# **AUDIT REPORT**

CITY OF BOWBELLS Bowbells, North Dakota

For the Years Ended December 31, 2023 and 2022

RATH & MEHRER, P.C. CERTIFIED PUBLIC ACCOUNTANTS

## TABLE OF CONTENTS For the Years Ended December 31, 2023 and 2022

	<u> Paqe (s)</u>
Officials	1
Independent Auditor's Report	2-4
BASIC FINANCIAL STATEMENTS	
	5,6
Statement of Net Position - Modified Cash Basis	•
Statement of Activities - Modified Cash Basis	7,8
Balance Sheet - Modified Cash Basis - Governmental Funds	9,10
Reconciliation of Governmental Funds Balance Sheet to the Statement of Net Position - Modified Cash Basis	11,12
Statement of Revenues, Expenditures and Changes in Fund Balances - Modified Cash Basis - Governmental Funds	13,14
Reconciliation of the Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances to the Statement of Activities - Modified Cash Basis	15,16
Statement of Net Position - Modified Cash Basis - Proprietary Funds	17,18
Statement of Revenues, Expenses and Changes in Fund Net Position - Modified Cash Basis - Proprietary Funds	19,20
Statement of Cash Flows - Modified Cash Basis - Proprietary Funds	21,22
Statement of Fiduciary net Position - Modified Cash Basis - Fiduciary Fund	23
Statement of Changes in Fiduciary Net Position Modified Cash Basis - Fiduciary Fund	24
Notes to the Financial Statements	25-36
SUPPLEMENTARY INFORMATION	
Budgetary Comparison Schedules - Modified Cash Basis General Fund Highway Fund Recreation Fund	37,38 39,40 41,42
Notes to the Budgetary Comparison Schedules	43
Schedule of Fund Activity Arising from Cash Transactions	44,45
Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards	46-47
Schedule of Findings and Responses	48-49

## CITY OFFICIALS December 31, 2023

Tony Pandolfo Mayor

Shannon Holter Council President

Michael Bolton Council Vice-President

Archie Deckert Council Member

Lance Jager Council Member

Lanette Jager Auditor

Rath & Mehrer, P.C.

## Certified Public Accountants

Jayson Rath, CPA Bryce Fischer, CPA Todd Goehring, CPA Specializing in Governmental Auditing

1003 E. Interstate Ave. Ste. 7 Bismarck, ND 58503-0500 Phone 701-258-4560 rathandmehrer@hotmail.com

#### INDEPENDENT AUDITOR'S REPORT

Governing Board City of Bowbells Bowbells, North Dakota

Report on the Audit of Financial Statements

#### Opinions

We have audited the modified cash basis financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Bowbells, as of and for the years ended December 31, 2023 and 2022, and the related notes to the financial statements, which collectively comprise the city's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective modified cash basis financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the city as of December 31, 2023 and 2022, and the respective changes in modified cash basis financial position, and where applicable, cash flows thereof for the year then ended in accordance with the modified cash basis of accounting described in Note 1.

## Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the city and to meet our ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## Emphasis of Matter - Basis of Accounting

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

## Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the modified cash basis of accounting described in Note 1, and for determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the city's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and Government Auditing Standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- \* Exercise professional judgment and maintain professional skepticism throughout the audit.
- \* Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- \* Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the city's internal control. Accordingly, no such opinion is expressed.
- \* Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- \* Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the city's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

## Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the city's basic financial statements. The budgeting comparison information and the schedules of fund activity arising from cash transactions are presented for purposes of additional analysis and are not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the budgeting comparison information and the schedules of fund activity arising from cash transactions are fairly stated, in all material respects, in relation to the basic financial statements as a whole on the basis of accounting described in Note 1.

## Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated June 14, 2024 on our consideration of the city's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the city's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the city's internal control over financial reporting and compliance.

Rath and Mehrer P.C.

Bismarck, North Dakota

June 14, 2024

## Statement of Net Position - Modified Cash Basis December 31, 2023

## Primary Government

_					
	Governmental Activities	Business-Type Activities	Total		
ASSETS:					
Cash, Cash Equivalents and Investments Capital Assets (net of accumulated depreciation):	1,745,630.36	256,708.02	2,002,338.38		
Land	90,000.00		90,000.00		
Buildings and Infrastructure	92,160.00	3,411,872.00	3,504,032.00		
Machinery and Vehicles	197,897.00		197,897.00		
Total Capital Assets	380,057.00	3,411,872.00	3,791,929.00		
Total Assets	2,125,687.36	3,668,580.02	5,794,267.38		
LIABILITIES: Long-Term Liabilities: Due Within One Year Revenue Bonds Payable Due After One Year		94,000.00	94,000.00		
Revenue Bonds Payable		1,057,304.41	1,057,304.41		
Total Liabilities		1,151,304.41	1,151,304.41		
NET POSITION:					
Net Investment in Capital Assets Restricted for:	380,057.00	2,260,567.59	2,640,624.59		
Special Purposes	333,284.89		333,284.89		
Unrestricted	1,412,345.47	256,708.02	1,669,053.49		
Total Net Position	2,125,687.36	2,517,275.61	4,642,962.97		

## Statement of Net Position - Modified Cash Basis December 31, 2022

## Primary Government

<u>-</u>			
	Governmental Activities	Business-Type Activities	Total
ASSETS:		<u> </u>	·
Cash, Cash Equivalents and Investments Capital Assets (net of accumulated depreciation):	1,659,119.98	218,117.17	1,877,237.15
Land	90,000.00		90,000.00
Buildings and Infrastructure	100,450.00	2,918,385.00	3.018.835.00
Machinery and Vehicles	229,963.00		229,963.00
Total Capital Assets	420,413.00	2,918,385.00	3,338,798.00
Total Assets	2,079,532.98	3,136,502.17	5,216,035.15
LIABILITIES: Long-Term Liabilities			
Due Within One Year Revenue Bonds Payable		93,000.00	93,000.00
Due After One Yeär Revenue Bonds Päyable		870,156.00	870,156.00
Total Liabilities		963,156.00	963,156.00
NET POSITION:		-	
Net Investment in Capital Assets Restricted for:	420,413.00	1,955,229.00	2,375,642.00
Special Purposes	125,387.09		125,387.09
Unrestricted	1,533,732.89	218,117.17	1,751,850.06
Total Net Position	2,079,532.98	2,173,346.17	4,252,879.15

## Statement of Activities - Modified Cash Basis For the Year Ended December 31, 2023

Net (Expense) Revenue and Changes in Net Position

	Expenses	Progr	am Revenues	Pr	imary Governmen	t
		Charges for Services	Operating Grants and Contributions	Governmental Activities	Business-Type Activities	Total
Functions/Programs		<del></del>	<del></del>			
Primary Government:						
Governmental Activities:	131,521.56	792.34		(130,729.22)		(130,729.22)
General Government	16,999.86	192.34		(16,999.86)		(16,999.86)
Public Safety Streets and Public Works	232,758.91	4,674.86	47,093.41	(180,990.64)		(180,990.64)
Culture and Recreation	40,481.23	15,984.00	•	(15,497.23)		(15, 497, 23)
Other	3,939.17	.27,501100	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	(3,939.17)		(3,939.17)
Total Governmental Activities	425,700.73	21,451.20	56,093.41	(348, 156.12)	_	(348, 156.12)
Business-Type Activities:	-	<u> </u>	<del> </del>		-	
Water	150,075.42	159,686.77	275,140.02		284,751.37	284,751.37
Sewer	64,646.29	59,296.32			(5,349.97)	(5,349.97)
Garbage	<b>59,79</b> 0.25	66,739.25		-	6,949.00	6,949.00
Total Business-Type Activities	274,511.96	285,722.34	275,140.02		286,350.40	286,350.40
Total Primary Government	700,212.69	307,173.54	331,233.43	(348, 156.12)	286,350.40	(61,805.72)
			<del></del>			
	General Revenues	<b>:</b>				
	Taxes:	خد حدة فالمعادات	want mirmaga	74,574.65		74,574.65
		s; levied for ge s; levied for sp		9,694.04		9,694.04
	Cigarette taxes		ectar barboses	526.46		526.46
		roduction taxes		315,916.81		315,916.81
	Homestead cred			875.45		875.45
		rans credit taxe	es	897.20		897.20
		tal revenue not	•			
	to specific pr			26,127.33		26,127.33
	•	vestments and ot	ther revenue	22,445.71	831.89	23,277.60
	Transfers			(56,747.15)	56,747.15	
	Total General Re	evenues and Trar	nsfers	394,310.50	57,579.04	451,889.54
-	Change in Net Po	osition		46,154.38	343,929.44	390,083.82
	Net Position -	January 1		2,079,532.98	2,173,346.17	4,252,879.15
	Net Position - I	December 31		2,125,687.36	2,517,275.61	4,642,962.97
				==========	===========	

