North Dakota.

Forestry - This fund is used to account for the receipts and disbursements related to maintenance of the District trees and landscaping.

Wellness Center – This fund is used to account for the receipts and disbursements related to the construction of a new wellness center.

# **Governmental Fund Types**

# Governmental Funds

The general fund accounts for all governmental financial resources, except for those required to be accounted for in other funds.

Special revenue funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. Special revenue funds of the District include: Recreation Fund, Facilities Fund, Forestry Fund, Special Assessment Fund, Social Security Fund, and Pension Fund. The Social Security Fund and Pension Fund were closed out at year-end (see Note6 for further details).

# NOTES TO THE FINANCIAL STATEMENTS - CONTINUED DECEMBER 31, 2016

Debt service funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest. The District does not have any debt service funds.

Capital project funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays including the acquisition and construction of district facilities and other capital assets. The Wellness Center Fund is the only capital project fund of the District.

# Fiduciary Funds

The reporting focus of fiduciary funds is on net position and changes in net position. The District's fiduciary funds are agency funds. These agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The District's agency fund consists of the following:

Wellness Center Foundation fund – This fund accounts for the financial transactions related to the Wellness Center Foundation.

# **Measurement Focus/Basis of Accounting**

Measurement focus is a term used to describe "how" transactions are recorded within the various financial statements. Basis of accounting refers to "when" transactions are recorded regardless of the measurement focus applied.

#### Measurement Focus

#### Government-wide financial statements

In the government-wide financial statements, the governmental activities are prepared using the economic resources measurement focus within the limitations of the modified cash basis of accounting.

#### Fund financial statements

In the fund financial statements, the current financial resources measurement focus or the economic resources measurement focus as applied to the modified cash basis of accounting is used as appropriate.

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The Statement of Receipts, Disbursements and Changes in Fund Balances reports on the sources (i.e., receipts and other financing sources) and uses (i.e., disbursements and other financing uses) of current financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.

# NOTES TO THE FINANCIAL STATEMENTS - CONTINUED DECEMBER 31, 2016

# Basis of Accounting

In the government-wide statement of net position and the statement of activities, governmental activities are presented using the economic resources measurement focus, within the limitations of the modified cash basis of accounting. This basis recognizes assets, liabilities, net position, receipts and disbursements / expenses when they result from cash transactions with a provision for depreciation in the government-wide statements. Long-term debt is also reported in the government-wide statements. This basis is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The District has elected to not report capital assets and the related depreciation expense, and special assessment debt that would be required by this basis of accounting.

In the fund financial statements, the current financial resources measurement focus, as applied to the modified cash basis of accounting, is used. All governmental funds utilize a current financial resources measurement focus. Only current financial assets and liabilities are generally included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.

As a result of the use of the modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

If the District utilized the basis of accounting recognized as generally accepted, the fund financial statements for governmental funds would use the modified accrual basis of accounting. All government-wide financials would be presented on the accrual basis of accounting.

# **Cash and Cash Equivalents**

Cash and cash equivalents include amounts in demand deposits, savings, and money market accounts with original maturities of less than 90 days, stated at cost.

## Due From (To) Other Funds

Due from (to) other funds arise primarily as a result of a cash deficit in one or more funds.

# **Long-Term Obligations**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities fund type statement of net position. In the fund financial statements, the face amount of debt issued is reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service disbursements.

# NOTES TO THE FINANCIAL STATEMENTS - CONTINUED DECEMBER 31, 2016

## **Fund Balance Classifications**

Generally, fund balance represents the difference between current assets and current liabilities. In the fund financial statements, the governmental funds report fund classification that comprise a hierarchy based primarily on the extent to which the District is bound to honor constraints on the specific purposes for which amounts in those funds are spent. Fund balances are classified as follows:

Nonspendable – Fund balances that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact.

Restricted – Constraints are placed on the use of fund balances which are either (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments or (b) imposed by law through constitutional provisions or enabling legislation.

Committed – Committed fund balances can only be used for specific purposes pursuant to constraints imposed by formal action of the government's highest level of decision-making authority, the governing Board. Formal action is required to rescind a fund balance commitment.

Assigned – Assigned fund balances are amounts that are constrained by the government's intent to be used for specific purposes, but are under the direction of the Board and the District's management.

