# STARKWEATHER PUBLIC SCHOOL DISTRICT NO. 44 STARKWEATHER, NORTH DAKOTA

AUDITED FINANCIAL STATEMENTS

FOR THE YEAR ENDED JUNE 30, 2024

# TABLE OF CONTENTS

		-
R	OSTER OF SCHOOL OFFICIALS - UNAUDITED	1
IN	DEPENDENT AUDITOR'S REPORT	2
	Statement of Net Position	5
	Statement of Activities	6
	Balance Sheet - Governmental Funds	7
	Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position	8
	Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds	9
	Reconciliation of Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances with the District-Wide Statement of Activities	10
	Notes to the Financial Statements	11
R	EQUIRED SUPPLEMENTARY INFORMATION	
	Budgetary Comparison Schedule for the General Fund	29
	Schedule of District's Contributions to the TFFR Retirement Plan	30
	Schedule of District's Proportionate Share of Net Pension Liability	31
	Notes to the Required Supplementary Information	32
IN	DEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH <i>GOVERNMENT</i>	
	AUDITING STANDARDS	34
	Schedule of Findings and Responses	36

Page

# STARKWEATHER PUBLIC SCHOOL DISTRICT NO. 44 ROSTER OF SCHOOL OFFICIALS - UNAUDITED AS OF JUNE 30, 2024

Christopher Berg	President
D.J. Dockter	Vice President
Jared Iverson	Board Member
Paul Wilhelmi	Board Member
Rachael Stinkeoway	Board Member
Sarah Beck-Connot	Superintendent
Julie Wass	Business Manager

# **Brady**Martz

# INDEPENDENT AUDITOR'S REPORT

To the Board of Education Starkweather Public School District No. 44 Starkweather, North Dakota

# **Report on the Audit of the Financial Statements**

# Opinions

We have audited the accompanying financial statements of the governmental activities and each major fund of the Starkweather Public School District No. 44 (the District), as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of Starkweather Public School District No. 44, as of June 30, 2024, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

# **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Starkweather Public School District No. 44 and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

# Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Starkweather Public School District No. 44's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Starkweather Public School District No. 44's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

# **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the budgetary comparison information, schedule of District's contributions to the TFFR retirement plan, and schedule of District's proportionate share of net pension liability as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the

United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America requires to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinions on the basic financial statements are not affected by this missing information.

# **Other Information**

Management is responsible for the other information included on page one. The other information comprises the roster of school officials but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

# Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated August 29, 2024 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Porady Martz

BRADY, MARTZ & ASSOCIATES, P.C. GRAND FORKS, NORTH DAKOTA

August 29, 2024

# STARKWEATHER PUBLIC SCHOOL DISTRICT NO. 44

STATEMENT OF NET POSITION

JUNE 30, 2024

ASSETS Current Assets:	Governmental Activities
Cash Taxes Receivable Total Current Assets	\$ 380,121 20,755 400,876
Non-Current Assets: Capital Assets Less Accumulated Depreciation Total Non-Current Assets	1,272,975 (1,020,105) 252,870
TOTAL ASSETS	653,746
DEFERRED OUTFLOWS OF RESOURCES Cost Sharing Defined Benefit Pension Plan - TFFR TOTAL DEFERRED OUTFLOWS OF RESOURCES	271,915 271,915
LIABILITIES Current Liabilities: Accounts Payable Accrued Liabilities Total Current Liabilities	5,345 3,385 8,730
Non-Current Liabilities: Compensated Absences Net Pension Liability Total Non-Current Liabilities TOTAL LIABILITIES	2,373 1,118,201 1,120,574 1,129,304
DEFERRED INFLOWS OF RESOURCES Cost Sharing Defined Benefit Pension Plan - TFFR TOTAL DEFERRED INFLOWS OF RESOURCES NET POSITION	158,239 158,239
Net Investment in Capital Assets Restricted for Student Activities Restricted for Capital Projects Unrestricted TOTAL NET POSITION	252,870 11,008 34,523 (660,283) \$ (361,882)

# STARKWEATHER PUBLIC SCHOOL DISTRICT NO. 44 STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2024

Functions/Programs	Expenses	Charges for Services	Operating Grants and Contributions	Net (Expense) Revenue and Changes in Net Position	
GOVERNMENTAL ACTIVITIES					
Business Support Services	\$ 68,602	\$-	\$-	\$ (68,602)	
Instructional Support Services	43,924	-	-	(43,924)	
Administration	164,335	-	-	(164,335)	
Operations and Maintenance	200,194	5,810	-	(194,384)	
Transportation	217,905	-	53,272	(164,633)	
Regular Instruction	585,793	-	186,327	(399,466)	
Special Education	168,206	-	4,591	(163,615)	
Vocational Education	9	-	1,144	1,135	
Extra-Curricular Activities	29,163	21,450	-	(7,713)	
Food Services	38,919	20,268	27,601	8,950	
TOTAL GOVERNMENTAL ACTIVITIES	\$ 1,517,050	\$ 47,528	\$ 272,935	(1,196,587)	
	GENERAL REV	ENUES			
	Property Taxe	es, Levied for G	eneral Purposes	516,697	
	Property Taxe	es, Levied for S	pecial Reserve Fund	7,417	
	Property Taxe	es, Levied for C	apital Projects	14,689	
	Aids and Payments from the State				
	Unrestricted	Investment Earr	9,386		
	Other Revenu	les		40,449	
	TOTAL GENER	AL REVENUES	5	1,189,336	
	Change in Net F	Position		(7,251)	
	Net Position - B	(354,631)			
	Net Position - E	nding		\$ (361,882)	

# STARKWEATHER PUBLIC SCHOOL DISTRICT NO. 44

BALANCE SHEET – GOVERNMENTAL FUNDS AS OF JUNE 30, 2024

ASSETS	 General Fund	Building Fund	Food Service Special Reserve		-	Total ernmental Funds	
Cash Property Taxes Receivable	\$ 219,092 20,265	\$ 39,532 336	\$ 37,575 -	\$	83,922 154	\$	380,121 20,755
TOTAL ASSETS	\$ 239,357	\$ 39,868	\$ 37,575	\$	84,076	\$	400,876
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES							
Accounts Payable Accrued Liabilities	\$ - 3,385	\$ 5,345 -	\$ -	\$	-	\$	5,345 3,385
TOTAL LIABILITIES	 3,385	 5,345	 -				8,730
DEFERRED INFLOWS OF RESOURCES Unavailable Revenue - Delinquent Taxes	 10,943	 309	 -		141		11,393
TOTAL DEFERRED INFLOWS OF RESOURCES	 10,943	 309	 -		141		11,393
FUND BALANCES Restricted Committed Assigned Unassigned	 11,008 - 214,021	 34,214 - - -	 - - 37,575 -		- 83,935 - -		45,222 83,935 37,575 214,021
TOTAL FUND BALANCES	 225,029	 34,214	 37,575		83,935		380,753
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES	\$ 239,357	\$ 39,868	\$ 37,575	\$	84,076	\$	400,876

