

**GRAFTON PUBLIC SCHOOL DISTRICT NO. 18**  
**GRAFTON, NORTH DAKOTA**

AUDITED BASIC FINANCIAL STATEMENTS

FOR THE YEAR ENDED JUNE 30, 2022

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**GRAFTON PUBLIC SCHOOL DISTRICT NO. 18**  
**ROSTER OF SCHOOL OFFICIALS - UNAUDITED**  
**JUNE 30, 2022**

Donald Suda	President
Sharon Lipsh	Vice-President
Chad Bigwood	Board Member
Nathan Green	Board Member
Trina Papenfuss	Board Member
Maggie Suda	Board Member
Jennifer Thompson	Board Member
Darren Albrecht	Superintendent
Cathi Heuchert	Business Manager

## INDEPENDENT AUDITOR'S REPORT

To the Board of Education  
Grafton Public School District No. 18  
Grafton, North Dakota

### Report on the Audit of the Financial Statements

#### ***Opinions***

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Grafton Public School District No. 18, as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of the Grafton Public School District No. 18, as of June 30, 2022, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District, and to meet our ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Emphasis of Matter**

##### ***Government Reorganization***

As described in Note 21 to the financial statements, the District represents the reorganization of two previous Districts. Our opinions are not modified with respect to this matter.

##### ***Change in Accounting Principle***

As described in Note 2 to the financial statements, the District adopted new accounting guidance, GASB Statement No. 87, *Leases*. Our opinions are not modified with respect to this matter.

## ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgement made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgement and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgement, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the budgetary comparison information, schedules, and notes as listed in the table of contents as required supplementary information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America requires to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinions on the basic financial statements are not affected by this missing information.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The combining balance sheet – non-major governmental funds and combining statement of revenues, expenditures and changes in fund balance – non-major governmental funds as listed in the table of contents as supplementary information are presented for purposes of additional analysis and are not a required part of the basic financial statements. The accompanying schedule of expenditures of federal awards, as required by Title 2 U.S. *Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining balance sheet – non-major governmental funds, combining statement of revenues, expenditures and changes in fund balance – non-major governmental funds and schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### ***Other Information***

Management is responsible for the other information included in the annual report. The other information comprises the roster of school officials but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 16, 2022 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.



**BRADY, MARTZ & ASSOCIATES, P.C.  
GRAND FORKS, NORTH DAKOTA**

December 16, 2022



**GRAFTON PUBLIC SCHOOL DISTRICT NO. 18**  
**STATEMENT OF NET POSITION**  
**JUNE 30, 2022**

**ASSETS**

Current Assets:

Cash	\$ 8,175,147
Due from Other Governments	29,253
Property Taxes Receivable (Net)	236,003
Due From State	1,073,682
Prepaid Expenses	45,923
Total Current Assets	<u>9,560,008</u>

Non-Current Assets:

Capital Assets

Land	396,326
Land Improvements	1,670,900
Buildings	29,280,489
Equipment	4,656,086
Vehicles	1,058,826
Construction in Progress	720,325
Less Accumulated Depreciation	(11,932,046)
Leased Assets	197,802
Less Accumulated Amortization	(32,967)
Total Non-Current Assets	<u>26,015,741</u>

**TOTAL ASSETS**

35,575,749

**DEFERRED OUTFLOWS OF RESOURCES**

Cost Sharing Defined Benefit Pension Plan - TFFR	996,544
Cost Sharing Defined Benefit Pension Plan - NDPERS	1,522,902
Cost Sharing Defined Benefit OPEB Plan - NDPERS	25,565

**TOTAL DEFERRED OUTFLOWS OF RESOURCES**

2,545,011

**LIABILITIES**

Current Liabilities:

Accounts Payable	104,864
Accrued Payroll	731,091
Interest Payable	27,676
Early Retirement Payable Within a Year	79,583
Bonds Payable Within a Year	917,564
Lease Liabilities Payable Within a Year	39,501
Total Current Liabilities	<u>1,900,279</u>

Long-Term Liabilities:

Early Retirement Payable (Net of Current Portion)	21,831
Bonds Payable (Net of Current Portion)	10,655,280
Lease Liabilities (Net of Current Portion)	119,191
Net OPEB Liability	59,149
Net Pension Liability	7,654,994
Total Non-Current Liabilities	<u>18,510,445</u>

**TOTAL LIABILITIES**

20,410,724

See Notes to the Basic Financial Statements

**GRAFTON PUBLIC SCHOOL DISTRICT NO. 18**  
**STATEMENT OF NET POSITION**  
**JUNE 30, 2022**

DEFERRED INFLOWS OF RESOURCES

Cost Sharing Defined Benefit Pension Plan - TFFR	2,734,880
Cost Sharing Defined Benefit Pension Plan - NDPERS	2,642,568
Cost Sharing Defined Benefit OPEB Plan - NDPERS	39,898
TOTAL DEFERRED INFLOWS OF RESOURCES	<u>5,417,346</u>

NET POSITION

Net Investment in Capital and Lease Assets	14,284,205
Restricted for:	
Debt Service	695,015
Scholarships	107,816
Building	4,203,513
Student Activities	271,441
Unrestricted	<u>(7,269,300)</u>
TOTAL NET POSITION	<u>\$ 12,292,690</u>

See Notes to the Basic Financial Statements

**GRAFTON PUBLIC SCHOOL DISTRICT NO. 18**  
**STATEMENT OF ACTIVITIES**  
**FOR THE YEAR ENDED JUNE 30, 2022**

Functions/Programs	Expenses	Program Revenues		Net (Expense) Revenue and Changes in Net Position
		Charges for Services	Operating Grants and Contributions	
GOVERNMENTAL ACTIVITIES				
Business Support Services	\$ 278,964	\$ -	\$ -	\$ (278,964)
Instructional Support Services	358,423	-	-	(358,423)
Administration	758,472	-	-	(758,472)
Operations and Maintenance	1,077,869	-	-	(1,077,869)
Transportation	529,596	-	249,004	(280,592)
Regular Instruction	7,047,610	822,663	3,662,089	(2,562,858)
Special Education	1,498,470	-	35,393	(1,463,077)
Vocational Education	218,298	-	4,679	(213,619)
Extra-Curricular Activities	785,137	-	-	(785,137)
Food Services	618,891	4,568	743,960	129,637
Interest and Fees on Long-Term Debt	236,418	-	-	(236,418)
TOTAL GOVERNMENTAL ACTIVITIES	<u>\$ 13,408,148</u>	<u>\$ 827,231</u>	<u>\$ 4,695,125</u>	<u>(7,885,792)</u>
GENERAL REVENUES				
Property Taxes, Levied for General Purposes				1,723,276
Property Taxes, Levied for Capital Projects				228,098
Property Taxes, Levied for Debt Service				837,348
Aids and Payments from the State				9,670,373
Unrestricted Investment Earnings				43,786
TOTAL GENERAL REVENUES				<u>12,502,881</u>
Change in Net Position				4,617,089
Net Position - Beginning, As Previously Reported				6,525,367
Adjustment for Reorganization, see Note 21				<u>1,150,234</u>
Net Position - Beginning, As Restated				<u>7,675,601</u>
Net Position - Ending				<u>\$ 12,292,690</u>

See Notes to the Basic Financial Statements

**GRAFTON PUBLIC SCHOOL DISTRICT NO. 18**  
**BALANCE SHEET – GOVERNMENTAL FUNDS**  
**JUNE 30, 2022**

	General Fund	Building Fund	Sinking & Interest #9	Sinking & Interest #12	Other Non-Major Governmental Funds	Total Governmental Funds
<b>ASSETS</b>						
Cash	\$ 2,867,384	\$ 4,184,537	\$ 56,814	\$ 599,922	\$ 466,490	\$ 8,175,147
Property Taxes Receivable (Net)	149,857	18,976	65,955	-	1,215	236,003
Due from Other Funds	3,498	-	-	-	-	3,498
Due from State	1,062,550	-	-	-	11,132	1,073,682
Due from Other Governments	29,231	-	-	-	22	29,253
Prepaid Items	45,923	-	-	-	-	45,923
<b>TOTAL ASSETS</b>	<b>\$ 4,158,443</b>	<b>\$ 4,203,513</b>	<b>\$ 122,769</b>	<b>\$ 599,922</b>	<b>\$ 478,859</b>	<b>\$ 9,563,506</b>
<b>LIABILITIES</b>						
Accounts Payable	\$ 102,996	\$ -	\$ -	\$ -	\$ 1,868	\$ 104,864
Due to Other Funds	-	-	-	-	3,498	3,498
Accrued Payroll	726,395	-	-	-	4,696	731,091
<b>TOTAL LIABILITIES</b>	<b>829,391</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>10,062</b>	<b>839,453</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>						
Unavailable Revenue - Uncollected Taxes	96,964	17,241	61,043	-	1,168	176,416
<b>TOTAL DEFERRED INFLOWS OF RESOURCES</b>	<b>96,964</b>	<b>17,241</b>	<b>61,043</b>	<b>-</b>	<b>1,168</b>	<b>176,416</b>
<b>FUND BALANCES</b>						
Non-Spendable	45,923	-	-	-	-	45,923
Restricted	271,441	4,186,272	61,726	599,922	107,816	5,227,177
Committed	-	-	-	-	176,986	176,986
Assigned	-	-	-	-	182,827	182,827
Unassigned	2,914,724	-	-	-	-	2,914,724
<b>TOTAL FUND BALANCES</b>	<b>3,232,088</b>	<b>4,186,272</b>	<b>61,726</b>	<b>599,922</b>	<b>467,629</b>	<b>8,547,637</b>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>	<b>\$ 4,158,443</b>	<b>\$ 4,203,513</b>	<b>\$ 122,769</b>	<b>\$ 599,922</b>	<b>\$ 478,859</b>	<b>\$ 9,563,506</b>

See Notes to the Basic Financial Statements

**GRAFTON PUBLIC SCHOOL DISTRICT NO. 18**  
**RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO**  
**THE STATEMENT OF NET POSITION**  
**JUNE 30, 2022**

Total fund balances - governmental funds	\$ 8,547,637
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources and therefore are not reported as net assets in government funds:	
Cost of capital assets	\$ 37,782,952
Less: accumulated depreciation and accumulated amortization	<u>(11,932,046)</u>
Net	25,850,906
Lease assets used in governmental activities are not financial resources and, therefore are not reported as assets in governmental funds.	
Cost	\$ 197,802
Less: Accumulated Amortization	<u>(32,967)</u>
Net	164,835
Net deferred outflows/(inflows) of resources relating to the cost sharing defined benefit plans in the governmental activities are not financial resources and, therefore, are not reported as deferred outflows/(inflows) of resources in the governmental funds.	(2,872,335)
Bond premiums that are amortized over the life of the debt issue	(27,879)
Property taxes receivable will be collected during the year, but are not available soon enough to pay for the current period's expenditures, and therefore are deferred in the funds.	176,416
Long-term liabilities are not due and payable in the current period and therefore are not recorded as liabilities in the governmental funds.	
Lease Liabilities	(158,692)
Bonds Payable	(11,544,965)
Early Retirement Payable	(101,414)
Net OPEB Liability	(59,149)
Net Pension Liability	(7,654,994)
Interest payable is not due and payable in the current period and therefore is not reported as a liability in the governmental funds.	<u>(27,676)</u>
Net Position - Governmental Activities	<u>\$ 12,292,690</u>

See Notes to the Basic Financial Statements

**GRAFTON PUBLIC SCHOOL DISTRICT NO. 18**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS**  
**FOR THE YEAR ENDED JUNE 30, 2022**

	General Fund	Building Fund	Sinking & Interest #9	Sinking & Interest #12	Other Non-Major Governmental Funds	Total Governmental Funds
<b>REVENUES</b>						
Local Property Tax Levies	\$ 1,725,094	\$ 237,846	\$ 841,080	\$ -	\$ 2,902	\$ 2,806,922
Other Local and County Revenues	822,663	-	-	-	40,068	862,731
Revenue from State Sources	9,954,770	-	-	-	1,393	9,956,163
Revenue from Federal Sources	3,600,149	-	-	31,119	742,567	4,373,835
Interest	35,986	4,141	710	1,803	1,146	43,786
<b>TOTAL REVENUES</b>	<b>16,138,662</b>	<b>241,987</b>	<b>841,790</b>	<b>32,922</b>	<b>788,076</b>	<b>18,043,437</b>
<b>EXPENDITURES</b>						
Current:						
Business Support Services	278,964	-	-	-	-	278,964
Instructional Support Services	358,423	-	-	-	-	358,423
Administration	758,472	-	-	-	-	758,472
Operations and Maintenance	1,023,837	54,032	-	-	-	1,077,869
Transportation	453,519	-	-	-	-	453,519
Regular Instruction	6,632,614	-	-	-	33,750	6,666,364
Special Education	1,498,470	-	-	-	-	1,498,470
Vocational Education	218,298	-	-	-	-	218,298
Extra-Curricular Activities	785,137	-	-	-	-	785,137
Food Services	-	-	-	-	618,891	618,891
Capital Outlay	1,054,400	798,949	-	-	-	1,853,349
Debt Service:						
Principal Retirement - Long-Term Debt	-	-	900,809	-	-	900,809
Principal Retirement - Leases	39,109	-	-	-	-	39,109
Interest and Fiscal Charges on Long-Term Debt	-	-	205,826	33,000	-	238,826
Interest and Fiscal Charges on Leases	2,826	-	-	-	-	2,826
<b>TOTAL EXPENDITURES</b>	<b>13,104,069</b>	<b>852,981</b>	<b>1,106,635</b>	<b>33,000</b>	<b>652,641</b>	<b>15,749,326</b>
Excess (Deficiency) of Revenues over Expenditures	3,034,593	(610,994)	(264,845)	(78)	135,435	2,294,111
<b>OTHER FINANCING SOURCES</b>						
Proceeds on Sale of Capital Assets	20,150	-	-	-	-	20,150
Transfers Out	(3,518,905)	(175,000)	-	-	-	(3,693,905)
Transfers In	-	3,400,000	293,905	-	-	3,693,905
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<b>(3,498,755)</b>	<b>3,225,000</b>	<b>293,905</b>	<b>-</b>	<b>-</b>	<b>20,150</b>
Net Change in Fund Balances	(464,162)	2,614,006	29,060	(78)	135,435	2,314,261
Fund Balance - Beginning of Year	3,066,022	1,174,313	32,666	600,000	242,967	5,115,968
Adjustment for Reorganization, see Note 21	630,228	397,953	-	-	89,227	1,117,408
Fund Balance - Beginning of Year, As Restated	3,696,250	1,572,266	32,666	600,000	332,194	6,233,376
Fund Balance - End of Year	\$ 3,232,088	\$ 4,186,272	\$ 61,726	\$ 599,922	\$ 467,629	\$ 8,547,637

See Notes to the Basic Financial Statements

**GRAFTON PUBLIC SCHOOL DISTRICT NO. 18**  
**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND**  
**BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES**  
**FOR THE YEAR ENDED JUNE 30, 2022**

Total net change in fund balances - Governmental Funds \$ 2,314,261

Amounts reported for governmental activities in the statement of activities are different because:

Capital outlays are reported in governmental funds as expenditures. However, in the statement of activities, the cost of those assets is allocated over the useful lives as depreciation expense.