Unassigned – Unassigned fund balances are those that have not been reported in any other classification. The General Fund is the only fund that can report a positive unassigned fund balance.

At December 31, 2016, the District only had restricted, committed, and unassigned fund balances. Restricted fund balances were constrained by state laws related to specific tax levies. Committed fund balances are set aside by the Board for the construction of a new wellness center building.

Flow Assumptions – When there are restricted, committed, assigned, and unassigned resources available for use in or for a particular fund or activity it is the District's policy to use restricted resources first, then committed, then assigned, then unassigned resources as they are needed.

## **Net Position**

Net position represents the difference between assets and liabilities. Net positions are classified in the following categories:

Net investment in Capital Assets – This amount consists of capital assets net of accumulated depreciation and reduced by outstanding debt that is attributed to the acquisition, construction, or improvement of the assets.

Restricted Net Position – This amount is restricted by creditors, grantors, contributors, or laws or regulations of other governments.

*Unrestricted Net Position* – This amount is the net position that does not meet the definition of "net investment in capital assets" or "restricted net position."

# NOTES TO THE FINANCIAL STATEMENTS - CONTINUED DECEMBER 31, 2016

# **Interfund Transactions**

Quasi-external transactions are accounted for as receipts and disbursements. Transactions that constitute reimbursements to a fund for disbursements/expenses initially made from it that are properly applicable to another fund, are recorded as disbursements/expenses in the reimbursing fund and as reductions of disbursements/expenses in the fund that is reimbursed.

All other interfund transactions, except quasi-external transactions and reimbursements, are reported as transfers. Nonrecurring or nonroutine permanent transfers of equity are reported as residual equity transfers. All other interfund transfers are reported as operating transfers.

# **Revenue Recognition - Property Taxes**

The Mercer county treasurer acts as an agent to collect property taxes levied in the county for all taxing authorities. Any material tax collections are distributed after the end of each month. Property taxes are levied as of January 1. The property taxes attach as an enforceable lien on half of the real estate taxes and all the current year special assessments and the second installment is the balance of the real estate taxes. The first installment is due by March 15 and the second installment is due by October 15. A 5% discount on property taxes is allowed if all taxes and current year special assessments are paid by February 15. After the due dates, the bill becomes delinquent and penalties are assessed.

Property taxes are limited by state laws. All District tax levies are in compliance with state laws.

#### **Use of Estimates**

The preparation of financial statements in conformity with the modified cash basis of accounting requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates

# NOTE 2 DEPOSITS

In accordance with North Dakota statutes, the District maintains deposits at the depository banks designated by the governing board. All depositories are members of the Federal Reserve System. Deposits must either be deposited with the Bank of North Dakota or in other financial institution situated and doing business within the state. Deposits, other than with the Bank of North Dakota, must be fully insured or bonded. In lieu of a bond, a financial institution may provide a pledge of securities equal to 110% of the deposits not covered by insurance or bonds.

Authorized collateral includes bills, notes, or bonds issued by the United States government, its agencies or instrumentalities, all bonds and notes guaranteed by the United States government, Federal Land Bank bonds, bonds, notes, warrants, certificates of indebtedness, insured certificates of deposit, shares of investment companies registered under the Investment Companies Act of 1940, and all other forms of securities issued by the State of North Dakota, its boards, agencies or instrumentalities or by any county, city, township, school district, park district, or other political subdivision of the state of North Dakota. Whether payable from special revenues or supported by the full faith and credit of the issuing body and bonds issued by any other state of the United States or such other securities approved by the banking board.

# NOTES TO THE FINANCIAL STATEMENTS - CONTINUED DECEMBER 31, 2016

# **Custodial Credit Risk**

Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. Beyond what is stated in the North Dakota Century Code, the District does not have a formal policy to further limit exposure to custodial credit risk. As noted above, the District's deposits were all either fully insured or collateralized.

The District maintains cash on deposit at various financial institutions. The amounts on deposit are insured by the FDIC up to \$250,000 per financial institution. At December 31, 2016, none of the District's deposits were exposed to custodial credit risk, as all deposits were covered by FDIC coverage and pledged collateral through local financial institutions. At December 31, 2016, \$576,112 of the District's deposits were covered by pledged securities held in the District's name.

