

GRIGGS COUNTY  
COOPERSTOWN, NORTH DAKOTA

FINANCIAL STATEMENTS  
YEAR ENDED DECEMBER 31, 2015

GRIGGS COUNTY

Table of Contents

-----

	Page
	-----
Officials	1
Independent Auditor's Report	2-3
BASIC FINANCIAL STATEMENTS	
Statement of Net Assets	4
Statement of Activities	5
Balance Sheet- Governmental Funds	6
Reconciliation of Governmental Funds Balance Sheet to the Statement of Net Assets	7
Statement of Revenues, Expenditures and Changes in Fund Balances- Governmental Funds	8
Reconciliation of Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances to the Statement of Activities	9
Statement of Fiduciary Assets and Liabilities	10
Notes to Combined Financial Statement	11-26
SUPPLEMENTARY FINANCIAL INFORMATION	
Schedule of Activity	27

GRIGGS COUNTY  
LIST OF OFFICIALS  
DECEMBER 31, 2015

Commissioners: Troy Olson  
John Wakefield  
Ron Dahl  
Dale Pederson  
Shawn Steffen

Auditor: Samantha Quast

Treasurer: Connie Eslinger

Sheriff: Robert Hook

County Recorder: Kelly Vincent

States Attorney: Jayme Tenneson

# Harold J. Rotunda

Certified Public Accountant

INDEPENDENT AUDITOR'S REPORT

County Commission  
Griggs County  
Cooperstown, North Dakota

I have audited the accompanying modified cash basis financial statements of the governmental activities, each major fund and aggregate remaining fund information of Griggs County as of and for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

## **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note 1; this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

## **Auditor's Responsibility**

My responsibility is to express opinions on these financial statements based on my audit. I conducted my audit in accordance with U.S. generally accepted auditing standards and the standards applicable to the financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement in the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, I express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinions.

## **Opinion**

In my opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash basis financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Griggs County as of December 31, 2015, and the changes in modified cash basis financial position and cash flows, where applicable, thereof for the year then ended, in accordance with the basis of accounting described in Note 1.

**Basis of Accounting**

I draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than U.S. generally accepted accounting principles. My opinion is not modified with respect to that matter.

**Other Matters**

Management has omitted the management discussion and analysis and budgetary comparison information that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. My opinion on the basic financial statements is not affected by this missing information.

**Other Information**

My audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Griggs County's basic financial statements. The Schedule of Activity is presented for purposes of additional analysis and is not a required part of the basis financial statements.

The Schedule of Activity is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the basis financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In my opinion, the Schedule of Activity is fairly stated, in all material respects, in relation to the basis financial statements as a whole.

**Other Reporting Required by Government Auditing Standards**

In accordance with Government Auditing Standards, I have also issued reports dated July 1, 2016, on my considerations of the County's internal control over financial reporting and on my tests of its compliance with certain provisions of laws, regulations, contracts and Griggs agreements and other matters. The purpose of that report is to describe the scope of my testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the County's internal control over financial reporting and compliance.



West Fargo, North Dakota  
July 1, 2016

PO Box 816 West Fargo, ND 58078 Phone(701)281-0483 Cell 212-3908

GRIGGS COUNTY  
 STATEMENT OF NET POSITION- MODIFIED CASH BASIS  
 DECEMBER 31, 2015

PRIMARY

ASSETS

Cash and investments	3,075,009.67
Capital assets (net of accumulated depreciation)	368,907.53
Total Assets	3,443,917.20

LIABILITIES

Long-term liabilities:

Due within one year:

Bonds payable

Notes payable

-

Due after one year:

Bonds payable

Notes payable

56,708.82

Total liabilities

56,708.82

NET POSITION

Net investment in capital assets 312,198.71

Restricted for:

Capital projects

-

Debt service

-

Unrestricted

3,075,009.67

Total net position

3,387,208.38

The accompanying notes are an integral part of these financial statements.

GRIGGS COUNTY  
STATEMENT OF ACTIVITIES- MODIFIED CASH BASIS  
YEAR ENDED DECEMBER 31, 2015

	Program Revenues			Net (expense) Revenue & Changes in Net Position
	Expenses	Charges for Services	Operating grants and Contribution	Governmental Activities
Governmental Activities:				
General government	1,371,349.16			(1,371,349.16)
Public safety	171,521.03	70,000.04	-	(101,520.99)
Health and welfare	418,406.51	2,329.10	71,782.85	(344,294.56)
Highways	1,248,722.49	92,383.64	916,147.39	(240,191.46)
Capital outlays	634,581.14		504,542.54	(130,038.60)
Interest expense	109,503.47			(109,503.47)
 Total Governmental Activities	 3,954,083.80	 164,712.78	 1,492,472.78	 (2,296,898.24)
 General Revenues				
Property taxes				1,851,692.82
State aid not restricted to specific program				464,193.96
Interest income				5,159.26
Licenses and permits				3,004.00
Other revenue				344,192.59
 Total General revenues				 2,668,242.63
 Change in Net Position				 371,344.39
 Net Position- January 1				 3,015,863.99
 Net Position- December 31				 3,387,208.38

The accompanying notes are an integral part of these financial statements.