## Statement of Activities - Modified Cash Basis For the Year Ended December 31, 2022

Net (Expense) Revenue and Changes in Net Position

	Expenses	Progr	am Revenues	Pr	imary Governmen	t
		Charges for Services	Operating Grants and Contributions	Governmental Activities	Business-Type Activities	Total
Functions/Programs			<u>.                                      </u>		<u>-</u>	
Primary Government:						
Governmental Activities:						
General Government	134,096.07	481.00		(133,615.07)		(133,615.07)
Public Safety	31,166.89	390.00		(30,776.89)		(30,776.89)
Streets and Public Works	144,934.17	1,125.00	58,648.69	(85, 160, 48)		(85,160.48)
Culture and Recreation	49,901.01	17,077.50	•	(23,823.51)		(23,823.51)
Other	11,228.82	,	,,	(11,228.82)		(11, 228, 82)
other	11,220.02			(1,1/220102)	_	
Total Governmental Activities	371,326.96	19,073.50	67,648.69	(284,604.77)		(284,604.77)
Business-Type Activities:	-	_			_	
Water	139,574.35	154,839.33	45,859.98		61,124.96	61,124.96
Sewer	56,637.82	56,055.74	-		(582.08)	(582.08)
Garbage	57,969.50	65,295.61			7,326.11	7,326.11
Recycling	3, 1,0,130	2.25			2.25	2.25
Total Business-Type Activities	254,181.67	276,192.93	45,859.98		67,871.24	67,871.24
Total Primary Government	625,508.63	295,266.43	113,508.67	(284,604.77)	67,871.24	(216,733.53)
	General Revenues:					
	Taxes:					
	Property taxes;	Levied for ge	neral purposes	69,466.68		69,466.68
	Property taxes;	_	• •	9,118.80		9,118.80
	Cigarette taxes			575.10		575.10
	Oil and gas pro			341,246.30		341,246.30
	Homestead credi		4	396.62		396.62
-	Disabled vetera			526.59		526.59
	* *	T <sub>1</sub>		520.57		323.37
	Intergovernmenta		restricted	25,203.11		25,203.11
	to specific pro	-	h		1 297 50	20,075.65
	Earnings on inve	estments and ot	mer revenue	18,792.15	1,283.50	20,015.05
•	Transfers	e		(51,942.65)	51,942.65	t'
	Total General Rev	venues and Trar	sfers	413,382.70	53,226.15	466,608.85
	Change in Net Pos	ition		128,777.93	121,097.39	249,875.32
	Net Position - Ja	anuary 1	•	1,950,755.05	2,052,248.78	4,003,003.83
	Net Position - De	ecember 31		2,079,532.98	2,173,346.17	4,252,879.15
	Net Position - De	scember 31		=======================================		

Balance Sheet - Modified Cash Basis Governmental Funds December 31, 2023

## Major Funds

	General	Highway	Recreation	Other Governmental Funds	Total Governmental Funds
ASSETS: Cash, Cash Equivalents and Investments	1,412,345.47 ========	264,526.04		54,355.82	1,745,630.36
FUND BALANCES: Restricted for: General Government Streets and Public Works Culture and Recreation Other Special Purposes Unassigned	1,412,345.47	264,526.04	14,403.03	31,590.68 22,765.14	264,526.04 45,993.71 22,765.14 1,412,345.47
Total Fund Balances	1,412,345.47		14,403.03	<b>54,355.8</b> 2	1,745,630.36

## Balance Sheet - Modified Cash Basis Governmental Funds December 31, 2022

## Major Funds

	General	Highway	Recreation	Other Governmental Funds	Total Governmental Funds
ASSETS: Cash, Cash Equivalents					
and Investments	1,533,732.89	64,765.54	12,350.47	48,271.08	1,659,119.98
FUND BALANCES: Restricted for: General Government Streets and Public Works		64,765.54			64,765.54
Culture and Recreation		01,103131	12,350.47	28,153.79	40,504.26
Other Special Purposes				20,117.29	20,117.29
Unassigned	1,533,732.89				1,533,732.89
Total Fund Balances	1,533,732.89	64,765.54	12,350.47	48,271.08	1,659,119.98

Reconciliation of Governmental Funds Balance Sheet to the Statement of Net Position - Modified Cash Basis December 31, 2023

Total Fund Balances for Governmental Funds

1,745,630.36

Total net position reported for government activities in the statement of net position is different because:

Capital assets used in governmental activities are not financial resources and are not reported in the governmental funds.

Cost of Capital Assets Less Accumulated Depreciation 1,079,050.00 (698,993.00)

Net Capital Assets

380,057.00

Total Net Position of Governmental Activities

2,125,687.36

## Reconciliation of Governmental Funds Balance Sheet to the Statement of Net Position - Modified Cash Basis December 31, 2022

Total Fund Balances for Governmental Funds

1,659,119.98

Total net position reported for government activities in the statement of net position is different because:

Capital assets used in governmental activities are not financial resources and are not reported in the governmental funds.

Cost of Capital Assets
Less Accumulated Depreciation

Net Capital Assets
420,413.00

2,079,532.98

==========

The accompanying notes are an integral part of these financial statements.

Total Net Position of Governmental Activities

# Statement of Revenues, Expenditures and Changes in Fund Balances Modified Cash Basis Governmental Funds For the Year Ended December 31, 2023

Major Funds

	General	Hîghway	Recreation	Other Governmental Funds	Total Governmental Funds
Revenues:	-	<del> </del>			
Taxes	74,574.65			9,694.04	84,268.69
Licenses, Permits and Fees	792.34		15,984.00		16,776.34
Intergovernmental	344,343.25	47,093.41	9,000.00		400,436.66
Charges for Services	4,674.86				4,674.86
Miscellaneous	14,987.82	540.00	6,537.89	380.00	22,445.71
Total Revenues	439,372.92	47,633.41	31,521.89	10,074.04	528,602.26
Expenditures:		- <del>-</del> -			
Current:				•	407 504 54
General Government	127,521.56				127,521.56
Public Safety	16,999.86				16,999.86
Streets and Public Works		197,792.91	<b></b>		197,792.91
Culture and Recreation	571.77		38,469.33	1,440.13	40,481.23
Other				2,549.17	2,549.17
Total Expenditures	145,093.19	197,792.91	38,469.33	3,989.30	385,344.73
Excess (Deficiency) of Revenues Over (Under) Expenditures	294,279.73	(150,159.50)	(6,947.44)	6,084.74	143,257.53
Other Financing Sources (Uses): Transfers In Transfers Out	(415,667.15)	349,920.00	9,000.00		358,920.00 (415,667.15)
Total Other Financing Sources (Uses)	(415,667.15)	349,920.00	9,000.00		(56,747.15)
Net Change in Fund Balances	(121,387.42)	199,760.50	2,052.56	6,084.74	86,510.38
Fund Balance - January 1	1,533,732.89	64,765.54	12,350.47	48,271.08	1,659,119.98
Fund Balance - December 31	1,412,345.47	264,526.04	14,403.03	54,355.82	1,745,630.36

# Statement of Revenues, Expenditures and Changes in Fund Balances Modified Cash Basis Governmental Funds For the Year Ended December 31, 2022

