# NEWBURG UNITED SCHOOL DISTRICT #54 NEWBURG, NORTH DAKOTA

AUDITED FINANCIAL STATEMENTS

FOR THE YEAR ENDED JUNE 30, 2023

# TABLE OF CONTENTS

	Pa	age
R	OSTER OF SCHOOL OFFICIALS - UNAUDITED	1
IN	DEPENDENT AUDITOR'S REPORT	2
FI	NANCIAL STATEMENTS	
	Statement of Net Position – Modified Cash Basis	5
	Statement of Activities – Modified Cash Basis	6
	Balance Sheet - Governmental Funds – Modified Cash Basis	7
	Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position	8
	Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds – Modified Cash Basis	9
	Reconciliation of Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances to the Statement of Activities	10
	Notes to the Financial Statements	11
IN	DEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS	25
	Schedule of Findings and Responses	27

# NEWBURG UNITED SCHOOL DISTRICT #54 ROSTER OF SCHOOL OFFICIALS - UNAUDITED AS OF JUNE 30, 2023

Nathan Boll	President
Karlene Wyman	Vice President
Sommer Zimmer	Board Member
Jay Tonneson	Board Member
Jason Blada	Board Member
TJ Streich	Board Member
Lloyd Sund	Board Member
Darcy Lamoureux	Business Manager
Hadlee Brandt	Superintendent

# **Brady**Martz

# **INDEPENDENT AUDITOR'S REPORT**

To the Board of Education Newburg United School District #54 Newburg, North Dakota

## **Report on the Audit of the Financial Statements**

## Opinions

We have audited the accompanying modified cash basis financial statements of the governmental activities and each major fund of the Newburg United School District #54, as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash basis financial position of the governmental activities, and each major fund of Newburg United School District #54, as of June 30, 2023, and the respective changes in modified cash basis financial position for the year then ended in accordance with the modified cash basis of accounting described in Note 2.

### Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Newburg United School District #54 and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Emphasis of Matter**

### **Basis of Accounting**

We draw attention to Note 2 of the financial statements, which describes the basis of accounting. The financial statements are prepared using the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

# **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note 2; this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

## Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance under the modified cash basis of accounting and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Newburg United School District #54's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Newburg United School District #54's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

## **Other Information**

Management is responsible for the other information included on page one. The other information comprises the Roster of School Officials but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated August 31, 2023 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Porady Martz

BRADY, MARTZ & ASSOCIATES, P.C. GRAND FORKS, NORTH DAKOTA

August 31, 2023

# NEWBURG UNITED SCHOOL DISTRICT #54 STATEMENT OF NET POSITION MODIFIED CASH BASIS JUNE 30, 2023

ASSETS	Governmental Activities				
Current Assets:					
Cash	\$	1,223,754			
Total Current Assets		1,223,754			
Non-Current Assets:					
Capital Assets		3,697,780			
Less Accumulated Depreciation		1,502,992			
Total Non-Current Assets		2,194,788			
TOTAL ASSETS		3,418,542			
NET POSITION					
Net Investment in Capital Assets		2,194,788			
Restricted for Grant		27,492			
Restricted for Student Activities		61,293			
Restricted for Capital Projects		249,460			
Unrestricted		885,509			
TOTAL NET POSITION	\$	3,418,542			

## NEWBURG UNITED SCHOOL DISTRICT #54 STATEMENT OF ACTIVITIES MODIFIED CASH BASIS FOR THE YEAR ENDED JUNE 30, 2023

Functions/Programs		Expenses		Charges for Services		perating ants and htributions	Net (Expense) Revenue and Changes in Net Position		
GOVERNMENTAL ACTIVITIES Business Support Services Instructional Support Services Administration Operations and Maintenance Transportation Regular Instruction Special Education Vocational Education Extra-Curricular Activities Food Services	\$	116,706 151,333 359,607 326,965 203,256 997,307 202,128 115,026 92,502 145,096	6	- - - 5,927 - 1,916 1,120	\$	- 105,000 - 84,758 253,328 23,742 1,900 - 63,164	\$	(116,706) (46,333) (359,607) (326,965) (118,498) (743,979) (72,459) (113,126) (30,586) (40,812)	
Interest and Fees on Long-Term Debt TOTAL GOVERNMENTAL ACTIVITIES	\$	3,359 2,713,285	\$ 208	-	\$	531,892		(3,359) (1,972,430)	
GENERAL REVENUES Property Taxes, Levied for General Purposes Property Taxes, Levied for Capital Projects Aids and Payments from the State Oil and Gas Gross Production Taxes Unrestricted Investment Earnings Other Revenues						702,553 98,571 1,193,510 82,182 13,666 6,027			
	ТО	TAL GENER	AL REVI	ENUES				2,096,509	
	Ch	ange in Net P	osition					124,079	
	Ne	t Position - Bo	eginning					3,294,463	
	Ne	t Position - Ei	nding				\$	3,418,542	