# STARKWEATHER PUBLIC SCHOOL DISTRICT NO. 44 RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION AS OF JUNE 30, 2024

Total fund balance - governmental funds	\$	380,753
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and, therefore are not reported as assets in governmental funds. Cost Less: Accumulated Depreciation Net		252,870
Net deferred outflows/(inflows) of resources relating to the cost sharing of defined benefit plans in the governmental activities are not financial resources and, therefore, are not reported as deferred outflows/(inflows) or resources in the governmental funds.		113,676
Property taxes receivable will be collected during the year, but are not available soon enough to pay for the current period's expenditures, and, therefore are unearned in the funds.		11,393
Long-term liabilities are not due and payable in the current period and, therefore are not reported as liabilities in the funds. These long-term liabilities consisted of the following:		
Compensated Absences Net Pension Liability	(	(2,373) 1,118,201)
Net Position - Governmental Activities	\$	(361,882)

# STARKWEATHER PUBLIC SCHOOL DISTRICT NO. 44 STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2024

	General Fund	Building Fund	Food Service Fund	Special Reserve Fund	Total Governmental Funds
REVENUES	¢ 540 505	<b>A 44</b> 000	•	ф <b>7</b> 447	<b>• • • • • • • • • •</b>
Local Property Taxes	\$ 519,565	\$ 14,689	\$-	\$ 7,417	\$ 541,671
Other Local Sources Revenue from State Sources	52,992 655,250	14,717	20,268 3,919	-	87,977 659,169
Revenue from Federal Sources	190,782	-	23,682	-	214,464
Interest	9,386				9,386
TOTAL REVENUES	1,427,975	29,406	47,869	7,417	1,512,667
EXPENDITURES					
Current:					
Business Support Services	68,602	-	-	-	68,602
Instructional Support Services Administration	43,924 164,335	-	-	-	43,924 164,335
Operations and Maintenance	164,388	- 25,145	-	-	189,533
Transportation	202,005	23, 143	-	-	202,005
Regular Instruction	590,680	-	-	-	590,680
Special Education	168,206	-	-	-	168,206
Vocational Education	9	-	-	-	9
Extra-Curricular Activities	29,163	-	-	-	29,163
Food Services	-	-	38,919	-	38,919
Capital Outlay:					
Capital Outlay	124,221	12,008			136,229
TOTAL EXPENDITURES	1,555,533	37,153	38,919		1,631,605
Excess (Deficiency) of Revenues	(127,558)	(7,747)	8,950	7,417	(118,938)
Over Expenditures					
OTHER FINANCING SOURCES (USES)					
Transfers In	20,000	-	-	-	20,000
Transfers Out				(20,000)	(20,000)
TOTAL OTHER FINANCING SOURCES (USES)	20,000			(20,000)	
Net Change in Fund Balances	(107,558)	(7,747)	8,950	(12,583)	(118,938)
Fund Balances - Beginning of Year	332,587	41,961	28,625	96,518	499,691
Fund Balances - End of Year	\$ 225,029	\$ 34,214	\$ 37,575	\$ 83,935	\$ 380,753

# STARKWEATHER PUBLIC SCHOOL DISTRICT NO. 44 RECONCILIATION OF GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES WITH THE DISTRICT-WIDE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2024

Total net change in fund balances - Governmental Funds\$						
Amounts reported for Governmental Activities in the Statement of Activities are different because:						
Capital outlays are reported in governmental funds as expenditures. However, in the statement of activities, the cost of those assets is allocated over the useful lives as depreciation expense. In the current period, these amounts are:						
Capital outlay	\$ 136,229					
Depreciation expense	(26,561)		109,668			
Change in net pension liability						
(Increase) Decrease in compensated absences			1,235			
Some revenues will not be collected for several months after the District's fiscal year end. These revenues are not considered "available" revenues in the governmental funds. These consist of:						
Net change in deferred property taxes	5		(2,868)			
Changes in deferred outflows and inflows of resources related to net pension liability						
Change in Net Position - Governmental Activities						

# NOTE 1 DESCRIPTION OF THE SCHOOL DISTRICT AND REPORTING ENTITY

The Starkweather Public School District operates the K-12 public school in Starkweather, North Dakota. All educational facilities are enclosed in one building.

Reporting Entity - Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of an organization's governing body and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources. Component units may also include organizations that are fiscally dependent on the District. Fiscal dependence can include the District's approval of the budget, issuance of debt, and/or levying of taxes for the organization.

Based on these criteria, there are no component units to be included within the District's reporting entity.

# NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The District's financial statements have been prepared in accordance with accounting principles generally accepted in the United States of America. The Governmental Accounting Standards Board (GASB) is the standard-setting body for establishing governmental accounting and financial reporting principles. The District's significant accounting policies are described below.

## **Basis of Presentation:**

The District's basic financial statements consist of government-wide statements and fund financial statements.

## **Government-Wide Financial Statements:**

The government-wide financial statements consist of a Statement of Net Position and a Statement of Activities. These statements display information about the District as a whole.

The Statement of Net Position presents the financial condition of the governmental activities of the District at year-end.

The Statement of Activities presents a comparison between direct expenses and program revenues for each program or function of the District's governmental activities. The statement identifies the extent to which each governmental function is self-financing or drawing from the general revenues of the District. Direct expenses are expenses that are specifically associated with a service, program or department. The direct expenses are clearly identifiable to a particular function. Program revenues include charges to recipients for goods or services offered by the program, grants and contributions that are restricted to meet the operational or capital requirements of a particular program. Revenues, which are not classified as program revenues, are presented as general revenues of the District.

As a general rule, the effect of inter-fund activity has been eliminated from the District-wide statements.

The Government-wide financial statements do not include fiduciary funds of component units that are fiduciary in nature.

# Fund Financial Statements:

In order to aid financial management and to demonstrate legal compliance, the District segregates transactions related to certain functions or activities in separate funds. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The focus of the governmental fund financial statements is on major funds. Each major fund is presented as a separate column in the fund financial statements.

Separate fund financial statements are provided for governmental and fiduciary funds when present. Major individual governmental funds are reported as separate columns in the fund financial statements. Typically, aggregated information for the remaining nonmajor governmental funds is reported in a single column in the fund financial statements; currently, however, all funds of the District are considered major in the fund financial statements.

# Fund Accounting

The District's funds consist of the following:

# **Governmental Funds:**

Governmental funds are utilized to account for most of the District's governmental functions. The reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purpose for which they may or must be used. Current liabilities are assigned to the fund from which the obligation will be paid. Fund balance represents the difference between the governmental fund assets, deferred inflows and outflows of resources, and liabilities. The District's major governmental funds are as follows:

# **General Fund**

This fund is the general operating fund of the District. It accounts for all financial resources except those requiring to be accounted for in another fund, including the Student Activity Fund.

# **Building Fund**

The Building fund is used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for acquiring school sites, constructing and equipping new school facilities and renovating existing facilities.

## Food Service Fund

This Food Service fund is used to account for the accumulation of revenue and proceeds and for the payments of expenditures related to the providing of meals at the District.

