

# NORTH DAKOTA OFFICE OF THE STATE AUDITOR

State Auditor Joshua C. Gallion

# **Dickey County**

# Ellendale, North Dakota

Audit Report for the Year Ended December 31, 2022 *Client Code: PS11000* 





Office of the State Auditor

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	Governance Communication	

#### **COUNTY OFFICIALS**

John Hokana Jerry Walsh Joel Hamar Dean Simek Marke Roberts

Wanda Sheppard Wonada Lematta Chris Estes Deb Anderson Kim Radermacher Chairman Vice Chairman Commissioner Commissioner Commissioner

Auditor Treasurer Sheriff Recorder States Attorney STATE AUDITOR Joshua C. Gallion

www.nd.gov/auditor



PHONE 701-328-2241

FAX 701-328-2345

STATE OF NORTH DAKOTA OFFICE OF THE STATE AUDITOR STATE CAPITOL 600 E. Boulevard Ave. Dept. 117 Bismarck, North Dakota, 58505

ndsao@nd.gov

#### INDEPENDENT AUDITOR'S REPORT

Board of County Commissioners Dickey County Ellendale, North Dakota

#### **Report on the Audit of the Financial Statements**

#### Opinions

We have audited the financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Dickey County, North Dakota, as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise Dickey County's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Dickey County, North Dakota, as of December 31, 2022, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinion**

We conducted our audits in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards (GAS)*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Dickey County and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Emphasis of Matter**

#### Prior Period Restatement

As discussed in Note 2 to the financial statements, the 2021 financial statements have been restated to correct misstatements. Our opinion is not modified with respect to this matter.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Dickey County's ability to continue as a going concern for twelve months

beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *GAS* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing our audit in accordance with GAAS and GAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Dickey County's internal control. Accordingly, no such opinion is expressed
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Dickey County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control–related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the *budgetary comparison* schedules, schedule of employer's share of net pension liability and employer contributions, schedule of employer's share of net OPEB liability and employer contributions, and notes to the required supplementary information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the *management's discussion and analysis* that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the *Governmental Accounting Standards* Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

#### Other Reporting Required by Government Auditing Standards

In accordance with GAS, we have also issued our report dated April 10, 2024, on our consideration of Dickey County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Dickey County's internal control over financial report is an integral part of an audit performed in accordance with GAS in considering Dickey County's internal control over financial reporting and compliance.

/S/

Joshua C. Gallion State Auditor

Bismarck, North Dakota April 10, 2024

Statement of Net Position December 31, 2022

	(	Primary Government		Component Units
ASSETS		_	<u> </u>	
Cash and Investments	\$	6,532,653	\$	1,557,924
Accounts Receivable		15,711		52,272
Intergovernmental Receivable		231,101		103,802
Road Receivables		14,047		-
_oans Receivable		-		25,183
Taxes Receivable		62,528		2,323
Special Assessment Receivable		-		742,822
nventory		757,403		-
Capital Assets, Net		18,248,763		1,307,094
Total Assets	\$	25,862,206	\$	3,791,420
DEFERRED OUTFLOWS OF RESOURCES				
Derived from Pension and OPEB	\$	2,756,331	\$	568,339
Total Assets & Deferred Outflows of Resources	\$	28,618,537	\$	4,359,759
LIABILITIES				
Accounts Payable	\$	180,230	\$	1,894
Salary and Benefits Payable		26,545		3,580
Grants Received in Advance		1,879,347		-
Retainages Payable		21,464		-
nterest Payable		19,966		4,082
_ong-Term Liabilities		,		
Due Within One Year				
Long Term Debt		226,604		89,485
Compensated Absences Payable		6,632		827
Due After One Year		-,		
Long Term Debt		1,630,548		855,000
Compensated Absences Payable		59,687		7,451
Net Pension and OPEB Liability		4,047,482		730,211
Total Liabilities	\$	8,098,505	\$	1,692,530
DEFERRED INFLOWS OF RESOURCES				
Taxes Received in Advance	\$	992,302	\$	83,201
Derived from Pension and OPEB	Ŷ	1,798,497	Ŷ	290,604
Total Deferred Inflows of Resources	\$	2,790,799	\$	373,805
Total Liabilities & Deferred Inflows of Resources	\$	10,889,304	\$	2,066,335
NET POSITION Net Investment in Capital Assets	\$	16,350,181	\$	1,100,011
Restricted	φ	10,000,101	φ	1,100,011
Debt Service		0 1/0		
		8,142 1,285,090		-
Highways and Bridges		1,285,090		-
Culture and Recreation		-		36,651
Conservation of Natural Resources		242,745		893,476
Emergencies		520,454		-
Economic Development Inrestricted		- (680,379)	_	193,306 69,980
		· · · · ·		
Total Net Position	\$	17,729,233	\$	2,293,424

#### Statement of Activities

For the Year Ended December 31, 2022

			Program Reven	Jes		Net (Expense) Changes in N		
			Operating	Capital		Governmenta	l Acti	vities
		Charges for	Grants and	Grants and		Primary	C	Component
Functions/Programs	Expenses	Services	Contributions	Contributions	(	Government		Units
Primary Government								
Government Activities								
General Government	\$ 1,855,445	, ,	\$ 70,929	\$-	\$	(1,636,970)	\$	-
Public Safety	767,311	131,441	-	-		(635,870)		-
Highways and Bridges	2,500,766	247,509	579,024	1,190,723		(483,510)		-
Flood Repair	-	-	137,657	-		137,657		-
Health and Welfare	78,261	-	-	-		(78,261)		-
Culture and Recreation	110,129	-	-	-		(110,129)		-
Conserv. of Natural Resources	269,569	33,414	-	-		(236,155)		-
Emergencies	10,789	-	-	-		(10,789)		-
Debt Service	-	-	928	-		928		-
Interest on Long-Term Debt	37,703	-	-	-		(37,703)		-
Total Primary Government	\$ 5,629,973	\$ 559,910	\$ 788,538	\$ 1,190,723	\$	(3,090,802)	\$	
Component Units	\$ 1,100,802	\$ 263,601	\$ 424,643	\$ 48,799			\$	(363,759)
component onits	φ 1,100,002	φ 203,001	φ 424,045	φ 40,733			Ψ	(303,733)
	General Reven	ues						
	Property Taxes				\$	3,514,352	\$	198,146
	Non Restricted (	Grants and Co	ontributions		Ŧ	783,870		-
	Gain on Disposa					12,651		-
	Earnings on Inve					22,945		433
	Miscellaneous R					27,454		54,047
		lovondo				27,101		01,011
	Special Item - Lo	oan Forgivene	SS		\$	-	\$	(11,208)
	Total General Re	evenues			\$	4,361,272	\$	241,418
	Change in Net P	osition			\$	1,270,470	\$	(122,341)
	Net Position - Ja	inuary 1			\$	15,782,960	\$	2,415,765
	Prior Period Adju	usments			\$	675,803	\$	
	Net Position - Ja	inuary 1 - As	Restated		\$	16,458,763	\$	2,415,765
	Net Position - De	ecember 31			\$	17,729,233	\$	2,293,424

#### **DICKEY COUNTY** Balance Sheet – Governmental Funds

December 31, 2022

		General		Special Revenue	N	onmajor Fund	Go	Total overnmental Funds
ASSETS Cash and Investments	¢	1 670 520	¢	4,809,543	¢	50 570	¢	6 522 652
Taxes Receivable	\$	1,670,538 34,556	\$	4,009,543	\$	52,572	\$	6,532,653 62,528
Accounts Receivable		5,461		10,250				15,711
Intergovernmental Receivable		106,799		124,302				231,101
Road Receivables		-		14,047		_		14,047
Inventory		_		757,403		-		757,403
intentoly				101,100				101,100
Total Assets	\$	1,817,354	\$	5,743,517	\$	52,572	\$	7,613,443
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES Liabilities Accounts Payable Salaries and Benefits Payable	\$	19,504 11,139	\$	160,726 15,406	\$	-	\$	180,230 26,545
Grants Received in Advance		-		1,879,347		-		1,879,347
Retainage Payable		-		21,464		-		21,464
Total Liabilities	\$	30,643	\$	2,076,943	\$	-	\$	2,107,586
Deferred Inflows of Resources Taxes Receivable Road Receivables Taxes Received in Advance	\$	34,556	\$	27,972 14,047 513,307	\$	- - 44,430	\$	62,528 14,047 992,302
Taxes Neceived III Advance		434,565		515,507		44,430		992,302
Total Deferred Inflows of Resources	\$	469,121	\$	555,326	\$	44,430	\$	1,068,877
Total Liabilities & Deferred Inflows	\$	499,764	\$	2,632,269	\$	44,430	\$	3,176,463
Fund Balances Non-Spendable								
Inventory Restricted	\$	-	\$	757,403	\$	-	\$	757,403
General Government		-		541		-		541
Public Safety		-		42,739		-		42,739
Highways and Bridges		-		1,626,370		-		1,626,370
Health and Welfare		-		21,747		-		21,747
Conservation of Natural Resources		-		142,987		-		142,987
Emergencies		-		519,461		-		519,461
Debt Service		-				8,142		8,142
Unassigned								
General Fund		1,317,590		-		-		1,317,590
Total Fund Balances	\$	1,317,590	\$	3,111,248	\$	8,142	\$	4,436,980
Total Liabilities, Deferred Inflows of								
Resources and Fund Balances	\$	1,817,354	\$	5,743,517	\$	52,572	\$	7,613,443

Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position December 31, 2022

Total Fund Balances for Governmental Funds			\$ 4,436,980
Total net position reported for government activities in the statement of net position is different because:			
Capital assets used in governmental activities are not financial resources and are not reported in the governmental funds.			18,248,763
Certain receivables will be collected after year-end, but are not available soon enough to pay for the current period's expenditures and therefore are reported as deferred revenues in the funds.			
Property Taxes Receivable	\$	62,528	
Road Receivables		14,047	76,575
Deferred outflows and inflows of resources related to pensions and OPEB are applicable to future periods and, therefore, are not reported in the governmental funds. Deferred Outflows Related to Pensions and OPEB Deferred Inflows Related to Pensions and OPEB	\$	2,756,331 (1,798,497)	957,834
Long-term liabilities are not due and payable in the current period and accordingly are not reported as fund liabilities. Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due. All liabilities-both current and long-term are reported in the statement of net position.			
Long-Term Debt	\$	(1,857,152)	
Interest Payable Net Pension and OPEB Liability		(19,966) (4,047,482)	
Compensated Absences Payable	_	(66,319)	 (5,990,919)
Total Net Position of Governmental Funds			\$ 17,729,233

Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds For the Year Ended December 31, 2022

REVENUES	 General	Special Revenue	Nonmajor Fund	Go	Total overnmental Funds
Taxes	\$ 1,867,075	\$ 1,528,599	\$ 114,851	\$	3,510,525
Licenses, Permits and Fees	47,759	-	-		47,759
Intergovernmental	704,138	867,343	928		1,572,409
Charges for Services	99,788	410,289	-		510,077
Interest Income	22,939	-	6		22,945
Miscellaneous	 15,144	12,308	-		27,452
Total Revenues	\$ 2,756,843	\$ 2,818,539	\$ - 115,785	\$	5,691,167
EXPENDITURES					
Current					
General Government	\$ 1,637,018	\$ 26,124	\$ -	\$	1,663,142
Public Safety	533,022	240,288	-		773,310
Highways	1,790	2,800,416	-		2,802,206
Flood Repair	-	-	-		-
Health and Welfare	33,332	40,074	-		73,406
Culture and Recreation	108,311	-	-		108,311
Conserv. of Natural Resources	-	250,496	-		250,496
Debt Service					
Principal	171,429	149,636	95,000		416,065
Interest and Fees	 405	13,482	8,064		21,951
Total Expenditures	\$ 2,485,307	\$ 3,520,516	\$ 103,064	\$	6,108,887
Excess (Deficiency) of Revenues Over Expenditures	\$ 271,536	\$ (701,977)	\$ 12,721	\$	(417,720)
OTHER FINANCING SOURCES (USES)					
Note Issuance	\$ -	\$ 699,320	\$ -	\$	699,320
Sale of Assets	2,050	4,800	-		6,850
Transfers In	-	725,606	-		725,606
Transfers Out	 (454,606)	(271,000)	-		(725,606)
Total Other Financing Sources (Uses)	\$ (452,556)	\$ 1,158,726	\$ -	\$	706,170
Net Change in Fund Balances	\$ (181,020)	\$ 456,749	\$ 12,721	\$	288,450
Fund Balance - January 1	\$ 1,498,610	\$ 1,981,213	\$ (4,579)	\$	3,475,244
Prior Period Adjustment	\$ -	\$ 673,286	\$ -	\$	673,286
Fund Balance - Jan. 1, As Restated	\$ 1,498,610	\$ 2,654,499	\$ (4,579)	\$	4,148,530
Fund Balance - December 31	\$ 1,317,590	\$ 3,111,248	\$ 8,142	\$	4,436,980

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds to the Statement of Activities For the Year Ended December 31, 2022

Net Change in Fund Balances - Total Governmental Funds \$ 288,450 The change in net position reported for governmental activities in the statement of activities is different because: Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. Current Year Capital Outlay 2,139,920 \$ **Current Year Depreciation Expense** (559,002)1,580,918 In the statement of activities, only the gain on disposal of capital assets is reported, whereas in the governmental funds, the proceeds from the sale increase financial resources. Gain on Sale of Capital Assets \$ 12.651 Sale of Capital Assets (6, 850)5,801 The proceeds of debt issuances are reporting as other financing sources in governmental funds and thus contribute to the change in fund balance. In the statement of net position, issuing debt increases long-term liabilities and does not affect the statement of activities. Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. Note Issuace (699, 320)416,065 Repayment of Debt (283, 255)The net pension liability and related deferred outflows of resources and deferred inflows of resources are reported in the government wide statements; however, activity related to these pension items do not involve current financial resources, and are not reported in the funds. Net Change in Net Pension Liability and OPEB \$ (2,587,784) Net Change in Deferred Intflows of Resources Related to Pensions and OPEB 950,977 Net Change in Deferred Outflows of Resources Related to Pensions and OPEB 1,326,700 (310, 107)Some expenses reported in the statement of activities do not require the use of current financial resources and are not reported as expenditures in governmental funds. Net Change in Compensated Absences Liability \$ (1, 487)Net Change in Interest Payable (15,752) (17,239) Some revenues reported on the statement of activities are not reported as revenues in the governmental funds since they do not represent available resources to pay current expenditures. Net Change in Taxes Receivable \$ 3,827 Net Change in Road Receivables 2,075 5,902 1,270,470 **Change in Net Position of Governmental Activities** \$

Combining Statements of Net Position – All Discretely Presented Component Units For the Year Ended December 31, 2022

ASSETS		Water Resource District		Health District		Job Development Fair Authority				Totals
Cash and Investments	\$	938,274	\$	414,685	\$	35,312	\$	169,653	\$	1,557,924
Accounts Receivable	•	113	Ŧ	52,159	•	-	Ŧ	-	Ŧ	52,272
Intergovernmental Receivable		137		103,665		-		-		103,802
Loans Receivable		-		-		-		25,183		25,183
Taxes Receivable		-		2,276		-		47		2,323
Special Assessment Receivable		742,822		-		-		-		742,822
Capital Assets, Net		1,171,850		129,344		5,900		-		1,307,094
Total Assets	\$	2,853,196	\$	702,129	\$	41,212	\$	194,883	\$	3,791,420
DEFERRED OUTFLOWS OF RESOURCES										
Pension and OPEB Items	\$	-	\$	568,339	\$	-	\$	-	\$	568,339
Total Assets & Deferred Outflows of Resources	\$	2,853,196	\$	1,270,468	\$	41,212	\$	194,883	\$	4,359,759
LIABILITIES										
Accounts Payable	\$	913	\$	981	\$	_	\$	_	\$	1,894
Salary and Benefits Payable	Ψ	1,944	Ψ	1,636	Ψ	-	Ψ	-	Ψ	3,580
Interest Payable		4,005		-		76		-		4,081
Long-Term Liabilities										
Due Within One Year										
Long Term Debt		85,000		-		4,485		-		89,485
Compensated Absences		-		828		-		-		828
Due After One Year		955 000								855,000
Long Term Debt Compensated Absences		855,000		7,451		_		-		7,451
Net Pension and OPEB Liability		_		730,211		_				730,211
Total Liabilities	\$	946,862	\$	741,107	¢	4,561	\$		\$	
Total Liabilities	_φ_	940,002	φ	741,107	φ	4,301	φ	-	φ	1,692,530
DEFERRED INFLOWS OF RESOURCES										
Pension and OPEB Items	\$	-	\$	290,604	\$	-	\$	-	\$	290,604
Taxes Received in Advance		42,191		39,433		-		1,577		83,201
Total Liabilities & Deferred Inflows	\$	989,053	\$	1,071,144	\$	4,561	\$	1,577	\$	2,066,335
NET POSITION										
Net Investment in Capital Assets	\$	970,667	\$	129,344	\$	-	\$	-	\$	1,100,011
Restricted	*	-,		, -						, ,-
Culture and Recreation		-		-		36,651		-		36,651
Economic Development		-		-		-		193,306		193,306
Conservation of Natural Resources		893,476		-		-		-		893,476
Unrestricted		-		69,980		-		-		69,980
Total Net Position	\$	1,864,143	\$	199,324	\$	36,651	\$	193,306	\$	2,293,424

