

# **AUDIT REPORT**

CITY OF KULM  
Kulm, North Dakota

For the Year Ended December 31, 2023

**RATH & MEHRER, P.C.**  
CERTIFIED PUBLIC ACCOUNTANTS

CITY OF KULM  
Kulm, North Dakota

TABLE OF CONTENTS  
For the Year Ended December 31, 2023

	<u>Page (s)</u>
Officials	1
Independent Auditor's Report	2 - 4
<b>BASIC FINANCIAL STATEMENTS</b>	
Statement of Net Position – Modified Cash Basis	5
Statement of Activities – Modified Cash Basis	6
Balance Sheet – Modified Cash Basis – Governmental Funds	7
Reconciliation of Governmental Funds Balance Sheet to the Statement of Net Position – Modified Cash Basis	8
Statement of Revenues, Expenditures, and Changes in Fund Balances – Modified Cash Basis – Governmental Funds	9
Reconciliation of the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances to the Statement of Activities – Modified Cash Basis	10
Statement of Net Position – Modified Cash Basis – Proprietary Funds	11
Statement of Revenues, Expenses and Changes in Fund Net Position – Modified Cash Basis – Proprietary Funds	12
Statement of Cash Flows – Modified Cash Basis – Proprietary Funds	13
Notes to the Financial Statements	14 - 24
<b>SUPPLEMENTARY INFORMATION</b>	
Budgetary Comparison Schedules – Modified Cash Basis	
General Fund	25
Highway Fund	26
City Share of Specials Fund	27
City Sales Tax Fund	28
Notes to the Budgetary Comparison Schedules	29
Schedule of Fund Activity Arising from Cash Transactions	30
Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards	31 - 32
Schedule of Findings and Responses	33 - 34

CITY OF KULM  
Kulm, North Dakota

CITY OFFICIALS  
December 31, 2023

Dale Gackle	Mayor
Layton Johnson	Council President
Ben Pesek	Council Vice President
Joshua Gackle	Council Member
Zeb Mahin	Council Member
Angie Holmgren	Auditor

# Rath & Mehrer, P.C.

Certified Public Accountants

Jayson Rath, CPA  
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## INDEPENDENT AUDITOR'S REPORT

Governing Board  
City of Kulm  
Kulm, North Dakota

### **Report on the Audit of Financial Statements**

#### **Opinions**

We have audited the modified cash basis financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Kulm as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the city's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective modified cash basis financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the city as of December 31, 2023, and the respective changes in modified cash basis financial position, and where applicable, cash flows thereof for the year then ended in accordance with the modified cash basis of accounting described in Note 1.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the city, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Emphasis of Matter – Basis of Accounting**

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

## **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note 1, and for determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the city's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## **Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgement made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgement and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the city's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgement, there are conditions or events, considered in the aggregate, that raise substantial doubt about the city's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the city's basic financial statements. The budgeting comparison information and the schedule of fund activity arising from cash transactions are presented for purposes of additional analysis and are not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the budgeting comparison information and the schedule of fund activity arising from cash transactions are fairly stated, in all material respects, in relation to the basic financial statements as a whole on the basis of accounting described in Note 1.

### **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated April 26, 2024 on our consideration of the city's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the city's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the city's internal control over financial reporting and compliance.



Rath and Mehrer, P.C.

Bismarck, North Dakota

April 26, 2024

CITY OF KULM  
Kulm, North Dakota

Statement of Net Position - Modified Cash Basis  
December 31, 2023

	Primary Government			Component Unit
	Governmental Activities	Business-Type Activities	Total	Kulm Airport Authority
<b>ASSETS:</b>				
Cash, Cash Equivalents and Investments	274,474.21	604,697.09	879,171.30	13,606.68
Capital Assets (net of accumulated depreciation):				
Buildings and Infrastructure	159,663.00	3,825,610.00	3,985,273.00	
Machinery and Vehicles	8,000.00	31,865.00	39,865.00	127,870.00
<b>Total Capital Assets</b>	<b>167,663.00</b>	<b>3,857,475.00</b>	<b>4,025,138.00</b>	<b>127,870.00</b>
<b>Total Assets</b>	<b>442,137.21</b>	<b>4,462,172.09</b>	<b>4,904,309.30</b>	<b>141,476.68</b>
<b>LIABILITIES:</b>				
Long-Term Liabilities:				
Due Within One Year:				
General Obligation Bonds		6,914.67	6,914.67	
Revenue Bonds Payable		71,011.95	71,011.95	
Due After One Year:				
General Obligation Bonds		38,064.16	38,064.16	
Revenue Bonds Payable		698,628.96	698,628.96	
<b>Total Liabilities</b>	<b>-</b>	<b>814,619.74</b>	<b>814,619.74</b>	<b>-</b>
<b>NET POSITION:</b>				
Net Investment in Capital Assets	167,663.00	3,087,834.09	3,255,497.09	127,870.00
Restricted for:				
Debt Service		613,821.23	613,821.23	
Special Purposes	406,380.25	68,797.11	475,177.36	
Unrestricted	(131,906.04)	(122,900.08)	(254,806.12)	13,606.68
<b>Total Net Position</b>	<b>442,137.21</b>	<b>3,647,552.35</b>	<b>4,089,689.56</b>	<b>141,476.68</b>

The accompanying notes are an integral part of these financial statements.

CITY OF KULM  
Kulm, North Dakota

Statement of Net Activities - Modified Cash Basis  
For the Year Ended December 31, 2023

	Net (Expense) Revenue and Change in Net Position						Component
	Program Revenues			Primary Government			Unit
	Expenses	Charges for Services	Operating Grants and Contributions	Governmental Activities	Business-Type Activities	Total	Kulm Airport Authority
<b>Functions/Programs</b>							
<b>Primary Government</b>							
<u>Governmental Activities:</u>							
General Government	90,989.29	21,812.84		(69,176.45)		(69,176.45)	
Public Safety	10,000.00			(10,000.00)		(10,000.00)	
Streets and Public Works	207,517.44	27,757.40	146,787.33	(32,972.71)		(32,972.71)	
Culture and Recreation	23,505.20			(23,505.20)		(23,505.20)	
Other	1,714.44			(1,714.44)		(1,714.44)	
Interest on Long-Term Debt	1,786.21		15,000.00	13,213.79		13,213.79	
Total Governmental Activities	335,512.58	49,570.24	161,787.33	(124,155.01)		(124,155.01)	
<u>Business-Type Activities:</u>							
Water	211,462.21	95,838.66	63,900.00		(51,723.55)	(51,723.55)	
Sewer	241,434.77	103,368.92	37,546.68		(100,519.17)	(100,519.17)	
Garbage	87,874.70	97,464.69			9,589.99	9,589.99	
Total Business-Type Activities	540,771.68	296,672.27	101,446.68		(142,652.73)	(142,652.73)	
Total Primary Government	876,284.26	346,242.51	263,234.01	(124,155.01)	(142,652.73)	(266,807.74)	
<b>Component Unit</b>							
Kulm Airport Authority	27,878.22	10,380.00	96,450.00				78,951.78
<u>General Revenues:</u>							
Taxes:							
Property taxes; levied for general purposes				79,059.52		79,059.52	28,449.80
Property taxes; levied for special purposes				18,683.88		18,683.88	
Property taxes; levied for debt service					17,626.95	17,626.95	
City sales taxes				80,292.94		80,292.94	
Cigarette taxes				643.64		643.64	
Telecommunication taxes				1,977.60		1,977.60	
Homestead tax credit				1,323.77		1,323.77	
Excise taxes				13,029.23		13,029.23	
Intergovernmental revenue not restricted to specific programs				38,186.96		38,186.96	
Earnings on investments and other revenue				12,894.65	2,275.54	15,170.19	1,264.99
Transfers				6,814.72	(6,814.72)	-	
Total General Revenues and Transfers				252,906.91	13,087.77	265,994.68	29,714.79
Change in Net Position				128,751.90	(129,564.96)	(813.06)	108,666.57
Net Position - January 1				313,385.31	3,777,117.31	4,090,502.62	32,810.11
Net Position - December 31				442,137.21	3,647,552.35	4,089,689.56	141,476.68

