

# NORTH DAKOTA WHEAT COMMISSION

Bismarck NORTH DAKOTA

## **Audit Report**

For the Two Years Ended  
June 30, 2012

ROBERT R. PETERSON  
STATE AUDITOR



Office of the State Auditor  
Division of State Audit

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## *Independent Auditor's Report*

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Honorable Jack Dalrymple, Governor

Members of the Legislative Assembly

Members of the North Dakota Wheat Commission

Neal Fisher, Administrator  
North Dakota Wheat Commission

We have audited the special-purpose financial statements of revenues and expenditures of the North Dakota Wheat Commission for the two-year period ended June 30, 2012. These special-purpose financial statements are the responsibility of the North Dakota Wheat Commission management. Our responsibility is to express an opinion on these special-purpose financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the special-purpose financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the special-purpose financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall special-purpose financial statements presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, these special-purpose financial statements are intended to present the revenues and expenditures of only that portion of the governmental activities of the state of North Dakota that is attributable to the transactions of the North Dakota Wheat Commission. They do not purport to, and do not, present fairly the financial position of the state of North Dakota, in conformity with accounting principles generally accepted in the United States of America.

The accompanying special-purpose financial statements were prepared to provide state decision makers, including the Senate and House Agriculture Committees, with a comprehensive overview of the North Dakota Wheat Commission's operations in accordance with NDCC section 4-24-10. The revenues and expenditures are reported as discussed in the first note to the special-purpose financial statements. These special-purpose financial statements are not intended to be a presentation in conformity with generally accepted accounting principles.

In our opinion, the special-purpose financial statements referred to above present fairly, in all material respects, the revenues and expenditures of the North Dakota Wheat Commission for the two-year period ended June 30, 2012, in conformity with the basis of accounting described in Note 1 to the special-purpose financial statements.

In accordance with *Government Auditing Standards*, we have issued our report dated November 16, 2012 on our consideration of the North Dakota Wheat Commission's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance, and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

This report is intended solely for the information of the Governor, North Dakota Wheat Commission, Legislative Audit and Fiscal Review Committee, the Senate and House Agriculture Committees, and management of the North Dakota Wheat Commission, and is not intended to be and should not be used by anyone other than these specified parties.

A handwritten signature in dark ink, appearing to read "Bob Peterson", with a large, stylized loop at the end.

Robert R. Peterson  
State Auditor

November 16, 2012

***Report on Internal Control Over Financial Reporting  
and on Compliance and Other Matters Based on an  
Audit of Financial Statements Performed in Accordance  
with Government Auditing Standards***

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Honorable Jack Dalrymple, Governor

Members of the Legislative Assembly

Members of the North Dakota Wheat Commission

Neal Fisher, Administrator  
North Dakota Wheat Commission

We have audited the special-purpose financial statements of revenues and expenditures of the North Dakota Wheat Commission for the two-year period ended June 30, 2012 and have issued our report thereon dated November 16, 2012. Our report was modified to indicate the statement of revenue and expenses was prepared in accordance with NDCC section 4-24-10 and is not intended to be a presentation in conformity with generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

Management of the North Dakota Wheat Commission is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing our audit, we considered the North Dakota Wheat Commission's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the North Dakota Wheat Commission's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the North Dakota Wheat Commission's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the North Dakota Wheat Commission's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the North Dakota Wheat Commission's special-purpose financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, noncompliance with which could have a direct and material effect on the determination of special-purpose financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of the North Dakota Wheat Commission in a separate letter dated November 16, 2012, included in this report under Governance Communication.

This report is intended solely for the information and use of the North Dakota Wheat Commission, Legislative Audit and Fiscal Review Committee, and members of the North Dakota Legislative Assembly, and is not intended to be and should not be used by anyone other than these specified parties.

A handwritten signature in black ink, appearing to read "Bob Peterson", with a large, stylized initial "P".

Robert R. Peterson  
State Auditor

November 16, 2012

## ***Comparative Statement of Revenues and Expenditures***

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### **North Dakota Wheat Commission**

For the Years Ended June 30, 2012 and 2011

	<u>June 30, 2012</u>	<u>June 30, 2011</u>
<b><u>Revenues</u></b>		
Assessments (net of refunds of \$218,235 and \$440,176)	\$ 3,109,335	\$ 5,431,893
Interest on Investments	8,495	14,460
Miscellaneous Revenue	197	214
Total Revenues	<u>\$ 3,118,027</u>	<u>\$ 5,446,567</u>
<b><u>Expenditures</u></b>		
Grants	\$ 2,431,010	\$ 2,597,692
Professional Services	967,491	916,975
Salaries and Benefits	534,270	495,074
Travel	119,886	123,056
Rent of Building Space	55,735	56,245
Postage	34,246	40,311
Printing	31,406	36,245
Operating Fees and Services	77,197	67,116
IT – Software/Equipment/Repairs	17,653	10,585
Office Equipment Rental	4,499	5,872
Periodicals and Subscriptions	4,545	4,445
Professional Development	4,508	4,455
Data Processing	4,408	1,564
Other Operating Fees	15,458	12,371
Total Expenditures	<u>\$ 4,302,312</u>	<u>\$ 4,372,006</u>
Revenues Over/(Under) Expenditures	<u>\$ (1,184,285)</u>	<u>\$ 1,074,561</u>