## Major Funds

	General	Hīghway	Recreation	Other Governmental Funds	Total Governmental Funds
Revenues:			<u> </u>	0.440.00	70 505 /0
Taxes	69,466.68		47 077 50	9,118.80	78,585.48
Licenses, Permits and Fees	481.00	74 004 5/	17,077.50 9,000.00		17,558.50 435,596.41
Intergovernmental	394,694.87	31,901.54 390.00	9,000.00		1,515.00
Charges for Services Miscellaneous	1,125.00 8,950.29	900.20	6,412.63	2,529.03	18,792.15
Total Revenues	474,717.84	33,191.74	32,490.13	11,647.83	552,047.54
Expenditures: Current:	<del></del>				
General Government	130,096.07			•	130,096.07
Public Safety	31,166.89				31,166.89
Streets and Public Works	·	109,968.17			109,968.17
Culture and Recreation	889.94		44,464.58	4,546.49	49,901.01
Other				9,838.82	9,838.82
Total Expenditures	162,152.90	109,968.17	44,464.58	14,385.31	330,970.96
Excess (Deficiency) of Revenues Over (Under) Expenditures	312,564.94	(76,776.43)	(11,974.45)	(2,737.48)	221,076.58
Other Financing Sources (Uses): Transfers In Transfers Out	(165,942.65)	100,000.00	14,000.00		114,000.00 (165,942.65)
Total Other Financing Sources (Uses)	(165,942.65)	100,000.00	14,000.00		(51,942.65)
Net Change in Fund Balances	146,622.29	23,223.57	2,025.55	(2,737.48)	169,133.93
Fund Balance - January 1	1,387,110.60	41,541.97	10,324.92	51,008.56	1,489,986.05
Fund Balance - December 31	1,533,732.89	64,765.54	12,350.47	48,271.08	1,659,119.98

Reconciliation of Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances to the Statement of Activities - Modified Cash Basis For the Year Ended December 31, 2023

Net Change in Fund Balances - Total Governmental Funds

86,510.38

The change in net position reported for governmental activities in the statement of activities is different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation exceeded capital outlay in the current year.

Current Year Capital Outlay
Current Year Depreciation Expense

0.00 (40.356.00)

(40,356.00)

Change in Net Position of Governmental Activities

46,154.38

Reconciliation of Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances to the Statement of Activities - Modified Cash Basis

For the Year Ended December 31, 2022

Net Change in Fund Balances - Total Governmental Funds

169,133.93

The change in net position reported for governmental activities in the statement of activities is different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation exceeded capital outlay in the current year.

Current Year Capital Outlay Current Year Depreciation Expense 0.00 (40,356.00)

(40,356.00)

Change in Net Position of Governmental Activities

128,777.93

# Statement of Net Position - Modified Cash Basis Proprietary Funds December 31, 2023

## Major Enterprise Funds

	Water	Sewer	Garbage	Other Enterprise Fund	Total Enterprise Funds
ASSETS Current Assets: Cash and Cash Equivalents	122,735.33	47,753.49	81,997.63	4,221.57	256,708.02
Noncurrent Assets: Capital Assets (net of accumulated depr): Buildings and Infrastructure	2,550,839.00	861,033.00			3,411,872.00
Total Assets	2,673,574.33	908,786.49	81,997.63	4,221.57	3,668,580.02
<u>LIABILITIES</u> <u>Current Liabilities</u> :  Revenue Bonds Payable	69,000.00	25,000.00			94,000.00
<u>Noncurrent Liabilities</u> : Revenue Bonds Payable	782,304.41	275,000.00	-		1,057,304.41
Total Liabilities	851,304.41	300,000.00			1,151,304.41
NET POSITION  Net Investment in Capital Assets  Unrestricted	1,699,534.59 122,735.33	561,033.00 47,753.49	81,997.63	4,221.57	2,260,567.59 256,708.02
Total Net Position	1,822,269.92	608,786.49	81,997.63	4,221.57	2,517,275.61

# Statement of Net Position - Modified Cash Basis Proprietary Funds December 31, 2022

## Major Enterprise Funds

	Water	Sewer	Garbage	Other Enterprise Fund	Total Enterprise Funds
ASSETS Current Assets: Cash and Cash Equivalents	82,201.51	56,645.46	75,048.63	4,221.57	218,117.17
Noncurrent Assets: Capital Assets (net of accumulated depr): Buildings and Infrastructure	2,035,894.00	882,491.00		,	2,918,385.00
Total Assets	2,118,095.51	939,136.46	75,048.63	4,221.57	3,136,502.17
<u>LIABILITIES</u> <u>Current Liabilities</u> :  Revenue Bonds Payable	68,000.00	25,000.00			93,000.00
<u>Noncurrent Liabilities</u> : Revenue Bonds Payable	570,156.00	300,000.00			870,156.00
Total Liabilities	638,156.00	325,000.00	·		963,156.00
NET POSITION  Net Investment in Capital Assets  Unrestricted	1,397,738.00 82,201.51	557,491.00 56,645.46	75,048.63	4,221.57	1,955,229.00
Total Net Postion	1,479,939.51	614,136.46	75,048.63	4,221.57	2,173,346.17

The accompanying notes are an integral part of these financial statements.

- -

## Statement of Revenues, Expenses and Changes in Fund Net Position - Modified Cash Basis Proprietary Funds

For the Year Ended December 31, 2023

## Major Enterprise Funds

	_	·			
	Water	Sewer	Garbage	Other Enterprise Fund	Total Enterprise Funds
Operating Revenues:					
Charges for Sales and Services:					
Water Collections	157,936.77				157,936.77
Sewer Collections		59,296.32			59,296.32
Garbage Collections			66,739.25		66,739.25
Other Collections	1,750.00				1,750.00
Total Operating Revenues	159,686.77	59,296.32	66,739.25		285,722.34
Operating Expenses:	-			•	
Repairs and Maintenance	1,606.06	31,776.78			33,382.84
Utilities	2,065.48	3,175.71			5,241.19
Water Purchases	51,040.00				51,040.00
Sanitation Contract			59,733.75		59,733.75
Other .	15,596.84	110.80	56.50		15,764.14
Depreciation	60,555.00	21,458.00			82,013.00
Total Operating Expenses	130,863.38	56,521.29	59,790.25		247,174.92
Operating Income (Loss)	28,823.39	2,775.03	6,949.00		38,547.42
Non-Operating Revenues (Expenses):					
ND State Water Commission Grant	275,140.02				275,140.02
Miscellaneous Revenues	831.89				831.89
Interest and Service Charges	(19,212.04)	(8,125.00)			(27,337.04)
Total Non-Operating Revenues (Expenses)	256,759.87	(8,125.00)			248,634.87
Income (Loss) Before Transfers	285,583.26	(5,349.97)	6,949.00		287,182.29
Transfers In	56,747.15				56,747.15
Change in Net Position	342,330.41	(5,349.97)	6,949.00		343,929.44
Net Position - January 1	1,479,939.51	614,136.46	75,048.63	4,221.57	2,173,346.17
Net Position - December 31	1,822,269.92	608,786.49	81,997.63	4,221.57	2,517,275.61