The accompanying notes are an integral part of these financial statements.



CITY OF KULM  
Kulm, North Dakota

Balance Sheet - Modified Cash Basis  
Governmental Funds  
December 31, 2023

	Major Funds					Other	Total
	General	Highway	City Share of Specials	City Sales Tax	Prairie Dog Fund	Governmental Funds	Governmental Funds
<b><u>ASSETS:</u></b>							
Cash, Cash Equivalents and Investments	165,431.25		79,751.30	8,619.69		20,671.97	274,474.21
Interfund Receivables				297,337.29			297,337.29
<b>Total Assets</b>	<b>165,431.25</b>	<b>-</b>	<b>79,751.30</b>	<b>305,956.98</b>	<b>-</b>	<b>20,671.97</b>	<b>571,811.50</b>
<b><u>LIABILITIES AND FUND BALANCES</u></b>							
<b><u>Liabilities:</u></b>							
Interfund Payables		297,337.29					297,337.29
<b><u>Fund Balances:</u></b>							
Restricted for:							
City Share of Specials			79,751.30				79,751.30
Capital and Infrastructure Improvements				305,956.98			305,956.98
Emergency						9,879.94	9,879.94
Building Upkeep						10,792.03	10,792.03
Unassigned	165,431.25	(297,337.29)					(131,906.04)
<b>Total Fund Balances</b>	<b>165,431.25</b>	<b>(297,337.29)</b>	<b>79,751.30</b>	<b>305,956.98</b>	<b>-</b>	<b>20,671.97</b>	<b>274,474.21</b>
<b>Total Liabilities and Fund Balances</b>	<b>165,431.25</b>	<b>-</b>	<b>79,751.30</b>	<b>305,956.98</b>	<b>-</b>	<b>20,671.97</b>	<b>571,811.50</b>

The accompanying notes are an integral part of these financial statements.

CITY OF KULM  
Kulm, North Dakota

Reconciliation of Governmental Funds Balance Sheet  
to the Statement of Net Position - Modified Cash Basis  
December 31, 2023

Total Fund Balances for Governmental Funds	274,474.21
Total net position reported for governmental activities in the statement of net position is different because:	
Capital assets used in governmental activities are not financial resources and are not reported in the governmental funds.	
Cost of Capital Assets	455,550.00
Less Accumulated Depreciation	<u>(287,887.00)</u>
Net Capital Assets	<u>167,663.00</u>
Total Net Position of Governmental Activities	<u><u>442,137.21</u></u>

The accompanying notes are an integral part of these financial statements.

CITY OF KULM  
Kulm, North Dakota

Statement of Revenues, Expenditures and Changes in Fund Balances -  
Modified Cash Basis  
For the Year Ended December 31, 2023

	Major Funds					Other	Total
	General	Highway	City Share of Specials	City Sales Tax	Prairie Dog Fund	Governmental Funds	Governmental Funds
<b>Revenues:</b>							
Taxes	98,018.76		12,758.74	80,292.94		1,972.73	193,043.17
Special Assessments	78.63						78.63
Licenses, Permits and Fees	17,612.84						17,612.84
Intergovernmental	41,350.37	59,869.42	166.90		85,527.97	27.04	186,941.70
Charges for Services		27,757.40					27,757.40
Miscellaneous	27,248.95	550.50				4,216.57	32,016.02
<b>Total Revenues</b>	<b>184,309.55</b>	<b>88,177.32</b>	<b>12,925.64</b>	<b>80,292.94</b>	<b>85,527.97</b>	<b>6,216.34</b>	<b>457,449.76</b>
<b>Expenditures:</b>							
Current:							
General Government	87,252.29		1,070.00				88,322.29
Public Safety	10,000.00						10,000.00
Streets and Public Works		88,280.72		19,898.75	85,527.97		193,707.44
Culture and Recreation	3,432.00			20,073.20			23,505.20
Other			1,714.44				1,714.44
Capital Outlay		10,000.00					10,000.00
Debt Service:							
Principal	20,091.06		43,908.94				64,000.00
Interest and Service Charges	1,723.66		62.55				1,786.21
<b>Total Expenditures</b>	<b>122,499.01</b>	<b>98,280.72</b>	<b>46,755.93</b>	<b>39,971.95</b>	<b>85,527.97</b>	<b>-</b>	<b>393,035.58</b>
Excess (Deficiency) of Revenue Over (Under) Expenditures	61,810.54	(10,103.40)	(33,830.29)	40,320.99	-	6,216.34	64,414.18
<b>Other Financing Sources:</b>							
Transfers In	6,814.72						6,814.72
<b>Net Changes in Fund Balances</b>	<b>68,625.26</b>	<b>(10,103.40)</b>	<b>(33,830.29)</b>	<b>40,320.99</b>	<b>-</b>	<b>6,216.34</b>	<b>71,228.90</b>
Fund Balance - January 1	96,805.99	(287,233.89)	113,581.59	265,635.99	-	14,455.63	203,245.31
Fund Balance - December 31	165,431.25	(297,337.29)	79,751.30	305,956.98	-	20,671.97	274,474.21

The accompanying notes are an integral part of these financial statements.

CITY OF KULM  
Kulm, North Dakota

Reconciliation of Governmental Funds Statement of Revenues, Expenditures and  
Changes in Fund Balances to the Statement of Activities - Modified Cash Basis  
For the Year Ended December 31, 2023

Net Change in Fund Balances - Total Governmental Funds	71,228.90
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The change in net position reported for governmental activities in the statement of activities is different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation exceeded capital outlay in the current year.

Current Year Capital Outlay	10,000.00	
Current Year Depreciation Expense	<u>(16,477.00)</u>	(6,477.00)

The proceeds of debt issuances are reported as financing sources in governmental funds and thus contribute to the change in fund balance. In the statement of net position, issuing debt increases long-term liabilities and does not affect the statement of activities. Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. This is the amount by which repayment of debt exceeded debt proceeds.