# **Special Reserve Fund**

The Special Reserve fund is used to account for the proceeds of certain specific revenue sources that are committed for specified purposes.

## **Non-major Governmental Funds**

Typically, aggregated information for the non-major governmental funds is reported in a single column in the fund financial statements; currently, however, all funds of the District are considered major in the fund financial statements so there are no non-major funds in the District's financial statements.

## Measurement Focus and Basis of Accounting

## **Measurement Focus:**

## Government-wide Financial Statements:

The government-wide financial statements are prepared using the economic resources measurement focus. All assets, deferred inflows and outflows of resources, and liabilities associated with the operation of the District are included in the statement of net position.

## Fund Financial Statements:

The governmental funds are accounted for by using a flow of current financial resources measurement focus. Under this measurement focus, only current assets and current liabilities are generally included on the balance sheet. The statement of revenues, expenditures, and changes in fund balance reports on the sources and uses of current financial resources.

The current financial resources measurement focus differs from the manner which the governmental activities of the government-wide financial statements are prepared. Due to the difference, the District's financial statements include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for government funds.

## **Basis of Accounting:**

The basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements.

Government-wide financial statements are prepared on the accrual basis of accounting. Under the accrual basis of accounting, revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

The District's governmental funds use the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when they become measurable and available. Available means collectible within the current period or soon enough thereafter to pay current liabilities. The District considers revenues to be available if they are collected within 60 days of the end of its fiscal year. Expenditures are generally recorded as the related fund liability is incurred.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, and then unrestricted resources as they are needed.

## **Revenues - Exchange and Non-Exchange Transactions:**

Exchange transactions are transactions in which each party gives and receives essentially equal value. Under the accrual basis of accounting, revenue for exchange transactions is recorded when the exchange takes place. Under the modified accrual basis of accounting, revenue for exchange transactions is recorded when the resources are measurable and available.

Non-exchange transactions include transactions in which the District receives value without directly providing value in return. Non-exchange transactions include property taxes, grants, entitlements, and donations.

Under the accrual basis of accounting, property taxes are recorded as revenue in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations is recorded in the fiscal year in which all eligibility requirements have been satisfied. Under the modified accrual basis of accounting, revenue from non-exchange transactions must also be available before it is recorded in the financial records of the District.

Major revenue sources susceptible to accrual include: property taxes, intergovernmental revenues and investment income.

## **Unearned Revenues:**

Unearned revenue arises when assets are recognized in the financial statements before the revenue recognition criteria have been satisfied. Grants and entitlements received before the eligibility requirements are met are recorded as unearned revenues.

On the governmental fund financial statements, receivables that will also not be collected during the availability period have been reported as deferred revenue.

## Expenses and Expenditures:

Governmental funds accounting measurement focus is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recorded in the fiscal year in which the related fund liability is incurred. Under the accrual basis of accounting, expenses are recorded when incurred.

## **Budgets and Budgetary Accounting:**

The District's Board follows the procedures established by North Dakota law for the budgetary process. The governing body of each School District, annually on or before the last day of July must levy taxes. The governing body of the School District may amend its tax levy and budget for the current fiscal year on or before the tenth day of October of each year. Taxes for School District purposes must be based upon an itemized budget statement which must show the complete expenditure by program of the District for the current fiscal year and the sources of the revenue from which it is to be financed. The School Board, in levying taxes, is limited by the amount necessary to be raised for the purpose of meeting the appropriations included in the school budget of the current fiscal year, and the sum necessary to be provided as an interim fund, together with a tax sufficient in amount to pay the interest on the bonded debt of the District and to provide a sinking fund to pay and discharge the principal thereon at maturity.

The District follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1. The administration prepares the District's budget. The budget includes proposed expenditures and the means of financing them. The budget is prepared on the modified accrual basis of accounting.
- 2. The Board reviews the budget, may make revisions, and adopts the final budget on or before August 15<sup>th</sup> of each year. The budget is then filed with the county auditor by August 25<sup>th</sup> of each year.
- 3. The budget may be amended during the year for any revenues and appropriations not anticipated at the time the budget was prepared, except no amendment changing the taxes levied can be made after October 10<sup>th</sup> of each year. The budget amounts shown in the financial statements are the final authorized amounts.
- 4. All appropriations lapse at the close of the District's fiscal year. The balance of the appropriation reverts back to each respective fund and is available for future appropriation.

# Cash and Cash Equivalents:

The District considers highly liquid investments with an original maturity of three months or less when purchased to be cash equivalents.

## Investments:

Investments are recorded at market value. North Dakota State statute authorizes school districts to invest their surplus funds in: a) Bonds, treasury bills and notes, or other securities that are a direct obligation of, or an obligation insured or guaranteed by, the treasury of the United States, or its agencies, instrumentality's, or organizations created by an act of Congress, b) Securities sold under agreements to repurchase, written by a financial institution in which the underlying securities for the agreement to repurchase are of the type listed above, c) Certificates of Deposit fully insured by the Federal Deposit Insurance Corporation of the state, d) Obligations of the state.

## Fair Value Measurements:

The Organization accounts for all assets and liabilities that are being measured and reported on a fair value basis in accordance with GAAP. GAAP defines fair value, establishes a framework for measuring fair value and expands disclosure about fair value measurements.

When fair value measurements are required, various data is used in determining those values. This statement requires that assets and liabilities that are carried at fair value must be classified and disclosed in the following levels based on the nature of the data used.

- Level 1: Quoted market prices in active markets for identical assets or liabilities.
- Level 2: Observable market based inputs or unobservable inputs that are corroborated by market data.
- Level 3: Unobservable inputs that are not corroborated by market data.

# Capital Assets:

General capital assets result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported as assets in the fund financial statements. All capital assets are recorded at cost (or estimated historical cost). The assets are updated for additions and retirements during the District's fiscal year. The District has established a capitalization threshold of \$5,000. Donated fixed assets are recorded at their acquisition values at the date received. The District does not have any infrastructure assets. Improvements that significantly extend the useful life of the asset are also capitalized.

The District's land and construction in progress costs are capitalized but are not depreciated. All the remaining capital assets are depreciated over their estimated useful lives on a straight-line basis. The District has established the following useful lives:

Buildings	50 Years
Equipment	10 Years

# Short-Term and Long-Term Obligations:

All payables and long-term obligations are reported in the District's government wide financial statements. The District's governmental fund financials report only those obligations that will be paid from current financial resources.

## **Compensated Absences:**

Vacation, sick, and personal leave applies to certain full-time certified and non-certified staff and is recorded as an expenditure when paid.

Sick leave for qualifying full-time employees will be accumulated at the rate of up to 8 days per year. Sick leave for full-time employees will be allowed to accumulate to a maximum of 30 days. Personal leave for qualifying full-time employees will be accumulated at the rate of up to 2 days per year. Personal leave for full-time employees will be allowed to accumulate to a maximum of 4 days. Qualified certified employees will be reimbursed \$10 for each unused accumulated sick and personal leave days, not to exceed 65 medical leave days and 5 personal leave days when they resign or retire.

