

Financial Statements December 31, 2024

Garrison Diversion Conservancy District



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Garrison Diversion Conservancy District Board of Directors by County (Unaudited) December 31, 2024

			Term Expires		
County	Name	Address	2024	2026	
Barnes	Bischoff, Greg	1290 N Central Ave Valley City, ND 58072	12-31		
Benson	Johnson, David B.	5880 42nd St NE Minnewaukan, ND 58351		12-31	
Bottineau	Rogers, Kenny	8874 18th Avenue NW Maxbass, ND 58760	12-31		
Burleigh	Kassian, Larry	1243 Territory Drive Bismarck, ND 58503	12-31		
Cass	LeDoux, Jeff	4442 Carrie Rose Ln S Fargo, ND 58104		12-31	
Dickey	Zimbleman, Donald	8538 97th Ave SE Fullerton, ND 58441	12-31		
Eddy	Tweed, Michael	2693 94th Ave NE Tolna, ND 58380	12-31		
Foster	Metzger, Steve	140 Second Avenue North Carrington, ND 58421	12-31		
Grand Forks	Vein, Ken	1200 S Columbia Road Grand Forks, ND 58206	12-31		
Griggs	Boote, Nikke	10281 County Rd 5 Binford, ND 58416	12-31		
LaMoure	Klein, Bruce	9944 76th St SE LaMoure, ND 58458	12-31		
McHenry	Hanretty, Cliff	847 68th Drive NE Towner, ND 58788		12-31	
McKenzie	Cayko, Richard	3691 158th Avenue NW Fairview, MT 59221	12-31		
McLean	Knorr, Margo	2979 16w St NW Coleharbor, ND 58531		12-31	

Garrison Diversion Conservancy District Board of Directors by County (Unaudited) December 31, 2024

			Term E	xpires
County	Name	Address	2024	2026
Nelson	Forde, Steve	10401 Hwy 15 Pekin, ND 58361	12-31	
Pierce	Anderson, Dave	6590 30th Ave NE Rugby, ND 58368		12-31
Ramsey	Blanchfield, Kyle	1012 Woodland Drive Devils Lake, ND 58301		12-31
Ransom	Anderson, Jay	6357 Hwy 32 Lisbon, ND 58054	12-31	
Renville	Cook, Mark	10220 56th Ave NW Kenmare, ND 58746		12-31
Richland	Klosterman, Kelly	7825 County Road 1 Mooreton, ND 58061		12-31
Sargent	Orn, Brian	12224 Highway 13 Stirum, ND 58069	12-31	
Sheridan	Pellman, Jim	PO Box 314 McClusky, ND 58463	12-31	
Steele	Krueger, Brandon	12663 6th St SE Hope, ND 58046	12-31	
Stutsman	Kaiser, Geneva	708 Evergreen Circle Jamestown, ND 58401		12-31
Traill	Siegert, Jason	168 167th Ave NE Hillsboro, ND 58045		12-31
Ward	Walter, Alan	805 Bavaria Drive Minot 58703		12-31
Wells	Ongstad, Bill	4135 25th Street NE Harvey, ND 58341		12-31
Williams	Koeser, E. Ward	1306 4th Avenue East Williston, ND 58801	12-31	



Independent Auditor's Report

To the Board of Directors Garrison Diversion Conservancy District Carrington, North Dakota

Report on the Audit of the Financial Statements

Opinions

We have audited the modified cash basis financial statements of the governmental activities and each major fund of Garrison Diversion Conservancy District (the District), as of and for the year ended December 31, 2024, and the related notes to the financial statements which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the District, as of December 31, 2024, and the respective changes in financial position thereof for the year then ended in accordance with the modified cash basis of accounting described in Note 1 to the financial statements.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter - Basis of Accounting

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to that matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note 1 and for determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that rise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
 procedures that are appropriate in the circumstances, but not for the purpose of expressing an
 opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is
 expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The statement of revenues, expenditures, and changes in fund balance - modified cash basis - budget and actual - General Fund (Administrative); statement of revenues, expenditures, and changes in fund balance - modified cash basis - budget and actual - Major Special Revenue Funds; schedule of taxes received - modified cash basis; schedule of expenditures compared to budget - modified cash basis; and schedule of expenditures of federal awards as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the statement of revenues, expenditures, and changes in fund balance - modified cash basis - budget and actual - General Fund (Administrative); statement of revenues, expenditures, and changes in fund balance - modified cash basis - budget and actual - Major Special Revenue Funds; schedule of taxes received - modified cash basis; schedule of expenditures compared to budget - modified cash basis; and schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole on the basis of accounting described in Note 1.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the listing of Board of Directors by County but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated July 15, 2025, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Fargo, North Dakota

Esde Saelly LLP

July 15, 2025

Cash Certificates of deposit Capital assets not being depreciated Land Construction in progress Capital assets, net of accumulated depreciation Land improvements Buildings Equipment Pumping equipment Intake equipment Pipeline Discharge structure Total assets Liabilities Long-term liabilities Portion due within one year Bond payable Notes payable Portion due after one year Bond payable Total liabilities Net Position Net investment in capital assets Restricted Operations and maintenance emergency Deficiency	Primary Government Governmental Activities
Certificates of deposit Capital assets not being depreciated Land Construction in progress Capital assets, net of accumulated depreciation Land improvements Buildings Equipment Pumping equipment Intake equipment Pipeline Discharge structure Total assets Liabilities Long-term liabilities Portion due within one year Bond payable Notes payable Portion due after one year Bond payable Total liabilities Net Position Net investment in capital assets Restricted Operations and maintenance emergency	
Total assets Liabilities Long-term liabilities Portion due within one year Bond payable Notes payable Portion due after one year Bond payable Total liabilities Net Position Net investment in capital assets Restricted Operations and maintenance emergency	\$ 16,521,539 11,555,093 341,176 167,309,965 401,308 1,089,644 1,506,437 1,491,049 33,573 11,423,756 2,840,253
Liabilities Long-term liabilities Portion due within one year Bond payable Notes payable Portion due after one year Bond payable Total liabilities Net Position Net investment in capital assets Restricted Operations and maintenance emergency	
Long-term liabilities Portion due within one year Bond payable Notes payable Portion due after one year Bond payable Total liabilities Net Position Net investment in capital assets Restricted Operations and maintenance emergency	214,513,793
Portion due within one year Bond payable Notes payable Portion due after one year Bond payable Total liabilities Net Position Net investment in capital assets Restricted Operations and maintenance emergency	
Net investment in capital assets Restricted Operations and maintenance emergency	568,642 10,842 33,014,252 33,593,736
Restricted Operations and maintenance emergency	
Project development Operations and maintenance and replacement Irrigation Unrestricted	152,843,425 750,000 750,000 915,593 499,518 83,470 25,078,051 \$ 180,920,057

Statement of Activities - Modified Cash Basis Year Ended December 31, 2024

	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Net Governmental Activities
Expenses Administration Municipal, rural, and industrial Operations, maintenance, and replacement Red River Valley water supply Irrigation	\$ 4,224,140 10,597,614 3,729,111 957,743 726,462	\$ - 375,892 - -	\$ - 10,616,297 3,634,178 957,743 489,853	\$ 73,226 - 937,313 60,645,740 -	\$ (4,150,914) 18,683 1,218,272 60,645,740 (236,609)
Total governmental activities	\$ 20,235,070	\$ 375,892	\$ 15,698,071	\$ 61,656,279	57,495,172
General Revenues Taxes Interest on investments Loss on disposal of capital assets Miscellaneous					4,890,887 1,045,828 (23,781) 4,831
Total general revenues					5,917,765
Change in Net Position					63,412,937
Net Position, Beginning of Year					117,507,120
Net Position, End of Year					\$ 180,920,057