GRIGGS COUNTY  
 BALANCE SHEET- GOVERNMENTAL FUNDS- MODIFIED CASH BASIS  
 DECEMBER 31, 2015

	GENERAL	HIGHWAY FUNDS	SOCIAL SERVICE FUND	SOCIAL SECURITY FUND	OTHER GOVERNMENTAL FUNDS	TOTAL GOVERNMENTAL FUNDS
<b>ASSETS</b>						
Cash and investments	405,945.25	1,579,832.60	83,884.04	102,721.66	902,626.12	3,075,009.67
Total Assets	405,945.25	1,579,832.60	83,884.04	102,721.66	902,626.12	3,075,009.67
 <b>LIABILITIES</b>						
Total liabilities	-	-	-	-	-	-
 <b>FUND BALANCE</b>						
Restricted for Capital Projects					-	-
Restricted for Debt Service					-	-
Restricted for General Government		1,579,832.60	83,884.04	102,721.66	902,626.12	2,669,064.42
Unassigned	405,945.25					405,945.25
Total fund balance	405,945.25	1,579,832.60	83,884.04	102,721.66	902,626.12	3,075,009.67

The accompanying notes are an integral part of these financial statements.



GRIGGS COUNTY  
 RECONCILIATION OF GOVERNMENTAL FUNDS BALANCE  
 SHEET TO THE STATEMENT OF NET POSITION  
 DECEMBER 31, 2015

Total Fund Balances for Governmental Funds	3,075,009.67
--	--------------

Total Net Position reported for governmental activities in the statement of Net Position is different because:

Capital assets used in governmental activities are not financial resources and are not reported in governmental funds

Cost of capital assets	1,298,608.49	
Less accumulated depreciation	929,700.96	
Net capital assets		368,907.53

Long-term liabilities applicable to the District's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. All liabilities- both current and long-term are reported in the statement of Net Position. Balances at year end are:

Notes payable	(56,708.82)
---------------	-------------

Total Net Position of Governmental Activities	3,387,208.38
---	--------------

The accompanying notes are an integral part of these financial statements.

GRIGGS COUNTY  
STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES- GOVERNMENTAL FUNDS- MODIFIED CASH BASIS  
YEAR ENDED DECEMBER 31, 2015

	GENERAL	HIGHWAY FUNDS	SOCIAL SERVICE FUND	SOCIAL SECURITY FUND	OTHER GOVERNMENTAL FUNDS	TOTAL GOVERNMENTAL FUNDS
Property taxes	233,987.13	456,574.56	314,573.96	337,500.90	509,056.27	1,851,692.82
Intergovernmental	391,955.95	940,760.08	73,973.14	2,344.38	547,633.19	1,956,666.74
Charges for services	121,736.40	92,383.64	2,329.10		56,543.14	272,992.28
Interest and other	41,889.73	42,853.28	-	16,661.45	142,545.60	243,950.06
<b>Total Revenues</b>	<b>789,569.21</b>	<b>1,532,571.56</b>	<b>390,876.20</b>	<b>356,506.73</b>	<b>1,255,778.20</b>	<b>4,325,301.90</b>
<b>Current:</b>						
General government	577,444.61	-		326,071.26	467,707.00	1,371,222.87
Public safety	122,303.32	-			49,217.71	171,521.03
Health and welfare			382,555.89		35,850.62	418,406.51
Highways		1,192,730.92			55,991.57	1,248,722.49
Relief and charities		-				-
Economic development		-				-
Capital outlay	-	-	-		563,171.43	563,171.43
Debt Service		-				
Principal		-			151,176.93	151,176.93
Interest expense		-			-	-
<b>Total Expenditures</b>	<b>699,747.93</b>	<b>1,192,730.92</b>	<b>382,555.89</b>	<b>326,071.26</b>	<b>1,323,115.26</b>	<b>3,924,221.26</b>
Excess revenues (expenditures)	89,821.28	339,840.64	8,320.31	30,435.47	(67,337.06)	401,080.64
<b>Other Financing Sources (Uses):</b>						
Transfers in	-	-	261,000.00	-	-	261,000.00
Transfers out	-	-	(261,000.00)			(261,000.00)
Bond proceeds	-	-	-			-
<b>Total other financing sources and u</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Net change in fund balances</b>	<b>89,821.28</b>	<b>339,840.64</b>	<b>8,320.31</b>	<b>30,435.47</b>	<b>(67,337.06)</b>	<b>401,080.64</b>
Fund balance- beginning	316,123.97	1,239,991.96	75,563.73	72,286.19	969,963.18	2,673,929.03
Fund balance- ending	405,945.25	1,579,832.60	83,884.04	102,721.66	902,626.12	3,075,009.67

The accompanying notes are an integral part of these financial statements.