#### NOTE 3 INTERFUND RECEIVABLES AND PAYABLES

For the year ended December 31, 2016, the District had the following interfund receivable / payable balances:

Fund	ue From	Due To		
General Fund	\$ 304,896	\$	-	
Recreation Fund	-		130,618	
Facilities Fund	-		135,308	
Forestry Fund	-		90,089	
Wellness Center Fund	1,988		-	
Non-major funds	 49,131		-	
Total all funds	\$ 356,015	\$	356,015	

The interfund balances are a result of deficit cash balances in multiple funds. The interfund balances will be eliminated through future revenues and / or transfers.

## NOTE 4 LONG-TERM LIABILITIES

The following changes have occurred in long-term liabilities of the District:

	Balance					E	Balance	Du	e within
	1/1/2016	Increases		De	ecreases	12	2/31/2016	0	ne year
Capital lease payable	\$ 34,235	\$	-	\$	(8,052)	\$	26,183	\$	8,381
Note payable	129,375		20,000		(17,761)		131,614		12,544
Total	\$ 163,610	\$	20,000	\$	(25,813)	\$	157,797	\$	20,925

# NOTES TO THE FINANCIAL STATEMENTS - CONTINUED DECEMBER 31, 2016

The District had the following outstanding loans at year ended December 31, 2016:

Capital Lease Payable	
\$43,684 capital leases through John Deere Financial dated 5/13/2015. Due in annual payments of \$9,447.94, maturing 5/13/2020. Interest rate of 4.00%. Payments are made out of the facilities fund.	\$ 26,183
Notes Payable	
\$20,000 notes payable through Union State Bank dated 11/16/2016. Due in monthly installments of \$360.40, maturing 12/06/2021. Interest Rate of 3.00%. Payments are made out of the facilities fund.	\$ 19,714
\$150,000 notes payable through Union State Bank dated 7/9/2013. Due in 9 annual payments of \$13,070.91 and one irregular last payment of \$54,079.27, maturing 7/9/2023. Interest Rate of 3.50%. Payments are made out of the general fund.	 111,900
Total Notes Payable	\$ 131,614
Total	\$ 157,797

Debt service requirements to maturity are as follows for the years ending December 31:

	Capital Lease			Notes Payable				Total					
	Principal		Principal Interest		Principal			Interest		Principal		Interest	
2017	\$	8,381	\$	1,067		12,544		4,491	\$	20,925	\$	,	5,558
2018		8,723		725		13,306		4,090		22,029			5,216
2019		9,079		370		13,759	3,630			22,838			4,460
2020		-		-		14,227		3,168		14,227			3,636
2021		-		-		14,690		2,683		14,690			3,168
2022-2026		-		-		63,088		4,100		63,088			4,100
Totals	\$	26,183	\$	2,162	\$	131,614	\$	22,168	\$	157,797	\$		26,138

# NOTE 5 FUND DEFICITS

The following funds were in a deficit cash position at December 31, 2016:

Major governmental funds	
Recreation	\$ (130,618)
Facilities	(135,308)
Forestry	(90,089)

These deficits are anticipated to be remediated by future revenues and/or fund transfers.

# NOTES TO THE FINANCIAL STATEMENTS - CONTINUED DECEMBER 31, 2016

## NOTE 6 TRANSFERS

The following is a summary of transfers for the year ended December 31, 2016:

Fund	Tra	ansfer In	Transfer Out			
Governmental funds General Fund	\$	63,940	\$	-		
Non-major governmental special revenue funds		_		(63,940)		
	\$	63,940	\$	(63,940)		

The purpose of the transfers were to close out special revenue funds for which there is no longer a restricted or committed stream of revenue to the general fund.

## NOTE 7 CHARGES FOR SERVICES

The following is a breakdown of the charges for services revenue in the Statement of Activities for the year ended December 31, 2016:

Camping fees	\$ 124,102
Fitness fees	33,164
Recreation fees	23,115
Concession income	9,347
Boat slip rentals	2,270
Shelter fees	2,005
Shower fees	1,215
Miscellaneous fees	483
	\$ 195,701

## NOTE 8 PENSION PLAN

The District contributes to the City of Beulah pension plan, a defined contribution money purchase pension plan. The plan provides for retirement benefits to plan members and beneficiaries. Benefit and contribution provisions are administered in accordance with the terms of the retirement plan. A publicly available financial report is issued that includes financial statements and required supplementary information for the plan.