## Statement of Revenues, Expenses and Changes in Fund Net Position - Modified Cash Basis Proprietary Funds

For the Year Ended December 31, 2022

## Major Enterprise Funds

	Water	Sewer	Garbage	Other Enterprise Fund	Total Enterprise Funds
Operating Revenues:					
Charges for Sales and Services:					
Water Collections	153,089.33				153,089.33
Sewer Collections		56,055.74	45 BOE 44		56,055.74
Garbage Collections			65,295.61	2.25	65,295.61
Recycling Fees	4 750 00			2.25	2.25
Other Collections	1,750.00				1,750.00
Total Operating Revenues	154,839.33	56,055.74	65,295.61	2.25	276,192.93
Operating Expenses:			·		<del></del>
Repairs and Maintenance	2,685.03	22,715.13			25,400.16
Utilities	3,686.95	2,912.41			6,599.36
Water Purchases	55,680.00				55,680.00
Sanitation Contract			57,913.50		57,913.50
Other	10,151.37	802.28	56.00		11,009.65
Depreciation	47,271.00	21,458.00			68,729.00
Total Operating Expenses	119,474.35	47,887.82	57,969.50		225,331.67
Operating Income (Loss)	35,364.98	8,167.92	7,326.11	2.25	50,861.26
Non-Operating Revenues (Expenses):				<u> </u>	
ND State Water Commission Grant	45,859.98				45,859.98
Miscellaneous Revenues	1,283.50				1,283.50
Interest and Service Charges	(20,100.00)	(8,750.00)			(28,850.00)
Total Non-Operating Revenues (Expenses)	27,043.48	(8,750.00)			18,293.48
Income (Loss) Before Transfers	62,408.46	(582.08)	7,326.11	2.25	69,154.74
Transfers In	30,000.00	21,942.65			51,942.65
Change in Net Position	92,408.46	21,360.57	7,326.11	2.25	121,097.39
Net Position - January 1	1,387,531.05	592,775.89	67,722.52	4,219.32	2,052,248.78
Net Position - December 31	1,479,939.51	614,136.46	75,048.63	4,221.57	2,173,346.17

## Statement of Cash Flows - Modified Cash Basis Proprietary Funds For the Year Ended December 31, 2023

## Major Enterprise Funds

	-	•			
	Water	Sewer	Garbage	Other Enterprise Fund	Total Enterprise Funds
<u>Cash flows from operating activities</u> : Receipts from customers Payments to suppliers	159,686.77 (70,308.38)	59,296.32 (35,063.29)	66,739.25 (59,790.25)		285,722.34 (165,161.92)
Net cash provided (used) by operating activities	89,378.39	24,233.03	6,949.00	· · · · · ·	120,560.42
<u>Cash flows from noncapital financing activities:</u> Miscellanous receipts Transfers in	831.89 56,747.15				831.89 56,747.15
Net cash provided (used) by noncapital financing activities	57,579.04				57,579.04
Cash flows from capital and related  financing activities:  ND State Water Commission grant Revenue bonds issued Water transmission line project Principal payments Interest payments	275,140.02 281,148.41 (575,500.00) (68,000.00) (19,212.04)	(25,000.00) (8,125.00)		<del></del>	275,140.02 281,148.41 (575,500.00) (93,000.00) (27,337.04)
Net cash provided (uses) by capital and related financing activities	(106,423.61)	(33,125.00)			(139,548.61)
Net increase (decrease) in cash and cash equivalents	40,533.82	(8,891.97)	6,949.00		38,590.85
Cash and cash equivalents, January 1	82,201.51	56,645.46	75,048.63	4,221.57	218,117.17
Cash and cash equivalents, December 31	122,735.33	47,753.49	81,997.63	4,221.57	256,708.02 =======
Reconciliation of Operating Income to Net Cash Provided (Used) by Operating Activities					
Operating income (loss)	28,823.39	2,775.03	6,949.00		38,547.42
Adjustments to reconcile operating income to net cash provided (used) by operating activities:					
Depreciation expense	60,555.00	21,458.00			82,013.00
Net cash provided (used) by operating activities	89,378.39	24,233.03	6,949.00		120,560.42
	================				

## Statement of Cash Flows - Modified Cash Basis Proprietary Funds For the Year Ended December 31, 2022

## Major Enterprise Funds

	_	•			
-	Water	Sewer	Garbage	Other Enterprise Fund	Total Enterprise Funds
Cash flows from operating activities: Receipts from customers Payments to suppliers	154,839.33 (72,203.35)	56,055.74 (26,429.82)	65,295.61 (57,969.50)	2.25	276,192.93 (156,602.67)
Net cash provided (used) by operating activities	82,635.98	29,625.92	7,326.11	2.25	119,590.26
<u>Cash flows from noncapital financing activities:</u> Miscellanous receipts Transfers in	1,283.50 30,000.00	21,942.65			1,283.50 51,942.65
Net cash provided (used) by noncapital financing activities	31,283.50	21,942.65			53,226.15
Cash flows from capital and related financing activities: ND State Water Commission grant Revenue bonds issued Water transmission line project Principal payments Interest payments	45,859.98 28,156.00 (88,700.00) (60,000.00) (20,100.00)	(25,000.00) (8,750.00)			45,859.98 28,156.00 (88,700.00) (85,000.00) (28,850.00)
Net cash provided (uses) by capital and related financing activities	(94,784.02)	(33,750.00)			(128,534.02)
Net increase (decrease) in cash and cash equivalents	19,135.46	17,818.57	7,326.11	2.25	44,282.39
Cash and cash equivalents, January 1	63,066.05	38,826.89	67,722.52	4,219.32	173,834.78
Cash and cash equivalents, December 31	82,201.51	56,645.46	75,048.63	4,221.57	218,117.17
Reconciliation of Operating Income to Net <u>Cash Provided (Used) by Operating Activities</u>					
Operating income (loss)	35,364.98	8,167.92	7,326.11	2.25	50,861.26
Adjustments to reconcile operating income to net cash provided (used) by operating activities:					
Depreciation expense	47,271.00	21,458.00			68,729.00
Net cash provided (used) by operating activities	82,635.98	29,625.92	7,326.11	2.25	119,590.26

## Statement of Fiduciary Net Position Modified Cash Basis - Fiduciary Fund December 31, 2023 and 2022

	Custodia	l Fund
	2023	2022
Assets: Cash	262.12	262.12
Net Position: Restricted for:		
Other Governments	262.12 ===================================	<b>262.1</b> 2

Statement of Changes in Fiduciary Net Position Modified Cash Basis - Fiduciary Fund For the Years Ended December 31, 2023 and 2022

	Custodial	Fund
	2023	2022
Additions: State aid collections for other governments	2,903.04	2,800.36
<u>Deductions</u> : Payments of collections to Park District	2,903.04	2,800.36
Change in Net Position	0.00	0.00
Net Position - January 1	262.12	262.12
Net Position - December 31	262.12	262.12

Notes to the Financial Statements
December 31, 2023 and 2022

## Note 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Bowbells operates under a city council form of government. The financial statements of the city have been prepared on a modified cash basis, which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Government Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the government's accounting policies are described below.

## A. Financial Reporting Entity

The accompanying financial statements present the activities of the city. The city has considered all potential component units for which the city is financially accountable and other organizations for which the nature and significance of their relationships with the city are such that exclusion would cause the city's financial statements to be misleading or incomplete. The Government Accounting Standards Board has set forth criteria to be considered in determining financial accountability. This criteria includes appointing a voting majority of an organization's governing body and (1) the ability of the city to impose its will on that organization or (2) the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on the city.

Based on these criteria, there are no component units to be included within the City of Bowbells as a reporting entity.

#### B. Basis of Presentation

Government-wide Financial Statements: The statement of net position and the statement of activities display information about the primary government, the City of Bowbells. These statements include the financial activities of the overall government, except for fiduciary activities. Eliminations have been made to minimize the double-counting of internal activities. These statements distinguish between the governmental and business-type activities of the city. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties.

The statement of activities presents a comparison between direct expenses and program revenues for each function of the city's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) fees and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fund Financial Statements: The fund financial statements provide information about the city's funds, including its fiduciary fund. Separate statements for each fund category - governmental, proprietary and fiduciary - are presented. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds.

Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Nonoperating revenues, such as subsidies and investment earnings, result from nonexchange transactions or ancillary activities.

The city reports the following major governmental funds:

General Fund. This is the city's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

Highway. This fund accounts for the state highway tax distribution used for street repairs and maintenance.

Recreation. This fund accounts for the collections of revenue related to rereational activities and related expenditures.

The city reports the following major enterprise funds:

Water. This fund accounts for the activities of the city's water distribution system.

Sewer. This fund accounts for the activities of the city's sewer collection system.

Garbage. This fund accounts for the activities of the city's garbage collection system.

Additionally, the city reports the following type of fiduciary fund:

Custodial Fund. This fund accounts for assets held by the city in a custodial capacity as an agent on behalf of others. The city's custodial fund is used to account for various deposits of other governments.