## NEWBURG UNITED SCHOOL DISTRICT #54 BALANCE SHEET – GOVERNMENTAL FUNDS MODIFIED CASH BASIS JUNE 30, 2023

							Total
	(	General	Building	Foo	d Service	Go	vernmental
ASSETS		Fund	Fund		Fund		Funds
Cash	\$	934,989	\$ 249,460	\$	39,305	\$	1,223,754
TOTAL ASSETS	\$	934,989	\$ 249,460	\$	39,305	\$	1,223,754
FUND BALANCES							
Restricted	\$	88,785	\$ 249,460	\$	-	\$	338,245
Assigned		-	-		39,305		39,305
Unassigned		846,204	 		-		846,204
TOTAL FUND BALANCES		934,989	 249,460		39,305		1,223,754
TOTAL LIABILITIES AND FUND BALANCES	\$	934,989	\$ 249,460	\$	39,305	\$	1,223,754

## NEWBURG UNITED SCHOOL DISTRICT #54 RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION AS OF JUNE 30, 2023

Total fund balance - governmental funds	\$ 1,223,754	ł
Amounts reported for governmental activities in the statement of net	position are different because:	
Capital assets used in governmental activities are not financial resor therefore are not reported as assets in governmental funds. Cost Less: Accumulated Depreciation Net	urces and, \$ 3,697,780 	3
Net Position - Governmental Activities	\$ 3,418,542	2

## NEWBURG UNITED SCHOOL DISTRICT #54 STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -GOVERNMENTAL FUNDS – MODIFIED CASH BASIS FOR THE YEAR ENDED JUNE 30, 2023

	General Fund	Building Fund	Food Service Fund	Total Governmental Funds
REVENUES Local Property Taxes	\$ 702,553	\$ 98,571	\$ -	\$ 801,124
Other Local Sources	432,907	φ 50,571	φ 41,120	474,027
Revenue from State Sources	1,278,268	-	555	1,278,823
Revenue from Federal Sources	207,115	-	62,609	269,724
Interest	9,905	3,723	38	13,666
TOTAL REVENUES	2,630,748	102,294	104,322	2,837,364
EXPENDITURES				
Current:	440 700			440 700
Business Support Services	116,706	-	-	116,706
Instructional Support Services Administration	151,333 359,607	-	-	151,333 359,607
Operations and Maintenance	184,618	- 37,148	-	221,766
Transportation	161,743	-	_	161,743
Regular Instruction	997,307	-	-	997,307
Special Education	202,128	-	-	202,128
Vocational Education	115,026	-	-	115,026
Extra-Curricular Activities	92,502	-	-	92,502
Food Services	79,897	-	65,199	145,096
Debt Service:				
Principal Retirement	-	137,443	-	137,443
Interest and Fees on Long-Term Debt		3,359		3,359
TOTAL EXPENDITURES	2,460,867	177,950	65,199	2,704,016
Excess (Deficiency) of Revenues	169,881	(75,656)	39,123	133,348
Over Expenditures				
OTHER FINANCING SOURCES (USES)				
Transfers In	20,000	-	-	20,000
Transfers Out			(20,000)	(20,000)
TOTAL OTHER FINANCING SOURCES (USES)	20,000		(20,000)	
Net Change in Fund Balances	189,881	(75,656)	19,123	133,348
Fund Balances - Beginning of Year	745,108	325,116	20,182	1,090,406
Fund Balances - End of Year	\$ 934,989	\$ 249,460	\$ 39,305	\$ 1,223,754

## NEWBURG UNITED SCHOOL DISTRICT #54 RECONCILIATION OF GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2023

Total net change in fund balances - Governmental Funds	\$	133,348
Amounts reported for Governmental Activities in the Statement of Activities are d	ifferen	t because:
Capital outlays are reported in governmental funds as expenditures. However, in statement of activities, the cost of those assets is allocated over the useful lives depreciation expense. In the current period, these amounts are:		
Depreciation Expense		(146,712)
Repayment of long-term debt is reported as an expenditure in governmental funds. However, the repayment reduces long-term		
liabilities in the statement of net position.		137,443
Change in Net Position - Governmental Activities	\$	124,079

## NOTE 1 SUMMARY OF THE SCHOOL DISTRICT AND REPORTING ENTITY

## **Reporting Entity**

The Newburg United School District #54 operates the public schools in the City of Newburg, North Dakota. There is one elementary school and one junior/senior high school that is enclosed in one building.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of an organization's governing body and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources. Component units may also include organizations that are fiscally dependent on the District. Fiscal dependence can include the District's approval of the budget, issuance of debt, and/or levying of taxes for the organization.