Plan members are not required to contribute any percentage of their annual covered salary. The District is required to contribute 8% of the eligible employees' wages as determined by the City of Beulah. The contribution requirements of plan members and the District are established by the plan agreement. The District's required and actual contributions to the plan for the year ended December 31, 2016 were \$9,932.

NOTES TO THE FINANCIAL STATEMENTS - CONTINUED DECEMBER 31, 2016

## NOTE 9 LEGAL COMPLIANCE - BUDGETS

The District's Board follows the procedures established by North Dakota law for the budgetary process. By September 10th of each year, the preliminary budget is presented to the District's Board for review and approval. The District's board holds public hearings and may modify the preliminary budget. The final budget must be adopted before October 7th and submitted to the County Auditor by October 10th of each year. The current budget, except property taxes, may be amended during the year for any revenues and appropriations not anticipated at the time the budget was prepared. All appropriations lapse at year end. The District prepares its budget and reports its governmental funds on the same basis of accounting.

For year ended December 31, 2016, budgets were not prepared by individual funds, so it is not determinable if disbursements exceeded budgets in any of the funds.

#### NOTE 10 RISK MANAGEMENT

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. In 1986, state agencies and political subdivisions of the State of North Dakota joined together to form the North Dakota Insurance Reserve Fund (NDIRF), a public entity risk pool currently operating as a common risk management and insurance program for the state and over 2,000 political subdivisions. The District pays an annual premium for its general liability, auto and public assets insurance coverage. The coverage by NDIRF is limited to losses of two million dollars per occurrence for general liability and automobile coverage.

The District also participates jointly with the City of Beulah in the North Dakota Fire and Tornado Fund and the State Bonding Fund. The District pays an annual premium to cover property damage to buildings and personal property. Replacement cost coverage is provided by estimating replacement cost in consultation with the Fire and Tornado Fund. The Fire and Tornado Fund is reinsured by a third party insurance carrier for losses in excess of one million dollars per occurrence during a 12 month period. The State Bonding Fund currently provides the District with blanket fidelity bond coverage in the amount of \$333,000. The District also has workers' compensation with the North Dakota Workforce Safety and Insurance.

Settled claims resulting from these risks have not exceeded insurance coverage in any of the past three fiscal years.

## NOTE 11 PRIOR PERIOD ADJUSTMENT

The District has posted a prior period adjustment to its December 31, 2015 financial statements to properly record cash between the Wellness Center fund and the Wellness Center Foundation fund. The result was a net decrease in opening net position and opening fund balance in the Wellness Center fund of \$23,572.

# NOTES TO THE FINANCIAL STATEMENTS - CONTINUED DECEMBER 31, 2016

# NOTE 12 SUBSEQUENT EVENTS

The Park District had the following events occur after December 31, 2016:

- The Park District entered into a contract for the general construction of the new Wellness Center. The contract has no set dollar amount, payment is to be made based on the cost of work plus a fee, with a guaranteed maximum price of \$5,753,581.
- In May 2017, the Park District issued Sales Tax Revenue Notes, Series 2017, for \$6,500,000. There will be 24 monthly interest payments that vary from \$21,192 to \$34,058, beginning July 2017, followed by 336 monthly principal and interest payments of \$33,076 until June 2047. The interest rate on the loan is 4.25% and, in June 2022, will be adjusted to a rate that is 2.23% above the FHLB 5-year advance rate.

Subsequent events were evaluated through December 28, 2017, which is the date these financial statements were available to be issued.

# COMBINING BALANCE SHEET – NONMAJOR GOVERNMENTAL FUNDS DECEMBER 31, 2016

	Special Assessments		Social Security		Pension		Total	
ASSETS								
Due from other funds	\$	49,131	\$	-	\$	-	\$	49,131
FUND BALANCES								
Restricted for:								
Payroll taxes	\$	-	\$	-	\$	-	\$	-
Pensions		-		-		-		-
Special assessments		49,131						49,131
Total fund balances	\$	49,131	\$		\$		\$	49,131

# COMBINING STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCE - NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2016