GRIGGS COUNTY  
 RECONCILIATION OF GOVERNMENTAL STATEMENT OF REVENUES, EXPENDITURES AND  
 CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES  
 YEAR ENDED DECEMBER 31, 2015

Net Change in Fund Balances- Total Governmental Funds 401,080.64

The change in Net Position reported for governmental activities in the statement of activities is different because:

Governmental funds report capital outlay as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current year.

Current year capital outlay	-	
Current year depreciation expe:	71,409.71	(71,409.71)

Repayment of long-term debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets.	-	
		41,673.46

Change in Net Position of Governmental Activities 371,344.39

The accompanying notes are an integral part of these financial statements.

GRIGGS COUNTY  
STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES  
FIDUCIARY FUNDS  
DECEMBER 31, 2015

	AGENCY FUNDS
ASSETS	
Cash and investments	1,276,986.19
Total Assets	1,276,986.19
LIABILITIES	
Prepaid taxes	1,255,108.30
Due to Other Groups	21,877.89
Total liabilities	1,276,986.19

The accompanying notes are an integral part of these financial statements.

GRIGGS COUNTY  
COOPERSTOWN, NORTH DAKOTA

NOTES TO THE FINANCIAL STATEMENTS  
DECEMBER 31, 2015

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the Griggs County (County) have been prepared in conformity with the modified cash basis. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the County's accounting policies are described below.

A. Reporting Entity

The accompanying financial statements present the activities of the County. The County has considered all potential component units for which the County is financially accountable and other organizations for which the nature and significance of their relationships with the County such that exclusion would cause the County's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. This criteria includes appointing a voting majority of an organization's governing body and (1) the ability of the County to impose its will on that organization or (2) the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on the County.

Based on these criteria, the component units discussed below are included within the County's reporting because of the significance of its operational or financial relationships with the County.

Blended component units: Blended component units, although legally separate entities, are, in substance, part of the government's operations and so data from these units are combined with data from the primary government. The Water Resource District, Job Development Authority, and Fair Board are blended component units.

B. BASIS OF PRESENTATION, BASIS OF ACCOUNTING

Government-wide statements: The statement of net assets and the statement of activities display information about the primary government, the County. These statements include the financial activities of the overall government, except for fiduciary activities. Eliminations have been made to minimize the double-counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

GRIGGS COUNTY

Notes to Financial Statements- Continued

The statement of activities presents a comparison between direct expenses and program revenues for each function of the County's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) fees and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fund Financial Statements: The fund financial statements provide information about the County's funds including its fiduciary funds. Separate statements for each fund category - governmental and fiduciary - are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

The County reports the following major governmental fund:

General Fund. The General Fund is the primary operating fund of the County and always classified as a major fund. It is used to account for all activities except those legally or administratively required to be accounted for in other funds.

Highway- The Highway fund is used to account for highway activity for the County. Primary revenue sources are taxes and state aid.

Social service- The Social Service fund is used to account for health and welfare activity for the County. Primary revenue sources are taxes and state aid.

Social Security- The Social Security fund is used to account for payroll taxes and technology costs for the County. Primary revenue sources are taxes.

The County also reports the following fund types:

Agency Funds. These funds account for assets by the County in a custodial capacity as an agent on behalf of others. The County's agency fund is used to account for various deposits of other governments funds.

GRIGGS COUNTY  
Notes to Financial Statements- Continued

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

Government-wide Financial Statements. In the government-wide Statement of Net Assets and the Statement of Activities, activities are presented using the economic resources measurement focus, within the limitations of the modified cash basis of accounting as defined below.

In the fund financial statements, the "current financial resources" measurement focus or the "economic resources" measurement focus, as applied to the modified cash basis of accounting, is used as appropriate.

All governmental funds utilize a "current financial resources" measurement focus. Only current financial assets and liabilities are generally included on their balance sheets. Their operating statements presents sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.

In the government-wide Statement of Net Assets and the Statement of Activities, activities are presented using a modified cash basis of accounting. This basis of accounting recognizes assets, liabilities, net assets/fund equity, revenues and expenditures when they result from cash transactions with a provision for depreciation in the government-wide statements. This basis is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

As a result of the use of this modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

If the County utilized the basis of accounting recognized as generally accepted, the fund financial statements for governmental funds would use the modified accrual basis of accounting. All government-wide financial statements would be presented on the accrual basis of accounting.