Based on these criteria, there are no component units to be included within the District's reporting entity.

## NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the Newburg United School District #54 (District) have been prepared on a modified cash basis of accounting. The modified cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the District's accounting policies are described below.

### **Basis of Presentation:**

The District's basic financial statements consist of government-wide statements and fund financial statements.

### **Government-Wide Financial Statements:**

The government-wide financial statements consist of a Statement of Net Position and a Statement of Activities. These statements display information about the District as a whole.

The Statement of Net Position presents the financial condition of the governmental activities of the District at year-end.

The Statement of Activities presents a comparison between direct expenses and program revenues for each program or function of the District's governmental activities. The statement identifies the extent to which each governmental function is self-financing or drawing from the general revenues of the District. Direct expenses are expenses that are specifically associated with a service, program or department. The direct expenses are clearly identifiable to a particular function. Program revenues include charges to recipients for goods or services offered by the program, grants and contributions that are restricted to meet the operational or capital requirements of a particular program. Revenues, which are not classified as program revenues, are presented as general revenues of the District.

As a general rule, the effect of inter-fund activity has been eliminated from the District-wide statements.

The Government-wide financial statements do not include fiduciary funds of component units that are fiduciary in nature.

## Fund Financial Statements:

In order to aid financial management and to demonstrate legal compliance, the District segregates transactions related to certain functions or activities in separate funds, including its fiduciary funds. Separate statements for each fund category – governmental and fiduciary – are presented. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The focus of the governmental fund financial statements is on major funds. Each major fund is presented as a separate column in the fund financial statements. Non-major funds are aggregated and presented in a single column.

### Fund Accounting

The District's funds consist of the following:

### Governmental Funds:

Governmental funds are utilized to account for most of the District's governmental functions. The reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purpose for which they may or must be used. The District's major governmental funds are as follows:

### **General Fund**

This fund is the general operating fund of the District. It accounts for all financial resources except those legally or administratively required to be accounted for in other funds, including the Student Activity Fund.

### **Building Fund**

The Building fund is used to account for building construction and repairs.

### Food Service Fund

This Food Service fund is used to account for the accumulation of revenue and proceeds and for the payments of expenditures related to the providing of meals at the District.

### Non-major Governmental Funds:

Typically, aggregated information for the non-major funds is reported in a single column in the fund financial statements; currently, however, all funds for the District are considered major in the fund financial statements so there are no non-major funds in the District's financial statements.

### Measurement Focus and Basis of Accounting

### **Measurement Focus:**

#### Government-wide Financial Statements:

The government-wide financial statements are prepared using the economic resources measurement focus, within the limitations of the modified cash basis of accounting. All assets, deferred inflows and outflows of resources, and liabilities associated with the operation of the District are included in the statement of net position.

#### Fund Financial Statements:

The governmental funds are accounted for by using a flow of current financial resources measurement focus or the economic resources measurement focus, as applied to the modified cash basis of accounting. Under this measurement focus, only current assets and current liabilities are generally included on the balance sheet. The statement of revenues, expenditures, and changes in fund balance reports on the sources and uses of current financial resources.

The current financial resources measurement focus differs from the manner which the governmental activities of the government-wide financial statements are prepared. Due to the difference, the District's financial statements include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for government funds.

### **Basis of Accounting:**

The basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements.

In the government-wide statement of net position and statement of activities, activities are presented using the modified cash basis of accounting. This basis of accounting recognizes assets, liabilities, net assets/fund equity, revenues and expenditures when they result from cash transactions with a provision for long-term debt and depreciation in the government-wide statements. This basis is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

As a result of the use of this modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

If the District utilized the basis of accounting recognized as generally accepted, the fund financial statements for governmental funds would use the modified accrual basis of accounting. All government-wide financial statements would be presented on the accrual basis of accounting.

Under the terms of grant agreements, the District funds certain programs by a combination of specific cost-reimbursement grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net position available to finance the program. It is the District's policy to first apply cost-reimbursement grant resources to such programs, and then by general revenues.

## **Budgets and Budgetary Accounting:**

The District's Board follows the procedures established by North Dakota law for the budgetary process. The governing body of each School District, annually on or before the last day of July must levy taxes. The governing body of the School District may amend its tax levy and budget for the current fiscal year on or before the tenth day of October of each year. Taxes for School District purposes must be based upon an itemized budget statement which must show the complete expenditure by program of the District for the current fiscal year and the sources of the revenue from which it is to be financed. The School Board, in levying taxes, is limited by the amount necessary to be raised for the purpose of meeting the appropriations included in the school budget of the current fiscal year.