Capital Outlays	\$	1,853,349	
Depreciation Expense		<u>(1,011,079)</u>	
Excess of capital outlay over depreciation expense			842,270

Net Book Value on Disposal of Asset	(49,679)
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Lease payments are reported in the governmental funds as expenditures. However, in the statement of activities, those assets are set up as lease assets and amortized over the life of the lease along with interest expenses. In the current period, this resulted in the following difference:

Amortization Expense - Leases	\$	(32,967)	
Interest Expense - Leases		(3,054)	
Fund Financials Expenses - Leases		<u>42,165</u>	6,144

Some revenues will not be collected for several months after the District's fiscal year end. These revenues are considered "available" revenues in the government funds. These revenues consist of:

Net change in unavailable property taxes	(18,200)
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Repayment of long-term debt is reported as an expenditure in governmental funds. However, the repayment reduces long-term liabilities in the statement of net position.	900,809
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Some items reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds. These items consisted of the (increase)/decrease in:

Early Retirement	110,758
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Changes in deferred outflows and inflows of resources related to net pension liability	(5,107,464)
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Change in net OPEB liability	43,241
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Change in net pension liability	5,569,715
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Amortization of premiums received from bond issuance	2,534
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Interest on long-term debt and in the statement of activities differs from the amount reported in the governmental funds because interest is recognized as an expenditure in the funds when it is due, and thus requires the use of current financial resources. In the statement of activities, however, interest expense is recognized as the interest accrues, regardless of when it is due.

2,700

Change in net position - Governmental Activities	<u>\$ 4,617,089</u>
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See Notes to the Basic Financial Statements

**GRAFTON PUBLIC SCHOOL DISTRICT NO. 18**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2022**

**NOTE 1 DESCRIPTION OF THE SCHOOL DISTRICT AND REPORTING ENTITY**

The Grafton Public School District operates the public schools in the City of Grafton, North Dakota. There is one elementary school and one junior/senior high school.

Reporting Entity - Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of an organization's governing body and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources. Component units may also include organizations that are fiscally dependent on the District. Fiscal dependence can include the District's approval of the budget, issuance of debt, and/or levying of taxes for the organization.

Based on these criteria, there are no component units to be included within the District's reporting entity.

**NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The District's financial statements have been prepared in accordance with accounting principles generally accepted in the United States of America. The Governmental Accounting Standards Board (GASB) is the standard-setting body for establishing governmental accounting and financial reporting principles. The District's significant accounting policies are described below.

***Basis of Presentation***

The District's basic financial statements consist of government-wide statements and fund financial statements.

**Government-Wide Financial Statements:**

The government-wide financial statements consist of a statement of net position and a statement of activities. These statements display information about the District as a whole.

The statement of net position presents the financial condition of the governmental activities of the District at year-end.

The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the District's governmental activities. The statement identifies the extent to which each governmental function is self-financing or drawing from the general revenues of the District. Direct expenses are expenses that are specifically associated with a service, program or department. The direct expenses are clearly identifiable to a particular function. Program revenues include charges to recipients for goods or services offered by the program and grants and contributions that are restricted to meet the operational or capital requirements of a particular program. Revenues, which are not classified as program revenues, are presented as general revenues of the District.



**GRAFTON PUBLIC SCHOOL DISTRICT NO. 18**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED**  
**JUNE 30, 2022**

**Fund Financial Statements:**

In order to aid financial management and to demonstrate legal compliance, the District segregates transactions related to certain functions or activities in separate funds. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The focus of the governmental fund financial statements is on major funds. Each major fund is presented as a separate column in the fund financial statements. Non-major funds are aggregated and presented in a single column. The fiduciary fund is reported by type.

***Fund Accounting***

The District's funds consist of the following:

**Governmental Funds:**

Governmental funds are utilized to account for most of the District's governmental functions. The reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purpose for which they may or must be used. Current liabilities are assigned to the fund from which the obligation will be paid. Fund balance represents the difference between the governmental fund assets and liabilities. The District's major governmental funds are as follows:

**General Fund:**

This fund is the general operating fund of the District. It accounts for all financial resources except those requiring to be accounted for in another fund, including the Student Activity Fund.

**Debt Service Funds:**

The Debt Service fund is used to account for the accumulation of resources for, and the payments of, general long-term debt principal, interest, and related costs. The sinking and interest fund's #9 and #12 are included in this category.

**Building Fund:**

The Building fund is used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for acquiring school sites, constructing and equipping new school facilities and renovating existing facilities. The special assessment fund is included in this category.

The District's non-major governmental funds are as follows:

**Special Revenue Funds:**

Special Revenue funds are used to account for the proceeds of certain specific revenue sources that are legally restricted to expenditures for specified purposes. Included in this category are the transactions for the special reserve funds, scholarship funds and the food service fund.

**GRAFTON PUBLIC SCHOOL DISTRICT NO. 18**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED**  
**JUNE 30, 2022**

***Measurement Focus and Basis of Accounting***

**Measurement Focus:**

*Government-wide Financial Statements:*

The government-wide financial statements are prepared using the economic resources measurement focus. All assets, deferred inflows and outflows of resources, and liabilities associated with the operation of the District are included in the statement of net position.

*Fund Financial Statements:*

The governmental funds are accounted for by using a flow of current financial resources measurement focus. Under this measurement focus, only current assets and current liabilities are generally included on the balance sheet. The statement of revenues, expenditures, and changes in fund balance reports on the sources and uses of current financial resources.

The current financial resources measurement focus differs from the manner which the governmental activities of the government-wide financial statements are prepared. Due to the difference, the District's financial statements include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for government funds.

**Basis of Accounting:**

The basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements.

Government-wide financial statements are prepared on the accrual basis of accounting. Under the accrual basis of accounting, revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

The District's governmental funds use the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when they become measurable and available. Available means collectible within the current period or soon enough thereafter to pay current liabilities. The District considers revenues to be available if they are collected within 60 days of the end of its fiscal year. Expenditures are generally recorded as the related fund liability is incurred.

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, and then unrestricted resources as they are needed.

**Revenues - Exchange and Non-Exchange Transactions:**

Exchange transactions are transactions in which each party gives and receives essentially equal value. Under the accrual basis of accounting, revenue for exchange transactions is recorded when the exchange takes place. Under the modified accrual basis of accounting, revenue for exchange transactions is recorded when the resources are measurable and available.

Non-exchange transactions include transactions in which the District receives value without directly providing value in return. Non-exchange transactions include property taxes, grants, entitlements, and donations.

**GRAFTON PUBLIC SCHOOL DISTRICT NO. 18**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED**  
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Under the accrual basis of accounting, property taxes are recorded as revenue in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations is recorded in the fiscal year in which all eligibility requirements have been satisfied. Under the modified accrual basis of accounting, revenue from non-exchange transactions must also be available before it is recorded in the financial records of the District.

Major revenue sources susceptible to accrual include: property taxes, intergovernmental revenues, and investment income.

**Unearned Revenues:**

Unearned revenue arises when assets are recognized in the financial statements before the revenue recognition criteria have been satisfied. Grants and entitlements received before the eligibility requirements are met are recorded as unearned revenues.

On the governmental fund financial statements, receivables that will not be collected during the availability period have been reported as unearned revenue.

**Expenses and Expenditures:**

Governmental funds accounting measurement focus is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recorded in the fiscal year in which the related fund liability is incurred. Under the accrual basis of accounting, expenses are recorded when incurred.

**Budgets and Budgetary Accounting:**

The District's Board follows the procedures established by North Dakota law for the budgetary process. The governing body of each School District, annually on or before the last day of July must levy taxes. The governing body of the School District may amend its tax levy and budget for the current fiscal year on or before the tenth day of October of each year. Taxes for School District purposes must be based upon an itemized budget statement which must show the complete expenditure by program of the District for the current fiscal year and the sources of the revenue from which it is to be financed. The School Board, in levying taxes, is limited by the amount necessary to be raised for the purpose of meeting the appropriations included in the school budget of the current fiscal year, and the sum necessary to be provided as an interim fund, together with a tax sufficient in amount to pay the interest on the bonded debt of the District and to provide a sinking fund to pay and discharge the principal thereon at maturity.

The District follows these procedures in establishing the budgetary data reflected in the financial statements:

1. The administration prepares the District's budget. The budget includes proposed expenditures and the means of financing them. The budget is prepared on the modified accrual basis of accounting.
2. The Board reviews the budget, may make revisions, and adopts the final budget at the September board meeting to ensure it is adopted before the fifteenth of October each year. The budget is then filed with the county auditor by October tenth of each year.

**GRAFTON PUBLIC SCHOOL DISTRICT NO. 18**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED**  
**JUNE 30, 2022**

3. The budget may be amended during the year for any revenues and appropriations not anticipated at the time the budget was prepared, except no amendment changing the taxes levied can be made after October 15 of each year. The budget amounts shown in the financial statements are the final authorized amounts.
4. All appropriations lapse at the close of the District's fiscal year. The balance of the appropriation reverts back to each respective fund and is available for future appropriation.

**Cash and Cash Equivalents:**

The District considers highly liquid investments with an original maturity of three months or less when purchased to be cash equivalents.

**Capital Assets:**

General capital assets result from expenditures in the governmental funds. These assets are reported in the governmental activities' column of the government-wide statement of net position but are not reported as assets in the fund financial statements. All capital assets are recorded at cost (or estimated historical cost). The assets are updated for additions and retirements during the District's fiscal year. The District has established a capitalization threshold of \$1,500. Donated fixed assets are recorded at their acquisition values at the date received. The District does not have any infrastructure assets. Improvements that significantly extend the useful life of the asset are also capitalized.

The District's land and construction in progress costs are capitalized but are not depreciated. All the remaining capital assets are depreciated over their estimated useful lives on a straight-line basis. The District has established the following useful lives:

Land Improvements	50 Years
Buildings and Improvements	50 Years
Equipment and Fixtures	5 to 20 Years
Vehicles	8 Years

**Leases**

The determination of whether an arrangement contains a lease is made at inception by evaluating whether the arrangement conveys the right to use an identified asset and whether the District has control of the right to use asset. Control includes the right to obtain present service capacity and the right to determine the nature and manner of use of the underlying asset, as specified in the contract.

Leases with an initial lease term of more than 12 months, or that contain an option to purchase that the District is reasonably certain to exercise, are recognized based on the present value of lease payments over the lease term discounted using the interest rate implicit in the lease. In cases where the implicit rate is not readily determinable, the District uses its incremental borrowing rate based on the information available at the lease commencement date. The District has made an accounting policy election to use a risk free rate based on US Treasury T-bill rate as of the lease commencement. The District accounts for lease agreements with lease and nonlease components together as a single lease component for all underlying classes of assets.

**GRAFTON PUBLIC SCHOOL DISTRICT NO. 18**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED**  
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The District continues to record rent expense for short term leases on a straight-line basis over the lease term. Short term leases have a term of 12 months or less at lease commencement and do not include an option to purchase the underlying asset that the District is reasonably certain to exercise.

The depreciable life of assets and leasehold improvements are limited by the expected lease term unless there is a transfer of title or purchase option reasonably certain of exercise.

The District's lease agreements do not include any material residual value guarantees or restrictive covenants.

**Accrued Liabilities and Long-term Obligations:**

All payables accrued liabilities and long-term obligations are reported in the District's government-wide financial statements. The District's governmental fund financials report only those obligations that will be paid from current financial resources.

**Pensions:**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the North Dakota Public Employee Retirement System (NDPERS) and Teachers' Fund for Retirement (TFFR) and additions to/deductions from NDPERS and TFFR's fiduciary net position have been determined on the same basis as they are reported by NDPERS and TFFR.

For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**Other Post-Employment Benefits (OPEB):**

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the North Dakota Public Employees Retirement System (NDPERS) and additions to/deductions from NDPERS' fiduciary net position have been determined on the same basis as they are reported by NDPERS. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**Fund Balance Classifications:**

In the fund financial statements, governmental funds report fund balance in the classifications that disclose constraints for which amounts in those funds can be spent. These classifications are as follows:

*Nonspendable* – Consists of amounts that are not in spendable form, such as inventory and prepaid items.

*Restricted* – Consists of amounts related to externally imposed constraints established by creditors, grantors or contributors; or constraints imposed by state statutory provision and administered by the North Dakota Department of Public Inspection.

**GRAFTON PUBLIC SCHOOL DISTRICT NO. 18**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED**  
**JUNE 30, 2022**

*Committed* – These amounts can only be used for specific purposes pursuant to constraints imposed by formal resolutions or ordinances of the school board—the District’s highest level of decision-making authority. Those committed amounts cannot be used for any other purpose unless the school board removes the specified use by taking the same type of action imposing the commitment. This classification also includes contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

*Assigned* – This classification reflects the amounts constrained by the District’s “intent” to be used for specific purposes, but are neither restricted nor committed. The school board and superintendent have the authority to assign amounts to be used for specific purposes. Assigned fund balances include all remaining amounts (except negative balances) that are reported in governmental funds, other than the General Fund, that are not classified as non-spendable and are neither restricted nor committed.

*Unassigned* – This fund balance is the residual classification for the General Fund. It is also used to report negative fund balances in other governmental funds.

When both restricted and unrestricted resources are available for use, the District’s preference is to first use restricted resources, then unrestricted resources—committed, assigned, and unassigned—in order as needed.

The District will strive to maintain a minimum unassigned general fund balance of not less than 10 percent and not more than 25 percent of the annual budget.