#### **DICKEY COUNTY** Combining Statements of Activities – All Discretely Presented Component Units For the Year Ended December 31, 2022

					Program	n Reve	enue	es		· ·	•	ense) Reve s in Net P		
Functions/Programs	E	xpenses	Charges Service		Operati Grants : Contribut	and		Capital Grants and Contributions	Water Resource District	Health District		Fair	Job velopment Authority	Totals
Component Units Water Resource District Health District Fair Job Development Authority	\$	161,319 758,795 161,101 19,587	228,7 34,6	75	•	,282 ,360 - 1	\$	48,799 - - -	\$ (110,238) - - -	\$ - (107,660) - -		- - (126,478) -	\$ - - - (19,383)	\$ (110,238) (107,660) (126,478) (19,383)
Total Component Units	\$	1,100,802	\$ 263,6	01	\$ 424	,643	\$	48,799	\$ (110,238)	\$ (107,660)	\$	(126,478)	\$ (19,383)	\$ (363,759)
			General Property Earnings Miscellar	taxes on ir	s nvestmer				\$ - 408 9,527	\$ 134,864 - -	\$	63,282 25 44,520	\$ - -	\$ 198,146 433 54,047
			Special	ltem	- Loan F	Forgive	enes	s	\$ -	\$-	\$	-	\$ (11,208)	\$ (11,208)
			Total Ger	neral	Revenue	es			\$ 9,935	\$ 134,864	\$	107,827	\$ (11,208)	\$ 241,418
			Change i	n Net	t Positio	n			\$ (100,303)	\$ 27,204	\$	(18,651)	\$ (30,591)	\$ (122,341)
			Net Posi	ion -	January	1			\$ 1,964,446	\$ 172,120	\$	55,302	\$ 223,897	2,415,765
			Net Posi	ion -	Decemb	ber 31			\$ 1,864,143	\$ 199,324	\$	36,651	\$ 193,306	\$ 2,293,424

#### **DICKEY COUNTY** Statement of Fiduciary Net Position – Fiduciary Funds For the Year Ended December 31, 2022

		Custodial Funds
ASSETS		
Cash and cash equivalents	\$	2,041,096
LIABILITIES Liabilities	<b>^</b>	50.005
Funds Held for Other Governmental Units	\$	50,395
Deferred Inflows of Resources Taxes Received in Advance	\$	1,990,701
Total Liabilities and Deferred Inflows of Resources	\$	2,041,096
Total Net Position	\$	

### **DICKEY COUNTY** Statement of Changes in Fiduciary Net Position – Fiduciary Funds December 31, 2022

	 Custodial Funds
<b>ADDITIONS</b> Tax Collections for Other Governments Grant Collections for Other Governments Miscellaneous Collections	\$ 7,132,090 697,257 126,855
Total Additions	\$ 7,956,202
<b>DEDUCTIONS</b> Tax Disbursements to Other Governments Grant Disbursements to Other Governments Miscellaneous Disbursements	\$ 7,132,090 697,257 126,855
Total Deductions	\$ 7,956,202
Net Increase (Decrease) in Fiduciary Net Position	\$ 
Net Position - Beginning	\$ 
Net Position - Ending	\$ _

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of Dickey County ("County") have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the government's accounting policies are described below.

#### **Reporting Entity**

The accompanying financial statements present the activities of the County. The County has considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationships with the County are such that exclusion would cause its financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. This criteria includes appointing a voting majority of an organization's governing body and (1) the ability of the County to impose its will on that organization or (2) the potential for the organization to provide specific financial benefits to or impose specific financial burdens on the County.

Based on these criteria, the component units discussed below is included within the County's reporting entity because of the significance of its operational or financial relationship with the County.

#### **Component Units**

In conformity with accounting principles generally accepted in the United States of America, the financial statements of component units have been included in the financial reporting entity either as blended component units or as discretely presented component units.

Discretely Presented Component Units: The component units' columns in the basic financial statements includes the financial data of the County's four component units. These units are reported in separate columns to emphasize that they are legally separate from the County.

*Dickey County Water Resource District ("Water Resource District")* - The County's governing board appoints a voting majority of the members of the Water Resource District Board. The County has the authority to approve or modify the Water Resource District operational and capital budgets. The County also must approve the tax levy established by the Water Resource District.

*Dickey County Health District* ("*Health District* ")- The County's governing board appoints a voting majority of the members of the Health District. The County has the authority to approve or modify the Health District's operational and capital budgets. The County's governing board must approve the tax levy established by Health District.

*Dickey County Fair Association* ("*Fair*")- The County's governing board appoints a voting majority of the members of the Fair Association. The County has the authority to approve or modify the Fair Association's operational and capital budgets. The County's governing board must approve the tax levy established by the Fair Association.

*Dickey County Job Development Authority* (*"Job Development Authority"*) - The County's governing board appoints a voting majority of the members of the Job Development Authority. The County has the authority to approve or modify the Job Development Authority's operational and capital budgets. The County's governing board must approve the tax levy established by the Job Development Authority. The Job Development Authority has the authority to issue bonded debt.

Component Unit Financial Statements: The financial statements of each of the discretely presented component units are included in the basic financial statements. Complete financial statements of the individual component units can be obtained from the County Auditor or Treasurer; 309 N 2<sup>nd</sup> St, Ellendale, ND 58601.

#### **Basis of Presentation**

*Government-wide statements.* The statement of net position and the statement of activities display information about the primary government, the County, and its component units. These statements include the financial activities of the overall government, except for fiduciary activities. Eliminations have been made to minimize the double-counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange transactions.

The statement of activities presents a comparison between direct expenses and program revenues for each function of the County's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) fees and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, interest, and non-restricted grants and contributions, are presented as general revenues.

*Fund Financial Statements.* The fund financial statements provide information about the County's funds, including its fiduciary funds. Separate statements for each fund category, *governmental* and *fiduciary*, are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column.

The County reports the following major governmental funds:

General Fund - This is the County's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

Special Revenue Fund - This fund accounts for financial resources that exist for special purposes. The major sources of revenues are a restricted tax levy and state/federal grants/reimbursements.

Additionally, the County reports the following fund type:

*Fiduciary Funds*. These funds account for assets by the County in a custodial capacity as an agent on behalf of others. The County's fiduciary funds are used to account for property taxes collected on behalf of other governments.

#### Measurement Focus, Basis of Accounting, and Financial Statement Presentation

Government-Wide and Fiduciary Fund Financial Statements. The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus. The government-wide financial statements are reported using the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Non-exchange transactions, in which the County gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Governmental Fund Financial Statements. Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The County considers all revenues reported in the governmental funds to be available if the revenues are collected within sixty days after year-end. All revenues are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of long-term debt and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, the County funds certain programs by a combination of specific costreimbursement grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the County's policy to first apply cost-reimbursement grant resources to such programs, and then by general revenues. When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources as they are needed.

#### Cash and Investments

Cash includes amounts in demand deposits and money market accounts.

The investments of the County consist of certificates of deposit stated at cost with maturities in excess of three months.

#### **Capital Assets**

Capital assets for the primary government are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000. Such assets are recorded at historical cost or estimated historical cost if purchased constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Interest incurred during the construction phase of capital assets is not capitalized.