The District follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1. Based upon available financial information and requests by the school board, the superintendent and business manager prepare the school district budget. The budget is prepared for the general fund on the modified cash basis of accounting.
- 2. The Board reviews the preliminary budget, may make revisions, and adopts the preliminary budget and submits to the county auditor on or before August 10<sup>th</sup> of each year. The final budget is then filed with the county auditor by October 10<sup>th</sup> of each year.
- 3. The budget may be amended during the year for any revenues and appropriations not anticipated at the time the budget was prepared, except no amendment changing the taxes levied can be made after October 10<sup>th</sup> of each year. The budget amounts shown in the financial statements are the final authorized amounts.
- 4. All appropriations lapse at the close of the District's fiscal year. The balance of the appropriation reverts back to each respective fund and is available for future appropriation.

### Cash and Cash Equivalents:

The District included amounts in demand deposits to be cash equivalents.

#### Investments:

Investments are recorded at market value. North Dakota State statute authorizes school districts to invest their surplus funds in: a) Bonds, treasury bills and notes, or other securities that are a direct obligation of, or an obligation insured or guaranteed by, the treasury of the United States, or its agencies, instrumentality's, or organizations created by an act of Congress, b) Securities sold under agreements to repurchase, written by a financial institution in which the underlying securities for the agreement to repurchase are of the type listed above, c) Certificates of Deposit fully insured by the Federal Deposit Insurance Corporation of the state, d) Obligations of the state.

#### Fair Value Measurements:

The Organization accounts for all assets and liabilities that are being measured and reported on a fair value basis in accordance with GAAP. GAAP defines fair value, establishes a framework for measuring fair value and expands disclosure about fair value measurements.

When fair value measurements are required, various data is used in determining those values. This statement requires that assets and liabilities that are carried at fair value must be classified and disclosed in the following levels based on the nature of the data used.

- Level 1: Quoted market prices in active markets for identical assets or liabilities.
- Level 2: Observable market based inputs or unobservable inputs that are corroborated by market data.
- Level 3: Unobservable inputs that are not corroborated by market data.

### **Capital Assets:**

General capital assets result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported as assets in the fund financial statements. All capital assets are recorded at cost (or estimated historical cost). The assets are updated for additions and retirements during the District's fiscal year. The District has established a capitalization threshold of \$7,500. Donated capital assets are recorded at their acquisition values at the date received. The District does not have any infrastructure assets. Improvements that significantly extend the useful life of the asset are also capitalized.

The District's construction in progress costs are capitalized but not depreciated. All the remaining capital assets are depreciated over their estimated useful lives on a straight-line basis. The District has established the following useful lives:

Buildings and Improvements	30 Years
Vehicles	5 Years
Equipment	7 Years

## Long-Term Obligations:

In the government-wide financial statements, long term debt and other long term obligations are reported as liabilities in the governmental activities statement of net position.

In the fund financial statements, governmental fund types recognize bond premiums, discounts and issuance costs in the current period. The face amount of the debt is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs are reported as debt service expenditures.

### Fund Balance Classifications:

In the fund financial statements, governmental funds report aggregate amounts for five classifications of fund balances based on the constraints imposed on the use of these resources. The non-spendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form – prepaid items or inventories; or (b) legally or contractually required to be maintained intact.

The spendable portion of the fund balance comprises the remaining four classifications: restricted, committed, assigned, and unassigned.

*Restricted* – This classification reflects the constraints imposed on resources either (a) externally by creditors, grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

*Committed* – These amounts can only be used for specific purposes pursuant to constraints imposed by formal resolutions or ordinances of the school board-the District's highest level of decision making authority. Those committed amounts cannot be used for any other purpose unless the school board removes the specified use by taking the same type of action imposing the commitment. This classification also includes contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned – This classification reflects the amounts constrained by the District's "intent" to be used for specific purposes, but are neither restricted nor committed. The school board and superintendent have the authority to assign amounts to be used for specific purposes. Assigned fund balances include all remaining amounts (except negative balances) that are reported in governmental funds, other than the General Fund, that are not classified as non-spendable and are neither restricted nor committed.

*Unassigned* – This fund balance is the residual classification for the General Fund. It is also used to report negative fund balances in other governmental funds.

When both restricted and unrestricted resources are available for use, the District's preference is to first use restricted resources, then unrestricted resources—committed, assigned, and unassigned—in order as needed.

The school board has not set a General Fund minimum fund balance.