GRIGGS COUNTY

Notes to Financial Statements- Continued

Under the terms of grant agreements, the County funds certain programs by a combination of specific cost-reimbursement grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the County's policy to first apply cost-reimbursement grant resources to such programs, and then by general revenues.

D. Budgets

Based upon available financial information and requests by the department heads, the commission and auditor prepares the County budget. The budget is prepared for the general and special revenue funds with tax levies on the modified cash basis of accounting. The budget includes the proposed expenditures and the means of financing them. All annual appropriations lapse at year-end.

County taxes are levied by the county commission on or before the October meeting. The current budget, except for property taxes, may be amended during the year for any revenues and appropriations not anticipated at the time the budget was prepared.

E. Cash and Investments

Cash includes amounts in demand deposits and money market accounts.

The investments of the County during the year ended December 31, 2015 consist of certificates of deposit stated at fair value with maturities in excess of 3 months.



GRIGGS COUNTY  
Notes to Financial Statements- Continued

F. COMPENSATED ABSENCES

Vested or accumulated vacation leave is reported in government-wide statement of net assets. Compensation for unused vacation leave will be granted for all 12 month employees upon termination of employment with the County based on the current rate of pay.

G. Capital Assets

Capital assets, which include property, plant, and equipment, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Net estimated historical cost was used to value the majority of assets acquired prior to January 1, 2007. Prior to January 1, 2007, governmental funds' infrastructure assets were not capitalized. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Property, plant, and equipment of the County is depreciated using the straight line method over the following estimated useful lives:

Permanent Buildings	50
Equipment	10

GRIGGS COUNTY  
Notes to Financial Statements- Continued

H. Long-Term Obligations

In the government-wide financial statements, long term debt and other long term obligations are reported as liabilities in the governmental activities statement of net assets. Bond premiums, discounts and issuance costs are recognized in the current period since the amounts are not material.

In the fund financial statements, governmental fund types recognize bond premiums, discounts and issuance costs in the current period. The face amount of the debt is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs are reported as debt service expenditures.

I. Fund Balance

In the fund financial statements, governmental funds report aggregate amounts for five classifications of fund balances based on the constraints imposed on the use of these resources. The non-spendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form - inventories; or (b) legally or contractually required to be maintained intact.

The spendable portion of the fund balance comprises the remaining four classifications: restricted, committed, assigned, and unassigned.

**Restricted** - This classification reflects the constraints imposed on resources either (a) externally by creditors, grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

**Committed** - These amounts can only be used for specific purposes pursuant to constraints imposed by formal resolutions or ordinances of the County commission-the County's highest level of decision making authority. Those committed amounts cannot be used for any other purpose unless the commission removes the specified use by taking the same type of action imposing the commitment. This classification also includes contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

GRIGGS COUNTY  
Notes to Financial Statements- Continued

**Assigned** - This classification reflects the amounts constrained by the County's "intent" to be used for specific purposes, but are neither restricted nor committed. The commission has the authority to assign amounts to be used for specific purposes.

Assigned fund balances include all remaining amounts (except negative balances) that are reported in governmental funds, other than the General Fund, that are not classified as non-spendable and are neither restricted nor committed.

**Unassigned** - This fund balance is the residual classification for the General Fund. It is also used to report negative fund balances in other governmental funds.

When both restricted and unrestricted resources are available for use, the County's preference is to first use restricted resources, then unrestricted resources-committed, assigned, and unassigned-in order as needed.

The commission has not set a General Fund minimum fund balance.

J. Interfund Transactions

In the governmental fund statements, transactions that constitute reimbursements to a fund for expenditures initially made from it that are properly applicable to another fund, are recorded as expenditures in the reimbursing fund and as reductions of expenditures in the fund that is reimbursed.

All other interfund transactions, except reimbursements, are reported as transfers. Nonrecurring or nonroutine permanent transfers of equity are reported as residual equity transfers. All other interfund transfers are reported as operating transfers. In the government-wide financial statements, interfund transactions have been eliminated.

NOTE 2: LEGAL COMPLIANCE - BUDGETS  
BUDGET AMENDMENTS

The board amended the County budget expenses for 2015 as follows:

	Original Budget	Amendment	Amended Budget
Revenue-			
Highway	646,154	1,347,287	1,993,441
Expense			
Highway	1,329,535	1,320,725	2,650,260
Human Service	433,357	45,056	478,413

GRIGGS COUNTY  
Notes to Financial Statements- Continued

EXPENDITURES OVER APPROPRIATIONS

The County did not overspend any Fund Budgets. No remedial action is required.

NOTE 3 DEPOSITS AND INVESTMENTS

In accordance with North Dakota Statutes, the County maintains deposits at the depository banks designated by the governing board. All depositories are members of the Federal Reserve System.