Capital assets are depreciated using the straight-line method over the following estimated useful lives (amounts in years):

Assets	Years
Land and Intangibles	Indefinite
Vehicles and Equipment	7
Buildings	30
Infrastructure	75

#### **Compensated Absences**

Vacation leave is earned at the rate of one to two days per month depending on years of service. Up to 120 hours of vacation leave may be carried over at each year-end. Sick leave benefits are earned at the rate of one day per month regardless of the years of service. A liability for the vested or accumulated vacation leave is reported in the statement of net position.

#### Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities statement of net position.

In the fund financial statements, the face amount of the debt is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources. Issuance costs are reported as debt service expenditures.

#### Pension

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the North Dakota Public Employees Retirement System (NDPERS) and additions to/deductions from NDPERS' fiduciary net position have been determined on the same basis as they are reported by NDPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### Other Post-Employment Benefits (OPEB)

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the North Dakota Public Employees Retirement System (NDPERS) and additions to/deductions from NDPERS' fiduciary net position have been determined on the same basis as they are reported by NDPERS. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### **Fund Balances**

*Minimum Fund Balance Policy.* The County established a \$300,000 general fund carryover balance target to help with financial stability. The fund balance range is a part of the County's fiscal policies. This level provides sufficient unassigned resources to avoid short-term cash flow borrowing for the County.

*Fund Balance Spending Policy.* It is the policy of the County to spend restricted resources first, followed by unrestricted resources. It is also the policy of the Board to spend unrestricted resources of funds in the following order: committed, assigned and then unassigned.

*Restricted Fund Balances.* Restricted fund balances are shown by primary function on the balance sheet. Restricted fund balances are restricted by tax levies (enabling legislation) and by outside 3<sup>rd</sup> parties (state and federal governments for various grants & reimbursements).

*Committed Fund Balances.* Committed fund balance reported in the special revenue fund is committed by the governing board to be used for county improvements.

*Unassigned Fund Balances.* Unassigned fund balances are reported in the general fund and for negative fund balances at year-end.

#### **Net Position**

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources as they are needed.

Net investment in capital assets is reported for capital assets less accumulated depreciation, as well as net of any related debt to purchase or finance the capital assets. These assets are not available for future spending.

Restrictions of net position in the statement of net position are due to restricted tax levies and restricted Federal & State grants/reimbursements.

Unrestricted net position is primarily unrestricted amounts related to the general fund and negative fund balances.

#### Interfund Transactions

In the governmental fund statements, transactions that constitute reimbursements to a fund for expenditures initially made from it that are properly applicable to another fund, are recorded as expenditures in the reimbursing fund and as reductions of expenditures in the fund that is reimbursed.

All other interfund transactions, except reimbursements, are reported as transfers.

In the government-wide financial statements, interfund transactions have been eliminated.

#### NOTE 2 PRIOR PERIOD ADJUSTMENTS

#### **Primary Government**

Net position of Dickey County as of January 1, 2022 has been restated to adjust the opening balance for inventory as follows:

Governmental Activities	Amounts
Beginning Net Position, as Previously Reported	\$ 15,782,960
Adjustments to restate the January 1, 2022 Net Position	
Inventory	675,803
Net Position January 1, as restated	\$ 16,458,763

Fund Balance for the Special Revenue fund of Dickey County as of January 1, 2022 has been restated to adjust the opening balance for retainage payable and inventory as follows:

Special Revenue Funds	Amounts
Beginning Fund Balance, as Previously Reported	\$ 1,981,213
Adjustments to restate the January 1, 2022 Fund Balance	
Retainage Payable	(2,517)
Inventory	675,803
Net Position January 1, as restated	\$ 2,654,499

#### NOTE 3 DEPOSITS

#### Custodial Credit Risk

Custodial credit risk is the risk associated with the failure of a depository institution, such that in the event of a depository financial institution's failure, the County would not be able to recover the deposits or collateralized securities that in the possession of the outside parties. The County does not have a formal policy regarding deposits that limits the amount it may invest in any one issuer.

In accordance with North Dakota Statutes, deposits must either be deposited with the Bank of North Dakota or in other financial institution situated and doing business within the state. Deposits, other than with the Bank of North Dakota, must be fully insured or bonded. In lieu of a bond, a financial institution may provide a pledge of securities equal to 110% of the deposits not covered by insurance or bonds.

Authorized collateral includes bills, notes, or bonds issued by the United States government, its agencies or instrumentalities, all bonds and notes guaranteed by the United States government, Federal land bank bonds, bonds, notes, warrants, certificates of indebtedness, insured certificates of deposit, shares of investment companies registered under the Investment Companies Act of 1940, and all other forms of securities issued by the State of North Dakota, its boards, agencies or instrumentalities or by any County, city, township, school district, park district, or other political subdivision of the state of North Dakota. Whether payable from special revenues or supported by the full faith and credit of the issuing body and bonds issued by another state of the United States or such other securities approved by the banking board.

At year ended December 31, 2022, the County's carrying amount of deposits totaled \$10,092,258 and the bank balances totaled \$9,798,333. Of the bank balances, \$624,241 was covered by Federal Depository Insurance. The remaining bank balances were collateralized with securities held by the pledging financial institution's agent in the government's name.

At year ended December 31, 2022, the Fair's carrying amount of deposits totaled \$35,312 and the bank balances totaled \$37,182, all of which were covered by Federal Depository Insurance.

#### NOTE 4 PROPERTY TAXES

Property taxes are levied as of January 1. The property taxes attach as an enforceable lien on property on January 1. The tax levy may be paid in two installments: the first installment includes one-half of the real estate taxes and all the special assessments; the second installment is the balance of the real estate taxes. The first installment is due by March 1 and the second installment is due by October 15. A 5% discount is allowed if all taxes and special assessments are paid by February 15. After the due dates, the bill becomes delinquent, and penalties are assessed.

#### NOTE 5 CAPITAL ASSETS

#### **Primary Government**

The following is a summary of changes in capital assets for the year ended December 31, 2022 for the County:

	Balance								Balance
Primary Government	January 1	I	ncreases	D	Decreases	-	Transfers	De	ecember 31
Capital Assets Not Being Depreciated									
Land	\$ 40,398	\$	-	\$	-	\$	-	\$	40,398
Construction in Progress	1,090,513		1,332,639		-		1,057,620		1,365,532
Total Capital Assets, Not Being Depreciated	\$ 1,130,911	\$	1,332,639	\$	-	\$	1,057,620	\$	1,405,930
Capital Assets, Being Depreciated									
Buildings	\$ 3,421,105	\$	-	\$	-			\$	3,421,105
Equipment	1,829,984		752,549				-		2,582,533
Vehicles	1,302,624		67,732		23,099		-		1,347,257
Infrastructure	13,424,735		-		-		1,057,620		14,482,355
Total Capital Assets, Being Depreciated	\$ 19,978,448	\$	820,281	\$	23,099	\$	1,057,620	\$	21,833,250
Less Accumulated Depreciation									
Buildings	\$ 947,134	\$	60,340	\$	-	\$	-	\$	1,007,474
Equipment	1,317,689		210,373				-		1,528,062
Vehicles	1,024,964		95,190		15,900		-		1,104,254
Infrastructure	1,157,529		193,098		-		-		1,350,627
Total Accumulated Depreciation	\$ 4,447,316	\$	559,001	\$	15,900	\$	-	\$	4,990,417
Total Capital Assets Being Depreciated, Net	\$ 15,531,132	\$	261,280	\$	7,199	\$	1,057,620	\$	16,842,833
Capital Assets - Net	\$ 16,662,043	\$	1,593,919	\$	7,199	\$	-	\$	18,248,763

Depreciation was charged to functions of the County as follows:

Primary Government	
General Government	\$ 57,208
Public Safety	39,713
Highways	440,428
Culture and Recreation	1,818
Conservation of Natural Resources	19,834
Total Depreciation Expense	\$ 559,001

#### **Component Units**

The following is a summary of changes in capital assets for the year ended December 31, 2022 for the Water Resource District:

Water Resource District	Balance January 1		ncreases	Decreases		Transfers	De	Balance ecember 31
Capital Assets Not Being Depreciated								
Intangible	\$ 33,296	\$	-	\$	- \$	-	\$	33,296
Capital Assets, Being Depreciated								
Infrastructure	\$ 1,219,696	\$	-	\$	- \$	-	\$	1,219,696
Less Accumulated Depreciation								
Infrastructure	\$ 64,878	\$	16,263	\$	- \$	-	\$	81,141
Total Capital Assets Being Depreciated, Net	\$ 1,154,818	\$	(16,263)	\$	- \$	-	\$	1,138,555
Capital Assets - Net	\$ 1,188,114	\$	(16,263)	\$	- \$	-	\$	1,171,851

Depreciation was charged to the conservation of natural resources function.