## Net Position:

Net position represents the difference between (a) assets and deferred outflows of resources and (b) liabilities and deferred inflows of resources in the District's financial statements. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any long-term debt attributable to the acquisition, construction, or improvement of those assets. Unrestricted Net Position is the net amount of assets and liabilities that are not included in the determination of net investment in capital assets or the restricted component of net position.

### Inter-fund Activity:

In the governmental fund statements, transactions that constitute reimbursements to a fund for expenditures initially made from it that are properly applicable to another fund, are recorded as expenditures in the reimbursing fund and as reductions of expenditures in the fund that is reimbursed.

All other interfund transactions, except reimbursements, are reported as transfers. Nonrecurring or nonroutine permanent transfers of equity are reported as residual equity transfers. All other interfund transfers are reported as operating transfers.

In the government-wide financial statements, interfund transactions have been eliminated.

## **Revenue Recognition - Property Taxes:**

Property taxes attach as an enforceable lien on property January 1 and may be paid in two installments. The first installment includes one half of the real estate taxes and all the special assessments and the second installment is the balance of the real estate taxes. A five percent reduction is allowed if paid by February 15. Penalty and interest are added March 15 if the first half of the taxes have not been paid. Additional penalties are added October 15, if not paid. Taxes are collected by the county and usually remitted monthly to the School District.

### Estimates:

The preparation of the financial statements in conformity with the modified cash basis of accounting used by the District requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

### **Expenses and Expenditures:**

Governmental funds accounting measurement focus is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recorded in the fiscal year in which the related fund liability is incurred. Under the modified cash basis of accounting, expenses are recorded when paid.

## NOTE 3 CASH AND CASH EQUIVALENTS

### Custodial Credit Risk – Deposits:

In accordance with North Dakota laws, the District maintains deposits at a depository authorized by the School Board. The depository is a member of the Federal Reserve System.

North Dakota laws require that all public deposits be protected by insurance, surety bond, or collateral. The market value of collateral pledged must equal 110 percent of the deposits not covered by insurance or bonds.

Authorized collateral includes bills, notes, or bonds issued by the United State government, its agencies or instrumentalities, all bonds and notes guaranteed by the United States government, Federal Land Bank bonds, notes, warrants, and certificates of indebtedness, insured certificates of deposit, shares of investment companies registered under the Investment Companies Act of 1940, and all other forms of securities issued by the State of North Dakota, its boards, agencies, instrumentalities, or by any District, District, township, school district, park district, or other political subdivision of the State of North Dakota whether payable from special revenues or supported by the full faith and credit of the issuing body and bonds issued by another state of the United States, or such other securities approved by the banking board.

At June 30, 2023, the carrying amount of the District's deposits was \$1,223,754 and the bank balances were \$1,366,987. Of the bank balances, \$600,952 was covered by Federal Depository Insurance and the remaining \$766,035 was collateralized with securities held by the pledging financial institution's agent in the government's name.

### Credit Risk:

The District may also invest idle funds as authorized by North Dakota laws, as follows:

- a. Bonds, treasury bills and notes, or other securities that are a direct obligation of, or an obligation insured or guaranteed by the treasury of the United States, or its agencies, instrumentalities, or organizations created by an act of Congress.
- b. Securities sold under agreements to repurchase, written by a financial institution in which the underlying securities for the agreement to repurchase are of the type listed above.
- c. Certificates of Deposit fully insured by the Federal Deposit Insurance Corporation or the state.
- d. Obligations of the state.

#### **Interest Rate Risk:**

The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

### **Concentration of Credit Risk:**

The District places no limit on the amount the District may invest in any one issuer.

# NOTE 4 CAPITAL ASSETS

The following is a summary of changes in the capital asset during the year:

Governmental Activities	Balance July 1, 2022	Additions	Additions Disposals	
Capital Assets Being Depreciated				
Buildings and Improvements	\$3,108,227	\$ -	\$-	\$ 3,108,227
Vehicles and Equipment	589,553	-	-	589,553
Total Capital Assets Being Depreciated	3,697,780	-	-	3,697,780
Less Accumulated Depreciation				
Buildings and Improvements	979,893	87,692	-	1,067,585
Vehicles and Equipment	376,387	59,020		435,407
Total Accumulated Depreciation	1,356,280	146,712	-	1,502,992
Net Capital Assets Being Depreciated	2,341,500	(146,712)		2,194,788
Net Capital Assets for Governmental Activities	\$2,341,500	\$ (146,712)	\$ -	\$ 2,194,788

In the governmental activities statement of activities, depreciation expense was charged to the following governmental functions:

