

# NORTH DAKOTA OFFICE OF THE STATE AUDITOR

State Auditor Joshua C. Gallion

# Rush River Water Resource District

# West Fargo, North Dakota

Audit Report for the Year Ended December 31, 2023 *Client Code: PS9011* 



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#### DISTRICT OFFICIALS

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Chairman Vice Chairman Manager

Melissa Hinkemeyer

Secretary-Treasurer

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#### INDEPENDENT AUDITOR'S REPORT

STATE OF NORTH DAKOTA OFFICE OF THE STATE AUDITOR

STATE CAPITOL 600 E. Boulevard Ave. Dept. 117 Bismarck, North Dakota, 58505

Board of District Commissioners Rush River Water Resource District West Fargo, North Dakota

#### Report on the Audit of the Financial Statements

#### Opinions

We have audited the financial statements of the governmental activities, and each major fund of Rush River Water Resource District, North Dakota, as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise Rush River Water Resource District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, and each major fund of Rush River Water Resource District, North Dakota, as of December 31, 2023, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinion**

We conducted our audits in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* (*Government Auditing Standards*), issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Rush River Water Resource District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Emphasis of Matter**

As discussed in Note 2 to the financial statements, the 2022 financial statements have been restated to correct misstatements. Our opinion is not modified with respect to this matter.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Rush River Water Resource District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing our audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Rush River Water Resource District's internal control. Accordingly, no such opinion is expressed
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Rush River Water Resource District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control–related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the *managements discussion and analysis, budgetary comparison schedules, schedule of employer's share of net pension liability and employer contributions, schedule of employer's share of net OPEB liability and employer contributions, and notes to the required supplementary information* be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance. Independent Auditor's Report - Continued

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 6, 2024 on our consideration of Rush River Water Resource District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Rush River Water Resource District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Rush River Water Resource District's internal control over financial reporting and compliance.

/S/

Joshua C. Gallion State Auditor

Bismarck, North Dakota June 6, 2024

Management's Discussion and Analysis December 31, 2023

The management's discussion and analysis (MD&A) of Rush River Water Resource District's (District) financial performance provides an overall review of the District's financial activities for the fiscal year ended December 31, 2023. The intent of the MD&A is to look at the District's financial performance as a whole. It should, therefore, be read in conjunction with the basic financial statements and related notes.

The MD&A is an element of the Required Supplementary Information specified in the Government Accounting Standards Board's (GASB) Statement No. 34 – *Basic Financial Statements* – *and Management's Discussion and Analysis* – *for State and Local Governments*.

#### FINANCIAL HIGHLIGHTS

Key financial highlights for fiscal year 2023 are as follows:

- Net position decreased \$447,869 as a result of the current year's operations.
- Governmental net position as of the end of the fiscal year totaled \$9,697,672.
- Total revenues from all sources were \$458,318 on the government-wide statement of activities and \$597,153 on the modified accrual basis.
- Total expenses were \$906,187 on the government-wide statement of activities and total expenditures were \$849,613 on the modified accrual basis.
- The District's general fund had \$106,906 in total revenues and \$108,748 in total expenditures. Overall, the general fund balance decreased by \$1,842 for the year ended December 31, 2023.

#### USING THIS ANNUAL REPORT

This annual financial report consists of a series of statements and related footnotes. These statements are organized so that the reader can understand the District as a financial whole. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The statement of net position and statement of activities provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. These statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the District's general fund, maintenance fund, capital project fund and debt service fund.

The table below, summarizes the major features of the District's financial statements, including portions of the district's activities covered and the types of information they contain. The remainder of this overview section of MD&A highlights the structure and contents of each of the statements.

Major Features of the Government-Wide and Fund Financial Statements							
	Fund Financial Statements						
	Government-Wide Statements	Governmental					
Scope	Entire District	The activities of the district					
Required Financial Statements	Statement of Net Position	Balance Sheet					
	Statement of Activities	Statement of revenues, expenditures and changes in fund balance					
Accounting Basis and	Accrual Accounting and Economic Resource	Modified accrual accounting and current financial					
Measurement Focus	Focus	resource focus					
Type of Asset/Liability	All assets and deferred outflows of resources, and	Generally assets expected to be consumed and					
information	liabilities and deferred inflows of resources, both financial and capital, short term and long term	liabilities paid during the year or soon thereafter; no capital assets or long-term liabilities included					
Type of inflow/outflow	All revenues and expenses during the year,	Revenues for which cash is received during or					
information	regardless of when cash is received or paid	soon after the end of the year; expenditures when					
		goods or services have been received and the					
		related liability is due and payable					

#### **REPORTING ON THE DISTRICT AS A WHOLE**

#### Statement of Net Position and Statement of Activities

These statements are summaries of all the funds used by the District to provide programs and activities and attempt to answer the question "How did the District do financially during the year ended December 31, 2023?"

The statement of net position presents information on all the District's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The statement of activities presents information on how the District's net position changed during the fiscal year. This statement is presented using the accrual basis of accounting, which means that all changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in the statement for some items that will only result in cash flows in future fiscal periods (for example, uncollected taxes and earned but unused vacation leave).

These two statements report the District's net position and changes in those assets. This change in net position is important because it tells the reader whether, for the District as a whole, the financial position of the District has improved or deteriorated. The causes of this change may be the result of many factors, some financial and some not.

In the statement of net position and the statement of activities, the District reports governmental activities. Governmental activities are the activities where all of the District's programs and services are reported including, but not limited to, conservation of natural resources, capital outlay and debt service.

#### REPORTING ON THE DISTRICT'S MOST SIGNIFICANT FUNDS

#### Balance Sheet – Governmental Funds

The District uses separate funds to account for and manage money dedicated for particular purposes (e.g. taxes collected from special mill levies and funds received from grants and contributions). The fund basis financial statements allow the District to demonstrate its stewardship over and accountability for resources provided by taxpayers and other entities. Fund financial statements provide detailed information about the District's major funds. Using the criteria established by GASB Statement No. 34, the District's general fund, maintenance fund, capital project fund and debt service fund are considered "major funds".

#### FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE

Table I reflects significant changes in current assets, long-term assets, capital assets and current liabilities between the December 31, 2023 and December 31, 2022 fiscal years. Capital assets decreased. The current assets decreased during the year ended December 31, 2023. Current liabilities decreased due to completion of construction projects.

The District's net position of \$9,697,672 is segregated into three separate categories. Net investment in capital assets represents 79% of the District's total net position. It should be noted that these assets are not available for future spending. Restricted net position represents 21% of the District's net position, while unrestricted net position is less than 1% of the District's net position. Restricted net position represents resources that are subject to external restrictions on how they must be spent. The unrestricted net position is available to meet the District's ongoing obligations.

TABLE I NET POSITION										
December 31, 2023 and 2022										
		2023		2022						
ASSETS										
Current and Other Assets	\$	2,280,186	\$	2,651,815						
Capital Assets, Net		9,396,636		9,707,670						
Total Assets	\$	11,676,822	\$	12,359,486						
Deferred Outflows of Resources	\$	30,688	\$	46,142						
Total Assets & Deferred Outflows of Resources	\$	11,707,510	\$	12,405,628						
LIABILITIES										
Current Liabilities	\$	123,371	\$	246,448						
Long-Term Liabilities		1,849,955		2,126,087						
Total Liabilities	\$	1,973,326	\$	2,372,534						
Deferred Inflows of Resources	\$	36,513	\$	29,258						
Total Liabilities & Deferred Inflows of Resources	\$	2,009,839	\$	2,401,792						
NET POSITION										
Net Investment in Capital Assets	\$	7,595,887	\$	7,605,326						
Restricted	Ŧ	2,100,880	Ŧ	2,413,708						
Unrestricted		905		(15,199)						
Total Net Position	\$	9,697,672	\$	10,003,836						

Table II shows the changes in net position for the fiscal years ended December 31, 2023 and 2022.

As of December 3	1, 202	3 and 2022				
		2023	2022			
REVENUES						
Program Revenues						
Capital Grants & Contributions	\$	45,053	\$	56,984		
Operating Grants & Contributions		55,480		517,377		
General Revenues						
Property Taxes		299,981		281,684		
Non-restricted Grants and Contribution		9,501		9,113		
Interest Earnings		47,459		12,361		
Miscellaneous Revenue		844		2,553		
Total Revenues	\$	458,318	\$	880,071		
EXPENSES						
Conservation of Natural Resources	\$	839,411	\$	717,838		
Interest and Service Charges		66,776		81,475		
Total Expenses	\$	906,187	\$	799,313		
Change in Net Position	\$	(447,869)	\$	80,759		
Net Position – January 1	\$	10,003,836	\$	9,956,767		
Prior Period Adjustment		141,705		(33,690		
Net Position – January 1, as restated	\$	10,145,541	\$	9,923,077		
Net Position – December 31	\$	9,697,672	\$	10,003,836		

## TABLE II CHANGE IN NET POSITION

Revenues and expenses were comprised of the following:

Revenues	
Property Taxes	65.45%
Capital Grants & Contributions	9.83%
Operating and Non-Restricted Grants	
and Contributions	14.18%
Interest and Miscellaneous Revenue	10.54%

Expenses	
Conservation of Natural Resources	92.63%
Interest and Service Charges	7.37%

#### **RUSH RIVER WATER RESOURCE DISTRICT** Management's Discussion and Analysis – Continued

The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. Table III shows the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and other unrestricted revenues.