**Deferred Outflows/Inflows of Resources:**

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resource (expense/expenditure) until then. The District has two items reported on the statement of net position as *cost sharing defined benefit pension plan* and *cost sharing defined benefit OPEB plan*, which represents actuarial differences within the NDPERS and TFFR pension plans and NDPERS OPEB plan, as well as amounts paid to the plans after the measurement date.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The District has three types of items, one which arises only under a modified accrual basis of accounting that qualifies for reporting in this category. Accordingly, the item, *unavailable revenue – delinquent taxes*, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from one source, property taxes. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. The District also has two items reported on the statement of net position as *cost sharing defined benefit pension plan* and *cost sharing defined benefit OPEB plan*, which represents the actuarial differences within the NDPERS and TFFR pension plans and NDPERS OPEB plan.



**GRAFTON PUBLIC SCHOOL DISTRICT NO. 18**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED**  
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**Net Position:**

Net position represents the difference between (a) assets and deferred outflows of resources and (b) liabilities and deferred inflows of resources in the District's financial statements. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any long-term debt attributable to the acquisition, construction, or improvement of those assets. Restricted Net Position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Unrestricted Net Position is the net amount of assets, deferred outflows or resources, liabilities and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted component of net position.

**Inter-fund Activity:**

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as inter-fund transfers. Inter-fund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements. Inter-fund activities within the District's governmental activities and its business-type activities, is eliminated in the statement of activities.

**Estimates:**

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

**Revenue Recognition - Property Taxes:**

Taxes receivable consist of current and delinquent uncollected taxes on June 30, 2022.

Property taxes attach as an enforceable lien on property January 1. A five percent reduction is allowed if paid by February 15. Penalty and interest are added March 15 if the first half-of-the taxes have not been paid. Additional penalties are added October 15, if not paid. Taxes are collected by the county and usually remitted monthly to the School District.

Property tax revenue in the governmental funds is recognized in compliance with National Council of Government Accounting (NCGA) Interpretation 3, *Revenue Recognition - Property Taxes*. This interpretation states that property tax revenue is recorded when it becomes available. Available means when due, or past due and receivable within the current period and collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Such time thereafter shall not exceed 60 days. Property tax revenue is recorded as revenue in the year the tax is levied in the government-wide financial statements. Property taxes are limited by state laws. All School District tax levies are in compliance with state laws. The allowance for uncollectible taxes is \$3,594.

**Significant Group Concentrations of Credit Risk:**

As of June 30, 2022, the District's receivables consist of amounts due from other governmental units within the State of North Dakota.

**GRAFTON PUBLIC SCHOOL DISTRICT NO. 18**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED**  
**JUNE 30, 2022**

**NOTE 3 CASH AND INVESTMENTS**

**Custodial Credit Risk – Deposits**

In accordance with North Dakota laws, the District maintains deposits at a depository authorized by the School Board. The depository is a member of the Federal Reserve System. North Dakota laws require that all public deposits be protected by insurance, surety bond or collateral. The market value of collateral pledged must equal at least 110 percent of the deposits not covered by insurance or bonds.

Authorized collateral includes the legal investments described below, as well as certain first mortgage notes, and certain other state or local government obligations. North Dakota laws require that securities pledged as collateral be held in safekeeping by the District treasurer or in a financial institution other than that furnishing the collateral.

At June 30, 2022, the carrying amount of the District's deposits was \$8,175,147 and the bank balance was \$9,324,211. The entire bank balance was covered by Federal Depository Insurance or by collateral held by the District's Agent in the District's name in amounts sufficient to meet North Dakota legal requirements.

**NOTE 4 CAPITAL ASSETS**

The following is a summary of changes in general fixed assets account group during the year:

	Balance 7/1/2021	Additions	Disposals	Transfers	Balance 6/30/2022
<b>Governmental Activities:</b>					
Capital Assets Not Being Depreciated					
Land	\$ 396,326	\$ -	\$ -	\$ -	\$ 396,326
Construction in Progress	-	720,325	-	-	720,325
Total	396,326	720,325	-	-	1,116,651
Capital Assets Being Depreciated					
Land Improvements	1,533,662	137,238	-	-	1,670,900
Buildings	29,058,972	221,517	-	-	29,280,489
Equipment	4,113,941	607,504	65,359	-	4,656,086
Vehicles	948,325	166,765	56,264	-	1,058,826
Total	35,654,900	1,133,024	121,623	-	36,666,301
Less Accumulated Depreciation					
Land Improvements	452,055	84,214	-	-	536,269
Buildings	7,165,237	600,384	-	-	7,765,621
Equipment	2,757,479	250,557	15,680	-	2,992,356
Vehicles	618,140	75,924	56,264	-	637,800
Total	10,992,911	1,011,079	71,944	-	11,932,046
Net Capital Assets Being Depreciated	24,661,989	121,945	49,679	-	24,734,255
Net Capital Assets for					
Governmental Activities	\$25,058,315	\$ 842,270	\$ 49,679	\$ -	\$25,850,906



**GRAFTON PUBLIC SCHOOL DISTRICT NO. 18**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED**  
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In the governmental activities section of the statement of activities, depreciation expense was charged to the following governmental functions:

Elementary and Secondary Regular Instruction	\$ 931,013
Food Service	3,989
Transportation	<u>76,077</u>
Total	<u><u>\$1,011,079</u></u>

**NOTE 5 LONG-TERM DEBT**

The School District issued bonds to provide funding for the construction of additions and improvements to existing facilities. Long-term debt obligations outstanding at year-end and changes in long-term debt are summarized as follows:

	Balance 7/1/2021	Additions	Retirements	Balance 6/30/2022	Due in One Year
General Obligation State School Construction Fund Bonds of 2010	\$ 600,000	\$ -	\$ -	\$ 600,000	\$ -
Grafton Educational Foundation Lease Revenue Bonds of 2013	2,705,000	-	(180,000)	2,525,000	190,000
State School Construction Fund Bonds of 2014	9,140,774	-	(720,809)	8,419,965	725,030
Premium on Bonds Payable	30,413	-	(2,534)	27,879	2,534
Early Retirement	212,172	-	(110,758)	101,414	79,583
Net OPEB Liability	102,390	22,892	(66,133)	59,149	-
Net Pension Liability	<u>13,224,710</u>	<u>3,220,261</u>	<u>(8,789,977)</u>	<u>7,654,994</u>	<u>-</u>
Total	<u>\$ 26,015,459</u>	<u>\$ 3,243,153</u>	<u>\$ (9,870,211)</u>	<u>\$ 19,388,401</u>	<u>\$ 997,147</u>

Grafton Educational Foundation Inc. Lease Revenue Bonds of 2013 were issued at \$3,995,000 that mature on November 1, 2033. These revenue bonds will have an interest rate ranging from 2% to 4.5%.

State School Construction Fund Bonds of 2014 were issued at \$14,000,000 that mature on June 1, 2033. These construction bonds have an interest rate of 1%.

The 2010 Bonds are considered Qualified School Construction Bonds that the District will get reimbursed for the interest charges. The Bonds will not be paid until they expire in 2025, at which time they will be paid in full. To ensure that sufficient money will be available to pay the Bonds at maturity, the District is to set aside \$40,000 annually for fifteen years to cover the bond issue amount. This is included in the Sinking and Interest Fund #12 restricted fund balance. As of June 30, 2022, the entire \$600,000 has been transferred.

Interest expense was \$236,418 for the year ended June 30, 2022.

The early retirement obligation will be liquidated through the general fund.

**GRAFTON PUBLIC SCHOOL DISTRICT NO. 18**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED**  
**JUNE 30, 2022**

Annual debt service requirements to maturity for the long-term debt are as follows:

General Obligation State School Construction Bonds of 2014

<u>Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2023	\$ 725,030	\$ 87,695	\$ 812,725
2024	735,776	76,949	812,725
2025	743,133	69,592	812,725
2026	750,565	62,160	812,725
2027	758,070	54,655	812,725
2028-2032	3,905,591	158,032	4,063,623
2033-2037	801,800	10,925	812,725
Total	<u>\$ 8,419,965</u>	<u>\$ 520,008</u>	<u>\$ 8,939,973</u>

Lease Revenue Bonds of 2013

<u>Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2023	\$ 190,000	\$ 101,910	\$ 291,910
2024	195,000	94,210	289,210
2025	200,000	86,310	286,310
2026	210,000	78,110	288,110
2027	220,000	69,510	289,510
2028-2032	1,230,000	195,153	1,425,153
2033-2037	280,000	12,600	292,600
Total	<u>\$ 2,525,000</u>	<u>\$ 637,803</u>	<u>\$ 3,162,803</u>

Required sinking fund payments of \$600,000 have been fully set aside on June 30, 2022 for the General Obligation State School Construction Bonds of 2010. See table below for yearly activity:

General Obligation State School Construction Bonds of 2010

<u>Year</u>	<u>Sinking Fund</u>	<u>Amount Set Aside</u>
2023	\$ 40,000	\$ -
2024	40,000	-
2025	40,000	-
2026	40,000	-
Total	<u>\$ 160,000</u>	<u>\$ -</u>

**GRAFTON PUBLIC SCHOOL DISTRICT NO. 18**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED**  
**JUNE 30, 2022**

The District will receive an interest subsidy each year to offset the \$33,000 of annual interest on the \$600,000 School Construction Bonds of 2010. See below:

General Obligation State School Construction Bonds of 2010

Year	Interest Expense	Interest Subsidies	Net Interest Payment
2023	\$ 33,000	\$ (33,000)	\$ -
2024	33,000	(33,000)	-
2025	33,000	(33,000)	-
2026	33,000	(33,000)	-
Total	<u>\$ 132,000</u>	<u>\$ (132,000)</u>	<u>\$ -</u>

**NOTE 6 LEASES**

The District leases copy machines at its school location in Grafton, North Dakota. The term of the lease is for a period of 72 months, commencing in June 2021 and terminating June 2026, with a monthly payment of \$3,495.

Following is the total lease expense for the year ended June 30, 2022:

Lease expense	Year Ended 6/30/2022
Amortization expense by class of underlying asset	
Equipment	\$ 32,967
Total amortization expense	32,967
Interest on lease liabilities	3,054
Variable lease expense	-
<b>Total</b>	<u><b>\$ 36,021</b></u>

Following is a schedule of activity of leased assets and lease liabilities for the year ended June 30, 2022:

	As Restated Beginning of Year	Additions	Modifications & Remeasurements	Subtractions	End of Year	Amounts Due Within One Year
<b>Lease Assets</b>						
Equipment	\$ 197,802	\$ -	\$ -	\$ -	\$ 197,802	
	197,802	-	-	-	197,802	
<b>Less: Accumulated Amortization</b>						
Equipment	-	(32,967)	-	-	(32,967)	
	-	(32,967)	-	-	(32,967)	
<b>Total Lease Assets, net</b>	<u>197,802</u>	<u>(32,967)</u>	<u>-</u>	<u>-</u>	<u>164,835</u>	
<b>Lease Liabilities</b>	<u>\$ 197,802</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (39,110)</u>	<u>\$ 158,692</u>	<u>\$ 39,501</u>

**GRAFTON PUBLIC SCHOOL DISTRICT NO. 18**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED**  
**JUNE 30, 2022**

Following is a schedule by years of future minimum payments required under the lease:

<u>Year Ending June 30,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total Payments</u>
2023	\$ 39,501	\$ 2,433	\$ 41,934
2024	40,190	1,744	41,934
2025	40,891	1,043	41,934
2026	38,110	330	38,440
Total Future Payments	<u>\$158,692</u>	<u>\$ 5,550</u>	<u>\$164,242</u>

**NOTE 7 FUND BALANCES**

**A. CLASSIFICATIONS**

At June 30, 2022, a summary of the governmental fund balance classifications are as follows:

	<u>General Fund</u>	<u>Building Fund</u>	<u>Sinking &amp; Int. #4</u>	<u>Sinking &amp; Int. #12</u>	<u>Non Major Funds</u>	<u>Total</u>
Non-spendable	\$ 45,923	\$ -	\$ -	\$ -	\$ -	\$ 45,923
Restricted for:						
Debt Service	-	-	61,726	599,922	-	661,648
Building	-	4,186,272	-	-	-	4,186,272
Student Activities	271,441	-	-	-	-	271,441
Scholarships	-	-	-	-	107,816	107,816
Assigned to:						
Food Service	-	-	-	-	182,827	182,827
Committed to:						
Special Reserve	-	-	-	-	176,986	176,986
Unassigned	<u>2,914,724</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>2,914,724</u>
	<u>\$ 3,232,088</u>	<u>\$ 4,186,272</u>	<u>\$ 61,726</u>	<u>\$ 599,922</u>	<u>\$ 467,629</u>	<u>\$ 8,547,637</u>

Restricted fund balances reflect resources restricted for statutorily defined purposes not accounted for in a separate fund. At June 30, 2022, there were the following accounts:

Restricted for Debt Service:

This account represents funds held by the School District available to service long-term debt.

Restricted for Building:

This account represents funds held by the School District available to provide future capital outlay.

Restricted for Student Activities:

This account represents funds earned for the purpose of student activities.

Restricted for Scholarships:

This account represents funds donated to the School District for the purpose of student scholarships.

Committed fund balances reflect resources that can be used only for the specific purposes determined by a formal action of the School District's Board of Education. At June 30, 2022, there were the following accounts:

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Committed for Special Reserve:

This account represents funds, which can be used whenever collections from taxes levied for the current budget are insufficient to meet the requirements of such budget.

**NOTE 8 DEFINED BENEFIT PENSION PLANS – STATEWIDE**

Substantially, all employees of the District are required by state law to belong to pension plans administered by Teacher's Fund for Retirement (TFFR) or the North Dakota Public Employee Retirement System (NDPERS), both of which are administered on a statewide basis.

Disclosures relating to these plans follow:

**North Dakota Teacher's Fund For Retirement**

The following brief description of TFFR is provided for general information purposes only. Participants should refer to NDCC Chapter 15-39.1 for more complete information.

TFFR is a cost-sharing multiple-employer defined benefit pension plan covering all North Dakota public teachers and certain other teachers who meet various membership requirements. TFFR provides for pension, death and disability benefits. The cost to administer the TFFR plan is financed by investment income and contributions.

Responsibility for administration of the TFFR benefits program is assigned to a seven-member Board of Trustees (Board). The Board consists of the State Treasurer, the Superintendent of Public Instruction, and five members appointed by the Governor. The appointed members serve five-year terms which end on June 30 of alternate years. The appointed Board members must include two active teachers, one active school administrator, and two retired members. The TFFR Board submits any necessary or desirable changes in statutes relating to the administration of the fund, including benefit terms, to the Legislative Assembly for consideration. The Legislative Assembly has final authority for changes to benefit terms and contribution rates.