See Notes to Financial Statements

Garrison Diversion Conservancy District Balance Sheet - Modified Cash Basis - Governmental Funds December 31, 2024

Accete	General Fund (Administrative)	Municipal, Rural and Industrial Working Fund	Operations, Maintenance and Replacement Fund	Red River Valley Water Supply Fund	Irrigation Fund	Total
Assets Cash Certificates of deposit Due from other funds	\$ 9,983,396 11,555,093 3,766,973	\$ 5,723 - -	\$ 824,573 - -	\$ 5,227,946 - -	\$ 479,901 - -	\$ 16,521,539 11,555,093 3,766,973
Total assets	\$ 25,305,462	\$ 5,723	\$ 824,573	\$ 5,227,946	\$ 479,901	\$ 31,843,605
Liabilities and Fund Balance						
Liabilities Due to other funds	\$ -	\$ -	\$ 325,055	\$ 3,030,184	\$ 411,734	\$ 3,766,973
Fund Balance (deficit) Restricted						
Deficiency Operations and	750,000	-	-	-	-	750,000
maintenance emergency Project development	750,000 915,593	-	-	- -	- -	750,000 915,593
Operations, maintenance and replacement Irrigation Fund	- -	-	499,518	- -	- 83,470	499,518 83,470
Committed Operating reserve Assigned	5,773,036	-	-	-	-	5,773,036
Municipal, rural and industrial working Unassigned	- 17,116,833	5,723	- -	- 2,197,762	- (15,303)	5,723 19,299,292
Total fund balance (deficit)	25,305,462	5,723	499,518	2,197,762	68,167	28,076,632
Total liabilities and fund balance	\$ 25,305,462	\$ 5,723	\$ 824,573	\$ 5,227,946	\$ 479,901	\$ 31,843,605

See Notes to Financial Statements

Reconciliation of the Governmental Funds Balance Sheet - Modified Cash Basis to the Statement of Net Position
- Modified Cash Basis
December 31, 2024

Total Fund Balances for Governmental Funds	\$ 28,076,632
Total Net Position Reported for Governmental Activities in the Statement of Net Position is Different Because	
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. Those assets consist of	
Land Construction in Progress Land improvements, net of accumulated depreciation Buildings, net of accumulated depreciation Equipment, net of accumulated depreciation Pumping Equipment, net of accumulated depreciation Intake Equipment, net of accumulated depreciation Pipeline, net of accumulated depreciation Discharge structure, net of accumulated depreciation	341,176 167,309,965 401,308 1,089,644 1,506,437 1,491,049 33,573 11,423,756 2,840,253
Long-term liabilities applicable to the District's governmental activities are not reported as fund liabilities. Long-term liabilities are reported in the statement of net position. The long-term liabilities are as follows Bond Payable Notes Payable	(33,582,894) (10,842)
Total Net Position of Governmental Activities	\$ 180,920,057

Statement of Revenues, Expenditures, and Changes in Fund Balances - Modified Cash Basis Governmental Funds
Year Ended December 31, 2024

Revenues	General Fund (Administrative)	Municipal, Rural and Industrial Working Fund	Operations, Maintenance and Replacement Fund	Red River Valley Water Supply	Irrigation Fund	Total
Taxes	\$ 4,890,887	\$ -	\$ -	\$ -	\$ -	\$ 4,890,887
Interest on investments	904,273	257	14,989	118,581	7,728	1,045,828
Non-project income	-	-	375,892	-	-	375,892
Contract revenue	73,226	10,616,297	-	61,603,483	489,853	72,782,859
Bureau of Reclamation	-	-	4,571,491	-	-	4,571,491
Miscellaneous	4,447			-	384	4,831
Total revenues	5,872,833	10,616,554	4,962,372	61,722,064	497,965	83,671,788
Expenditures Current						
Directors	233,544	-	-	-	-	233,544
Personnel	1,228,300	77,620	2,435,770	-	-	3,741,690
Contractual services	334,796	10,485,288	113,481	718,449	-	11,652,014
Irrigation development	537,150	-	=	-	-	537,150
Maintenance	78,061	-	631,206	-	197,626	906,893
GDCD recreation grant progran		-	-	-	-	1,136,839
DWRA recreation program	5,963	-	-	-	-	5,963
Water Supply Projects	204,462	-	-	-	-	204,462
Other charges	360,594	34,706	100,003	-	-	495,303
Capital outlay	123,418	-	937,313	79,665,453	-	80,726,184
Debt service						
Principal	-	-	-	423,688	185,712	609,400
Interest and fiscal charges				239,294	31,157	270,451
Total expenditures	4,243,127	10,597,614	4,217,773	81,046,884	414,495	100,519,893
Revenues Over (under) Expenditures	1,629,706	18,940	744,599	(19,324,820)	83,470	(16,848,105)
Other Financing Sources (uses)						
Debt issuance	_	-	-	21,094,375	-	21,094,375
Transfers in	737,264	-	-	617,669	-	1,354,933
Transfers out	(617,875)	(18,709)	(718,349)	-	-	(1,354,933)
Total other financing						
sources (uses)	119,389	(18,709)	(718,349)	21,712,044	-	21,094,375
Net Change in Fund Balance	1,749,095	231	26,250	2,387,224	83,470	4,246,270
Fund Balances (deficit),						
Beginning of Year	23,556,367	5,492	473,268	(189,462)	(15,303)	23,830,362
Fund Balances, End of Year	\$ 25,305,462	\$ 5,723	\$ 499,518	\$ 2,197,762	\$ 68,167	\$ 28,076,632

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances - Modified Cash Basis of Governmental Funds to the Statement of Activities - Modified Cash Basis Year Ended December 31, 2024

Net Change in Fund Balances - Total Governmental Funds

4,246,270

The Change in Net Position Reported for Governmental Activities in the Statement of Activities is Different Because

> Governmental funds report capital outlays as expenditures. However in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. In the current period, these amounts are:

> > Capital outlay \$ 80,726,184 Depreciation expense (1,050,761)Loss on Disposal (23,781)

Excess of capital outlay over depreciation expense

79,651,642

The proceeds of debt issuances are reported as financing sources in governmental funds and thus contribute to the change in fund balance. In the statement of net position, issuing debt increases long-term liabilities and does not affect the statement of activities. Repayment of long-term debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. In the current period, these amounts are:

Debt issuance (21,094,375)Debt repayment

609,400

(20,484,975)

Change in Net Position of Governmental Activities

63,412,937

Note 1 - Principal Activity and Significant Accounting Policies

Principal Activity

Garrison Diversion Conservancy District is a governmental entity created pursuant to North Dakota Century Code Chapter 61-24. The District aids and promotes the construction, maintenance and operation of the Garrison Diversion Unit of the Missouri River Basin Project.

Government-Wide and Fund Financial Statements

Government-Wide Statements

The statement of net position displays information on the financial activities of the District. Reporting of the internal activities has been eliminated to avoid duplication on the statements. The statements show the governmental activities, which are normally financed through taxes and intergovernmental revenues.

The statement of activities compares the direct expenses and program revenues for the governmental activities of the District. Direct expenses are clearly identifiable with a specific function. Program revenues consist of operating grants and contributions. General revenues, including taxes, are those revenues that are not classified as program revenue.

Fund Financial Statements

The fund financial statements provide detailed information for governmental funds. The fund statement's emphasis is on major governmental funds. All of the District's governmental funds are reported as major funds.

Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the modified cash basis of accounting. Under this method, revenue is recognized when collected rather than when earned, and expenditures are generally recognized when paid rather than when incurred. This basis differs from accounting principles generally accepted in the United States of America because accounts receivable, accounts payable, and accrued expenses are not included in the financial statements.

Only capital assets and long-term debt recorded under the basis of accounting described above are included on the statement of net position. Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

Governmental fund financial statements are reported using the current financial resources measurement focus and the cash basis of accounting. Under this method, revenue is recognized when collected rather than when earned, and expenditures are generally recognized when paid rather than when incurred. This basis differs from accounting principles generally accepted in the United States of America because accounts receivable, accounts payable and accrued expenses are not included in the financial statements. Only current assets and current liabilities, other than those excluded previously, are recorded under the basis of accounting described above on the balance sheet. Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

Reporting Entity

The Garrison Diversion Conservancy District has included all funds and has considered all potential component units for which the District is financially accountable, and other organizations for which the nature and significance of their relationship with the District are such that exclusion would cause the District's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. This criteria includes appointing a voting majority of an organization's governing body and (1) the ability of the Garrison Diversion Conservancy District to impose its will on that organization or (2) the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on the District. Garrison Diversion Conservancy District has no component units.

The District reports the following major governmental funds:

General Fund (Administrative)

Accounts for all financial transactions not properly accounted for in another fund. Included in this fund are all general district transactions.

Municipal, Rural and Industrial Working Fund

Accounts for all financial transactions that provide for the planning, design, and construction of municipal, rural, and industrial water systems.

Operations, Maintenance and Replacement Fund

Accounts for all financial transactions that provide for the operation, maintenance, and replacement functions of the Garrison Diversion Unit.

Red River Valley Water Supply Project Fund

Accounts for all financial transactions that provide for municipal, rural, and industrial water, fish, wildlife, and other natural resource conservation and development, recreation, augmented stream flows, and ground water recharge in the Red River Valley.

Irrigation Fund

Accounts for all financial transactions related to the right-of-way acquisition, design, construction, operation and maintenance of irrigation facilities using water from the McClusky Canal (the "Canal"), including pumps, pipelines, intakes and power supply and control system components between the Canal and each irrigator's property line.

The District follows the pronouncements of the *Governmental Accounting Standards Board* (GASB), to the extent that the pronouncements apply to the modified cash basis of accounting.

Budgets and Budgetary Accounting

The District follows these procedures in establishing the budgetary data reflected in the financial statements.

- 1. The general manager, administrative officer, district engineer, and communications director prepare the District budget. The budget includes proposed expenditures and the means of financing them. The budget includes the General Fund, Operations, Maintenance and Replacement Fund, Municipal, Rural and Industrial Fund, the Red River Valley Water Supply Project Fund, and the Irrigation Fund of the special revenue funds.
- 2. The District Board reviews the budget, may make revisions and approves it on or before July 31. The budget must be filed with the county auditor of each county in the District no later than October 1.
- 3. The budget may be amended during the year for any revenues and appropriations not anticipated at the time the budget was prepared except no amendment changing the taxes levied can be made after October 1.
- 4. The balance of each appropriation becomes a part of the unappropriated balance at year end.

Budgets are adopted on a basis consistent with the cash basis described above. Annual appropriated budgets are adopted for the general, Red River valley water supply, the operations, maintenance and replacement, the municipal, rural and industrial, and the irrigation funds. All annual appropriations lapse at year-end.

For budgetary purposes, appropriations lapse at fiscal year-end and outstanding encumbrances at year-end are reappropriated in the next year.

Cash and Certificates of Deposit

Cash includes amounts in demand deposits, money market accounts, and certificates of deposit with a maturity date within three months of the date acquired by the District. These amounts must be deposited in a financial institution situated and doing business within North Dakota.

State statutes authorize the District to invest in: a) Bonds, treasury bills and notes, or other securities that are a direct obligation of, or an obligation insured or guaranteed by, the Treasury of the United States, or its agencies, instrumentalities, or organizations created by an act of Congress; b) Securities sold under agreements to repurchase written by a financial institution in which the underlying securities for the agreement to repurchase are of a type listed above; c) Certificates of deposit fully insured by the federal deposit insurance corporation or by the state; d) Obligations of the state. Certificates of deposit are stated at cost.

Capital Assets

Capital assets, which include property, plant, and equipment, are reported in the applicable governmental columns in the government-wide financial statements. Capital assets are defined as having an individual cost of \$5,000 or more and have a useful life in excess of two years. Capital assets are stated at cost. Depreciation is computed using the straight-line method over the following estimated useful lives. Donated capital assets are valued at their acquisition value on the date received.

Land improvements	20 years
Facility Improvements	9 years
Buildings	40 years
Equipment	5 years
Pumping equipment	7-20 years
Intake structure	15 years
Pipeline	30 years
Discharge structure	75-80 years

The District also maintains an operation and maintenance fund balance designation available for the purpose of emergency repairs and extraordinary maintenance of the water supply and distribution works, including the replacement or purchase of major facilities and equipment.

Fund Balances

The governmental fund financial statements present fund balances based on classifications that comprise a hierarchy that is based primarily on the extent to which the District is bound to honor constraints on the specific purposes for which amounts in the respective governmental funds can be spent. The classifications used in the governmental fund financial statements are as follows:

- Nonspendable This classification includes amounts that cannot be spent because they are legally or contractually required to be maintained intact.
- Restricted This classification includes amounts for which constraints have been placed on the use of the resources either (a) externally imposed by creditors (such as through a debt covenant), grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation. Debt service resources are to be used for future servicing of the revenue note and are restricted through debt covenants.
- <u>Committed</u> This classification includes amounts that can be used only for specific purposes pursuant to
 constraints imposed by formal action of the District Board. These amounts cannot be used for any other
 purpose unless the Board removes or changes the specified use by taking the same type of action that was
 employed when the funds were initially committed. This classification also includes contractual obligations
 to the extent that existing resources have been specifically committed for use in satisfying those
 contractual requirements.

- <u>Assigned</u> This classification includes amounts that are constrained by the District's intent to be used for a specific purpose but are neither restricted nor committed. This intent can be expressed by the District Board or through the District Board delegating this responsibility to the General Manager through the budgetary process. This classification also includes the remaining positive fund balance for all governmental funds except for the General Fund. The District has assigned funds for Other Capital Projects that are to be used for the repair and replacement of equipment.
- <u>Unassigned</u> This classification includes the residual fund balance for the General Fund. The Unassigned classification also includes negative residual fund balance of any other governmental fund that cannot be eliminated by offsetting of Assigned fund balance amounts.

The District would typically use restricted fund balances first, followed by committed resources, and then assigned resources, as appropriate opportunities arise, but reserves the right to selectively spend unassigned resources first to defer the use of these other classified funds.

Long-Term Obligations

In the government-wide modified cash basis financial statements, long term debt and other long-term obligations are reported as liabilities in the governmental activities statement of net position when the initial transactions arose from cash transactions or events. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bond issuance costs are expensed in the year incurred. In the fund financial statements, governmental fund types recognize bond premiums, discounts, and issuance costs in the current period. The face amount of the debt is reported as other financing sources. Payments on debt are recognized as debt service expenditures. Premiums received on debt issuances are reported as other financing uses. Issuance costs are reported as debt service expenditures.

Note 2 - Cash and Deposits

In accordance with North Dakota Statutes, the District maintains deposits at the depository banks designated by the governing board. All depositories are members of the Federal Reserve System.