*See Notes to the Special-Purpose Financial Statements.*



## *Notes to the Special-Purpose Financial Statements*

### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accompanying financial statements of the North Dakota Wheat Commission (hereafter Commission) have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

#### **A. Reporting Entity**

For financial reporting purposes, the North Dakota Wheat Commission includes all funds, programs, and activities over which it is financially accountable. The North Dakota Wheat Commission does not have any component units as defined by the Government Accounting Standards Board. The North Dakota Wheat Commission is part of the state of North Dakota as a reporting entity. The special-purpose financial statements report all expenditure activity in the administration program.

The North Dakota Wheat Commission was established by North Dakota Century Code (NDCC), chapter 4.1-13, and is responsible for promoting North Dakota wheat producers through coordinated research, education, public relations, advertising, and other means. The Commission helps ensure the future operations of wheat producers located in North Dakota. In addition, the Commission is to provide for the safekeeping of records, inspection thereof, and penalties for violation of unpaid assessment fees. The Commission receives its funding through an assessment of fifteen mills per bushel of all wheat grown, delivered into, and sold in the state of North Dakota. The Commission operates on a continuing appropriation and received no funding from the state legislature.

#### **B. Basis of Presentation**

The special-purpose financial statements include all activities of the reporting entity as defined above. These activities are funded from the North Dakota Wheat Commission's operating fund. The statement of revenues and expenditures is a combined statement to give the users an overview of the agency's activity.

#### **C. Basis of Accounting**

Revenues and expenditures on the statement of revenues and expenditures are principally reported on the modified accrual basis of accounting which is generally accepted accounting principles (GAAP) for governmental fund types. Because of the unique nature of North Dakota's accounting system and its appropriation laws, there are at times differences between the way expenditures are appropriated and GAAP. These differences are discussed below.

Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., measurable and available). Measurable means the amount can be determined, available means due and collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Revenues are considered available if they are collected within one year after fiscal year end. Expenditures are recorded when goods or services are received. Exceptions include: principal and interest expenditures which are

recorded when due; compensated absences which are recorded when paid; and, claims and judgments.

As stated above, there can be differences between revenues and expenditures reported on the state's accounting system and budget basis and those reported by the Office of Management and Budget in the state's CAFR in accordance with GAAP. Basically there are two types of differences: accounting and statutory.

Accounting differences can include:

- A. Loan receipts and loan disbursements are accounted for as revenues and expenditures on the state's accounting system (and at times are budgeted as expenditures).
- B. Revenue reported on the statement of revenues and expenditures can differ from GAAP revenues because certain receivables are accrued for GAAP purposes while they were not recorded as revenue on the state's accounting system when they are received after the apply-back period.
- C. Certain transfers are sometimes recorded as revenues and expenditures on the state's accounting system.
- D. Expenditures recorded on the state's accounting system do not report expenditures relating to capital lease and other financing arrangements.

Statutory differences can occur because of North Dakota Century Code section 54-44.1-11. This section requires the Office of Management and Budget to cancel most unexpended appropriations 30 days after the end of each biennial period. Certain GAAP expenditures are not recorded as budgetary expenditures because the agency does not have the ability to pay the expenditures within 30 days after the end of the biennium. These are relatively rare occurrences, and when significant, will be clearly disclosed.

D. Other GAAP Reporting Differences

GAAP financial statements would include a balance sheet by fund type and account group. Revenues, expenditures, and expenses would also be reported by fund type. In addition, a statement of cash flows would have been prepared for proprietary fund type activities. GAAP financial statements would also provide more complete note disclosures. This type of information is available in the state's comprehensive annual financial report and the Office of Management and Budget's combining statements by department.

For this report, revenues and expenditures are reported on a departmental basis to give an overview of the North Dakota Wheat Commission's operations. All revenues and expenditures are included regardless of the nature of the activities (proprietary fund types are included with governmental fund types when applicable).

**NOTE 2 - RELATED PARTIES**

As noted in Note 1 of these financial statements, the Commission is an agency of the state of North Dakota, as such; other agencies of the state are related parties. Payments to other state agencies include, but are not limited to, operating expenditures to the Information Technology Department, Office of Management and Budget, and Attorney General's Office as well as research grants to North Dakota State University.