***Pension Benefits***

For purposes of determining pension benefits, members are classified within one of three categories. Tier 1 grandfathered and Tier 1 non-grandfathered members are those with service credit on file as of July 1, 2008. Tier 2 members are those newly employed and returning refunded members on or after July 1, 2008.

***Tier 1 Grandfathered***

A Tier 1 grandfathered member is entitled to receive unreduced benefits when three or more years of credited service as a teacher in North Dakota have accumulated, the member is no longer employed as a teacher and the member has reached age 65, or the sum of age and years of service credit equals or exceeds 85. TFFR permits early retirement from ages 55 to 64, with benefits actuarially reduced by 6% per year for every year the member's retirement age is less than 65 years or the date as of which age plus service equal 85. In either case, benefits may not exceed the maximum benefits specified in Section 415 of the Internal Revenue Code.

Pension benefits paid by TFFR are determined by NDCC Section 15-39.1-10. Monthly benefits under TFFR are equal to the three highest annual salaries earned divided by 36 months and multiplied by 2.00% times the number of service credits earned. Retirees may elect payment of benefits in the form of a single life annuity, 100% or 50% joint and survivor annuity, ten or twenty-

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year term certain annuity, partial lump-sum option or level income with Social Security benefits. Members may also qualify for benefits calculated under other formulas.

*Tier 1 Non-grandfathered*

A Tier 1 non-grandfathered member is entitled to receive unreduced benefits when three or more years of credited service as a teacher in North Dakota have accumulated, the member is no longer employed as a teacher and the member has reached age 65 or has reached age 60 and the sum of age and years of service credit equals or exceeds 90. TFFR permits early retirement from ages 55 to 64, with benefits actuarially reduced by 8% per year from the earlier of age 60/Rule of 90 or age 65. In either case, benefits may not exceed the maximum benefits specified in Section 415 of the Internal Revenue Code.

Pension benefits paid by TFFR are determined by NDCC Section 15-39.1-10. Monthly benefits under TFFR are equal to the three highest annual salaries earned divided by 36 months and multiplied by 2.00% times the number of service credits earned. Retirees may elect payment of benefits in the form of a single life annuity, 100% or 50% joint and survivor annuity, ten or twenty-year term certain annuity, partial lump-sum option or level income with Social Security benefits. Members may also qualify for benefits calculated under other formulas.

*Tier 2*

A Tier 2 member is entitled to receive unreduced benefits when five or more years of credited service as a teacher in North Dakota have accumulated, the member is no longer employed as a teacher and the member has reached age 65 or has reached age 60 and the sum of age and years of service credit equals or exceeds 90. TFFR permits early retirement from ages 55 to 64, with benefits actuarially reduced by 8% per year from the earlier of age 60/Rule of 90 or age 65. In either case, benefits may not exceed the maximum benefits specified in Section 415 of the Internal Revenue Code.

Pension benefits paid by TFFR are determined by NDCC Section 15-39.1-10. Monthly benefits under TFFR are equal to the five highest annual salaries earned divided by 60 months and multiplied by 2.00% times the number of service credits earned. Retirees may elect payment of benefits in the form of a single life annuity, 100% or 50% joint and survivor annuity, ten or twenty-year term certain annuity, partial lump-sum option or level income with Social Security benefits. Members may also qualify for benefits calculated under other formulas.

**Death and Disability Benefits**

Death benefits may be paid to a member's designated beneficiary. If a member's death occurs before retirement, the benefit options available are determined by the member's vesting status prior to death. If a member's death occurs after retirement, the death benefit received by the beneficiary (if any) is based on the retirement plan the member selected at retirement.

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An active member is eligible to receive disability benefits when: (a) a total disability lasting 12 months or more does not allow the continuation of teaching, (b) the member has accumulated five years of credited service in North Dakota, and (c) the Board of Trustees of TFFR has determined eligibility based upon medical evidence. The amount of the disability benefit is computed by the retirement formula in NDCC Section 15-39.1-10 without consideration of age and uses the member's actual years of credited service. There is no actuarial reduction for reason of disability retirement.

**Member and Employer Contributions**

Member and employer contributions paid to TFFR are set by NDCC Section 15-39.1-09. Every eligible teacher in the State of North Dakota is required to be a member of TFFR and is assessed at a rate of 11.75% of salary as defined by NDCC Section 15-39.1-04. Every governmental body employing a teacher must also pay into TFFR a sum equal to 12.75% of the teacher's salary. Member and employer contributions will be reduced to 7.75% each when the fund reaches 100% funded ratio on an actuarial basis.

A vested member who terminates covered employment may elect a refund of contributions paid plus 6% interest or defer payment until eligible for pension benefits. A non-vested member who terminates covered employment must claim a refund of contributions paid before age 70½. Refunded members forfeit all service credits under TFFR. These service credits may be repurchased upon return to covered employment under certain circumstances, as defined by the NDCC.

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

At June 30, 2022, the District reported a liability of \$6,395,832 for its proportionate share of the net pension liability. The net pension liability was measured as of July 1, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Employer's proportion of the net pension liability was based on the Employer's share of covered payroll in the pension plan relative to the covered payroll of all participating TFFR employers. At July 1, 2021, the Employer's proportion was 0.607014 percent which was an increase of 0.009721 from its proportion measured as of June 30, 2020.

For the year ended June 30, 2022, the Employer recognized pension expense of \$71,591. At June 30, 2022, the Employer reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual economic experience	\$ 44,437	\$ 269,729
Changes in actuarial assumptions	224,652	-
Difference between projected and actual investment earnings	-	1,874,071
Changes in proportion	121,148	591,080
Contributions paid to TFFR subsequent to the measurement date	606,307	-
Total	<u>\$ 996,544</u>	<u>\$ 2,734,880</u>



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\$606,307 reported as deferred outflows of resources related to pensions resulting from Employer contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2023.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ending June 30:	Pension Expense Amount
2023	\$ (619,266)
2024	(560,449)
2025	(583,288)
2026	(625,966)
2027	(2,983)
Thereafter	47,309

### **Actuarial Assumptions**

The total pension liability in the July 1, 2021 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.30%
Salary increases	3.80% to 14.80%, varying by service, including inflation and productivity
Investment rate of return	7.25%, net of investment expenses
Cost-of-living adjustments	None

For active and inactive members, mortality rates were based on the PubT-2010 Employee table, projected with generational improvement using Scale MP-2019. For healthy retirees, mortality rates were based on 104% of the PubT-2010 Retiree table for retirees and to 95% of the PubT-2010 Contingent Survivor table for beneficiaries, both projected with generational improvement using Scale MP-2019. For disability retirees, mortality rates were based on the PubNS-2010 Non-Safety Disabled Mortality table projected with generational improvement using Scale MP- 2019.

The actuarial assumptions used were based on the results of an actuarial experience study dated March 19, 2020. They are the same as the assumptions used in the July 1, 2021, funding actuarial valuation for TFFR.

The TFFR Board is responsible for establishing investment policy for the fund assets under NDCC 15-39.1-05.2. Benefit payments are projected to occur over a long period of time. This allows TFFR to adopt a long-term investment horizon and asset allocation policy for the management of fund assets. Asset allocation policy is critical because it defines the basic risk and return characteristics of the investment portfolio. Asset allocation targets are established using an asset-liability analysis designed to assist the Board in determining an acceptable volatility target for the fund and an optimal asset allocation policy mix. This asset-liability analysis considers both sides of the plan balance sheet, utilizing both quantitative and qualitative inputs, in order to estimate the potential impact of various asset class mixes on key measures of total plan risk, including the resulting estimated impact of funded status and contribution rates.

The long-term expected rate of return on TFFR investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting



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the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the TFFR target asset allocation as of June 30, 2021, are summarized in the following table:

<b>Asset Class</b>	<b>Target Allocation</b>	<b>Long-Term Expected Real</b>
		<b>Rate of Return</b>
Global Equities	55.00%	6.90%
Global Fixed Income	26.00%	0.70%
Global Real Assets	18.00%	4.80%
Cash Equivalents	1.00%	-1.00%

### **Discount Rate**

The discount rate used to measure the total pension liability was 7.25% as of June 30, 2021. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at rates equal to those based on the June 30, 2021, Actuarial Valuation Report. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, the TFFR's fiduciary net position was projected to be available to make all projected future benefit payments for current plan members as of June 30, 2021. Therefore, the long-term expected rate of return on TFFR investments was applied to all periods of projected benefit payments to determine the total pension liability as of June 30, 2021.

### **Sensitivity of the Employer's proportionate share of the net pension liability to changes in the discount rate**

The following presents the net pension liability of the TFFR employer calculated using the discount rate of 7.25 percent as of June 30, 2021, as well as what the Employer's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25 percent) or 1-percentage-point higher (8.25 percent) than the current rate:

	1% Decrease in Discount Rate	Discount Rate	1% Increase in Discount Rate
	6.25%	7.25%	8.25%
School's proportionate share of the TFFR net pension liability:	\$ 9,603,579	\$ 6,395,832	\$ 3,732,123

### **Pension Plan Fiduciary Net Position**

Detailed information about the pension plan's fiduciary net position is available in the separately issued TFFR financial report. TFFR's Comprehensive Annual Financial Report (CAFR) is located at [www.nd.gov/rio/sib/publications/cafr/default.htm](http://www.nd.gov/rio/sib/publications/cafr/default.htm).

### **North Dakota Public Employees' Retirement System**

The following brief description of NDPERS is provided for general information purposes only. Participants should refer to NDCC Chapter 54-52 for more complete information.

NDPERS is a cost-sharing multiple-employer defined benefit pension plan that covers substantially all employees of the State of North Dakota, its agencies and various participating political subdivisions. NDPERS provides for pension, death and disability benefits. The cost to

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administer the plan is financed through the contributions and investment earnings of the plan. Responsibility for administration of the NDPERS defined benefit pension plan is assigned to a Board comprised of nine members. The Board consists of a Chairman, who is appointed by the Governor; one member appointed by the Attorney General; one member appointed by the State Health Officer; three members elected by the active membership of the NDPERS system, one member elected by the retired public employees and two members of the legislative assembly appointed by the chairman of the legislative management.

**Pension Benefits**

Benefits are set by statute. NDPERS has no provisions or policies with respect to automatic and ad hoc post-retirement benefit increases. Members of the Main System are entitled to unreduced monthly pension benefits beginning when the sum of age and years of credited service equal or exceed 85 (Rule of 85), or at normal retirement age (65). For members hired on or after January 1, 2016, the Rule of 85 was replaced with the Rule of 90 with a minimum age of 60. The monthly pension benefit is equal to 2.00% of their average monthly salary, using the highest 36 months out of the last 180 months of service, for each year of service. For members hired on or after January 1, 2020 the 2.00% multiplier was replaced with a 1.75% multiplier. The plan permits early retirement at ages 55-64 with three or more years of service.

Members may elect to receive the pension benefits in the form of a single life, joint and survivor, term-certain annuity, or partial lump sum with ongoing annuity. Members may elect to receive the value of their accumulated contributions, plus interest, as a lump sum distribution upon retirement or termination, or they may elect to receive their benefits in the form of an annuity. For each member electing an annuity, total payment will not be less than the members' accumulated contributions plus interest.

**Death and Disability Benefits**

Death and disability benefits are set by statute. If an active member dies with less than three years of service for the Main System, a death benefit equal to the value of the member's accumulated contributions, plus interest, is paid to the member's beneficiary. If the member has earned more than three years of credited service for the Main System, the surviving spouse will be entitled to a single payment refund, life-time monthly payments in an amount equal to 50% of the member's accrued normal retirement benefit, or monthly payments in an amount equal to the member's accrued 100% Joint and Survivor retirement benefit if the member had reached normal retirement age prior to date of death. If the surviving spouse dies before the member's accumulated pension benefits are paid, the balance will be payable to the surviving spouse's designated beneficiary.

Eligible members who become totally disabled after a minimum of 180 days of service, receive monthly disability benefits equal to 25% of their final average salary with a minimum benefit of \$100. To qualify under this section, the member has to become disabled during the period of eligible employment and apply for benefits within one year of termination. The definition of disabled is set by the NDPERS in the North Dakota Administrative Code.

**Refunds of Member Account Balance**

Upon termination, if a member of the Main System is not vested (is not 65 or does not have three years of service), they will receive the accumulated member contributions and vested employer contributions, plus interest, or may elect to receive this amount at a later date. If the member has vested, they have the option of applying for a refund or can remain as a terminated vested participant. If a member terminated and withdrew their accumulated member contribution and is

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subsequently reemployed, they have the option of repurchasing their previous service.

**Member and Employer Contributions**

Member and employer contributions paid to NDPERS are set by statute and are established as a percent of salaries and wages. Member contribution rates are 7% and employer contribution rates are 7.12% of covered compensation. For members hired on or after January 1, 2020 member contribution rates are 7% and employer contribution rates are 8.26% of covered compensation.

The member's account balance includes the vested employer contributions equal to the member's contributions to an eligible deferred compensation plan. The minimum member contribution is \$25 and the maximum may not exceed the following:

- 1 to 12 months of service – Greater of one percent of monthly salary or \$25
- 13 to 24 months of service – Greater of two percent of monthly salary or \$25
- 25 to 36 months of service – Greater of three percent of monthly salary or \$25
- Longer than 36 months of service – Greater of four percent of monthly salary or \$25

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

At June 30, 2022, the District reported a liability of \$1,259,162 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's share of covered payroll in the Main System pension plan relative to the covered payroll of all participating Main System employers. At June 30, 2021, the District's proportion was 0.120806 percent which was a decrease of 0.008981 from its proportion measured July 1, 2020.

For the year ended June 30, 2022, the District recognized pension expense of \$142,201. At June 30, 2022, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ 21,739	\$ 128,515
Changes in actuarial assumptions	1,393,647	1,817,025
Difference between projected and actual investment earnings	-	467,003
Changes in proportion	1,065	230,025
Contributions paid to NDPERS subsequent to the measurement date	106,451	-
Total	<u>\$ 1,522,902</u>	<u>\$ 2,642,568</u>

\$106,451 reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2023.