The following is a summary of changes in capital assets for the year ended December 31, 2022 for the Health District:

	I	Balance							E	Balance
Health District	J	January 1 Increase		ncreases	De	creases	Tra	nsfers	De	cember 31
Capital Assets, Being Depreciated										
Equipment	\$	29,792	\$	-	\$	-	\$	-	\$	29,792
Vehicles		40,542				-		-		40,542
Buildings		108,732		-		-		-		108,732
Total Capital Assets, Being Depreciated	\$	179,066	\$	-	\$	-	\$	-	\$	179,066
Less Accumulated Depreciation										
Equipment	\$	8,512	\$	3,624	\$	-	\$	-	\$	12,136
Vehicles		5,792		4,256		-		-		10,048
Buildings		21,746		5,792		-		-		27,538
Total Accumulated Depreciation	\$	36,050	\$	13,672	\$	-	\$	-	\$	49,722
Total Capital Assets Being Depreciated, Net	\$	143,016	\$	(13,672)	\$	-	\$	-	\$	129,344
Capital Assets - Net	\$	143,016	\$	(13,672)	\$	-	\$	-	\$	129,344

Depreciation was charged to the Health and Welfare function.

The following is a summary of changes in capital assets for the year ended December 31, 2022 for the Fair Board:

County Fair	 ance Iary 1	Inc	reases	Decrease	es	Tran	sfers	 alance ember 31
Capital Assets, Being Depreciated								
Equipment	\$ -	\$	6,883	\$	-	\$	-	\$ 6,883
Total Capital Assets, Being Depreciated	\$ -	\$	6,883	\$	-	\$	-	\$ 6,883
Less Accumulated Depreciation								
Equipment	\$ -	\$	983	\$	-	\$	-	\$ 983
Total Accumulated Depreciation	\$ -	\$	983	\$	-	\$	-	\$ 983
Total Capital Assets Being Depreciated, Net	\$ -	\$	5,900	\$	-	\$	-	\$ 5,900
Capital Assets - Net	\$ -	\$	5,900	\$	-	\$	-	\$ 5,900

Depreciation was charged to the Culture and Recreation Function.

#### NOTE 6 LONG-TERM LIABILITIES

#### **Primary Government**

During the year ended December 31, 2022, the following changes occurred in governmental activities long-term liabilities:

Primary Government	Balance January 1		ncreases	Balance Decreases December 31				 e Within ne Year
Long-Term Debt								
Note Payable	\$ 402,468	\$	699,320	\$	149,636	\$	952,152	\$ 131,604
Bonds Payable	1,171,429				266,429		905,000	95,000
Total Long-Term Debt	\$ 1,573,897	\$	699,320	\$	416,065	\$	1,857,152	\$ 226,604
Compensated Absences	\$ 64,832	\$	83,454	\$	81,967	\$	66,319	\$ 6,632
Net Pension and OPEB Liability *	1,459,698		2,587,784		-		4,047,482	-
Total Primary Government	\$ 3,098,427	\$	3,370,558	\$	498,032	\$	5,970,953	\$ 233,236

\* The change in Net Pension & OPEB Liability is shown as a net change.

Debt service requirements on long-term debt is as follows:

		GOVERN	<b>IEN</b>	TAL ACTI	νιτι	ES					
Year Ending		Note Pa	ayal	ole	Bonds Payable						
December 31	P	rincipal		nterest	F	Principal	I	nterest			
2023	\$	131,604	\$	31,515	\$	95,000	\$	38,056			
2024		92,706		27,069		95,000		33,182			
2025		95,764		24,010		100,000		29,685			
2026		254,920		20,851		100,000		25,976			
2027		377,158		12,442		100,000		16,917			
Thereafter		-		-		415,000		8,375			
Total	\$	952,152	\$	115,887	\$	905,000	\$	152,191			

#### **Discretely Presented Component Units**

During the year ended December 31, 2022, the following changes occurred in governmental activities long-term liabilities for the following component units:

Water Resource District	Balance January 1	Increases	Decreases	Balance December 31	Due Within One Year
Long-Term Debt					
Bonds Payable	\$ 1,025,000	\$-	\$ 85,000	\$ 940,000	\$ 85,000

Fair	-	ance uary 1	Increases	De	creases	llance ember 31	 Within Year
Long-Term Debt							
Loan Payable	\$	17,321	\$-	\$	12,837	\$ 4,485	\$ 4,485

	E	Balance					E	Balance	Due	Within
Health District	Ja	nuary 1	In	creases	De	creases	Dec	cember 31	One	e Year
Compensated Absences	\$	14,694	\$	20,453	\$	26,869	\$	8,279	\$	828
Net Pension and OPEB Liability *		246,723		483,488		-		730,211		-
Total Health District	\$	261,417	\$	503,941	\$	26,869	\$	738,490	\$	828

\* The change in Net Pension & OPEB Liability is shown as a net change.

Water	Res	ource Dist	rict							
Year Ending	Bonds Payable									
December 31	Principal Interest									
2023	\$	85,000	\$	23,313						
2024		85,000		21,676						
2025		90,000		19,795						
2026		90,000		17,860						
2027		95,000		16,893						
2028-2032		495,000		45,000						
Total	\$	940,000	\$	144,537						

Debt service requirements on long-term debt is as follows:

Fair					
Year Ending Loans Payable					
December 31	Principal			Interest	
2023	\$ 4,484		\$	261	
Total	\$	4,484	\$	261	

#### NOTE 7 PENSION PLAN

#### General Information about the NDPERS Pension Plan

#### North Dakota Public Employees Retirement System (Main System)

The following brief description of NDPERS is provided for general information purposes only. Participants should refer to NDCC Chapter 54-52 for more complete information.

NDPERS is a cost-sharing multiple-employer defined benefit pension plan that covers substantially all employees of the State of North Dakota, its agencies and various participating political subdivisions. NDPERS provides for pension, death and disability benefits. The cost to administer the plan is financed through the contributions and investment earnings of the plan.

Responsibility for administration of the NDPERS defined benefit pension plan is assigned to a Board comprised of nine members. The Board consists of a Chairman, who is appointed by the Governor; one member appointed by the Attorney General; one member appointed by the State Health Officer; three members elected by the active membership of the NDPERS system, one member elected by the retired public employees and two members of the legislative assembly appointed by the chairman of the legislative management.

#### Pension Benefits

Benefits are set by statute. NDPERS has no provisions or policies with respect to automatic and ad hoc post-retirement benefit increases. Member of the Main System are entitled to unreduced monthly pension benefits beginning when the sum of age and years of credited service equal or exceed 85 (Rule of 85), or at normal retirement age (65). For members hired on or after January 1, 2016 the Rule of 85 was be replaced with the Rule of 90 with a minimum age of 60. The monthly pension benefit is equal to 2.00% of their average monthly salary, using the highest 36 months out of the last 180 months of service, for each year of service. For members hired on or after January 1, 2020 the 2.00% multiplier was replaced with a 1.75% multiplier. The plan permits early retirement at ages 55-64 with three or more years of service.

Members may elect to receive the pension benefits in the form of a single life, joint and survivor, term-certain annuity, or partial lump sum with ongoing annuity. Members may elect to receive the value of their accumulated contributions, plus interest, as a lump sum distribution upon retirement or termination, or they may elect to receive their benefits in the form of an annuity. For each member electing an annuity, total payment will not be less than the members' accumulated contributions plus interest.

#### **Death and Disability Benefits**

Death and disability benefits are set by statute. If an active member dies with less than three years of service for the Main System, a death benefit equal to the value of the member's accumulated contributions, plus interest, is paid to the member's beneficiary. If the member has earned more than three years of credited service for the Main System, the surviving spouse will be entitled to a single payment refund, life-time monthly payments in an amount equal to 50% of the member's accrued normal retirement benefit, or monthly payments in an amount equal to the member's accrued 100% Joint and Survivor retirement benefit if the member had reached normal retirement age prior to date of death. If the surviving spouse dies before the member's accumulated pension benefits are paid, the balance will be payable to the surviving spouse's designated beneficiary.