	De	preciation
Operations and Maintenance	\$	105,199
Transportation		41,513
Total	\$	146,712

## **NOTE 5 FUND BALANCES**

At June 30, 2023, a summary of the governmental fund balance classifications are as follows:

	General Fund		Building Fund		Food Service		Total	
Restricted for:								
Grant	\$	27,492	\$	-	\$	-	\$	27,492
Student Activities		61,293		-		-		61,293
Capital Projects		-		249,460		-		249,460
Assigned to:								
Food Service		-		-		39,305		39,305
Unassigned								
General Fund		846,204		-		-		846,204
Total	\$	934,989	\$	249,460	\$	39,305	\$1	,223,754
	-							

## NOTE 6 LONG-TERM DEBT

The long term debt obligations at year-end and changes in long term liabilities are summarized as follows:

	Balance 7/1/2022	Additions	Retirements	Balance 6/30/2023	Due in One Year
Notes Payable - HVAC improvements	\$ 137,443	<u>\$</u> -	\$ 137,443	\$	<u>\$</u> -

Interest expense was \$3,359 for the year ended June 30, 2023.

The note payable is generally liquidated by the building fund.

The District has made several early payments since the inception of this note and final payment was made during the year ended June 30, 2023.

## NOTE 7 DEFINED BENEFIT PENSION PLANS - STATEWIDE

### North Dakota Teacher's Fund For Retirement

The school district contributes to the North Dakota Teachers Fund for retirement (TFFR), a costsharing multiple-employer defined benefit pension plan administered by the State of North Dakota. TFFR provides for retirement, disability and survivor benefits to plan members and beneficiaries. Benefit and contribution provisions are administered in accordance with chapter 15-39.1 of the North Dakota Century Code. TFFR issues a publicly available financial report that includes financial statements and required supplementary information for TFFR. Detailed information about the report may be obtained on the TFFR website https://www.rio.nd.gov/newsletters-reports.

Plan members are required to contribute 11.75% of their annual covered salary and the District is required to contribute 12.75% of the annual covered salary. The contribution requirements of plan members and the District are established and may be amended by the State legislature. The District has elected to pay both the employer and employee contribution requirements. The District has elected to cover the employee portion of the TFFR contribution. The District's contributions to TFFR for the fiscal year ended June 30, 2023 was \$208,461.

## North Dakota Public Employees Retirement System

The school district contributes to the North Dakota Public Employees Retirement System (NDPERS). NDPERS is a cost-sharing multiple-employer defined benefit pension plan that covers substantially all employees of the State of North Dakota, its agencies and various participating political subdivisions. NDPERS provides for pension, death and disability benefits. The cost to administer the plan is financed through the contributions and investment earnings of the plan. Responsibility for administration of the NDPERS defined benefit pension plan is assigned to a Board comprised of nine members. The Board consists of a Chairman, who is appointed by the Governor; one member appointed by the Attorney General; one member appointed by the State Health Officer; three members elected by the active membership of the NDPERS system, one member elected by the retired public employees and two members of the legislative assembly appointed by the chairman of the legislative management. Detailed information about the report may be obtained on the NDPERS website <a href="https://www.ndpers.nd.gov/about/financial-actuarial-reports">https://www.ndpers.nd.gov/about/financial-actuarial-reports</a>.

Plan members are required to contribute 7% of their annual covered salary and the District is required to contribute 7.12% of the annual covered salary. For members hired on or after January 1, 2020, member contribution rates are 7% and employer contribution rates are 8.26% of covered compensation. The contribution requirements of plan members and the District are established and may be amended by the State legislature.

The District's contributions to NDPERS for the fiscal year ended June 30, 2023 was \$28,085.

## NOTE 8 RISK MANAGEMENT

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

In 1986, state agencies and political subdivisions of the State of North Dakota joined together to form the North Dakota Insurance Reserve Fund (NDIRF), a public entity risk pool currently operating as a common risk management and insurance program for the state and over 2,000 political subdivisions. The District pays an annual premium to NDIRF for its general liability, auto, boiler and machinery, accident and inland marine insurance coverage. The coverage by NDIRF is limited to losses of one million dollars per occurrence.

The District has workers compensation with the Workforce, Safety and Insurance and purchases commercial insurance for personal property, building, inland marine, and boiler and machinery.

The State Bonding Fund currently provides the District with blanket fidelity bond coverage in the amount of \$1,000,000 for its employees. The State Bonding fund does not currently charge any premium for this coverage.

Settled claims resulting from these risks have not exceeded insurance coverage in any of the past three fiscal years.