Deposits must either be deposited with the Bank of North Dakota or in other financial institution situated and doing business within the state. Deposits, other than with the Bank of North Dakota, must be fully insured or bonded. In lieu of a bond, a financial institution may provide a pledge of securities equal to 110% of the deposit not covered by insurance or bonds.

Authorized collateral includes bills, notes, or bonds issued by the United State government, its agencies or instrumentalities, all bonds and notes guaranteed by the United States government, Federal Land Bank bonds, notes, warrants, and certificates of indebtedness, insured certificates of deposit, shares of investment companies registered under the Investment Companies Act of 1940, and all other forms of securities issued by the State of North Dakota, its boards, agencies, instrumentalities, or by any county, County, township, school district, park district, or other political subdivision of the State of North Dakota whether payable from special revenues or supported by the full faith and credit of the issuing body and bonds issued by another state of the United States, or such other securities approved by the banking board.

At December 31, 2015, the County's carrying amount of deposits was \$3,075,010. Of the bank balances, \$750,000 was covered by Federal Depository Insurance. The remaining balance of \$2,325,010 was collateralized with securities held by the pledging financial institution's agent in the government's name.

GRIGGS COUNTY  
Notes to Financial Statements- Continued

Credit Risk

State statutes authorize the County to invest in:(1) Bonds, treasury bills and notes, or other securities that are a direct obligation of, or an obligation insured or guaranteed by, the treasury of the United States, or its agencies, instrumentalities or organizations created by an act of Congress.(2) Securities sold under agreements to repurchase written by a financial institution in which the underlying securities for the agreement to repurchase are the type listed above.(3) Certificates of Deposit fully insured by the federal deposit insurance corporation or the state.(4) Obligations of the state.

Concentration of Credit Risk

The County does not have a limit on the amount it may invest in any one issuer.

NOTE 4: PROPERTY TAXES

Taxes receivable represents the past five years of uncollected current and delinquent taxes. No allowance has been established for uncollectible taxes receivable.

The county treasurer acts as and agent to collect property taxes levied in the county for all taxing authorities. Any material tax collections are distributed after the end of each month.

Property taxes are levied as of January 1. The property taxes attach as an enforceable lien on property on January 1 and may be paid in two installments. The first installment includes one-half of the real estate taxes and all the special assessments and the second installment is the balance of the real estate taxes. The first installment is due by March 1 and the second installment is due by October 15. A 5% discount on property taxes is allowed if all taxes and special assessments are paid by February 15. After the due dates, the bill becomes delinquent and penalties are assessed. Most property owners choose to pay property taxes and special assessments in a single payment on or before February 15 and receive the discount on the property taxes.

GRIGGS COUNTY  
Notes to Financial Statements- Continued

NOTE 5: CAPITAL ASSETS

The following is a summary of changes in capital assets for the year ended December 31, 2015:

	Balance January 1	Increases	Decreases	Balance December 31
Land	14,710			14,710
Construction in progress				
Bldgs and Improvements	145,710			145,710
Vehicles	574,443			574,443
Equipment	563,745			563,745
Total	1,298,608			1,298,608
Less accumulated depreciation for:				
Buildings & Improve	144,322	976		145,298
Vehicles	377,876	37,187		415,063
Equipment	336,093	33,247		369,340
Total Accumulated Dep	858,291	71,410		929,701
Net	440,317			368,907

Depreciation Expense was charged to functions/programs of the County as follows:

Governmental Activities:	
General government	976
Public safety	37,187
Highways	<u>33,247</u>
Total	71,410

NOTE 6: LONG-TERM DEBT

Changes in Long-Term Liabilities - During the year ended December 31, 2015, the following changes occurred in liabilities reported in long-term debt:

	Payable 2013	Increases	Decreases	Payable Due Within 2015	One Year
Notes payable	98,382		41,673	56,709	32,496
Leases payable					
TOTAL	98,382		41,673	56,709	

GRIGGS COUNTY  
Notes to Financial Statements- Continued

Debt payable at December 31, 2015, is comprised of the following:

NOTES PAYABLE

Notes payable to Farmers & Merchants Bank, due in monthly installments of \$481, including interest at 3.00%, through October 2016.	3,803
Notes payable to Farmers & Merchants Bank, due in annual installments of \$10,823, including interest at 3.1%, through October 2016.	10,492
Notes payable to Farmers & Merchants Bank, due in annual installments of \$7,746, including interest at 3.5%, through October 2016.	9,670
Notes payable to Citizens State Bank, due in annual installments of \$12,097, including interest at 5%, through May 2018.	<u>32,744</u> 56,709

The County is obligated to the following note payable agreements at December 31, 2015 are shown below:

2016	36,746
2017	12,097
2018	<u>11,871</u>
	60,714
Less amount representing interest	<u>4,005</u>
Principal balance remaining	56,709

Lease- The County has entered into a lease agreement with the Griggs County Building Authority for financing buildings. The lease payment is the interest and principal due on the lease revenue bond. As described in Note 1c the County utilizes the modified cash basis of accounting and does not record the capital lease. Lease expense for the year ended December 31, 2015 was \$146,470. The County has the option to levy funds annually for the lease payment until 2033.