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Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ending June 30:	Pension Expense Amount
2023	\$ (233,731)
2024	(292,032)
2025	(222,789)
2026	(477,565)

### **Actuarial Assumptions**

The total pension liability in the July 1, 2021 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.25%
Salary increases	3.5% to 17.75% including inflation
Investment rate of return	7.00%, net of investment expenses
Cost-of-living adjustments	None

For active members, inactive members and healthy retirees, mortality rates were based on the Sex-distinct Pub-2010 table for General Employees, with scaling based on actual experience. Respective corresponding tables were used for healthy retirees, disabled retirees, and active members. Mortality rates are projected from 2010 using the MP-2019 scale.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Best estimates of arithmetic real rates of return for each major asset class included in the Fund's target asset allocation are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic Equity	30.00%	6.00%
International Equity	21.00%	6.70%
Private Equity	7.00%	9.50%
Domestic Fixed Income	23.00%	0.73%
Global Real Assets	19.00%	4.77%

### **Discount Rate**

For PERS, GASB Statement No. 67 includes a specific requirement for the discount rate that is used for the purpose of the measurement of the Total Pension Liability. This rate considers the ability of the System to meet benefit obligations in the future. To make this determination,

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employer contributions, employee contributions, benefit payments, expenses and investment returns are projected into the future. The current employer and employee fixed rate contributions are assumed to be made in each future year. The Plan Net Position (assets) in future years can then be determined and compared to its obligation to make benefit payments in those years. In years where assets are not projected to be sufficient to meet benefit payments, which is the case for the PERS plan, the use of a municipal bond rate is required.

The Single Discount Rate (SDR) is equivalent to applying these two rates to the benefits that are projected to be paid during the different time periods. The SDR reflects (1) the long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits) and (2) a tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of this valuation, the expected rate of return on pension plan investments is 7.00%; the municipal bond rate is 1.92%; and the resulting Single Discount Rate is 7.00%.

**Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate**

The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 7.00 percent, as well as what the Employer's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.00 percent) or 1-percentage-point higher (8.00 percent) than the current rate:

	1% Decrease in Discount Rate	Discount Rate	1% Increase in Discount Rate
	6.00%	7.00%	8.00%
School's proportionate share of the NDPERS net pension liability:	\$ 2,002,490	\$ 1,259,162	\$ 640,224

**Pension Plan Fiduciary Net Position**

Detailed information about the pension plan's fiduciary net position is available in the separately issued NDPERS financial report.

**NOTE 9 DEFINED BENEFIT OPEB PLAN**

***Defined Benefit OPEB Plan***

The following brief description of NDPERS is provided for general information purposes only. Participants should refer to NDAC Chapter 71-06 for more complete information.

NDPERS OPEB plan is a cost-sharing multiple-employer defined benefit OPEB plan that covers members receiving retirement benefits from the PERS, the HPRS, and Judges retired under Chapter 27-17 of the North Dakota Century Code a credit toward their monthly health insurance premium under the state health plan based upon the member's years of credited service. Effective July 1, 2015, the credit is also available to apply towards monthly premiums under the state dental, vision and long-term care plan and any other health insurance plan. Effective August 1, 2019 the benefit may be used for any eligible health, prescription drug plan, dental, vision, or long term

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care plan premium expense. The Retiree Health Insurance Credit Fund is advance-funded on an actuarially determined basis.

Responsibility for administration of the NDPERS defined benefit OPEB plan is assigned to a Board comprised of nine members. The Board consists of a Chairman, who is appointed by the Governor; one member appointed by the Attorney General; one member appointed by the State Health Officer; three members elected by the active membership of the NDPERS system, one member elected by the retired public employees and two members of the legislative assembly appointed by the chairman of the legislative management.

### **OPEB Benefits**

The employer contribution for the PERS, the HPRS and the Defined Contribution Plan is set by statute at 1.14% of covered compensation. The employer contribution for employees of the state board of career and technical education is 2.99% of covered compensation for a period of eight years ending October 1, 2015. Employees participating in the retirement plan as part-time/temporary members are required to contribute 1.14% of their covered compensation to the Retiree Health Insurance Credit Fund. Employees purchasing previous service credit are also required to make an employee contribution to the Fund. The benefit amount applied each year is shown as "prefunded credit applied" on the Statement of Changes in Plan Net Position for the OPEB trust funds. Beginning January 1, 2020, members first enrolled in the NDPERS Main System and the Defined Contribution Plan on or after that date will not be eligible to participate in RHIC. Therefore, RHIC will become for the most part a closed plan. There were no other benefit changes during the year.

Retiree health insurance credit benefits and death and disability benefits are set by statute. There are no provisions or policies with respect to automatic and ad hoc post-retirement benefit increases. Employees who are receiving monthly retirement benefits from the PERS, the HPRS, the Defined Contribution Plan, the Chapter 27-17 judges or an employee receiving disability benefits, or the spouse of a deceased annuitant receiving a surviving spouse benefit or if the member selected a joint and survivor option are eligible to receive a credit toward their monthly health insurance premium under the state health plan.

Effective July 1, 2015, the credit is also available to apply towards monthly premiums under the state dental, vision and long-term care plan and any other health insurance plan. Effective August 1, 2019, the benefit may be used for any eligible health, prescription drug plan, dental, vision, or long-term care plan premium expense. The benefits are equal to \$5.00 for each of the employee's, or deceased employee's years of credited service not to exceed the premium in effect for selected coverage. The retiree health insurance credit is also available for early retirement with reduced benefits.

### ***OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

At June 30, 2022, the District reported a liability of \$59,148 for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of June 30, 2021 and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date. The District's proportion of the net OPEB liability was based on the District's share of covered payroll in the OPEB plan relative to the covered payroll of all participating OPEB employers. At June 30, 2021, the District's proportion was 0.106335 percent which was a decrease of 0.015384 percent from its proportion measured as of July 1, 2020.



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For the year ended June 30, 2022, the District recognized OPEB expense of \$3,093. At June 30, 2022, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 3,397	\$ 1,621
Changes of assumptions	9,160	-
Net difference between projected and actual earnings on OPEB plan investments	-	20,266
Changes in proportion and differences between employer contributions and proportionate share of contribution	-	18,011
District contributions subsequent to the measurement date	13,008	-
Total	<u>\$ 25,565</u>	<u>\$ 39,898</u>

\$13,008 reported as deferred outflows of resources related to OPEB resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2023.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEBs will be recognized in OPEB expense as follows:

<u>Year ending June 30:</u>	<u>OPEB Expense</u>
2023	\$ (6,212)
2024	(6,358)
2025	(7,154)
2026	(7,202)
2027	(415)

***Actuarial Assumptions***

The total OPEB liability in the July 1, 2021 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.25%
Salary increases	Not applicable
Investment rate of return	6.50%, net of investment expenses
Cost-of-living adjustments	None

For active members, inactive members and healthy retirees, mortality rates were based on the MortalityPub-2010 Healthy Retiree Mortality table (for General Employees), sex-distinct, with rates multiplied by 103% for males and 101% for females. Pub-2010 Disabled Retiree Mortality table (for General Employees), sex-distinct, with rates multiplied by 117% for males and 112% for females. Pub-2010 Employee Mortality table (for General Employees), sex-distinct, with rates

**GRAFTON PUBLIC SCHOOL DISTRICT NO. 18**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED**  
**JUNE 30, 2022**

multiplied by 92% for both males and females. Mortality rates are projected from 2010 using the MP-2019 scale.

The long-term expected investment rate of return assumption for the RHIC fund was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of RHIC investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Estimates of arithmetic real rates of return, for each major asset class included in the RHIC's target asset allocation as of July 1, 2021 are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-term Expected Real Rate of Return</u>
Large Cap Domestic Equities	33.00%	5.85%
Small Cap Domestic Equities	6.00%	6.75%
International Equities	26.00%	6.25%
Core-Plus Fixed Income	35.00%	0.50%

**Discount rate.** The discount rate used to measure the total OPEB liability was 6.50%. The projection of cash flows used to determine the discount rate assumed plan member and statutory rates described in this report. For this purpose, only employer contributions that are intended to fund benefits of current RHIC members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries are not included. Based on those assumptions, the RHIC fiduciary net position was projected to be sufficient to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on RHIC investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

**Sensitivity of the Employer's proportionate share of the net OPEB liability to changes in the discount rate.** The following presents the net OPEB liability of the Plans as of June 30, 2021, calculated using the discount rate of 6.50 percent, as well as what the RHIC net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.50 percent) or 1-percentage-point higher (7.50 percent) than the current rate:

	1% Decrease in Discount Rate 5.50%	Discount Rate 6.50%	1% Increase in Discount Rate 7.50%
District's proportionate share of the net OPEB liability	\$ 87,725	\$ 59,148	\$ 34,969

### **Pension Plan Fiduciary Net Position**

Detailed information about the pension plan's fiduciary net position is available in the separately issued OPEB financial report.

### **NOTE 10 RISK MANAGEMENT**

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.



**GRAFTON PUBLIC SCHOOL DISTRICT NO. 18**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED**  
**JUNE 30, 2022**

In 1986, state agencies and political subdivisions of the State of North Dakota joined together to form the North Dakota Insurance Reserve Fund (NDIRF), a public entity risk pool currently operating as a common risk management and insurance program for the state and over 2,000 political subdivisions. The District pays an annual premium to NDIRF for its general liability, auto, and inland marine insurance coverage. The coverage by NDIRF is limited to losses on one million dollars per occurrence.

The District also participates in the North Dakota Fire and Tornado Fund and the State Bonding Fund. The District pays an annual premium to the Fire and Tornado Fund to cover property damage to buildings and personal property. Replacement cost coverage is provided by estimating replacement cost in consultation with the Fire and Tornado Fund. The Fire and Tornado Fund is reinsured by a third-party insurance carrier for losses in excess of one million dollars per occurrence during a 12-month period. The State Bonding Fund currently provides the District with blanket fidelity bond coverage in the amount of \$2,000,000 for its employees. The State Bonding Fund does not currently charge any premium for this coverage.

The District participates in the North Dakota Worker's Compensation Bureau and purchases commercial insurance for employee health and accident insurance.

Settled claims resulting from these risks have not exceeded insurance coverage in any of the past three fiscal years.

**NOTE 11 CONTINGENT LIABILITIES**

The District participates in numerous state and federal grant programs, which are governed by various rules and regulations of the grantor agencies. Costs charged to the respective grant programs are subject to audit and adjustment by the grantor agencies; therefore, to the extent that the District has not complied with the rules and regulations governing the grants, refunds of any money received may be required and the collectability of any related receivable at June 30, 2022, may be impaired. In the opinion of the District, there are no significant contingent liabilities relating to compliance with the rules and regulations governing the respective grants; therefore, no provision has been recorded in the accompanying financial statements for such contingencies.

**NOTE 12 NON-MONETARY TRANSACTIONS**

The District receives food commodities from the federal government to subsidize its hot lunch program. The market value of commodities received for the year ended June 30, 2022 was \$34,224.

**NOTE 13 COMMITMENTS**

**Construction Commitments**

The Grafton Public School District entered into a contract to rebuild the athletic field track. As of June 30, 2022, the remaining portion of the contract is \$1,231,043.

**Rental Commitments**

The Grafton Public School District is renting the Centennial Center from the Grafton Parks and Recreation District for the amount of \$27,520 for the 2022-2023 season.

**GRAFTON PUBLIC SCHOOL DISTRICT NO. 18**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED**  
**JUNE 30, 2022**

**NOTE 14 RENT OF VOCATIONAL BUILDING**

The District rents a building on an annual basis to the North Valley Career and Technical Center. During the year ended June 30, 2022, the District received payments totaling \$35,000 from the Center. The rent for the 2022-2023 school year has been set at \$35,000. The lease agreement calls for the District to ensure the building and for North Valley Career and Technical Center to pay for any structural repairs or improvements. The Center pays all other operating costs including utilities and insurance on contents.

**NOTE 15 VOCATIONAL PROGRAM COSTS**

The District is the largest participant in the North Valley Career and Technical Center. For the year ended June 30, 2022, the District's share of the Center's budget was \$218,298. The District's share of the Center's budget for the 2022-2023 school year is expected to be approximately \$218,298.

**NOTE 16 SPECIAL EDUCATION PROGRAM COSTS**

The District is the largest participant in the Upper Valley Special Education Cooperative. For the year ended June 30, 2022, the District's share of the Cooperative's budget was \$940,612. The District's share of the Cooperative's budget for the 2022-2023 school year is expected to be approximately \$1,022,161.

**NOTE 17 TRANSFERS**

The transfers as of June 30, 2022 consist of the following:

Transfers In	Transfers Out	Amount
Sinking and Interest Fund #9	Building Fund	\$ 175,000
Sinking and Interest Fund #9	General Fund	118,905
Building Fund	General Fund	3,400,000
		<u>\$ 3,693,905</u>

Transfers from the building fund and general fund to the sinking and interest fund #9 were to make debt payments. The transfer from the general fund to the building fund was related to construction costs.

**NOTE 18 EARLY RETIREMENT**

The District has adopted an early retirement policy for teachers who are eligible to retire based on TFFR rules, who have completed fifteen years of total employment at the District and who have worked for the District for the five years immediately preceding the application for retirement. Teachers who choose to retire can receive a retirement payment made in equal payments over a period of two to three years. A teacher's payment is based on the individual's current contract at the time of application based on a starting reduction factor of 80%. If the individual applies for early retirement after their first year of eligibility, they will receive a reduced incentive amount. See Note 5.

**GRAFTON PUBLIC SCHOOL DISTRICT NO. 18**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED**  
**JUNE 30, 2022**

**NOTE 19 INTERFUND BALANCES**

The District has the following interfund receivables and payables as of June 30, 2022:

	Interfund Receivable	Interfund Payable
General Fund	\$ 3,498	\$ -
Food Service Fund	-	3,498
	<u>\$ 3,498</u>	<u>\$ 3,498</u>

Interfund balances consist of expenditures paid on behalf of other funds as of June 30, 2022.

**NOTE 20 NEW PRONOUNCEMENTS**

GASB Statement No. 91, *Conduit Debt Obligations*, provides a single method of reporting conduit debt obligations by issuers and eliminates diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. This Statement clarifies the existing definition of a conduit debt obligation; establishes that a conduit debt obligation is not a liability of the issuer; establishes standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit debt obligations; and improves required note disclosures. This Statement also addresses arrangements—often characterized as leases—that are associated with conduit debt obligations. The requirements of this Statement are effective for reporting periods beginning after December 15, 2021. Earlier application is encouraged.