## NOTE 9 CONTINGENT LIABILITIES

The District participates in numerous state and federal grant programs, which are governed by various rules and regulations of the grantor agencies. Costs charged to the respective grant programs are subject to audit and adjustment by the grantor agencies; therefore, to the extent that the District has not complied with the rules and regulations governing the grants, refunds of any money received may be required. In the opinion of the District, there are no significant contingent liabilities relating to compliance with the rules and regulations governing the respective grants; therefore, no provision has been recorded in the accompanying financial statements for such contingencies.

## NOTE 10 NON-MONETARY TRANSACTIONS

The District receives food commodities from the federal government to subsidize its hot lunch program. The market value of commodities received for the year ended June 30, 2023 was \$5,665.

### NOTE 11 TRANSFERS

During the year ended June 30, 2023, the District transferred \$20,000 from the Food Service Fund to the General Fund for excess funds present in the Food Service fund due to the General Fund incurring expenditures for food service related payroll and other expenses.

## NOTE 12 NEW PRONOUNCEMENTS

GASB Statement No. 99, Omnibus 2022, provides guidance on the following accounting matters:

- Classification and reporting of derivative instruments within the scope of Statement No. 53, *Accounting and Financial Reporting for Derivative Instruments*, that do not meet the definition of either an investment derivative instrument or a hedging derivative instrument.
- Clarification of provisions in Statement No. 87, *Leases*, as amended, related to the determination of the lease term, classification of a lease as a short-term lease, recognition and measurement of a lease liability and a lease asset, and identification of lease incentives.
- Clarification of provisions in Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*, related to (a) the determination of the public-private and public-public partnership (PPP) term and (b) recognition and measurement of installment payments and the transfer of the underlying PPP asset.
- Clarification of provisions in Statement No. 96, *Subscription-Based Information Technology Arrangements*, related to the subscription-based information technology arrangement (SBITA) term, classification of a SBITA as a short-term SBITA, and recognition and measurement of a subscription liability.
- Extension of the period during which the London Interbank Offered Rate (LIBOR) is considered an appropriate benchmark interest rate for the qualitative evaluation of the effectiveness of an interest rate swap that hedges the interest rate risk of taxable debt.
- Accounting for the distribution of benefits as part of the Supplemental Nutrition Assistance Program (SNAP).

- Disclosures related to nonmonetary transactions.
- Pledges of future revenues when resources are not received by the pledging government.
- Clarification of provisions in Statement No. 34, *Basic Financial Statements— and Management's Discussion and Analysis—for State and Local Governments*, as amended, related to the focus of the government-wide financial statement.
- Terminology updates related to certain provisions of Statement No. 63, *Financial* Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position.
- Terminology used in Statement 53 to refer to resource flows statements.

The requirements of this statement are effective as follows:

- The requirements related to extension of the use of LIBOR, accounting for SNAP distributions, disclosures of nonmonetary transactions, pledges of future revenues by pledging governments, clarification of certain provisions in Statement 34, as amended, and terminology updates related to Statement 53 and Statement 63 are effective upon issuance.
- The requirements related to leases, PPPs, and SBITAs are effective for fiscal years beginning after June 15, 2022, and all reporting periods thereafter.
- The requirements related to financial guarantees and the classification and reporting of derivative instruments within the scope of Statement 53 are effective for fiscal years beginning after June 15, 2023, and all reporting periods thereafter.

GASB Statement No. 100, Accounting Changes and Error Corrections – An Amendment of GASB Statement No. 62, provides guidance on accounting and financial reporting requirements for accounting changes and error corrections. Statement requires that (a) changes in accounting principles and error corrections be reported retroactively by restating prior periods, (b) changes to or within the financial reporting entity be reported by adjusting beginning balances of the current period, and (c) changes in accounting estimates be reported prospectively by recognizing the change in the current period. The requirements of this Statement for changes in accounting principles apply to the implementation of a new pronouncement in absence of specific transition provisions in the new pronouncement. This Statement also requires that the aggregate amount of adjustments to and restatements of beginning net position, fund balance, or fund net position, as applicable, be displayed by reporting unit in the financial statements.

This Statement requires disclosure in notes to financial statements of descriptive information about accounting changes and error corrections, such as their nature. In addition, information about the quantitative effects on beginning balances of each accounting change and error correction should be disclosed by reporting unit in a tabular format to reconcile beginning balances as previously reported to beginning balances as restated. The requirements of this Statement are effective for accounting changes and error corrections made in fiscal years beginning after June 15, 2023, and all reporting periods thereafter. Earlier application is encouraged.

