

AUDIT REPORT

**SHERIDAN COUNTY
McClusky, North Dakota**

For the Years Ended December 31, 2022 and 2021

RATH & MEHRER, P.C.
CERTIFIED PUBLIC ACCOUNTANTS

SHERIDAN COUNTY
McClusky, North Dakota

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SHERIDAN COUNTY
McClusky, North Dakota

COUNTY OFFICIALS

Sandra Felchle	Commission Chairperson
Shannon Dieterle	Commission Vice Chairperson
Rod Schilling	Commissioner
Shirley A. Murray	Auditor
Lynette Fox	Treasurer
Kathy Mindt	County Recorder/Clerk of Court
Trent Naser	Sheriff
Ladd Erickson	States Attorney

Rath & Mehrer, P.C.

Certified Public Accountants

Jayson Rath, CPA
Bryce Fischer, CPA
Todd Goehring, CPA

Specializing in Governmental Auditing

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INDEPENDENT AUDITOR'S REPORT

Governing Board
Sheridan County
McClusky, North Dakota

Report on the Audit of Financial Statements

Opinions

We have audited the financial statements of the governmental activities, the discretely presented component unit, each major fund and the aggregate remaining fund information of Sheridan County, as of and for the years ended December 31, 2022 and 2021, and the related notes to the financial statements, which collectively comprise the county's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the discretely presented component unit, each major fund and the aggregate remaining fund information of the county, as of December 31, 2022 and 2021, and the respective changes in financial position for the years then ended in accordance with the accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audits in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the county, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the county's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgement made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgement and maintain professional skepticism throughout the audits.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audits in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the county's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgement, there are conditions or events, considered in the aggregate, that raise substantial doubt about the county's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audits, significant audit findings, and certain internal control-related matters that we identified during the audits.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgeting comparison information and the schedule of employer's share of net pension liability be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audits of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Supplementary Information

Our audits were conducted for the purpose of forming opinions on the financial statements that collectively comprise the county's basic financial statements. The schedules of fund activity arising from cash transactions are presented for purposes of additional analysis and are not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audits of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedules of fund activity arising from cash transactions are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated July 7, 2023 on our consideration of the county's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the county's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the county's internal control over financial reporting and compliance.



Rath and Mehrer, P.C.

Bismarck, North Dakota

July 7, 2023

SHERIDAN COUNTY
McClusky, North Dakota

Statement of Net Position
December 31, 2022

	Primary Government Governmental Activities	Component Unit Water Resource District
<u>ASSETS:</u>		
Cash and Investments	2,058,918.25	79,857.91
Taxes Receivable	42,784.95	765.36
Capital Assets (net of accumulated depreciation):		
Buildings	176,938.00	
Machinery and Vehicles	553,133.00	
Total Capital Assets	730,071.00	-
Total Assets	2,831,774.20	80,623.27
<u>DEFERRED OUTFLOWS OF RESOURCES:</u>		
Changes in Resources Related to Pensions	842,601.00	
<u>LIABILITIES:</u>		
Interest Payable	27,775.18	
Long-Term Liabilities:		
Due Within One Year:		
Leases Payable	93,966.12	
Bank Notes Payable	23,265.95	
General Obligation Bonds Payable	47,802.90	
Due After One Year:		
Leases Payable	563,339.26	
Compensated Absences Payable	46,193.25	
Net Pension Liability	673,284.00	
Total Liabilities	1,475,626.66	-
<u>DEFERRED INFLOWS OF RESOURCES:</u>		
Unavailable Revenue	425,748.20	
Changes in Resources Related to Pensions	1,338,097.00	
Total Deferred Inflows of Resources	1,763,845.20	
<u>NET POSITION:</u>		
Net Investment in Capital Assets	49,499.67	
Restricted for:		
Special Purposes	1,390,736.24	
Unrestricted	(1,005,332.57)	80,623.27
Total Net Position	434,903.34	80,623.27

The accompanying notes are an integral part of these financial statements.

SHERIDAN COUNTY
McClusky, North Dakota

Statement of Net Position
December 31, 2021

	Primary Government Governmental Activities	Component Unit Water Resource District
<u>ASSETS:</u>		
Cash and Investments	1,749,774.86	87,015.92
Taxes Receivable	30,874.18	448.27
Capital Assets (net of accumulated depreciation):		
Buildings	182,683.00	
Machinery and Vehicles	548,911.00	
Total Capital Assets	731,594.00	-
Total Assets	2,512,243.04	87,464.19
<u>DEFERRED OUTFLOWS OF RESOURCES:</u>		
Changes in Resources Related to Pensions	1,324,945.00	
<u>LIABILITIES:</u>		
Interest Payable	32,467.44	
Long-Term Liabilities:		
Due Within One Year:		
Leases Payable	99,530.57	
Bank Notes Payable	8,961.57	
General Obligation Bonds Payable	178,121.77	
Due After One Year:		
Leases Payable	657,305.38	
Bank Notes Payable	9,214.12	
General Obligation Bonds Payable	47,802.90	
Compensated Absences Payable	51,478.68	
Net Pension Liability	2,124,319.00	
Total Liabilities	3,209,201.43	-
<u>DEFERRED INFLOWS OF RESOURCES:</u>		
Unavailable Revenue	451,563.35	
Changes in Resources Related to Pensions	307,086.00	
Total Deferred Inflows of Resources	758,649.35	
<u>NET POSITION:</u>		
Net Investment in Capital Assets	(43,417.64)	
Restricted for:		
Special Purposes	561,981.15	
Unrestricted	(649,226.25)	87,464.19
Total Net Position	(130,662.74)	87,464.19

The accompanying notes are an integral part of these financial statements.

SHERIDAN COUNTY
McClusky, North Dakota

Statement of Activities
For the Year Ended December 31, 2022

		Program Revenues		Net (Expense) Revenue and Changes in Net Position	
				Primary Government	Component Unit
	Expenses	Charges for Services	Operating Grants and Contributions	Governmental Activities	Water Resource District
Functions/Programs					
Primary Government:					
Governmental Activities:					
General Government	892,171.93	31,758.80	849,499.48	(10,913.65)	
Public Safety	384,460.39	53,294.36		(331,166.03)	
Highways and Public Improvement	1,172,208.61	99,056.66	387,258.23	(685,893.72)	
Health and Welfare	915.00			(915.00)	
Culture and Recreation	48,173.57	18,489.12		(29,684.45)	
Conservation and Economic Development	184,071.92			(184,071.92)	
Other	55,309.25			(55,309.25)	
Interest on Long-Term Debt	47,083.22			(47,083.22)	
Total Governmental Activities	2,784,393.89	202,598.94	1,236,757.71	(1,345,037.24)	
Component Unit:					
Water Resource District	36,696.18				(36,696.18)
General Revenues:					
Taxes:					
Property Taxes; levied for general purposes				778,563.44	29,009.62
Property taxes; levied for special purposes				611,671.19	
Homestead tax credit				4,274.82	
Federal aid not restricted to specific program:					
Federal payments in lieu of taxes				85,674.28	
State aid not restricted to specific program:					
State aid distribution				322,889.44	
Earnings on investments and other revenue				107,530.15	845.64
Total General Revenues				1,910,603.32	29,855.26
Change in Net Position				565,566.08	(6,840.92)
Net Position - January 1				(130,662.74)	87,464.19
Net Position - December 31				434,903.34	80,623.27

The accompanying notes are an integral part of these financial statements.

SHERIDAN COUNTY
McClusky, North Dakota

Statement of Activities
For the Year Ended December 31, 2021

		Program Revenues		Net (Expense) Revenue and Changes in Net Position	
				Primary Government	Component Unit
	Expenses	Charges for Services	Operating Grants and Contributions	Governmental Activities	Water Resource District
<u>Functions/Programs</u>					
<u>Primary Government:</u>					
<u>Governmental Activities:</u>					
General Government	1,207,927.84	30,046.05	249,199.92	(928,681.87)	
Public Safety	352,408.60	53,623.54		(298,785.06)	
Highways and Public Improvement	734,551.57	89,488.15	409,583.39	(235,480.03)	
Health and Welfare	1,125.00			(1,125.00)	
Culture and Recreation	41,741.07	21,827.12		(19,913.95)	
Conservation and Economic Development	113,420.08			(113,420.08)	
Other	45,227.33			(45,227.33)	
Interest on Long-Term Debt	53,002.38			(53,002.38)	
Total Governmental Activities	2,549,403.87	194,984.86	658,783.31	(1,695,635.70)	
<u>Component Unit:</u>					
Water Resource District	45,695.58				(45,695.58)
<u>General Revenues:</u>					
<u>Taxes:</u>					
Property Taxes; levied for general purposes				797,197.63	52,426.74
Property taxes; levied for special purposes				572,182.19	
Homestead tax credit				3,505.04	
<u>Federal aid not restricted to specific program:</u>					
Federal payments in lieu of taxes				83,624.00	
<u>State aid not restricted to specific program:</u>					
State aid distribution				328,241.81	
Earnings on investments and other revenue				155,563.68	1,785.81
Total General Revenues				1,940,314.35	54,212.55
Change in Net Position				244,678.65	8,516.97
Net Position - January 1				(375,341.39)	78,947.22
Net Position - December 31				(130,662.74)	87,464.19

The accompanying notes are an integral part of these financial statements.

SHERIDAN COUNTY
McClusky, North Dakota

Balance Sheet
Governmental Funds
December 31, 2022

	Major Funds					Other	Total
	General	Farm to Market Road	Road and Bridge - Unorganized	County Road and Bridge	HB 1505 County Road and Bridge	Governmental Funds	Governmental Funds
ASSETS:							
Cash and Investments	508,000.13		427,800.62	82,767.00	471,095.50	569,255.00	2,058,918.25
Taxes Receivable	23,909.11	5,955.75	3,902.38	4,963.09		4,054.62	42,784.95
Interfund Receivables	58,794.12						58,794.12
Total Assets	590,703.36	5,955.75	431,703.00	87,730.09	471,095.50	573,309.62	2,160,497.32
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES							
Liabilities:							
Interfund Payables		41,214.64				17,579.48	58,794.12
Deferred Inflows of Resources:							
Unavailable Revenue	260,326.62	64,031.62	44,752.57	53,359.63		46,062.71	468,533.15
Total Liabilities and Deferred Inflows of Resources	260,326.62	105,246.26	44,752.57	53,359.63	-	63,642.19	527,327.27
Fund Balances:							
Restricted for:							
General Government						137,322.16	137,322.16
Public Safety						6,625.76	6,625.76
Highways and Public Improvements			386,950.43	34,370.46	471,095.50	218,885.63	1,111,302.02
Culture and Recreation						22.61	22.61
Conservation and Economic Development						50,253.27	50,253.27
Emergency Purposes						103,198.83	103,198.83
Other Purposes						10,938.65	10,938.65
Unassigned	330,376.74	(99,290.51)				(17,579.48)	213,506.75
Total Fund Balances	330,376.74	(99,290.51)	386,950.43	34,370.46	471,095.50	509,667.43	1,633,170.05
Total Liabilities, Deferred Inflows of Resources and Fund Balances	590,703.36	5,955.75	431,703.00	87,730.09	471,095.50	573,309.62	2,160,497.32

The accompanying notes are an integral part of these financial statements.