Authorized collateral includes bills, notes, or bonds issued by the United States government, its agencies or instrumentalities, all bonds and notes guaranteed by the United States government, Federal land bank bonds, bonds, notes, warrants, certificates of indebtedness, insured certificates of deposit, shares of investment companies registered under the Investment Companies Act of 1940, and all other forms of securities issued by the State of North Dakota, its boards, agencies or instrumentalities or by any county, city, township, school district, park district, or other political subdivision of the State of North Dakota, whether payable from special revenues or supported by the full faith and credit of the issuing body and bonds issued by another state of the United States or such other securities approved by the banking board.

At year end December 31, 2024, the District's carrying amount of deposits was properly collateralized with securities held by the pledging financial institution's agent in the District's name.

Custodial Credit Risk

Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. Per the District's investment policy, investments shall be made solely in the interest of the District and the long-term reserve funds, shall be made with the same judgement and care which person of prudence, discretion and intelligence exercise in the management of their own affairs, not for speculation, but for investment, considering safety of their principal as well as probable income to be derived, investment of these funds shall be so diversified as to minimize risk of large losses, and cash is to be employed productively at all times by investment in short-term cash equivalents to provide safety, liquidity and return. As of December 31, 2024, the District's deposits were either fully insured or properly collateralized, were held in the District's name, and have limited custodial credit risk.

Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The District does not have a formal investment policy that specifically addresses credit risk. At December 31, 2024, the District did not have any investments that are rated.

Concentration of Credit Risk

In the case of cash and deposits, this is the risk that in the event of the failure of a depository financial institution, the District will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party.

Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of investments. The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to potential fair value losses arising from future changes in interest rates.

Cash and deposits consisted of the following as of December 31, 2024:

		Less	
	Fair	Than	1-5
	Value	1 Year	Years
Cash			
Bank of North Dakota	\$ 5,367,500	\$ 5,367,500	\$ -
Bravera Bank	35,294	35,294	-
First International Bank & Trust	4,580,758	4,580,758	-
Gate City Bank	6,537,837	6,537,837	-
Petty Cash	150	150	-
Certificates of Deposit			
Bravera Bank	3,802,054	1,000,000	2,802,054
First International Bank & Trust	7,263,646	1,800,500	5,463,146
Gate City Bank	 489,393	 489,393	_
	\$ 28,076,632	\$ 19,811,432	\$ 8,265,200

Cash and deposits were recorded on the statement of net position as follows:

\$ 16,521,539
 11,555,093
\$ 28,076,632
<u>.</u>

Note 3 - Property Tax

The District's property tax received is levied by each county in the district each January 1 on the assessed value listed as of the prior January 1 for all real property located in the District. Assessed values are established by the County Board of Equalization. A revaluation of all property is required to be completed every year. The property taxes levied on January 1 are due in two equal installments on the March 1 and October 15 following the levy date. Property taxes are recorded when received.

Note 4 - Due From/To Other Funds and Transfers

Due From/To Other Funds

Due from/to other funds at December 31, 2024 consisted of the following:

	Due From Other Funds		0	Due To Other Funds	
General Operations, Maintenance and Replacement Red River Valley Water Supply Irrigation	\$	3,766,973 - - -	\$	325,055 3,030,184 411,734	
	\$	3,766,973	\$	3,766,973	

Funds were provided to the Operation, Maintenance and Replacement; Irrigation; and Red River Valley Water Supply funds due to the time lag between the dates that expenditures were incurred and reimbursement for the expenditures from other governmental agencies involved.

Transfers

The accompanying statement of revenues, expenditures, and changes in fund balance - modified cash basis presents internal administrative overhead charges and expenditures paid for on behalf of another fund as transfers between the special revenue funds and the general administrative fund. The following shows the transfers in and transfers out for the year ended December 31, 2024:

	Transfers In		Transfers Out	
General Municipal, Rural, and Industrial Operations, Maintenance, and Replacement Red River Valley Water Supply	\$	737,264 - - 617,669	\$	617,875 18,709 718,349
Total transfers	\$	1,354,933	\$	1,354,933

Note 5 - Capital Assets

	Beginning Balance	Increases	Decreases	Ending Balance
Capital Assets, Not Being				
depreciated				
Land	\$ 341,176	\$ -	\$ -	\$ 341,176
Construction in progress	87,683,712	80,008,560	382,307	167,309,965
Total capital assets not				
being depreciated	88,024,888	80,008,560	382,307	167,651,141
Capital Assets, Being Depreciated				
Land improvements	1,192,385	-	-	1,192,385
Buildings	1,859,102	111,654	-	1,970,756
Equipment	9,380,489	988,277	100,187	10,268,579
Pumping equipment	2,884,324	-	-	2,884,324
Intake structure	332,434	-	-	332,434
Pipeline	13,058,636	-	-	13,058,636
Discharge structure	2,894,935	-	-	2,894,935
Total capital assets being				
depreciated	31,602,305	1,099,931	100,187	32,602,049
Less Accumulated Depreciation				
Land improvements	745,759	45,318	-	791,077
Buildings	812,551	68,561	-	881,112
Equipment	8,350,317	488,231	76,406	8,762,142
Pumping equipment	1,260,685	132,590	-	1,393,275
Intake structure	276,699	22,162	-	298,861
Pipeline	1,379,580	255,300	-	1,634,880
Discharge structure	16,083	38,599	-	54,682
Total accumulated				
depreciation	12,841,674	1,050,761	76,406	13,816,029
Total Capital Assets Being				
Depreciated Net	\$ 106,785,519	\$ 80,057,730	\$ 406,088	\$ 186,437,161

Depreciation expense was charged to the following functions and programs of the District for the year ending December 31, 2024:

Governmental Activities	
Administration	\$ 104,431
Irrigation	497,679
Operations, maintenance, and replacement	448,651
Total depreciation expense - governmental activities	\$ 1,050,761

Note 6 - Long-Term Liabilities

During the year ended December 31, 2024, the following changes occurred in long-term liabilities of the District:

	Balance 1/1/24	Additions		Reductions		Balance 12/31/24		ue Within One Year
Bonds payable Notes payable	\$ 13,086,556 22,205	\$	21,094,375	\$	598,037 11,363	\$ 33,582,894 10,842	\$	568,642 10,842
Total	\$ 13,108,761	\$	21,094,375	\$	609,400	\$ 33,593,736	\$	579,484
Bonds Payable								
Outstanding bonds payable at	December 31, 2	2024,	consisted of	the fo	llowing:			
Series 2022 revenue bonds, ser of each year with a maturity of Red River Valley Water Suppl	of April 1, 2062; i						\$ 14	1,353,354
Series 2023 revenue bonds, semi-annual payments of \$376,976 due April 1 and October 1 of each year with a maturity of April 1, 2063; interest at 2.0%; liquidated out of the								3,294,488
	•		44.652.14	.,	10.1		10	,,254,400
Series 2011A revenue bonds, a year with a maturity of Decer Irrigation Fund								144,593
Series 2018A Improvement Bonds, annual payments \$39,700 due September of each year with a maturity of September 1, 2048; interest at 1.5%; Admin Fee 0.5%; liquidated out of the Irrigation Fund 738,098							738,098	
Series 2018B Improvement Bonds, annual payments \$4,600 due September of each year with a maturity of September 1, 2028; interest at 1.5%; Admin Fee 0.5%; liquidated out of the Irrigation Fund								15,980
Series 2018C Improvement Bonds, annual payments \$15,200 due September of each year with a maturity of September 1, 2025; interest at 1.5%; Admin Fee 0.5%; liquidated out of the Irrigation Fund								12,381
Series 2020A Facilities Revenue year with maturity of Septem out of the Irrigation Fund								24,000
Total							\$ 33	3,582,894

The 2011A bond agreement includes covenants that, in part, impose the Irrigation Fund to maintain and collect the rates and charges for the project and its operations. The District was in compliance with covenants at December 31, 2024.

