#### CITY OF VELVA VELVA, NORTH DAKOTA

REVIEWED FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2017

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#### CITY OF VELVA CITY OFFICIALS DECEMBER 31, 2017

#### **Elected Officials**

Scott Blotter Commission President
Tom Foley Commission Vice President

Jennifer Soli Commissioner
David Keller Commissioner
Benjamin Zietz Commissioner



#### INDEPENDENT ACCOUNTANT'S REVIEW REPORT

To the City Commission City of Velva Velva, North Dakota

We have reviewed the accompanying modified cash basis financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Velva, North Dakota, as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise the basic financial statements of the City's primary government as listed in the table of contents. A review includes primarily applying analytical procedures to management's financial data and making inquiries of management. A review is substantially less in scope than an audit, the objective of which is the expression of an opinion regarding the financial statements as a whole. Accordingly, we do not express such an opinion.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting; this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement whether due to fraud or error.

#### **Accountant's Responsibility**

Our responsibility is to conduct the review engagement in accordance with Statements on Standards for Accounting and Review Services promulgated by the Accounting and Review Services Committee of the AICPA. Those standards require us to perform procedures to obtain limited assurance as a basis for reporting whether we are aware of any material modifications that should be made to the financial statements for them to be in accordance with the modified cash basis of accounting. We believe that the results of our procedures provide a reasonable basis for our conclusion.

We are required to be independent of the City of Velva, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements related to our review.

#### **Accountant's Conclusion**

Based on our review, we are not aware of any material modifications that should be made to the accompanying financial statements in order for them to be in accordance with the modified cash basis of accounting.

#### **Basis of Accounting**

We draw attention to Note 2 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

BRADY, MARTZ AND ASSOCIATES, P.C. BISMARCK, NORTH DAKOTA

September 25, 2023

Forady Martz

# CITY OF VELVA STATEMENT OF NET POSITION – MODIFIED CASH BASIS DECEMBER 31, 2017

	Governmental Activities			siness-type Activities		Total
ASSETS						
Cash and cash equivalents	\$	523,994	\$	201,903	\$	725,897
Capital assets, not being depreciated:						
Construction in progress		255,712		-		255,712
Capital assets:						
Machinery and equipment		531,503		115,133		646,636
Buildings		972,241		29,805		1,002,046
Infrastructure		3,363,574		1,071,124		4,434,698
Less: accumulated depreciation		(1,887,799)		(407,115)		(2,294,914)
Total assets		3,759,225		1,010,850		4,770,075
LIABILITIES						
Current liabilities:						
Accounts payable		130,000		_		130,000
Accrued taxes payable		16,278		_		16,278
Other payables		972		_		972
Current maturities of general obligation bonds		15,000		_		15,000
Current maturities of revenue bonds		15,833		15,000		30,833
Current maturities of special assessment bonds		-,		-,		,
net of bond premium		115,263		_		115,263
Current maturities of notes payable		40,010		_		40,010
Noncurrent liabilities:		-,-				-,-
General obligation bond, net current maturities		190,000		_		190,000
Revenue bonds, net current maturities		173,265		225,000		398,265
Special assessment bond, net current maturities		-,		-,		<b>,</b>
and bond premium		335,789		_		335,789
Notes payable, net current maturities		119,928		_		119,928
Total liabilities		1,152,338		240,000		1,392,338
NET POSITION						
Net investment in capital assets		2,230,143		568,947		2,799,090
Restricted for:		_,,		000,0		_,. 00,000
Public safety		16,995		_		16,995
Debt service		103,761		_		103,761
Capital projects		164,399		_		164,399
Unrestricted		91,589		201,903		293,492
Total not position	Ф.		ф.		ф.	
Total net position	\$	2,606,887	\$	770,850	\$	3,377,737

# STATEMENT OF ACTIVITIES – MODIFIED CASH BASIS FOR THE YEAR ENDED DECEMBER 31, 2017

			Re Ch	rogram evenues narges for	Net (Expense) Revenue and Changes in Net Position Governmental Business-type						
Functions/Programs	Expenses		Services			vernmentai Activities		ness-type ctivities		Total	
Governmental Activities: General government Cemetery Culture and recreation Economic development Highways and streets Public safety Public works Interest and other fiscal charges	\$	357,215 6,534 3,614 76,737 251,096 98,055 47,428 5,956	\$	8,613 - - - - - -	\$	(348,602) (6,534) (3,614) (76,737) (251,096) (98,055) (47,428) (5,956)			\$	(348,602) (6,534) (3,614) (76,737) (251,096) (98,055) (47,428) (5,956)	
Total governmental activities Business-type Activities:		846,635		8,613		(838,022)				(838,022)	
Water and sewer Garbage		338,601 75,100		297,426 78,536			\$	(41,175) 3,436		(41,175) 3,436	
Total Business-type activities		413,701		375,962				(37,739)		(37,739)	
Total primary government	\$	1,260,336	\$	384,575		(838,022)		(37,739)		(875,761)	
Prop	perty, c	delinquent, m Spe Sta	nobile ho cial asse City ate aid di Cigare ray tax di s product	essments sales tax stribution ette taxes stribution		548,624 828 90,203 68,426 1,424 98,835 14,046 1,948 34,360 187,952		- - - - - 6,033 (187,952)		548,624 828 90,203 68,426 1,424 98,835 14,046 1,948 40,393	
Total ç	-	l revenues, g of capital ass	•	,		1,046,646		(181,919)		864,727	
		Char	nge in ne	t position		208,624		(219,658)		(11,034)	
		Net p	osition -	January 1		2,398,263		990,508		3,388,771	
		Net positi	ion - Dec	ember 31	\$	2,606,887	\$	770,850	\$	3,377,737	

# CITY OF VELVA BALANCE SHEET – GOVERNMENTAL FUNDS – MODIFIED CASH BASIS DECEMBER 31, 2017

	General	Roads and Bridges	Sa	Total Nonmajor Water Governmental G Sales Tax Plant 2006 Funds		Governmental		Total Governmental Funds		
ASSETS Cash and cash equivalents	\$ 238,839	\$ -	\$	155,344	\$	103,761	\$	26,050	\$	523,994
Casif and casif equivalents	Ψ 230,039	<u> </u>	Ψ	100,044	Ψ	100,701	Ψ	20,000	Ψ	323,334
Total assets	\$ 238,839	\$ -	\$	155,344	\$	103,761	\$	26,050	\$	523,994
LIABILITIES										
Accrued taxes payable	\$ 16,278	\$ -	\$	-	\$	-	\$	-	\$	16,278
Other payables	972							-		972
Total liabilities	17,250									17,250
FUND BALANCES										
Restricted for:								10.005		10.005
Public safety	-	-		-		-		16,995		16,995
Debt service	-	-		155,344		103,761		0.055		103,761 164,399
Capital projects Committed for:	-	-		155,544		-		9,055		164,399
Economic development	17,614	_						_		17,614
Culture and recreation	18,953	_						_		18,953
Unassigned	185,022			_		-				185,022
Total fund balances	221,589			155,344		103,761		26,050		506,744
Total liabilities and fund balances	\$ 238,839	\$ -	\$	155,344	\$	103,761	\$	26,050	\$	523,994

# RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE GOVERNMENT-WIDE STATEMENT OF NET POSITION – MODIFIED CASH BASIS DECEMBER 31, 2017

Total Fund Balances for Governmental Funds		\$	506,744
Amounts reported for governmental activities in the statement of net			
position are different because:			
Capital assets used in governmental activities are not financial resources			
and therefore are not reported in the funds:			
Construction in progress	255,712		
Infrastructure	3,363,574		
Buildings	972,241		
Machinery and equipment	531,503		
Less: accumulated depreciation	(1,887,799)		
Total capital assets			3,235,231
Long-term liabilities are not due and payable in the current period and			
therefore are not reported in the funds:			
Accounts payable	(130,000)		
General obligation bonds payable	(205,000)		
Revenue bonds payable	(189,098)		
Special assessments bonds payable and unamortized bond premium	(451,052)		
Notes payable	(159,938)		
		(	(1,135,088)
Total Net Position of Governmental Activities		\$	2,606,887