SHERIDAN COUNTY
McClusky, North Dakota

Balance Sheet
Governmental Funds
December 31, 2021

	Major Funds				Other	Total
	General	Farm to Market Road	Road and Bridge - Unorganized	County Road and Bridge	Governmental Funds	Governmental Funds
ASSETS:						
Cash and Investments	827,792.74	6,116.32	454,383.00	60,067.62	401,415.18	1,749,774.86
Taxes Receivable	17,956.42	4,274.40	2,308.03	3,561.89	2,773.44	30,874.18
Interfund Receivables	9,747.23					9,747.23
Total Assets	855,496.39	10,390.72	456,691.03	63,629.51	404,188.62	1,790,396.27
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES						
Liabilities:						
Interfund Payables					9,747.23	9,747.23
Deferred Inflows of Resources:						
Unavailable Revenue	266,192.62	66,723.81	47,482.11	55,603.04	46,435.95	482,437.53
Total Liabilities and Deferred Inflows of Resources	266,192.62	66,723.81	47,482.11	55,603.04	56,183.18	492,184.76
Fund Balances:						
Restricted for:						
General Government					6,802.01	6,802.01
Public Safety					1,545.78	1,545.78
Highways and Public Improvements			409,208.92	8,026.47	141,896.96	559,132.35
Culture and Recreation					47.30	47.30
Conservation and Economic Development					104,558.63	104,558.63
Emergency Purposes					89,976.18	89,976.18
Other Purposes					12,925.81	12,925.81
Unassigned	589,303.77	(56,333.09)			(9,747.23)	523,223.45
Total Fund Balances	589,303.77	(56,333.09)	409,208.92	8,026.47	348,005.44	1,298,211.51
Total Liabilities, Deferred Inflows of Resources and Fund Balances	855,496.39	10,390.72	456,691.03	63,629.51	404,188.62	1,790,396.27

The accompanying notes are an integral part of these financial statements.

SHERIDAN COUNTY
McClusky, North Dakota

Reconciliation of Governmental Funds Balance Sheet
to the Statement of Net Position
For the Year Ended December 31, 2022

Total Fund Balances for Governmental Funds	1,633,170.05
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Total net position reported for governmental activities in the statement of net position is different because:

Capital assets used in governmental activities are not financial resources and are not reported in the governmental funds.

Cost of Capital Assets	1,773,797.00	
Less Accumulated Depreciation	<u>(1,043,726.00)</u>	
Net Capital Assets		730,071.00

Property taxes will be collected after year-end, but are not available soon enough to pay for the current period's expenditures and therefore are reported as unavailable revenue in the funds.	42,784.95
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The deferred outflows and inflows of resources reported on the statement of net position are the result of changes in resources related to pensions and do not affect current financial resources.

Total Deferred Outflows of Resources	842,601.00	
Total Deferred Inflows of Resources	<u>(1,338,097.00)</u>	
Net Deferred Outflows/Inflows of Resources		(495,496.00)

Long-term liabilities applicable to the county's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due. All liabilities -both current and long-term- are reported in the statement of net position. Balances at December 31, 2022 are:

Leases Payable	(657,305.38)	
Bank Notes Payable	(23,265.95)	
General Obligation Bonds Payable	(47,802.90)	
Interest Payable	(27,775.18)	
Compensated Absences Payable	(46,193.25)	
Net Pension Liability	<u>(673,284.00)</u>	
Total Long-Term Liabilities		<u>(1,475,626.66)</u>

Total Net Position of Governmental Activities	<u>434,903.34</u>
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The accompanying notes are an integral part of these financial statements.

SHERIDAN COUNTY
McClusky, North Dakota

Reconciliation of Governmental Funds Balance Sheet
to the Statement of Net Position
For the Year Ended December 31, 2021

Total Fund Balances for Governmental Funds	1,298,211.51
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Total net position reported for governmental activities in the statement of net position is different because:

Capital assets used in governmental activities are not financial resources and are not reported in the governmental funds.

Cost of Capital Assets	1,728,051.00	
Less Accumulated Depreciation	<u>(996,457.00)</u>	
Net Capital Assets		731,594.00

Property taxes will be collected after year-end, but are not available soon enough to pay for the current period's expenditures and therefore are reported as unavailable revenue in the funds.	30,874.18
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The deferred outflows and inflows of resources reported on the statement of net position are the result of changes in resources related to pensions and do not affect current financial resources.

Total Deferred Outflows of Resources	1,324,945.00	
Total Deferred Inflows of Resources	<u>(307,086.00)</u>	
Net Deferred Outflows/Inflows of Resources		1,017,859.00

Long-term liabilities applicable to the county's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due. All liabilities -both current and long-term- are reported in the statement of net position. Balances at December 31, 2021 are:

Leases Payable	(756,835.95)	
Bank Notes Payable	(18,175.69)	
General Obligation Bonds Payable	(225,924.67)	
Interest Payable	(32,467.44)	
Compensated Absences Payable	(51,478.68)	
Net Pension Liability	<u>(2,124,319.00)</u>	
Total Long-Term Liabilities		<u>(3,209,201.43)</u>

Total Net Position of Governmental Activities	<u>(130,662.74)</u>
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The accompanying notes are an integral part of these financial statements.

SHERIDAN COUNTY
McClusky, North Dakota

Statement of Revenues, Expenditures and Changes in Fund Balances
Governmental Funds
For the Year Ended December 31, 2022

	Major Funds					Other	Total
	General	Farm to Market Road	Road and Bridge - Unorganized	County Road and Bridge	HB 1505 County Road and Bridge	Governmental Funds	Governmental Funds
Revenues:							
Taxes	772,610.75	190,644.19	122,215.30	158,870.08		133,983.54	1,378,323.86
Licenses, Permits and Fees	637.50						637.50
Intergovernmental	397,084.69	655.92	219,674.94	546.61	544,543.00	487,470.06	1,649,975.22
Charges for Services	174,388.84					27,572.60	201,961.44
Miscellaneous	73,881.51	600.00	4,005.90			28,663.77	107,151.18
Total Revenues	1,418,603.29	191,900.11	345,896.14	159,416.69	544,543.00	677,689.97	3,338,049.20
Expenditures:							
Current:							
General Government	820,689.76					12,847.60	833,537.36
Public Safety	309,511.85					51,345.54	360,857.39
Highways and Public Improvement	288,156.67	186,558.70	281,064.90		73,447.50	261,163.84	1,090,391.61
Health and Welfare	915.00						915.00
Culture and Recreation	42,409.44					4,010.13	46,419.57
Conservation and Economic Development	9,341.55					173,293.37	182,634.92
Other	13,355.33	47.14		39.28		41,867.50	55,309.25
Capital Outlay	41,188.00					67,500.00	108,688.00
Debt Service:							
Principal	135,628.31	48,291.69		129,830.08			313,750.08
Interest	48,572.14			3,203.34			51,775.48
Total Expenditures	1,709,768.05	234,897.53	281,064.90	133,072.70	73,447.50	612,027.98	3,044,278.66
Excess (Deficiency) of Revenues Over (Under) Expenditures	(291,164.76)	(42,997.42)	64,831.24	26,343.99	471,095.50	65,661.99	293,770.54
Other Financing Sources (Uses):							
Transfers In	87,049.73	40.00				96,000.00	183,089.73
Transfers Out	(96,000.00)		(87,089.73)				(183,089.73)
Proceeds from Bank Loan Payable	41,188.00						41,188.00
Total Other Financing Sources (Uses)	32,237.73	40.00	(87,089.73)	-	-	96,000.00	41,188.00
Net Change in Fund Balances	(258,927.03)	(42,957.42)	(22,258.49)	26,343.99	471,095.50	161,661.99	334,958.54
Fund Balance - January 1	589,303.77	(56,333.09)	409,208.92	8,026.47		348,005.44	1,298,211.51
Fund Balance - December 31	330,376.74	(99,290.51)	386,950.43	34,370.46	471,095.50	509,667.43	1,633,170.05

The accompanying notes are an integral part of these financial statements.

SHERIDAN COUNTY
McClusky, North Dakota

Statement of Revenues, Expenditures and Changes in Fund Balances
Governmental Funds
For the Year Ended December 31, 2021

	Major Funds				Other	Total
	General	Farm to Market Road	Road and Bridge - Unorganized	County Road and Bridge	Governmental Funds	Governmental Funds
Revenues:						
Taxes	802,145.67	187,658.40	120,726.45	156,381.96	113,214.06	1,380,126.54
Licenses, Permits and Fees	1,126.30					1,126.30
Intergovernmental	414,271.06	528.00	244,042.66	440.01	415,249.22	1,074,530.95
Charges for Services	166,679.17				27,179.39	193,858.56
Miscellaneous	87,158.86	294.30	48,660.64		19,073.09	155,186.89
Total Revenues	1,471,381.06	188,480.70	413,429.75	156,821.97	574,715.76	2,804,829.24
Expenditures:						
Current:						
General Government	781,604.77				78,273.67	859,878.44
Public Safety	285,364.09				47,806.51	333,170.60
Highways and Public Improvement	225,038.94	104,537.50	86,223.00		243,685.13	659,484.57
Health and Welfare	1,125.00					1,125.00
Culture and Recreation	36,066.93				3,920.14	39,987.07
Conservation and Economic Development	32,153.40				79,829.68	111,983.08
Other	5,936.30	73.97		61.64	39,155.42	45,227.33
Capital Outlay	62,550.00					62,550.00
Debt Service:						
Principal	99,166.29	110,000.00		147,768.72		356,935.01
Interest	50,924.93			8,298.12		59,223.05
Total Expenditures	1,579,930.65	214,611.47	86,223.00	156,128.48	492,670.55	2,529,564.15
Excess (Deficiency) of Revenues Over (Under) Expenditures	(108,549.59)	(26,130.77)	327,206.75	693.49	82,045.21	275,265.09
Other Financing Sources (Uses):						
Transfers In	83,612.40	11,232.00			70,000.00	164,844.40
Transfers Out	(70,000.00)		(94,794.40)		(50.00)	(164,844.40)
Proceeds from Lease Payable	62,550.00					62,550.00
Total Other Financing Sources (Uses)	76,162.40	11,232.00	(94,794.40)	-	69,950.00	62,550.00
Net Change in Fund Balances	(32,387.19)	(14,898.77)	232,412.35	693.49	151,995.21	337,815.09
Fund Balance - January 1	621,690.96	(41,434.32)	176,796.57	7,332.98	196,010.23	960,396.42
Fund Balance - December 31	589,303.77	(56,333.09)	409,208.92	8,026.47	348,005.44	1,298,211.51

The accompanying notes are an integral part of these financial statements.