#### TABLE III TOTAL AND NET COST OF SERVICES As of December 31, 2023 and 2022

	Total Cost For Year Ended			Net Cost Year Ended		otal Cost Year Ended	Net Cost For Year Ended		
	Dec. 31, 2023		Dee	c. 31, 2023	Dec	. 31, 2022	Dec. 31, 2022		
Conservation of Natural Resources	\$	839,411	\$	(738,878)	\$	717,838	\$	(143,477)	
Interest and Service Charges		66,776		(66,776)		81,475		(81,475)	
Total Expenses	\$	906,187	\$	(805,654)	\$	799,313	\$	(224,952)	

#### FINANCIAL ANALYSIS OF GOVERNMENTAL FUNDS

The purpose of the District's governmental funds is to provide information on the near-term inflows, outflows, and balances of available resources. Unassigned fund balance generally can be used as a measure of the District's net resources available for spending as of the end of the fiscal year. These funds are accounted for using the modified accrual basis of accounting. The District's governmental funds had total revenue of \$597,153 and expenditures of \$849,613 for the year ended December 31, 2023. As of December 31, 2023, the unassigned fund balance of the District's general fund was \$(8,608) and total unassigned fund balance for the entire District's governmental funds was \$(319,190).

#### GENERAL FUND BUDGET HIGHLIGHTS

During the course of fiscal year 2023, the District did not amend the general fund revenue and transfers in and amended the expenditures and transfer out budget by increasing \$9,100.

Actual revenue for the year ended December 31, 2023 was over budget by \$5,781.

Actual expenditures for the year ended December 31, 2023 was under budget by \$1,477.

#### CAPITAL ASSETS

Table IV shows the balances invested in capital assets, net of depreciation at December 31, 2023 and 2022.

TABLE IVCAPITAL ASSETS(Net of Accumulated Depreciation)December 31, 2023 and 2022								
2023 2022								
Land	\$	2,869,537	\$	2,869,537				
Easements		17,791		17,791				
Construction in Progress		31,126		1,253,900				
Facilities		4,093,827		4,431,374				
Projects		2,384,356		1,135,069				
Total Net Capital Assets	\$	9,396,636	\$	9,707,670				

This total represents a net decrease of \$311,034 in net capital assets from January 1, 2023. The decrease was due to less construction projects during the year ended December 31, 2023. For a detailed breakdown of the additions and deletions to capital assets, readers are referred to Note 6 to the audited financial statements which follow this analysis.

#### LONG TERM LIABILITIES

Table V shows the balances of long-term liabilities at December 31, 2023 and 2022.

TABLE V         LONG-TERM LIABILITIES         December 31, 2023 and 2022								
2023 2022								
Long-Term Debt								
Special Assessment Bonds	\$	1,835,000	\$	2,090,000				
Bond Discount		(34,251)		(38,391)				
Total Long-Term Debt	\$	1,800,749	\$	2,051,609				
Compensated Absences		774		3,919				
Net Pension Liability		45,558		67,401				
Net OPEB Liability		2,874		3,158				
Total Long-Term Liabilities	\$	1,849,955	\$	2,126,087				

Of these amounts, \$206,985 was due within one year. Long-term debt decreased by \$276,132 over the prior year due to the retirement of bonds.

For a detailed breakdown of the long-term debt readers are referred to Note 7 to the audited financial statements which follow analysis.

#### CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our taxpayers and creditors with a general overview of the Districts' finances and to show the District's accountability for the money it receives. Anyone who has questions about information contained in this report or who is interested in receiving additional information is encouraged to contact the Secretary-Treasurer, Rush River Water Resource District, 1201 Main Avenue West, West Fargo, ND 58078.

	G	overnmental Activities
ASSETS Cash and Cash Equivalents Intergovernmental Receivable Due from County Taxes Receivable Special Assessments Receivable Uncertified Special Assessments Receivable Certified Special Assessment Receivable Capital Assets, Net	\$	1,073,968 1,396 907 2,533 1,378 1,058,299 141,705 9,396,636
Total Assets	\$	11,676,822
DEFERRED OUTFLOWS OF RESOURCES Derived from Pension and OPEB	\$	30,688
Total Assets & Deferred Outflows of Resources	\$	11,707,510
LIABILITIES Accounts Payable Benefits Payable Interest Payable Long-Term Liabilities Due Within One Year	\$	110,342 3,617 9,412
Long-Term Debt Compensated Absences Payable Due After One Year Long-Term Debt Net Pension Liability Net OPEB Liability		206,211 774 1,594,538 45,558 2,874
Total Liabilities	\$	1,973,326
DEFERRED INFLOWS OF RESOURCES		
Derived from Pension and OPEB	\$	36,513
Total Liabilities and Deferred Inflows of Resources	\$	2,009,839
NET POSITION Net Investment in Capital Assets Restricted Conservation of Natural Resources Capital Projects Debt Service Unrestricted	\$	7,595,887 99,328 3,163 1,998,389 905
Total Net Position	\$	9,697,672

Statement of Activities

For the Year Ended December 31, 2023

				Prograr	n Re	Net (Expense) Revenue and Changes in Net Position			
			O	perating		Capital			
			Gra	ants and		Grants and	Go	overnmental	
Functions/Programs	E	xpenses	Con	tributions	C	Contributions		Activities	
Governmental Activities									
Conservation of Natural Resources	\$	839,411	\$	55,480	\$	45,053	\$	(738,878)	
Interest on Long-Term Debt		66,776		-		-		(66,776)	
Total Governmental Activities	\$	906,187	\$	55,480	\$	45,053	\$	(805,654)	
	<b>General Revenues</b> Property Taxes Non-Restricted Grants and Contributions Interest Earnings Miscellaneous Revenues						\$	299,981 9,501 47,459 844	
	Tota	I General R	evenu	les			\$	357,785	
	Chai	nge in Net F	Positi	on				(447,869)	
	Net Position - January 1						\$	10,003,836	
	Prior Period Adjustment							141,705	
	Net Assets - January 1, as restated							10,145,541	
	Net	Position - D	ecen	nber 31			\$	9,697,672	

Balance Sheet – Governmental Funds December 31, 2023

	General Fund	Ma	aintenance Fund	Capital Project Fund	Debt Service Fund	G	Total overnmental Funds
ASSETS Cash and Cash Equivalents Intergovernmental Receivable Due from County Due from Other Funds Taxes Receivable Special Assessments Receivable Certified Special Assessment Receivable Uncertified Special Assessments Receivable	\$ 107,856 1,380 880 - 905 - -		156,546 - 27 256,906 1,628 - -	\$ 3,163 - - - - - -	\$ 806,403 15 - 1,378 141,705 1,058,299	\$	1,073,968 1,396 907 256,906 2,533 1,378 141,705 1,058,299
Total Assets	\$ 111,021	\$	415,107	\$ 3,163	\$ 2,007,801	\$	2,537,092
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES Liabilities Accounts Payable Benefits Payable Due to Other Funds	\$ 17,975 3,617 		92,368 - 256,906	\$ -	\$ -		110,342 3,617 256,906
Total Liabilities	\$ 21,592	\$	349,273	\$ -	\$ -	\$	370,865
Deferred Inflows of Resources Taxes Receivable Special Assessments Receivable Certified Special Assessment Receivable Uncertified Special Assessments Receivable	\$ 905 - -	\$	1,628 - - -	\$ 	\$ - 1,378 141,705 1,058,299	\$	2,533 1,378 141,705 1,058,299
Total Deferred Inflows of Resources	\$ 905	\$	1,628	\$ -	\$ 1,201,382	\$	1,203,915
Total Liabilities and Deferred Inflows of Resources	\$ 22,497	\$	350,901	\$ -	\$ 1,201,382	\$	1,574,780
Fund Balances Restricted Committed Unassigned	\$ 97,132 (8,608	÷	374,789 - (310,582)	\$ 3,163 - -	\$ 806,419 - -	\$	1,184,370 97,132 (319,190)
Total Fund Balances	\$ 88,524	\$	64,206	\$ 3,163	\$ 806,419	\$	962,311
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$ 111,021	\$	415,107	\$ 3,163	\$ 2,007,801	\$	2,537,092

Reconciliation of the Balance Sheet – Governmental Funds to the Statement of Net Position December 31, 2023

Total Fund Balances for Governmental Funds	\$	962,311
Total <i>net position</i> reported for governmental activities in the statement of net position is different because:		
Capital assets used in governmental activities are not financial resources and are not reported in the governmental funds.		9,396,636
Property taxes and special assessments receivable will be collected after year- end, but are not available soon enough to pay for the current period's expenditures and therefore are reported as deferred revenues in the funds. Property Taxes Receivable \$2,533 Special Assessments Receivable 1,378		3,912
Long-Term Uncertified Special Assessments receivable are not reported in the funds because they are unavailable to pay the current period's expenditures.		1,200,004
Deferred outflows and inflows of resources related to pensions and OPEB are applicable to fugure periods and, therefore, are not reported in the governmental funds. Deferred Outflows Related to Pensions and OPEB \$30,688 Deferred Inflows Related to Pensions and OPEB (36,513)		(5,825)
Long-term liabilities are not due and payable in the current period and accordingly are not reported as fund liabilities. Interest on long-term debt and retainage payable is not accured in governmental funds, but rather is recognized as an expense when due. All liabilities, both current and long-term, are reported in the statement of net position.\$ (1,800,748) (9,412)Long-Term Debt\$ (1,800,748) (9,412)Compensated Absences(774) (45,558) (45,558) Net OPEB Liability	2) 4) 3)	(1,859,367)
Total Net Position - Governmental Activities	\$	9,697,672

Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds For the Year Ended December 31, 2023