#### C. Measurement Focus and Basis of Accounting

Measurement focus is a term used to describe "how" transactions are recorded within the various financial statements. Basis of accounting refers to "when" transactions are recorded regardless of the measurement focus applied.

## Measurement Focus

In the government-wide Statement of Net Position and the Statement of Activities, both governmental and business-like activities are presented using the economic resources measurement focus, within the limitations of the modified cash basis of accounting, as defined in item b below.

In the fund financial statements, the "current financial resources" measurement focus or the "economic resources" measurement focus, as applied to the modified cash basis of accounting, is used as appropriate:

- a. All governmental funds utilize a "current financial resources" measurement focus. Only current financial assets and liabilities are generally included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.
- b. The proprietary fund utilizes an "economic resources" measurement focus. The accounting objectives of this measurement focus are the determination of operating income, changes in net position (or cost recovery), financial position and cash flows. All assets and liabilities (whether current or noncurrent, financial or nonfinancial) associated with their activities are reported. Proprietary fund equity is classified as net position.

## Basis of Accounting

In the government-wide Statement of Net Position and Statement of Activities and the fund financial statements, governmental, business-like and fiduciary fund activities are presented using a modified cash basis of accounting. This basis recognizes assets, liabilities, net position/fund equity, revenues, and expenditures/expenses when they result from cash transactions with a provision for depreciation in the government-wide statements and proprietary fund statements. This basis is a basis of accounting other than accounting principles generally accepted in the United States of America.

As a result of the use of this modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

If the city utilized the basis of accounting recognized as generally accepted, the fund financial statements for governmental funds would use the modified accrual basis of accounting, while the fund financial statements for proprietary fund types would use the accrual basis of accounting. All government-wide financial statements would be presented on the accrual basis of accounting.

## D. Cash, Cash Equivalents and Investments

Cash and cash equivalents include amounts in demand deposits, money market accounts and highly liquid short-term investments with original maturities of three months or less.

Investments consist of certificates of deposit stated at cost.

#### E. Capital Assets

Capital assets include plant and equipment. Assets are reported in the governmental activities column and the business-type activities column in the government-wide financial statements. Assets are also reported in the proprietary fund statements. Capital assets are defined by the city as assets with an initial, individual cost of \$5,000 or more. Such assets are recorded at cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets is not capitalized.

Capital assets are depreciated using the straight line method over the following estimated useful lives:

Buildings and Infrastructure 20 to 75 years Machinery and Vehicles 5 to 20 years

## F. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities statement of net position. Bond premiums, discounts and issuance costs are recognized in the current period since the amounts are not material.

In the fund financial statements, governmental fund types recognize bond premiums, discounts and issuance costs in the current period. The face amount of the debt is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs are reported as debt service expenditures.

## G. Fund Equity

Fund equity at the governmental fund financial reporting level is classified as "fund balance." Fund equity for all other reporting is classified as "net position."

Fund Balance - Generally, fund balance represents the difference between the current assets and current liabilities. In the fund financial statements, governmental funds report fund classifications that comprise a hierarchy based primarily on the extent to which the city is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Fund balances are classified as follows:

Nonspendable - Fund balances are reported as nonspendable when amounts cannot be spent because they are either (a) not in spendable form (i.e., items that are not expected to be converted to cash such as inventories or prepaid expenses) or (b) legally or contractually required to be maintained intact (i.e., endowment funds).

Restricted - Fund balances are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the city or through external restrictions imposed by creditors, grantors, contributors, or laws or regulations of other governments (i.e., funds restricted by state statute, unspent bond proceeds, grants earned but not spent, debt covenants or taxes raised for a specific purpose).

Committed - Fund balances are reported as committed when they can be used only for specific purposes pursuant to constraints imposed by formal action of the city council through the adoption of a resolution. The city council also may modify or rescind the commitment.

Assigned - Fund balances are reported as assigned when amounts are constrained by the city's intent to be used for specific purposes, but are neither restricted nor committed.

Unassigned - Fund balances are reported as unassigned as the residual amount when the balances do not meet any of the above criterion. The city reports positive unassigned fund balance only in the general fund. Negative fund balances may be reported in all funds.

Flow Assumptions - When both restricted and unrestricted amounts of fund balance are available for use for expenditures incurred, it is the city's policy to use restricted amounts first and then unrestricted amounts as they are needed. For unrestricted amounts of fund balance, it is the city's policy to use fund balance in the following order:

- \* Committed
- \* Assigned
- \* Unassigned

Net Position - Net position represents the difference between assets and liabilities. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used (i.e., the amount that the city has not spent) for the acquisition, construction or improvement of those assets. Net position is reported as restricted as described in the fund balance section above. All other net position is reported as unrestricted.

#### H. Interfund Transactions

In the governmental and proprietary fund financial statements, transactions that constitute reimbursements to a fund for expenditures initially made from it that are properly applicable to another fund, are recorded as expenditures in the reimbursing fund and as reductions of expenditures in the fund that is reimbursed.

All other interfund transactions, except reimbursements, are reported as transfers.

In the government-wide financial statements, interfund transactions have been eliminated.

## I. Use of Estimates

The preparation of financial statements in conformity with the special purpose framework (SPF) used by the city requires management to make estimates and assumptions that affect certain reported amounts and disclosures (such as estimated useful lives in determining depreciation expense); accordingly, actual results could differ from those estimates.

## Note 2 DEPOSITS AND INVESTMENTS

In accordance with North Dakota Statutes, the city maintains deposits at the depository banks designated by the governing board. All depositories are members of the Federal Reserve System. Deposits must either be deposited with the Bank of North Dakota or in other financial institutions situated and doing business within the state. Deposits, other than with the Bank of North Dakota, must be fully insured or bonded. In lieu of a bond, a financial institution may provide a pledge of securities equal to 110% of the deposits not covered by insurance or bonds.

Authorized collateral includes bills, notes or bonds issued by the United States government, its agencies or instrumentalities, all bonds and notes guaranteed by the United States government, Federal Land Bank bonds, bonds, notes, warrants, certificates of indebtedness, insured certificates of deposit, shares of investments companies registered under the Investment Companies Act of 1940, and all other forms of securities issued by the State of North Dakota, its boards, agencies or instrumentalities or by any county, city, township, school district, park district or any other political subdivision of the State of North Dakota, whether payable from special revenues or supported by the full faith and credit of the issuing body and bonds issued by another state of the United States or other securities approved by the banking board.

At December 31, 2023 the city's carrying amount of deposits was \$1,979,963 and the bank balance was \$1,979,963. Of the bank balance, \$416,004 was covered by Federal Depository Insurance. The remaining balance of \$1,563,059 was collateralized with securities held by the pledging financial institution's agent in the government's name.

At December 31, 2022 the city's carrying amount of deposits was \$1,855,224 and the bank balance was \$1,855,224. Of the bank balance, \$416,208 was covered by Federal Depository Insurance. The remaining balance of \$1,439,016 was collateralized with securities held by the pledging financial institution's agent in the government's name.

#### Credit Risk

The city may invest idle funds as authorized in North Dakota Statutes, as follows:

- (1) Bonds, treasury bills and notes, or other securities that are a direct obligation insured or guaranteed by, the treasury of the United States, or its agencies, instrumentalities or organizations created by an act of Congress.
- (2) Securities sold under agreements to repurchase written by a financial institution in which the underlying securities for the agreement to repurchase are of the type listed above.
- (3) Certificates of deposit fully insured by the federal deposit insurance corporation.
- (4) Obligations of the State.

At December 31, 2023 the city held certificates of deposit in the amount of \$166,904, which are all considered deposits.

At December 31, 2022 the city held certificates of deposit in the amount of \$166,208, which are all considered deposits.

## Concentration of Credit Risk

The city does not have a limit on the amount the city may invest in any one issuer.

## Note 3 PROPERTY TAXES

The county treasurer acts as an agent to collect property taxes levied in the county for all taxing authorities. Any material tax collections are distributed after the end of each month.