SHERIDAN COUNTY
McClusky, North Dakota

Reconciliation of Governmental Funds Statement of Revenues, Expenditures
and Changes in Fund Balances to the Statement of Activities
For the Year Ended December 31, 2022

Net Change in Fund Balances - Total Governmental Funds	334,958.54
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The change in net position reported for governmental activities in the statement of activities is different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation exceeded capital outlay in the current year.

Current Year Capital Outlay	108,688.00	
Current Year Depreciation Expense	<u>(110,211.00)</u>	(1,523.00)

The proceeds of debt issuances are reported as financing sources in governmental funds and thus contribute to the change in fund balance. In the statement of net position, issuing debt increases long-term liabilities and does not affect the statement of activities. Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. This is the amount by which repayment of debt exceeded debt proceeds.

Debt Proceeds	(41,188.00)	
Repayment of Debt	<u>313,750.08</u>	272,562.08

Some expenses reported in the statement of activities do not require the use of current financial resources and are not reported as expenditures in governmental funds.

Net Decrease in Interest Payable	4,692.26	
Net Decrease in Compensated Absences Payable	5,285.43	
Net Increase to Pension Expense	<u>(62,320.00)</u>	(52,342.31)

Some revenues reported on the statement of activities are not reported as revenues in the governmental funds since they do not represent available resources to pay current expenditures.

Net Increase in Taxes Receivable		<u>11,910.77</u>
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Change in Net Position of Governmental Activities	<u><u>565,566.08</u></u>
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The accompanying notes are an integral part of these financial statements.

SHERIDAN COUNTY
McClusky, North Dakota

Reconciliation of Governmental Funds Statement of Revenues, Expenditures
and Changes in Fund Balances to the Statement of Activities
For the Year Ended December 31, 2021

Net Change in Fund Balances - Total Governmental Funds	337,815.09
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The change in net position reported for governmental activities in the statement of activities is different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation exceeded capital outlay in the current year.

Current Year Capital Outlay	62,550.00	
Current Year Depreciation Expense	<u>(99,096.00)</u>	(36,546.00)

The proceeds of debt issuances are reported as financing sources in governmental funds and thus contribute to the change in fund balance. In the statement of net position, issuing debt increases long-term liabilities and does not affect the statement of activities. Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. This is the amount by which repayment of debt exceeded debt proceeds.

Debt Proceeds	(62,550.00)	
Repayment of Debt	<u>356,935.01</u>	294,385.01

Some expenses reported in the statement of activities do not require the use of current financial resources and are not reported as expenditures in governmental funds.

Net Decrease in Interest Payable	6,220.67	
Net Increase in Compensated Absences Payable	(4,362.40)	
Net Increase to Pension Expense	<u>(342,087.00)</u>	(340,228.73)

Some revenues reported on the statement of activities are not reported as revenues in the governmental funds since they do not represent available resources to pay current expenditures.

Net Decrease in Taxes Receivable	<u>(10,746.72)</u>
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Change in Net Position of Governmental Activities	<u><u>244,678.65</u></u>
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The accompanying notes are an integral part of these financial statements.

SHERIDAN COUNTY
McClusky, North Dakota

Statement of Fiduciary Net Position
Fiduciary Fund
December 31, 2022

	Custodial Funds
<u>Assets:</u>	
Cash and Investments	<u>796,435.32</u>
<u>Net Position:</u>	
Restricted For:	
Organizations and Other Governments	<u>796,435.32</u>

The accompanying notes are an integral part of these financial statements.

SHERIDAN COUNTY
McClusky, North Dakota

Statement of Fiduciary Net Position
Fiduciary Fund
December 31, 2021

	Custodial Funds
<u>Assets:</u>	
Cash and Investments	<u>828,322.48</u>
<u>Net Position:</u>	
Restricted For:	
Organizations and Other Governments	<u>828,322.48</u>

The accompanying notes are an integral part of these financial statements.

SHERIDAN COUNTY
McClusky, North Dakota

Statement of Changes in Fiduciary Net Position
Fiduciary Fund
December 31, 2022

	<u>Custodial Funds</u>
<u>Additions:</u>	
Property tax collections for other governments	2,212,132.99
Pass-through grants/contributions	38,482.18
Assessments charges to patrons/businesses	15,479.66
Collections on behalf of ND state treasurer	15,720.93
911 excise fees	<u>8,604.50</u>
 Total Additions	 <u>2,290,420.26</u>
 <u>Deductions:</u>	
Payments of property tax to other governments	2,234,672.45
Payments of 911 excise taxes	8,598.50
Payments made for the purpose of public service/public safety	63,566.57
Collections remitted to ND state treasurer	<u>15,469.90</u>
 Total Deductions	 <u>2,322,307.42</u>
 Change in Net Position	 <u>(31,887.16)</u>
 Net Position - January 1	 <u>828,322.48</u>
 Net Position - December 31	 <u><u>796,435.32</u></u>

The accompanying notes are an integral part of these financial statements.

SHERIDAN COUNTY
McClusky, North Dakota

Statement of Changes in Fiduciary Net Position
Fiduciary Fund
December 31, 2021

	<u>Custodial Funds</u>
<u>Additions:</u>	
Property tax collections for other governments	2,217,784.63
Pass-through grants/contributions	39,265.28
Assessments charges to patrons/businesses	47,424.90
Collections on behalf of ND state treasurer	16,846.80
911 excise fees	<u>9,720.50</u>
 Total Additions	 <u>2,331,042.11</u>
 <u>Deductions:</u>	
Payments of property tax to other governments	2,199,443.93
Payments of 911 excise taxes	9,697.50
Payments made for the purpose of public service/public safety	97,908.30
Collections remitted to ND state treasurer	<u>16,596.14</u>
 Total Deductions	 <u>2,323,645.87</u>
 Change in Net Position	 <u>7,396.24</u>
 Net Position - January 1	 <u>820,926.24</u>
 Net Position - December 31	 <u><u>828,322.48</u></u>

The accompanying notes are an integral part of these financial statements.

SHERIDAN COUNTY
McClusky, North Dakota

Notes to the Financial Statements
December 31, 2022 and 2021

Note 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of Sheridan County have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Government Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the government's accounting policies are described below.

A. Financial Reporting Entity

The accompanying financial statements present the activities of the county. The county has considered all potential component units for which the county is financially accountable and other organizations for which the nature and significance of their relationships with the county are such that exclusion would cause the county's financial statements to be misleading or incomplete. The Government Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the county to impose its will on that organization or (2) the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on Sheridan County.

Based on these criteria, the component unit discussed below is included within the county's reporting entity because of the significance of its operational or financial relationship with the county.

Discretely Presented Component Unit: The component unit column in the basic financial statements includes the financial data of the county's one component unit. This unit is reported in a separate column to emphasize that it is legally separate from the county.

Sheridan County Water Resource District: The Sheridan County Water Resource District's governing board is appointed by the county's governing board. The county's governing body has the authority to disapprove, amend, or approve the water resource district budget. The water resource district authority has the authority to issue its own debt.

The financial statements of the discretely presented component unit are presented in the basic financial statements. Additional information may be obtained from the Sheridan County Auditor, 215 East 2nd Street, McClusky, ND 58463.

B. Basis of Presentation

Government-wide Financial Statements: The statement of net position and the statement of activities display information about the primary government, Sheridan County and its component unit. These statements include the financial activities of the overall government, except for fiduciary activities. Eliminations have been made to minimize the double-counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The statement of activities presents a comparison between direct expenses and program revenues for each function of the county's governmental activities. Direct expenses are those that are specifically associated with

a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) fees and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fund Financial Statements: The fund financial statements provide information about the county's funds, including its fiduciary funds. Separate statements for each fund category – *governmental and fiduciary* – are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

The county reports the following major governmental funds:

General Fund. This is the county's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

Farm to Market Road. This fund accounts for a special levy and all financial resources related to the maintenance and repair of federal aid farm to market roads within the county

Road and Bridge - Unorganized. This fund accounts for a special levy and various state funding used for the maintenance and repair of township roads within the county.

County Road and Bridge. This fund accounts for a special levy to pay the principal and interest payments related to the Limited Tax Bond, Series 2018.

HB 1505 County Road and Bridge. This fund accounts for the monies approved by the ND Legislative Assembly as part of House Bill 1505 paid to each county that must be used for state road and bridge projects.

Additionally, the county reports the following type of fiduciary fund:

Custodial Funds. These funds account for assets held by the county in a custodial capacity as an agent on behalf of others. The county's custodial funds are used to account for various deposits of other governments.

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

Government-wide and Fiduciary Fund Financial Statements: The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus. These financial statements are reported using the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the county gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenues from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Governmental Fund Financial Statements: Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The county considers all revenues reported in the governmental funds to be available if the revenues are collected within sixty days after year-end. All revenues are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, the county funds certain programs by a combination of specific cost-reimbursements grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted components of net position available to finance the program. It is the county's policy to first apply cost-reimbursement grant resources to such programs, and then by general revenues.

D. Cash and Investments

Cash includes amounts in demand deposits and money market accounts.

Investments consist of certificates of deposit stated at cost.

E. Capital Assets

Capital assets include plant and equipment. Assets are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by the county as assets with an initial, individual cost of \$5,000 or more. Such assets are recorded at cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets is not capitalized.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

Buildings	30 to 100 years
Machinery and Vehicles	5 to 10 Years

F. Compensated Absences

Vested or accumulated vacation leave is reported in the government-wide statement of net position. Compensation for unused vacation leave will be granted to all full-time employees upon termination of employment with the county. County employees may carry forward a maximum of 240 hours of accrued annual leave.

No liability is recorded for nonvesting accumulating rights to receive sick pay benefits.

G. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities statement of net position. Bond premiums, discounts and issuance costs are recognized in the current period since the amounts are not material.