	(	General Fund	М	aintenance Fund	Capital Project Fund	Debt Service Fund	Go	Total vernmental Funds
REVENUES Taxes Special Assessments	\$	92,203	\$	205,922	\$ -	\$ - 185,743	\$	298,125 185,743
Intergovernmental Interest Income Miscellaneous		9,501 4,699 504		55,480 14,878 -	-	- 27,883 340		64,981 47,459 844
Total Revenues	\$	106,906	\$	276,281	\$ _	213,966	\$	597,153
EXPENDITURES								
Current Conservation of Natural Resources Reclassify Negative Interest Capital Outlay	\$	106,591 - 2,157	\$	381,503 3,182 36,967	\$ - - 539	\$ -	\$	488,094 3,182 39,663
Debt Service Principal Interest		-		-	-	255,000 59,584		255,000 59,584
Service Fees		-		-	-	4,090		4,090
Total Expenditures	\$	108,748	\$	421,653	\$ 539	318,674	\$	849,613
Excess (Deficiency) of Revenues Over Expenditures	\$	(1,842)	\$	(145,372)	\$ (539)	(104,708)	\$	(252,461)
<b>OTHER FINANCING SOURCES (USES)</b> Transfers In Transfers Out	\$	10,100 (10,100)	\$	- (67,820)	\$ -	\$ 67,820	\$	77,920 (77,920)
Total Other Financing Sources (Uses)	\$	-	\$	(67,820)	\$ -	\$ 67,820	\$	<u> </u>
Net Change in Fund Balances	\$	(1,842)	\$	(213,192)	\$ (539)	\$ (36,888)	\$	(252,461)
Fund Balance - January 1	\$	90,366	\$	277,398	\$ 3,701	\$ 843,306	\$	1,214,772
Fund Balance - December 31	\$	88,524	\$	64,206	\$ 3,163	\$ 806,419	\$	962,311

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds To the Statement of Activities For the Year Ended December 31, 2023

,			
Net Change in Fund Balances - Total Governmental Funds		\$	(252,461)
The change in net position reported for governmental activities in the statement of activities is different because:			
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. Capital Asset Additions Current Year Depreciation Expense	\$ 55,329 (366,363)	_	(311,034)
The proceeds of debt issuances provide current financial resources of governmental funds, but issuing debt increases long-term liabilities in the statement of net position. Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.			
Repayment of Debt			255,000
Collections on uncertified special assessments is a revenue in the governmental funds, but the collection reduces the long-term receivable in the statement of net position.			
Collection on Long-Term Receivable			(141,705)
Some expenses reported in the statement of activities do not require the use of current financial resources and are not reported as expenditures in governmental funds. Net Increase in Compensated Absences Amortization of Bond Discounts Net Increase in Interest Payable	\$ 3,145 (4,140) 1,038	-	43
The net pension and OPEB liability, and related deferred outflows of resources and deferred inflows of resources are reported in the government wide statements; however, activity related to these pension and OPEB items do not involve current financial resources, and are not reported in the funds. Decrease in Net Pension Liability Decrease in OPEB Liability Increase in Deferred Outflows of Resources Related to Pensions and OPEB Increase in Deferred Inflows of Resources Related to Pensions and OPEB	\$ 21,842 285 (15,454) (7,255)	-	(582)
Some revenues reported on the statement of activities are not reported as revenues in the governmental funds since they do not represent available resource to pay current expenditures. This consists of the change in taxes			
receivable and special assessments receivable.			2,870
Change in Net Position of Governmental Activities		\$	(447,869)

For the Year Ended December 31, 2023

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the Rush River Water Resource District (District), West Fargo, North Dakota, a component unit of Cass County, have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the government's accounting policies are described below.

#### A. Reporting Entity

The accompanying financial statements present the activities of the District, a component unit of Cass County, North Dakota. The District has considered all potential component units for which the District is financially accountable and other organizations for which the nature and significance of their relationships with the District such that exclusion would cause the District's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. This criteria includes appointing a voting majority of an organization's governing body and (1) the ability of the District to impose its will on that organization or (2) the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on the District.

Based on these criteria, there are no component units to be included within the District as a reporting entity. The District is a component unit within Cass County, North Dakota reporting entity.

#### **B. Basis of Presentation**

*Government-wide statements*. The statement of net position and the statement of activities display information about the primary government. These statements include the financial activities of the overall government. Eliminations have been made to minimize the double-counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange transactions.

The statement of activities presents a comparison between direct expenses and program revenues for each function of the District's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) fees and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Revenues that are not classified as program revenues, including all taxes, interest, and non-restricted grants and contributions, are presented as general revenues.

*Fund Financial Statements*. The fund financial statements provide information about the District's funds

The District reports the following major governmental funds:

General Fund - this is the District's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund. The obligated funds are used to account for the accumulation of resources to help finance a portion of costs of the Maple River Dam capital project. Most of the joint project costs are being paid by the Southeast Cass Water Resource District.

Maintenance Fund - this fund is used to account for yearly drain maintenance and improvements. Special assessments are levied to taxpayers in the applicable drain district and used for maintaining drains and improvement projects when necessary. The major source of revenue is a restricted tax levy.

Capital Project Fund – this fund is used to account for the resources accumulated and payments made for project costs to construction projects.

Debt Service Fund – this fund is used to account for the resources accumulated and payments made for principal and interest on long-term debt.

#### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

Government-wide Financial Statements. The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of the timing of related cash flows. Nonexchange transactions, in which the District gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year in which the taxes are levied. Revenue from grants, entitlements, and donations is recognized in the fiscal year when all eligibility requirements have been satisfied.

Governmental Fund Financial Statements. Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The District considers all revenues reported in the governmental funds to be available if the revenues are collected sixty days after year-end. All revenues are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on governmental long-term debt, claims and judgments, and compensated absences, which are reported as expenditures to the extent they have matured. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, the District funds certain programs by a combination of specific costreimbursement grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the District's policy to first apply cost-reimbursement grant resources to such programs, and then by general revenues.

#### D. Cash, Cash Equivalents and Investments

Cash and cash equivalents include amounts in demand deposits, money market accounts and highly liquid short-term investments with original maturities of 3 months or less.

#### E. Capital Assets

Capital assets, which include land, equipment and infrastructure assets (drains, dams, channel improvements, etc.), are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of \$5,000 or more. Such assets are recorded at cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets in governmental funds is not capitalized.

Capital assets are depreciated using the straight-line method of the following estimated useful lives:

Asset Type	Years
Facilities	50 years
Major Projects	50 years

#### F. Compensated Absences

Vested or accumulated vacation leave is payable upon separation from employment. 240 hours of vacation may be carried over at year-end. No liability is reported for accumulated sick leave as it is not the District's policy to pay for it when the employee separates from service. All vacation pay is accrued when incurred into the government-wide financial statements.

#### G. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities statement of net position.

In the fund financial statements, governmental fund types recognize bond premiums, discounts, and issuance costs in the current period. The face amount of the debt is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs are reported as debt service expenditures.

#### H. Pension

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the North Dakota Public Employees Retirement System (NDPERS) and additions to/deductions from NDPERS' fiduciary net position have been determined on the same basis as they are reported by NDPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### I. Other Post-Employment Benefits (OPEB)

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, OPEB expense, information about the fiduciary net position of the North Dakota Public Employees Retirement System (NDPERS) and additions to/deductions from NDPERS' fiduciary net position have been determined on the same basis as they are reported by NDPERS. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### J. Fund Balances

*Fund Balance Spending Policy*. It is the policy of the District to spend restricted resources first, followed by unrestricted resources. It is also the policy of the District to spend unrestricted resources of funds in the following order: committed, assigned and then unassigned.

*Restricted Fund Balances.* Restricted fund balances are shown by primary function on the balance sheet. Restricted fund balances are restricted by tax levies (enabling legislation) and by outside 3rd parties (state and federal governments for various grants and reimbursements).

*Committed Fund Balances.* Committed fund balances exists in the general function and is committed by the highest level of decision making authority (governing board).

*Unassigned Fund Balances*. Unassigned fund balances are reported in the general fund and for negative fund balances at year-end.

#### K. Net Position

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

Net investment in capital assets is reported for capital assets less accumulated depreciation, as well as net of any related debt, to purchase or finance the capital assets. These assets are not available for future spending.

Restrictions of net position in the statement of net position are due to restricted tax levies and restricted federal and state grants/reimbursements.

Unrestricted net position is primarily unrestricted amounts related to the general fund and negative fund balances.

#### L. Interfund Transactions

In the governmental fund statements, transactions that constitute reimbursements to a fund for expenditures initially made from it that are properly applicable to another fund, are recorded as expenditures in the reimbursing fund and as reduction of expenditures in the fund that is reimbursed.

All other interfund transactions, except reimbursements, are reported as transfers.

In the government-wide financial statements, interfund transactions have been eliminated.

#### NOTE 2: PRIOR PERIOD ADJUSTMENT

#### Correction of Error

Net Position/Fund Balance as of January 1, 2023 has been restated for an adjustment related to certified special assessments receivable. The results of the adjustment increases Net Position and did not change governmental fund balance as a corresponding change in deferred inflows is recognized. The adjustment can be seen below:

	G	overnment		Total	De	bt Service
		Wide	Go	vernmental		Fund
Beginning Net Position/Fund Balance, as previously reported	\$	10,003,836	\$	1,214,772	\$	843,306
Adjustments to restate January 1, 2023 Net Position/Fund Balance						
Certified Special Assessments Receivable		141,705		141,705		141,705
Deferred Inflows - Special Assessment Receivable		-		(141,705)		(141,705)
Net Position/Fund Balance January 1, as restated	\$	10,145,541	\$	1,214,772	\$	843,306

#### NOTE 3: DISTRICT ESTABLISHMENT

The legislature of the state of North Dakota abolished, effective July 1, 1981, the Cass County Drain Board that had authority over the legal drains in the county. The administrative and financial responsibilities were transferred to individual water resource districts. Since there were special assessment districts established and legal drains constructed in and through more than one water resource district, it was determined that it would be too cumbersome and expensive to administer and account for the finances of the legal drains based on the portion or part of tracts of land contained in the individual districts. An agreement was entered into dated May 27, 1982 between the Rush River, Southeast Cass, Maple River, and North Cass Water Resource Districts to set out the administrative and financial responsibilities that each of the water resource boards shall exercise over certain overlapping legal drains as follows:

- Maple River shall have administrative and financial control over legal drains #14, 35 and 36.
- Rush River shall have administrative and financial control over legal drains #29 and 52.
- North Cass shall have administrative and financial control over legal drain #13 with the following exceptions:
  - (a) Any maintenance expenditure for a sum of \$5,000 or more shall not be undertaken except with the consultation and expressed consent of the Rush River Water Resource District.
  - (b) Any extension or additions to the drain shall not be undertaken except with the consultation and expressed consent of the Rush River Water Resource District.
  - (c) No change in the legal status of the drain shall be undertaken except with the consultation and expressed consent of the Rush River Water Resource District.