		Special sessments	Social Security		Pension		Total	
RECEIPTS Taxes		7,383	\$	134	\$	186	\$	7,703
DISBURSEMENTS Current:								
Culture and recreation		4,523		19,586		9,932		34,041
Excess of receipts over (under) disbursements		2,860		(19,452)		(9,746)		(26,338)
OTHER FINANCING SOURCES (USES) Transfers in (out)				(34,361)		(29,579)		(63,940)
Excess of receipts and other sources (uses) over (under) disbursements		2,860		(53,813)		(39,325)		(90,278)
Fund balance - January 1		46,271		53,813		39,325		139,409
Fund balance - December 31	\$	49,131	\$		\$	-	\$	49,131



# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Park Commissioners Beulah Park District Beulah, North Dakota

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Beulah Park District, as of and for the year ended December 31, 2016, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated December 28, 2017, which contained an adverse opinion on governmental activities. An adverse opinion was issued over governmental activities for the year ended December 31, 2016 due to management not recording capital assets and the related depreciation expense for those assets, or special assessment debt, which should be included in order to conform with the modified cash basis of accounting.

# **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying schedule of findings and responses, we identified certain deficiencies in internal control that we consider to be material weaknesses and a significant deficiency.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiencies described in the accompanying schedule of findings and responses as 2016-002 and 2016-003 to be material weaknesses.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in the accompanying schedule of findings and responses as item 2016-001 to be a significant deficiency.

# **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying schedule of findings and responses as items 2016-004, 2016-005, 2016-006, and 2016-007.

# **Beulah Park District Responses to Findings**

Beulah Park District's responses to the findings identified in our audit are described in the accompanying schedule of findings and responses. Beulah Park District's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

# **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

BRADY, MARTZ & ASSOCIATES, P.C. BISMARCK, NORTH DAKOTA

December 28, 2017

Forady Martz

SCHEDULE OF FINDINGS AND RESPONSES FOR THE YEAR ENDED DECEMBER 31, 2016

# 2016-001: Financial Statements Prepared by Auditor – Significant Deficiency

# **Criteria**

An appropriate system of internal control requires the District to determine that financial statements are properly stated in compliance with the modified cash basis of accounting. This requires the District's personnel to maintain knowledge of current accounting principles and required financial statement disclosures.

# **Condition**

The District's personnel prepare periodic financial information for internal use that meets the needs of the board. However, the District does not have internal resources to prepare full-disclosure financial statements for external reporting.

## Cause

The District's internal controls have not been designed to address the specific training needs that are required of its personnel to obtain and maintain knowledge of current accounting principles and required financial statement disclosures.

## **Effect**

An appropriate system of internal controls is not present to make a determination that financial statements and the related disclosures are fairly stated in compliance with the modified cash basis of accounting. However, the District is aware of the deficiency and addresses it by reviewing and approving the completed statements prior to distribution to the end users.

# Recommendation

We recommend that the District reviews its current training system to determine if it is cost effective for the entity to obtain this knowledge internally. As a compensating control the District should establish an internal control policy to document the annual review of the financial statements and schedules and to review a financial statement disclosure checklist.

# Views of Responsible Officials and Planned Corrective Action

The District will continue to look for ways to strengthen its internal control.

# SCHEDULE OF FINDINGS AND RESPONSES - CONTINUED FOR THE YEAR ENDED DECEMBER 31, 2016

# 2016-002: Segregation of Duties - Material Weakness

# **Criteria**

Generally, an appropriate system of internal control has the proper separation of duties between authorization, custody, record keeping and reconciliation functions.

# Condition

There is not a system in place for accounting duties to be properly segregated between authorization, custody, record keeping and reconciliation.

## Cause

Size and budget constraints limit the number of personnel within the accounting department.

## Effect

The design of the internal control over financial reporting could adversely affect the ability to record, process, summarize, and report financial data consistent with the assertions of management in the financial statements.

## Recommendation

The District should consider if segregation of duties could be improved with respect to the District's cash receipt and disbursement functions. The District should also consider if monitoring controls could be improved.

# Views of Responsible Officials and Planned Corrective Action

The District will review duties of employees and determine if it is cost effective to obtain this expertise.

# SCHEDULE OF FINDINGS AND RESPONSES - CONTINUED FOR THE YEAR ENDED DECEMBER 31, 2016

## 2016-003: Material Journal Entries - Material Weakness

# <u>Criteria</u>

The District is required to maintain internal controls at a level where underlying support for general ledger accounts can be developed and a determination can be made that the general ledger accounts are properly reflected on the modified cash basis of accounting.

# Condition

During our audit, material adjusting entries to the financial statements were proposed in order to bring the financial statements into compliance with the modified cash basis of accounting.