In the fund financial statements, governmental fund types recognize bond premiums, discounts and issuance costs in the current period. The face amount of the debt is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs are reported as debt service expenditures.

H. Pension

For purposes of measuring net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the North Dakota Public Employees Retirement System (NDPERS); additions to/deductions from NDPERS' fiduciary net position have been determined on the same basis as they are reported by NDPERS. For this purpose, benefit

payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

I. Fund Equity

Fund equity at the governmental fund financial reporting level is classified as “fund balance”. Fund equity for all other reporting is classified as “net position”.

Fund Balance – Generally, fund balance represents the difference between the current assets and current liabilities. In the fund financial statements, governmental funds report fund classifications that comprise a hierarchy based primarily on the extent to which the county is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Fund balances are classified as follows:

Nonspendable – Fund balances are reported as nonspendable when amounts cannot be spent because they are either (a) not in spendable form (i.e., items that are not expected to be converted to cash such as inventories or prepaid expenses) or (b) legally or contractually required to be maintained intact (i.e., endowment funds).

Restricted – Fund balances are reported as restricted when there are limitations imposed on their use, either through the enabling legislation adopted by the county or through external restrictions imposed by creditors, grantors, contributors, or laws or regulations of other governments (i.e., funds restricted by state statute, unspent bond proceeds, grants earned but not spent, debt covenants or taxes raised for a specific purpose).

Committed – Fund balances are reported as committed when they can be used only for specific purposes pursuant to constraints imposed by formal action of the county commission through the adoption of a resolution. The county commission also may modify or rescind the commitment.

Assigned – Fund balances are reported as assigned when amounts are constrained by the county’s intent to be used for specific purposes, but are neither restricted nor committed.

Unassigned – Fund balances are reported as unassigned as the residual amount when the balances do not meet any of the above criterion. The county reports positive unassigned fund balance only in the general fund. Negative fund balances may be reported in all funds.

Flow Assumptions – When both restricted and unrestricted amounts of fund balance are available for use for expenditures incurred, it is the county’s policy to use restricted amounts first and then unrestricted amounts as they are needed. For unrestricted amounts of fund balance, it is the county’s policy to use fund balance in the following order:

- Committed
- Assigned
- Unassigned

Net Position – Net position represents the difference between assets and liabilities. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used (i.e., the amount that the county has not spent) for the acquisition, construction or improvement of those assets. Net position is reported as restricted as described in the fund balance section above. All other net position is reported as unrestricted.

J. Interfund Transactions

In the governmental fund statements, transactions that constitute reimbursements to a fund for expenditures initially made from it that are properly applicable to another fund, are recorded as expenditures in the reimbursing fund and as reductions of expenditures in the fund that is reimbursed.

All other interfund transactions, except reimbursements, are reported as transfers.

In the government-wide financial statements, interfund transactions have been eliminated.

K. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America, requires management to make estimates and assumptions that affect certain reported amounts and disclosures (such as estimated useful lives in determining depreciation expense); accordingly, actual results could differ from those estimates.

Note 2 DEPOSITS AND INVESTMENTS

In accordance with North Dakota Statutes, the county maintains deposits at the depository banks designated by the governing board. All depositories are members of the Federal Reserve System.

Deposits must either be deposited with the Bank of North Dakota or in other financial institutions situated and doing business within the state. Deposits, other than with the Bank of North Dakota, must be fully insured or bonded. In lieu of a bond, a financial institution may provide a pledge of securities equal to 110% of the deposits not covered by insurance or bonds.

Authorized collateral includes bills, notes or bonds issued by the United States government, its agencies or instrumentalities, all bonds and notes guaranteed by the United States government, Federal Land Bank bonds, bonds, notes, warrants, certificates of indebtedness, insured certificates of deposit, shares of investment companies registered under the Investment Companies Act of 1940, and all other forms of securities issued by the State of North Dakota, its boards, agencies or instrumentalities or by any county, city, township, school district, park district or any other political subdivision of the State of North Dakota, whether payable from special revenues or supported by the full faith and credit of the issuing body and bonds issued by another state of the United States or other securities approved by the banking board.

At December 31, 2022 the county's carrying amount of deposits was \$2,853,816 and the bank balance was \$2,908,126. Of the bank balance, \$500,000 was covered by Federal Depository Insurance. The remaining balance of \$2,408,126 was collateralized with securities held by the pledging financial institution's agent in the government's name.

At December 31, 2021 the county's carrying amount of deposits was \$2,573,401 and the bank balance was \$2,604,863. Of the bank balance, \$500,000 was covered by Federal Depository Insurance. The remaining balance of \$2,104,863 was collateralized with securities held by the pledging financial institution's agent in the government's name.

Credit Risk

The county may invest idle funds as authorized in North Dakota Statutes, as follows:

- (1) Bonds, treasury bills and notes, or other securities that are a direct obligation insured or guaranteed by, the treasury of the United States, or its agencies, instrumentalities or organizations created by an act of Congress.

- (2) Securities sold under agreements to repurchase written by a financial institution in which the underlying securities for the agreement to repurchase are of the type listed above.
- (3) Certificates of deposit fully insured by the federal deposit insurance corporation.
- (4) Obligations of the State.

At December 31, 2022, the county held certificates of deposit in the amount of \$1,118,421, which are all considered deposits.

At December 31, 2021, the county held certificates of deposit in the amount of \$1,111,921, which are all considered deposits.

Concentration of Credit Risk

The county does not have a limit on the amount the county may invest in any one issuer.

Note 3 TAXES RECEIVABLE

Taxes receivable represent the past two years of uncollected current and delinquent taxes. No allowance has been established for uncollectible taxes and special assessment receivables.

The county treasurer acts as an agent to collect property taxes levied in the county for all taxing authorities. Any material tax collections are distributed after the end of each month.

Property taxes are levied as of January 1. The property taxes attach as an enforceable lien on property on January 1 and may be paid in two installments. The first installment includes one-half of the real estate taxes and all the special assessments and the second installment is the balance of the real estate taxes. The first installment is due by March 1 and the second installment is due by October 15. A 5% discount is allowed if all taxes and special assessments are paid by February 15. After the due dates, the bill becomes delinquent and penalties are assessed.

Most property owners choose to pay property taxes and special assessments in a single payment on or before February 15 and receive the discount on the property taxes.

Note 4 INTERFUND RECEIVABLES/PAYABLES

Interfund receivables/payables are created by negative cash balances in various funds. The amounts shown as interfund payables represent the amount of negative cash in these funds. The interfund receivables/payables for the years ended December 31, 2022 and 2021 are as follows:

	<u>Receivable Fund</u>	<u>Payable Fund</u>
<u>December 31, 2022</u>		
General Fund	58,794.12	
Farm to Market Road		41,214.64
Emergency 911		17,579.48
<u>December 31, 2021</u>		
General Fund	9,747.23	
Emergency 911		9,747.23

Note 5 CAPITAL ASSETS

The following is a summary of changes in capital assets for the years ended December 31:

		2022		
	Balance January 1	Increases	Decreases	Balance December 31
Governmental Activities:				
<i>Capital assets being depreciated:</i>				
Buildings	407,508			407,508
Machinery and Vehicles	1,320,543	108,688	62,942	1,366,289
Total	1,728,051	108,688	62,942	1,773,797
<i>Less accumulated depreciation for:</i>				
Buildings	224,825	5,745		230,570
Machinery and Vehicles	771,632	104,466	62,942	813,156
Total	996,457	110,211	62,942	1,043,726
Governmental Activities Capital Assets, Net	731,594	(1,523)	-	730,071
		2021		
	Balance January 1	Increases	Decreases	Balance December 31
Governmental Activities:				
<i>Capital assets being depreciated:</i>				
Buildings	407,508			407,508
Machinery and Vehicles	1,257,993	62,550		1,320,543
Total	1,665,501	62,550	-	1,728,051
<i>Less accumulated depreciation for:</i>				
Buildings	219,080	5,745		224,825
Machinery and Vehicles	678,281	93,351		771,632
Total	897,361	99,096	-	996,457
Governmental Activities Capital Assets, Net	768,140	(36,546)	-	731,594

Depreciation expense was charged to functions/programs of the county as follows for the years ended December 31:

	2022	2021
Governmental Activities:		
General Government	1,600	1,600
Public Safety	23,603	19,238
Highways and Public Improvement	81,817	75,067
Culture and Recreation	1,754	1,754
Conservation and Economic Development	1,437	1,437
Total Depreciation Expense	<u>110,211</u>	<u>99,096</u>

Note 6 INTEREST PAYABLE

Interest payable consists of interest on long-term liabilities accrued to December 31, 2022 and 2021.

Note 7 UNAVAILABLE REVENUE

Unavailable revenue on the fund financial statements consists of amounts for which asset recognition criteria have been met, but for which revenue recognition criteria have not been met. Under the modified accrual basis of accounting, such amounts are measurable but not available and include taxes receivable and prepaid property taxes.

Unavailable revenue on the government-wide financial statements consists of prepaid property taxes.

Note 8 LEASES PAYABLE

Sheridan County has entered into the following lease agreements for various buildings and equipment.

The county has entered into the following lease agreements:

Lease-purchase for heating system upgrades and the county shop due in annual installments of \$39,623.38 through February 10, 2026. Payments include interest at 3%.	147,284.01
Lease-purchase agreement for a 2019 JD 772G motorgrader due in annual installments of \$40,065.33 to \$185,000.00 through May 30, 2026. Payments include interest at 8%.	240,844.79
Lease-purchase agreement for a 2019 JD 772G motorgrader due in annual installments of \$39,271.88 to \$189,000.00 through May 30, 2025. Payments include interest at 8%.	221,283.24
Lease-purchase agreement for a 2013 JD 410K backhoe loader due in annual installments of \$17,367.43 through February 26, 2025. Payments include interest at 4.25%.	<u>47,893.34</u>
Total leases payable	<u><u>657,305.38</u></u>

These lease agreements qualify as leases for accounting purposes (title transfers at the end of the lease term). The following is a schedule of the future minimum lease payments under these leases, and the net present value of the minimum lease payments at December 31, 2022:

<u>Year Ending December 31</u>	<u>Minimum Lease Payments</u>
2023	136,328.02
2024	136,328.02
2025	286,056.14
2026	<u>224,623.40</u>
Total minimum lease payments	783,335.58
Less: amount representing interest	<u>(126,030.20)</u>
Present value of future minimum lease payments	<u><u>657,305.38</u></u>

Note 9 LONG-TERM DEBT

Changes in Long-Term Liabilities. During the years ended December 31, 2022 and 2021, the following changes occurred in liabilities reported in the long-term liabilities – Governmental Activities:

	Balance		2022	Balance	Due Within
	January 1	Increases	Decreases	December 31	One Year
Lease Payable	756,836		99,531	657,305	93,966
Bank Notes	18,175	41,188	36,097	23,266	23,266
General Obligation Bonds	225,925		178,122	47,803	47,803
Compensated Absences *	51,479		5,286	46,193	
Total	1,052,415	41,188	319,036	774,567	165,035

	Balance		2021	Balance	Due Within
	January 1	Increases	Decreases	December 31	One Year
Lease Payable	774,957	62,550	80,671	756,836	99,531
Bank Notes	36,670		18,495	18,175	8,962
General Obligation Bonds	483,694		257,769	225,925	178,122
Compensated Absences *	47,116	4,363		51,479	
Total	1,342,437	66,913	356,935	1,052,415	286,615

* The change in compensated absences is shown as a net change because changes in salary prohibit exact calculations of increases and decreases.