GASB Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*, improves financial reporting by addressing issues related to public-private and public-public partnership arrangements (PPPs) and also provides guidance for accounting and financial reporting for availability payment arrangements (APAs). The statement provides definitions of PPPs and APAs and provides uniform guidance on accounting and financial reporting for transactions that meet those definitions. A PPP is an arrangement in which a government (the transferor) contracts with an operator (a governmental or nongovernmental entity) to provide public services by conveying control of the right to operate or use a nonfinancial asset, such as infrastructure or other capital asset (the underlying PPP asset), for a period of time in an exchange or exchange-like transaction. An APA is an arrangement in which a government compensates an operator for services that may include designing, constructing, financing, maintaining, or operating an underlying nonfinancial asset for a period of time in an exchange or exchange-like transaction. The requirements of this Statement are effective for fiscal years beginning after June 15, 2022, and all reporting periods thereafter. Earlier application is encouraged.

GASB Statement No. 96, *Subscription-Based Information Arrangements* provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs). A SBITA is defined as a contract that conveys control of the right to use another party's (a SBITA vendor's) information technology (IT) software, alone or in combination with tangible capital assets (the underlying IT assets), as specified in the contract for a period of time in an exchange or exchange-like transaction. Under this Statement, a government generally should recognize a right-to use subscription asset—an intangible asset—and a corresponding

**GRAFTON PUBLIC SCHOOL DISTRICT NO. 18**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED**  
**JUNE 30, 2022**

subscription liability. The requirements of this Statement will improve financial reporting by establishing a definition for SBITAs and providing uniform guidance for accounting and financial reporting for transactions that meet that definition. The requirements of this Statement are effective for fiscal years beginning after June 15, 2022, and all reporting periods thereafter. Earlier application is encouraged.

GASB Statement No. 99, *Omnibus 2022*, provides guidance on the following accounting matters:

- Classification and reporting of derivative instruments within the scope of Statement No. 53, *Accounting and Financial Reporting for Derivative Instruments*, that do not meet the definition of either an investment derivative instrument or a hedging derivative instrument.
- Clarification of provisions in Statement No. 87, *Leases*, as amended, related to the determination of the lease term, classification of a lease as a short-term lease, recognition and measurement of a lease liability and a lease asset, and identification of lease incentives.
- Clarification of provisions in Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*, related to (a) the determination of the public-private and public-public partnership (PPP) term and (b) recognition and measurement of installment payments and the transfer of the underlying PPP asset.
- Clarification of provisions in Statement No. 96, *Subscription-Based Information Technology Arrangements*, related to the subscription-based information technology arrangement (SBITA) term, classification of a SBITA as a short-term SBITA, and recognition and measurement of a subscription liability.
- Extension of the period during which the London Interbank Offered Rate (LIBOR) is considered an appropriate benchmark interest rate for the qualitative evaluation of the effectiveness of an interest rate swap that hedges the interest rate risk of taxable debt.
- Accounting for the distribution of benefits as part of the Supplemental Nutrition Assistance Program (SNAP).
- Disclosures related to nonmonetary transactions.
- Pledges of future revenues when resources are not received by the pledging government.
- Clarification of provisions in Statement No. 34, *Basic Financial Statements— and Management's Discussion and Analysis—for State and Local Governments*, as amended, related to the focus of the government-wide financial statement.
- Terminology updates related to certain provisions of Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position*.
- Terminology used in Statement 53 to refer to resource flows statements.

The requirements of this statement are effective as follows:

- The requirements related to extension of the use of LIBOR, accounting for SNAP distributions, disclosures of nonmonetary transactions, pledges of future revenues by pledging governments, clarification of certain provisions in Statement 34, as amended, and terminology updates related to Statement 53 and Statement 63 are effective upon issuance.

**GRAFTON PUBLIC SCHOOL DISTRICT NO. 18**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED**  
**JUNE 30, 2022**

- The requirements related to leases, PPPs, and SBITAs are effective for fiscal years beginning after June 15, 2022, and all reporting periods thereafter.
- The requirements related to financial guarantees and the classification and reporting of derivative instruments within the scope of Statement 53 are effective for fiscal years beginning after June 15, 2023, and all reporting periods thereafter.

GASB Statement No. 100, *Accounting Changes and Error Corrections – An Amendment of GASB Statement No. 62*, provides guidance on accounting and financial reporting requirements for accounting changes and error corrections. Statement requires that (a) changes in accounting principles and error corrections be reported retroactively by restating prior periods, (b) changes to or within the financial reporting entity be reported by adjusting beginning balances of the current period, and (c) changes in accounting estimates be reported prospectively by recognizing the change in the current period. The requirements of this Statement for changes in accounting principles apply to the implementation of a new pronouncement in absence of specific transition provisions in the new pronouncement. This Statement also requires that the aggregate amount of adjustments to and restatements of beginning net position, fund balance, or fund net position, as applicable, be displayed by reporting unit in the financial statements.

This Statement requires disclosure in notes to financial statements of descriptive information about accounting changes and error corrections, such as their nature. In addition, information about the quantitative effects on beginning balances of each accounting change and error correction should be disclosed by reporting unit in a tabular format to reconcile beginning balances as previously reported to beginning balances as restated. The requirements of this Statement are effective for accounting changes and error corrections made in fiscal years beginning after June 15, 2023, and all reporting periods thereafter. Earlier application is encouraged.

GASB Statement No. 101, *Compensated Absences*, provides guidance on the recognition and measurement guidance for compensated absences. This Statement requires that liabilities for compensated absences be recognized for (1) leave that has not been used and (2) leave that has been used but not yet paid in cash or settled through noncash means. A liability should be recognized for leave that has not been used if (a) the leave is attributable to services already rendered, (b) the leave accumulates, and (c) the leave is more likely than not to be used for time off or otherwise paid in cash or settled through noncash means. This Statement also requires that a liability for specific types of compensated absences not be recognized until the leave is used. This Statement also establishes guidance for measuring a liability for leave that has not been used, generally using an employee's pay rate as of the date of the financial statements. A liability for leave that has been used but not yet paid or settled should be measured at the amount of the cash payment or noncash settlement to be made. Certain salary-related payments that are directly and incrementally associated with payments for leave also should be included in the measurement of the liabilities. This Statement amends the existing requirement to disclose the gross increases and decreases in a liability for compensated absences to allow governments to disclose only the net change in the liability (as long as they identify it as a net change). In addition, governments are no longer required to disclose which governmental funds typically have been used to liquidate the liability for compensated absences. The requirements of this Statement are effective for fiscal years beginning after December 15, 2023, and all reporting periods thereafter. Earlier application is encouraged.

Management has not yet determined what effect these statements will have on the entity's financial statements.

**GRAFTON PUBLIC SCHOOL DISTRICT NO. 18**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED**  
**JUNE 30, 2022**

**NOTE 21 REORGANIZATION**

Grafton Public School District No. 18 began operations July 1, 2021 and was formed from the merger of Grafton Public School District No. 3 and St. Thomas Public School District No. 43 to provide a stable District, both enrollment and financially, moving forward for the Grafton and St. Thomas communities. The initial opening balances of the District's assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position, as of the beginning of the period, were determined on the basis of the carrying values reported in the financial statements of Grafton Public School District No. 3 and reorganized with the prior year general ledger balances from St. Thomas Public School District No. 43 as of June 30, 2021, as follows:

	Grafton Public School District No. 3	St. Thomas Public School District No. 43	Total
Current and Other Assets	\$ 5,898,563	\$ 1,117,408	\$ 7,015,971
Capital Assets (Net)	25,025,489	32,826	25,058,315
Total Assets	<u>30,924,052</u>	<u>1,150,234</u>	<u>32,074,286</u>
Deferred Outflows of Resources	<u>4,106,787</u>	<u>-</u>	<u>4,106,787</u>
Long-Term Liabilities	25,012,515	-	25,012,515
Other Liabilities	1,621,294	-	1,621,294
Total Liabilities	<u>26,633,809</u>	<u>-</u>	<u>26,633,809</u>
Deferred Inflows of Resources	<u>1,871,658</u>	<u>-</u>	<u>1,871,658</u>
Net Position			
Net Investment in Capital Assets	12,549,302	32,826	12,582,128
Restricted	2,234,659	-	2,234,659
Unrestricted	(8,258,589)	1,117,408	(7,141,181)
Total Net Position	<u>\$ 6,525,372</u>	<u>\$ 1,150,234</u>	<u>\$ 7,675,606</u>



**GRAFTON PUBLIC SCHOOL DISTRICT NO. 18**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED**  
**JUNE 30, 2022**

The initial opening balances of the District's assets, liabilities, deferred inflows of resources, and fund balance, as of the beginning of the period, were determined on the basis of the carrying values reported in the financial statements of Grafton Public School District No. 3 and reorganized with the prior year general ledger balances from St. Thomas Public School District No. 43 as of June 30, 2021, as follows:

<b>General Fund</b>	Grafton Public School District No. 3	St. Thomas Public School District No. 43	Total
Current and Other Assets	\$ 3,746,717	\$ 630,228	\$ 4,376,945
Liabilities	581,893	-	581,893
Deferred Inflows of Resources	98,802	-	98,802
Fund Balance	3,066,022	630,228	3,696,250
Total Liabilities, Deferred Inflows of Resources and Fund Balance	\$ 3,746,717	\$ 630,228	\$ 4,376,945
<b>Building Fund</b>	Grafton Public School District No. 3	St. Thomas Public School District No. 43	Total
Current and Other Assets	\$ 1,201,302	\$ 397,953	\$ 1,599,255
Deferred Inflows of Resources	26,989	-	26,989
Fund Balance	1,174,313	397,953	1,572,266
Total Liabilities, Deferred Inflows of Resources and Fund Balance	\$ 1,201,302	\$ 397,953	\$ 1,599,255
<b>Special Reserve Fund</b>	Grafton Public School District No. 3	St. Thomas Public School District No. 43	Total
Current and Other Assets	\$ 88,491	\$ 89,227	\$ 177,718
Deferred Inflows of Resources	4,048	-	4,048
Fund Balance	84,443	89,227	173,670
Total Liabilities, Deferred Inflows of Resources and Fund Balance	\$ 88,491	\$ 89,227	\$ 177,718

The beginning balances for the Sinking and Interest #9, Sinking and Interest #12, Scholarship, and Food Service funds were solely from Grafton Public School District No. 3 as St. Thomas Public School District No. 43 contained no balances within those funds.

**NOTE 22 SUBSEQUENT EVENTS**

No significant events occurred subsequent to the District's year end. Subsequent events have been evaluated through December 16, 2022, which is the date these financial statements were available to be issued.

**GRAFTON PUBLIC SCHOOL DISTRICT NO. 18**  
**BUDGETARY COMPARISON SCHEDULE FOR THE GENERAL FUND**  
**FOR THE YEAR ENDED JUNE 30, 2022**

	Budgeted Amounts		Actual	Over (Under) Final Budget
	Original	Final		
<b>REVENUES</b>				
Local Property Tax Levies	\$ 1,647,031	\$ 1,647,031	\$ 1,725,094	\$ 78,063
Other Local & County Revenues	263,000	263,000	822,663	559,663
Revenue From State Sources	9,559,000	9,559,000	9,954,770	395,770
Revenue From Federal Sources	2,572,285	2,572,285	3,600,149	1,027,864
Interest	35,000	35,000	35,986	986
<b>TOTAL REVENUES</b>	<b>14,076,316</b>	<b>14,076,316</b>	<b>16,138,662</b>	<b>2,062,346</b>
<b>EXPENDITURES</b>				
Business Support Services	300,856	300,856	278,964	(21,892)
Instructional Support Services	597,987	597,987	358,423	(239,564)
Administration	837,131	837,131	758,472	(78,659)
Operations and Maintenance	1,569,701	1,569,701	1,023,837	(545,864)
Transportation	520,437	520,437	453,519	(66,918)
Regular Instruction	8,118,368	8,118,368	6,632,614	(1,485,754)
Special Education	1,667,393	1,667,393	1,498,470	(168,923)
Vocational Education	218,298	218,298	218,298	-
Extra-Curricular Activities	767,441	767,441	785,137	17,696
Capital Outlay	-	-	1,054,400	1,054,400
Principal Retirement - Leases	-	-	39,109	(39,109)
Interest and Fiscal Charges on Leases	-	-	2,826	(2,826)
<b>TOTAL EXPENDITURES</b>	<b>14,597,612</b>	<b>14,597,612</b>	<b>13,104,069</b>	<b>(1,577,413)</b>
Excess (Deficiency) of Revenues Over Expenditures	(521,296)	(521,296)	3,034,593	3,639,759
<b>OTHER FINANCING SOURCES (USES)</b>				
Proceeds From Disposal of Capital Asset	-	-	20,150	20,150
Transfers Out	(167,385)	(167,385)	(3,518,905)	(3,351,520)
Transfers In	40,000	40,000	-	(40,000)
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<b>(127,385)</b>	<b>(127,385)</b>	<b>(3,498,755)</b>	<b>(3,371,370)</b>
Excess (Deficiency) of Revenues and Other Sources Over Expenditures	(648,681)	(648,681)	(464,162)	184,519
Fund Balances - Beginning	3,066,022	3,066,022	3,066,022	-
Adjustment for Reorganization, see Note 21	630,228	630,228	630,228	-
Fund Balances - Beginning, As Restated	3,696,250	3,696,250	3,696,250	-
<b>Fund Balances - Ending</b>	<b>\$ 3,047,569</b>	<b>\$ 3,047,569</b>	<b>\$ 3,232,088</b>	<b>\$ 184,519</b>

See Notes to the Required Supplementary Information



**GRAFTON PUBLIC SCHOOL DISTRICT NO. 18**  
**SCHEDULE OF DISTRICT'S CONTRIBUTIONS TO THE TFFR AND NDPERS PENSION PLANS**  
**LAST TEN YEARS (PRESENTED PROSPECTIVELY)**

**Teachers Fund for Retirement**

<u>Fiscal Year Ended June 30</u>	<u>Statutorily Required Contribution</u>	<u>Contributions in Relation to the Statutorily Required Contributions</u>	<u>Contribution Deficiency (Excess)</u>	<u>District's Covered- Employee Payroll</u>	<u>Contributions as a Percentage of Covered- Employee Payroll</u>
2022	\$ 606,307	\$ (606,307)	\$ -	\$ 4,755,344	12.75%
2021	596,796	(596,796)	-	4,680,753	12.75%
2020	555,825	(555,825)	-	4,359,414	12.75%
2019	558,980	(558,980)	-	4,384,159	12.75%
2018	543,075	(543,075)	-	4,259,415	12.75%
2017	573,532	(573,532)	-	4,498,285	12.75%
2016	570,920	(570,920)	-	4,477,799	12.75%
2015	547,702	(547,702)	-	4,295,908	12.75%

**North Dakota Public Employees Retirement System**

<u>Fiscal Year Ended June 30</u>	<u>Statutorily Required Contribution</u>	<u>Contributions in Relation to the Statutorily Required Contributions</u>	<u>Contribution Deficiency (Excess)</u>	<u>District's Covered- Employee Payroll</u>	<u>Contributions as a Percentage of Covered- Employee Payroll</u>
2022	\$ 106,451	\$ (106,451)	\$ -	1,446,239	7.36%
2021	111,294	(111,294)	-	1,532,562	7.26%
2020	108,147	(108,147)	-	1,517,061	7.13%
2019	109,463	(109,463)	-	1,537,395	7.12%
2018	112,448	(112,448)	-	1,579,324	7.12%
2017	112,670	(112,670)	-	1,582,450	7.12%
2016	103,421	(103,421)	-	1,452,549	7.12%
2015	82,387	(82,387)	-	1,157,124	7.12%

The District implemented GASB Statement No. 68 for its fiscal year ended June 30, 2015. Information for prior years is not available.