Debt Proceeds	-	
Repayment of Debt	<u>64,000.00</u>	<u>64,000.00</u>

Change in Net Position of Governmental Activities	<u><u>128,751.90</u></u>
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The accompanying notes are an integral part of these financial statements.

CITY OF KULM  
Kulm, North Dakota

Statement of Net Position - Modified Cash Basis  
Proprietary Funds  
December 31, 2023

	Major Enterprise Funds			Total Enterprise Funds
	Water	Sewer	Garbage	
<b>ASSETS</b>				
<b>Current Assets:</b>				
Cash and Cash Equivalents	29,689.76	484,429.49	90,577.84	604,697.09
<b>Noncurrent Assets:</b>				
Capital Assets (net of accumulated depreciation):				
Buildings and Infrastructure	122,116.00	3,703,494.00		3,825,610.00
Vehicles and Machinery	31,865.00			31,865.00
Total Noncurrent Assets	153,981.00	3,703,494.00	-	3,857,475.00
Total Assets	183,670.76	4,187,923.49	90,577.84	4,462,172.09
<b>LIABILITIES</b>				
<b>Current Liabilities:</b>				
General Obligation Bonds Payable			6,914.67	6,914.67
Revenue Bonds Payable	16,004.85	55,007.10		71,011.95
Total Current Liabilities	16,004.85	55,007.10	6,914.67	77,926.62
<b>Noncurrent Liabilities:</b>				
General Obligation Bonds Payable			38,064.16	38,064.16
Revenue Bonds Payable	67,399.17	631,229.79		698,628.96
Total Noncurrent Liabilities	67,399.17	631,229.79	38,064.16	736,693.12
Total Liabilities	83,404.02	686,236.89	44,978.83	814,619.74
<b>NET POSITION</b>				
Net Investment in Capital Assets	70,576.98	3,017,257.11		3,087,834.09
Restricted for:				
Debt Service	105,540.85	429,685.97	78,594.41	613,821.23
Water Emergency	67,047.29			67,047.29
Water Deposits	1,749.82			1,749.82
Unrestricted	(144,648.20)	54,743.52	(32,995.40)	(122,900.08)
Total Net Position	100,266.74	3,501,686.60	45,599.01	3,647,552.35

The accompanying notes are an integral part of these financial statements.

CITY OF KULM  
Kulm, North Dakota

Statement of Revenues, Expenses and Changes in Fund Net Position - Modified Cash Basis  
Proprietary Funds  
For the Year Ended December 31, 2023

	Major Enterprise Funds			Total Enterprise Funds
	Water	Sewer	Garbage	
<b><u>Operating Revenues:</u></b>				
Charges for Sales and Services:				
Water Charges	64,420.85			64,420.85
Sewer Charges		19,575.36		19,575.36
Garbage Charges			92,900.69	92,900.69
Surcharges	30,959.48	83,793.56		114,753.04
Miscellaneous Charges and Services	458.33		4,564.00	5,022.33
<b>Total Operating Revenues</b>	<b>95,838.66</b>	<b>103,368.92</b>	<b>97,464.69</b>	<b>296,672.27</b>
<b><u>Operating Expenses:</u></b>				
Water	88,503.58			88,503.58
Water Costs	43,749.96			43,749.96
Sewer		7,411.74		7,411.74
Garbage			86,970.66	86,970.66
Repairs and Maintenance	65,860.00			65,860.00
Depreciation	9,667.00	211,977.00		221,644.00
<b>Total Operating Expenses</b>	<b>207,780.54</b>	<b>219,388.74</b>	<b>86,970.66</b>	<b>514,139.94</b>
<b>Operating Income (Loss)</b>	<b>(111,941.88)</b>	<b>(116,019.82)</b>	<b>10,494.03</b>	<b>(217,467.67)</b>
<b><u>Non-Operating Revenues (Expenses):</u></b>				
Property Taxes			17,626.95	17,626.95
Special Assessments		37,546.68		37,546.68
Community Development Block Grant	63,900.00			63,900.00
Interest Income	8.16	267.38		275.54
Miscellaneous Revenues	2,000.00			2,000.00
Interest and Service Charges	(3,681.67)	(22,046.03)	(904.04)	(26,631.74)
<b>Total Non-Operating Revenues (Expenses)</b>	<b>62,226.49</b>	<b>15,768.03</b>	<b>16,722.91</b>	<b>94,717.43</b>
<b>Income (Loss) Before Transfers</b>	<b>(49,715.39)</b>	<b>(100,251.79)</b>	<b>27,216.94</b>	<b>(122,750.24)</b>
Transfers In		3,000.00		3,000.00
Transfers Out		(9,814.72)		(9,814.72)
<b>Total Transfers</b>	<b>-</b>	<b>(6,814.72)</b>	<b>-</b>	<b>(6,814.72)</b>
<b>Changes in Net Position</b>	<b>(49,715.39)</b>	<b>(107,066.51)</b>	<b>27,216.94</b>	<b>(129,564.96)</b>
<b>Net Position - January 1</b>	<b>149,982.13</b>	<b>3,608,753.11</b>	<b>18,382.07</b>	<b>3,777,117.31</b>
<b>Net Position - December 31</b>	<b>100,266.74</b>	<b>3,501,686.60</b>	<b>45,599.01</b>	<b>3,647,552.35</b>

The accompanying notes are an integral part of these financial statements.

CITY OF KULM  
Kulm, North Dakota

Statement of Cash Flows - Modified Cash Basis  
Proprietary Funds  
For the Year ended December 31, 2023

	Major Enterprise Funds			Total Enterprise Funds
	Water	Sewer	Garbage	
<u>Cash flows from operating activities:</u>				
Receipts from customers	95,838.66	103,368.92	97,464.69	296,672.27
Payments to employees and suppliers	(198,113.54)	(7,411.74)	(86,970.66)	(292,495.94)
Net cash provided (used) by operating activities	(102,274.88)	95,957.18	10,494.03	4,176.33
<u>Cash flows from noncapital financing activities:</u>				
Community development block grant	63,900.00			63,900.00
Miscellaneous receipts	2,000.00			
Transfers in		3,000.00		3,000.00
Transfers out		(9,814.72)		(9,814.72)
Net cash provided (used) by noncapital financing activities	65,900.00	(6,814.72)	-	(6,814.72)
<u>Cash flows from capital and related financing activities:</u>				
Property taxes			17,626.95	17,626.95
Special assessments		37,546.68		37,546.68
Principal payments	(27,710.00)	(54,789.28)	(6,680.54)	(89,179.82)
Interest payments and service charges	(3,681.67)	(22,046.03)	(904.04)	(26,631.74)
Net cash provided (used) by capital and related financing activities	(31,391.67)	(39,288.63)	10,042.37	(60,637.93)
<u>Cash flows from investing activities:</u>				
Interest income	8.16	267.38		275.54
Net increase (decrease) in cash and cash equivalents	(67,758.39)	50,121.21	20,536.40	(63,000.78)
Cash and cash equivalents, January 1	97,448.15	434,308.28	70,041.44	601,797.87
Cash and cash equivalents, December 31	29,689.76	484,429.49	90,577.84	604,697.09
 <u>Reconciliation of Operating Income to Net Cash Provided (used) by Operating Activities:</u>				
Operating income (loss)	(111,941.88)	(116,019.82)	10,494.03	(217,467.67)
<u>Adjustments to reconcile operating income to net cash provided (used) by operating activities:</u>				
Depreciation expense	9,667.00	211,977.00		221,644.00
Net cash provided (used) by operating activities	(102,274.88)	95,957.18	10,494.03	4,176.33

The accompanying notes are an integral part of these financial statements.