General Obligation Debt. General obligation debt is a direct obligation and pledges the full faith and credit of the government. General obligation debt outstanding at December 31, 2022 is as follows:

Bank Notes Payable. The county has taken out the following bank notes for the purchase of two vehicles.

\$35,860 bank note payable with Bravera Bank due in annual installments of \$9,588.64 through February 1, 2023. Payments include interest at 3.45%.	9,214.12
\$41,188 bank note payable with Bravera Bank due in monthly installments of \$1,186.34 through December 31, 2023. Payments include interest at 2.35%.	14,051.83
Total bank notes payable	23,265.95

The annual requirements to amortize the outstanding bank notes payable are as follows:

Year Ending	Principal	Interest
December 31		
2023	23,265.95	558.77

As allowed by NDCC 6-09-69, the county has also received funding from the Infrastructure Revolving Loan Program from the Bank of North Dakota. The county conducted a micro surfacing and chip sealing project for farm to market roads within the county and issued the Limited Tax Bonds, Series 2018, in the amount of

\$1,260,000. As of December 31, 2022, the county had requested drawdowns of \$1,115,649.32 and repaid principal of \$1,067,846.42. The outstanding balance at December 31, 2022 was \$47,802.90 which was paid in full on February 1, 2023.

Note 10 TRANSFERS

The following is a reconciliation between transfers in and transfers out as reported in the basic financial statements for the year ended:

<u>Fund</u>	<u>Transfer In</u>	<u>Transfer Out</u>
<u>December 31, 2022</u>		
Highway Tax Distribution	80,000.00	
Civil Defense	6,000.00	
Emergency 911	10,000.00	
General Fund		96,000.00
To subsidize expenditures.		
General Fund	87,049.73	
Farm to Market Road	40.00	
Road and Bridge - Unorganized		87,089.73
To reimburse for roadwork done on unorganized township roads.		
<u>December 31, 2021</u>		
Highway Tax Distribution	60,000.00	
Civil Defense	4,000.00	
Emergency 911	6,000.00	
General Fund		70,000.00
To subsidize expenditures.		
General Fund	83,562.40	
Farm to Market Road	11,232.00	
Road and Bridge - Unorganized		94,794.40
To reimburse for roadwork done on unorganized township roads.		
General Fund	50.00	
Human Services		50.00
To close fund.		

Note 11 DEFICIT FUND BALANCES

The following funds had deficit balances at December 31:

	<u>2022</u>	<u>2021</u>
<u>Special Revenue Funds</u>		
Farm to Market Road	(41,214.64)	
Emergency 911	(17,579.48)	(9,747.23)
<u>Custodial Funds</u>		
Mobile Home Tax	(686.24)	
Veteran's Van Service	(8,902.66)	(2,168.18)

Note 12 RELATED ORGANIZATIONS

The county is also responsible for levying a property tax for the Sheridan County Senior Citizens and the Sheridan County Historical Society. However, the county's accountability does not extend beyond levying the

tax. In 2022 and 2021, the county remitted \$29,649.05 and \$29,134.17 to the senior citizens, \$4,010.13 and \$3,920.14 to the historical society, respectively.

Note 13 RISK MANAGEMENT

Sheridan County is exposed to various risks of loss relating to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

In 1986, state agencies and political subdivisions of the State of North Dakota joined together to form the North Dakota Insurance Reserve Fund (NDRF), a public entity risk pool currently operating as a common risk management and insurance program for the state and over 2,000 political subdivisions. The county pays an annual premium to NDRF for its general liability, automobile and public assets insurance coverage. The coverage by NDRF is limited to losses of \$2,000,000 per occurrence for general liability and automobile and \$2,091,324 for public assets.

The county also participates in the North Dakota Fire and Tornado Fund and the State Bonding Fund. The county pays an annual premium to the Fire and Tornado Fund to cover property damage to buildings and personal property. Replacement cost coverage is provided by estimating replacement cost in consultation with the Fire and Tornado Fund. The Fire and Tornado Fund is reinsured by a third-party insurance carrier for losses in excess of \$1,000,000 per occurrence during a 12-month period. The State Bonding Fund currently provides the county with a blanket fidelity bond coverage in the amount of \$1,542,787 for its employees. The State Bonding Fund does not currently charge any premium for this coverage.

The county has worker's compensation with the Department of Workforce Safety and Insurance; and purchases commercial insurance for employee health and accident insurance.

Settled claims resulting from these risks have not exceeded insurance coverage in any of the past three fiscal years.

Note 14 PENSION PLAN

North Dakota Public Employees Retirement System (Main System)

The following brief description of NDPERS is provided for general information purposes only. Participants should refer to NDCC Chapter 54 – 52 for more complete information.

NDPERS is a cost-sharing multiple-employer defined benefit pension plan that covers substantially all employees of the State of North Dakota, its agencies and various participating political subdivisions. NDPERS provides for pension, death and disability benefits. The cost to administer the NDPERS plan is financed through the contributions and investment earnings of the plan.

Responsibility for administration of the NDPERS defined benefit program is assigned to a Board comprised of nine members. The Board consists of a Chairman, who is appointed by the Governor; one member appointed by the Attorney General; one member appointed by the State Health Officer; three members elected by active membership of the NDPERS system; one member elected by the retired public employees; and two members of the legislative assembly appointed by the chairman of the legislative management.

Pension Benefits

Benefits are set by statute. NDPERS has no provision or policies with respect to automatic and ad hoc post-retirement benefit increases. Members of the Main System are entitled to unreduced monthly pension benefits beginning when the sum of age and years of credited service equal or exceed 85 (Rule of 85), or at normal retirement age (65). For members hired on or after January 1, 2016 the Rule of 85 will be replaced with the Rule of 90 with a minimum age of 60. The monthly pension benefit is equal to 2.00% of their average monthly salary, using the highest 36 months out of the last 180 months of service, for each year of service. For

members hired on or after January 1, 2020 the 2.00% multiplier was replaced with a 1.75% multiplier. The plan permits early retirement at ages 55 – 64 with three or more years of service.

Members may elect to receive the pension benefits in the form of a single life, joint and survivor, term-certain annuity, or partial lump sum with ongoing annuity. Members may elect to receive the value of their accumulated contributions, plus interest, as a lump sum distribution upon retirement or termination, or they may elect to receive their benefits in the form of an annuity. For each member electing an annuity, total payment will not be less than the members' accumulated contributions plus interest.

Death and Disability Benefits

Death and disability benefits are set by statute. If an active member dies with less than three years of service for the Main System, a death benefit equal to the value of the member's accumulated contributions, plus interest, is paid to the member's beneficiary. If the member has earned more than three years of credited service for the Main System, the surviving spouse will be entitled to a single payment refund, life-time monthly payments in an amount equal to 50% of the member's accrued normal retirement benefit, or monthly payments in an amount equal to the member's accrued 100% Joint and Survivor retirement benefit if the member had reached normal retirement age prior to date of death. If the surviving spouse dies before the member's accumulated pension benefits are paid, the balance will be payable to the surviving spouse's designated beneficiary.

Eligible members who become totally disabled after a minimum of 180 days of service, receive monthly disability benefits equal to 25% of their final average salary with a minimum benefit of \$100. To qualify under this section, the member has to become disabled during the period of eligible employment and apply for benefits within one year of termination. The definition of disabled is set by the NDPERS in the North Dakota Administrative Code.

Refunds of Member Account Balance

Upon termination, if a member of the Main System is not vested (is not 65 or does not have three years of service), they will receive the accumulated member contributions and vested employer contributions, plus interest, or may elect to receive this amount at a later date. If the member has vested, they have the option of applying for a refund or can remain as a terminated vested participant. If a member terminated and withdrew their accumulated member contribution and is subsequently reemployed, they have the option of repurchasing their previous service.

Member and Employer Contributions

Member and employer contributions paid to NDPERS are set by statute and are established as a percent of salaries and wages. Member contribution rates are 7% and employer contribution rates are 7.12% of covered compensation. For members hired on or after January 1, 2020 member contribution rates are 7% and employer contribution rates are 8.26% of covered compensation.

The member's account balance includes the vested employer contributions equal to the member's contributions to an eligible deferred compensation plan. The minimum member contribution is \$25 and the maximum may not exceed the following:

- 1 to 12 months of service -
Greater of one percent of monthly salary or \$25
- 13 to 24 months of service -
Greater of two percent of monthly salary or \$25
- 25 to 36 months of service -
Greater of three percent of monthly salary or \$25
- Longer than 36 months of service -
Greater of four percent of monthly salary or \$25

Pension Liabilities, Pension Expense; and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2022, Sheridan County reported a liability of \$673,284 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2021 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The county's proportion of the net pension liability was based on the county's share of covered payroll in the Main System pension plan relative to the covered payroll of all participating Main System employers. At June 30, 2021 the county's proportion was .064596 percent, which was a decrease of .002928 from its proportion measured as of June 30, 2020.