The District has been approved for \$18,215,000, in available financing through the State Water Infrastructure Revolving Loan Fund through issuance of a Water Revenue Bond Series 2022. At December 31, 2024, \$15,310,503 was drawn down, including \$2,799,887 during the current year, and \$2,904,497 is available for financing.

The District has been approved for \$60,000,000 in available financing through the issuance of the series 2023 Revenue Bonds. At December 31, 2024, \$18,294,488 was drawn down, all in the current year, and \$41,705,512 is available for financing.

Notes Payable

Outstanding notes payable at December 31, 2024, consisted of the following:

Note payable, due in annual payments of \$12,468 due May 1 of each year with a maturity of May 1, 2025; interest at 4.75%; liquidated out of the Irrigation Fund

\$ 10,842

This debt has no covenants in place that the District must follow.

Debt service requirements on the long-term liabilities at December 31, 2024, are as follows:

	Bonds Payable					
Year Ended December 31,	Principal			Interest		Total
2025	\$	568,642	\$	677,050	\$	1,245,692
2026		418,427		669,513		1,087,940
2027		426,174		661,105		1,087,279
2028		435,057		652,541		1,087,598
2029		823,032		641,891		1,464,923
2030-2034		4,354,760		2,955,050		7,309,810
2035-2039		4,806,299		2,599,831		7,406,130
2040-2044		5,308,927		1,997,102		7,306,029
2045-2049		5,821,567		1,441,761		7,263,328
2050-2054		5,268,793		850,361		6,119,154
2055-2059		3,352,345		442,452		3,794,797
2060-2063		1,998,871		103,145		2,102,016
	\$	33,582,894	\$	13,691,802	\$	47,274,696
			No	tes Payable		
Year Ended December 31,		Principal		Interest		Total
2025	\$	10,842	\$	568	\$	11,410

Note 7 - Commitments

Capital Outlay

Since the inception of the Conservancy District, the District has entered into projects and commitments for various capital outlays for continuing development of recreation land, development and other related projects. The uncertainties inherent in such projects may result in curtailment, postponement or cost escalation of some of these projects. The District's understanding with other governmental agencies involved, such as the Bureau of Reclamation, local governmental units, and other agencies, is that the District will be reimbursed for these expenditures. Because of the legal and other complexities involved the ultimate reimbursement to be received for past, present and future outlays are not presently determinable.

Lease Commitments

The District leases office equipment under various noncancelable leases.

Future minimum lease payments under noncancelable operating leases at December 31, 2024, are as follows:

2025	\$	6,054
2026		6,054
2027		6,054
2028		6,054
2029		1,009
	<u> </u>	
Total	\$	25,225

Note 8 - Pension Plan

North Dakota Public Employees Retirement System (Main System)

The following brief description of NDPERS is provided for general information purposes only. Participants should refer to NDCC Chapter 54-52 for more complete information.

NDPERS is a cost-sharing multiple-employer defined benefit pension plan that covers substantially all employees of the State of North Dakota, its agencies and various participating political subdivisions. NDPERS provides for pension, death and disability benefits. The cost to administer the plan is financed through the contributions and investment earnings of the plan.

Responsibility for administration of the NDPERS defined benefit pension plan is assigned to a Board comprised of eleven members. The Governor is responsible for appointing three other members in addition to the Chairman of the Board. Four members are appointed by legislative management, and the remaining three Board members are elected from active employees currently contributing to PERS.

Pension Benefits

Benefits are set by statute. NDPERS has no provisions or policies with respect to automatic and ad hoc post-retirement benefit increases. Member of the Main System are entitled to unreduced monthly pension benefits beginning when the sum of age and years of credited service equal or exceed 85 (Rule of 85), or at normal retirement age (65). For members hired on or after January 1, 2016, the Rule of 85 was replaced with the Rule of 90 with a minimum age of 60. The monthly pension benefit is equal to 2.00% of their average monthly salary, using the highest 36 months out of the last 180 months of service, for each year of service. For members hired on or after January 1, 2020, the 2.00% multiplier was replaced with a 1.75% multiplier. The plan permits early retirement at ages 55-64 with three or more years of service.

Members may elect to receive the pension benefits in the form of a single life, joint and survivor, term-certain annuity, or partial lump sum with ongoing annuity. Members may elect to receive the value of their accumulated contributions, plus interest, as a lump sum distribution upon retirement or termination, or they may elect to receive their benefits in the form of an annuity. For each member electing an annuity, total payment will not be less than the members' accumulated contributions plus interest.

Death and Disability Benefits

Death and disability benefits are set by statute. If an active member dies with less than three years of service for the Main System, a death benefit equal to the value of the member's accumulated contributions, plus interest, is paid to the member's beneficiary. If the member has earned more than three years of credited service for the Main System, the surviving spouse will be entitled to a single payment refund, life-time monthly payments in an amount equal to 50% of the member's accrued normal retirement benefit, or monthly payments in an amount equal to the member's accrued 100% Joint and Survivor retirement benefit if the member had reached normal retirement age prior to date of death. If the surviving spouse dies before the member's accumulated pension benefits are paid, the balance will be payable to the surviving spouse's designated beneficiary.

Eligible members who become totally disabled after a minimum of 180 days of service, receive monthly disability benefits equal to 25% of their final average salary with a minimum benefit of \$100. To qualify under this section, the member has to become disabled during the period of eligible employment and apply for benefits within one year of termination. The definition for disabled is set by the NDPERS in the North Dakota Administrative Code.

Refunds of Member Account Balance

Upon termination, if a member of the Main System is not vested (is not 65 or does not have three years of service), they will receive the accumulated member contributions and vested employer contributions, plus interest, or may elect to receive this amount at a later date. If the member has vested, they have the option of applying for a refund or can remain as a terminated vested participant. If a member terminated and withdrew their accumulated member contribution and is subsequently reemployed, they have the option of repurchasing their previous service.

Member and Employer Contributions

Member and employer contributions paid to NDPERS are set by statute and are established as a percent of salaries and wages. Member contribution rates are 7% and employer contribution rates are 8.12% of covered compensation. For members hired on or after January 1, 2020, member contribution rates are 7% and employer contribution rates are 9.26% of covered compensation.

The member's account balance includes the vested employer contributions equal to the member's contributions to an eligible deferred compensation plan. The minimum member contribution is \$25 and the maximum may not exceed the following:

1 to 12 months of service - Greater of one percent of monthly salary or \$25 13 to 24 months of service - Greater of two percent of monthly salary or \$25 25 to 36 months of service - Greater of three percent of monthly salary or \$25 Longer than 36 months of service - Greater of four percent of monthly salary or \$25

Pension Contribution

During the year ended December 31, 2024, the District made employer cash contributions for the pension plans totaling \$340,646.

Note 9 - Other Post-Employment Benefits

Plan Description

The following brief description of NDPERS is provided for general information purposes only. Participants should refer to NDAC Chapter 71-06 for more complete information.

NDPERS OPEB plan is a cost-sharing multiple-employer defined benefit OPEB plan that covers members receiving retirement benefits from the PERS, the HPRS, and Judges retired under Chapter 27-17 of the North Dakota Century Code a credit toward their monthly health insurance premium under the state health plan based upon the member's years of credited service. Effective July 1, 2015, the credit is also available to apply towards monthly premiums under the state dental, vision and long-term care plan and any other health insurance plan. Effective August 1, 2019, the benefit may be use for any eligible health, prescription drug plan, dental, vision, or long-term care plan premium expense. The Retiree Health Insurance Credit Fund is advance-funded on an actuarially determined basis.