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS – MODIFIED CASH BASIS FOR THE YEAR ENDED DECEMBER 31, 2017

	Genera	Roads General and Bridges		Roads and Bridges		Roads Water		Water Government		Total Nonmajor Governmental Funds		Total ernmental Funds
REVENUES	Φ 205.0	00	Φ.	00.005	Φ.	00.000	•	405 550	•	40.007	•	700 000
Taxes	\$ 395,6		\$	98,835	\$	90,203	\$	135,553	\$	18,887	\$	739,086
Licenses and permits	7,0			-		-		-		-		7,070
Intergovernmental	68,4			-		-		-		-		68,426
Fines and forfeits	1,5			-		-		-		-		1,543
Special assessments	-	28		-		-		-		-		828
Oil and gas production	14,0			-		-		-		-		14,046
Interest	1,9			-		-		-		-		1,948
Miscellaneous	30,6	76		3,600						84		34,360
Total revenues	520,1	45_		102,435		90,203		135,553		18,971		867,307
EXPENDITURES												
Current:												
General government	353,5	12		-		-		-		-		353,512
Cemetery		-		-		-		-		6,534		6,534
Economic development and assistance	69,0	00		-		-		-		7,737		76,737
Highways and streets		-		162,894		-		-		666		163,560
Public safety	81,3	00		-		-		-		6,733		88,033
Debt Service:												
Principal retirement	26,0			-		18,293		90,833		19,875		155,001
Interest and other fiscal charges	4,8	00		-		1,995		11,311		18,113		36,219
Capital outlays	270,2	49		5,200						7,558		283,007
Total expenditures	804,8	61_		168,094		20,288		102,144		67,216		1,162,603
Excess (deficiency) of revenues												
over (under) expenditures	(284,7	16)		(65,659)		69,915		33,409		(48,245)		(295,296)
OTHER FINANCING SOURCES (USES)												
Transfers in	526,6	59		46,799		60,652		-		95,805		729,915
Transfers out	(248,1	26)				(169,086)		(49,852)		(74,899)		(541,963)
Total other financing sources and uses	278,5	33		46,799		(108,434)		(49,852)		20,906		187,952
Net change in fund balances	(6,1	83)		(18,860)		(38,519)		(16,443)		(27,339)		(107,344)
Fund balances - January 1	227,7	72_		18,860		193,863		120,204		53,389		614,088
Fund balances - December 31	\$ 221,5	89	\$		\$	155,344	\$	103,761	\$	26,050	\$	506,744

#### RECONCILIATION OF GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES TO THE GOVERNMENT-WIDE STATEMENT OF ACTIVITIES – MODIFIED CASH BASIS FOR THE YEAR ENDED DECEMBER 31, 2017

Net Change in Fund Balances-Total Governmental Funds		\$ (107,344)
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period:  Capital outlays  Depreciation  Total	283,007 (152,303)	130,704
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction has any effect on net position. Also, governmental funds report the effect of premiums when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities:  Amortization of bond premium  Principal retirements	30,263 155,001	185,264
Change in Net Position of Governmental Activities		\$ 208,624

# STATEMENT OF NET POSITION – PROPRIETARY FUNDS – MODIFIED CASH BASIS DECEMBER 31, 2017

	Business-type Activities - Enterprise Funds									
	W	ater and Sewer	G	arbage		Total				
ASSETS										
Current assets:										
Cash and cash equivalents	\$	178,956	\$	22,947	\$	201,903				
Capital assets										
Infrastructure		1,071,124		-		1,071,124				
Buildings		29,805		-		29,805				
Machinery and Equipment		115,133		-		115,133				
Less accumulated depreciation		(407,115)				(407,115)				
Total capital assets		808,947		-		808,947				
Total assets		987,903		22,947		1,010,850				
LIABILITIES										
Current liabilities										
Current maturities of revenue bonds		15,000				15,000				
Non-current liabilities										
Revenue bonds, less current maturities		225,000				225,000				
Total liabilities		240,000		_		240,000				
		<u> </u>				<u> </u>				
NET POSITION										
Net investment in capital assets		568,947		-		568,947				
Unrestricted		178,956		22,947		201,903				
Total net position	\$	747,903	\$	22,947	\$	770,850				

# STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION – PROPRIETARY FUNDS – MODIFIED CASH BASIS FOR THE YEAR ENDED DECEMBER 31, 2017

**Business-type Activities - Enterprise Funds** Water and Sewer Garbage Total Operating revenues: \$ Taxes \$ 5,912 \$ 5,912 Charges for services 297,426 72,624 370,050 **Total Operating Revenues** 297,426 78,536 375,962 Operating expenses: Salaries and benefits 93,094 93,094 Garbage contracted services 75,093 75,093 Utilities 27,921 27,921 Supplies 45,073 45,073 Repairs and maintenance 76,122 76,122 Miscellaneous 68,932 7 68,939 Depreciation 27,459 27,459 75,100 Total operating expenses 338,601 413,701 Operating income (loss) 3,436 (41,175)(37,739)Nonoperating Revenues (expenses): Other income (expense) 6,033 6,033 Income (loss) before transfers 3,436 (35,142)(31,706)Transfers in 17.201 17.201 Transfers out (2,889)(202,264)(205, 153)Change in net position (220,205)547 (219,658)Net position, January 1 968,108 22,400 990,508 Net position, December 31 \$ 747,903 \$ 22,947 \$ 770,850

# STATEMENT OF CASH FLOWS – PROPRIETARY FUNDS – MODIFIED CASH BASIS FOR THE YEAR ENDED DECEMBER 31, 2017

	Business-type Activities - Enterprise Fund						
	Water and Sewer		Garbage		Total		
CASH FLOWS FROM OPERATING ACTIVITIES	Ф. 007.40		70.500	Φ.	075 000		
Receipts from customers Payments to employees Payments to suppliers	\$ 297,42\\ (93,09\\ (218,04\)	4)	78,536 - (75,100)	\$	375,962 (93,094) (293,148)		
Net cash provided (used) by operating activities:	(13,71		3,436		(10,280)		
CASH FLOWS FROM NONCAPITAL AND RELATED FINANCING ACTIVITIES							
Other receipts (disbursements) Transfers in (out)	6,03 (185,06		(2,889)		6,033 (187,952)		
Net cash provided (used) by investing activities:	(179,03	<u>)                                    </u>	(2,889)		(181,919)		
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES							
Purchase of capital assets Principal payments on long term debt	(20,22) (15,00)	•	<u>-</u>		(20,222) (15,000)		
Net cash provided (used) by investing activities:	(35,22)	2)			(35,222)		
Net increase (decrease) in cash and cash equivalents	(227,96	3)	547		(227,421)		
Cash and cash equivalents - January 1	406,92	4	22,400		429,324		
Cash and cash equivalents - December 31	\$ 178,95	<u>\$</u>	22,947	\$	201,903		
Reconciliation of Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities:							
Operating income (loss)	\$ (41,17	5) \$	3,436	\$	(37,739)		
Adjustments to reconcile operating income to net cash provided (used) by operating activities:		_					
Depreciation expense	27,45	9		_	27,459		
Net cash provided (used) by operating activities	\$ (13,71)	<u>6) \$</u>	3,436	\$	(10,280)		

# STATEMENT OF FIDUCIARY NET POSITION – MODIFIED CASH BASIS DECEMBER 31, 2017

	Parks and Depart Recreation Equ						
ASSETS Cash and cash equivalents	\$ 1,821	\$	80,114	\$	56,192		
<b>LIABILITIES</b> Due to other governments	\$ 1,821	\$	80,114	\$	56,192		

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2017

#### NOTE 1 DESCRIPTION OF THE CITY

The City of Velva operates under a City Commission form of government. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles.

#### NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City's financial statements are presented on a modified cash basis of accounting. This modified basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements. The City's significant accounting policies are as described below.

#### **Basis of Presentation**

The City's basic financial statements consist of government-wide statements, including a Statement of Net Position and a Statement of Activities, and fund financial statements, which provide a more detailed level of financial information.