In the event of a termination, all funds deposited with the water resource district having administrative and financial control over legal drains shall be divided with respect to such legal drain among the water resource boards in whose district the special assessment district is located and shall be divided in such proportion as the physical area of the special assessment district located in each water resource district bears to the total area of such special assessment district.

#### NOTE 4: DEPOSITS

#### Custodial Credit Risk

Custodial credit risk is the risk associated with the failure of a depository institution, such that in the event of a depository financial institution's failure, the District would not be able to recover the deposits or collateralized securities that in the possession of the outside parties. The District does not have a formal policy regarding deposits that limits the amount it may invest in any one issuer.

In accordance with North Dakota Statutes, deposits must either be deposited with the Bank of North Dakota or in other financial institution situated and doing business within the state. Deposits, other than with the Bank of North Dakota, must be fully insured or bonded. In lieu of a bond, a financial institution may provide a pledge of securities equal to 110% of the deposits not covered by insurance or bonds.

Authorized collateral includes bills, notes, or bonds issued by the United States government, its agencies or instrumentalities, all bonds and notes guaranteed by the United States government, Federal land bank bonds, bonds, notes, warrants, certificates of indebtedness, insured certificates of deposit, shares of investment companies registered under the Investment Companies Act of 1940, and all other forms of securities issued by the State of North Dakota, its boards, agencies or instrumentalities or by any county, city, township, school district, park district, or other political subdivision of the state of North Dakota. Whether payable from special revenues or supported by the full faith and credit of the issuing body and bonds issued by any other state of the United States or such other securities approved by the banking board.

At year ended December 31, 2023, the District's carrying amount of deposits and the bank balance was \$1,073,968. Of the bank balance, \$255,131 was covered by Federal Depository Insurance. The remaining bank balance was collateralized with securities held by the pledging financial institution's agent in the government's name.

#### NOTE 5: PROPERTY TAXES

Property taxes are levied as of January 1. The property taxes attach as an enforceable lien on property on January 1. The tax levy may be paid in two installments: the first installment includes one-half of the real estate taxes and all the special assessments; the second installment is the balance of the real estate taxes. The first installment is due by March 1 and the second installment is due by October 15. A 5% discount is allowed if all taxes and special assessments are paid by February 15. After the due dates, the bill becomes delinquent and penalties are assessed.

#### NOTE 6: CAPITAL ASSETS

The following is a summary of changes in capital assets for the year ended December 31, 2023:

	Balance			_		<b>T</b>	Balance
	Jan 1	Ir	ncreases	D	ecreases	Transfer	Dec 31
Capital Assets Not Being Depreciated							
Land	\$ 2,869,537	\$	-	\$	-	\$ -	\$ 2,869,537
Easements	17,791						17,791
Construction in Progress	1,253,900		55,329		-	(1,278,102)	31,126
Total Capital Assets Not Being Depreciated	\$ 4,141,227	\$	55,329	\$	-	\$ (1,278,102)	\$ 2,918,453
Capital Assets Being Depreciated							
Facilities	\$ 25,577,369	\$	-	\$	-	\$ -	\$ 25,577,369
Projects	1,440,781		-		-	1,278,102	2,718,883
Total Capital Assets, Being Depreciated	\$ 27,018,150	\$	-	\$	-	\$ 1,278,102	\$ 28,296,252
Less Accumulated Depreciation							
Facilities	\$ 21,145,995	\$	337,547	\$	-	\$ -	\$ 21,483,542
Projects	305,711		28,816		-	-	334,527
Total Accumulated Depreciation	\$ 21,451,706	\$	366,363	\$	-	\$ -	\$ 21,818,069
Total Capital Assets Being Depreciated, Net	\$ 5,566,444	\$	(366,363)	\$	-	\$ 1,278,102	\$ 6,478,183
Total Capital Assets, Net	\$ 9,707,670	\$	(311,034)	\$	-	\$ _	\$ 9,396,636

Depreciation expense was charged to the conversation of natural resources function.

#### NOTE 7: LONG-TERM LIABILITIES

During the year ended December 31, 2023, the following changes occurred in liabilities reported in long-term liabilities:

	Balance Jan 1	Increases	Decrea	ses	Balance Dec 31	Due Within One Year	
Long-Term Debt							
Bonds Payable	\$ 2,090,000		\$ 255,	000	\$ 1,835,000	\$ 210,000	
Bond Discount	(38,391)		(4,	140)	(34,251)	(3,789)	
Loans Payable	-	-		-	-	-	
Total Long-Term Debt	\$ 2,051,609	\$-	\$ 250,	860	\$ 1,800,749	\$ 206,211	
Compensated Absences	3,919	2,539	5,	684	774	774	
Net Pension Liability	67,401	-	21,	842	45,558	-	
Net OPEB Liability	3,158	-		285	2,874	-	
Total Long-Term Liabilities	\$ 2,126,087	\$ 2,539	\$ 278,	671	\$ 1,849,955	\$ 206,985	

The annual requirements to amortize debt outstanding as of December 31, 2023 are as follows:

Year Ending		Special A Bonds F	Bond Discount		
Dec 31	-	Principal Interest			Discount
2024	\$	210,000	\$	54,196	\$ (3,789)
2025		215,000		49,094	(3,789)
2026		225,000		43,318	(3,789)
2027		230,000		37,345	(3,789)
2028		165,000		31,418	(3,789)
2029 – 2033		790,000		66,208	(15,307)
TOTALS	\$	1,835,000	\$	281,578	\$ (34,251)

#### NOTE 8: PENSION PLAN

#### General Information about the NDPERS Pension Plan

#### North Dakota Public Employees Retirement System (Main System)

The following brief description of NDPERS is provided for general information purposes only. Participants should refer to NDCC Chapter 54-52 for more complete information.

NDPERS is a cost-sharing multiple-employer defined benefit pension plan that covers substantially all employees of the State of North Dakota, its agencies and various participating political subdivisions. NDPERS provides for pension, death and disability benefits. The cost to administer the plan is financed through the contributions and investment earnings of the plan.

Responsibility for administration of the NDPERS defined benefit pension plan is assigned to a Board comprised of eleven members. The Governor is responsible for appointing three other members in addition to the Chairman of the Board. Four members are appointed by legislative management, and the remaining three Board members are elected from active employees currently contributing to PERS.

#### **Pension Benefits**

Benefits are set by statute. NDPERS has no provision or policies with respect to automatic and ad hoc post-retirement benefit increases. Members of the Main System are entitled to unreduced monthly pension benefits beginning when the sum of age and years of credited service equal or exceed 85 (Rule of 85), or at normal retirement age (65). For members hired on or after January 1, 2016 the Rule of 85 will be replaced with the Rule of 90 with a minimum age of 60. The monthly pension benefit is equal to 2.00% of their average monthly salary, using the highest 36 months out of the last 180 months of service, for each year of service. For members hired on or after January 1, 2020 the 2.00% multiplier was replaced with a 1.75% multiplier. The plan permits early retirement at ages 55-64 with three or more years of service.

Members may elect to receive the pension benefits in the form of a single life, joint and survivor, term-certain annuity, or partial lump sum with ongoing annuity. Members may elect to receive the value of their accumulated contributions, plus interest, as a lump sum distribution upon retirement or termination, or they may elect to receive their benefits in the form of an annuity. For each member electing an annuity, total payment will not be less than the members' accumulated contributions plus interest.

#### Death and Disability Benefits

Death and disability benefits are set by statute. If an active member dies with less than three years of service for the Main System, a death benefit equal to the value of the member's accumulated contributions, plus interest, is paid to the member's beneficiary. If the member has earned more than three years of credited service for the Main System, the surviving spouse will be entitled to a single payment refund, life-time monthly payments in an amount equal to 50% of the member's accrued normal retirement benefit, or monthly payments in an amount equal to the member's accrued 100% Joint and Survivor retirement benefit if the member had reached normal retirement age prior to date of death. If the surviving spouse dies before the member's accumulated pension benefits are paid, the balance will be payable to the surviving spouse's designated beneficiary.

Eligible members who become totally disabled after a minimum of 180 days of service, receive monthly disability equal to 25% of their final average salary with a minimum benefit of \$100. To qualify under this section, the member has to become disabled during the period of eligible employment and apply for benefits within one year of termination. The definition for disabled is set by the NDPERS in the North Dakota Administrative Code.

#### **Refunds of Member Account Balance**

Upon termination, if a member of the Main System is not vested (is not 65 or does not have three years of service), they will receive the accumulated member contributions and vested employer contributions, plus interest, or may elect to receive this amount at a later date. If the member has vested, they have the option of applying for a refund or can remain as a terminated vested participant. If a member terminated and withdrew their accumulated member contribution and is subsequently reemployed, they have the option of repurchasing their previous service.

#### Member and Employer Contributions

Member and employer contributions paid to NDPERS are set by statute and are established as a percent of salaries and wages. Member contribution rates are 7% and employer contributions rates are 7.12% of covered compensation. For members hired on or after January 1, 2020, member contribution rates are 7% and employer contribution rates are 8.26% of covered compensation.

The member's account balance includes the vested employer contributions equal to the member's contributions to an eligible deferred compensation plan. The minimum member contribution is \$25 and the maximum may not exceed the following:

1 to 12 months of service	Greater of one percent of monthly salary or \$25
13 to 24 months of service	Greater of two percent of monthly salary or \$25
25 to 36 months of service	Greater of three percent of monthly salary or \$25
Longer than 36 months of service	Greater of four percent of monthly salary or \$25

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2023, the District reported a liability of \$45,558 for its proportionate share of net pension liability. The net pension liability was measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the Districts' share of covered payroll in the Main System pension plan relative to the covered payroll of all participating Main System employers. At June 30, 2023, the District's proportion was .002363 percent, which was an increase of .000022 percent from its proportion measured as of June 30, 2022.