Property taxes are levied as of January 1. The property taxes attach as an enforceable lien on property on January 1 and may be paid in two installments. The first installment includes one-half of the real estate taxes and all the special assessments and the second installment is the balance of the real estate taxes. The first installment is due by March 1 and the second installment is due by October 15. A 5% discount on property taxes is allowed if all taxes and special assessments are paid by February 15. After the due dates, the bill becomes delinquent and penalties are assessed.

Most property owners choose to pay property taxes and special assessments in a single payment on or before February 15 and receive the discount on the property taxes.

## Note 4 CAPITAL ASSETS

The following is a summary of changes in capital assets for the years ended December 31:

2023
------

Governmental Activities: Capital assets not being depreciated:	Balance January 1	Increases	<u>Decreases</u>	Balance December 31
Land	90,000			90,000
Capital assets being depreciated:				
Buildings and Infrastructure Machinery and	415,800			415,800
Vehicles	573,250			573,250
Total	989,050		-	989,050
Less accumulated depreciation for:				
Buildings and Infrastructure Machinery and	315,350	8,290	9	323,640
Vehicles	343,287	32,066		375,353
Total	658,637	40,356		698,993
Total capital assets being depreciated, net	330,413	(40,356)		290,057
Governmental Activities Capital Assets, Net	420,413	(40,356)	-0-	380,057

## 2022\_

	Balance January 1	Increases	Decreases	Balance December 31
Governmental Activities: Capital assets not being depreciated:				
Land	90,000			90,000
Capital assets being depreciated:	<del> </del>			
Buildings and Infrastructure Machinery and	415,800			415,800
Vehicles	573,250			573,250
Total	989,050			989,050
Less accumulated depreciation for:				
Buildings and Infrastructure Machinery and	307,060	8,290		315,350
Vehicles	311,221	32,066		343,287
Total	618,281	40,356		658,637
Total capital assets being depreciated, net	370,769	(40,356)		330,413
Governmental Activities Capital Assets, Net	460,769	(40,356)	-0-	420,413
		_20	23	
	Balance January 1	Increases	<u>Decreases</u>	Balance December 31
Business-type Activities Capital assets being depreciated:	:			
Buildings and Infrastructure	3,584,163	575,500	(50,000)	4,109,663
Less accumulated depreciation for:		-		
Buildings and Infrastructure	665,778	82,013	(50,000)	697,791
Business-type Activities Capital Assets, Net	2,918,385	493,487	•	3,411,872

## 2022

	Balance			Balance
	January 1	Increases	<u>Decreases</u>	<u>December 31</u>
Business-type Activities Capital assets being depreciated:	:			
Buildings and Infrastructure	3,495,463	88,700		3,584,163
Less accumulated depreciation for:				
Buildings and Infrastructure	597,049	68,729		665,778
Business-type Activities Capital Assets, Net	2,898,414	19,971	-0-	2,918,385

Depreciation expense was charged to functions/programs of the city as follows for the years ended December 31:

	2023	2022
Governmental Activities:		
General Government	4,000	4,000
Streets and Public Works	34,966	34,966
Other	1,390	1,390
Total	40,356	40,356
Business-type Activities:		
Water	60,555	47,271
Sewer	21,458	21,458
Total	82,013	68,729
	=========	_=========

## Note 5 LONG-TERM DEBT

<u>Changes in Long-Term Liabilities</u>. During the years ended December 31, 2023 and 2022, the following changes occurred in liabilities reported in the long-term liabilities:

## Business-type Activities

## 2023

	Balance January 1	Increases	Decreases	Balance December 31	Due Within One Year
Revenue Bonds	963,156	281,148	93,000	1,151,304	94,000
			2022		
	Balance January 1	Increases	Decreases	Balance <u>December 31</u>	Due Within One Year
Revenue Bonds	1,020,000	28,156 ========	85,000	963,156	93,000

Outstanding debt at December 31, 2023 consists of the following:

## Business-Type Activities (Proprietary Funds):

Revenue Bonds. The city has issued bonds whereby the city pledges income derived from the acquired or constructed assets to pay debt service. Revenue bonds outstanding at December 31, 2023, are as follows:

\$1,073,100 Water Improvement Revenue Bonds, Series, 2011, due in annual installments of \$60,000 to \$80,000 through September 1, 2031; interest is at 2.5%.

550,000

\$498,020 Sewer Improvement Revenue Bonds, Series, 2014, due in annual installments of \$20,000 to \$30,000 through September 1, 2034; interest is at 2%.

300,000

\$218,000 Water Revenue Bonds, Series 2022 due in annual installments of \$9,000 to \$15,000 through September 1, 2042; interest is at 1.5%.

210,000

Total Revenue Bonds Payable

1,060,000

The annual requirements to amortize the outstanding revenue bonds are as follows:

Year Ending December 31	Principal	Interest
2024	94,000	22,900
2025	99,000	20,765
2026	99,000	18,505
2027	100,000	16,245
2028	105,000	13,970
2029-2033	427,000	33,710
2034-2038	83,000	7,130
2039-2042	53,000	2,055
Total	1,060,000	135,280
		_========

As allowed by NDCC 6-09-49, the city has also received funding from the Infrastructure Revolving Loan Program from the Bank of North Dakota. The city is in the process of a water transmission line project and has issued the Water Revenue Bonds, Series 2023, in the amount of \$105,000. As of December 31, 2023, the city had requested drawdowns of \$91,304.41 and had not repaid any principal. The project was not completed as of December 31, 2023 and a final debt service repayment schedule is not yet available since the city had not received the full amount of drawdowns under this agreement. The outstanding balance at December 31, 2023 was \$91,304.41. \$13,695.59 is still available at December 31, 2023.

#### Note 6 TRANSFERS

The following is a reconciliation between transfers in and transfers out as reported in the basic financial statements for the years ended December 31:

Fund	Transfer In	Transfer Out
December 31, 2023		
Highway Recreation Water General	349,920.00 9,000.00 56,747.15	415,667.15
To subsidize expenditures.		
December 31, 2022		
Highway Recreation Water Sewer	100,000.00 14,000.00 30,000.00 21,942.65	
General		165,942.65

To subsidize expenditures.

#### Note 7 RISK MANAGEMENT

9 45 150

The City of Bowbells is exposed to various risks of loss relating to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

In 1986, state agencies and political subdivisions of the State of North Dakota joined together to form the North Dakota Insurance Reserve Fund (NDIRF), a public entity risk pool currently operating as a common risk management and insurance program for the state and over 2,000 political subdivisions. The city pays an annual premium to NDIRF for its general liability, automobile and public assets insurance coverage. The coverage by NDIRF is limited to losses of \$2,000,000 per occurrence for general liability and automobile; and \$483,070 for public assets.

The city also participates in the North Dakota Fire and Tornado Fund and the State Bonding Fund. The city pays an annual premium to the Fire and Tornado Fund to cover property damage to buildings and personal property. Replacement cost coverage is provided by estimating replacement cost in consultation with the Fire and Tornado Fund. The Fire and Tornado Fund is reinsured by a third party insurance carrier for losses in excess of \$1,000,000 per occurrence during a 12 month period. The State Bonding Fund currently provides the city with a blanket fidelity bond coverage in the amount of \$344,377 for its employees. The State Bonding Fund does not currently charge any premium for this coverage.

The city has worker's compensation with the Department of Workforce Safety and Insurance; and purchases commercial insurance for employee health and accident insurance.

Settled claims resulting from these risks have not exceeded insurance coverage in any of the past three fiscal years.

#### Note 8 PENSION PLAN

The city provides benefits for all of its full-time employees through a SEP defined contribution plan. In a defined contribution plan, benefits depend solely on amounts contributed to the plan plus investment earnings. The city contributes 5% of the employee's gross salary for the year. During the years ended December 31, 2023 and 2022, the city contributed \$6,053.20 and \$5,876.89 respectively.

#### Note 9 TAX ABATEMENTS

The city has not entered into any tax abatement agreements that would reduce the city's tax revenues for the years ended December 31, 2023 or 2022.