See Notes to the Required Supplementary Information

**GRAFTON PUBLIC SCHOOL DISTRICT NO. 18**  
**SCHEDULE OF DISTRICT'S CONTRIBUTIONS TO THE NDPERS OPEB PLAN**  
**LAST TEN YEARS (PRESENTED PROSPECTIVELY)**

**North Dakota Public Employees Retirement System – OPEB**

Fiscal Year Ended June 30	Statutorily Required Contribution	Contributions in Relation to the Statutorily Required Contributions	Contribution Deficiency (Excess)	District's Covered - Employee Payroll	Contributions as a Percentage of Covered - Employee Payroll
2022	\$ 13,008	\$ (13,008)	\$ -	\$ 1,446,239	0.90%
2021	15,296	(15,296)	-	1,532,562	1.00%
2020	17,162	(17,162)	-	1,517,061	1.13%
2019	17,526	(17,526)	-	1,537,395	1.14%
2018	18,004	(18,004)	-	1,579,324	1.14%

The District implemented GASB Statement No. 75 for its fiscal year ended June 30, 2018. Information for prior years is not available.

See Notes to the Required Supplementary Information

**GRAFTON PUBLIC SCHOOL DISTRICT NO. 18**  
**SCHEDULE OF DISTRICT'S PROPORTIONATE SHARE OF NET PENSION LIABILITY**  
**LAST TEN YEARS (PRESENTED PROSPECTIVELY)**

**Teachers Fund for Retirement**

For the Fiscal Year Ended June 30	District's Proportion of the Net Pension Liability (Asset)	District's Proportionate Share of the Net Pension Liability (Asset) (a)	District's Covered- Employee Payroll	Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered- employee Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2022	0.607014%	\$ 6,395,832	\$ 4,678,252	136.71%	75.70%
2021	0.597293%	9,141,583	4,358,209	209.76%	63.40%
2020	0.624944%	8,607,058	4,384,159	196.32%	65.50%
2019	0.626560%	8,351,159	4,259,415	196.06%	65.50%
2018	0.666441%	9,153,737	4,498,285	203.49%	63.20%
2017	0.689184%	10,096,947	4,477,799	225.49%	59.20%
2016	0.698403%	9,134,100	4,295,908	212.62%	62.10%
2015	0.688450%	7,213,735	3,993,377	180.64%	66.60%

**North Dakota Public Employees Retirement System**

For the Fiscal Year Ended June 30	District's Proportion of the Net Pension Liability (Asset)	District's Proportionate Share of the Net Pension Liability (Asset) (a)	District's Covered- Employee Payroll	Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered- employee Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2022	0.120806%	\$ 1,259,162	\$ 1,532,562	82.16%	78.26%
2021	0.129787%	4,083,127	1,431,710	285.19%	48.91%
2020	0.133988%	1,570,436	1,393,708	112.68%	71.66%
2019	0.140581%	2,372,458	1,444,213	164.27%	63.53%
2018	0.162240%	2,607,681	1,698,443	153.53%	61.98%
2017	0.159850%	1,557,884	1,610,902	96.71%	70.46%
2016	0.129890%	883,203	1,157,124	76.33%	77.15%
2015	0.120960%	767,734	1,018,899	75.35%	77.70%

The amounts presented for each fiscal year were determined as of the measurement date of the collective net pension liability which is June 30 of the previous fiscal year.

The District implemented GASB Statement No. 68 for its fiscal year ended June 30, 2015. Information for prior years is not available.

See Notes to the Required Supplementary Information

**GRAFTON PUBLIC SCHOOL DISTRICT NO. 18**  
**SCHEDULE OF DISTRICT'S PROPORTIONATE SHARE OF NET OPEB LIABILITY**  
**LAST TEN YEARS (PRESENTED PROSPECTIVELY)**

**North Dakota Public Employees Retirement System – OPEB**

For the Fiscal Year Ended June 30	District's proportion of the net OPEB liability (asset)	District's proportionate share of the net OPEB liability (asset)	District's covered - employee payroll	District's proportionate share of the net OPEB liability (asset) as a percentage of its covered- employee payroll	Plan fiduciary net position as a percentage of the total OPEB liability
2022	0.1063%	\$ 59,148	\$ 1,532,562	3.86%	76.63%
2021	0.1217%	102,390	1,387,565	7.38%	63.38%
2020	0.1249%	100,318	1,393,708	7.20%	63.13%
2019	0.1320%	103,948	1,444,213	7.20%	61.89%
2018	0.1531%	121,096	1,656,188	7.31%	59.78%

The amounts presented for each fiscal year were determined as of the measurement date of the collective net OPEB liability which is June 30 of the previous fiscal year.

The District implemented GASB Statement No. 75 for its fiscal year ended June 30, 2018. Information for prior years is not available.

See Notes to the Required Supplementary Information

**GRAFTON PUBLIC SCHOOL DISTRICT NO. 18**  
**NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION**  
**JUNE 30, 2022**

**NOTE 1– BUDGETARY COMPARISON**

**Budgets and Budgetary Accounting:**

The District's Board follows the procedures established by North Dakota law for the budgetary process. The governing body of each School District, annually on or before the last day of July must levy taxes. The governing body of the School District may amend its tax levy and budget for the current fiscal year on or before the tenth day of October of each year. Taxes for School District purposes must be based upon an itemized budget statement which must show the complete expenditure by program of the District for the current fiscal year and the sources of the revenue from which it is to be financed. The School Board, in levying taxes, is limited by the amount necessary to be raised for the purpose of meeting the appropriations included in the school budget of the current fiscal year, and the sum necessary to be provided as an interim fund, together with a tax sufficient in amount to pay the interest on the bonded debt of the District and to provide a sinking fund to pay and discharge the principal thereon at maturity.

The District follows these procedures in establishing the budgetary data reflected in the financial statements:

1. The administration prepares the District's budget. The budget includes proposed expenditures and the means of financing them. The budget is prepared on the modified accrual basis of accounting.
2. The Board reviews the budget, may make revisions, and adopts the final budget before August tenth of each year. The budget is then filed with the county auditor by August tenth of each year.
3. The budget may be amended during the year for any revenues and appropriations not anticipated at the time the budget was prepared, except no amendment changing the taxes levied can be made after August tenth of each year. The budget amounts shown in the financial statements are the final authorized amounts.
4. All appropriations lapse at the close of the District's fiscal year. The balance of the appropriation reverts back to each respective fund and is available for future appropriation.

**NOTE 2 – CHANGES OF BENEFIT TERMS AND ASSUMPTIONS**

**TFFR**

***Changes of assumptions***

Amounts reported in 2021 and later reflect the following actuarial assumption changes based on the results of an actuarial experience study dated March 19, 2020.

- Investment return assumption lowered from 7.75% to 7.25%;
- Inflation assumption lowered from 2.75% to 2.30%;
- Individual salary increases were lowered;
- Rates of turnover, retirement and disability were changed to better reflect anticipated future experience;

**GRAFTON PUBLIC SCHOOL DISTRICT NO. 18**  
**NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION - CONTINUED**  
**JUNE 30, 2022**

- The post-retirement healthy mortality table was updated to 104% of the PubT-2010 Retiree table for retirees and to 95% of the PubT-2010 Contingent Survivor table for beneficiaries, both projected with generational improvement using Scale MP-2019;
- The disabled mortality was updated to the PubNS-2010 Non-Safety Disabled Mortality table projected with generational improvement using Scale MP-2019; and
- The pre-retirement mortality table was updated to the PubT-2010 Employee table projected with generational improvement using Scale MP-2019.

Amounts reported in 2016-2020 reflect the following actuarial assumption changes based on the results of an actuarial experience study dated April 30, 2015.

- Investment return assumption lowered from 8% to 7.75%.
- Inflation assumption lowered from 3% to 2.75%.
- Total salary scale rates lowered by 0.25% due to lower inflation.
- Added explicit administrative expense assumption, equal to prior year administrative expense plus inflation.
- Rates of turnover and retirement were changed to better reflect anticipated future experience.
- Updated mortality assumption to the RP-2014 mortality tables with generational improvement.

**NDPERS**

***Changes of assumptions.***

All other actuarial assumptions and the actuarial costs method are unchanged from the last actuarial valuation as of July 1, 2020.

***Changes of benefit terms.***

The interest rate earned on member contributions will decrease from 7.00 percent to 6.50 percent effective January 1, 2021 (based on the adopted decrease in the investment return assumption). New Main System members who are hired on or after January 1, 2020 will have a benefit multiplier of 1.75 percent (compared to the current benefit multiplier of 2.00 percent). The fixed employer contribution for new members of the Main System will increase from 7.12 percent to 8.26 percent. For members who terminate after December 31, 2019, final average salary is the higher of the final average salary calculated on December 31, 2019 or the average salary earned in the three highest periods of twelve consecutive months employed during the last 180 months of employment. There have been no other changes in plan provisions since the previous actuarial valuation as of July 1, 2020.

**OPEB**

***Changes of assumptions***

All actuarial assumptions and the actuarial cost method are unchanged from the last actuarial valuation as of July 1, 2020.

**GRAFTON PUBLIC SCHOOL DISTRICT NO. 18**  
NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION - CONTINUED  
JUNE 30, 2022

***Changes of benefit terms***

Beginning January 1, 2020, members first enrolled in the NDPERS Main System and the Defined Contribution Plan on or after that date will not be eligible to participate in RHIC. Therefore, RHIC will become for the most part a closed plan. There have been no other changes in plan provisions since the previous actuarial valuation as of July 1, 2020.

**GRAFTON PUBLIC SCHOOL DISTRICT NO. 18**  
**COMBINING BALANCE SHEET – NON-MAJOR GOVERNMENTAL FUNDS**  
**JUNE 30, 2022**

	Special Reserve	Scholarship	Food Service Fund	Total Nonmajor Governmental Funds
<b>ASSETS</b>				
Cash	\$ 176,939	\$ 107,816	\$ 181,735	\$ 466,490
Property Taxes Receivable (Net)	1,215	-	-	1,215
Due from State	-	-	11,132	11,132
Due from Other	-	-	22	22
<b>TOTAL ASSETS</b>	<b>\$ 178,154</b>	<b>\$ 107,816</b>	<b>\$ 192,889</b>	<b>\$ 478,859</b>
<b>LIABILITIES</b>				
Accounts Payable	\$ -	\$ -	\$ 1,868	\$ 1,868
Due to Other Funds	-	-	3,498	3,498
Accrued Payroll	-	-	4,696	4,696
<b>TOTAL LIABILITIES</b>	<b>-</b>	<b>-</b>	<b>10,062</b>	<b>10,062</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Unavailable Revenue - Delinquent Taxes	1,168	-	-	1,168
<b>TOTAL DEFERRED INFLOWS OF RESOURCES</b>	<b>1,168</b>	<b>-</b>	<b>-</b>	<b>1,168</b>
<b>FUND BALANCES</b>				
Restricted	-	107,816	-	107,816
Committed	176,986	-	-	176,986
Assigned	-	-	182,827	182,827
<b>TOTAL FUND BALANCES</b>	<b>176,986</b>	<b>107,816</b>	<b>182,827</b>	<b>467,629</b>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>	<b>\$ 178,154</b>	<b>\$ 107,816</b>	<b>\$ 192,889</b>	<b>\$ 478,859</b>



**GRAFTON PUBLIC SCHOOL DISTRICT NO. 18**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – NON-MAJOR**  
**GOVERNMENTAL FUNDS**  
**FOR THE YEAR ENDED JUNE 30, 2022**

	Special Reserve	Scholarship	Food Service Funds	Total Nonmajor Governmental Funds
REVENUES				
Local Property Tax Levies	\$ 2,902	\$ -	\$ -	\$ 2,902
Other Local and County Revenues	-	35,500	4,568	40,068
Revenue From State Sources	-	-	1,393	1,393
Revenue From Federal Sources	-	-	742,567	742,567
Interest	414	329	403	1,146
	<u>3,316</u>	<u>35,829</u>	<u>748,931</u>	<u>788,076</u>
TOTAL REVENUES	<u>3,316</u>	<u>35,829</u>	<u>748,931</u>	<u>788,076</u>
EXPENDITURES				
Current:				
Regular Instruction	-	33,750	-	33,750
Food Services	-	-	618,891	618,891
	<u>-</u>	<u>33,750</u>	<u>618,891</u>	<u>652,641</u>
TOTAL EXPENDITURES	<u>-</u>	<u>33,750</u>	<u>618,891</u>	<u>652,641</u>
Excess (Deficiency) of Revenues over Expenditures	<u>3,316</u>	<u>2,079</u>	<u>130,040</u>	<u>135,435</u>
Net Change in Fund Balances	3,316	2,079	130,040	135,435
Fund Balance - Beginning of Year	84,443	105,737	52,787	242,967
Adjustment for Reorganization, see Note 21	89,227	-	-	89,227
Fund Balance - Beginning of Year, As Restated	<u>173,670</u>	<u>105,737</u>	<u>52,787</u>	<u>332,194</u>
Fund Balance - End of Year	<u>\$ 176,986</u>	<u>\$ 107,816</u>	<u>\$ 182,827</u>	<u>\$ 467,629</u>

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL  
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF  
FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH  
GOVERNMENT AUDITING STANDARDS**

To the Board of Education  
Grafton Public School District No. 18  
Grafton, North Dakota

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Grafton Public School District No. 18, North Dakota as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated December 16, 2022.