For the year ended December 31, 2022, the county recognized pension expense of \$111,977. At December 31, 2022 the county reported deferred outflows of resources and deferred inflows of resources related to pensions, from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	11,626	68,718
Changes in assumptions	-	971,579
Net difference between projected and actual earnings on pension plan investments	745,195	249,711
Changes in proportion and differences between employer contributions and proportionate share of contributions	35,157	48,089
County contributions subsequent to the measurement date (see below)	50,623	-
Total	842,601	1,338,097

\$50,623 reported as deferred outflows of resources related to pensions resulting from county contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2023.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:	
2022	(72,595)
2023	(117,579)
2024	(105,164)
2025	(250,781)
2026	-
Thereafter	-

Actuarial assumptions. The total pension liability in the July 1, 2021 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.25%
Salary increases	3.50% to 17.75% including inflation
Investment rate of return	7.00%, net of investment expenses
Cost-of-living adjustments	None

For active members, inactive members and healthy retirees, mortality rates were based on the Sex-distinct Pub-2010 table for General Employees, with scaling based on actual experience. Respective corresponding tables were used for healthy retirees, disabled retirees, and active members. Mortality rates are projected from 2010 using the MP-2019 scale.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the fund's target asset allocation are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Domestic Equity	30%	6.00%
International Equity	21%	6.70%
Private Equity	7%	9.50%
Domestic Fixed Income	23%	0.73%
International Equity Income	0%	0.00%
Global Real Assets	19%	4.77%
Cash Equivalents	0%	0.00%

Discount rate. For PERS, GASB No. 67 includes a specific requirement for the discount rate that is used for the purpose of the measurement of the Total Pension Liability. This rate considers the ability of the System to meet benefit obligations in the future. To make this determination, employer contributions, employee contributions, benefit payments, expenses and investment returns are projected into the future. The current employer and employee fixed rate contributions are assumed to be made in each future year. The Plan Net Position (assets) in future years can then be determined and compared to its obligation to make benefit payments in those years. In years where assets are not projected to be sufficient to meet benefit payments, which is the case for the PERS plan, the use of a municipal bond rate is required.

The Single Discount Rate (SDR) is equivalent to applying these two rates to the benefits that are projected to be paid during the different time periods. The SDR reflects (1) the long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits) and (2) a tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of this valuation, the expected rate of return on pension plan investments is 7.00%; the municipal bond rate is 1.92%; and the resulting Single Discount Rate is 7.00%.

Sensitivity of the county's proportionate share of the net pension liability to changes in the discount rate. The following presents the county's proportionate share of the net pension liability calculated using the discount rate of 7.00%, as well as what the county's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.00 percent) or 1-percentage-point higher (8.00 percent) than the current rate:

	<u>1% Decrease (6.00%)</u>	<u>Current Rate (7.00%)</u>	<u>1% Increase (8.00%)</u>
The county's proportionate share of the net pension liability	1,070,749	673,284	342,333

Pension plan fiduciary net position. Detailed information about the pension plan's fiduciary net position is available in the separately issued NDPERS financial report.

Note 15 OTHER POSTEMPLOYMENT BENEFITS

The county is required to implement GASB Statement No. 75, Accounting and Financial Reporting of Postemployment Benefits Other Than Pensions. The effect of this statement is not material to the county's financial statements.

Note 16 TAX ABATEMENTS

The county has not entered into any tax abatement agreements that would reduce the county's tax revenues for the years ended December 31, 2022 and 2021.

SHERIDAN COUNTY
McClusky, North Dakota

Budgetary Comparison Schedule
General Fund
For the Year Ended December 31, 2022

	Original Budget	Final Budget	Actual	Variance with Final Budget
<u>Revenues:</u>				
Taxes	782,975.63	782,975.63	772,610.75	(10,364.88)
Licenses, Permits and Fees	2,000.00	2,000.00	637.50	(1,362.50)
Intergovernmental	348,599.46	348,599.46	397,084.69	48,485.23
Charges for Services	101,000.00	101,000.00	174,388.84	73,388.84
Miscellaneous	111,688.68	111,688.68	73,881.51	(37,807.17)
Total Revenues	1,346,263.77	1,346,263.77	1,418,603.29	72,339.52
<u>Expenditures:</u>				
Current:				
General Government	845,191.20	826,611.60	820,689.76	5,921.84
Public Safety	315,410.62	292,892.40	309,511.85	(16,619.45)
Highways and Public Improvement	192,295.36	212,295.36	288,156.67	(75,861.31)
Health and Welfare	2,500.00	2,500.00	915.00	1,585.00
Culture and Recreation	27,700.00	29,700.00	42,409.44	(12,709.44)
Conservation and Economic Development	30,988.76	30,988.76	9,341.55	21,647.21
Other	20,200.00	20,200.00	13,355.33	6,844.67
Capital Outlay			41,188.00	(41,188.00)
Debt Service:				
Principal	135,628.31	135,628.31	135,628.31	-
Interest	48,572.14	48,572.14	48,572.14	-
Total Expenditures	1,618,486.39	1,599,388.57	1,709,768.05	(110,379.48)
Excess (Deficiency) of Revenues Over (Under) Expenditures	(272,222.62)	(253,124.80)	(291,164.76)	(38,039.96)
<u>Other Financing Sources (Uses):</u>				
Transfers In	90,000.00	90,000.00	87,049.73	(2,950.27)
Transfers Out	(96,000.00)	(96,000.00)	(96,000.00)	-
Proceeds from Bank Loan Payable			41,188.00	41,188.00
Total Other Financing Sources (Uses)	(6,000.00)	(6,000.00)	32,237.73	38,237.73
Net Change in Fund Balances	(278,222.62)	(259,124.80)	(258,927.03)	197.77
Fund Balance - January 1	589,303.77	589,303.77	589,303.77	
Fund Balance - December 31	311,081.15	330,178.97	330,376.74	197.77

SHERIDAN COUNTY
McClusky, North Dakota

Budgetary Comparison Schedule
General Fund
For the Year Ended December 31, 2021

	Final Budget	Actual	Variance with Final Budget
<u>Revenues:</u>			
Taxes	788,360.17	802,145.67	13,785.50
Licenses, Permits and Fees	1,400.00	1,126.30	(273.70)
Intergovernmental	320,119.00	414,271.06	94,152.06
Charges for Services	105,200.00	166,679.17	61,479.17
Miscellaneous	216,803.77	87,158.86	(129,644.91)
Total Revenues	1,431,882.94	1,471,381.06	39,498.12
<u>Expenditures:</u>			
Current:			
General Government	804,302.80	781,604.77	22,698.03
Public Safety	275,326.13	285,364.09	(10,037.96)
Highways and Public Improvement	138,662.79	225,038.94	(86,376.15)
Health and Welfare	2,500.00	1,125.00	1,375.00
Culture and Recreation	26,700.00	36,066.93	(9,366.93)
Conservation and Economic Development	27,100.00	32,153.40	(5,053.40)
Other	20,200.00	5,936.30	14,263.70
Capital Outlay		62,550.00	(62,550.00)
Debt Service:			
Principal	99,166.29	99,166.29	-
Interest	50,924.93	50,924.93	-
Total Expenditures	1,444,882.94	1,579,930.65	(135,047.71)
Excess (Deficiency) of Revenues Over (Under) Expenditures	(13,000.00)	(108,549.59)	(95,549.59)
<u>Other Financing Sources (Uses):</u>			
Transfers In	85,000.00	83,612.40	(1,387.60)
Transfers Out	(72,000.00)	(70,000.00)	2,000.00
Proceeds from Lease Payable		62,550.00	62,550.00
Total Other Financing Sources (Uses)	13,000.00	76,162.40	63,162.40
Net Change in Fund Balances	(0.00)	(32,387.19)	(32,387.19)
Fund Balance - January 1	621,690.96	621,690.96	
Fund Balance - December 31	621,690.96	589,303.77	(32,387.19)

SHERIDAN COUNTY
McClusky, North Dakota

Budgetary Comparison Schedule
Farm to Market Road Fund
For the Year Ended December 31, 2022

	Original and Final Budget	Actual	Variance with Final Budget
<u>Revenues:</u>			
Taxes	196,361.05	190,644.19	(5,716.86)
Intergovernmental	500.00	655.92	155.92
Miscellaneous		600.00	600.00
Total Revenues	196,861.05	191,900.11	(4,960.94)
<u>Expenditures:</u>			
Current:			
Highways and Public Improvements	100,000.00	186,558.70	(86,558.70)
Other		47.14	(47.14)
Debt Service:			
Principal	103,000.00	48,291.69	54,708.31
Total Expenditures	203,000.00	234,897.53	(31,897.53)
Excess (Deficiency) of Revenues Over (Under) Expenditures	(6,138.95)	(42,997.42)	(36,858.47)
<u>Other Financing Sources:</u>			
Transfers In		40.00	40.00
Net Change in Fund Balances	(6,138.95)	(42,957.42)	(36,818.47)
Fund Balance - January 1	(56,333.09)	(56,333.09)	
Fund Balance - December 31	(62,472.04)	(99,290.51)	(36,818.47)

SHERIDAN COUNTY
McClusky, North Dakota

Budgetary Comparison Schedule
Farm to Market Road Fund
For the Year Ended December 31, 2021

	Original and Final Budget	Actual	Variance with Final Budget
<u>Revenues:</u>			
Taxes	189,760.00	187,658.40	(2,101.60)
Intergovernmental	240.00	528.00	288.00
Miscellaneous		294.30	294.30
Total Revenues	190,000.00	188,480.70	(1,519.30)
<u>Expenditures:</u>			
Current:			
Highways and Public Improvements	80,000.00	104,537.50	(24,537.50)
Other		73.97	(73.97)
Debt Service:			
Principal	110,000.00	110,000.00	-
Total Expenditures	190,000.00	214,611.47	(24,611.47)
Excess (Deficiency) of Revenues Over (Under) Expenditures	-	(26,130.77)	(26,130.77)
<u>Other Financing Sources:</u>			
Transfers In		11,232.00	11,232.00
Net Change in Fund Balances	-	(14,898.77)	(14,898.77)
Fund Balance - January 1	(41,434.32)	(41,434.32)	
Fund Balance - December 31	(41,434.32)	(56,333.09)	(14,898.77)

SHERIDAN COUNTY
McClusky, North Dakota

Budgetary Comparison Schedule
Road and Bridge - Unorganized Fund
For the Year Ended December 31, 2022

	Original and Final Budget	Actual	Variance with Final Budget
<u>Revenues:</u>			
Taxes	268,600.00	122,215.30	(146,384.70)
Intergovernmental	76,400.00	219,674.94	143,274.94
Miscellaneous		4,005.90	4,005.90
Total Revenues	345,000.00	345,896.14	896.14
<u>Expenditures:</u>			
Current:			
Highways and Public Improvements	250,000.00	281,064.90	(31,064.90)
Other	5,000.00		5,000.00
Total Expenditures	255,000.00	281,064.90	(26,064.90)
Excess (Deficiency) of Revenues Over (Under) Expenditures	90,000.00	64,831.24	(25,168.76)
<u>Other Financing (Uses):</u>			
Transfers Out	(90,000.00)	(87,089.73)	2,910.27
Net Change in Fund Balances	-	(22,258.49)	(22,258.49)
Fund Balance - January 1	409,208.92	409,208.92	
Fund Balance - December 31	409,208.92	386,950.43	(22,258.49)