## Budgetary Comparison Schedule - Modified Cash Basis General Fund For the Year Ended December 31, 2023

Original and Final Budget	Actual	Variance with Final Budget
78,900.00	74,574.65	(4,325.35)
655.00	792.34	137.34
342,600.00	344,343.25	1,743.25
	4,674.86	4,674.86
11,100.00	14,987.82	3,887.82
433,255.00	439,372.92	6,117.92
151,551.26	127,521.56	24,029.70
22,800.00	16,999.86	5,800.14
2,500.00	571.77	1,928.23
176,851.26	145,093.19	31,758.07
256,403.74	294,279.73	37,875.99
(420,000.00)	(415,667.15)	4,332.85
(420,000.00)	(415,667.15)	4,332.85
(163,596.26)	(121,387.42)	42,208.84
1,533,732.89	1;533;732.89	
1,370,136.63	1,412,345.47	42,208.84
	and Final Budget  78,900.00 655.00 342,600.00 11,100.00 433,255.00  151,551.26 22,800.00 2,500.00 176,851.26  256,403.74  (420,000.00) (420,000.00) (163,596.26)  1,533,732.89	and Final Budget Actual  78,900.00 74,574.65 655.00 792.34 342,600.00 344,343.25 4,674.86 11,100.00 14,987.82  433,255.00 439,372.92  151,551.26 127,521.56 22,800.00 16,999.86 2,500.00 571.77  176,851.26 145,093.19  256,403.74 294,279.73  (420,000.00) (415,667.15) (420,000.00) (415,667.15)  (163,596.26) (121,387.42)  1,533,732.89 1,533,732.89

## Budgetary Comparison Schedule - Modified Cash Basis General Fund For the Year Ended December 31, 2022

	<sub>.</sub> Original		
	and Final		Variance with
	Budget	Actual	Final Budget
Revenues:			
Taxes	75,500.00	69,466.68	(6,033.32)
Licenses, Permits and Fees	655.00	481.00	(174.00)
Intergovernmental	294,900.00	394,694.87	99,794.87
Charges for Services		1,125.00	1,125.00
Miscellaneous	37,177.41	8,950.29	(28,227.12)
Total Revenues	408,232.41	474,717.84	66,485.43
Expenditures:			
Current:			
General Government	154,244.75	130,096.07	24,148.68
Public Safety	22,700.00	31,166.89	(8,466.89)
Culture and Recreations	11,000.00	889.94	10,110.06
Total Expenditures	187,944.75	162,152.90	25,791.85
Excess (Deficiency) of Revenues			
Over (Under) Expenditures	220,287.66	312,564.94	92,277.28
Other Financing (Uses): Transfers Out	(309,000.00)	(165,942.65)	143,057.35
Net Change in Fund Balances	(88,712.34)	146,622.29	235,334.63
Fund Balance - January 1	1,387,110.60	1,387,110.60	
Fund Balancé - December 31	1,298,398.26	1,533,732.89	235,334.63

## Budgetary Comparison Schedule - Modified Cash Basis Highway Fund For the Year Ended December 31, 2023

	<u> </u>		
	Original and Final Budget	Actual	Variance with Final Budget
Revenues:			
Intergovernmental	39,000.00	47,093.41	8,093.41
Miscellaneous	2,150.00	540.00	(1,610.00)
Total Revenues	41,150.00	47,633.41	6,483.41
Expenditures: Current:	•		
Streets and Public Works	325,321.28	197,792.91	127,528.37
Excess (Deficiency) of Revenues Over (Under) Expenditures	(284,171.28)	(150,159.50)	134,011.78
Other Financing Sources: Transfers In	250,000.00	349,920.00	99,920.00
Net Change in Fund Balances	(34,171.28)	199,760.50	233,931.78
Fund Balance - January 1	64,765.54	64,765.54	
Fund Balance - December 31	30,594.26	264,526.04	233,931.78

1 180

. به به

## Budgetary Comparison Schedule - Modified Cash Basis Highway Fund For the Year Ended December 31, 2022

Original and Final Budget	Actual	Variance with Final Budget
38,000.00	31,901.54	(6,098.46)
	390.00	390.00
2,150.00	900.20	(1,249.80)
40,150.00	33,191.74	(6,958.26)
326,430.01	109,968.17	216,461.84
		-
(286,280.01)	(76,776.43)	209,503.58
250,000.00	100,000.00	(150,000.00)
(36,280.01)	23,223.57	59,503.58
41,541.97	41,541.97	
5,261.96	64,765.54	59,503.58
	and Final Budget  38,000.00  2,150.00  40,150.00  326,430.01  (286,280.01)  250,000.00  (36,280.01)  41,541.97  5,261.96	and Final Budget Actual  38,000.00 31,901.54 390.00 2,150.00 900.20  40,150.00 33,191.74  326,430.01 109,968.17  (286,280.01) (76,776.43)  250,000.00 100,000.00  (36,280.01) 23,223.57  41,541.97 41,541.97

## Budgetary Comparison Schedule - Modified Cash Basis Recreation Fund For the Year Ended December 31, 2023

Original and Final Budget	Actual	Variance with Final Budget
	<del></del>	
15,000.00	15,984.00	984.00
▼	•	
2,510.00	6,537.89	4,027.89
26,510.00	31,521.89	5,011.89
51,506.00	38,469.33	13,036.67
<del></del>		
(24,996.00)	(6,947.44)	18,048.56
0 000 00	9 000 00	
(15,996.00)	2,052.56	18,048.56
12,350.47	12,350.47	
(3,645.53)	14,403.03	18,048.56
	and Final Budget  15,000.00 9,000.00 2,510.00  26,510.00  51,506.00  (24,996.00)  9,000.00  (15,996.00)	and Final Budget Actual  15,000.00 15,984.00 9,000.00 9,000.00 2,510.00 31,521.89  26,510.00 38,469.33  (24,996.00) (6,947.44)  9,000.00 9,000.00  (15,996.00) 2,052.56

٠, ٠,

## Budgetary Comparison Schedule - Modified Cash Basis Recreation Fund For the Year Ended December 31, 2022

	Original and Final Budget	Actual	Variance with Final Budget
Revenues:		<u> </u>	
Licenses, Permits and Fees	13,000.00	17,077.50	4,077.50
Intergovernmental	10,000.00	9,000.00	(1,000.00)
Miscellaneous	2,570.00	6,412.63	3,842.63
Total Revenues	25,570.00	32,490.13	6,920.13
Expenditures:	<del></del>	· -	<del></del>
Current:			
Culture and Recreation	41,506.00	44,464.58	(2,958.58)
Excess (Deficiency) of Revenues			
Over (Under) Expenditures	(15,936.00)	(11,974.45)	3,961.55
Other Financing Sources:			
Transfers In	9,000.00	14,000.00	5,000.00
Net Change in Fund Balances	(6,936.00)	2,025.55	8,961.55
Fund Balance - January 1	10,324.92	10,324.92	
Fund Balance - December 31	3,388.92	12,350.47	8,961.55

Notes to the Budgetary Comparison Schedules December 31, 2023 and 2022

#### Note 1 SUMMARY OF SIGNIFICANT BUDGET POLICIES

Based upon available financial information and requests by the governing board, the city auditor prepares the preliminary budget. The city budget is prepared for the general and special revenue funds by function and activity on the cash basis of accounting. The preliminary budget includes the proposed expenditures and the means of financing them. All annual appropriations lapse at year-end.

The governing board holds a public hearing where any taxpayer may testify in favor of, or against, any proposed expenditures or tax levies requested in the preliminary budget. After the budget hearing and on or before October 7, the board adopts the final budget. The final budget must be filed with the county auditor by October 10. No expenditure shall be made, or liability incurred, in excess of the total appropriation by fund except as authorized by North Dakota Century Code Section 40-40-18. However, the governing board may amend the budget during the year for any revenues and appropriations not anticipated at the time the budget was prepared. The budget amendments must be approved by the board and the approval must be noted in the official proceedings of the board.

#### Note 2 LEGAL COMPLIANCE

The governing board did not amend the budgets during the years ended December 31, 2023 and 2022.