#### **Financial Reporting Entity**

The financial statements of the reporting entity include those of the City of Velva, North Dakota (the primary government). Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of an organization's governing body and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization's resources. Component units may also include organizations that are fiscally dependent on the City. Fiscal dependence can include the City's approval of the budget, issuance of debt, and/or levying of taxes for the organization. Based on these criteria, the City of Velva does not have any component units.

#### **Government-Wide Financial Statements**

The Statement of Net Position and the Statement of Activities display information about the City as a whole. These statements include the financial activities of the reporting entity, except for fiduciary funds. The statements distinguish between governmental activities, which are normally financed through taxes and intergovernmental revenues, and business-type activities, which are normally financed in whole or in part by fees and charges for services.

The Statement of Net Position presents the financial condition of the governmental activities of the City at year-end. The Statement of Activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and business-type activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, operating grants and contributions, and capital grants and contributions, including

### NOTES TO THE FINANCIAL STATEMENTS - CONTINUED DECEMBER 31, 2017

special assessments that are restricted to meeting the operational or capital requirements of a particular program. Revenues, which are not classified as program revenues, are presented as general revenues of the City. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the City.

#### **Fund Financial Statements**

During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designated to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the City or meets the following criteria:

- 1) Total assets, liabilities, revenues, or expenditures/expenses of that individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type, and
- 2) Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental fund or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined.

Each major fund is presented in a separate column in the fund financial statements. Nonmajor funds are aggregated and presented in a single column.

#### **Fund Accounting**

The City uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues and expenditures/expenses. There are three categories of funds: governmental, proprietary and fiduciary. The funds of the financial entity are described below:

#### Governmental Funds

**General fund -** The general fund is the general operating fund of the City and is always classified as a major fund. It is used to account for all financial resources except those required to be accounted for in another fund.

**Special revenue funds -** Special revenue funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes.

**Capital project funds -** Capital project funds are used to account for the financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds, special assessment funds and trust funds).

# NOTES TO THE FINANCIAL STATEMENTS - CONTINUED DECEMBER 31, 2017

**Debt service funds -** Debt service funds are used to account for the accumulation of resources for, and the payment of, long-term debt principal, interest, and related costs.

#### Major Funds

The funds are further classified as major or nonmajor. The City reports the following major funds:

#### Governmental

General fund as described above.

**Roads and Bridges**, a special revenue fund, is used to account for the revenues from the highway distribution tax and related expenditures.

**Sales Tax**, a special revenue fund, is used to account for the revenues from the sales tax revenues and related expenditures.

**Water Plant 2006**, a debt service fund, is used to account for the accumulation of resources for, and payment for the 2006 water plant.

#### **Proprietary**

**Enterprise funds -** Enterprise funds are used to account for business-type activities provided to the general public. These activities are financed primarily by user charges and the measurement of financial activity focuses on net income measurement similar to the private sector. The reporting entity includes the following major enterprise funds.

**Water and Sewer**, an enterprise fund, is used to account for water and sewer services provided to the residents of the City.

**Garbage**, an enterprise fund, is used to account for garbage services provided to the residents of the City.

#### **Measurement Focus and Basis of Accounting**

Measurement focus is a term used to describe "how" transactions are recorded within the various financial statements. Basis of accounting refers to "when" transactions are recorded regardless of the measurement focus applied.

#### **Measurement Focus**

#### Government-wide financial statements

In the government-wide financial statements, both the governmental and business-type activities are prepared using the economic resources measurement focus within the limitations of the modified cash basis of accounting.

# NOTES TO THE FINANCIAL STATEMENTS - CONTINUED DECEMBER 31, 2017

#### Fund financial statements

In the fund financial statements, the current financial resources measurement focus or the economic resources measurement focus as applied to the modified cash basis of accounting is used as appropriate.

All governmental funds and fiduciary funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The Statement of Revenues, Expenditures and Changes in Fund Balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.

The proprietary funds use an economic resources measurement focus. The accounting objectives of this measurement focus are the determination of net income, financial position and cash flows. All assets and liabilities (whether current or noncurrent) associated with their activities are reported. Proprietary fund equity is classified as net position.

#### Basis of Accounting

In the government-wide statements of net position and statement of activities and the fund financial statements, both governmental and business-type activities are presented using the modified cash basis of accounting. This basis recognizes assets, liabilities, net position/fund equity, revenues, and expenditures/expenses when they result from cash transactions with a provision for recording payroll tax liabilities and long term debt and depreciation in the government-wide statements, and proprietary fund statements. This basis is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

As a result of the use of this modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected), certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities), are not recorded in these financial statements.

If the City utilized the basis of accounting recognized as generally accepted, the fund financial statements for governmental funds would use the modified accrual basis of accounting, while the fund financial statements for proprietary fund types would use the accrual basis of accounting. All government-wide financials would be presented on the accrual basis of accounting.

#### **Cash and Cash Equivalents**

The City considers all highly liquid investments purchased with a maturity of three months or less to be cash equivalents, except for certificates of deposit which are considered cash equivalents regardless of their term since there is no loss of principal for early withdrawal.

# NOTES TO THE FINANCIAL STATEMENTS - CONTINUED DECEMBER 31, 2017

The City pools cash resources of its various funds in order to facilitate the management of cash. Cash applicable to a particular fund is readily identifiable. The balance in the pooled cash accounts is available to meet current operating requirements. Cash in excess of current requirements is invested in various interest-bearing securities and disclosed as part of the City's cash and cash equivalents.

#### **Capital Assets**

Capital assets, which include infrastructure, construction in progress, property, plant, and equipment, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. The assets are updated for additions and retirements during the City's fiscal year. Improvements that significantly extend the useful life of the asset are also capitalized. Donated capital assets are recorded at aquisition value at the date of donation.

The City's capitalization policy is \$2,000 and an estimated useful life in excess of one year or more.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

All capital asset additions are depreciated over their estimated useful lives on a straight-line basis. The City has established the following useful lives:

Infrastructure 20 to 50 years Building 20 to 50 years Machinery and equipment 5 to 15 years

#### **Long-Term Debt**

The accounting treatment of long-term debt depends on whether the assets are used in governmental fund operations or proprietary fund operations and whether they are reported in the government-wide or fund financial statements.

All long-term debt arising from cash basis transactions to be repaid from governmental and business-type resources are reported as liabilities in the government-wide statements. The long-term debt consists of capital lease, notes, and bonds payables. Bond premiums and discounts, if any, are deferred and amortized over the life of the bonds using the straight-line method.

Long-term debt arising from cash basis transactions of governmental funds is not reported as liabilities in the fund financial statements. The debt proceeds are reported as other financing sources and payment of principal and interest reported as expenditures. The accounting for proprietary funds is the same in the fund financial statements as the treatment in the government-wide statements. In the fund financial statements, governmental fund types recognize bond discounts during the current period.

# NOTES TO THE FINANCIAL STATEMENTS - CONTINUED DECEMBER 31, 2017

#### **Equity Classifications**

#### Government-wide Financial Statements

Equity is classified as net position and displayed in three components:

- Net investment in capital assets Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvements of those assets.
- 2) Restricted net position Consists of net position with constraints placed on the use either by a) external groups such as creditors, grantors, contributors, or laws and regulations of other governments; or b) law through constitutional provisions or enabling legislation.
- 3) Unrestricted net position All other net position that do not meet the definition of net investment in capital assets or restricted.

It is the City's policy to first use restricted net position prior to the use of unrestricted net position when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

#### Fund Financial Statements

In the fund financial statements, governmental funds report aggregate amounts for five classifications of fund balances based on the constraints imposed on the use of these resources.

The non-spendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form - inventories; or (b) legally or contractually required to be maintained intact.

The spendable portion of the fund balance comprises the remaining four classifications: restricted, committed, assigned, and unassigned.