For the year ended December 31, 2023, the District recognized pension expense of \$2,480. At December 31, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	rred Outflows Resources	 rred Inflows Resources
Differences Between Expected and Actual Experience	\$ 1,483	\$ 251
Changes of Assumptions	25,121	34,580
Net Difference Between Projected and Actual Investment		
Earnings on Pension Plan Investments	1,195	-
Changes in Proportion and Differences Between District		
Contributions and Proportionate Share of Contributions	527	1,306
District Contributions Subsequent to the Measurement Date	1,066	-
Total	\$ 29,393	\$ 36,137

\$1,066 reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2024.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

2024	\$ (995)
2025	(5,094)
2026	875
2027	(2,596)
2028	-
Thereafter	-

#### **Actuarial Assumptions**

The total pension liability in the July 1, 2023 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.25%
Salary increases	3.50% to 17.75% including inflation
Investment rate of return	6.50%, net of investment expenses
Cost-of-living adjustments	None

For active members, inactive members and healthy retirees, mortality rates were based on the Sex-distinct Pub-2010 table for General Employees, with scaling based on actual experience. Respective corresponding tables were used for healthy retirees, disabled retirees, and active members. Mortality rates are projected from 2010 using the MP-2019 scale.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the Fund's target asset allocation are summarized in the following table:

		Long-Term
	Target	Expected Real
Asset Class	Allocation	Rate of Return
Domestic Equity	31%	6.25%
International Equity	20%	6.95%
Private Equity	7%	9.45%
Domestic Fixed Income	23%	2.51%
International Fixed Income	0%	0.00%
Global Real Assets	19%	4.33%
Cash Equivalents	0%	0.00%

#### **Discount Rate**

For PERS, GASB Statement No. 67 includes a specific requirement for the discount rate that is used for the purpose of the measurement of the Total Pension Liability. This rate considers the ability of the System to meet benefit obligations in the future. To make this determination, employer contributions, employee contributions, benefit payments, expenses and investment returns are projected into the future. The current employer and employee fixed rate contributions are assumed to be made in each future year. The Plan Net Position (assets) in future years can then be determined and compared to its obligation to make benefit payments in those years. In years where assets are not projected to be sufficient to meet benefit payments, which is the case for the PERS plan, the use of a municipal bond rate is required.

The Single Discount Rate (SDR) is equivalent to applying these two rates to the benefits that are projected to be paid during the different time periods. The SDR reflects (1) the long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits) and (2) a tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met). For the purpose of this valuation, the expected rate of return on pension plan investments is 6.50%; the municipal bond rate is 3.86%; and the resulting Single Discount Rate is 6.50%.

#### Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount rate

The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 6.50 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.50 percent) or 1-percentage-point higher (7.50 percent) than the current rate.

	1%		-	irrent count	1%		
	Decrease	(5.50%)	Rate	(6.50%)	Increase	(7.50%)	
District's Proportionate Share of the Net Pension Liability	\$	62,814	\$	45,558	\$	31,243	

#### Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in a separately issued NDPERS financial report.

#### NOTE 9: OPEB PLAN

#### General Information about the OPEB Plan

#### North Dakota Public Employees Retirement System

The following brief description of NDPERS is provided for general information purposes only. Participants should refer to NDAC Chapter 71-06 for more complete information.

NDPERS OPEB plan is a cost-sharing multiple-employer defined benefit OPEB plan that covers members receiving retirement benefits from the PERS, the HPRS, and Judges retired under Chapter 27-17 of the North Dakota Century Code a credit toward their monthly health insurance premium under the state health plan based upon the member's years of credited service. Effective July 1, 2015, the credit is also available to apply towards monthly premiums under the state dental, vision and long-term care plan and any other health insurance plan. Effective August 1, 2019, the benefit may be used for any eligible health, prescription drug plan, dental, vision, or long term care plan premium expense. The Retiree Health Insurance Credit Fund is advance-funded on an actuarially determined basis.

Responsibility for administration of the NDPERS defined benefit OPEB plan is assigned to a Board comprised of nine members. The Board consists of a Chairman, who is appointed by the Governor; one member appointed by the Attorney General; one member appointed by the State Health Officer; three members elected by the active membership of the NDPERS system, one member elected by the retired public employees and two members of the legislative assembly appointed by the chairman of the legislative management.

#### **OPEB Benefits**

The employer contribution for the PERS, the HPRS and the Defined Contribution Plan is set by statute at 1.14% of covered compensation. Employees participating in the retirement plan as part-time/temporary members are required to contribute 1.14% of their covered compensation to the Retiree Health Insurance Credit Fund. Employees purchasing previous service credit are also required to make an employee contribution to the Fund. The benefit amount applied each year is shown as *"prefunded credit applied"* on the Statement of Changes in Plan Net Position for the OPEB trust funds. Beginning January 1, 2020, members first enrolled in the NDPERS Main System and the Defined Contribution Plan on or after that date will not be eligible to participate in RHIC. Therefore, RHIC will become for the most part a closed plan. There were no other benefit changes during the year.

Retiree health insurance credit benefits and death and disability benefits are set by statute. There are no provisions or policies with respect to automatic and ad hoc post-retirement benefit increases. Employees who are receiving monthly retirement benefits from the PERS, the HPRS, the Defined Contribution Plan, the Chapter 27-17 judges or an employee receiving disability benefits, or the spouse of a deceased annuitant receiving a surviving spouse benefit or if the member selected a joint and survivor option are eligible to receive a credit toward their monthly health insurance premium under the state health plan.

Effective July 1, 2015, the credit is also available to apply towards monthly premiums under the state dental, vision and long-term care plan and any other health insurance plan. Effective August 1, 2019, the benefit may be used for any eligible health, prescription drug plan, dental, vision, or long term care plan premium expense. The benefits are equal to \$5.00 for each of the employee's, or deceased employee's years of credited service not to exceed the premium in effect for selected coverage. The retiree health insurance credit is also available for early retirement with reduced benefits.

# OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At December 31, 2023, the District reported a liability of \$2,874 for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of June 30, 2023 and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date. The District's proportion of the net OPEB liability was based on the District's share of covered payroll in the OPEB plan relative to the covered payroll of all participating OPEB employers. At June 30, 2023 the District's proportion was .002874 percent, which was an increase of .000243% from its proportion measured as of June 30, 2022.

For the year ended December 31, 2023, the District recognized OPEB expense of \$576. At December 31, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	ed Outflows Resources	d Inflows sources
Differences Between Expected and Actual Experience	\$ 54	\$ 33
Changes of Assumptions	613	238
Net Difference Between Projected and Actual Investment		
Earnings on OPEB Plan Investments	208	-
Changes in Proportion and Differences Between District		
Contributions and Proportionate Share of Contributions	250	105
District Contributions Subsequent to the Measurement Date	171	-
Total	\$ 1,295	\$ 376

\$171 reported as deferred outflows of resources related to OPEB resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended December 31, 2024.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEBs will be recognized in OPEB expense as follows:

2024	\$ 244
2025	224
2026	341
2027	(60)
2028	-
Thereafter	-

#### Actuarial assumptions

The total OPEB liability in the July 1, 2023 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.25%
Salary increases	Not applicable
Investment rate of return	5.75%, net of investment expenses
Cost-of-living adjustments	None

For active members, inactive members and healthy retirees, mortality rates were based on the Mortality Pub-2010 Healthy Retiree Mortality Table (for General Employees), sex-distinct, with rates multiplied by 103% for males and 101% for females. Pub-2010 Disables Retiree Mortality table (for General Employees), sex-distinct, with rates multiplied by 117% for males and 112% for females. Pub-2010 Employee Mortality table (for General Employees), sex-distinct, with rates multiplied by 92% for both males and females. Mortality rates are projected from 2010 using the MP-2019 scale.

The long-term expected investment rate of return assumption for the RHIC fund was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of RHIC investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Estimates of arithmetic real rates of return, for each major asset class included in the RHIC's target asset allocation as of July 1, 2023 are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Large Cap Domestic Equities	33%	6.10%
Small Cap Domestic Equities	6%	7.10%
Domestic Fixed Income	35%	2.59%
International Equities	26%	6.50%

#### Discount rate

The discount rate used to measure the total OPEB liability was 5.75%. The projection of cash flows used to determine the discount rate assumed plan member and statutory rates described in this report. For this purpose, only employer contributions that are intended to fund benefits of current RHIC members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries are not included. Based on those assumptions, the RHIC fiduciary net position was projected to be sufficient to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on RHIC investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

#### Sensitivity of the District's proportionate share of the net OPEB liability to changes in the discount rate

The following presents the net OPEB liability of the Plans as of June 30, 2023, calculated using the discount rate of 5.75%, as well as what the RHIC net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (4.75 percent) or 1-percentage-point higher (6.75 percent) than the current rate:

	1% Decrease (4.75%)		ļ	Current Discount ate (5.75%)	1% Increase (6.75%)		
District's Proportionate Share of the Net OPEB Liability		3,777	\$	2,874	\$	2,113	

#### NOTE 10: RISK MANAGEMENT

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

In 1986, state agencies and political subdivisions of the State of North Dakota joined together to form the North Dakota Insurance Reserve Fund (NDIRF), a public entity risk pool currently operating as a common risk management and insurance program for the state and over 2,000 political subdivisions. The District is covered under Cass County's insurance policies and pays an annual premium to NDIRF for its general liability, auto, and inland marine insurance coverage. The coverage by NDIRF is limited to losses of three million dollars per occurrence.

The State Bonding Fund currently provides the District with blanket fidelity bond coverage in the amount of \$556,770 for its employees. The State Bonding Fund does not currently charge any premium for this coverage.

The District has workers compensation with the Workforce, Safety and Insurance and purchases commercial insurance for employee health and accident insurance.

Settled claims resulting from these risks have not exceeded insurance coverage in any of the past three fiscal years.