Responsibility for administration of the NDPERS defined benefit OPEB plan is assigned to a Board comprised of nine members. The Board consists of a Chairman, who is appointed by the Governor; one member appointed by the Attorney General; one member appointed by the State Health Officer; three members elected by the active membership of the NDPERS system, one member elected by the retired public employees and two members of the legislative assembly appointed by the chairman of the legislative management.

OPEB Benefits

The employer contribution for the PERS, the HPRS and the Defined Contribution Plan is set by statute at 1.14% of covered compensation. Employees participating in the retirement plan as part-time/temporary members are required to contribute 1.14% of their covered compensation to the Retiree Health Insurance Credit Fund. Employees purchasing previous service credit are also required to make an employee contribution to the Fund. The benefit amount applied each year is shown as "prefunded credit applied" on the Statement of Changes in Plan Net Position for the OPEB trust funds. Beginning January 1, 2020, members first enrolled in the NDPERS Main System and the Defined Contribution Plan on or after that date will not be eligible to participate in RHIC. Therefore, RHIC will become for the most part a closed plan. There were no other benefit changes during the year.

Retiree health insurance credit benefits and death and disability benefits are set by statute. There are no provisions or policies with respect to automatic and ad hoc post-retirement benefit increases. Employees who are receiving monthly retirement benefits from the PERS, the HPRS, the Defined Contribution Plan, the Chapter 27-17 judges or an employee receiving disability benefits, or the spouse of a deceased annuitant receiving a surviving spouse benefit or if the member selected a joint and survivor option are eligible to receive a credit toward their monthly health insurance premium under the state health plan.

Effective July 1, 2015, the credit is also available to apply towards monthly premiums under the state dental, vision and long-term care plan and any other health insurance plan. Effective August 1, 2019, the benefit may be used for any eligible health, prescription drug plan, dental, vision, or long-term care plan premium expense. The benefits are equal to \$5.00 for each of the employee's, or deceased employee's years of credited service not to exceed the premium in effect for selected coverage. The retiree health insurance credit is also available for early retirement with reduced benefits.

OPEB Contributions

During the year ended December 31, 2024, the District made employer cash contributions for the pension OPEB plans totaling \$25,145.

Note 10 - Risk Management

Garrison Diversion Conservancy District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters for which the District carries commercial insurance except for the following funds/pools established by the State for risk management issues:

In 1986, State agencies and political subdivisions of the State of North Dakota joined together to form the North Dakota Insurance Reserve Fund (NDIRF), a public entity risk pool currently operating as a common risk management and insurance program for over 2,000 State agencies and political subdivisions. The Garrison Diversion Conservancy District pays an annual premium to NDIRF for its general liability, auto, and inland marine insurance coverage. The coverage by NDIRF is limited to losses of \$1,000,000 per occurrence.

The District also participates in the North Dakota Fire and Tornado Fund and the State Bonding Fund. The agency pays an annual premium to the Fire and Tornado Fund to cover property damage to building and personal property. Replacement cost coverage is provided by estimating replacement cost in consultation with the Fire and Tornado Fund. The Fire and Tornado Fund is reinsured by a third-party insurance carrier for losses in excess of one million dollars per occurrence during a 12-month period. The State Bonding Fund currently provides the District with blanket fidelity bond coverage in the amount of \$2,000,000 for its employees. The State Bonding Fund does not currently charge any premium for this coverage.

The District participates in the North Dakota Workforce Safety and Insurance Fund (WSI), an Enterprise Fund of the State of North Dakota. Workforce Safety and Insurance is a state insurance fund and a "no fault" insurance system covering the State's employers and employees financed by premiums assessed to employers. The premiums are available for the payment of claims to employees injured in the course of employment.

There have been no significant reductions in insurance coverage from the prior year and settled claims resulting from these risks have not exceeded insurance coverage in the past three fiscal years.

Note 11 - Related Party

In accordance with North Dakota Century Code 61-39-04, the District is required to provide administrative, technical, and legal support for Lake Agassiz Water Authority. For the year ended December 31, 2024, the District spent \$32,723 on behalf of Lake Agassiz Water Authority for these types of expenditures.



Supplementary Information December 31, 2024

Garrison Diversion Conservancy District

Statement of Revenues, Expenditures, and Changes in Fund Balance - Modified Cash Basis - Budget and Actual - General Fund (Administrative)

Year Ended December 31, 2024

	Budgeted	Amounts				
	Original	Final	Actual	Variance with Final Budget		
Revenues Taxes levied by counties Interest on investments Contract revenue Miscellaneous	\$ 4,190,000 366,000 72,000 4,835	\$ 4,890,886 904,273 73,226 4,451	\$ 4,890,887 904,273 73,226 4,447	\$ 1 - - (4)		
Total revenues	4,632,835	5,872,836	5,872,833	(3)		
Expenditures Current						
Directors Personnel services Contractual services Irrigation development Maintenance	255,000 1,522,000 783,000 123,000 82,000	255,000 1,520,369 781,000 575,150 82,000	233,544 1,228,300 334,796 537,150 78,061	21,456 292,069 446,204 38,000 3,939		
GDCD recreation grant program DWRA recreation program Water Assist Grant Other charges Capital outlay	1,150,000 13,500 300,000 398,500 654,797	1,160,000 13,500 300,000 442,131 202,647	1,136,839 5,963 204,462 360,594 123,418	23,161 7,537 95,538 81,537 79,229		
Total expenditures	5,281,797	5,331,797	4,243,127	1,088,670		
Revenues Over (under) Expenditures	(648,962)	541,039	1,629,706	1,088,667		
Other Financing Sources (uses) Transfers in Transfers out	721,418 	721,418 	737,264 (617,875)	15,846 (617,875)		
Total other financing sources (uses)	721,418	721,418	119,389	(602,029)		
Net Change in Fund Balance	\$ 72,456	\$ 1,262,457	1,749,095	\$ 486,638		
Fund Balance, Beginning of Year			23,556,367			
Fund Balance, End of Year			\$ 25,305,462			

Statement of Revenues, Expenditures, and Changes in Fund Balance - Modified Cash Basis - Budget and Actual - Major Special Revenue Funds
Year Ended December 31, 2024

Municipal, Rural and Industrial Fund

	Budgeted	Amounts		
	Original	Final	Actual	Variance with Final Budget
Revenues Contract income Interest on investments	\$ 30,104,940 60	\$ 10,616,297 256	\$ 10,616,297 257	\$ - 1
Total revenues	30,105,000	10,616,553	10,616,554	1
Expenditures Personnel services Contractual services Total expenditures	82,000 30,000,000 30,082,000	82,000 30,000,000 30,082,000	77,620 10,519,994 10,597,614	4,380 19,480,006 19,484,386
Revenues Over (under) expenditures	23,000	(19,465,447)	18,940	19,484,387
Other Financing Uses Transfers out	(23,000)	(23,000)	(18,709)	4,291
Net Change in Fund Balance	\$ -	\$ (19,488,447)	231	\$ 19,488,678
Fund Balance, Beginning of Year			5,492	
Fund Balance, End of Year			\$ 5,723	

Statement of Revenues, Expenditures, and Changes in Fund Balance - Modified Cash Basis - Budget and Actual - Major Special Revenue Funds