The superintendent and business manager are eligible to accrue 10 vacation days per year. Vacation may be carried over to the next fiscal year. Upon termination of employment, all unused vacation earned will not be paid.

## Pensions:

For the purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Teachers' Fund for Retirement (TFFR) and additions to/deductions from TFFR's fiduciary net position have been determined on the same basis as they are reported by TFFR.

For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

# Fund Balance Classifications:

In the fund financial statements, governmental funds report aggregate amounts for five classifications of fund balances based on the constraints imposed on the use of these resources. The non-spendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form – prepaid items or inventories; or (b) legally or contractually required to be maintained intact.

The spendable portion of the fund balance comprises the remaining four classifications: restricted, committed, assigned, and unassigned.

*Restricted* – This classification reflects the constraints imposed on resources either (a) externally by creditors, grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

*Committed* – These amounts can only be used for specific purposes pursuant to constraints imposed by formal resolutions or ordinances of the school board-the District's highest level of decision making authority. Those committed amounts cannot be used for any other purpose unless the school board removes the specified use by taking the same type of action imposing the commitment. This classification also includes contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

*Assigned* – This classification reflects the amounts constrained by the District's "intent" to be used for specific purposes, but are neither restricted nor committed. The school board and superintendent have the authority to assign amounts to be used for specific purposes. Assigned fund balances include all remaining amounts (except negative balances) that are reported in governmental funds, other than the General Fund, that are not classified as non-spendable and are neither restricted nor committed.

*Unassigned* – This fund balance is the residual classification for the General Fund. It is also used to report negative fund balances in other governmental funds.

When both restricted and unrestricted resources are available for use, the District's preference is to first use restricted resources, then unrestricted resources—committed, assigned, and unassigned—in order as needed.

## **Deferred Outflows/Inflows of Resources:**

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resource (expense/expenditure) until then. The District has reported on the statement of net position a *cost sharing defined benefit pension plan*, which represents actuarial differences within the TFFR pension plan as well as amounts paid to the plans after the measurement date.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The District has one type of item which arises only under a modified accrual basis of accounting that qualifies for reporting in this category. Accordingly, the item, *unavailable revenue – delinquent taxes*, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from one source, property taxes. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. The District also has an item reported on the statement of net position as a *cost sharing defined benefit plan*, which represents the actuarial differences within the TFFR pension plan.

# Net Position:

Net position represents the difference between (a) assets and deferred outflows of resources and (b) liabilities and deferred inflows of resources in the District's financial statements. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any long-term debt attributable to the acquisition, construction, or improvement of those assets. Restricted Net Position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Unrestricted Net Position is the net amount of assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted component of net position.

# Inter-fund Activity:

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as inter-fund transfers. Inter-fund transfers are reported as other financing sources/uses in governmental funds.

Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements. Inter-fund activities within the District's governmental activities and its business-type activities, is eliminated in the statement of activities.

# Estimates:

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

# **Revenue Recognition - Property Taxes:**

Taxes receivable consist of current and delinquent uncollected taxes at June 30, 2024.

Property taxes attach as an enforceable lien on property January 1. A five percent reduction is allowed if paid by February 15. Penalty and interest are added March 15 if the first half of the taxes have not been paid. Additional penalties are added October 15, if not paid. Taxes are collected by the county and usually remitted monthly to the School District.

Property tax revenue in the governmental funds is recognized in compliance with National Council of Government Accounting (NCGA) Interpretation 3, *Revenue Recognition - Property Taxes*. This interpretation states that property tax revenue is recorded when it becomes available. Available means when due, or past due and receivable within the current period and collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Such time thereafter shall not exceed 60 days. Property tax revenue is recorded as revenue in the year the tax is levied in the government - wide financial statements. Property taxes are limited by state laws. All School District tax levies are in compliance with state laws.

# NOTE 3 CASH AND CASH EQUIVALENTS

# Custodial Credit Risk – Deposits:

In accordance with North Dakota laws, the District maintains deposits at a depository authorized by the School Board. The depository is a member of the Federal Reserve System.

North Dakota laws require that all public deposits be protected by insurance, surety bond or collateral. The market value of collateral pledged must equal at least 110 percent of the deposits not covered by insurance or bonds.

Authorized collateral includes the legal investments described below, as well as certain first mortgage notes, and certain other state or local government obligations. North Dakota laws require that securities pledged as collateral be held in safekeeping by the District treasurer or in a financial institution other than that furnishing the collateral.

At June 30, 2024, the carrying amount of the District's deposits was \$380,121 and the bank balance was \$410,208. The entire bank balance was covered by Federal Depository Insurance or by collateral held by the District's agent in the District's name in amounts sufficient to meet North Dakota legal requirements.

## Credit Risk:

The District may also invest idle funds as authorized by North Dakota laws, as follows:

- a. Bonds, treasury bills and notes, or other securities that are a direct obligation of, or an obligation insured or guaranteed by the treasury of the United States, or its agencies, instrumentalities, or organizations created by an act of Congress.
- b. Securities sold under agreements to repurchase, written by a financial institution in which the underlying securities for the agreement to repurchase are of the type listed above.
- c. Certificates of Deposit fully insured by the Federal Deposit Insurance Corporation or the state.
- d. Obligations of the state.

## Interest Rate Risk:

The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

# **Concentration of Credit Risk:**

The District places no limit on the amount the District may invest in any one issuer.

# Custodial Credit Risk – Investments:

The investments are not subject to the credit risk classifications as noted in paragraph 9 of GASB Statement 40.

# NOTE 4 CAPITAL ASSETS

The following is a summary of changes in the capital asset account group during the year:

Governmental Activities	Balance July 1, 2023 Additions		Disposals	Adjustments	Balance June 30, 2024	
Capital Assets Not Being Depreciated						
Construction in Progress	\$ -	\$ 8,221	<u>\$</u> -	\$ -	\$ 8,221	
Capital Assets Being Depreciated						
Buildings	905,000	-	-	-	905,000	
Equipment	311,996	128,008	80,250	-	359,754	
Total Capital Assets Being Depreciated	1,216,996	128,008	80,250		1,264,754	
Less Accumulated Depreciation						
Buildings	859,350	5,300	-	-	864,650	
Equipment	214,444	21,261	80,250	-	155,455	
Total Accumulated Depreciation	1,073,794	26,561	80,250	-	1,020,105	
Net Capital Assets Being Depreciated	143,202	101,447			244,649	
Net Capital Assets for Governmental Activities	\$ 143,202	\$ 109,668	\$ -	\$ -	\$ 252,870	

In the governmental activities statement of activities, depreciation expense was charged to the following governmental functions:

	Dep	preciation
Operations and Maintenance	\$	10,661
Transportation		15,900
Total	\$	26,561

# NOTE 5 LONG-TERM LIABILITIES

Long-term liabilities are as follows:

	Balance 7/1/2023		Additions		Retirements		Balance 6/30/2024		Due in One Year				
Compensated Absences	\$	3,608	\$	-	\$	1,235	\$	2,373	\$	-			
Net Pension Liability	1,271,444		1,271,444			332,971		486,214	1,	,118,201		-	
Total	\$ 1,275,052		\$ 1,275,052		\$ 332,971		1,275,052 \$ 332,971 \$ 487,449 \$ 1,12		\$ 487,449		120,574	\$	-

Compensated absences are generally liquidated through the general fund.