CITY OF KULM  
Kulm, North Dakota

Notes to the Financial Statements  
December 31, 2023

Note 1 **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The City of Kulm operates under a city council form of government. The financial statements of the city have been prepared on a modified cash basis, which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Government Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the government's accounting policies are described below.

**A. Financial Reporting Entity**

The accompanying financial statements present the activities of the city. The city has considered all potential component units for which the city is financially accountable and other organizations for which the nature and significance of their relationships with the city are such that exclusion would cause the city's financial statements to be misleading or incomplete. The Government Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the city to impose its will on that organization or (2) the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on the city.

Based on these criteria, the component unit discussed below is included within the city's reporting entity because of the significance of their operational or financial relationship with the city.

**Discretely Presented Component Unit:** The component unit's column in the basic financial statements include the financial data of the city's one component unit. This unit is reported in a separate column to emphasize that it is legally separate from the city.

**Kulm Airport Authority:** The Kulm Airport Authority's governing board is appointed by the city's governing board. The city's governing body has the authority to disapprove, amend, or approve the airport authority budget. The airport authority has the authority to issue its own debt.

The financial statements of the discretely presented component unit is presented in the basic financial statements.

**B. Basis of Presentation**

***Government-wide Financial Statements:*** The statement of net position and the statement of activities display information about the primary government, the City of Kulm and its component unit. These statements include the financial activities of the overall government. Eliminations have been made to minimize the double-counting of internal activities. These statements distinguish between the *governmental and business-type* activities of the city. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties.

The statement of activities presents a comparison between direct expenses and program revenues for each function of the city's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include



(a) fees and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

*Fund Financial Statements:* The fund financial statements provide information about the city's funds. Separate statements for each fund category – *governmental and proprietary* – are presented. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds.

Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Nonoperating revenues, such as subsidies and investment earnings, result from nonexchange transactions or ancillary activities.

The city reports the following major governmental funds:

*General Fund.* This is the city's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

*Highway.* This fund accounts for the state highway distribution tax used for street repairs and maintenance.

*City Share of Specials.* This fund accounts for a special levy used to pay the city's share of special assessments owed on city property.

*City Sales Tax.* This fund accounts for the city's sales tax collections, which are to be used for capital and infrastructure improvements for the city and a portion set-aside for the golf course and the park district.

*Prairie Dog Fund.* This fund accounts for monies received from the ND State Treasurer as part of House Bill 1066 to be used for essential infrastructure projects.

The city reports the following major enterprise funds:

*Water.* This fund accounts for the activities of the city's water distribution system.

*Sewer.* This fund is used to account for the activities of the city's sewer collection system.

*Garbage.* This fund accounts for the activities of the city's garbage collection system.

### C. Measurement Focus and Basis of Accounting

Measurement focus is a term used to describe "how" transactions are recorded within the various financial statements. Basis of accounting refers to "when" transactions are recorded regardless of the measurement focus applied.

#### Measurement Focus

In the government-wide statement of net position and the statement of activities, both governmental and business-type activities are presented using the economic resources measurement focus, within the limitations of the modified cash basis of accounting, as defined in item b below.

In the fund financial statements, the "current financial resources" measurement focus or the "economic resources" measurement focus, as applied to the modified cash basis of accounting, is used as appropriate:

- a. All governmental funds utilize a "current financial resources" measurement focus. Only current financial assets and liabilities are generally included on their balance sheets. Their operating statements present

sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.

- b. The proprietary funds utilize an "economic resources" measurement focus. The accounting objectives of this measurement focus are the determination of operating income, changes in net position (or cost recovery), financial position and cash flows. All assets and liabilities (whether current or noncurrent, financial or nonfinancial) associated with their activities are reported. Proprietary fund equity is classified as net position.

#### Basis of Accounting

In the government-wide statement of net position and statement of activities and the fund financial statements, governmental and business-type activities are presented using a modified cash basis of accounting. This basis recognizes assets, liabilities, net position/fund equity, revenues, and expenditures/expenses when they result from cash transactions with a provision for depreciation in the government-wide statements and proprietary fund statements. This basis is a basis of accounting other than accounting principles generally accepted in the United States of America.

As a result of the use of this modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

If the city utilized the basis of accounting recognized as generally accepted, the fund financial statements for governmental funds would use the modified accrual basis of accounting, while the fund financial statements for proprietary fund types would use the accrual basis of accounting. All government-wide financial statements would be presented on the accrual basis of accounting.

#### D. Cash, Cash Equivalents and Investments

Cash and cash equivalents include amounts in demand deposits, money market accounts and highly liquid short-term investments with original maturities of three months or less.

Investments consist of certificates of deposit stated at cost.

#### E. Capital Assets

Capital assets include plant and equipment. Assets are reported in the governmental activities column and the business-type activities column in the government-wide financial statements. Assets are also reported in the proprietary fund statements. Capital assets are defined by the city as assets with an initial, individual cost of \$5,000 or more. Such assets are recorded at cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets is not capitalized.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

Buildings and Infrastructure	30 to 75 years
Machinery and Vehicles	5 to 20 Years

## F. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities statement of net position. Bond premiums, discounts and issuance costs are recognized in the current period since the amounts are not material.

In the fund financial statements, governmental fund types recognize bond premiums, discounts and issuance costs in the current period. The face amount of the debt is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs are reported as debt service expenditures.

## G. Fund Equity

Fund equity at the governmental fund financial reporting level is classified as "fund balance". Fund equity for all other reporting is classified as "net position".

**Fund Balance** – Generally, fund balance represents the difference between the current assets and current liabilities. In the fund financial statements, governmental funds report fund classifications that comprise a hierarchy based primarily on the extent to which the city is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Fund balances are classified as follows:

**Nonspendable** – Fund balances are reported as nonspendable when amounts cannot be spent because they are either (a) not in spendable form (i.e., items that are not expected to be converted to cash such as inventories or prepaid expenses) or (b) legally or contractually required to be maintained intact (i.e., endowment funds).

**Restricted** – Fund balances are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the city or through external restrictions imposed by creditors, grantors, contributors, or laws or regulations of other governments (i.e., funds restricted by state statute, unspent bond proceeds, grants earned but not spent, debt covenants or taxes raised for a specific purpose).

**Committed** – Fund balances are reported as committed when they can be used only for specific purposes pursuant to constraints imposed by formal action of the city council through the adoption of a resolution. The city council also may modify or rescind the commitment.

**Assigned** – Fund balances are reported as assigned when amounts are constrained by the city's intent to be used for specific purposes, but are neither restricted nor committed.