NOTE 7: TRANSFERS

The County transfers operating revenues between funds. The County transferred \$261,000 from Human Service to Social Service.

GRIGGS COUNTY  
Notes to Financial Statements- Continued

NOTE 8: PENSION PLANS

NORTH DAKOTA PUBLIC EMPLOYEE RETIREMENT SYSTEM (NDPERS)

The County participates in the North Dakota Public Employees Retirement System (NDPERS) - Main System. The following brief description of NDPERS is provided for general information purposes only. Participants should refer to NDCC Chapter 54-52 for more complete information.

A. DESCRIPTION OF PENSION PLAN

NDPERS is a cost-sharing multiple-employer defined benefits pension plan that covers substantially all employees of the State of North Dakota, its agencies and various participating political subdivisions. NDPERS provides for pension, death and disability benefits. The cost to administer the plan is financed through the contributions and investment earnings of the plan.

Responsibility for administration of the NDPERS defined benefit pension plan is assigned to a Board comprised of seven members. The Board consists of a Chairman, who is appointed by the governor, one member appointed by the Attorney General; one member appointed by the State Health Officer, three members elected by the active membership of the NDPERS system; and one member elected by the retired public employees.

B. PENSION BENEFITS

Benefits are set by statute. NDPERS has no provision or policies with respect to automatic and ad hoc post-retirement benefit increases. Members of the Main System are entitled to unreduced monthly pension benefits beginning when the sum of age and years of credited service equal or exceed 85 (Rule of 85) or at normal retirement age of (65). The annual pension benefit is equal to 2.00% of their average monthly salary, using the highest 36 months out of the last 180 months of service, for each year of service. The plan permits early retirement at ages 55-64 with three or more years of service.

Members may elect to receive the pension benefits in the form of a single life, joint and survivor, term-certain annuity, or partial lump sum with ongoing annuity. Members may elect to receive the value of their accumulated contributions, plus interest, as a lump sum distribution upon retirement or termination, or they may elect to receive their benefits in the form of an annuity. For each member electing an annuity, total payment will not be less than the members' accumulated contributions plus interest.



GRIGGS COUNTY  
Notes to Financial Statements- Continued

C. DEATH AND DISABILITY BENEFITS

Death and disability benefits are set by statute. If an active member dies with less than three years of service for the Main System, a death benefit equal to the value of the member's accumulated contributions, plus interest, is paid to the member's beneficiary. If the member has earned more than three years of credited service for the Main System, the surviving spouse will be entitled to a single payment refund, lifetime monthly payments in an amount equal to 50% of the member's accrued normal retirement benefit, or monthly payments in amount equal to the member's accrued 100% Joint and Survivor retirement benefit if the member had reached normal retirement age prior to date of death. If the surviving spouse dies before the member's accumulated pension benefits are paid, the balance will be payable to the surviving spouse's designated beneficiary.

Eligible members who become totally disabled after a minimum of 180 days of service, receive monthly disability benefits equal to 25% of their final average salary with a minimum benefit of \$100. To qualify under this section, the member has to become disabled during the period of eligible employment and apply for benefits within one year of termination. The definition of disabled is set by the NDPERS in the North Dakota Administrative Code.

D. REFUNDS OF MEMBER ACCOUNT BALANCE

Upon termination, if a member of the Main System is not vested (is not 65 or does not have three years of service), they will receive the accumulated member contributions and vested employer contributions, plus interest, or may elect to receive this amount at a later date. If the member has vested, they have the option of applying for a refund or can remain as a terminated vested participant. If a member terminated and withdrew their accumulated member contribution and is subsequently reemployed, they have the option of repurchasing their previous service.

The member's account balance includes the vested employer contributions equal to the member's contributions to an eligible deferred compensation plan. The minimum member contribution is \$25 and the maximum may not exceed the following:

1 to 12 months of service - Greater of one percent of monthly salary or \$25  
13 to 25 months of service - Greater of two percent of monthly salary or \$25  
25 to 36 months of service - Greater of three percent of monthly salary or \$25  
Longer than 36 months of service - Greater of four percent of monthly salary or \$25

GRIGGS COUNTY  
Notes to Financial Statements- Continued

E. MEMBER AND EMPLOYER CONTRIBUTIONS

Member and employer contributions paid to NDPERS are set by statute and are established as a percent of covered compensation. Member contribution rates are 7% and employer contribution rates are 7.12% of covered compensation.

F. PENSION EXPENSE RELATED TO PENSIONS

\$124,666 reported as expense related to pensions resulting from Employer contributions for the year ended June 30, 2015.