# NOTE 6 FUND BALANCES

At June 30, 2024, a summary of the governmental fund balance classifications are as follows:

	General Fund		Building Fund		Food Service		Special Reserve		Total	
Restricted for:										
Student Activities	\$	11,008	\$	-	\$	-	\$	-	\$	11,008
Capital Projects		-		34,214		-		-		34,214
Committed										
Special Reserve		-		-		-	83	3,935		83,935
Assigned to:										
Food Service		-		-	37	7,575		-		37,575
Unassigned										
General Fund		214,021		-		-		-		214,021
Total Restricted	\$	225,029	\$	34,214	\$ 37	7,575	\$ 83	3,935	\$	380,753

## NOTE 7 DEFINED BENEFIT PENSION PLANS - STATEWIDE

## North Dakota Teachers' Fund For Retirement

The following brief description of TFFR is provided for general information purposes only. Participants should refer to NDCC Chapter 15-39.1 for more complete information.

TFFR is a cost-sharing multiple-employer defined benefit pension plan covering all North Dakota public teachers and certain other teachers who meet various membership requirements. TFFR provides for pension, death and disability benefits. The cost to administer the TFFR plan is financed by investment income and contributions.

Responsibility for administration of the TFFR benefits program is assigned to a seven-member Board of Trustees (Board). The Board consists of the State Treasurer, the Superintendent of Public Instruction, and five members appointed by the Governor. The appointed members serve five-year terms which end on June 30 of alternate years. The appointed Board members must include two active teachers, one active school administrator, and two retired members. The TFFR Board submits any necessary or desirable changes in statutes relating to the administration of

# STARKWEATHER PUBLIC SCHOOL DISTRICT NO. 44

## NOTES TO THE FINANCIAL STATEMENTS - CONTINUED AS OF JUNE 30, 2024

the fund, including benefit terms, to the Legislative Assembly for consideration. The Legislative Assembly has final authority for changes to benefit terms and contribution rates.

# Pension Benefits

For purposes of determining pension benefits, members are classified within one of three categories. Tier 1 grandfathered and Tier 1 non-grandfathered members are those with service credit on file as of July 1, 2008. Tier 2 members are those newly employed and returning refunded members on or after July 1, 2008.

# Tier 1 Grandfathered

A Tier 1 grandfathered member is entitled to receive unreduced benefits when three or more years of credited service as a teacher in North Dakota have accumulated, the member is no longer employed as a teacher and the member has reached age 65, or the sum of age and years of service credit equals or exceeds 85. TFFR permits early retirement from ages 55 to 64, with benefits actuarially reduced by 6% per year for every year the member's retirement age is less than 65 years or the date as of which age plus service equal 85. In either case, benefits may not exceed the maximum benefits specified in Section 415 of the Internal Revenue Code.

Pension benefits paid by TFFR are determined by NDCC Section 15-39.1-10. Monthly benefits under TFFR are equal to the three highest annual salaries earned divided by 36 months and multiplied by 2.00% times the number of service credits earned. Retirees may elect payment of benefits in the form of a single life annuity, 100% or 50% joint and survivor annuity, ten or twenty-year term certain annuity, partial lump-sum option or level income with Social Security benefits. Members may also qualify for benefits calculated under other formulas.

# Tier 1 Non-grandfathered

A Tier 1 non-grandfathered member is entitled to receive unreduced benefits when three or more years of credited service as a teacher in North Dakota have accumulated, the member is no longer employed as a teacher and the member has reached age 65, or has reached age 60 and the sum of age and years of service credit equals or exceeds 90. TFFR permits early retirement from ages 55 to 64, with benefits actuarially reduced by 8% per year from the earlier of age 60/Rule of 90 or age 65. In either case, benefits may not exceed the maximum benefits specified in Section 415 of the Internal Revenue Code.

Pension benefits paid by TFFR are determined by NDCC Section 15-39.1-10. Monthly benefits under TFFR are equal to the three highest annual salaries earned divided by 36 months and multiplied by 2.00% times the number of service credits earned. Retirees may elect payment of benefits in the form of a single life annuity, 100% or 50% joint and survivor annuity, ten or twenty-year term certain annuity, partial lump-sum option or level income with Social Security benefits. Members may also qualify for benefits calculated under other formulas.

# Tier 2

A Tier 2 member is entitled to receive unreduced benefits when five or more years of credited service as a teacher in North Dakota have accumulated, the member is no longer employed as a teacher and the member has reached age 65, or has reached age 60 and the sum of age and years of service credit equals or exceeds 90. TFFR permits early retirement from ages 55 to 64, with benefits actuarially reduced by 8% per year from the earlier of age 60/Rule of 90 or age 65.

In either case, benefits may not exceed the maximum benefits specified in Section 415 of the Internal Revenue Code.

Pension benefits paid by TFFR are determined by NDCC Section 15-39.1-10. Monthly benefits under TFFR are equal to the five highest annual salaries earned divided by 60 months and multiplied by 2.00% times the number of service credits earned. Retirees may elect payment of benefits in the form of a single life annuity, 100% or 50% joint and survivor annuity, ten or twenty-year term certain annuity, partial lump-sum option or level income with Social Security benefits. Members may also qualify for benefits calculated under other formulas.

# Death and Disability Benefits

Death benefits may be paid to a member's designated beneficiary. If a member's death occurs before retirement, the benefit options available are determined by the member's vesting status prior to death. If a member's death occurs after retirement, the death benefit received by the beneficiary (if any) is based on the retirement plan the member selected at retirement.

An active member is eligible to receive disability benefits when: (a) a total disability lasting 12 months or more does not allow the continuation of teaching, (b) the member has accumulated five years of credited service in North Dakota, and (c) the Board of Trustees of TFFR has determined eligibility based upon medical evidence. The amount of the disability benefit is computed by the retirement formula in NDCC Section 15-39.1-10 without consideration of age and uses the member's actual years of credited service. There is no actuarial reduction for reason of disability retirement.

## Member and Employer Contributions

Member and employer contributions paid to TFFR are set by NDCC Section 15-39.1-09. Every eligible teacher in the State of North Dakota is required to be a member of TFFR and is assessed at a rate of 11.75% of salary as defined by NDCC Section 15-39.1-04. Every governmental body employing a teacher must also pay into TFFR a sum equal to 12.75% of the teacher's salary. Member and employer contributions will be reduced to 7.75% each when the fund reaches 100% funded ratio on an actuarial basis.

A vested member who terminates covered employment may elect a refund of contributions paid plus 6% interest or defer payment until eligible for pension benefits. A non-vested member who terminates covered employment must claim a refund of contributions paid before age 70½. Refunded members forfeit all service credits under TFFR. These service credits may be repurchased upon return to covered employment under certain circumstances, as defined by the NDCC.

## Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2024, the District reported a liability of \$1,118,201 for its proportionate share of the net pension liability. The net pension liability was measured as of July 1, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Employer's proportion of the net pension liability was based on the Employer's share of covered payroll in the pension plan relative to the covered payroll of all participating TFFR employers. At July 1, 2023, the Employer's proportion was 0.079683%, which was a decrease of 0.007638% from its proportion measured at July 1, 2022.

For the year ended June 30, 2024, the Employer recognized pension expense of \$79,772. At June 30, 2024, the Employer reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflow	s of Resources	Deferred Inflows	of Resources
Differences between expected and actual economic experience	\$	4,167	\$	59,354
Changes in actuarial assumptions		17,694		-
Difference between projected and actual investment earnings		68,248		-
Changes in proportion and differences between employer contributions and proportionate share of contributions		98,379		98,885
Contributions paid to TFFR subsequent to the measurement date	9	83,427		-
Total	\$	271,915	\$	158,239

\$83,427 reported as deferred outflows of resources related to pensions resulting from Employer contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2025.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ending June 30:	 Pension Expense Amount				
2025	\$ 5,894				
2026	(526)				
2027	72,257				
2028	(6,858)				
2029	(6,760)				
Thereafter	(33,758)				

## Actuarial Assumptions

The total pension liability in the July 1, 2023 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation Salary increases	2.30% Composed of 3.80% wage inflations, plus step rate promotional increases for members with less than 30 years of
Investment rate of return Cost-of-living adjustments	service. including inflation and productivity 7.25%, net of investment expenses None

For active and inactive members, mortality rates were based on the PubT-2010 Employee table, projected with generational improvement using Scale MP-2019. For healthy retirees, mortality rates were based on 104% of the PubT-2010 Retiree table for retirees and to 95% of the PubT-2010 Contingent Survivor table for beneficiaries, both projected with generational improvement using Scale MP-2019. For disability retirees, mortality rates were based on the PubNS-2010 Non-Safety Disabled Mortality table projected with generational improvement using Scale MP-2019.

The actuarial assumptions used were based on the results of an actuarial experience study dated March 19, 2020. They are the same as the assumptions used in the July 1, 2023, funding actuarial valuation for TFFR.

The TFFR Board is responsible for establishing investment policy for the fund assets under NDCC 15-39.1-05.2. Benefit payments are projected to occur over a long period of time. This allows TFFR to adopt a long-term investment horizon and asset allocation policy for the management of fund assets. Asset allocation policy is critical because it defines the basic risk and return characteristics of the investment portfolio. Asset allocation targets are established using an asset-liability analysis designed to assist the Board in determining an acceptable volatility target for the fund and an optimal asset allocation policy mix. This asset-liability analysis considers both sides of the plan balance sheet, utilizing both quantitative and qualitative inputs, in order to estimate the potential impact of various asset class mixes on key measures of total plan risk, including the resulting estimated impact of funded status and contribution rates.

The long-term expected rate of return on TFFR investments was determined using a buildingblock method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the TFFR target asset allocation as of June 30, 2023 are summarized in the following table:

		Long-Term Expected Real
Asset Class	<b>Target Allocation</b>	Rate of Return
Global Equities	55.00%	6.20%
Global Fixed Income	26.00%	3.00%
Global Real Assets	18.00%	4.40%
Cash Equivalents	1.00%	0.90%

# Discount Rate

The discount rate used to measure the total pension liability was 7.25% as of June 30, 2023. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at rates equal to those based on the July 1, 2023, Actuarial Valuation Report. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, the TFFR's fiduciary net position was projected to be available to make all projected future benefit payments for current plan members as of July 1, 2023. Therefore, the long-term expected rate of return on TFFR investments was applied to all periods of projected benefit payments to determine the total pension liability as of June 30, 2023.

# Sensitivity of the Employer's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the TFFR employers calculated using the discount rate of 7.25% as of June 30, 2023, as well as what the Employer's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25 percent) or 1-percentage point higher (8.25 percent) than the current rate:

	1% Decrease in Dise	count Rate	Discount F		1% Incre	ease in Discount Rate
	6.25%		7.25%			8.25%
School's proportionate share of the TFFR net pension liability:	\$	1,556,851	\$	1,118,201	\$	754,194

# Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued TFFR financial report. TFFR's Comprehensive Annual Financial Report (CAFR) is located at <u>https://www.rio.nd.gov/sites/www/files/documents/PDFs/RIO/Reports/annualreport2023.pdf</u>.

# NOTE 8 RISK MANAGEMENT

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

In 1986, state agencies and political subdivisions of the State of North Dakota joined together to form the North Dakota Insurance Reserve Fund (NDIRF), a public entity risk pool currently operating as a common risk management and insurance program for the state and over 2,000 political subdivisions. The District pays an annual premium to NDIRF for its general liability, auto, boiler and machinery, accident and inland marine insurance coverage. The coverage by NDIRF is limited to losses of two million dollars per occurrence.

The District participates in the North Dakota Fire and Tornado Fund and State Bonding Fund. The District pays an annual premium to the Fire and Tornado fund to cover property damage to buildings and personal property. Replacement cost coverage is provided by estimating replacement cost in consultation with the Fire and Tornado Fund. The Fire and Tornado Fund is reinsured by a third-party insurance carrier for losses in excess of one million dollars per occurrence during a 12-month period.

The State Bonding Fund currently provides the District with blanket fidelity bond coverage with a limit of \$800,000. The State Bonding Fund does not currently charge a premium for this coverage.

The District carries commercial insurance for employee's health and the District also participates in the workers' compensation program through the State of North Dakota.

Settled claims resulting from these risks have not exceeded insurance coverage in any of the past three fiscal years.

# NOTE 9 TRANSFERS

A transfer of \$20,000 from the special reserve fund to the general fund occurred during the year ended June 30, 2024 for general purposes.

## NOTE 10 CONTINGENT LIABILITIES

The District participates in numerous state and federal grant programs, which are governed by various rules and regulations of the grantor agencies. Costs charged to the respective grant programs are subject to audit and adjustment by the grantor agencies; therefore, to the extent that the District has not complied with the rules and regulations governing the grants, refunds of any money received may be required and the collectability of any related receivable at June 30, 2024, may be impaired. In the opinion of the District, there are no significant contingent liabilities relating to compliance with the rules and regulations governing the respective grants; therefore, no provision has been recorded in the accompanying financial statements for such contingencies.

# NOTE 11 NON-MONETARY TRANSACTIONS

The District receives food commodities from the federal government to subsidize its hot lunch program. The market value of commodities received for the year ended June 30, 2024 was \$3,305.