Eligible members who become totally disabled after a minimum of 180 days of service, receive monthly disability benefits equal to 25% of their final average salary with a minimum benefit of \$100. To qualify under this section, the member has to become disabled during the period of eligible employment and apply for benefits within one year of termination. The definition for disabled is set by the NDPERS in the North Dakota Administrative Code.

#### Refunds of Member Account Balance

Upon termination, if a member of the Main System is not vested (is not 65 or does not have three years of service), they will receive the accumulated member contributions and vested employer contributions, plus interest, or may elect to receive this amount at a later date. If the member has vested, they have the option of applying for a refund or can remain as a terminated vested participant. If a member terminated and withdrew their accumulated member contribution and is subsequently reemployed, they have the option of repurchasing their previous service.

#### Member and Employer Contributions

Member and employer contributions paid to NDPERS are set by statute and are established as a percent of salaries and wages. Member contribution rates are 7% and employer contribution rates are 7.12% of covered compensation. For members hired on or after January 1, 2020 member contribution rates are 7% and employer contribution rates are 8.26% of covered compensation

The member's account balance includes the vested employer contributions equal to the member's contributions to an eligible deferred compensation plan. The minimum member contribution is \$25 and the maximum may not exceed the following:

1 to 12 months of service – Greater of one percent of monthly salary or \$25 13 to 24 months of service – Greater of two percent of monthly salary or \$25 25 to 36 months of service – Greater of three percent of monthly salary or \$25 Longer than 36 months of service – Greater of four percent of monthly salary or \$25

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2022, the following net pension liabilities were reported:

	Net Pension Liability		
Primary Government	\$	3,893,188	
Health District		725,287	

The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The proportion of the net pension liability was based on its respective share of covered payroll in the main system pension plan relative to the covered payroll of all participating main system employers. The entities had the following proportions and change in proportions at June 30, 2022 and reported the following pension expense for the year ended December 31, 2022:

	Proportion	Increase (Decrease) in Proportion from June 30, 2021 Measurement	Pension Expense
Primary Government	0.135177%	0.001393%	\$ 425,410
Health District	0.025183%	0.002755%	121,823

At December 31, 2022, the following deferred outflows of resources and deferred inflows of resources related to pensions from the following sources were reported:

	Def	ferred Outflows	Def	erred Inflows
Primary Government		of Resources	0	f Resources
Differences Between Expected and Actual Experience	\$	20,307	\$	74,367
Changes of Assumptions		2,328,184		1,443,345
Net Difference Between Projected and Actual Investment				
Earnings on Pension Plan Investments		142,490		-
Changes in Proportion and Differences Between Employer				
Contributions and Proportionate Share of Contributions		122,044		261,753
Employer Contributions Subsequent to the Measurement Date		59,066		-
Total	\$	2,672,091	\$	1,779,465

Component Unit - Health District	 red Outflows Resources		rred Inflows Resources
Differences Between Expected and Actual Experience	\$ 3,784	-	13,854
Changes of Assumptions	433,732	-	268,890
Net Difference Between Projected and Actual Investment	,		
Earnings on Pension Plan Investments	26,545		-
Changes in Proportion and Differences Between Employer			
Contributions and Proportionate Share of Contributions	77,000		6,817
Employer Contributions Subsequent to the Measurement Date	10,223		-
Total	\$ 551,284	\$	289,561

The following amounts were reported as deferred outflows of resources related to pensions resulting from employer contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2023:

Primary Government	\$ 59,066
Health District	10,223

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	Primary Government	Health District
2023	180,242	73,975
2024	243,559	85,724
2025	46,594	18,423
2026	363,165	73,378

#### Actuarial Assumptions

The total pension liability in the July 1, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.25%
Salary Increases	3.5% to 17.75% including inflation
Investment Rate of Return	5.10%, Net of Investment Expenses
Cost-of-Living Adjustments	None

For active members, inactive members and healthy retirees, mortality rates were based on the Sex-distinct Pub-2010 table for General Employees, with scaling based on actual experience. Respective corresponding tables were used for healthy retirees, disabled retirees, and active members. Mortality rates are projected from 2010 using the MP-2019 scale.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the Fund's target asset allocation are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic Equity	30%	5.75%
International Equity	21%	6.45%
Private Equity	7%	9.20%
Domestic Fixed Income	23%	0.34%
International Fixed Income	0%	0.00%
Global Real Assets	19%	4.35%
Cash Equivalents	0%	0.00%

#### **Discount Rate**

For PERS, GASB Statement No. 67 includes a specific requirement for the discount rate that is used for the purpose of the measurement of the Total Pension Liability. This rate considers the ability of the System to meet benefit obligations in the future. To make this determination, employer contributions, employee contributions, benefit payments, expenses and investment returns are projected into the future. The current employer and employee fixed rate contributions are assumed to be made in each future year. The Plan Net Position (assets) in future years can then be determined and compared to its obligation to make benefit payments in those years. In years where assets are not projected to be sufficient to meet benefit payments, which is the case for the PERS plan, the use of a municipal bond rate is required.

The Single Discount Rate (SDR) is equivalent to applying these two rates to the benefits that are projected to be paid during the different time periods. The SDR reflects (1) the long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits) and (2) a tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of this valuation, the expected rate of return on pension plan investments is 6.50%; the municipal bond rate is 3.69%; and the resulting Single Discount Rate is 5.10%

#### Sensitivity of the Employer's proportionate share of the net pension liability to changes in the discount rate

The following presents the Employer's proportionate share of the net pension liability calculated using the discount rate of 5.10 percent, as well as what the Employer's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (4.10 percent) or 1-percentage-point higher (6.10 percent) than the current rate:

Proportionate Share of the Net Pension Liability	Dec	1% rease (4.10%)	Current Discount Rate (5.10%)	Incr	1% rease (6.10%)
County	\$	5,138,740	\$ 3,893,188	\$	2,870,632
Health District		957,329	725,287		534,789

#### Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in a separately issued NDPERS financial report.

#### NOTE 8 OTHER POST EMPLOYMENT BENEFITS (OPEB)

#### General Information about the OPEB Plan

#### North Dakota Public Employees Retirement System

The following brief description of NDPERS is provided for general information purposes only. Participants should refer to NDAC Chapter 71-06 for more complete information.

NDPERS OPEB plan is a cost-sharing multiple-employer defined benefit OPEB plan that covers members receiving retirement benefits from the PERS, the HPRS, and Judges retired under Chapter 27-17 of the North Dakota Century Code a credit toward their monthly health insurance premium under the state health plan based upon the member's years of credited service. Effective July 1, 2015, the credit is also available to apply towards monthly premiums under the state dental, vision and long-term care plan and any other health insurance plan. Effective August 1, 2019 the benefit may be used for any eligible health, prescription drug plan, dental, vision, or long term care plan premium expense. The Retiree Health Insurance Credit Fund is advance-funded on an actuarially determined basis.

Responsibility for administration of the NDPERS defined benefit OPEB plan is assigned to a Board comprised of nine members. The Board consists of a Chairman, who is appointed by the Governor; one member appointed by the Attorney General; one member appointed by the State Health Officer; three members elected by the active membership of the NDPERS system, one member elected by the retired public employees and two members of the legislative assembly appointed by the chairman of the legislative management.

#### **OPEB Benefits**

The employer contribution for the PERS, the HPRS and the Defined Contribution Plan is set by statute at 1.14% of covered compensation. The employer contribution for employees of the state board of career and technical education is 2.99% of covered compensation for a period of eight years ending October 1, 2015. Employees participating in the retirement plan as part-time/temporary members are required to contribute 1.14% of their covered compensation to the Retiree Health Insurance Credit Fund. Employees purchasing previous service credit are also required to make an employee contribution to the Fund. The benefit amount applied each year is shown as *"prefunded credit applied"* on the Statement of Changes in Plan Net Position for the OPEB trust funds. Beginning January 1, 2020, members first enrolled in the NDPERS Main System and the Defined Contribution Plan on or after that date will not be eligible to participate in RHIC. Therefore, RHIC will become for the most part a closed plan. There were no other benefit changes during the year.