Actuarial assumptions. The total pension liability in the July 1, 2015 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	3.50%
Salary increases	3.85% per annum for four years, then 4.50% per annum
Investment rate of return	8.00%, net of investment expenses
Cost-of-living adjustments	None

For active members, inactive members and healthy retirees, mortality rates were based on the RP-2000 Combined Healthy Mortality Table with ages set back three years. For disabled retirees, mortality rates were based on the RP-2000 Disabled Retiree Mortality Table with ages set back one year for males (not set back for females).

The actuarial assumptions used were based on the results of an actuarial experience study completed in 2010. They are the same as the assumptions used in the July 1, 2015, funding actuarial valuation for NDPERS. The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the Fund's target asset allocation are summarized in the following table:

GRIGGS COUNTY  
Notes to Financial Statements- Continued

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic Equity	31%	6.90%
International Equity	21%	7.55%
Private Equity	5%	11.30%
Domestic Fixed Income	17%	1.55%
International Fixed Income	5%	0.90%
Global Real Assets	20%	5.38%
Cash equivalents	1%	0.00%

Discount rate. The discount rate used to measure the total pension liability was 8 percent as of June 30, 2015. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at rates equal to those based on the July 1, 2015, Actuarial Valuation Report. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments for current plan members as of June 30, 2015. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability as of June 30, 2015.

Pension plan fiduciary net position. Detailed information about the pension plan's fiduciary net position is available in the separately issued NDPERS financial report.

GRIGGS COUNTY  
Notes to Financial Statements- Continued

NOTE 12: RISK MANAGEMENT

The County is exposed to various risks of loss relating to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

In 1986 state agencies and political subdivisions of the State of North Dakota joined together to form the North Dakota Insurance Reserve Fund (NDRIF), a public entity risk pool currently operating as a common risk management and insurance program for the state and over 2,000 political subdivisions. The County pays an annual premium to NDRIF for its general liability and automobile insurance coverage. The coverage by NDRIF is limited to losses of one million dollars per occurrence.

The State Bonding Fund currently provides the County with blanket fidelity bond coverage in the amount of \$1,000,000 for its employees. The State Bonding fund does not currently charge any premium for this coverage.

The County has workers compensation with the Workforce, Safety and Insurance and purchases commercial insurance for personal property, building, inland marine, and boiler and machinery.

NOTE 13: SUBSEQUENT EVENTS

In June 2016, the County reached a settlement with the Griggs County Building Authority (a North Dakota non-profit corporation). Under terms of the settlement the Board of Directors of the Building Authority resigned to be replaced by at least 3 County Commissioners. Both parties agreed to drop the existing lawsuits against each other.

GRIGGS COUNTY  
 FUND EQUITY  
 DECEMBER 31, 2015  
 FUND

	BALANCE 12-31-14	REVENUE	EXPENSE	TRANSFERS IN(OUT)	BALANCE 12-31-15
GENERAL	316,123.97	789,569.21	699,747.93	-	405,945.25
FEDERAL AID ROADS	488,086.69	924,487.37	650,763.21	-	761,810.85
COUNTY ROAD	126,757.82	254,872.50	202,731.15	-	178,899.17
HIGHWAY TAX	625,147.45	353,211.69	339,236.56	-	639,122.58
PERMITS	5,881.00	1,800.00	1,000.00	-	6,681.00
COURTHOUSE	10,240.65	141,610.24	151,176.93	-	673.96
COUNTY LOAN	2,850.25	247.32	-	-	3,097.57
R-TAX	14,731.34	1,266.00	-	-	15,997.34
911/WIRELESS	92,781.42	50,517.58	40,076.09	-	103,222.91
EOC GRANT	80,742.75	504,542.54	563,171.43	-	22,113.86
FLOOD 2011	39,429.28	-	12,527.71	-	26,901.57
FLOOD 2009	28,018.92	-	16,496.14	-	11,522.78
SOCIAL SERVICE	33,687.58	74,111.95	335,712.62	261,000.00	33,086.91
HUMAN SERVICE	30,556.92	316,764.25	46,843.27	(250,000.00)	50,477.90
HUMAN SERVICE II	11,319.23	-	-	(11,000.00)	319.23
ALCOHOL MONITORING	5,979.17	6,025.56	3,823.00	-	8,181.73
EMERGENCY	96,122.29	63,192.62	26,967.72	-	132,347.19
DOCUMENT PRESERVATIC	4,992.68	4,164.00	347.00	-	8,809.68
VETERANS SERVICE	2,830.23	14,754.82	10,049.12	-	7,535.93
COUNTY VICTIM ADV	13,561.21	1,005.00	-	-	14,566.21
OASIS & FOASI	72,286.19	356,506.73	326,071.26	-	102,721.66
COUNTY SHARE SPECIALS	706.13	9,701.22	9,920.49	-	486.86
COUNTY AGENT	81,880.60	45,732.72	32,334.95	-	95,278.37
COUNTY AGENT SPECIAL	948.88	948.40	716.07	-	1,181.21
CHEMICAL HAZARD	3,708.00	725.00	-	-	4,433.00
WEED CONTROL	92,152.04	20,863.14	9,122.84	-	103,892.34
LEAFY SPURGE	1,415.38	-	-	-	1,415.38
REGIONAL CORRECTION	75,628.93	31,264.25	49,217.71	-	57,675.47
CD TRUST	12,000.00	-	-	-	12,000.00
INSURANCE RESERVE	9,860.20	80,348.77	71,685.05	-	18,523.92
FLOOD CONTROL	5,476.00	957.27	-	-	6,433.27
HISTORICAL SOCIETY	15.42	4,254.52	4,250.68	-	19.26
HEALTH DISTRICT	145.68	35,807.59	35,850.62	-	102.65
SENIOR CITIZENS	8,052.87	47,848.55	40,763.98	-	15,137.44
WATER RESOURCE	189,080.75	157,792.27	201,795.00	-	145,078.02
FAIR BOARD	22,173.66	29,914.78	31,430.23	-	20,658.21
JDA	68,557.45	494.04	10,392.50	-	58,658.99
	2,673,929.03	4,325,301.90	3,924,221.26	-	3,075,009.67