# NOTE 12 NEW PRONOUNCEMENTS

GASB Statement No. 101, Compensated Absences, provides guidance on the recognition and measurement guidance for compensated absences. This Statement requires that liabilities for compensated absences be recognized for (1) leave that has not been used and (2) leave that has been used but not yet paid in cash or settled through noncash means. A liability should be recognized for leave that has not been used if (a) the leave is attributable to services already rendered, (b) the leave accumulates, and (c) the leave is more likely than not to be used for time off or otherwise paid in cash or settled through noncash means. This Statement also requires that a liability for specific types of compensated absences not be recognized until the leave is used. This Statement also establishes guidance for measuring a liability for leave that has not been used, generally using an employee's pay rate as of the date of the financial statements. A liability for leave that has been used but not yet paid or settled should be measured at the amount of the cash payment or noncash settlement to be made. Certain salary-related payments that are directly and incrementally associated with payments for leave also should be included in the measurement of the liabilities. This Statement amends the existing requirement to disclose the gross increases and decreases in a liability for compensated absences to allow governments to disclose only the net change in the liability (as long as they identify it as a net change). In addition, governments are no longer required to disclose which governmental funds typically have been used to liquidate the liability for compensated absences. The requirements of this Statement are effective for fiscal years beginning after December 15, 2023, and all reporting periods thereafter. Earlier application is encouraged.

GASB Statement No. 102, *Certain Risk Disclosures*, requires entities to disclose critical information about their exposure to risks due to certain concentrations or limitations that could lead to financial distress or operational challenges. This statement is effective for fiscal years beginning after June 15, 2024.

Management has not yet determined the effect these statements will have on the District's financial statements.

# NOTE 13 SUBSEQUENT EVENTS

No significant events occurred subsequent to the District's year end. Subsequent events have been evaluated through August 29, 2024, which is the date these financial statements were available to be issued.

# STARKWEATHER PUBLIC SCHOOL DISTRICT NO. 44 BUDGETARY COMPARISON SCHEDULE FOR THE GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2024

	Original/Final Budget	Actual	Over (Under) Final Budget	
REVENUES				
Local Property Taxes	\$ 536,150	\$ 519,565	\$ (16,585)	
Other Local Sources	25,357	52,992	27,635	
Revenue from State Sources	727,333	655,250	(72,083)	
Revenue from Federal Sources	189,388	190,782	1,394	
Interest	2,000	9,386	7,386	
TOTAL REVENUES	1,480,228	1,427,975	(52,253)	
EXPENDITURES				
Business Support Services	68,587	68,602	15	
Instructional Support Services	44,721	43,924	(797)	
Administration	165,124	164,335	(789)	
Operations and Maintenance	174,384	164,388	(9,996)	
Transportation	202,607	202,005	(602)	
Regular Instruction	605,191	590,680	(14,511)	
Special Education	186,888	168,206	(18,682)	
Vocational Education	-	9	9	
Capital Outlay	128,060	124,221	(3,839)	
Extra-Curricular Activities	12,446	29,163	16,717	
TOTAL EXPENDITURES	1,588,008	1,555,533	(32,475)	
Excess (Deficiency) of Revenues	(107,780)	(127,558)	(19,778)	
Over Expenditures				
OTHER FINANCING SOURCES (USES)		00.000	00.000	
Transfer In	-	20,000	20,000	
TOTAL OTHER FINANCING SOURCES		20,000	20,000	
Net Change in Fund Balances	(107,780)	(107,558)	222	
Fund Balances - Beginning of Year	332,587	332,587		
Fund Balances - End of Year	\$ 224,807	\$ 225,029	\$ 222	

See Notes to the Required Supplementary Information

# **STARKWEATHER PUBLIC SCHOOL DISTRICT NO. 44**

# SCHEDULE OF DISTRICT'S CONTRIBUTIONS TO THE TFFR RETIREMENT PLAN LAST TEN YEARS (PRESENTED PROSPECTIVELY)

# **Teachers Fund for Retirement**

Fiscal Year Ended June 30	Req	utorily juired ibution	Contribu Relatior Statutorily Contrib	n to the Required	Contribution Deficiency (Excess)		rict's Covered- ployee Payroll	Contributions as a Percentage of Covered Employee Payroll	d-
2024	\$	83,427	\$	(83,427)	- Deliciency (LACess)	¢	654,327	12.7	75%
2024	Ψ	81,521	Ψ	(81,521)	-	φ	639,382	12.7	
2022		87,610		(87,610)	-		687,142	12.7	-
2021		83,547		(83,547)	-		655,273	12.7	'5%
2020		75,045		(75,045)	-		588,590	12.7	'5%
2019		69,243		(69,243)	-		543,086	12.7	'5%
2018		63,073		(63,073)	-		494,694	12.7	'5%
2017		66,742		(66,742)	-		523,468	12.7	'5%
2016		73,043		(73,043)	-		572,884	12.7	'5%
2015		72,761		(72,761)	-		570,703	12.7	'5%

See Notes to the Required Supplementary Information

# STARKWEATHER PUBLIC SCHOOL DISTRICT NO. 44 SCHEDULE OF DISTRICT'S PROPORTIONATE SHARE OF NET PENSION LIABILITY LAST TEN YEARS (PRESENTED PROSPECTIVELY)

# **Teachers Fund for Retirement**

	District's		ct's Proportionate			Proportionate Share of the Net Pension Liability (Asset) as a	Plan Fiduciary Net
For the Fiscal	Proportion of the	Sł	are of the Net			Percentage of its	Position as a Percentage
Year Ended	Net Pension	Pe	ension Liability	Distric	ct's Covered-	Covered-employee	of the Total Pension
June 30	Liability (Asset)		(Asset) (a)	Empl	oyee Payroll	Payroll	Liability
2024	0.079683%	\$	1,118,201	\$	639,383	174.89%	69.34%
2023	0.087321%		1,271,444		687,142	185.03%	67.50%
2022	0.085023%		895,851		655,273	136.71%	75.70%
2021	0.080666%		1,234,601		588,591	209.76%	63.40%
2020	0.077415%		1,066,196		543,086	196.32%	65.50%
2019	0.072770%		969,914		494,694	196.06%	65.50%
2018	0.077554%		1,065,226		523,468	203.49%	63.20%
2017	0.088173%		1,291,791		572,884	225.49%	59.20%
2016	0.092781%		1,213,441		570,703	212.62%	62.10%
2015	0.095684%		1,002,599		555,020	180.64%	66.60%

The amounts presented for each fiscal year were determined as of the measurement date of the collective net pension liability which is June 30 of the previous fiscal year.

# STARKWEATHER PUBLIC SCHOOL DISTRICT NO. 44 NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED JUNE 30, 2024

# NOTE 1 BUDGETARY COMPARISON

## **Budgets and Budgetary Accounting:**

The District's Board follows the procedures established by North Dakota law for the budgetary process. The governing body of each School District, annually on or before the last day of July must levy taxes. The governing body of the School District may amend its tax levy and budget for the current fiscal year on or before the tenth day of October of each year. Taxes for School District purposes must be based upon an itemized budget statement which must show the complete expenditure by program of the District for the current fiscal year and the sources of the revenue from which it is to be financed. The School Board, in levying taxes, is limited by the amount necessary to be raised for the purpose of meeting the appropriations included in the school budget of the current fiscal year, and the sum necessary to be provided as an interim fund, together with a tax sufficient in amount to pay the interest on the bonded debt of the District and to provide a sinking fund to pay and discharge the principal thereon at maturity.