GASB Statement No. 101, Compensated Absences, provides guidance on the recognition and measurement guidance for compensated absences. This Statement requires that liabilities for compensated absences be recognized for (1) leave that has not been used and (2) leave that has been used but not yet paid in cash or settled through noncash means. A liability should be recognized for leave that has not been used if (a) the leave is attributable to services already rendered, (b) the leave accumulates, and (c) the leave is more likely than not to be used for time off or otherwise paid in cash or settled through noncash means. This Statement also requires that a liability for specific types of compensated absences not be recognized until the leave is used. This Statement also establishes guidance for measuring a liability for leave that has not been used, generally using an employee's pay rate as of the date of the financial statements. A liability for leave that has been used but not yet paid or settled should be measured at the amount of the cash payment or noncash settlement to be made. Certain salary-related payments that are directly and incrementally associated with payments for leave also should be included in the measurement of the liabilities. This Statement amends the existing requirement to disclose the gross increases and decreases in a liability for compensated absences to allow governments to disclose only the net change in the liability (as long as they identify it as a net change). In addition, governments are no longer required to disclose which governmental funds typically have been used to liquidate the liability for compensated absences. The requirements of this Statement are effective for fiscal years beginning after December 15, 2023, and all reporting periods thereafter. Earlier application is encouraged.

Management has not yet determined the effect these statements will have on the District's financial statements.

# NOTE 13 SUBSEQUENT EVENTS

No significant events occurred subsequent to the District's year end. Subsequent events have been evaluated through August 31, 2023, which is the date these financial statements were available to be issued.

# **Brady**Martz

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Education Newburg United School District #54 Newburg, North Dakota

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of Newburg United School District #54 as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated August 31, 2023. Our report disclosed that, as described in Note 2 to the financial statements, the District prepares its financial statements on the modified cash basis of accounting, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

## **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Newburg United School District #54's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We identified certain deficiencies in internal control, described in the accompanying schedule of findings and responses as items 2023-001 and 2023-002 that we consider to be significant deficiencies.

## **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Newburg United School District #54's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Governmental Auditing Standards*.

## The District's Response to Findings

*Government Auditing Standards* requires the auditor to perform limited procedures on Newburg United School District #54's responses to the findings identified in our audit and described in the accompanying schedule of findings and responses. The District's responses were not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the responses.

### Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Porady Martz

BRADY, MARTZ & ASSOCIATES, P.C. GRAND FORKS, NORTH DAKOTA

August 31, 2023

## **2023-001** Finding Segregation of Duties

### Criteria

An appropriate system of internal controls maintains proper segregation of duties to provide reasonable assurance that transactions are handled appropriately.

## Condition

The District has one employee who is responsible for most accounting functions. The business manager collects monies, issues checks, sends checks to vendors, records receipts and disbursements in journals, maintains the general ledger, and prepares financial reports.

## Cause

There is one employee for multiple functions such as executing and recording transactions.

## Effect

Lack of segregation of duties leads to limited degree of internal control.

## Recommendation

We recommend the District review its internal controls over accounting functions to determine if additional procedures can be implemented that are cost effective. The board should constantly be aware of this condition. Compensating controls that mitigate the related risks could be (or are) provided through appropriate oversight of the performance of these functions and review of the financial reports by individuals with knowledge of current operations and accounting principles.

### View of Responsible Officials and Planned Corrective Actions

Some procedures to promote segregation of duties have been implemented. Funds are counted by other individuals prior to being given to the Business Manager to receipt and deposit at the financial institution. The Superintendent reviews bills before payments are made. The Board reviews and approves all checks written. The District will segregate other duties when feasible.

### NEWBURG UNITED SCHOOL DISTRICT #54 SCHEDULE OF FINDINGS AND RESPONSES - CONTINUED FOR THE YEAR ENDED JUNE 30, 2023

#### 2023-002 Finding Financial Statement Preparation

#### Criteria

An appropriate system of internal controls requires the District to prepare financial statements in compliance with accounting principles generally accepted in the United States of America.

#### Condition

The District's personnel prepare periodic financial information for internal use that meets the needs of management and the Board of Education. However, the District currently does not prepare financial statements, including accompanying note disclosures, as required by accounting principles generally accepted in the United States of America. The District has elected to have the auditors assist in the preparation of the financial statements and notes.

#### Cause

The District elected to not allocate resources for the preparation of the financial statements.

#### Effect

There is an increased risk of material misstatement to the District's financial statements.

#### Recommendation

We recommend the District consider the additional risk of having the auditors assist in the preparation of the financial statements and note disclosures and consider preparing them in the future. As a compensating control the District should establish an internal control policy to document the annual review of the financial statements and schedules and to review a financial statement disclosure checklist.

### View of Responsible Officials and Planned Corrective Actions

The District will continue to have the auditor prepare the financial statements. It is currently not cost-effective for management to perform the preparation.