#### Excess of Actual Expenditures Over Budget

Expenditures exceeded budget in the following fund for the year ending December 31, 2022:

Special Revenue Fund
Recreation

2,958.58

No remedial action is anticipated or required by the city regarding these excess expenditures.

# Schedule of Fund Activity Arising from Cash Transactions For the Year Ended December 31, 2023

	Balance 1-1-23	Receipts	Transfers In	Transfers Out	Disbursements	Balance 12-31-23
Major Governmental Funds				/45 //3 45	4/5 007 40	4 /42 7/5 /7
General	1,533,732.89	439,372.92	7/0 070 00	415,667.15	145,093.19	1,412,345.47
Highway	64,765.54	47,633.41	349,920.00		197,792.91	264,526.04 14,403.03
Recreation	12,350.47	31,521.89	9,000.00		38,469.33	14,403.03
Total Major Governmental Funds	1,610,848.90	518,528.22	358,920.00	415,667.15	381,355:43	1,691,274.54
Non-Major Governmental Funds						74 500 (0
Library	28,153.79	4,877.02			1,440.13	31,590.68
Airport	20,117.29	5,197.02			2,549.17	22,765.14
Total Non-Major Governmental Funds	48,271.08	10,074.04			3,989.30	54,355.82
Total Governmental Funds	1,659,119.98	528,602.26	358,920.00	415,667.15	385,344.73	1,745,630.36
Major Enterprise Funds				- · · · <u>-</u>		400 ==== ==
Water	82,201.51	716,807.09	56,747.15		733,020.42	122,735.33
Sewer	56,645.46	59,296.32			68,188.29	47,753.49
Garbage	75,048.63	66,739.25			59,790.25	81,997.63
Total Major Enterprise Funds	213,895.60	842,842.66	56,747.15		860,998.96	252,486.45
Non-Major Enterprise Fund		<del></del>				
Recycling	4,221.57					4,221.57
Total Enterprise Funds	218,117.17	842,842.66	56,747.15		860,998.96	256,708.02
<u>Fiduciary Fund</u> <u>Custodial Fund</u> Park	262.12	2,903.04			2,903.04	262.12
Total All Funds	1,877,499.27	1,374,347.96	415,667.15	415,667.15	1,249,246.73	2,002,600.50

# Schedule of Fund Activity Arising from Cash Transactions For the Year Ended December 31, 2022

	Balance 1-1-22	Receipts	Transfers In	Transfers Out	Disbursements	Balance 12-31-22
Major Governmental Funds						<del></del>
General	1,387,110.60	474,717.84		165,942.65	162,152.90	1,533,732.89
Highway	41,541.97	33,191.74	100,000.00		109,968.17	64,765.54
Recreation	10,324.92	32,490.13	14,000.00		44,464.58	12,350.47
Total Major Governmental Funds	1,438,977.49	540,399.71	114,000.00	165,942.65	316,585.65	1,610,848.90
Non-Major Governmental Funds		<u> </u>				
Library	28,140.88	4,559.40			4,546.49	28,153.79
Airport	22,867.68	7,088.43			9,838.82	20,117.29
Total Non-Major Governmental Funds	51,008.56	11,647.83		<del></del>	14,385.31	48,271.08
Total Governmental Funds	1,489,986.05	552,047.54	114,000.00	165,942.65	330,970.96	1,659,119.98
Major Enterprise Funds						
Water	63,066.05	230,138.81	30,000.00		241,003.35	82,201.51
Sewer	38,826.89	56,055.74	21,942.65		60,179.82	56,645.46
Garbage	67,722.52	65,295.61			57,969.50	75,048.63
Total Major Enterprise Funds	169,615.46	351,490.16	51,942.65		359,152.67	213,895.60
Non-Major Enterprise Fund						
Recycling	4,219.32	2.25				4,221.57
Total Enterprise Funds	173,834.78	351,492.41	51,942.65		359,152.67	218,117.17
Fiduciary Fund Custodial Fund Park	262.12	2,800.36			2,800.36	262.12
Total All Funds	1,664,082.95	906,340.31	165,942.65	165,942.65	692,923.99	1,877,499.27

## Rath & Mehrer, P.C.

### Certified Public Accountants

Jayson Rath, CPA Bryce Fischer, CPA Todd Goehring, CPA Specializing in Governmental Auditing

1003 E. Interstate Ave. Ste. 7 Bismarck, ND 58503-0500 Phone 701-258-4560 rathandmehrer@hotmail.com

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

#### INDEPENDENT AUDITOR'S REPORT

Governing Board City of Bowbells Bowbells, North Dakota

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Bowbells, as of and for the years ended December 31, 2023 and 2022, and the related notes to the financial statements, which collectively comprise the city's basic financial statements, and have issued our report thereon dated June 14, 2024.

#### Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the city's internal control over financial reporting (internal control) as a basis for designing the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the city's internal control. Accordingly, we do not express an opinion on the effectiveness of the city's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the city's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We identified certain deficiencies in internal control, described in the accompanying schedule of findings and responses as items 2023-001 and 2023-002, that we consider to be significant deficiencies.

#### Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the city's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

#### City's Response to Findings

Government Auditing Standards require the auditor to perform limited procedures on the city's response to the findings identified in our audit and described in the accompanying Schedule of Findings and Responses. The city's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the city's internal control or on compliance. This is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the city's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Rath and Mehrer, P.C.

Bismarck, North Dakota

Roth and Mehret

June 14, 2024

Schedule of Findings and Responses For the Years Ended December 31, 2023 and 2022

#### SECTION I - SUMMARY OF AUDIT RESULTS:

#### Financial Statements

Type of Auditor's Report Issued:		
Governmental Activities	Unmodified-Modif:	ied Cash Basis
Business-Type Activities	Unmodified-Modif:	ied Cash Basis
Major Governmental Funds	Unmodified-Modif:	ied Cash Basis
Major Business-Type Funds	Unmodified-Modif:	ied Cash Basis
Aggregate Remaining Fund Information	Unmodified-Modif:	ied Cash Basis
Internal control over financial reporting:		
* Material weakness(es) identified?	Yes X N	<b>o</b>
* Significant deficiency(ies) identified?	X_YesN	one Reported
Noncompliance Material to financial statements noted?	Yes <u>X</u> N	0

#### SECTION II - FINANCIAL STATEMENT FINDINGS:

#### Significant Deficiencies

#### 1. 2023-001 Segregation of Duties

Criteria: To ensure adequate internal control over financial reporting and prevent material misstatements due to errors or fraud, there should be a segregation of the functions of approval, custody of assets, posting and reconciliation.

Condition: The city has one person responsible for most accounting functions. The employee is responsible to collect monies, deposit monies, issue checks, send checks to vendors, record receipts and disbursements in journals, maintain the general ledger and prepare bank reconciliations.

Cause: The city does not have a large enough staff to properly segregate all duties.

Effect: A lack of segregation of duties leads to a limited degree of internal control.

Recommendation: We recommend that management and the governing board be aware of the lack of segregation of duties and implement controls whenever possible to mitigate this risk.

Views of Responsible Officials: The city is aware of the condition and segregates duties whenever possible.

#### 2. 2023-002 Financial Statement Preparation

Criteria: A good system of internal controls requires the city to determine that the financial statements are prepared based on accounting principles generally accepted in the United States of America. This means that the city must maintain knowledge of current accounting principles and required financial statement disclosures.

Condition: The city's financial statements, including the accompanying note disclosures, are prepared by the city's external auditors.

Cause: The city feels it is more cost effective to have their external auditors prepare the complete financial statements and disclosures, rather than invest in ongoing specialized training that would be necessary.

Effect: Without the assistance of the auditors, the financial statements could be misstated or omit material financial statement disclosures.

Recommendation: We recommend that management be aware of this condition and be prepared and able to provide all necessary information and schedules to complete the financial statements and disclosures; and review and approve them prior to distribution.

Views of Responsible Officials: The city will continue to have the external auditors prepare the financial statements, including note disclosures, but will review and approve them prior to external distribution.