Retiree health insurance credit benefits and death and disability benefits are set by statute. There are no provisions or policies with respect to automatic and ad hoc post-retirement benefit increases. Employees who are receiving monthly retirement benefits from the PERS, the HPRS, the Defined Contribution Plan, the Chapter 27-17 judges or an employee receiving disability benefits, or the spouse of a deceased annuitant receiving a surviving spouse benefit or if the member selected a joint and survivor option are eligible to receive a credit toward their monthly health insurance premium under the state health plan.

Effective July 1, 2015, the credit is also available to apply towards monthly premiums under the state dental, vision and long-term care plan and any other health insurance plan. Effective August 1, 2019 the benefit may be used for any eligible health, prescription drug plan, dental, vision, or long term care plan premium expense. The benefits are equal to \$5.00 for each of the employee's, or deceased employee's years of credited service not to exceed the premium in effect for selected coverage. The retiree health insurance credit is also available for early retirement with reduced benefits.

# OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At December 31, 2022, the following net OPEB liabilities were reported:

	Net OPEB Liability		
Primary Government	\$	154,294	
Health District		4,924	

The net OPEB liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The proportion of the net OPEB liability was based on their respective share of covered payroll in the main system pension plan relative to the covered payroll of all participating main system employers. The entities had the following proportions and change in proportions at June 30, 2022 and reported the following OPEB expense for the year ended December 31, 2022:

		Increase (Decrease) in Proportion from	
		June 30, 2021	OPEB
	Proportion	Measurement	Expense
Primary Government	0.128545%	0.011194%	\$ 22,645
Health District	0.024630%	0.001335%	5,757

At December 31, 2022, the following deferred outflows of resources and deferred inflows of resources related to pensions from the following sources were reported:

Primary Government	red Outflows Resources	Deferred Inflows of Resources		
Differences Between Expected and Actual Experience	\$ 3,657	\$	1,327	
Changes of Assumptions	38,865		-	
Net Difference Between Projected and Actual Investment				
Earnings on OPEB Plan Investments	20,775		-	
Changes in Proportion and Differences Between Employer				
Contributions and Proportionate Share of Contributions	11,486		17,705	
Employer Contributions Subsequent to the Measurement Date	9,457		-	
Total	\$ 84,240	\$	19,032	

	Defe	erred Outflows	Deferred Inflows			
Component Unit - Health District		f Resources	of Resources			
Differences Between Expected and Actual Experience	\$	700	\$	254		
Changes of Assumptions		7,447		-		
Net Difference Between Projected and Actual Investment						
Earnings on OPEB Plan Investments		3,981		-		
Changes in Proportion and Differences Between Employer						
Contributions and Proportionate Share of Contributions		3,290		789		
Employer Contributions Subsequent to the Measurement Date		1,637		-		
Total	\$	17,055	\$	1,043		

The following amounts were reported as deferred outflows of resources related to pensions resulting from employer contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2023:

Primary Government	\$ 9,457
Health District	1,637

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEBs will be recognized in OPEB expense as follows:

	Primary Government	Health District
2023	13,138	3,937
2024	11,974	3,735
2025	11,595	3,166
2026	19,044	3,537

#### **Actuarial Assumptions**

The total OPEB liability in the July 1, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.25%
Salary Increases	Not applicable
Investment rate or return	5.75%, net of investment expenses
Cost of living adjustments	None

#### **DICKEY COUNTY** Notes to the Financial Statements – Continued

For active members, inactive members and healthy retirees, mortality rates were based on the MortalityPub-2010 Healthy Retiree Mortality table (for General Employees), sex-distinct, with rates multiplied by 103% for males and 101% for females. Pub-2010 Disabled Retiree Mortality table (for General Employees), sex-distinct, with rates multiplied by 117% for males and 112% for females. Pub-2010 Employee Mortality table (for General Employees), sex-distinct, with rates multiplied by 92% for both males and females. Mortality rates are projected from 2010 using the MP-2019 scale.

The long-term expected investment rate of return assumption for the RHIC fund was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of RHIC investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Estimates of arithmetic real rates of return, for each major asset class included in the RHIC's target asset allocation as of July 1, 2022 are summarized in the following table:

		Long-Term
	Target	Expected Real
Asset Class	Allocation	Rate of Return
Broad US Equities	39%	5.75%
Domestic Fixed Income	35%	0.08%
International Equities	26%	6.00%

#### **Discount Rate**

The discount rate used to measure the total OPEB liability was 5.75%. The projection of cash flows used to determine the discount rate assumed plan member and statutory rates described in this report. For this purpose, only employer contributions that are intended to fund benefits of current RHIC members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries are not included. Based on those assumptions, the RHIC fiduciary net position was projected to be sufficient to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on RHIC investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

#### Sensitivity of the Employer's proportionate share of the net OPEB liability to changes in the discount rate

The following presents the net OPEB liability of the Plans as of June 30, 2022, calculated using the discount rate of 5.39%, as well as what the RHIC net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (4.39 percent) or 1-percentage-point higher (6.39 percent) than the current rate:

Proportionate Share of the Net OPEB Liability	1% Decrease (4.39%)		· · · · · · · · · · · · · · · · · · ·		Current Discount Rate (5.39%)	1% Increase (6.39%)	
County	\$	196,947	\$	154,294	\$	118,488	
Health District		37,736		29,564		22,703	

#### NOTE 9 TRANSFERS

The following table shows amounts reported for transfers in and transfers out as reported in the basic financial statements in the governmental funds for the year ended December 31, 2022:

	Tra	nsfers In	Tra	nsfers Out
Major Funds				
General Fund	\$	-		454,607
Special Revenue Fund		725,607		271,000
Total Transfers	\$	725,607	\$	725,607

The primary purpose of the transfers was to move money to the road fund to cover budgeted expenses.

#### NOTE 10 RISK MANAGEMENT

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

In 1986, state agencies and political subdivisions joined together to form the North Dakota Insurance Reserve Fund (NDIRF), a public entity risk pool currently operating as a common risk management and insurance program for the state and over 2,000 political subdivisions. The County pays an annual premium to NDIRF for its general liability, automobile, and inland marine insurance coverage. For the County the coverage by NDIRF is limited to losses of two million dollars per occurrence for general liability, two million for automobile, and \$3,118,424 for public assets/mobile equipment and portable property.

The County also participates in the North Dakota Fire and Tornado Fund and the State Bonding Fund. The County pays an annual premium to the Fire and Tornado Fund to cover property damage to buildings and personal property. Replacement cost coverage is provided by estimating replacement cost in consultation with the Fire and Tornado Fund. The Fire and Tornado Fund is reinsured by a third-party insurance carrier for losses in excess of one million dollars per occurrence during a 12-month period. The State Bonding Fund currently provides the County with blanket fidelity bond coverage in the amount of \$2,000,000 for its employees. The State Bonding Fund does not currently charge any premium for this coverage.

The County has worker's compensation with the ND Workforce Safety and Insurance.

#### NOTE 11 CONSTRUCTION COMMITMENTS

The County had open constructions commitment as of December 31, 2022 as follows:

	Original	Total	Total		Remaining
Project	Contract	Contract	Completed	Retainage	Balance
BRO-0011(021) Co. Rd. 8 bridges	\$ 886,368	886,368	\$ 564,302	\$ (11,516)	\$ 310,549
SC-CVD-1127(066) Co Rd 8 milling	\$ 3,189,736	3,189,736	\$ 487,455	\$ (9,948)	\$ 2,692,332
Total	\$ 4,076,104	\$ 4,076,104	\$ 1,051,757	\$ (21,464)	\$ 3,002,881

Budgetary Comparison Schedule - General Fund December 31, 2022

REVENUES	Original Amended Budget Budget		Actual		Variance with Final Budget		
Taxes Licenses, Permits and Fees Intergovernmental Charges for Services Interest Income	\$	1,917,644 38,900 484,493 91,040 15,000	\$ 1,917,644 38,900 484,493 91,040 15,000	\$	1,867,075 47,759 704,138 99,788 22,939	\$	(50,569) 8,859 219,645 8,748 7,939
Miscellaneous		-	 -		15,144		15,144
Total Revenues	\$	2,547,077	\$ 2,547,077	\$	2,756,843	\$	209,766
EXPENDITURES Current							
General Government Public Safety	\$	1,857,418 593,779	\$ 1,857,418 593,779	\$	1,637,018 533,022	\$	220,400 60,757
Highways Health and Welfare Culture and Recreation		1,790 37,000 131,404	1,790 37,000 131,404		1,790 33,332 108,311		- 3,668 23,093
Debt Service Principal Interest & Fees		174,005 -	174,005 -		171,429 405		2,576 (405)
Total Expenditures	\$	2,795,396	\$ 2,795,396	\$	2,485,307	\$	310,089
Excess (Deficiency) of Revenues Over Expenditures	_\$	(248,319)	\$ (248,319)	\$	271,536	\$	519,855
<b>OTHER FINANCING SOURCES (USES)</b> Transfers In Sale of Assets	\$	-	\$ -	\$	- 2,050	\$	- 2,050
Transfers Out		(435,000)	(435,000)		(454,606)		(19,606)
Net Change in Fund Balances	\$	(683,319)	\$ (683,319)	\$	(181,020)	\$	502,299
Fund Balance - January 1	\$	1,498,610	\$ 1,498,610	\$	1,498,610	\$	
Fund Balance - December 31	\$	815,291	\$ 815,291	\$	1,317,590	\$	502,299

The accompanying required supplementary information notes are an integral part of this schedule.