SHERIDAN COUNTY
McClusky, North Dakota

Budgetary Comparison Schedule
Road and Bridge - Unorganized Fund
For the Year Ended December 31, 2021

	Original and Final Budget	Actual	Variance with Final Budget
<u>Revenues:</u>			
Taxes	261,134.85	120,726.45	(140,408.40)
Intergovernmental	69,400.00	244,042.66	174,642.66
Miscellaneous		48,660.64	48,660.64
Total Revenues	330,534.85	413,429.75	82,894.90
<u>Expenditures:</u>			
Current:			
Highways and Public Improvements	215,000.00	86,223.00	128,777.00
Other	5,000.00		5,000.00
Total Expenditures	220,000.00	86,223.00	133,777.00
Excess (Deficiency) of Revenues Over (Under) Expenditures	110,534.85	327,206.75	216,671.90
<u>Other Financing (Uses):</u>			
Transfers Out	(85,000.00)	(94,794.40)	(9,794.40)
Net Change in Fund Balances	25,534.85	232,412.35	206,877.50
Fund Balance - January 1	176,796.57	176,796.57	
Fund Balance - December 31	202,331.42	409,208.92	206,877.50

SHERIDAN COUNTY
McClusky, North Dakota

Budgetary Comparison Schedule
County Road and Bridge
For the Year Ended December 31, 2022

	Original and Final Budget	Actual	Variance with Final Budget
<u>Revenues:</u>			
Taxes	163,634.21	158,870.08	(4,764.13)
Intergovernmental	375.00	546.61	171.61
Total Revenues	164,009.21	159,416.69	(4,592.52)
<u>Expenditures:</u>			
Current:			
Other		39.28	(39.28)
Debt Service:			
Principal	160,000.00	129,830.08	30,169.92
Interest	3,150.00	3,203.34	(53.34)
Total Expenditures	163,150.00	133,072.70	30,077.30
Excess (Deficiency) of Revenues Over (Under) Expenditures	859.21	26,343.99	25,484.78
Fund Balance - January 1	8,026.47	8,026.47	
Fund Balance - December 31	8,885.68	34,370.46	25,484.78

SHERIDAN COUNTY
McClusky, North Dakota

Budgetary Comparison Schedule
County Road and Bridge
For the Year Ended December 31, 2021

	Original and Final Budget	Actual	Variance with Final Budget
<u>Revenues:</u>			
Taxes	156,200.00	156,381.96	181.96
Intergovernmental	400.00	440.01	40.01
Total Revenues	156,600.00	156,821.97	221.97
<u>Expenditures:</u>			
Current:			
Other		61.64	(61.64)
Debt Service:			
Principal	148,000.00	147,768.72	231.28
Interest	8,000.00	8,298.12	(298.12)
Total Expenditures	156,000.00	156,128.48	(128.48)
Excess (Deficiency) of Revenues Over (Under) Expenditures	600.00	693.49	93.49
Fund Balance - January 1	7,332.98	7,332.98	
Fund Balance - December 31	7,932.98	8,026.47	93.49

SHERIDAN COUNTY
McClusky, North Dakota

Notes to the Budgetary Comparison Schedules
December 31, 2022 and 2021

Note 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Annually, the board of county commissioners provides each office a department budget. The departments complete their budget and file it with the county auditor. Based upon the departmental budget requests and other financial information, the county auditor prepares the preliminary county budget. The budget is prepared for the general and special revenue funds on the modified accrual basis of accounting. The preliminary budget includes the proposed expenditures and the means of financing them. All annual appropriations lapse at year-end.

The board of county commissioners holds a public hearing where any taxpayer may testify in favor or against any proposed expenditures or tax levies requested in the preliminary budget. After the budget hearing and on or before the October meeting, the board adopts the final budget and shall determine the amount of taxes that shall be levied for county purposes and shall levy all such taxes in specific amounts. No expenditure shall be made or liability incurred in excess of the total appropriation by fund, except for transfers as authorized by the North Dakota Century Code Section 11-23-07. However, the board of county commissioners may amend the budget, except for property taxes, during the year for any revenues and appropriations not anticipated at the time the budget was prepared. The budget amendments must be approved by the board and the approval must be noted in the proceedings of the board.

Note 2 LEGAL COMPLIANCE

The governing board approved the following amendments to the county's budget for the years ending December 31:

	Original Budget	<u>2022</u> Amendment	Amended Budget
		<u>Appropriations</u>	
General Fund	1,618,486	(19,098)	1,599,388
		<u>2021</u> <u>Appropriations</u>	
General Fund	1,510,978	(66,095)	1,444,883

Excess of Actual Expenditures Over Budget

Expenditures exceeded budget in the following funds for the years ended December 31:

	<u>2022</u>	<u>2021</u>
General Fund	(110,379.48)	(135,047.71)
<u>Special Revenue Funds</u>		
Farm to Market Road	(31,897.53)	(24,611.47)
Road and Bridge - Unorganized	(26,064.90)	
County Road and Bridge		(128.48)

No remedial action is anticipated or required by the county regarding these excess expenditures.

Note 3 A formal budget was not prepared for the HB 1505 County Road and Bridge Fund for the year ending December 31, 2022.

SHERIDAN COUNTY
McClusky, North Dakota

Schedule of Employer's Share of Net Pension Liability
ND Public Employees Retirement System
Last 10 Fiscal Years *

	2022	2021	2020	2019	2018	2017	2016	2015
County's proportion of the net pension liability	0.064596%	0.067524%	0.068083%	0.062763%	0.059071%	0.060595%	0.059352%	0.058519%
County's proportionate share of the net pension liability	673,284	2,124,319	797,982	1,059,194	949,465	590,557	403,583	371,433
County's covered employee payroll	748,974	702,384	707,547	652,359	617,330	612,819	603,119	549,243
County's proportionate share of the net pension liability as a percentage of its covered-employee payroll	89.89%	302.44%	112.78%	162.36%	153.80%	96.37%	66.92%	67.63%
Plan fiduciary net position as a percentage of the total pension liability	78.26%	48.91%	62.80%	62.80%	61.98%	70.46%	77.15%	77.70%

Schedule of Employer Contributions
ND Public Employees Retirement System
Last 10 Fiscal Years *

	2022	2021	2020	2019	2018	2017	2016	2015
Statutorily required contribution	53,977	50,153	50,377	46,448	43,954	43,633	42,942	36,413
Contributions in relation to the statutorily required contributions	(53,977)	(50,153)	(50,377)	(46,448)	(43,954)	(43,633)	(42,942)	(36,413)
Contribution deficiency (excess)	0	0	0	0	0	0	0	0
County's covered-employee payroll	748,974	702,384	707,547	652,359	617,330	612,819	603,119	549,243
Contributions as a percentage of covered-employee payroll	7.21%	7.14%	7.12%	7.12%	7.12%	7.12%	7.12%	6.63%

* Complete date for this schedule is not available prior to 2015.

- For changes of assumptions, see Note 14 to the financial statements.

SHERIDAN COUNTY
McClusky, North Dakota

Schedule of Fund Activity
Arising from Cash Transactions
For the Year Ended December 31, 2022

	Balance 1-1-2022	Receipts	Transfers In	Transfers Out	Disbursements	Balance 12-31-2022
<u>Major Governmental Funds</u>						
General Fund	837,539.97	1,406,784.60	87,049.73	96,000.00	1,668,580.05	566,794.25
Farm to Market Road	6,116.32	187,526.57	40.00		234,897.53	(41,214.64)
Road and Bridge - Unorganized	454,383.00	341,572.25		87,089.73	281,064.90	427,800.62
County Road and Bridge	60,067.62	155,772.08			133,072.70	82,767.00
HB1505 County Road & Bridge		544,543.00			73,447.50	471,095.50
Total Major Governmental Funds	1,358,106.91	2,636,198.50	87,089.73	183,089.73	2,391,062.68	1,507,242.73
<u>Non-Major Governmental Funds</u>						
Highway Tax Distribution	7,600.73	197,708.97	80,000.00		244,709.80	40,599.90
Emergency Fund	95,180.32	15,577.15			2,719.04	108,038.43
Veteran's Service Officer	14,818.32	7,545.81			8,273.45	14,090.68
County Agent	26,611.32	43,961.40			54,430.54	16,142.18
Weed Control	107,818.88	73,031.46			118,862.83	61,987.51
Civil Defense	1,545.78	7,631.04	6,000.00		8,551.06	6,625.76
Senior Citizen's Service	5,393.27	29,185.89			29,649.05	4,930.11
Emergency 911	(9,747.23)	24,962.23	10,000.00		42,794.48	(17,579.48)
Document Preservation	6,802.01	3,360.30			4,912.58	5,249.73
Historical Society	1,348.32	3,894.35			4,010.13	1,232.54
2019 FEMA	5,476.60	2,703.76			1,245.76	6,934.60
2021 FEMA	1,108.13	6,689.26			6,689.26	1,108.13
Local Assistance for Counties		132,072.43				132,072.43
American Rescue Plan	127,711.50	127,711.50			85,180.00	170,243.00
Total Non-Major Governmental Funds	391,667.95	676,035.55	96,000.00	-	612,027.98	551,675.52
Total Governmental Funds	1,749,774.86	3,312,234.05	183,089.73	183,089.73	3,003,090.66	2,058,918.25
<u>Fiduciary Fund</u>						
<u>Custodial Funds:</u>						
State Tax	5,393.28	15,720.93			16,184.10	4,930.11
Garrison Diversion Conservancy	9,850.74	74,421.12			74,911.25	9,360.61
Taxes Paid Under Protest		2,205.98			2,205.98	-
Payroll Deductions	2,678.75				(714.20)	3,392.95
Mobile Home Tax	714.62	2,289.13			3,689.99	(686.24)
SCIPY	5,704.88	4,893.98			6,157.83	4,441.03
Tax Estimate Deposits	16,168.11	14,613.02			27,198.19	3,582.94
NDAWN Fees	1,000.00				500.00	500.00
Domestic Violence	35.00				35.00	-
Soil Conservation District	11,067.36	33,935.33			34,568.40	10,434.29
Automation Trust	5,430.06	1,322.00			2,280.40	4,471.66
Gravel Royalties	336.80	162.50			12.50	486.80

SHERIDAN COUNTY
McClusky North Dakota

Schedule of Fund Activity
Arising from Cash Transactions
For the Year Ended December 31, 2022
(continued)