**Unassigned** – Fund balances are reported as unassigned as the residual amount when the balances do not meet any of the above criterion. The city reports positive unassigned fund balance only in the general fund. Negative fund balances may be reported in all funds.

**Flow Assumptions** – When both restricted and unrestricted amounts of fund balance are available for use for expenditures incurred, it is the city's policy to use restricted amounts first and then unrestricted amounts as they are needed. For unrestricted amounts of fund balance, it is the city's policy to use fund balance in the following order:

- Committed
- Assigned
- Unassigned

**Net Position** – Net position represents the difference between assets and liabilities. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used (i.e., the amount that the city has not spent) for the acquisition, construction or improvement of those assets. Net position is reported as restricted as described in the fund balance section above. All other net position is reported as unrestricted.

#### H. Interfund Transactions

In the governmental and proprietary fund statements, transactions that constitute reimbursements to a fund for expenditures initially made from it that are properly applicable to another fund, are recorded as expenditures in the reimbursing fund and as reductions of expenditures in the fund that is reimbursed.

All other interfund transactions, except reimbursements, are reported as transfers.

In the government-wide financial statements, interfund transactions have been eliminated.

#### I. Use of Estimates

The preparation of financial statements in conformity with the special purpose framework (SPF) used by the city requires management to make estimates and assumptions that affect certain reported amounts and disclosures (such as estimated useful lives in determining depreciation expense); accordingly, actual results could differ from those estimates.

### Note 2 DEPOSITS AND INVESTMENTS

In accordance with North Dakota Statutes, the city maintains deposits at the depository banks designated by the governing board. All depositories are members of the Federal Reserve System.

Deposits must either be deposited with the Bank of North Dakota or in other financial institutions situated and doing business within the state. Deposits, other than with the Bank of North Dakota, must be fully insured or bonded. In lieu of a bond, a financial institution may provide a pledge of securities equal to 110% of the deposits not covered by insurance or bonds.

Authorized collateral includes bills, notes or bonds issued by the United States government, its agencies or instrumentalities, all bonds and notes guaranteed by the United States government, Federal Land Bank bonds, bonds, notes, warrants, certificates of indebtedness, insured certificates of deposit, share of investments companies registered under the Investment Companies Act of 1940, and all other forms of securities issued by the State of North Dakota, its boards, agencies or instrumentalities or by any county, city, township, school district, park district or any other political subdivision of the State of North Dakota, whether payable from special revenues or supported by the full faith and credit of the issuing body and bonds issued by another state of the United States or other securities approved by the banking board.

At December 31, 2023 the city's carrying amount of deposits was \$879,171 and the bank balance was \$890,075. Of the bank balance, \$469,667 was covered by Federal Depository Insurance. The remaining balance of \$420,408 was collateralized with securities held by the pledging financial institution's agent in the government's name.

#### Credit Risk

The city may invest idle funds as authorized in North Dakota Statutes, as follows:

- (1) Bonds, treasury bills and notes, or other securities that are a direct obligation insured or guaranteed by, the treasury of the United States, or its agencies, instrumentalities or organizations created by an act of Congress.
- (2) Securities sold under agreements to repurchase written by a financial institution in which the underlying securities for the agreement to repurchase are of the type listed above.
- (3) Certificates of deposit fully insured by the federal deposit insurance corporation.
- (4) Obligations of the State.

At December 31 2023, the city held certificates of deposit in the amount of \$130,338, which are all considered deposits.

#### Concentration of Credit Risk

The city does not have a limit on the amount the city may invest in any one issuer.

#### Note 3 PROPERTY TAXES

The county treasurer acts as an agent to collect property taxes levied in the county for all taxing authorities. Any material tax collections are distributed after the end of each month.

Property taxes are levied as of January 1. The property taxes attach as an enforceable lien on the property on January 1 and may be paid in two installments. The first installment includes one-half of the real estate taxes and all the special assessments and the second installment is the balance of the real estate taxes. The first installment is due by March 1 and the second installment is due by October 15. A 5% discount on property taxes is allowed if all taxes and special assessments are paid by February 15. After the due dates, the bill becomes delinquent and penalties are assessed.

Most property owners choose to pay property taxes and special assessments in a single payment on or before February 15 and receive the discount on the property taxes.

#### Note 4 INTERFUND RECEIVABLES/PAYABLES

This Interfund receivable/payable is created by negative cash balances in the Highway fund. This amount is shown as an interfund payable and represents the amount of negative cash in this fund. The Interfund receivable/payable as of December 31, 2023 is as follows:

<u>Fund</u>	<u>Receivable Fund</u>	<u>Payable Fund</u>
City Sales Tax	297,337.29	
Highway		297,337.29

#### Note 5 CAPITAL ASSETS

The following is a summary of changes in capital assets for the year ended December 31, 2023:

	<u>Balance January 1</u>	<u>Increases</u>	<u>Decreases</u>	<u>Balance December 31</u>
<b>Governmental Activities:</b>				
<i>Capital assets being depreciated:</i>				
Buildings and Infrastructure	350,000			350,000
Machinery and Vehicles	95,550	10,000		105,550
Total	445,550	10,000	-	455,550
<i>Less accumulated depreciation for:</i>				
Buildings and Infrastructure	182,670	7,667		190,337
Machinery and Vehicles	88,740	8,810		97,550
Total	271,410	16,477	-	287,887
Governmental Activities Capital Assets, Net	174,140	(6,477)		167,663

	Balance January 1	Increases	Decreases	Balance December 31
<b>Business-type Activities:</b>				
<i>Capital assets being depreciated:</i>				
Buildings and Infrastructure	7,670,700			7,670,700
Machinery and Vehicles	79,225			79,225
Total	7,749,925		-	7,749,925
<i>Less accumulated depreciation for:</i>				
Buildings and Infrastructure	3,626,632	218,458		3,845,090
Machinery and Vehicles	44,174	3,186		47,360
Total	3,670,806	221,644	-	3,892,450
Business-Type Activities				
Capital Assets, Net	4,079,119	(221,644)	-	3,857,475

Depreciation expense was charged to functions/programs of the city as follows:

<u>Governmental Activities:</u>	
General Government	2,667
Streets and Public Works	13,810
Total	16,477
<u>Business-type Activities:</u>	
Water	9,667
Sewer	211,977
Total	221,644

The following is a summary of changes in capital assets reported in the discretely presented component unit for the year ended December 31, 2023:

	Balance January 1	Increases	Decreases	Balance December 31
<b>Component Unit:</b>				
<i>Capital assets being depreciated:</i>				
Machinery and Vehicles	-	134,600		134,600
<i>Less accumulated depreciation for:</i>				
Machinery and Vehicles	-	6,730		6,730
Component Unit				
Capital Assets, Net	-	127,870	-	127,870

Depreciation expense was charged to functions/programs of the component unit as follows:

<u>Component Unit:</u>	
Airport Authority	6,730

Note 6 LONG-TERM DEBT

Changes in Long-Term Liabilities. During the year ended December 31, 2023, the following changes occurred in the liabilities reported in the long-term liabilities of the city:

Governmental Activities:

	Balance January 1	Increases	Decreases	Balance December 31	Due Within One Year
Certificates of Indebtedness	64,000		64,000	-	-