#### NOTE 11: JOINT VENTURES

Under authorization of state statutes, Rush River Water Resource District joined Southeast Cass Water Resource District, North Cass Water Resource District, Maple River Water Resource District, and the water resource districts of Richland County, Grand Forks County, Pembina County, Traill County, Steele County, Walsh County, Nelson County, Ransom County, and Sargent County to establish and operate a joint exercise of powers agreement for the water management districts located within the Red River Valley. Known as the Red River Joint Water Resource Board, the agreement was established for the mutual advantage of the governments. Each government appoints one member of the board of directors for the joint venture. The operating and capital expenses are funded by contributions from each government. Each government's share of assets, liabilities, and fund equity cannot be determined as no provision is made for this in the joint venture agreement and each government's contribution each year depends on where Red River Joint Water Resource Board projects are being undertaken.

The following is a summary of financial information on the joint venture as of and for the year ended December 31, 2023, which is the most current audited information available:

Total Assets	\$ 20,817,974
Total Liabilities	79,012
Net Position	\$ 20,738,962
Revenues	\$ 3,296,645
Expenses	1,177,517
Change in Net Position	\$ 2,119,128

Complete financial statements for the Red River Joint Water Resource District may be obtained from the Secretary-Treasurer's office at Red River Joint Water Resource District, 1201 Main Avenue West, West Fargo, ND 58078.

#### NOTE 12: CONSTRUCTION COMMITMENTS

The District did not have any open construction contracts with balances owing at December 31, 2023.

#### NOTE 13: TRANSFERS

The following is reconciliation between transfers in and transfers out as reported in the basic financial statements for the year ended December 31, 2023:

	Tra	insfers In	Tra	nsfers Out
General Fund	\$	10,100	\$	10,100
Maintenance Fund		-		67,820
Debt Service Fund		67,820		-
Total Transfers	\$	77,920	\$	77,920

Transfers are used to move unrestricted general revenue to finance programs that the water resource district accounts for in other funds in accordance with budget authority and to subsidize other programs.

#### NOTE 14: FUND BALANCES

The District classified fund balances within the governmental funds as follows at December 31, 2023:

	Gene	eral Fund	Maintenance Fund		Capital Projects Fund		Debt Service Fund		Total	
Fund Balances:									·	
Restricted for:										
Drain 29A Maintenance	\$	-	\$	260,306.06	\$	-	\$	-	\$	260,306
Drain 30		-		82,464		-		-		82,464
Drain 70M		-		20,229		-		-		20,229
Drain 72M		-		4,957		-		-		4,957
Drain 74M		-		6,833		-		-		6,833
Upper Rush River Imp Dist #78		-		-		3,163		-		3,163
Drain 2 Principal and Interest		-		-		-		29		29
Drain 67 Principal and Interest		-		-		-		31,165		31,165
Drain 70 Principal and Interest		-		-		-		676,745		676,745
Drain 72 Principal and Interest		-		-		-		18,178		18,178
Drain 74 Principal and Interest		-		-		-		80,302		80,302
Total Restricted		-		374,789		3,163		806,419		1,184,370
Committed to:										
Rush River WRD Obligated Funds		97,132		-		-		-		97,132
Unassigned:										
Rush River Maintenance		-		(49,696)		-		-		(49,696)
Drain 29M		-		(6,696)		-		-		(6,696)
Drain 52		-		(215,233)		-		-		(215,233)
Drain 67M		-		(38,956)		-		-		(38,956)
General Fund		(8,608)		-		-		-		(8,608)
Total Unassigned		(8,608)		(310,582)		-		-		(319,190)
Total Fund Balances	\$	88,524	\$	64,206	\$	3,163	\$	806,419	\$	962,311

Budgetary Comparison Schedule – General Fund For the Year Ended December 31, 2023

	Original Budget	Final Budget	Actual	 ance with al Budget
REVENUES Taxes Intergovernmental Interest Income Miscellaneous	\$ 92,205 12,520 1,000 5,500	\$ 92,205 12,520 1,000 5,500	\$ 92,203 9,501 4,699 504	\$ (2) (3,019) 3,699 (4,996)
Total Revenues	\$ 111,225	\$ 111,225	\$ 106,906	\$ (4,319)
<b>EXPENDITURES</b> Current Conservation of Natural Resources Capital Outlay	\$ 97,725 13,500	\$ 97,725 13,500	\$ 106,591 2,157	\$ (8,866) 11,343
Total Expenditures	\$ 111,225	\$ 111,225	\$ 108,748	\$ 2,477
Excess (Deficiency) of Revenues Over Expenditures	\$ -	\$ -	\$ (1,842)	\$ (1,842)
<b>OTHER FINANCING SOURCES (USES)</b> Transfers In Transfers Out	\$ -	\$ - (9,100)	\$ 10,100 (10,100)	\$ 10,100 (1,000)
Total Other Financing Sources (Uses)	 -	\$ (9,100)	\$ -	\$ 9,100
Net Changes in Fund Balances	\$ -	\$ (9,100)	\$ (1,842)	\$ 7,258
Fund Balance - January 1	\$ 90,366	\$ 90,366	\$ 90,366	\$ 
Fund Balance - December 31	\$ 90,366	\$ 81,266	\$ 88,524	\$ 7,258

The accompanying required supplementary information notes are an integral part of this schedule.

Budgetary Comparison Schedule – Maintenance Fund For the Year Ended December 31, 2023

	Original Budget	Final Budget	Actual	iance with al Budget
REVENUES Taxes Intergovernmental Interest Income	\$ 209,200 \$ 	275,700 \$ - -	205,922 55,480 14,878	\$ (69,778) 55,480 14,878
Total Revenues	\$ 209,200 \$	275,700 \$	276,281	\$ 581
EXPENDITURES Current				
Conservation of Natural Resources Reclassify Negative Interest Capital Outlay	\$ 717,500  \$ 	856,300 \$	381,503 3,182 36,967	\$ 474,797 (3,182) (36,967)
Total Expenditures	\$ 717,500 \$	856,300 \$	421,653	\$ 434,647
Excess (Deficiency) of Revenues Over Expenditures	\$ (508,300) \$	(580,600) \$	(145,372)	\$ 435,228
OTHER FINANCING SOURCES (USES) Transfers Out	<u>\$-\$</u>	- \$	(67,820)	\$ (67,820)
Total Other Financing Sources (Uses)	\$-\$	- \$	(67,820)	\$ (67,820)
Net Changes in Fund Balances	\$ (508,300) \$	(580,600) \$	(213,192)	\$ 367,408
Fund Balance - January 1	\$ 277,398 \$	277,398 \$	277,398	\$ -
Fund Balance - December 31	\$ (230,902) \$	(303,202) \$	64,206	\$ 367,408

The accompanying required supplementary information notes are an integral part of this schedule.

Schedule of District's Share of Net Pension Liability and District Contributions For the Year Ended December 31, 2023

#### Schedule of District's Share of Net Pension Liability ND Public Employees Retirement System Last 10 Fiscal Years

				<b>5</b> 1 · · · · · ·	
				District's	
				Proportionate	
				Share of the Net	
		District's		Pension Liability	Plan Fiduciary Net
	District's	Proportionate		(Asset) as a	Position as a
	Proportion of the	Share of the Net		Percentage of its	Percentage of the
	Net Pension	Pension Liability	District's Covered-	Covered-	Total Pension
	Liability (Asset)	(Asset)	Employee Payroll	Employee Payroll	Liability
2023	0.002363%	\$ 45,558	\$ 28,893	157.68%	65.31%
2022	0.002340%	67,401	27,166	248.10%	54.47%
2021	0.002317%	24,150	26,238	92.04%	78.26%
2020	0.003283%	72,760	25,512	285.19%	48.91%
2019	0.002851%	33,418	29,657	112.68%	71.66%
2018	0.002831%	47,775	29,082	164.27%	62.80%
2017	0.002856%	45,903	29,154	157.45%	61.98%
2016	0.002352%	22,920	23,700	96.71%	70.46%
2015	0.002706%	18,404	24,112	76.33%	77.15%
2014	0.002462%	15,627	20,739	75.35%	77.70%

#### Schedule of District Contributions ND Public Employees Retirement System Last 10 Fiscal Years

		Contributions in			
		Relation to the			Contributions as a
		Statutory	Contribution		Percentage of
	Statutory Required	Required	Deficiency	District's Covered-	Covered-
	Contribution	Contribution	(Excess)	Employee Payroll	Employee Payroll
2023	\$ 2,453	\$ 2,133	\$ 320	\$ 34,448	6.19%
2022	2,046	1,934	112	27,835	6.95%
2021	1,935	2,022	(87)	26,498	7.63%
2020	1,806	1,691	116	25,512	6.63%
2019	2,159	2,112	48	29,657	7.12%
2018	2,142	2,050	92	29,082	7.05%
2017	2,114	2,229	(115)	29,154	7.64%
2016	1,716	1,838	(122)	23,700	7.75%
2015	1,831	1,798	33	24,112	7.46%
2014	1,477	1,477	-	20,739	7.12%

The notes to the required supplementary information are an integral part of this statement.