Restricted – This classification reflects the constraints imposed on resources either (a) externally by creditors, grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

Committed – These amounts can only be used for specific purposes pursuant to constraints imposed by formal resolutions or ordinances of the City Commission, the City's highest level of decision-making authority. Those committed amounts cannot be used for any other purpose unless the City Commission removes the specified use by taking the same type of action imposing the commitment. This classification also includes contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned – This classification reflects the amounts constrained by the City's "intent" to be used for specific purposes but are neither restricted nor committed. Management of the City has the authority to assign amounts to be used for specific purposes. Assigned fund balances include

# NOTES TO THE FINANCIAL STATEMENTS - CONTINUED DECEMBER 31, 2017

all remaining amounts (except negative balances) that are reported in governmental funds, other than the General Fund, that are not classified as non-spendable and are neither restricted nor committed.

Unassigned – This fund balance is the residual classification for the General Fund. It is also used to report negative fund balances in other governmental funds.

When both restricted and unrestricted resources are available for use, the City's preference is to first use restricted resources, then unrestricted resources—committed, assigned, and unassigned—in order as needed.

#### **Interfund Transactions**

In the process of aggregating the financial information for the government-wide statement of net position and statement of activities, some amounts reported as interfund activity and balances in the fund financial statements have been eliminated or reclassified.

#### **Fund Financial Statements**

Interfund activity, if any, within and among the governmental and proprietary fund categories is reported as follows in the fund financial statements:

- 1) Interfund loans Amounts provided with a requirement for repayment are reported as interfund receivables and payables. Advance to and advance from represent noncurrent interfund receivables and payables.
- 2) Interfund services Sales or purchases of goods and services between funds are reported as revenues and expenditures/expenses.
- 3) Interfund reimbursements Repayments from funds responsible for certain expenditures/expenses to the funds that initially paid for them are not reported as reimbursements but as adjustments to expenditures/expenses in the respective funds.
- 4) Interfund transfers Flow of assets from one fund to another where repayment is not expected are reported as transfers in and out.

#### Government-wide Financial Statements

Interfund activity and balances, if any, are eliminated or reclassified in the government-wide financial statements as follows:

- 1) Internal balances Amounts reported in the fund financial statements as interfund receivables and payables are eliminated in the governmental and business-type activities columns of the statement of net position, except for the net residual amounts due between governmental and business-type activities, which are reported as internal balances
- 2) Internal activities Amounts reported as interfund transfers in the fund financial statements are eliminated in the government-wide statement of activities except for the

# NOTES TO THE FINANCIAL STATEMENTS - CONTINUED DECEMBER 31, 2017

net amount of transfers between governmental and business-type activities, which are reported as transfers. The effects of interfund services between funds, if any, are not eliminated in the statement of activities.

#### **Property Taxes**

All real estate is assessed as of the current value in April of each year. Property taxes are attached as an enforceable lien on the real estate and become due on January 1st of the year following the assessment date.

A 5% reduction of the taxes is allowed if the taxes are paid in full by February 15th. Penalty and interest are added on March 1st if the first half of the taxes is not paid. Additional penalty and interest are added on a quarterly basis to those taxes that are not paid.

Taxes are collected by the county and remitted monthly to the City.

#### **Insurance Recoveries**

Insurance recoveries are classified under miscellaneous revenue in the fund financial statements. These amounts are factored into gain/loss on the disposal of capital assets on the government wide financial statements, which is included in general government expenses on the statement of activities.

#### **Use of Estimates**

The preparation of financial statements in conformity with the modified cash basis of accounting used by the City requires management to make estimates and assumptions that affect certain reported amounts and disclosures (such as estimated useful lives in determining depreciation expense); accordingly, actual results could differ from those estimates.

#### NOTE 3 DEPOSITS

In accordance with North Dakota statutes, the City maintains deposits at depository banks designated by the governing board. All depositories are members of the Federal Reserve System.

Deposits must either be deposited with the Bank of North Dakota or in other financial institutions situated and doing business within the state. Deposits other than with the Bank of North Dakota must be fully insured or bonded. In lieu of a bond, a financial institution may provide a pledge of securities equal to 110% of the deposits not covered by insurance or bonds.

# NOTES TO THE FINANCIAL STATEMENTS - CONTINUED DECEMBER 31, 2017

#### Credit Risk:

The City may invest idle funds as authorized in North Dakota statutes, as follows:

- (a) Bonds, treasury bills and notes, or other securities that are a direct obligation insured or guaranteed by, the treasury of the United States, or its agencies, instrumentalities, or organizations created by an act of Congress
- (b) Securities sold under agreement to repurchase written by a financial institution in which the underlying securities for the agreement to repurchase are the type listed above
- (c) Certificates of deposits fully insured by the federal deposit insurance corporation
- (d) Obligations of the state

As of December 31, 2017, the City had investments in certificates of deposits as authorized by statutes. These amounts are classified as cash and cash equivalents on the financial statements in accordance with the City's policy.

#### **Custodial Credit Risk**

This is the risk that, in the event a financial institution fails, a government is unable to recover the value of its deposits, investments, or collateralized securities in the possession of the institution.

The City maintains cash on deposit at various financial institutions. The amounts on deposit were insured by the FDIC up to \$250,000. At December 31, 2017, none of the City's deposits were exposed to custodial credit risk, as all deposits were covered by FDIC coverage and pledged collateral through local financial institutions. \$734,350 of the City's deposits are covered by pledged securities held in the City's name. The total securities pledged exceed 110% of the uninsured balance.

#### Concentration of Credit Risk:

The City does not have a limit on the amount the City may invest in any one issuer. The City has no formal investment policy.

# NOTES TO THE FINANCIAL STATEMENTS - CONTINUED DECEMBER 31, 2017

#### NOTE 4 INTERFUND ACCOUNTS AND TRANSFERS

#### **Interfund Transfers**

A summary of interfund transfers for the fiscal year ended December 31, 2017, follows:

Fund	Transfers In	Transfers Out			
Governmental Funds:					
General	\$ 526,659	\$	(248,126)		
Roads & Bridges	46,799		_		
Sales Tax	60,652		(169,086)		
Water Plant	-		(49,852)		
Non-major	95,805		(74,899)		
Proprietary Funds:					
Water	17,201		(202,264)		
Garbage			(2,889)		
	\$ 747,116	\$	(747,116)		

Transfers were to cover deficit cash balances related to expenditures in excess of revenues.

# NOTES TO THE FINANCIAL STATEMENTS - CONTINUED DECEMBER 31, 2017

#### NOTE 5 CAPITAL ASSETS

The following is a summary of capital assets during the fiscal year ended December 31, 2017:

	Balance 1/1/17		Additions		Deletions			Balance 12/31/17
Governmental activities								
Capital assets not being depreciated:								
Construction in progress	\$	194,041	\$	277,807	\$(216	5,136 <u>)</u>	\$	255,712
Capital assets being depreciated:								
Equipment		526,303		5,200		-		531,503
Buildings		972,241		-		-		972,241
Infrastructure		3,147,438		216,136				3,363,574
Total capital assets being depreciated		4,645,982		221,336				4,867,318
Less accumulated depreciation:								
Equipment		(230,694)		(41,779)		-		(272,473)
Buildings		(898,167)		(8,389)		-		(906,556)
Infrastructure		(606,635)		(102,135)				(708,770)
Total accumulated depreciation		(1,735,496)	_	(152,303)		-	(	1,887,799)
Total capital assets being depreciated, net		2,910,486		69,033				2,979,519
Net capital assets	\$	3,104,527	\$	346,840	\$(216	6,136)	\$	3,235,231
		Balance						Balance
		1/1/17	A	dditions	Deletions		12/31/17	
Business type activities								
Capital assets being depreciated:								
Equipment	\$	94,911	\$	20,222	\$	-	\$	115,133
Buildings		29,805		-		-		29,805
Infrastructure		1,071,124		-		-		1,071,124
Total capital assets being depreciated		1,195,840		20,222		-		1,216,062
Less accumulated depreciation:								
Equipment		(67,873)		(8,191)		_		(76,064)
Buildings		(23,478)		(320)		-		(23,798)
Infrastructure		(288,305)		(18,948)		-		(307,253)
Total accumulated depreciation		(379,656)		(27,459)		-		(407,115)
Net capital assets	\$	816,184	\$	(7,237)	\$		\$	808,947