	Balance 1-1-2022	Receipts	Transfers In	Transfers Out	Disbursements	Balance 12-31-2022
<u>Custodial Funds (continued)</u>						
Victim Witness	125.00	450.00			575.00	-
Sheriff Forfeitures	14,576.07					14,576.07
Asset Forfeiture Distribution	40,415.87	500.00			500.00	40,415.87
District Health Unit	7,801.58	35,880.21			37,360.77	6,321.02
E Dispatches	283.50					283.50
BCI	183,814.87	96,785.11			67,463.60	213,136.38
24/7 Fees	3,446.85	3,001.00			2,479.00	3,968.85
(SIRNF) Telecom Payment	687.00	8,604.50			8,598.50	693.00
Family Share of Health Insurance	519.96	6,327.18			6,327.19	519.95
Hazardous Chem. Prep. & Response	2,535.88					2,535.88
County Extension Fees	2,010.18	145.00			35.00	2,120.18
Veteran's Van Service	(2,168.18)	37,160.18			43,894.66	(8,902.66)
Veteran's Van Miscellaneous	1,000.00				769.99	230.01
County Park Playground Equipment	4,256.88	140.00				4,396.88
Total Cities	26,813.28	158,125.25			159,495.76	25,442.77
Total Park Districts	4,205.70	28,619.70			28,599.55	4,225.85
Total School Districts	379,152.49	1,179,078.04			1,212,622.17	345,608.36
Total Townships	43,084.68	396,508.92			399,276.33	40,317.27
Water Resource District	8,259.83	25,834.25			24,515.63	9,578.45
Total Rural Fire Districts	22,898.77	80,944.24			79,748.99	24,094.02
McClusky Ambulance Service	26,222.67	82,752.69			83,015.84	25,959.52
Total Custodial Funds	828,322.48	2,290,420.26	-	-	2,322,307.42	796,435.32
Total Primary Government	2,578,097.34	5,602,654.31	183,089.73	183,089.73	5,325,398.08	2,855,353.57
<u>Component Unit:</u>						
Water Resource District	87,015.92	29,538.17			36,696.18	79,857.91
Total Reporting Entity	2,665,113.26	5,632,192.48	183,089.73	183,089.73	5,362,094.26	2,935,211.48

SHERIDAN COUNTY
McClusky, North Dakota

Schedule of Fund Activity
Arising from Cash Transactions
For the Year Ended December 31, 2021

	Balance 1-1-2021	Receipts	Transfers In	Transfers Out	Disbursements	Balance 12-31-2021
Major Governmental Funds						
General Fund	896,180.38	1,445,127.84	83,612.40	70,000.00	1,517,380.65	837,539.97
Farm to Market Road	23,907.29	185,588.50	11,232.00		214,611.47	6,116.32
Road and Bridge - Unorganized	222,954.98	412,445.42		94,794.40	86,223.00	454,383.00
County Road and Bridge	61,784.33	154,411.77			156,128.48	60,067.62
Total Major Governmental Funds	1,204,826.98	2,197,573.53	94,844.40	164,794.40	1,974,343.60	1,358,106.91
Non-Major Governmental Funds						
Human Services	50.00			50.00		-
Highway Tax Distribution	(3,938.84)	196,276.83	60,000.00		244,737.26	7,600.73
Emergency Fund	79,745.22	15,441.26			6.16	95,180.32
Veteran's Service Officer	17,622.33	6,158.95			8,962.96	14,818.32
County Agent	41,867.03	31,945.70			47,201.41	26,611.32
Weed Control	77,468.50	62,978.65			32,628.27	107,818.88
Civil Defense	(370.10)	7,369.62	4,000.00		9,453.74	1,545.78
Senior Citizen's Service	5,633.06	28,894.38			29,134.17	5,393.27
Emergency 911	(2,105.61)	24,711.15	6,000.00		38,352.77	(9,747.23)
Document Preservation	5,129.13	3,132.75			1,459.87	6,802.01
Historical Society	1,408.29	3,860.17			3,920.14	1,348.32
2019 FEMA	12,325.00				6,848.40	5,476.60
2021 FEMA		71,073.53			69,965.40	1,108.13
American Rescue Plan		127,711.50				127,711.50
Total Non-Major Governmental Funds	234,834.01	579,554.49	70,000.00	50.00	492,670.55	391,667.95
Total Governmental Funds	1,439,660.99	2,777,128.02	164,844.40	164,844.40	2,467,014.15	1,749,774.86
Fiduciary Fund						
Custodial Funds:						
State Tax	5,582.31	15,585.52			15,774.55	5,393.28
Garrison Diversion Conservancy	9,706.75	74,078.27			73,934.28	9,850.74
Payroll Deductions	2,239.06	1,261.28			821.59	2,678.75
Mobile Home Tax	437.24	3,019.19			2,741.81	714.62
SCIPY	6,561.84	5,085.27			5,942.23	5,704.88
Tax Estimate Deposits		18,050.34			1,882.23	16,168.11
NDAWN Fees	10,775.00	3,100.00			12,875.00	1,000.00
Domestic Violence		175.00			140.00	35.00
Soil Conservation District	11,211.64	33,110.97			33,255.25	11,067.36
Automation Trust	7,847.44	1,152.00			3,569.38	5,430.06
Gravel Royalties	360.80	144.00			168.00	336.80
Victim Witness	25.00	350.00			250.00	125.00
Sheriff Forfeitures	12,159.57	2,416.50				14,576.07

(continued)

SHERIDAN COUNTY
McClusky North Dakota

Schedule of Fund Activity
Arising from Cash Transactions
For the Year Ended December 31, 2021
(continued)

	Balance		Transfers	Transfers		Balance
	1-1-2021	Receipts	In	Out	Disbursements	12-31-2021
<u>Custodial Funds (continued)</u>						
Asset Forfeiture Distribution	40,415.87					40,415.87
District Health Unit	8,324.20	35,427.30			35,949.92	7,801.58
E Dispatches	283.50	1,134.00			1,134.00	283.50
Hazard Mitigation Grant Program		27,397.15			27,397.15	-
BCI	161,683.93	101,886.40			79,755.46	183,814.87
24/7 Fees	2,876.00	1,626.00			1,055.15	3,446.85
(SIRNF) Telecom Payment	664.00	8,586.50			8,563.50	687.00
Family Share of Health Insurance	519.96	6,759.48			6,759.48	519.96
Hazardous Chem. Prep. & Response	2,248.38	287.50				2,535.88
County Extension Fees	3,076.18	84.00			1,150.00	2,010.18
Veteran's Van Service	(1,679.55)	38,113.28			38,601.91	(2,168.18)
Veteran's Van Miscellaneous	1,000.00					1,000.00
County Park Playground Equipment	4,221.88	35.00				4,256.88
Total Cities	33,239.43	163,689.57			170,115.72	26,813.28
Total Park Districts	4,635.40	26,264.11			26,693.81	4,205.70
Total School Districts	397,945.57	1,164,253.85			1,183,046.93	379,152.49
Total Townships	34,969.81	415,765.04			407,650.17	43,084.68
Water Resource District	8,835.07	24,044.64			24,619.88	8,259.83
Total Rural Fire Districts	22,914.60	78,558.59			78,574.42	22,898.77
McClusky Ambulance Service	27,845.36	79,601.36			81,224.05	26,222.67
Total Custodial Funds	820,926.24	2,331,042.11	-	-	2,323,645.87	828,322.48
Total Primary Government	2,260,587.23	5,108,170.13	164,844.40	164,844.40	4,790,660.02	2,578,097.34
<u>Component Unit:</u>						
Water Resource District	78,647.22	54,064.28			45,695.58	87,015.92
Total Reporting Entity	2,339,234.45	5,162,234.41	164,844.40	164,844.40	4,836,355.60	2,665,113.26

Rath & Mehrer, P.C.

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REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

INDEPENDENT AUDITOR'S REPORT

Governing Board
Sheridan County
McClusky, North Dakota

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the discretely presented component unit, each major fund and the aggregate remaining fund information of Sheridan County, as of and for the years ended December 31, 2022 and 2021, and the related notes to the financial statements, which collectively comprise the county's basic financial statements, and have issued our report thereon dated July 7, 2023.

Report on Internal Control Over Financial Reporting

In planning and performing our audits of the financial statements, we considered the county's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the county's internal control. Accordingly, we do not express an opinion on the effectiveness of the county's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the county's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audits we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify a certain deficiency in internal control, described in the accompanying schedule of findings and responses as item 2022-001, that we consider to be a significant deficiency.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the county's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audits, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

County's Response to Findings

Government Auditing Standards require the auditor to perform limited procedures on the county's response to the findings identified in our audits and described in the accompanying *Schedule of Findings and Responses*. The county's response was not subjected to the auditing procedures applied in the audits of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the county's internal control or on compliance. This is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the county's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Rath and Mehrer, P.C.

Bismarck, North Dakota

July 7, 2023



SHERIDAN COUNTY
McClusky, North Dakota

Schedule of Findings and Responses
For the Years Ended December 31, 2022 and 2021

SECTION I – SUMMARY OF AUDIT RESULTS:

Financial Statements

Type of Auditor's Report Issued:

Governmental Activities	Unmodified
Discretely Presented Component Unit	Unmodified
Major Governmental Funds	Unmodified
Aggregate Remaining Fund Information	Unmodified

Internal control over financial reporting:

- Material weakness(es) identified? ☐ Yes ☒ No
- Significant deficiency(ies) identified? ☒ Yes ☐ None Reported
- Noncompliance material to financial statements noted? ☐ Yes ☒ No

SECTION II – FINANCIAL STATEMENT FINDINGS:

Significant Deficiency

1. 2022-001- Financial Statement Preparation

Criteria: A good system of internal controls requires the county to determine that the financial statements are prepared based on accounting principles generally accepted in the United States of America. This means that the county must maintain knowledge of current accounting principles and required financial statement disclosures.

Condition: The county's financial statements, including the accompanying note disclosures, are prepared by the county's external auditors.

Cause: The county feels that it is more cost effective to have their external auditors prepare the complete financial statements and disclosures, rather than invest in ongoing specialized training that would be necessary.

Effect: Without the assistance of the auditors, the financial statements could be misstated or omit material financial statement disclosures.

Recommendation: We recommend that management be aware of this condition and be prepared and able to provide all necessary information and schedules to complete the financial statements and disclosures; and review and approve them prior to external distribution.

Views of Responsible Officials: The county will continue to have the external auditors prepare the financial statements, including note disclosures, but will review and approve them prior to external distribution.