Business-type Activities

	Balance January 1	Increases	Decreases	Balance December 31	Due Within One Year
General Obligation Bonds	51,659		6,681	44,979	6,915
Revenue Bonds	852,140		82,499	769,641	71,012
Total	903,800	-	89,180	814,620	77,927

Outstanding debt at December 31, 2023 consists of the following:

Business-type Activities (Proprietary Funds):

General Obligation Debt. General obligation debt is a direct obligation and pledges the full faith and credit of the government. General obligation debt outstanding at December, 31, 2023, is as follows:

General Obligation Bonds Payable. The city has issued general obligation bonds to provide funds for the purchase of a garbage truck. General obligation bonds outstanding at December 31, 2023 are as follows:

\$250,000 Rural Development loan, due in an initial payment of \$20,358.26, annual installments of \$14,039.64 through May, \$77,353.17 G.O. Refunding Bonds, Series 2018A, due in annual installments of \$6,914.67 to \$7,935.49 through May 1, 2029; interest is at 3.5%.

44,978.83

The annual requirements to amortize the outstanding general obligation bonds are as follows:

Year Ending December 31	Principal	Interest
2024	6,914.67	1,453.25
2025	7,156.08	1,207.01
2026	7,406.70	952.16
2027	7,665.53	688.40
2028	7,935.49	415.39
2029	7,900.36	138.26
Total	44,978.83	4,854.47

Revenue Bonds. The city has issued bonds whereby the city pledges income derived from the acquired or constructed assets to pay debt service. Revenue bonds outstanding at December 31, 2023 are as follows:

\$153,707.95 Water Revenue Refunding Bonds, Series 2018A, due in annual installments of \$16,004.85 to \$17,469.31 through September 1, 2028; interest is at 3.5%.	83,404.02
\$495,420.83 Sewer Refunding Improvement Bonds, Series 2018A, due in annual installments of \$4,822.60 to \$35,042.10 through July 1, 2033; interest is at 3.5%.	313,079.36
\$538,000.00 USDA Sewer Improvement Bonds of 2003, due in annual installments of \$25,281.00 through July 27, 2040; payments include interest at 2.375%.	350,157.53
\$54,409.00 Sanitary Sewer Revenue Bonds of 2010, due in annual installments of \$3,000.00 to \$5,000.00 through September 1, 2030; interest is at 2.5%.	23,000.00
<b>Total Revenue Bonds Payable</b>	<b>769,640.91</b>

The annual requirements to amortize the outstanding revenue bond debt are as follows:

<u>Year Ending December 31</u>	<u>Principal</u>	<u>Interest</u>
2024	71,011.95	22,154.68
2025	71,482.97	19,893.23
2026	71,935.36	17,620.49
2027	72,870.18	15,335.47
2028	73,378.65	13,023.66
2029-2033	247,781.27	36,869.66
2034-2038	136,608.00	13,922.00
2039-2040	24,572.53	1,734.47
<b>Total</b>	<b>769,640.91</b>	<b>140,553.66</b>

**Note 7   TRANSFERS**

The following is a reconciliation between transfers in and transfers out as reported in the basic financial statements for the year ended December 31, 2023:

<u>Fund</u>	<u>Transfer In</u>	<u>Transfer Out</u>
General	6,814.72	
Sewer: Sewer Improvement Bonds		6,814.72
To subsidize debt service payments.		
Sewer: Rural Development Loan Reserve	3,000.00	
Sewer: Sewer Improvement Bonds		3,000.00
To set-aside funds as per debt service requirements.		



**Note 8** DEFICIT FUND BALANCES

The following fund had a deficit balance as of December 31, 2023:

<u>Special Revenue Fund</u>	
Highway	(297,337.29)

The city plans to eliminate this deficit with future revenue collections and/or transfers from other funds.

**Note 9** RISK MANAGEMENT

The City of Kulm is exposed to various risks of loss relating to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

In 1986, state agencies and political subdivisions of the State of North Dakota joined together to form the North Dakota Insurance Reserve Fund (NDIRF), a public entity risk pool currently operating as a common risk management and insurance program for the state and over 2,000 political subdivisions. The city pays an annual premium to NDIRF for its general liability, automobile and public assets insurance coverage. The coverage by NDIRF is limited to losses of \$3,000,000 per occurrence for general liability and automobile; and \$530,981 for public assets.

The city also participates in the North Dakota Fire and Tornado Fund and the State Bonding Fund. The city pays an annual premium to the Fire and Tornado Fund to cover property damage to buildings and personal property. Replacement cost coverage is provided by estimating replacement cost in consultation with the Fire and Tornado Fund. The Fire and Tornado Fund is reinsured by a third-party insurance carrier for losses in excess of \$1,000,000 per occurrence during a 12-month period. The State Bonding Fund currently provides the city with a blanket fidelity bond coverage in the amount of \$400,000 for its employees. The State Bonding Fund does not currently charge any premium for this coverage.

The city has worker's compensation with the Department of Workforce Safety and Insurance; and purchases commercial insurance for employee health and accident insurance.

Settled claims resulting from these risks have not exceeded insurance coverage in any of the past three fiscal years.

**Note 10** PENSION PLAN

North Dakota Public Employees Retirement System (Main System)

The city provides benefits for all of its full-time employees through the North Dakota Public Employees Retirement System (NDPERS).

The following brief description of NDPERS is provided for general information purposes only. Participants should refer to NDCC Chapter 54 – 52 for more complete information.

NDPERS is a cost-sharing multiple-employer defined benefit pension plan that covers substantially all employees of the State of North Dakota, its agencies and various participating political subdivisions. NDPERS provides for pension, death and disability benefits. The cost to administer the NDPERS plan is financed through the contributions and investment earnings of the plan.

**Pension Benefits**

Benefits are set by statute. NDPERS has no provision or policies with respect to automatic and ad hoc post-retirement benefit increases. Members of the Main System are entitled to unreduced monthly pension

benefits beginning when the sum of age and years of credited service equal or exceed 85 (Rule of 85), or at normal retirement age (65). For members hired on or after January 1, 2016 the Rule of 85 will be replaced with the Rule of 90 with a minimum age of 60. The monthly pension benefit is equal to 2.00% of their average monthly salary, using the highest 36 months out of the last 180 months of service, for each year of service. For members hired on or after January 1, 2020 the 2.00% multiplier was replaced with a 1.75% multiplier. The plan permits early retirement at ages 55 – 64 with three or more years of service.

Members may elect to receive the pension benefits in the form of a single life, joint and survivor, term-certain annuity, or partial lump sum with ongoing annuity. Members may elect to receive the value of their accumulated contributions, plus interest, as a lump sum distribution upon retirement or termination, or they may elect to receive their benefits in the form of an annuity. For each member electing an annuity, total payment will not be less than the members' accumulated contributions plus interest.