# NOTES TO THE FINANCIAL STATEMENTS - CONTINUED DECEMBER 31, 2017

Depreciation expense for the governmental activities was charged as follows on the Statement of Activities:

General Government	\$ 3,703
Culture & Recreation	3,614
Highway & Streets	87,536
Public Safety	10,022
Public Works	47,428
Total Depreciation Expense	\$ 152,303

#### NOTE 6 LONG-TERM DEBT

The following is a summary of long-term debt transactions of the City of Velva for the year ended December 31, 2017:

	Balance 1/1/17		Additions Reductions		Balance 12/31/17		Due Within One Year		
Governmental activites							,		
General obligation bonds	\$	220,000	\$	-	\$ (15,000)	\$	205,000	\$	15,000
Revenue bonds		204,931		-	(15,833)		189,098		15,833
Special assessments bonds		415,000		-	(85,000)		330,000		85,000
Plus: bond premium		151,314		-	(30,263)		121,051		30,263
Notes payable		199,107		-	(39,168)		159,938		40,010
Total	\$	1,190,352	\$	-	\$ (185,264)	\$	1,005,087	\$	186,106
Business type activities									
Revenue bonds	\$	255,000	\$		\$ (15,000)	\$	240,000	\$	15,000

# NOTES TO THE FINANCIAL STATEMENTS - CONTINUED DECEMBER 31, 2017

Long term debt at December 31, 2017 consists of the following individual issues:

	Balance 12/31/17
Governmental activities:	
General obligation bonds payable:	
\$300,000 General Obligation Bonds of 2009 due in annual principal installments of \$15,000 to \$20,000 through May 1, 2029; semi-annual interest payments at 2.875% to 4.250%.	\$ 205,000
Revenue bonds payable:	
\$190,000 Sewer Revenue Bonds of 2011 due in annual principal installments of \$10,000 to \$15,000 through September 1, 2031; semi-annual interest payments at 2.50%	\$ 150,000
\$70,000 Refunding Improvement Bonds, Series 2012 due in annual principal installments of \$5,833 through May 1, 2024; semi-annual interest payments at 2.50%.	39,098
Total revenue bonds payable	\$ 189,098
Special assessments bonds payable:	
\$1,031,321 Special Assessments Bonds - Water Treatment Plant Improvements due in annual principal installments of \$85,000 to \$75,000; semi-annual interest at 2.50%.	\$ 330,000
Note payable:	
\$121,300 JD Loader note payable due in annual principal installments of \$16,752 to \$19,109 through July 2018; annual interest payment at 4.50%.	\$ 19,086
\$160,000 fire truck note payable due in annual principal installments of \$1,333 through July 2024; no interest due. Note secured by fire truck.	105,333
\$50,000 note payable for sewer lagoon repair due in annual principal installments of \$4,779 to \$5,227 through February 2024; annual interest at 1%.	35,519
Total notes payable	\$ 159,938
Business-type activities:	
\$300,000 Water Revenue Bonds of 2009 due in annual principal installments of \$15,000 to \$20,000 through September 1, 2029; semi-annual interest payments at 2.50%	\$ 240,000

# NOTES TO THE FINANCIAL STATEMENTS - CONTINUED DECEMBER 31, 2017

The future expected requirements to amortize long term debt, including interest, as of December 31, 2017 are as follows:

O O T O I I I I I I I I I I I I I I I I	aotii	11100												
	General Obligation Bonds					Revenue Bonds			Sp	oecial Asses	sment	ts Bonds		
	F	Principal		Interest		Principal		Principal		nterest	F	Principal	- I	nterest
2018	\$	15,000	\$	8,394	\$	15,833	\$	4,625	\$	85,000	\$	8,250		
2019		15,000		7,756		15,833		4,258		85,000		6,125		
2020		15,000		7,119		15,833		3,892		85,000		4,000		
2021		15,000		6,481		15,834		3,510		75,000		1,875		
2022		15,000		5,844		15,834		3,115		-		-		
2023-2027		90,000		18,700		59,931		10,292		-		-		
2028-2031		40,000		1,700		50,000		3,125						
	\$	205,000	\$	55,994	\$	189,098	\$	32,817	\$	330,000	\$	20,250		

	Notes Payable					Т	otal			
	Principal		Principal Interest			Principal		Interest		
2018	\$	40,010	\$	1,222	\$	155,843	\$	22,491		
2019		20,973		306		136,806		18,445		
2020		21,023		256		136,856		15,267		
2021		21,073		206		126,907		12,072		
2022		21,124		155		51,958		9,114		
2023-2027		35,735		156		185,666		29,148		
2028-2031						90,000		4,825		
	\$	159,938	\$	2,301	\$	884,036	\$	111,362		

#### **Business-type activities**

Revenue Bonds							
	F	Principal		Interest			
2018	\$	15,000	\$	6,000			
2019		15,000		5,625			
2020		20,000		5,250			
2021		20,000		4,750			
2022		20,000		4,250			
2023-2027		100,000		13,750			
2028-2031		50,000		1,875			
	\$	240,000	\$	41,500			

#### NOTE 7 RISK MANAGEMENT

The City of Velva is exposed to various risks of loss related torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

In 1986, the state agencies and political subdivisions of the State of North Dakota joined together to form the North Dakota Insurance Reserve Fund (NDIRF), a public entity risk pool currently operating as a common risk management and insurance program for the state and over 2,000 political subdivisions. The City of Velva pays an annual premium to NDIRF for its general liability, auto, and inland marine insurance coverage. The coverage by NDIRF is limited to losses of \$1,000,000 per occurrence for general liability.

The City of Velva also participates in the North Dakota Fire and Tornado Fund and the State Bonding Fund. The City pays an annual premium to the Fire and Tornado Fund to cover property damage to buildings and personal property. Replacement cost coverage is provided by estimating replacement cost in consultation with the Fire and Tornado Fund. The State

# NOTES TO THE FINANCIAL STATEMENTS - CONTINUED DECEMBER 31, 2017

Bonding Fund currently provides the City with blanket fidelity bond coverage in the amount of \$2,000,000 for its employees. The State Bonding Fund does not currently charge any premium for this coverage.

The City of Velva has workers compensation with the Workforce Safety and Insurance and purchases commercial insurance for employee health and accident insurance for its full-time employees.

There have been no significant reductions in insurance coverage from the prior year and settled claims resulting from these risks have not exceeded insurance coverage in any of the past three years.

#### NOTE 8 DEFINED BENEFIT PLAN - NDPERS

#### **Summary of Significant Accounting Policies**

Pensions. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the North Dakota Public Employees Retirement System (NDPERS) and additions to/deductions from NDPERS fiduciary net position have been determined on the same basis as they are reported by NDPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### **General Information about the Pension Plan**

#### North Dakota Public Employees Retirement System (Main System)

The following brief description of NDPERS is provided for general information purposes only. Participants should refer to NDCC Chapter 54-52 for more complete information.

NDPERS is a cost-sharing multiple-employer defined benefit pension plan that covers substantially all employees of the State of North Dakota, its agencies and various participating political subdivisions. NDPERS provides for pension, death and disability benefits. The cost to administer the plan is financed through the contributions and investment earnings of the plan.

Responsibility for administration of the NDPERS defined benefit pension plan is assigned to a Board comprised of nine members. The Board consists of a Chairman, who is appointed by the Governor; one member appointed by the Attorney General; one member appointed by the State Health Officer; three members elected by the active membership of the NDPERS system, one member elected by the retired public employees and two members of the legislative assembly appointed by the chairman of the legislative management.