## **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We identified a

certain deficiency in internal control, described in the accompanying schedule of findings and questioned costs as item 2022-001 to be a significant deficiency.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **The District's Response to Findings**

*Government Auditing Standards* requires the auditor to perform limited procedures on the District's response to the finding identified in our audit and described in the accompanying schedule of findings and questioned costs. The District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



**BRADY, MARTZ & ASSOCIATES, P.C.**  
**GRAND FORKS, NORTH DAKOTA**

December 16, 2022

## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

To the Board of Education  
Grafton Public School District No. 18  
Grafton, North Dakota

### Report on Compliance for Each Major Federal Program

#### ***Qualified Opinion***

We have audited the Grafton Public School District No. 18's compliance with the types of compliance requirements subject to audit in the OMB Compliance Supplement that could have a direct and material effect on Grafton Public School District No. 18's major federal program for the year ended June 30, 2022. Grafton Public School District No. 18's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### ***Qualified Opinion on Education Stabilization Fund Program***

In our opinion, except for the noncompliance described in the Basis for Qualified Opinion section of our report, Grafton Public School District No. 18, complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended June 30, 2022.

#### ***Basis for Qualified Opinion***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of Grafton Public School District No. 18 and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal Determination of Grafton Public School District No. 18's compliance with the compliance requirements referred to above.

### *Matter Giving Rise to Qualified Opinion on Education Stabilization Fund Program*

As described in the accompanying schedule of findings and questioned costs, Grafton Public School District No. 18 did not comply with the requirements regarding Assistance Listing No. 84.425 Education Stabilization Fund as described in finding number 2022-002 for Special Tests and Provisions.

Compliance with such requirements is necessary, in our opinion, for Grafton Public School District No. 18 to comply with the requirements applicable to that program.

### ***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to Grafton Public School District No. 18's federal programs.

### ***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on Grafton Public School District No. 18's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about Grafton Public School District No. 18's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding Grafton Public School District No. 18's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of Grafton Public School District No. 18's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of Grafton Public School District No. 18's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

## **Other Matters**

The results of our auditing procedures disclosed an instance of noncompliance which is required to be reported in accordance with the Uniform Guidance and which is described in the accompanying schedule of findings and questioned costs as item 2022-002. Our opinion on each major federal program is not modified with respect to this matter.

*Government Auditing Standards* requires the auditor to perform limited procedures on Grafton Public School District No. 18's response to the noncompliance findings identified in our audit described in the accompanying schedule of findings and questioned costs. Grafton Public School District No. 18's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

## **Report on Internal Control over Compliance**

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as discussed below, we did identify a certain deficiency in internal control over compliance that we consider to be a material weakness.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiency in internal control over compliance described in the accompanying schedule of findings and questioned costs as item 2022-002 to be a material weakness.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

*Government Auditing Standards* requires the auditor to perform limited procedures on Grafton Public School District No. 18's response to internal control over compliance finding identified in our audit described in the accompanying schedule of findings and questioned costs. Grafton Public School District No. 18's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.



**BRADY, MARTZ & ASSOCIATES, P.C.**  
**GRAND FORKS, NORTH DAKOTA**

December 16, 2022

**GRAFTON PUBLIC SCHOOL DISTRICT NO. 18**  
**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**  
**FOR THE YEAR ENDED JUNE 30, 2022**

<u>Award Listing #</u>	<u>Description</u>	<u>Pass-Through Entity Identifying Number</u>	<u>Expenditures</u>
<u>Department of Education</u>			
84.358	Small, Rural School Achievement Program		\$ 5,747
Passed Through the North Dakota State Department of Public Instruction			
84.010	Chapter 1/TITLE I-Compensatory	F84010	550,588
84.011	Migrant Education - State Grant Program	F84011A	249,915
84.144	Migrant Education Coordination Program	F84144F	2,514
84.365	Title III - English Language Learners	F84365A	10,541
84.367	Supporting Effective Instruction State Grants	F84367	81,132
84.369	Title IB - Grants for Assessment and Related Activities	F84369A	15,001
84.371	ND Striving Readers Comprehensive Literacy	F84371C	313,847
84.424	Student Support and Academic Enrichment Program	F84424	62,021
	Total Passed through ND DPI		<u>1,285,559</u>
Passed Through North Valley Career-Tech Center			
84.287	21st Century Community Learning Centers	F84287A	180,690
84.048	Carl Perkins	F84048	4,679
	Total Passed Through North Valley Career-Tech Center		<u>185,369</u>
Passed through North Dakota Department of Public Instruction			
84.425D	COVID-19 Elementary and Secondary School Emergency Relief Fund	F84425D	1,056,246
84.425U	COVID-19 Elementary and Secondary School Emergency Relief Fund II	F84425U	754,951
84.425W	COVID-19 Elementary and Secondary School Emergency Relief Fund III	F84425W	1,923
	Total 84.425 Passed through ND DPI		<u>1,813,120</u>
Passed Through North Dakota Department of Health			
84.425D	COVID-19 Best In Class		<u>240,000</u>
	Total 84.425 Passed Through North Dakota Department of Health		<u>240,000</u>
Passed through North Valley Career-Tech Center			
84.425U	COVID-19 OST	F84425U	49,510
	Total 84.425 Passed Through North Valley Career-Tech Center		<u>49,510</u>
	Total 84.425		<u>2,102,630</u>
	Total Department of Education		<u>3,579,305</u>
<u>United States Environmental Protection Agency</u>			
Passed Through the North Dakota Department of Environmental Quality			
66.040	Diesel Emissions Reduction Act State Grants	F97067	20,845
	Total United States Environmental Protection Agency		<u>20,845</u>
<u>Department of Agriculture</u>			
Passed Through the North Dakota State Department of Public Instruction			
	Child Nutrition Cluster:		
10.553	COVID-19 School Breakfast Program	F10553	168,001
10.555	COVID-19 National School Lunch Program	F10555	467,346
10.555	CNP Emergency Costs	F10555C	7,547
10.555	School/CN Supply Chain Assistance	F10555S	20,174
10.559	COVID-19 Summer Food Service	F10559	6,312
10.555	Food Distribution-Non Cash	F10555	34,224
10.582	Fruit and Vegetable Grant	F10582	35,695
	Total Cluster		<u>739,299</u>
10.560	SAE Food Nutrition	F10560	2,653
10.649	COVID-19 SNAP State and Local PEBT	F10649	614
	Total Department of Agriculture		<u>742,566</u>
	TOTAL		<u>\$4,342,716</u>

See Notes to the Schedule of Expenditures of Federal Awards



**GRAFTON PUBLIC SCHOOL DISTRICT NO. 18**  
**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**  
**FOR THE YEAR ENDED JUNE 30, 2022**

**NOTE 1 - SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the accompanying schedule of expenditures of federal awards (the "Schedule") are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the Schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years.

**NOTE 2 – INDIRECT COST RATE**

Grafton Public School District No. 18 has not elected to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

**NOTE 3 - NONMONETARY TRANSACTIONS**

The District receives commodities through the food distribution program and the assistance is valued at the fair value of the commodities received and disbursed.

**NOTE 4 - BASIS OF PRESENTATION**

The Schedule includes the federal award activity of Grafton Public School District No. 18 under programs of the federal government for the year ended June 30, 2022. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of Grafton Public School District No. 18, it is not intended to and does not present the financial position or changes in net position of the District.

**NOTE 5 - RECONCILIATION OF FEDERAL REVENUES TO THE SCHEDULE OF FEDERAL AWARDS**

Federal Revenues Per Page 11	\$4,373,835
Internal Revenue Service Interest Subsidy on General Obligation School Bonds	<u>(31,119)</u>
Total Schedule of Expenditures of Federal Awards	<u>\$4,342,716</u>

**NOTE 6 - PASS-THROUGH ENTITIES**

All pass-through entities listed above use the same AL numbers as the federal grantors to identify these grants and have not assigned any additional identifying numbers.



**GRAFTON PUBLIC SCHOOL DISTRICT NO. 18**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**  
**FOR THE YEAR ENDED JUNE 30, 2022**

**SECTION I – SUMMARY OF AUDITOR’S RESULTS**

Financial Statements

Type of auditor's report issued:	<u>Unmodified</u>
Internal control over financial reporting:	
Material weakness(es) identified?	<u>    </u> yes <u>  x  </u> no
Significant deficiency(ies) identified that are not considered to be material weaknesses?	<u>  x  </u> yes <u>    </u> none reported
Noncompliance material to financial statements noted?	<u>    </u> yes <u>  x  </u> no

Federal Awards

Internal control over major programs:	
Material weakness(es) identified?	<u>  x  </u> yes <u>    </u> no
Significant deficiency(ies) identified that are not considered to be material weaknesses?	<u>    </u> yes <u>  x  </u> none reported
Type of auditor's report issued on compliance for major programs:	<u>Qualified</u>
Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?	<u>  x  </u> yes <u>    </u> no

Identification of major programs:

<u>AL Number(s)</u>	<u>Name of Federal Program or Cluster</u>
84.425	Elementary and Secondary School Emergency Relief Fund

Dollar threshold used to distinguish between Type A and Type B programs:	<u>\$750,000</u>
Auditee qualified as low-risk auditee?	<u>    </u> yes <u>  x  </u> no

**GRAFTON PUBLIC SCHOOL DISTRICT NO. 18**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS - CONTINUED**  
**FOR THE YEAR ENDED JUNE 30, 2022**

**SECTION II – FINANCIAL STATEMENT FINDINGS**

**2022-001 Finding**

**Criteria**

An appropriate system of internal control requires the District to prepare financial statements in compliance with accounting principles generally accepted in the United States of America.

**Condition**

The District's personnel prepare periodic financial information for internal use that meets the needs of management and the board. However, the District currently does not prepare financial statements, including accompanying note disclosures, as required by accounting principles generally accepted in the United States of America. The District has elected to have the auditors assist in the preparation of the financial statements and notes.

**Cause**

The District elected to not allocate resources for the preparation of the financial statements.

**Effect**

There is an increased risk of material misstatement to the District's financial statements.

**Repeat Finding**

See finding 2021-001

**Recommendation**

We recommend the District consider the additional risk of having the auditors assist in the preparation of the financial statements and note disclosures and consider preparing them in the future. As a compensating control the District should establish an internal control policy to document the annual review of the financial statements and schedules and to review a financial statement disclosure checklist.

**Management's Response**

The District will continue to have the auditor prepare the financial statements; however, the District has established an internal control policy to document the annual review of the financial statements.

**GRAFTON PUBLIC SCHOOL DISTRICT NO. 18**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS - CONTINUED**  
**FOR THE YEAR ENDED JUNE 30, 2022**

**SECTION III – FEDERAL AWARD FINDINGS AND QUESTIONED COSTS**

**2022-002 Finding**

Assistance Listing Number 84.425 Education Stabilization Fund  
Department of Education  
North Dakota Department of Public Instruction  
Special Tests and Provisions  
2 CFR Part 200.326

**Criteria**

For construction contracts and subcontracts greater than \$2,000, the District should verify prevailing wage rate clauses were included in the contract or subcontract and for each week in which work was performed under the contract or subcontract the District should monitor certified payroll registers to ensure contractors and subcontractors were paying employees the prevailing wage rates.

**Condition**

The District did not provide the wage rate clauses to contractors. In addition, the District did not obtain from contractors the certified payroll registers, nor did they perform testing to ensure contractors were paying the prevailing wage rates.

**Cause**

The District was unaware of the compliance requirements regarding the construction projects.

**Effect**

The District is not in compliance with Wage Rate Requirements, a part of the Special Tests and Provisions.

**Questioned Costs**

Undeterminable.

**Repeat Finding**

This is not a repeat finding.

**Recommendation**

We recommend the District to review the wage rate compliance requirements as part of the special tests and provisions of this program in the compliance supplement and to create and implement a process of submitting prevailing wage rates to contractors as well as obtaining the certified payroll registers to determine if contractors are in compliance.

**Management's Response**

The District will plan to get payroll registers monthly from contractors moving forward. This will be monitored by the Superintendent and Head of Facilities.

**GRAFTON PUBLIC SCHOOL DISTRICT NO. 18**  
**SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS**  
**FOR THE YEAR ENDED JUNE 30, 2022**

**2021-001 Finding**

**Criteria**

An appropriate system of internal control requires the District to prepare financial statements in compliance with accounting principles generally accepted in the United States of America.

**Condition**

The District's personnel prepare periodic financial information for internal use that meets the needs of management and the board. However, the District currently does not prepare financial statements, including accompanying note disclosures, as required by accounting principles generally accepted in the United States of America. The District has elected to have the auditors assist in the preparation of the financial statements and notes.

**Cause**

The District elected to not allocate resources for the preparation of the financial statements.

**Effect**

There is an increased risk of material misstatement to the District's financial statements.

**Recommendation**

We recommend the District consider the additional risk of having the auditors assist in the preparation of the financial statements and note disclosures and consider preparing them in the future. As a compensating control the District should establish an internal control policy to document the annual review of the financial statements and schedules and to review a financial statement disclosure checklist.

**Management's Response**

The District will continue to have the auditor prepare the financial statements; however, the District has established an internal control policy to document the annual review of the financial statements.

**Corrective Action Taken**

None. See current year finding 2022-001.



<b>Superintendent</b>	<b>Grafton High School</b>	<b>Century Elementary</b>	<b>Century Elementary</b>	<b>Activities Director</b>
Darren Albrecht	Randy Rice, 7-12	Brad Larson, 3-6	Jill Olson, PK-2	Jon Koehmstedt
1548 School Road	1548 School Road	830 15 St West	1542 School Road	1548 School Road
701-352-1930	701-352-1930	701-352-1930	701-352-1930	701-352-1930
701-352-1943 Fax	701-352-1943 Fax	701-352-1120 Fax	701-352-0163 Fax	701-352-1943 Fax

CORRECTIVE ACTION PLAN  
AS OF JUNE 30, 2022

**2022-001**

**Contact Person**

Cathi Heuchert

**Planned Corrective Action**

The District will implement when it becomes cost-effective.

**Planned Completion Date**

The planned completion date for the CAP is when it becomes cost-effective.

**2022-002**

**Contact Person**

Darren Albrecht

**Planned Corrective Action**

The District will plan to get payroll registers monthly from contractors moving forward. This will be monitored by the Superintendent and Head of Facilities.

**Planned Completion Date**

The planned completion date is June 30, 2023.

**Board of Education**

Donald Suda, President

Nathan Green, Vice President

Chad Bigwood, Sharon Lipsh, Trina Papenfuss,

Maggie Suda and Jennifer Thompson

*Cathi Heuchert, Business Manager*