Schedule of District's Share of Net OPEB Liability and District Contributions For the Year Ended December 31, 2023

#### Schedule of District's Share of Net OPEB Liability ND Public Employees Retirement System Last 10 Fiscal Years

				District's	
				Proportionate	
				Share of the Net	Plan Fiduciary Net
	District's	District's		OPEB (Asset) as a	Position as a
	Proportion of the	Proportionate		Percentage of its	Percentage of the
	Net OPEB Liability	Share of the Net	District's Covered-	Covered-	Total OPEB
	(Asset)	OPEB (Asset)	Employee Payroll	Employee Payroll	Liability
2023	0.002874%	\$ 2,874	\$ 28,893	9.95%	62.74%
2022	0.002631%	3,158	27,166	11.63%	56.28%
2021	0.002407%	1,338	26,238	5.10%	76.63%
2020	0.002238%	1,883	25,512	7.38%	63.38%
2019	0.002658%	2,135	29,657	7.20%	63.13%
2018	0.002658%	2,093	29,082	7.20%	61.89%
2017	0.002695%	2,132	29,154	7.31%	59.78%

#### Schedule of District Contributions ND Public Employees Retirement System Last 10 Fiscal Years

		Contributions in			
		Relation to the			Contributions as a
		Statutory	Contribution		Percentage of
	Statutory Required	Required	Deficiency	District's Covered-	Covered-
	Contribution	Contribution	(Excess)	Employee Payroll	Employee Payroll
2023	\$ 393	\$ 341	\$51	\$ 34,448	0.99%
2022	331	310	21	27,835	1.11%
2021	315	324	(8)	26,498	1.22%
2020	300	271	29	25,512	1.06%
2019	345	338	7	29,657	1.14%
2018	341	328	13	29,082	1.13%
2017	339	357	(18)	29,154	1.22%

The notes to the required supplementary information are an integral part of this statement.

# NOTE 1: STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

### Budget

- The District adopts an "appropriated budget" on a basis consistent with accounting principles generally accepted in the United States (GAAP) for the general fund, each special revenue fund and debt service fund of the district.
- The budget includes proposed expenditures and means of financing them.
- The District holds a public hearing where any taxpayer may appear and shall be heard in favor of or against any proposed disbursements or tax levies. When the hearing shall have been concluded, the District shall adopt such estimate as finally is determined upon. All taxes shall be levied in specific amounts and shall not exceed the amount specified in the published estimates. NDCC 11-23-04
- The District, on or before the October meeting shall determine the amount of taxes that shall be levied for county purposes and shall levy all such taxes in specific amounts. NDCC 11-23-05
- The District must file the budget with the county auditor by October 10th.
- Each budget is controlled by the District secretary-treasurer at the revenue and expenditure function/object level.
- The current budget, except for property taxes, may be amended during the year for any revenues and appropriations not anticipated at the time the budget was prepared. NDCC 57-15-31.1
- All appropriations lapse at year-end.

#### NOTE 2: LEGAL COMPLIANCE - BUDGETS

#### **Budget Amendments**

The District managers amended the District budget for 2023 as follows:

	REVENUES & TRANSFERS IN							
	Original				Amended			
Fund	Budget	Am	endment		Budget			
General Fund	\$ 111,225	\$	-	\$	111,225			
Maintenance Fund	209,200		66,500		275,700			
Debt Service Fund	396,900		-		396,900			

	EXPENDITURES & TRANSFERS OUT								
	Original			Amended					
Fund	Budget	Α	mendment		Budget				
General Fund	\$ 111,225	\$	9,100	\$	120,325				
Maintenance Fund	717,500		138,800		856,300				
Debt Service Fund	452,000		-		452,000				

# NOTE 3: SCHEDULE OF DISTRICT PENSION AND OPEB LIABILITY AND CONTRIBUTIONS

GASB Statements No. 68 and 75 require ten years of information to be presented in these tables. However, until a full 10-year trend is compiled, the District will present information for those years for which information is available.

# NOTE 4: CHANGES OF BENEFIT TERMS - PENSIONS AND OPEB

#### Pension

In 2023, House Bill 1040 was passed, which closes the Main System to employees newly enrolled into the system on January 1, 2025 and later. The state employer contribution for 2026 and later was changed to be the amount sufficient to fund the Main System on actuarial basis, with the amortization of the unfunded liability determined on a level percent of payroll basis over a closed period beginning on January 1, 2026 and ending June 30, 2056.

#### OPEB

Beginning January 1, 2020, members first enrolled in the NDPERS Main System and the Defined Contribution Plan on or after that date will not be eligible to participate in RHIC. Therefore, RHIC will become for the most part a closed plan. There have been no other changes in plan provisions since the previous actuarial valuation as of July 1, 2022.

# NOTE 5: CHANGES OF ASSUMPTIONS - PENSIONS AND OPEB

All actuarial assumptions used in the actuarial valuation as of July 1, 2022 were based on an experience review for the period from July 1, 2014 to July 1, 2019, and were adopted for first use commencing with the actuarial valuation as of July 1, 2020. There have been no changes in actuarial assumptions since the previous actuarial valuation as of July 1, 2022.

# Schedule of Fund Activity – Cash Basis For the Year Ended December 31, 2023

		sh River ntenance		Drain 29A aintenance	Dr	ain 29M		Drain 30		Drain 52	D	rain 67M	C	Drain 70M		Drain 72M	Dr	ain 74M	М	Total aintenance Fund
ASSETS Cash and Cash Equivalents Due From Other Funds Taxes Receivable	\$	- - 1,030	\$	45,057 217,949 36	\$	19,207 - -	\$	50,339 38,956 6	\$	- - 33	\$	- - 205	\$	20,229 - -	\$	4,947.25 - -	\$	16,768 - 320	\$	156,546 256,906 1,628
Total Assets	\$	1,040	\$	263,042	\$	19,214	\$	89,301	\$	33	\$	205	\$	20,229	\$	4,957	\$	17,088	\$	415,107
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES Liabilities	¢	46.991	¢	2.700	¢	25.040	•	6 000	¢		\$		\$	-	¢		\$	0.025	¢	00.000
Accounts Payable Due to Other Funds	\$	46,991 2,716	\$	2,700 -	\$	25,910 -	\$	6,832	\$	- 215,233	\$	- 38,956	\$	-	\$	-	\$	9,935 -	\$	92,368 256,906
Total Liabilities	\$	49,707	\$	2,700	\$	25,910	\$	6,832	\$	215,233	\$	38,956	\$	-	\$	-	\$	9,935	\$	349,273
Deferred Inflows of Resources Taxes Receivable	\$	1,030	\$	36	\$	-	\$	6	\$	33	\$	205	\$	-	\$	_	\$	320	\$	1,628
Total Liabilities and Deferred Inflows of Resources	\$	48,020	\$	2,736	\$	25,910	\$	6,837	\$	33	\$	39,161	\$	-	\$	-	\$	-	\$	350,901
Fund Balances Restricted Unassigned	\$	- (49,696)	\$	260,306		(6,696)	\$	82,464	\$	- (215,233)	\$	- (38,956)		20,229		4,957		6,833 -	\$	374,789 (310,582)
Total Fund Balances	\$	(49,696)	\$	260,306	\$	(6,696)	\$	82,464	\$	(215,233)	\$	(38,956)	\$	20,229	\$	4,957	\$	6,833	\$	64,206
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$	1,040	\$	263,042	\$	19,214	\$	89,301	\$	33	\$	205	\$	20,229	\$	4,957	\$	17,088	\$	415,107

Combining Balance Sheet – Maintenance Fund For the Year Ended December 31, 2023

	 sh River ntenance	-	Drain 29A aintenance	Dr	ain 29M	[	Drain 30	Drain 52	D	rain 67M	Dr	ain 70M	Drain 72M	D	rain 74M	N	Total Maintenance Fund
ASSETS Cash and Cash Equivalents Due From Other Funds Taxes Receivable	\$ - 1,030	\$	45,057 217,949 36	\$	19,207 - 0	\$	50,339 38,956 6	\$ - - 33	\$	- - 205	\$	20,229 - -	\$ 4,947.25 0	\$	16,768 - 320	\$	156,546 256,906 1,628
Total Assets	\$ 1,040	\$	263,042	\$	19,214	\$	89,301	\$ 33	\$	205	\$	20,229	\$ 4,957	\$	17,088	\$	415, 108
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES Liabilities Accounts Payable Due to Other Funds	\$ 46,991 2,716	\$	2,700	\$	25,910 -	\$	6,832	\$ - 215,233	\$	- 38,956	\$	-	\$ -	\$	9,935	\$	92,368 256,906
Total Liabilities	\$ 49,707	\$	2,700	\$	25,910	\$	6,832	\$ 215,233	\$	38,956	\$	-	\$ -	\$	9,935	\$	349,273
Deferred Inflows of Resources Taxes Receivable	 1,030		36		0		6	33		205		-	0		320		1,628
Total Liabilities and Deferred Inflows of Resources	\$ 48,020	\$	2,736	\$	25,910	\$	6,837	\$ 33	\$	39,161	\$	-	\$ 0	\$	-	\$	350,901
Fund Balances Restricted Unassigned	 (49,696)	\$	260,306		(6,696)	\$	82,464	\$ - (215,233)	\$	- (38,956)		20,229	4,957		6,833 -	\$	374,789 (310,582)
Total Fund Balances	\$ (49,696)	\$	260,306	\$	(6,696)	\$	82,464	\$ (215,233)	\$	(38,956)	\$	20,229	\$ 4,957	\$	6,833	\$	64,206
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$ 1,040	\$	263,042	\$	19,214	\$	89,301	\$ 33	\$	205	\$	20,229	\$ 4,957	\$	17,088	\$	415,108

Combining Statement of Revenues, Expenditures and Changes in Fund Balances – Maintenance Fund For the Year Ended December 31, 2023