#### **Pension Benefits**

Benefits are set by statute. NDPERS has no provisions or policies with respect to automatic and ad hoc post-retirement benefit increases. Member of the Main System are entitled to unreduced monthly pension benefits beginning when the sum of age and years of credited service equal or exceed 85 (Rule of 85), or at normal retirement age (65). For

# NOTES TO THE FINANCIAL STATEMENTS - CONTINUED DECEMBER 31, 2017

members hired on or after January 1, 2016 the Rule of 85 was be replaced with the Rule of 90 with a minimum age of 60. The monthly pension benefit is equal to 2.00% of their average monthly salary, using the highest 36 months out of the last 180 months of service, for each year of service. For members hired on or after January 1, 2020 the 2.00% multiplier was replaced with a 1.75% multiplier. The plan permits early retirement at ages 55-64 with three or more years of service.

Members may elect to receive the pension benefits in the form of a single life, joint and survivor, term-certain annuity, or partial lump sum with ongoing annuity. Members may elect to receive the value of their accumulated contributions, plus interest, as a lump sum distribution upon retirement or termination, or they may elect to receive their benefits in the form of an annuity. For each member electing an annuity, total payment will not be less than the members accumulated contributions plus interest.

#### Death and Disability Benefits

Death and disability benefits are set by statute. If an active member dies with less than three years of service for the Main System, a death benefit equal to the value of the members accumulated contributions, plus interest, is paid to the members beneficiary. If the member has earned more than three years of credited service for the Main System, the surviving spouse will be entitled to a single payment refund, life-time monthly payments in an amount equal to 50% of the members accrued normal retirement benefit, or monthly payments in an amount equal to the members accrued 100% Joint and Survivor retirement benefit if the member had reached normal retirement age prior to date of death. If the surviving spouse dies before the members accumulated pension benefits are paid, the balance will be payable to the surviving spouses designated beneficiary.

Eligible members who become totally disabled after a minimum of 180 days of service, receive monthly disability benefits equal to 25% of their final average salary with a minimum benefit of \$100. To qualify under this section, the member has to become disabled during the period of eligible employment and apply for benefits within one year of termination. The definition for disabled is set by the NDPERS in the North Dakota Administrative Code.

#### Refunds of Member Account Balance

Upon termination, if a member of the Main System is not vested (is not 65 or does not have three years of service), they will receive the accumulated member contributions and vested employer contributions, plus interest, or may elect to receive this amount at a later date. If the member has vested, they have the option of applying for a refund or can remain as a terminated vested participant. If a member terminated and withdrew their accumulated member contribution and is subsequently reemployed, they have the option of repurchasing their previous service.

#### Member and Employer Contributions

Member and employer contributions paid to NDPERS are set by statute and are established as a percent of salaries and wages. Member contribution rates are 7% and employer contribution rates are 7.12% of covered compensation.

# NOTES TO THE FINANCIAL STATEMENTS - CONTINUED DECEMBER 31, 2017

The members account balance includes the vested employer contributions equal to the members contributions to an eligible deferred compensation plan. The minimum member contribution is \$25 and the maximum may not exceed the following:

1 to 12 months of service - Greater of one percent of monthly salary or \$25 13 to 24 months of service - Greater of two percent of monthly salary or \$25 25 to 36 months of service - Greater of three percent of monthly salary or \$25 Longer than 36 months of service - Greater of four percent of monthly salary or \$25

### Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2017, if the City of Velva were to report on the full accrual basis, a liability of \$257,269 for its proportionate share of the net pension liability would have been reported. The net pension liability was measured as of June 30, 2017 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Employers proportion of the net pension liability was based on the Employers share of covered payroll in the Main System pension plan relative to the covered payroll of all participating Main System employers. At June 30, 2017 the Employers proportion was 0.016006 percent, which was a decrease of 0.002505 from its proportion measured as of June 30, 2016. There was no net pension liability or deferred inflows or outflows of resources reported on the City's financial statements as they are reporting on the modified cash basis.

**Actuarial assumptions.** The total pension liability in the July 1, 2017 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	3.50%	
Salary increases	Service at Beginning of Year 0 1 2	Increase Rate: 15.00% 10.00% 8.00%
	Age* Under 36	8.00%
	36-40	7.50%
	41-49	6.00%
	50+	5.00%

<sup>\*</sup>Age-based salary increase rates apply for employees with three or more years of service

Investment rate of return 7.75%, net of investment expenses Cost-of-living adjustments None

For active members, inactive members and healthy retirees, mortality rates were based on the RP-2000 Combined Healthy Mortality Table set back two years for males and three years for females, projected generationally using the SSA 2014 Intermediate Cost scale from 2014. For disabled retirees, mortality rates were based on the RP-2000 Disabled Mortality Table set back one year for males (no setback for females) multiplied by 125%.

# NOTES TO THE FINANCIAL STATEMENTS - CONTINUED DECEMBER 31, 2017

NDPERS issues a publicly available financial report that includes financial statements and the required supplementary information for NDPERS. That report may be obtained by writing to NDPERS; 400 East Broadway, Suite 505; PO Box 1657, Bismarck, ND 58502-1657.

#### NOTE 9 DEFINED BENEFIT PLAN - OPEB

#### **Summary of Significant Accounting Policies**

Other Post Employment Benefits (OPEB). For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the North Dakota Public Employees Retirement System (NDPERS) and additions to/deductions from NDPERS' fiduciary net position have been determined on the same basis as they are reported by NDPERS. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### General Information about the OPEB Plan

#### North Dakota Public Employees Retirement System

The following brief description of NDPERS is provided for general information purposes only. Participants should refer to NDAC Chapter 71-06 for more complete information.

NDPERS OPEB plan is a cost-sharing multiple-employer defined benefit OPEB plan that covers members receiving retirement benefits from the PERS, the HPRS, and Judges retired under Chapter 27-17 of the North Dakota Century Code a credit toward their monthly health insurance premium under the state health plan based upon the member's years of credited service. Effective July 1, 2015, the credit is also available to apply towards monthly premiums under the state dental, vision and long-term care plan and any other health insurance plan. The Retiree Health Insurance Credit Fund is advance-funded on an actuarially determined basis.

Responsibility for administration of the NDPERS defined benefit OPEB plan is assigned to a Board comprised of nine members. The Board consists of a Chairman, who is appointed by the Governor; one member appointed by the Attorney General; one member appointed by the State Health Officer; three members elected by the active membership of the NDPERS system, one member elected by the retired public employees and two members of the legislative assembly appointed by the chairman of the legislative management.

#### **OPEB Benefits**

The employer contribution for the PERS, the HPRS and the Defined Contribution Plan is set by statute at 1.14% of covered compensation. The employer contribution for employees of the state board of career and technical education is 2.99% of covered compensation for a period of eight years ending October 1, 2015. Employees participating in the retirement plan as part-time/temporary members are required to contribute 1.14% of their covered compensation to the Retiree Health Insurance Credit Fund. Employees purchasing previous service credit are also required to make an employee contribution to the Fund. The benefit amount applied each year is shown as "prefunded credit applied" on the Statement of Changes in Plan Net Position for the OPEB trust funds.

# NOTES TO THE FINANCIAL STATEMENTS - CONTINUED DECEMBER 31, 2017

Retiree health insurance credit benefits and death and disability benefits are set by statute. There are no provisions or policies with respect to automatic and ad hoc post-retirement benefit increases. Employees who are receiving monthly retirement benefits from the PERS, the HPRS, the Defined Contribution Plan, the Chapter 27-17 judges or an employee receiving disability benefits, or the spouse of a deceased annuitant receiving a surviving spouse benefit or if the member selected a joint and survivor option are eligible to receive a credit toward their monthly health insurance premium under the state health plan.

Effective July 1, 2015, the credit is also available to apply towards monthly premiums under the state dental, vision and long-term care plan and any other health insurance plan. The benefits are equal to \$5.00 for each of the employee's, or deceased employee's years of credited service not to exceed the premium in effect for selected coverage. The retiree health insurance credit is also available for early retirement with reduced benefits.

### OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At December 31, 2017, if the City of Velva were to report on the full accrual basis, a liability of \$11,947 for its proportionate share of the net pension liability would have been reported. The net pension liability was measured as of June 30, 2017 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Employers proportion of the net pension liability was based on the Employers share of covered payroll in the Main System pension plan relative to the covered payroll of all participating Main System employers. At June 30, 2017 the Employers proportion was 0.015103 percent. There was no net pension liability or deferred inflows or outflows of resources reported on the City's financial statements as they are reporting on the modified cash basis.