The District follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1. The administration prepares the District's budget. The budget includes proposed expenditures and the means of financing them. The budget is prepared on the modified accrual basis of accounting.
- The Board reviews the budget, may make revisions, and adopts the final budget on or before August 15<sup>th</sup> of each year. The budget is then filed with the county auditor by August 25<sup>th</sup> of each year.
- 3. The budget may be amended during the year for any revenues and appropriations not anticipated at the time the budget was prepared, except no amendment changing the taxes levied can be made after October 10<sup>th</sup> of each year. The budget amounts shown in the financial statements are the final authorized amounts.
- 4. All appropriations lapse at the close of the District's fiscal year. The balance of the appropriation reverts back to each respective fund and is available for future appropriation.

The District legally adopts a budget for the general fund and does not legally adopt a budget for the special reserve fund, building fund, food service fund, or student activity fund expenditures.

# STARKWEATHER PUBLIC SCHOOL DISTRICT NO. 44 NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION - CONTINUED FOR THE YEAR ENDED JUNE 30, 2024

# NOTE 2 CHANGES OF ASSUMPTIONS

# TFFR

Amounts reported in 2021 and later reflect the following actuarial assumption changes based on the results of an actuarial experience study dated March 19, 2020.

- Investment return assumption lowered from 7.75% to 7.25%;
- Inflation assumption lowered from 2.75% to 2.30%;
- Individual salary increases were lowered;
- Rates of turnover, retirement and disability were changed to better reflect anticipated future experience;
- The post-retirement healthy mortality table was updated to 104% of the PubT-2010 Retiree table for retirees and to 95% of the PubT-2010 Contingent Survivor table for beneficiaries, both projected with generational improvement using Scale MP-2019;
- The disabled mortality was updated to the PubNS-2010 Non-Safety Disabled Mortality table projected with generational improvement using Scale MP-2019; and
- The pre-retirement mortality table was updated to the PubT-2010 Employee table projected with generational improvement using Scale MP-2019.

Amounts reported in 2016-2020 reflect the following actuarial assumption changes based on the results of an actuarial experience study dated April 30, 2015.

- Investment return assumption lowered from 8% to 7.75%.
- Inflation assumption lowered from 3% to 2.75%.
- Total salary scale rates lowered by 0.25% due to lower inflation.
- Added explicit administrative expense assumption, equal to prior year administrative expense plus inflation.
- Rates of turnover and retirement were changed to better reflect anticipated future experience.
- Updated mortality assumption to the RP-2014 mortality tables with generational improvement.

# **Brady**Martz

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Education Starkweather Public School District No. 44 Starkweather, North Dakota

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of Starkweather Public School District No. 44 as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated August 29, 2024.

# **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Starkweather Public School District No. 44's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Starkweather Public School District No. 44's internal control. Accordingly, we do not express an opinion on the effectiveness of Starkweather Public School District No. 44's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying schedule of findings and responses, we identified certain deficiencies in internal control that we consider to be material weaknesses and a significant deficiency.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiencies described in the accompanying schedule of findings and responses as items 2024-001 and 2024-002 to be material weaknesses.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in the accompanying schedule of findings and responses as item 2024-003 to be a significant deficiency.

# **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Starkweather Public School District No. 44's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

# Starkweather Public School District No. 44's Response to Findings

*Government Auditing Standards* requires the auditor to perform limited procedures on Starkweather Public School District No. 44's responses to the findings identified in our audit and described in the accompanying schedule of findings and responses. Starkweather Public School District No. 44's responses were not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the responses.

# **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Ponady Martz

BRADY, MARTZ & ASSOCIATES, P.C. GRAND FORKS, NORTH DAKOTA

August 29, 2024

# 2024-001 Finding – Material Weakness

## Criteria

A proper system of internal control has the proper segregation of duties between authorization, custody, record keeping and reconciliation.

## Condition

There is not a system in place for accounting duties to be properly segregated between authorization, custody, record keepings and reconciliation.

## Cause

The organization is subject to size and budget constraints limiting the number of personnel within the accounting department.

# Effect

The design of internal control over financial reporting could adversely affect the ability to record, process, summarize and report financial data consistent with the assertions of management in the financial statements.

# Recommendation

We recommend the District review their internal controls over the accounting functions to determine if additional procedures can be implemented that are cost effective. The board should constantly be aware of this condition. Compensating controls that mitigate the related risks could be (or are) provided through appropriate oversight of the performance of these functions and review of the financial reports by individuals with knowledge of current operations and accounting principles.

## Management's Response

We concur with the auditor's recommendation; however considering the size of the entity it is not feasible to obtain proper separation of duties.

# STARKWEATHER PUBLIC SCHOOL DISTRICT NO. 44 SCHEDULE OF FINDINGS AND RESPONSES - CONTINUED FOR THE YEAR ENDED JUNE 30, 2024

## 2024-002 Finding – Material Weakness

## Criteria:

An appropriate system of internal control requires the District to prepare financial statements in compliance with accounting principles generally accepted in the United States of America.

## **Condition:**

The District's personnel prepare periodic financial information for internal use that meets the needs of management and the board. However, the District currently does not prepare financial statements, including accompanying note disclosures, as required by accounting principles generally accepted in the United States of America. The District has elected to have the auditors assist in the preparation of the financial statements and notes.

## Cause:

The District elected to not allocate resources for the preparation of the financial statements.

## Effect:

There is an increased risk of material misstatement to the District's financial statements.

## **Recommendation:**

We recommend the District consider the additional risk of having the auditors assist in the preparation of the financial statements and note disclosures and consider preparing them in the future. As a compensating control the District should establish an internal control policy to document the annual review of the financial statements and schedules and to review a financial statement disclosure checklist.

#### Management's Response:

We concur with the auditor's recommendation and will consider the risks and costs associated with the financial statement preparation.

# STARKWEATHER PUBLIC SCHOOL DISTRICT NO. 44 SCHEDULE OF FINDINGS AND RESPONSES - CONTINUED FOR THE YEAR ENDED JUNE 30, 2024

# 2024-003 Finding – Significant Deficiency

## Criteria:

North Dakota Century Code (NDCC) 15.1-09-34 states that the board of a school district may not enter a purchase contract involving the expenditure of an aggregate amount greater than fifty thousand dollars unless the school board has received and accepted the bid of the lowest responsible bidder.

## Condition:

The District purchased a new school bus in the amount of \$116,000. No bid documentation was able to be presented by the District to support compliance with NDCC 15.1-09-34.

## Cause:

Bids received by the District were not properly obtained and maintained.

## Effect:

The District is not in compliance with NDCC 15.1-09-34.

## **Recommendation:**

Recommend the District follow the NDCC and obtain and maintain bid documentation on purchases in accordance with the NDCC.

## Management's Response:

The District concurs with the finding and will evaluate future purchases in relation to North Dakota Century Code requirements.