# Cause

The District's internal controls have not been designed to address the specific training needs that are required to maintain the general ledger accounts on a modified cash basis.

# Effect

An appropriate system of internal controls is not present to make a determination that the general ledger accounts are properly adjusted in compliance with the modified cash basis of accounting prior to the audit.

## Recommendation

Accounting personnel will need to determine the proper balance in each general ledger account prior to the audit. We recommend that the District reviews its current training system to determine if it is cost effective for the District to obtain this knowledge internally.

# Views of Responsible Officials and Planned Corrective Action

The District will look into whether or not it is cost effective to obtain this expertise.

# SCHEDULE OF FINDINGS AND RESPONSES - CONTINUED FOR THE YEAR ENDED DECEMBER 31, 2016

# 2016-004: Designating Depositories

# **Criteria**

North Dakota Century Code 21-04-13 requires the governing board to designate depositories of public funds in January of each even-numbered year. In addition, the Park District should solicit for proposals at this time and all proposals shall be opened in front of the Park Board in accordance with North Dakota Century Code 21-04-14.

# Condition

There was no solicitation of proposals for depositories nor did the Park Board approve a financial institution for deposits during 2016.

# Cause

The Park District was not aware of this requirement.

# **Effect**

The Park District is not in compliance with North Dakota Century Code requirements.

# Recommendation

We recommend the Park District implement policies and procedures to ensure the proposal are obtained for depositories and that the Park Board designates depositories at their January meeting in every even-numbered year going forward.

# Views of Responsible Officials and Planned Corrective Actions

# SCHEDULE OF FINDINGS AND RESPONSES - CONTINUED FOR THE YEAR ENDED DECEMBER 31, 2016

# 2016-005: Debt in Excess of North Dakota Century Code Limit

# <u>Criteria</u>

North Dakota Century Code 21-03-06, paragraph 6 limits the amount of indebtedness a Park District may incur to one percent of the value of the taxable property in such Park District.

# **Condition**

The Park District was in excess of one percent of their taxable property of indebtedness by \$64,477 as of December 31, 2016.

# Cause

The Park District has not implemented policies and procedures to track indebtedness to ensure compliance with North Dakota Century Code.

# **Effect**

The Park District is not in compliance with North Dakota Century Code requirements.

# Recommendation

We recommend the Park District implement policies and procedures to ensure total indebtedness, less any revenue bonds issued does not exceed one percent of their taxable property.

# Views of Responsible Officials and Planned Corrective Actions

# SCHEDULE OF FINDINGS AND RESPONSES - CONTINUED FOR THE YEAR ENDED DECEMBER 31, 2016

# 2016-006: Preliminary Budget Approval

# <u>Criteria</u>

North Dakota Century Code 40-40-04 requires the governing body to prepare a preliminary budget by September 10<sup>th</sup> of each year.

# Condition

The preliminary budget was approved at the September 22, 2016 board meeting, 12 days after the required date by North Dakota Century Code.

# Cause

The Park District has not implemented policies and procedures to ensure the preliminary budget is prepared within the time required by North Dakota Century Code.

# **Effect**

The Park District is not in compliance with North Dakota Century Code requirements.

# Recommendation

We recommend the Park District implement policies and procedures to ensure the preliminary budget is presented and approved by the Park Board prior to September 10<sup>th</sup>.

# Views of Responsible Officials and Planned Corrective Actions

# SCHEDULE OF FINDINGS AND RESPONSES - CONTINUED FOR THE YEAR ENDED DECEMBER 31, 2016

# 2016-007: Contents of Preliminary Budget

# **Criteria**

North Dakota Century Code 40-40-05 requires the preliminary budget to include a "detailed breakdown of the estimated revenues and appropriations requested for the ensuing year for the general fund, each special revenue fund, and each debt service fund."

# Condition

The preliminary budget was not prepared for the Park District broken down by general fund, each special revenue fund, and each debt service fund.

## Cause

The Park District has not implemented policies and procedures to ensure the preliminary budget is prepared in accordance with requirements by North Dakota Century Code.

## **Effect**

The Park District is not in compliance with North Dakota Century Code requirements.

# Recommendation

We recommend the Park District implement policies and procedures to ensure budget is presented at the fund level.

# Views of Responsible Officials and Planned Corrective Actions