**GRIGGS COUNTY**

**REPORTS IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

**DECEMBER 31, 2015**

Griggs County  
Table of Contents

---

	Page
	----
Report on Internal Control over Financial Reporting and on Compliance and other matters based on an Audit of Financial Statements performed in Accordance with Government Auditing Standards	1-2
Schedule of Findings and Responses	3-4

# Harold J. Rotunda

## Certified Public Accountant

---

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND  
OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

### Independent Auditor's Report

County Commission  
Griggs County  
Cooperstown, North Dakota

I have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Griggs County as of and for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise basic financial statements, and have issued my report thereon dated October 1, 2016.

#### **Internal Control Over Financial Reporting**

In planning and performing my audit of the financial statements, I considered Griggs County's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing my opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of internal control. Accordingly, I do not express an opinion on the effectiveness of internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.



My consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during my audit I did not identify any deficiencies in internal control that I consider to be material weaknesses. However, material weaknesses may exist that have not been identified. I did identify one deficiency in internal control, described in the accompanying schedule of findings that I consider to be a significant deficiency (2015-1).

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Griggs County's financial statements are free of material misstatement, I performed tests of its compliance with certain provisions of laws, regulations, contracts, and Griggs agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of my audit, and accordingly, I do not express such an opinion. The results of my tests disclosed no instances of noncompliance or other matters that is required to be reported under *Government Auditing Standards*.

#### **County's Response to Findings**

Griggs County's response to the finding identified in my audit is described in the accompanying schedule of findings. Griggs County's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, I express no opinion on it.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of my testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Harold Rotunda, CPA  
July 1, 2016

GRIGGS COUNTY  
 SCHEDULE OF FINDINGS AND RESPONSES  
 FOR THE YEAR ENDED DECEMBER 31, 2015

Section I - Summary of Auditor's Results

Financial Statements

Type of Report Issued?

Governmental Activities	Unmodified
Discretely Presented Component Units	Unmodified
Major Funds	Unmodified
Aggregate Remaining Fund Information	Unmodified

Internal Control over financial reporting:

Material weaknesses identified?	_____	Yes	___X___	No
Significant deficiencies identified not Considered to be material weaknesses?	___X___	Yes	_____	No
Noncompliance material to financial statements Noted?	_____	Yes	___X___	No

Section II- Financial Statement Findings

Finding No. 2015-1

Condition

The limited number of staff prevents a proper segregation of duties.

Criteria

A good system of internal accounting control contemplates an adequate segregation of duties so that no one individual handles a transaction from its inception to its completion.

Effect

Inadequate segregation of duties could adversely affect the County's ability to detect misstatements in amounts that would be material in relation to the financial statements in a timely period by employees in the normal course of performing their assigned functions.

GRIGGS COUNTY  
SCHEDULE OF FINDINGS AND RESPONSES  
FOR THE YEAR ENDED DECEMBER 31, 2015

Recommendation

While I recognize that the County office staff may not be large enough to permit complete segregation of duties in all respects for an effective system of internal accounting control, all accounting functions should be reviewed to determine if additional segregation is feasible and to improve the efficiency and effectiveness of the County.

Client Response

At the present time, the County has segregated the duties of all key accounting personnel in the most efficient manner possible, given its limited staff. Due to cost constraints, there will be no further administrative employees added.