**Actuarial assumptions.** The total OPEB liability in the July 1, 2017 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.50%

Salary increases Not applicable

Investment rate of return 7.50%, net of investment expenses

Cost-of-living adjustments None

For active members, inactive members and healthy retirees, mortality rates were based on the RP-2000 Combined Healthy Mortality Table set back two years for males and three years for females, projected generationally using the SSA 2014 Intermediate Cost scale from 2014. For disabled retirees, mortality rates were based on the RP-2000 Disabled Mortality Table set back one year for males (no setback for females) multiplied by 125%.

NDPERS issues a publicly available financial report that includes financial statements and the required supplementary information for NDPERS. That report may be obtained by writing to NDPERS; 400 East Broadway, Suite 505; PO Box 1657, Bismarck, ND 58502-1657.

# NOTES TO THE FINANCIAL STATEMENTS - CONTINUED DECEMBER 31, 2017

#### NOTE 10 COMMITMENTS

In July 2019, the City discovered that employee and employer contribution rates were not calculated correctly for employees participating in the NDPERS main retirement plan. The issue has since been corrected and the City has determined approximately \$30,750 is due to employees for excess contributions deducted from their gross pay.

The City has committed to three ongoing projects which include the levee evaluation and certification, park access project, and GIS mapping project which had total costs at completion of \$44,284, \$235,727 and \$16,000, respectively. At December 31, 2017, amounts paid on these projects were \$33,408, \$211,109 and \$11,195, respectively, and are included in construction in progress.

#### NOTE 11 RELATED PARTY TRANSACTION

The City issued a \$160,000 note payable for the purchase of a fire truck for the City of Velva Fire Department. The note is expected to be repaid utilizing property taxes levied for the Fire Department – Equipment Reserve. The fire truck is the property of the City of Velva Fire Department. The remaining balance on the note payable is \$105,333 as of December 31, 2017.

#### **NOTE 12 LITIGATION**

The City settled a lawsuit filed against them, resulting in the incursion of a liability as of December 31, 2017 totaling \$130,000.

#### **NOTE 13 RECENT PRONOUNCEMENTS**

The City will implement the following recent pronouncements for fiscal years ending after December 31, 2017:

GASB Statement No. 82, Pension Issues – an amendment of GASB Statements No. 67 and No. 73, provides further guidance regarding (1) the presentation of payroll-related measures in required supplementary information, (2) the selection of assumptions and the treatment of deviations from the guidance in an Actuarial Standard of Practice for financial reporting purposes, and (3) the classification of payments made by employers to satisfy employee (plan member) contribution requirements. This Statement amends GASB Statements No. 67 and No. 68 to require the presentation of covered payroll to be defined as the payroll on which contributions to a pension plan are based, rather than the payroll of employees that are provided with pensions through the pension plan. The requirements of this Statement are effective for reporting periods beginning after June 15, 2016, except for the requirements of this Statement for the selection of assumptions in a circumstance in which an employer's pension liability is measured as of a date other than the employer's most recent fiscal year-end. In that circumstance, the requirements for the selection of assumptions are effective for that employer in the first reporting period in which the measurement date of the pension liability is on or after June 15, 2017. Earlier application is encouraged.

GASB Statement No. 83, Certain Asset Retirement Obligations, addresses accounting and financial reporting for certain asset retirement obligations (AROs). This Statement establishes criteria for determining the timing and pattern of recognition of a liability and corresponding

# NOTES TO THE FINANCIAL STATEMENTS - CONTINUED DECEMBER 31, 2017

deferred outflow of resources for AROs. It also establishes disclosure of information about the nature of a government's AROs, the methods and assumptions used for the estimates of the liabilities, and the estimated remaining useful life of the associated tangible capital assets. The requirements of this Statement are effective for reporting periods beginning after June 15, 2018. Earlier application is encouraged.

GASB Statement No. 84, *Fiduciary Activities*, provides guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. This Statement establishes criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. Separate criteria are included to identify fiduciary component units and postemployment benefit arrangements that are fiduciary activities. The requirements of this Statement are effective for reporting periods beginning after December 15, 2019. Earlier application is encouraged.

GASB Statement No. 87, Leases, establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. This Statement requires recognition of certain lease assets and liabilities for leases that were previously classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. This Statement is effective for reporting periods beginning after June 15, 2021. Earlier application is encouraged.

GASB Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period, establishes accounting requirements for interest cost incurred before the end of a construction period. This Statement requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. As a result, interest cost incurred before the end of a construction period will not be included in the historical cost of a capital asset reported in a business-type activity or enterprise fund. The requirements of this Statement are effective for reporting periods beginning after December 15, 2020. Earlier application is encouraged.

GASB Statement No. 91, *Conduit Debt Obligations*, provides a single method of reporting conduit debt obligations by issuers and eliminates diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. This Statement clarifies the existing definition of a conduit debt obligation; establishes that a conduit debt obligation is not a liability of the issuer; establishes standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit debt obligations; and improves required note disclosures. This Statement also addresses arrangements—often characterized as leases—that are associated with conduit debt obligations. The requirements of this Statement are effective for reporting periods beginning after December 15, 2021. Earlier application is encouraged.

# NOTES TO THE FINANCIAL STATEMENTS - CONTINUED DECEMBER 31, 2017

GASB Statement No. 92, *Omnibus 2020*, provides additional guidance to improve consistency of authoritative literature by addressing practice issues identified during the application of certain GASB statements. This statement provides accounting and financial reporting requirements for specific issues related to leases, intra-entity transfers of assets, postemployment benefits, government acquisitions, risk financing and insurance-related activity of public entity risk pools, fair value measurements and derivative instruments. The requirements of this Statement are effective for reporting periods beginning after June 15, 2021. Earlier application is encouraged.

GASB Statement No. 93, Replacement of Interbank Offered Rates, provides guidance to address accounting and financial reporting implications that result from the replacement of an interbank offered rate (IBOR), most notable, the London Interbank Offered Rate (LIBOR). As a result of global reference rate reform, LIBOR is expected to cease to exist in its current form at the end of 2021, prompting governments to amend or replace financial instruments for the purpose of replacing LIBOR with other reference rates, by either changing the reference rate or adding or changing fallback provisions related to the reference rate. This statement provides exceptions and clarifications regarding hedging derivative instruments for such transactions that result from the replacement of IBOR. The requirements of this Statement are effective for reporting periods beginning after June 15, 2021. Earlier application is encouraged.

GASB Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*, improves financial reporting by addressing issues related to public-private and public-public partnership arrangements (PPPs) and also provides guidance for accounting and financial reporting for availability payment arrangements (APAs). The statement provides definitions of PPPs and APAs and provides uniform guidance on accounting and financial reporting for transactions that meet those definitions. A PPP is an arrangement in which a government (the transferor) contracts with an operator (a governmental or nongovernmental entity) to provide public services by conveying control of the right to operate or use a nonfinancial asset, such as infrastructure or other capital asset (the underlying PPP asset), for a period of time in an exchange or exchange-like transaction. An APA is an arrangement in which a government compensates an operator for services that may include designing, constructing, financing, maintaining, or operating an underlying nonfinancial asset for a period of time in an exchange or exchange-like transaction. The requirements of this Statement are effective for fiscal years beginning after June 15, 2022, and all reporting periods thereafter. Earlier application is encouraged.

GASB Statement No. 96, Subscription-Based Information Arrangements provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs). A SBITA is defined as a contract that conveys control of the right to use another party's (a SBITA vendor's) information technology (IT) software, alone or in combination with tangible capital assets (the underlying IT assets), as specified in the contract for a period of time in an exchange or exchange-like transaction. Under this Statement, a government generally should recognize a right-to use subscription asset—an intangible asset—and a corresponding subscription liability. The requirements of this Statement will improve financial reporting by establishing a definition for SBITAs and providing uniform guidance for accounting and financial reporting for transactions that meet that definition. The requirements of this Statement are effective for fiscal years beginning after June 15, 2022, and all reporting periods thereafter. Earlier application is encouraged.