	Rush I Mainter		Drain 29A aintenance	Dr	rain 29M	D	rain 30	[	Drain 52	Dr	ain 67M	Drain 70N		Drain 7:	2M	Dra	ain 74M	Ма	Total aintenance Fund
REVENUES Taxes	\$ 12	4,493 \$	6,317	¢	8,153	¢	6.589	¢	39.755	¢	5.660	\$ 5.8	34	¢ 3	325	¢	5,246	¢	205,922
Intergovernmental		4,493 \$ 5.673	- 0,517	φ	- 0,155	φ	19,808	φ	- 39,733	φ	5,000 -	φ 3,0	-	φ 3,	-25	φ	5,240	φ	55,480
Interest Income		1,165	8,721		669		2,828		-		-	7	)3		206		587		14,878
Total Revenues	\$ 16	51,331 \$	15,037	\$	8,822	\$	29,225	\$	39,755	\$	5,660	\$ 6,5	37	\$4,	031	\$	5,833	\$	276,281
EXPENDITURES Current																			
Conservation of Natural Resources	\$6	57,251 \$	6,809	\$	28,811	\$	32,925	\$	225,914	\$	3,428	\$ 2,2	18	\$2,	128	\$	12,018	\$	381,503
Reclassify Negative Interest		-	-		-		-		1,963		1,219		-		-		-		3,182
Capital Outlay	3	6,967			-		-		-				-		-		-		36,967
Total Expenditures	\$ 10	4,219 \$	6,809	\$	28,811	\$	32,925	\$	227,877	\$	4,648	\$ 2,2	18	\$2,	128	\$	12,018	\$	421,653
Excess (Deficiency) of Revenues Over Expenditures	\$ 5	57,112 \$	8,228	\$	(19,989)	\$	(3,700)	\$	(188,122)	\$	1,013	\$ 4,3	69	\$1,	902	\$	(6,186)	\$	(145,373)
OTHER FINANCING SOURCES (USES) Transfers Out	\$ (6	57,820) \$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	(67,820)
Total Other Financing Sources (Uses)	\$ (6	57,820) \$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	(67,820)
Net Change in Fund Balances	\$ (1	0,708) \$	8,228	\$	(19,989)	\$	(3,700)	\$	(188,122)	\$	1,013	\$ 4,3	69	\$1,	902	\$	(6,186)	\$	(213, 193)
Fund Balance - January 1	\$ (3	8,989) \$	252,078	\$	13,292	\$	86,164	\$	(27,111)	\$	(39,969)	\$ 15,8	60	\$3,	)55	\$	13,018	\$	277,398
Fund Balance - December 31	\$ (4	9,696) \$	260,306	\$	(6,696)	\$	82,464	\$	(215,233)	\$	(38,956)	\$ 20,2	29	\$4,	957	\$	6,833	\$	64,206

STATE AUDITOR Joshua C. Gallion



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#### REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

#### Independent Auditor's Report

Board of District Commissioners Rush River Cass Water Resource District West Fargo, North Dakota

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, and each major fund of Rush River Water Resource District as of and for the years ended December 31, 2023, and the related notes to the financial statements, which collectively comprise Rush River Water Resource District's basic financial statements, and have issued our report thereon dated June 6, 2024.

#### **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Rush River Water Resource District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Rush River Water Resource District's internal control. Accordingly, we do not express an opinion on the effectiveness of Rush River Water Resource District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control such that there will not be prevented and corrected and corrected and corrected and material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We identified certain deficiencies in internal control, described in the accompanying *schedule of audit findings* as items 2023-001 and 2023-002 to be a material weakness.

Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* - Continued

## **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Rush River Water Resource District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

# Rush River Water Resource District's Response to Findings

Government Auditing Standards requires the auditor to perform limited procedures on Rush River Water Resource District's response to the findings identified in our audit and described in the accompanying *schedule of audit findings*. Rush River Water Resource District's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

/S/

Joshua C. Gallion State Auditor

Bismarck, North Dakota June 6, 2024

Summary of Auditor's Results For the Year Ended December 31, 2023

# **Financial Statements**

Type of Report Issued: Governmental Activities Major Funds	Unmodified Unmodified	
Internal control over financial reporting		
Material weaknesses identified?	X Yes	None Noted
Significant deficiencies identified not considered to be material weaknesses?	Yes	X None Noted
Noncompliance material to financial statements noted?	Yes	X None Noted

Schedule of Audit Findings For the Year Ended December 31, 2023

# 2023-001 – LACK OF SEGREGATION OF DUTIES – MATERIAL WEAKNESS

### Condition

The Rush River Water Resource District has limited personnel responsible for most accounting functions. A lack of segregation of duties exists as limited personnel are responsible to collect and deposit monies, issue checks, send checks to vendors, record receipts and disbursements in journals, maintain the general ledger, create credit memos, and perform bank reconciliations.

# Effect

The lack of segregation of duties increases the risk of material misstatement to the Rush River Water Resource District's financial condition, whether due to error or fraud.

#### Cause

Management has chosen to allocate economic resources to other functions of the Rush River Water Resource District.

#### Criteria

According to the COSO framework, proper internal control surrounding custody of assets, the recording of transactions, reconciling bank accounts and preparation of financial statements dictates that there should be sufficient accounting personnel so duties of employees are properly segregated. The segregation of duties would provide better control over the assets of the district.

# Repeat Finding

Yes.

#### Recommendation

To mitigate the risk associated with this lack of segregation of duties, we recommend the following:

- Financial statements, credit memos, and payroll registers should be reviewed, analyzed, and spot-checked by a responsible official.
- Where possible, segregate the functions of approval, posting, custody of assets, and reconciliation as they relate to any amounts which impact the financial statements.

#### Rush River Water Resource District's Response

We Agree. Rush River Water Resource District will segregate duties when it becomes feasible.

#### 2023-002 – AUDIT ADJUSTMENTS – MATERIAL WEAKNESS

#### Condition

During the audit of Rush River Water Resource District, we proposed adjusting entries to the financial statements in accordance with generally accepted accounting principles (GAAP). The adjustments were approved by management and are reflected in the financial statements.

#### Effect

There is an increased risk of material misstatement to the Rush River Water Resource District's financial statements even though the errors were corrected by management during the audit.

#### Cause

Rush River Water Resource District does not have sufficient procedures in place to ensure an accurate listing of retainage payable which are used in the preparation of its financial statements.

#### Criteria

Rush River Water Resource District is responsible to ensure the financial statements are reliable, free of material misstatements, and in accordance with GAAP.

#### **Repeat Finding**

No.

#### Recommendation

We recommend Rush River Water Resource District review all adjusting entries to the financial statements to properly reflect the financial statements are in accordance with GAAP.

#### Rush River Water Resource District's Response

We Agree. Rush River Water Resource District will review the adjustments needed for presentation in the financial statements.

STATE AUDITOR Joshua C. Gallion



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# **GOVERNANCE COMMUNICATION**

STATE OF NORTH DAKOTA OFFICE OF THE STATE AUDITOR

STATE CAPITOL 600 E. Boulevard Ave. Dept. 117 Bismarck, North Dakota, 58505

June 6, 2024

Board of District Commissioners Rush River Water Resource District West Fargo, North Dakota

We have audited the financial statements of the governmental activities, and each major fund of Rush River Water Resource District, North Dakota, for the year ended December 31, 2023. Professional standards require that we provide you with information about our responsibilities under generally accepted auditing standards (and, if applicable, *Government Auditing Standards* and the Uniform Guidance), as well as certain information related to the planned scope and timing of our audit. We have communicated such information in our letter to you dated March 28, 2024. Professional standards also require that we communicate to you with the following information related to our audit.

#### **Qualitative Aspects of Accounting Practices**

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by Rush River Water Resource District are described in Note 1 to the financial statements. No new accounting policies were adopted and the application of existing policies was not changed during 2023. We noted no transactions entered into by Rush River Water Resource District during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

Accounting estimates are an integral part of the financial statements presented by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimate affecting the governmental activities financial statements were:

Management's estimate of the useful lives of capital assets is based on past history of each classification of capital assets. We evaluated the key factors and assumptions used to develop the useful lives of capital assets in determining that it is reasonable in relation to the financial statements taken as a whole.

#### **Difficulties Encountered in Performing the Audit**

We encountered no significant difficulties in dealing with management in performing and completing our audit.

Governance Communication – Continued For the Year Ended December 31, 2023

## **Corrected and Uncorrected Misstatements**

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are trivial, and report them to the appropriate level of management.

The schedule below lists all misstatements detected as a result of audit procedures that were corrected by management.

	Audit Adjustments			
	Debit	Credit		
Debt Serivce Fund				
To record adjustment for Certified Special Assessment Receivable				
Certified Special Assessment Receivable	141,705	-		
Deferred Inflows - Certified Special Assessments	-	141,705		
Government Wide Adjustments				
To Popped Prior Pariod Adjustment for Cartified Special Assessment Pop	nivabla			

To Record Prior Period Adjustment for Certified Special Assessment Receivable		
Certified Special Assessment Receivable	141,705	-
Net Position	-	141,705

The below schedule summarizes uncorrected misstatements of the financial statements. Management has determined that their effects are immaterial, both individually and in the aggregate, to each opinion unit's financial statements taken as a whole. The uncorrected misstatements or the matters underlying them could potentially cause future period financial statements to be materially misstated, even though, in our judgement, such uncorrected misstatements are immaterial to the financial statements under audit.

#### **General Fund**

To Adjust Intergovernmental Receivables		
Revenue	612	-
Intergovernmental Receivable	-	612

#### **Disagreements with Management**

For purposes of this letter, professional standards define a disagreement with management as a matter, whether or not resolved to our satisfaction, concerning a financial accounting, or reporting matter that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

#### **Management Representations**

We have requested certain representations from management that are included in the management representation letter dated June 6, 2024.

#### Management Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the Rush River Water Resource District's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

#### Other Audit Findings or Issues

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the governmental unit's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

#### **Other Matters**

We applied certain limited procedures to the *management's discussion and analysis*, *budgetary comparison information*, *and notes to the required supplementary information* which are required supplementary information (RSI) that supplements the basic financial statements. Our procedures consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We did not audit the RSI and do not express an opinion or provide any assurance on the RSI.

#### **Restriction on Use**

This information is intended solely for the use of Rush River Water Resource District board members and management of Rush River Water Resource District, and is not intended to be, and should not be, used for any other purpose. We would be happy to meet with you and any member of your staff to discuss any of the items in this letter in more detail if you so desire.

Thank you and the employees of Rush River Water Resource District for the courteous and friendly assistance we received during the course of our audit. It is a pleasure for us to be able to serve Rush River Water Resource District.

/S/

Joshua C. Gallion State Auditor

Bismarck, North Dakota June 6, 2024



NORTH DAKOTA STATE AUDITOR JOSHUA C. GALLION

NORTH DAKOTA STATE AUDITOR'S OFFICE

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