### **Death and Disability Benefits**

Death and disability benefits are set by statute. If an active member dies with less than three years of service for the Main System, a death benefit equal to the value of the member's accumulated contributions, plus interest, is paid to the member's beneficiary. If the member has earned more than three years of credited service for the Main System, the surviving spouse will be entitled to a single payment refund, life-time monthly payments in an amount equal to 50% of the member's accrued normal retirement benefit, or monthly payments in an amount equal to the member's accrued 100% Joint and Survivor retirement benefit if the member had reached normal retirement age prior to date of death. If the surviving spouse dies before the member's accumulated pension benefits are paid, the balance will be payable to the surviving spouse's designated beneficiary.

Eligible members who become totally disabled after a minimum of 180 days of service, receive monthly disability benefits equal to 25% of their final average salary with a minimum benefit of \$100. To qualify under this section, the member has to become disabled during the period of eligible employment and apply for benefits within one year of termination. The definition of disabled is set by the NDPERS in the North Dakota Administrative Code.

### **Member and Employer Contributions**

Member and employer contributions paid to NDPERS are set by statute and are established as a percent of covered compensation. Member contribution rates are 7% and employer contribution rates are 7.12% of covered compensation. For members hired on or after January 1, 2020 member contribution rates are 7% and employer contribution rates are 8.26% of covered compensation. During the year ended December 31, 2023, the city contributed \$6,490.51.

### **Note 11 TAX ABATEMENTS**

The city has not entered into any tax abatement agreements that would reduce the city's tax revenues for the year ended December 31, 2023.

CITY OF KULM  
Kulm, North Dakota

Budgetary Comparison Schedule - Modified Cash Basis  
General Fund  
For the Year Ended December 31, 2023

	Original and Final Budget	Actual	Variance with Final Budget
<b><u>Revenues:</u></b>			
Taxes	119,074.00	98,018.76	(21,055.24)
Special Assessments		78.63	78.63
Licenses, Permits and Fees	3,800.00	17,612.84	13,812.84
Intergovernmental	31,900.00	41,350.37	9,450.37
Charges for Services	2,500.00		(2,500.00)
Miscellaneous	19,500.00	27,248.95	7,748.95
<b>Total Revenues</b>	<b>176,774.00</b>	<b>184,309.55</b>	<b>7,535.55</b>
<b><u>Expenditures:</u></b>			
<b>Current:</b>			
General Government	72,120.00	87,252.29	(15,132.29)
Public Safety	8,000.00	10,000.00	(2,000.00)
Streets and Public Works	59,000.00		59,000.00
Culture and Recreation	20,000.00	3,432.00	16,568.00
<b>Debt Service:</b>			
Principal	25,000.00	20,091.06	4,908.94
Interest and Service Charges	8,000.00	1,723.66	6,276.34
<b>Total Expenditures</b>	<b>192,120.00</b>	<b>122,499.01</b>	<b>69,620.99</b>
<b>Excess (Deficiency) of Revenue Over (Under) Expenditures</b>	<b>(15,346.00)</b>	<b>61,810.54</b>	<b>77,156.54</b>
<b><u>Other Financing Sources:</u></b>			
Transfers In		6,814.72	6,814.72
<b>Net Change in Fund Balances</b>	<b>(15,346.00)</b>	<b>68,625.26</b>	<b>83,971.26</b>
<b>Fund Balance - January 1</b>	<b>96,805.99</b>	<b>96,805.99</b>	
<b>Fund Balance - December 31</b>	<b>81,459.99</b>	<b>165,431.25</b>	<b>83,971.26</b>

CITY OF KULM  
Kulm, North Dakota

Budgetary Comparison Schedule - Modified Cash Basis  
Highway Fund  
For the Year Ended December 31, 2023

	Original and Final Budget	Actual	Variance with Final Budget
<u>Revenues:</u>			
Intergovernmental	37,500.00	59,869.42	22,369.42
Charges for Services		27,757.40	27,757.40
Miscellaneous		550.50	550.50
Total Revenues	37,500.00	88,177.32	50,677.32
<u>Expenditures:</u>			
Current:			
Streets and Public Works	60,610.00	98,280.72	(37,670.72)
Net Change in Fund Balances	(23,110.00)	(10,103.40)	13,006.60
Fund Balance - January 1	(287,233.89)	(287,233.89)	
Fund Balance - December 31	(310,343.89)	(297,337.29)	13,006.60

CITY OF KULM  
Kulm, North Dakota

Budgetary Comparison Schedule - Modified Cash Basis  
City Share of Specials Fund  
For the Year Ended December 31, 2023

	Original and Final Budget	Actual	Variance with Final Budget
<u>Revenues:</u>			
Taxes	12,965.00	12,758.74	(206.26)
Intergovernmental		166.90	166.90
Total Revenues	12,965.00	12,925.64	(39.36)
<u>Expenditures:</u>			
Current:			
General Government		1,070.00	(1,070.00)
Other	2,500.00	1,714.44	785.56
Debt Service:			
Principal		43,908.94	(43,908.94)
Interest and Service Charges		62.55	(62.55)
Total Expenditures	2,500.00	46,755.93	(44,255.93)
Net Change in Fund Balances	10,465.00	(33,830.29)	(44,295.29)
Fund Balance - January 1	113,581.59	113,581.59	
Fund Balance - December 31	124,046.59	79,751.30	(44,295.29)

CITY OF KULM  
Kulm, North Dakota

Budgetary Comparison Schedule - Modified Cash Basis  
City Sales Tax Fund  
For they Year Ended December 31, 2023

	Original and Final Budget	Actual	Variance with Final Budget
<b><u>Revenues:</u></b>			
Taxes	89,884.00	80,292.94	(9,591.06)
<b><u>Expenditures:</u></b>			
Current:			
Streets and Public Works		19,898.75	(19,898.75)
Culture and Recreation	26,000.00	20,073.20	5,926.80
Total Expenditures	26,000.00	39,971.95	(13,971.95)
Net Change in Fund Balances	63,884.00	40,320.99	(23,563.01)
Fund Balance - January 1	265,635.99	265,635.99	
Fund Balance - December 31	329,519.99	305,956.98	(23,563.01)

CITY OF KULM  
Kulm, North Dakota

Notes to the Budgetary Comparison Schedules  
December 31, 2023

**Note 1**    SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Based upon available financial information and requests by the governing board, the city auditor prepares the preliminary budget. The city budget is prepared for the general, special revenue and debt service funds by function and activity on the cash basis of accounting. The preliminary budget includes the proposed expenditures and the means of financing them. All annual appropriations lapse at year end.

The governing board holds a public hearing where any taxpayer may testify in favor of, or against, any proposed expenditures or tax levies requested in the preliminary budget. After the budget hearing and on or before October 7, the board adopts the final budget. The final budget must be filed with the county auditor by October 10. No expenditure shall be made, or liability incurred, in excess of the total appropriation by fund except as authorized by North Dakota Century Code Section 40-40-18. However, the governing board may amend the budget during the year for any revenues and appropriations not anticipated at the time the budget was prepared. The budget amendments must be approved by the board and the approval must be noted in the official proceedings of the board.

**Note 2**    LEGAL COMPLIANCE

The governing board did not amend the city's budget during the year ended December 31, 2023.