# NOTES TO THE FINANCIAL STATEMENTS - CONTINUED DECEMBER 31, 2017

GASB Statement No. 97, Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans—an amendment of GASB Statements No. 14 and No. 84, and a supersession of GASB Statement No. 32 provides additional guidance for determining whether a primary government is financially accountable for a potential component unit. This Statement requires that the financial burden criterion in paragraph 7 of Statement No. 84, Fiduciary Activities, be applicable to only defined benefit pension plans and defined benefit OPEB plans that are administered through trusts that meet the criteria in paragraph 3 of Statement No. 67, Financial Reporting for Pension Plans, or paragraph 3 of Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans, respectively. This Statement (1) requires that a Section 457 plan be classified as either a pension plan or an other employee benefit plan depending on whether the plan meets the definition of a pension plan and (2) clarifies that Statement 84, as amended, should be applied to all arrangements organized under IRC Section 457 to determine whether those arrangements should be reported as fiduciary activities. The requirements of this Statement that (1) exempt primary governments that perform the duties that a governing board typically performs from treating the absence of a governing board the same as the appointment of a voting majority of a governing board in determining whether they are financially accountable for defined contribution pension plans, defined contribution OPEB plans, or other employee benefit plans and (2) limit the applicability of the financial burden criterion in paragraph 7 of Statement 84 to defined benefit pension plans and defined benefit OPEB plans that are administered through trusts that meet the criteria in paragraph 3 of Statement 67 or paragraph 3 of Statement 74, respectively, are effective immediately. The requirements of this Statement that are related to the accounting and financial reporting for Section 457 plans are effective for fiscal years beginning after June 15, 2021.

GASB Statement No. 99, *Omnibus 2022*, provides guidance on the following accounting matters:

- Classification and reporting of derivative instruments within the scope of Statement No. 53, Accounting and Financial Reporting for Derivative Instruments, that do not meet the definition of either an investment derivative instrument or a hedging derivative instrument
- Clarification of provisions in Statement No. 87, *Leases*, as amended, related to the determination of the lease term, classification of a lease as a short-term lease, recognition and measurement of a lease liability and a lease asset, and identification of lease incentives.
- Clarification of provisions in Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*, related to (a) the determination of the public-private and public-public partnership (PPP) term and (b) recognition and measurement of installment payments and the transfer of the underlying PPP asset.
- Clarification of provisions in Statement No. 96, Subscription-Based Information Technology Arrangements, related to the subscription-based information technology arrangement (SBITA) term, classification of a SBITA as a short-term SBITA, and recognition and measurement of a subscription liability.

# NOTES TO THE FINANCIAL STATEMENTS - CONTINUED DECEMBER 31, 2017

- Extension of the period during which the London Interbank Offered Rate (LIBOR) is considered an appropriate benchmark interest rate for the qualitative evaluation of the effectiveness of an interest rate swap that hedges the interest rate risk of taxable debt.
- Accounting for the distribution of benefits as part of the Supplemental Nutrition Assistance Program (SNAP).
- Disclosures related to nonmonetary transactions.
- Pledges of future revenues when resources are not received by the pledging government.
- Clarification of provisions in Statement No. 34, Basic Financial Statements— and Management's Discussion and Analysis—for State and Local Governments, as amended, related to the focus of the government-wide financial statement.
- Terminology updates related to certain provisions of Statement No. 63, Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position.
- Terminology used in Statement 53 to refer to resource flows statements.

The requirements of this statement are effective as follows:

- The requirements related to extension of the use of LIBOR, accounting for SNAP distributions, disclosures of nonmonetary transactions, pledges of future revenues by pledging governments, clarification of certain provisions in Statement 34, as amended, and terminology updates related to Statement 53 and Statement 63 are effective upon issuance.
- The requirements related to leases, PPPs, and SBITAs are effective for fiscal years beginning after June 15, 2022, and all reporting periods thereafter.
- The requirements related to financial guarantees and the classification and reporting of derivative instruments within the scope of Statement 53 are effective for fiscal years beginning after June 15, 2023, and all reporting periods thereafter.

GASB Statement No. 100, Accounting Changes and Error Corrections – An Amendment of GASB Statement No. 62, provides guidance on accounting and financial reporting requirements for accounting changes and error corrections. Statement requires that (a) changes in accounting principles and error corrections be reported retroactively by restating prior periods, (b) changes to or within the financial reporting entity be reported by adjusting beginning balances of the current period, and (c) changes in accounting estimates be reported prospectively by recognizing the change in the current period. The requirements of this Statement for changes in accounting principles apply to the implementation of a new pronouncement in absence of specific transition provisions in the new pronouncement. This Statement also requires that the aggregate amount of adjustments to and restatements of beginning net position, fund balance, or fund net position, as applicable, be displayed by reporting unit in the financial statements.

This Statement requires disclosure in notes to financial statements of descriptive information about accounting changes and error corrections, such as their nature. In addition, information

# NOTES TO THE FINANCIAL STATEMENTS - CONTINUED DECEMBER 31, 2017

about the quantitative effects on beginning balances of each accounting change and error correction should be disclosed by reporting unit in a tabular format to reconcile beginning balances as previously reported to beginning balances as restated. The requirements of this Statement are effective for accounting changes and error corrections made in fiscal years beginning after June 15, 2023, and all reporting periods thereafter. Earlier application is encouraged.

GASB Statement No. 101, Compensated Absences, provides guidance on the recognition and measurement guidance for compensated absences. This Statement requires that liabilities for compensated absences be recognized for (1) leave that has not been used and (2) leave that has been used but not yet paid in cash or settled through noncash means. A liability should be recognized for leave that has not been used if (a) the leave is attributable to services already rendered, (b) the leave accumulates, and (c) the leave is more likely than not to be used for time off or otherwise paid in cash or settled through noncash means. This Statement also requires that a liability for specific types of compensated absences not be recognized until the leave is used. This Statement also establishes guidance for measuring a liability for leave that has not been used, generally using an employee's pay rate as of the date of the financial statements. A liability for leave that has been used but not yet paid or settled should be measured at the amount of the cash payment or noncash settlement to be made. Certain salary-related payments that are directly and incrementally associated with payments for leave also should be included in the measurement of the liabilities. This Statement amends the existing requirement to disclose the gross increases and decreases in a liability for compensated absences to allow governments to disclose only the net change in the liability (as long as they identify it as a net change). In addition, governments are no longer required to disclose which governmental funds typically have been used to liquidate the liability for compensated absences. The requirements of this Statement are effective for fiscal years beginning after December 15, 2023, and all reporting periods thereafter. Earlier application is encouraged.

Management has not yet determined what effect these statements will have on the City's financial statements.

#### NOTE 14 SUBSEQUENT EVENTS

On March 11, 2020, the World Health Organization declared COVID-19 a global pandemic. Federal state and local governments have since implemented various restrictions on travel, public gatherings, and business operations. Restrictions and government social distancing recommendations have significantly impacted the activities of the City in 2020. The pandemic also prompted various federal funding sources, of which the City benefited from. COVID relief funds received by the City totaled \$48,836 and American Rescue Plan Act funds received totaled \$188,149. The City also received \$417,628 from the state's Prairie Dog Fund.

The City entered into and completed various construction commitments subsequent to the financial statement date. These projects include:

- 1. The City completed the Park Bridge project at an approximate cost of \$280,000 in 2020. The City received state reimbursement for this project of approximately \$142,000.
- 2. The City started a water meter replacement project in 2020. The project is expected to cost approximately \$120,000.

# NOTES TO THE FINANCIAL STATEMENTS - CONTINUED DECEMBER 31, 2017

- 3. Asphalt patching was done in 2020, and costed \$70,319. Another asphalt and street overlay project was completed in 2022 for \$131,490.
- 4. The major lift station was replaced in 2021, costing approximately \$589,052.

The City paid off the business-type activities bonds in 2020 and the governmental general obligation bonds were paid off in 2022.

Subsequent events have been evaluated through September 25, 2023, which is the date these financial statements were available to be issued.