Year Ended December 31, 2024

Operations, Maintenance and Replacement Fund

	Budgeted	Amounts		
	Original Final		Actual	Variance with Final Budget
Revenues Interest on investments Non-project income Bureau of Reclamation	\$ - 193,000 4,485,118	\$ 14,989 375,893 4,571,491	\$ 14,989 375,892 4,571,491	\$ - (1)
Total revenues	4,678,118	4,962,373	4,962,372	(1)
Expenditures Personnel Maintenance Engineering and survey Other charges Capital outlay Total expenditures	2,614,300 858,000 171,600 104,800 1,001,000 4,749,700	2,614,300 858,000 171,600 104,800 1,001,000 4,749,700	2,435,770 631,206 113,481 100,003 937,313 4,217,773	178,530 226,794 58,119 4,797 63,687
Revenues Over Expenditures	(71,582)	212,673	744,599	531,926
Other Financing Uses Transfers out	(698,418)	(815,247)	(718,349)	96,898
Net Change in Fund Balance	\$ (770,000)	\$ (602,574)	26,250	\$ 628,824
Fund Balance, Beginning of Year			473,268	
Fund Balance, End of Year			\$ 499,518	

Statement of Revenues, Expenditures, and Changes in Fund Balance - Modified Cash Basis - Budget and Actual - Major Special Revenue Funds

Year Ended December 31, 2024

Red River Valley Water Supply Fund

	Budgeted	Amounts		
	Original	Final	Actual	Variance with Final Budget
Revenues Contract revenue Interest on investments	\$ 120,663,000 	\$ 82,697,856 118,581	\$ 61,603,483 118,581	\$ (21,094,373)
Total revenues	120,663,000	82,816,437	61,722,064	(21,094,373)
Expenditures Contractual services Construction In Progress Debt service	2,259,000 117,741,000	1,250,000 118,750,000	415,692 79,968,210	834,308 38,781,790
Principal Interest		423,053 239,947	423,688 239,294	(635) 653
Total expenditures	120,000,000	120,663,000	81,046,884	39,616,116
Revenues Over (under) Expenditures	663,000	(37,846,563)	(19,324,820)	18,521,743
Other Financing Sources Debt Proceeds Transfers In	<u> </u>	<u> </u>	21,094,375 617,669	21,094,375 617,669
Total other financing sources			21,712,044	21,712,044
Net Change in Fund Balance	\$ 663,000	\$ (37,846,563)	2,387,224	\$ 40,233,787
Fund Balance (Deficit), Beginning of Year			(189,462)	
Fund Balance, End of Year			\$ 2,197,762	

Statement of Revenues, Expenditures, and Changes in Fund Balance - Modified Cash Basis - Budget and Actual - Major Special Revenue Funds
Year Ended December 31, 2024

Irrigation Fund

	Budgeted Amounts							
	Or	riginal	Final		Final Actual		Variance with Final Budget	
Revenues Interest on investments	\$	2,700	\$	7,728	\$	7,728	\$	_
Miscellaneous income	Y	2,700	Y	384	Y	384	Y	_
Contract income		633,400		489,852		489,853		1
Total revenues		636,100		497,964		497,965		1
Expenditures								
Contractual services Debt service		418,100		418,100		197,626		220,474
Principal		187,000		186,844		185,712		1,132
Interest		31,000		31,156		31,157		(1)
Total expenditures		636,100		636,100		414,495		221,605
Net Change in Fund Balance	\$	-	\$	(138,136)		83,470	\$	221,606
Fund Balance (Deficit), Beginnin	g of Year					(15,303)		
Fund Balance, End of Year					\$	68,167		

County	
Barnes	\$ 99,892
Benson	41,711
Bottineau	71,049
Burleigh	679,781
Cass	1,295,010
Dickey	53,495
Eddy	19,851
Foster	39,860
Grand Forks	379,617
Griggs	26,346
LaMoure	49,818
McHenry	54,841
McKenzie	424,196
McLean	97,951
Nelson	32,009
Pierce	39,475
Ramsey	75,228
Ransom	43,112
Renville	30,491
Richland	117,121
Sargent	44,864
Sheridan	21,709
Steele	35,728
Stutsman	156,802
Traill	71,828
Ward	386,480
Wells	50,318
Williams	452,304
Tax revenue	\$ 4,890,887

General Fund (Administrative)	Budgeted Amounts			Variance	
	Original Final		Actual	Favorable (Unfavorable)	
Directors Per diem Expenses	\$ 135,000 120,000	\$ 135,000 120,000	\$ 124,810 108,734	\$ 10,190 11,266	
	255,000	255,000	233,544	21,456	
Personal Services Employee salaries Employee expenses Payroll taxes and benefits	972,000 97,369 451,000 1,520,369	972,000 97,369 451,000 1,520,369	820,846 28,708 378,746 1,228,300	151,154 68,661 72,254 292,069	
Contractual Services					
Professional services	783,000	781,000	334,796	446,204	
Irrigation Development	575,150	575,150	537,150	38,000	
Maintenance	82,000	82,000	78,061	3,939	
GDCD Recreation Grant Program	1,150,000	1,160,000	1,136,839	23,161	
DWRA Recreation Program	13,500	13,500	5,963	7,537	
Water Assistance Grant	300,000	300,000	204,462	95,538	
Other Charges Postage Communications Utilities Data processing Office supplies Dues Insurance Meetings and events Subscriptions Employee recruiting Independent audit Public education Small equipment	5,500 13,000 36,211 77,044 11,500 14,000 24,800 9,500 10,000 1,725 40,543 143,000 13,308	5,500 13,000 36,211 77,044 11,500 14,000 24,800 9,500 10,000 1,725 40,543 185,000 13,308	4,822 12,983 36,211 77,044 11,335 13,073 24,751 9,284 9,511 1,721 40,543 106,008 13,308	678 17 - 165 927 49 216 489 4 - 78,992	
Capital Outlay Office equipment Vehicle Land and buildings	37,000 69,410 96,237 202,647	37,000 69,410 96,237 202,647	27,182 96,236 123,418	81,537 37,000 42,228 1 79,229	
Total expenditures	\$ 5,281,797	\$ 5,331,797	\$ 4,243,127	\$ 1,088,670	

Special Revenue Fund - Operations, Maintenance and Replacement

	Budgeted	Amounts		Variance Favorable (Unfavorable)	
	Original	Final	Actual		
Personnel Costs Employee salaries Payroll taxes and benefits Travel/training Safety	\$ 1,688,200 850,400 22,700 53,000	\$ 1,688,200 850,400 22,700 53,000	\$ 1,580,135 806,068 18,060 31,507	\$ 108,065 44,332 4,640 21,493	
	2,614,300	2,614,300	2,435,770	178,530	
Maintenance Supplies Materials Equipment lease Small equipment purchases	374,000 12,000 7,000 15,000	374,000 12,000 7,000 15,000	366,664 7,070 - -	7,336 4,930 7,000 15,000	
Equipment	450,000	450,000	257,472	192,528	
	858,000	858,000	631,206	226,794	
Engineering and Survey	171,600	171,600	113,481	58,119	
Other Charges Utilities Miscellaneous	82,900 21,900 104,800	82,900 21,900 104,800	81,166 18,837	1,734 3,063	
	104,800	104,800	100,003	4,797	
Capital Outlay Buildings and equipment	1,001,000	1,001,000	937,313	63,687	
Total expenditures	\$ 4,749,700	\$ 4,749,700	\$ 4,217,773	\$ 531,927	