Excess of Actual Expenditures Over Budget

Expenditures exceeded budget in the following funds for the year ended December 31, 2023:

<u>Special Revenue Funds</u>	
Highway	37,670.72
City Share of Specials	44,255.93
City Sales Tax	13,971.95

No remedial action is anticipated or required by the city regarding these excess expenditures.

**Note 3**    A budget was not adopted for the Prairie Dog Fund and therefore a budget comparison schedule is not shown for this major governmental fund.

CITY OF KULM  
Kulm, North Dakota

Schedule of Fund Activity  
Arising from Cash Transactions  
For the Year Ended December 31, 2023

	Balance 1-1-2023	Receipts	Transfers In	Transfers Out	Disbursements	Balance 12-31-2023
<b><u>Major Governmental Funds</u></b>						
General Fund	96,805.99	184,309.55	6,814.72		122,499.01	165,431.25
Highway	(287,233.89)	88,177.32			98,280.72	(297,337.29)
City Share of Specials	113,581.59	12,925.64			46,755.93	79,751.30
City Sales Tax	265,635.99	80,292.94			39,971.95	305,956.98
Prairie Dog Fund	-	85,527.97			85,527.97	-
<b>Total Major Governmental Funds</b>	<b>188,789.68</b>	<b>451,233.42</b>	<b>6,814.72</b>	<b>-</b>	<b>393,035.58</b>	<b>253,802.24</b>
<b><u>Non-major Governmental Funds</u></b>						
Emergency	7,880.17	1,999.77				9,879.94
Community Center	6,575.46	4,216.57				10,792.03
<b>Total Nonmajor Governmental Funds</b>	<b>14,455.63</b>	<b>6,216.34</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>20,671.97</b>
<b>Total Governmental Funds</b>	<b>203,245.31</b>	<b>457,449.76</b>	<b>6,814.72</b>	<b>-</b>	<b>393,035.58</b>	<b>274,474.21</b>
<b><u>Major Enterprise Funds</u></b>						
Water Fund:						
Operations	(64,065.87)	130,779.18			211,361.21	(144,647.90)
Water Deposits	1,741.66	8.16				1,749.82
Rural Development Debt Service	97,587.29	24,042.03			18,144.00	103,485.32
Water Emergency	60,129.84	6,917.45				67,047.29
SRF Water Reserve	2,055.23					2,055.23
Sewer Fund:						
Operations	42,579.90	19,575.36			7,411.74	54,743.52
Sewer Improvement Bonds	266,445.61	121,607.62		9,814.72	76,835.31	301,403.20
Rural Development Loan Reserve	120,912.00		3,000.00			123,912.00
SRF Sewer Reserve	4,370.77					4,370.77
Garbage Fund:						
Operations	70,041.44	115,091.64			94,555.24	90,577.84
<b>Total Major Enterprise Funds</b>	<b>601,797.87</b>	<b>418,021.44</b>	<b>3,000.00</b>	<b>9,814.72</b>	<b>408,307.50</b>	<b>604,697.09</b>
<b>Total Primary Government</b>	<b>805,043.18</b>	<b>875,471.20</b>	<b>9,814.72</b>	<b>9,814.72</b>	<b>801,343.08</b>	<b>879,171.30</b>
<b><u>Discretely Presented Component Unit</u></b>						
Kulm Airport	32,810.11	136,544.79			155,748.22	13,606.68
<b>Total Reporting Entity</b>	<b>837,853.29</b>	<b>1,012,015.99</b>	<b>9,814.72</b>	<b>9,814.72</b>	<b>957,091.30</b>	<b>892,777.98</b>



# Rath & Mehrer, P.C.

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## REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

### INDEPENDENT AUDITOR'S REPORT

Governing Board  
City of Kulm  
Kulm, North Dakota

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund and the aggregate remaining fund information of the City of Kulm as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the city's basic financial statements, and have issued our report thereon dated April 26, 2024.

#### **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the city's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the city's internal control. Accordingly, we do not express an opinion on the effectiveness of the city's internal control.

A *deficiency* in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the city's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings and responses as items 2023-001 and 2023-002, that we consider to be significant deficiencies.

## **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the city's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **City's Response to Findings**

*Government Auditing Standards* require the auditor to perform limited procedures on the city's response to the findings identified in our audit and described in the accompanying *Schedule of Findings and Responses*. The city's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the city's internal control or on compliance. This is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the city's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Rath and Mehrer, P.C.

Bismarck, North Dakota

April 26, 2024

CITY OF KULM  
Kulm, North Dakota

Schedule of Findings and Responses  
For the Year Ended December 31, 2023

**SECTION I – SUMMARY OF AUDIT RESULTS**

Financial Statements

Type of Auditor's Report Issued:

Governmental Activities	Unmodified-Modified Cash Basis
Business-Type Activities	Unmodified-Modified Cash Basis
Discretely Presented Component Unit	Unmodified-Modified Cash Basis
Major Governmental Funds	Unmodified-Modified Cash Basis
Major Business-Type Funds	Unmodified-Modified Cash Basis
Aggregate Remaining Fund Information	Unmodified-Modified Cash Basis

Internal control over financial reporting:

- Material weakness(es) identified? ☐ Yes ☒ No
- Significant deficiency(ies) identified? ☒ Yes ☐ None Reported
- Noncompliance material to financial statements noted? ☐ Yes ☒ No

**SECTION II – FINANCIAL STATEMENT FINDINGS:**

Significant Deficiencies

1. 2023-001 – Segregation of Duties

*Criteria:* To ensure adequate internal control over financial reporting and prevent material misstatements due to errors or fraud, there should be a segregation of the functions of approval, custody of assets, posting and reconciliation.

*Condition:* The city has one person responsible for most accounting functions. The employee is responsible to collect monies, deposit monies, issue checks, send checks to vendors, record receipts and disbursements in journals, maintain the general ledger and prepare bank reconciliations.

*Cause:* The city does not have a large enough staff to properly segregate all duties.

*Effect:* A lack of segregation of duties leads to a limited degree of internal control.

*Recommendation:* We recommend that management and the governing board be aware of the lack of segregation of duties and implement controls whenever possible to mitigate this risk.

*Views of Responsible Officials:* The city is aware of the condition and segregates duties whenever possible.

2. 2023-002- Financial Statement Preparation

*Criteria:* A good system of internal controls requires the city to determine that the financial statements are prepared based on accounting principles generally accepted in the United States of America. This means that the city must maintain knowledge of current accounting principles and required financial statement disclosures.

*Condition:* The city's financial statements, including the accompanying note disclosures, are prepared by the city's external auditors.

*Cause:* The city feels that it is more cost effective to have their external auditors prepare the complete financial statements and disclosures, rather than invest in ongoing specialized training that would be necessary.

*Effect:* Without the assistance of the auditors, the financial statements could be misstated or omit material financial statement disclosures.

*Recommendation:* We recommend that management be aware of this condition and be prepared and able to provide all necessary information and schedules to complete the financial statements and disclosures; and review and approve them prior to external distribution.

*Views of Responsible Officials:* The city will continue to have the external auditors prepare the financial statements, including note disclosures, but will review and approve them prior to external distribution.