**NOTE 3 – OTHER SIGNIFICANT ITEMS**

The North Dakota Wheat Commission has cash and investment reserves of \$4,780,303. Based on the average monthly expenditures for fiscal year 2012, this amount represents approximately 13 months of expenditures.

## *Supplementary Information*

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### *Responses to LAFRC Audit Questions*

*The Legislative Audit and Fiscal Review Committee (LAFRC) requests that certain items be addressed by auditors performing audits of state agencies.*

- 1. What type of opinion was issued on the financial statements?*

Unqualified.

- 2. Was there compliance with statutes, laws, rules, and regulations under which the agency was created and is functioning?*

Yes.

- 3. Was internal control adequate and functioning effectively?*

Yes.

- 4. Were there any indications of lack of efficiency in financial operations and management of the agency?*

No.

- 5. Has action been taken on findings and recommendations included in prior audit reports?*

There were no recommendations included in the prior audit report.

- 6. Was a management letter issued? If so, provide a summary below, including any recommendations and the management responses.*

Yes. The Governance Communication on page 12 of this report contains one informal recommendation related to the segregation of duties surrounding purchase cards, along with management's response.

## *LAFRC Audit Communications*

1. *Identify any significant changes in accounting policies, any management conflicts of interest, any contingent liabilities, or any significant unusual transactions.*

There were no significant changes in accounting policies, and no management conflicts of interest, contingent liabilities, or significant unusual transaction were noted.

2. *Identify any significant accounting estimates, the process used by management to formulate the accounting estimates, and the basis for the auditor's conclusions regarding the reasonableness of those estimates.*

None.

3. *Identify any significant audit adjustments.*

None.

4. *Identify any disagreements with management, whether or not resolved to the auditor's satisfaction relating to a financial accounting, reporting, or auditing matter that could be significant to the financial statements.*

We are pleased to report that no significant disagreements arose during the course of our audit.

5. *Identify any serious difficulties encountered in performing the audit.*

None.

6. *Identify any major issues discussed with management prior to retention.*

This is not applicable for audits conducted by the Office of the State Auditor.

7. *Identify any management consultations with other accountants about auditing and accounting matters.*

None.

8. *Identify any high-risk information technology systems critical to operations based on the auditor's overall assessment of the importance of the system to the agency and its mission, or whether any exceptions identified in the six audit report questions to be addressed by the auditors are directly related to the operations of an information technology system.*

ConnectND Finance and Human Resource Management System (HRMS) are the high-risk information technology systems critical to the North Dakota Wheat Commission.

## ***Governance Communication***

November 16, 2012

To: The North Dakota Wheat Commission

The Legislative Audit and Fiscal Review Committee

We have audited the special-purpose financial statements of the governmental activities of the North Dakota Wheat Commission for the two-year period ended June 30, 2012, and have issued our report thereon dated November 16, 2012. Professional standards require that we provide you with the following information related to our audit.

### **Qualitative Aspects of Accounting Practices**

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by the North Dakota Wheat Commission are described in Note 1 to the special-purpose financial statements. No new accounting policies were adopted and the application of existing policies was not changed during the period under audit. We noted no transactions entered into by the governmental unit during the year for which there is a lack of authoritative guidance or consensus. There are no significant transactions that have been recognized in the special-purpose financial statements in a different period than when the transaction occurred.

### **Difficulties Encountered in Performing the Audit**

We encountered no significant difficulties in dealing with management in performing and completing our audit.

### **Corrected and Uncorrected Misstatements**

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are trivial, and communicate them to the appropriate level of management. None of the misstatements detected as a result of audit procedures were material, either individually or in the aggregate, to the financial statements taken as a whole.

### **Disagreements with Management**

For purposes of this letter, professional standards define a disagreement with management as a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the special-purpose financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

### **Management Representations**

We have requested certain representations from management that are included in the management representation letter dated November 16, 2012.

## **Management Consultations with Other Independent Accountants**

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves an application of an accounting principle to the governmental unit's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

## **Other Audit Findings or Issues**

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the governmental unit's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention. It should be noted that the retention of the State Auditor is a matter of state law and is not under the control of the North Dakota Wheat Commission

The following presents our informal recommendation.

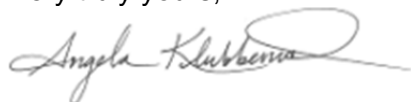
### **ACCOUNTS PAYABLE/EXPENDITURES**

Recommendation 12-1: We recommend the North Dakota Wheat Commission properly segregate duties surrounding purchase card expenditures.

The North Dakota Wheat Commission agrees with this recommendation.

This information is intended solely for the use of the North Dakota Wheat Commission and management of the North Dakota Wheat Commission and is not intended to be and should not be used by anyone other than these specified parties.

Very truly yours,



Angela Klubberud  
Auditor In-Charge

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