Special Revenue Fund - Red River Valley Water Supply

		Budgeted Amounts					Variance avorable
		Original		Final	Actual	(Ur	nfavorable)
Contractual Services Professional services Capital Outlay	\$	2,259,000	\$	1,250,000	\$ 718,449	\$	531,551
Construction in progress Debt Service	1:	17,741,000	1	18,750,000	79,665,453	,	39,084,547
Principal		-		423,053	423,688		(635)
Interest		_		239,947	239,294		`653 [°]
		_			 	-	
Total expenditures	\$ 12	20,000,000	\$ 1	20,663,000	\$ 81,046,884	\$	39,616,116
Irrigation Fund							
		Budgeted Amounts					
		Original Final		Actual		riance with nal Budget	
Contractual Services Debt Service	\$	418,100	\$	418,100	\$ 197,626	\$	220,474
Principal		186,844		186,844	185,712		1,132
Interest		31,156		31,156	31,157		(1)
		31,130		31,130	 31,137		(±)
Total expenditures	\$	636,100	\$	636,100	\$ 414,495	\$	221,605



Other Reports December 31, 2024

Garrison Diversion Conservancy District



Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

To the Board of Directors
Garrison Diversion Conservancy District
Carrington, North Dakota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*), the modified cash basis financial statements of the governmental activities and each major fund of Garrison Diversion Conservancy District (the District), as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated July 15, 2025.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We identified a certain deficiency in internal control, described in the accompanying Schedule of Findings and Questioned Costs as item 2024-001 that we consider to be a significant deficiency.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

District's Response to Findings

Government Auditing Standards requires the auditor to perform limited procedures on the District's responses to the findings identified in our audit and described in the accompanying Schedule of Findings and Questioned Costs. The District's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Fargo, North Dakota

Esde Saelly LLP

July 15, 2025



Independent Auditor's Report on Compliance for the Major Federal Program; Report on Internal Control Over Compliance Required by the Uniform Guidance

The Board of Directors
Garrison Diversion Conservancy District
Carrington, North Dakota

Report on Compliance for the Major Federal Program

Opinion on the Major Federal Program

We have audited Garrison Diversion Conservancy District's (the District) compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on the District's major federal program for the year ended December 31, 2024. The District's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the District's complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal program for the year ended December 31, 2024.

Basis for Opinion on the Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the District's federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of its major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design
 and perform audit procedures responsive to those risks. Such procedures include examining, on a
 test basis, evidence regarding the District's compliance with the compliance requirements
 referred to above and performing such other procedures as we considered necessary in the
 circumstances.
- Obtain an understanding of the District's internal control over compliance relevant to the audit in
 order to design audit procedures that are appropriate in the circumstances and to test and report
 on internal control over compliance in accordance with the Uniform Guidance, but not for the
 purpose of expressing an opinion on the effectiveness of the District's internal control over
 compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Fargo, North Dakota

Esde Sailly LLP

July 15, 2025

Garrison Diversion Conservancy District

Schedule of Expenditures of Federal Awards - Modified Cash Basis Year Ended December 31, 2024

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal Financial Assistance Listing	Pass-through Entity Identifying Number	Expenditures	Amounts Passed- Through to Subrecipients		
<u>United States Department of the Interior</u> Passed through the Bureau of Reclamation						
Municipal, Rural and Industrial Water System Project	15.518	6-FC-60-00210	\$ 10,616,322	\$ 10,519,994		
Operations, Maintenance, and Replacement Program	15.518	1-FC-60-01790	2,410,120			
Total United States Department of Interior			13,026,442	10,519,994		
Environmental Protection Agency Passed through the North Dakota Department of Health						
Clean Water State Revolving Funds Cluster Capitalization Grants for Clean Water State Revolving Funds	66.458		62,729			
Total Federal Financial Assistance			\$ 13,089,171	\$ 10,519,994		

See Notes to Schedule of Expenditures of Federal Awards.

Note 1 - Basis of Presentation

The accompanying schedule of expenditures of federal awards - modified cash basis (the schedule) includes the federal award activity of Garrison Diversion Conservancy District, under programs of the federal government for the year ended December 31, 2023. The information is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the schedule presents only a selected portion of the operations of Garrison Diversion Conservancy District, it is not intended to and does not present the financial position, changes in net position or fund balance of Garrison Diversion Conservancy District.

Note 2 - Significant Accounting Policies

Expenditures reported in the schedule are reported on the modified cash basis of accounting, except for subrecipient expenditures, which are recorded on the cash basis. When applicable such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

Note 3 - Indirect Cost Rate

Garrison Diversion Conservancy District has not elected to use the 10% de minimis cost rate.

Note 4 - Note 4 - Loan Programs

Expenditures reported in the schedule for the Capitalization Grants for Clean Water - State Revolving Fund (SRF) (Federal Financial Assistance # 66.458) consist of loan advances made during the year. The outstanding balance at December 31, 2024, was \$790,459.

Section I - Summary of Auditor's Results

Financial Statements

Type of auditor's report issued

Unmodified

Internal control over financial reporting:

Material weakness identified No

Significant deficiencies identified not

considered to be material weaknesses Yes

Noncompliance material to financial

statements noted?

Federal Awards

Internal control over major programs:

Material weakness identified No

Significant deficiencies identified not

considered to be material weaknesses None reported

Type of auditor's report issued on compliance

with major programs: Unmodified

Any audit findings disclosed that are required

to be reported in accordance with Uniform

Guidance 2 CFR 200.516:

Identification of major programs:

Name of Federal Program	Federal Financial Assistance Listing
Municipal Rural, & Industrial Water System Project Operations, Maintenance, and Replacement Program	15.518 15.518
Dollar threshold used to distinguish between Type A and Type B programs:	\$750,000
Auditee qualified as low-risk auditee	Yes

Section II - Financial Statement Findings

2024-001 Preparation of Financial Statements Significant Deficiency

Condition - The District does not have an internal control system designed to provide for the preparation of the financial statements being audited. As auditors, we were requested to draft the financial statements and accompanying notes to the financial statements. This included formulating the proposal of necessary adjusting journal entries to convert the fund financial statements in accordance with GASB Statement No. 34.

Criteria - A good system of internal accounting control contemplates an adequate system for recording and processing entries material to the financial statements.

Effect - This control deficiency could result in a misstatement to the financial statements that would not be prevented or detected.

Cause - The District does not have an internal control system designed to provide for the preparation of the financial statements being audited.

Recommendation -It is the responsibility of management and those charged with governance to make the decision whether to accept the degree of risk associated with this condition because of cost or other considerations.

View of Responsible Officials - Due to cost constraints, the District will continue to have the auditor's draft the financial statements and accompanying notes to the financial statements.

Section III - Federal Award Findings and Questioned Costs

None



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Management's Response to Auditor's Findings Summary Schedule of Prior Audit Findings and Corrective Action Plan December 31, 2024

Prepared by Management of

Garrison Diversion
Conservancy District

Finding 2023-001

Preparation of Financial Statements

Repeat Finding:

Yes

Finding Summary:

Eide Bailly LLP prepared our draft financial statements and accompanying notes

to the financial statements.

Responsible Individuals:

Ashley Reisenauer, Lead Accountant

Status:

Ongoing - Management has determined to accept the associated risk due to the cost

of a control system designed to provide the prepared financial statements and

accompanying notes.

Anticipated Completion Date:

Ongoing

Finding 2024-001

Preparation of Financial Statements

Finding Summary: Eide Bailly LLP prepared our draft financial statements and accompanying notes to the

Financial statements.

Corrective Action plan: It is not cost effective to have an internal control system designed to provide for the

preparation of the financial statements and accompanying notes. We requested that our auditors, Eide Bailly LLP, prepared the financial statements and the accompanying notes to the financial statements as a part of their annual audit. We have designated a member of

management to review the drafted financial statements and accompanying notes.

Responsible Individuals: Ashley Reisenauer, Lead Accountant.

Anticipated Completion Date: Ongoing