Budgetary Comparison Schedule - Special Revenue Fund December 31, 2022

	 Original Budget	Amended Budget	Actual	ariance with
REVENUES Taxes Intergovernmental Charges for Services Miscellaneous	\$ 1,572,590 3,596,765 376,500 173,400	\$ 1,572,590 3,596,765 376,500 173,400	\$ 1,528,599 867,343 410,289 12,308	\$ (43,991) (2,729,422) 33,789 (161,092)
Total Revenues	\$ 5,719,255	\$ 5,719,255	\$ 2,818,539	\$ (2,900,716)
<b>EXPENDITURES</b> Current General Government	\$ 183,880	\$ 183,880	\$ 26,124	157,756
Public Safety Highways Health and Welfare Conserv. of Natural Resources	943,681 4,426,846 87,822 317,186	943,681 4,498,105 87,822 317,186	240,288 2,101,096 40,074 250,496	703,393 2,397,009 47,748 66,690
Debt Service Principal Interest	 -	-	149,636 13,482	(149,636) (13,482)
Total Expenditures	\$ 5,959,415	\$ 6,030,674	\$ 2,821,196	\$ 3,209,478
Excess (Deficiency) of Revenues Over Expenditures	\$ (240,160)	\$ (311,419)	\$ (2,657)	\$ 308,762
<b>OTHER FINANCING SOURCES (USES)</b> Sale of Assets Transfer In Transfers Out	 - 705,500 (271,000)	- 705,500 (271,000)	4,800 725,606 (271,000)	4,800 20,106 -
Total Other Financing Sources and Uses	\$ 434,500	\$ 434,500	\$ 459,406	\$ 24,906
Net Change in Fund Balances	\$ 194,340	\$ 123,081	\$ 456,749	\$ 333,668
Fund Balance - January 1	\$ 1,981,213	\$ 1,981,213	\$ 1,981,213	\$ 
Prior Period Adjustment	\$ -	\$ -	\$ 673,286	\$ 
Fund Balances - Jan 1. as restated	\$ 1,981,213	\$ 1,981,213	\$ 2,654,499	\$ 
Fund Balance - December 31	\$ 2,175,553	\$ 2,104,294	\$ 3,111,248	\$ 333,668

The accompanying required supplementary information notes are an integral part of this schedule.

#### **DICKEY COUNTY** Schedule of Employer's Share of Net Pension and Employer Contributions For the Year Ended December 31, 2022

#### Schedule of Employer's Share of Net Pension Liability ND Public Employee's Retirement System Last 10 Fiscal Years

				Proportionate	
				Share of the Net	
				Pension Liability	
				(Asset) as a	Plan Fiduciary
		Proportionate		Percentage of its	Net Position as
	Proportion of the Net	Share of the Net	Covered-	Covered-	a Percentage of
	Pension Liability	Pension Liability	Employee	Employee	the Total
County	(Asset)	(Asset)	Payroll	Payroll	Pension Liability
2022	0.135177%	\$ 3,893,188	\$ 1,569,185	248.10%	54.47%
2021	0.133784%	1,394,431	1,514,956	92.04%	78.26%
2020	0.124490%	3,916,482	1,373,279	285.19%	48.91%
2019	0.175834%	2,060,902	1,828,968	112.68%	71.66%
2018	0.180704%	3,049,577	1,856,405	164.27%	62.80%
2017	0.172414%	2,771,259	1,760,080	157.45%	61.98%
2016	0.176041%	1,715,691	1,774,076	96.71%	70.46%
2015	0.174130%	1,184,054	1,551,286	76.33%	77.15%
2014	0.185246%	1,175,796	1,560,478	75.35%	77.70%

				Proportionate	
				Share of the Net	
				Pension Liability	
				(Asset) as a	Plan Fiduciary
		Proportionate		Percentage of its	Net Position as
	Proportion of the Net	Share of the Net	Covered-	Covered-	a Percentage of
Health	Pension Liability	Pension Liability	Employee	Employee	the Total
District	(Asset)	(Asset)	Payroll	Payroll	Pension Liability
2022	0.025183%	\$ 725,287	\$ 292,339	248.10%	54.47%
2021	0.022428%	233,767	253,975	92.04%	78.26%
2020	0.020735%	652,328	228,731	285.19%	48.91%
2019	0.016608%	194,658	172,756	112.68%	71.66%
2018	0.019040%	321,321	195,606	164.27%	62.80%
2017	0.018787%	301,969	191,790	157.45%	61.98%
2016	0.014428%	140,615	145,399	96.71%	70.46%
2015	0.014590%	99,210	129,979	76.33%	77.15%
2014	0.016663%	122,325	140,364	87.15%	77.70%

The notes to the required supplementary information are an integral part of this statement.

		Contributions in			Contributions as
		Relation to the			a Percentage of
		Statutory	Contribution	Covered-	Covered-
	Statutory Required	Required	Deficiency	Employee	Employee
County	Contribution	Contribution	(Excess)	Payroll	Payroll
2022	\$ 120,877	\$ 118,904	\$ 1,973	\$ 1,697,716	7.00%
2021	111,721	111,655	66	1,514,956	7.37%
2020	97,240	121,923	(24,683)	1,373,279	8.88%
2019	133,160	138,432	(5,272)	1,828,968	7.57%
2018	136,732	136,134	598	1,856,405	7.44%
2017	127,627	133,674	(6,047)	1,760,080	7.59%
2016	128,440	129,909	(1,469)	1,774,076	7.32%
2015	117,833	122,862	(5,029)	1,551,286	7.92%
2014	111,106	111,106	-	1,560,478	7.12%

### Schedule of Employer Contributions ND Public Employees Retirement System Last 10 Fiscal Years

		Contributions in			Contributions as
		Relation to the			a Percentage of
		Statutory	Contribution	Covered-	Covered-
Health	Statutory Required	Required	Deficiency	Employee	Employee
District	Contribution	Contribution	(Excess)	Payroll	Payroll
2022	\$ 18,690	\$ 20,758	\$ (2,067)	\$ 262,504	7.91%
2021	18,729	18,430	299	253,975	7.26%
2020	16,196	15,099	1,097	252,629	5.98%
2019	12,577	12,572	5	172,756	7.28%
2018	14,407	13,926	481	195,606	8.06%
2017	13,907	13,655	252	191,790	7.12%
2016	10,527	10,352	175	145,399	7.12%
2015	9,873	9,610	263	129,979	7.39%
2014	9,994	9,994	-	140,364	7.12%

The notes to the required supplementary information are an integral part of this statement.

# DICKEY COUNTY

Schedule of Employer's Share of Net OPEB Liability and Employer Contributions For the Year Ended December 31, 2022

#### Schedule of Employer's Share of Net OPEB Liability ND Public Employees Retirement System Last 10 Fiscal Years

				Proportionate Share	
				of the Net OPEB	Plan Fiduciary
				(Asset) as a	Net Position as
	Proportion of the Net	Proportionate	Covered-	Percentage of its	a Percentage of
Primary	OPEB Liability	Share of the Net	Employee	Covered-Employee	the Total OPEB
Government	(Asset)	OPEB (Asset)	Payroll	Payroll	Liability
2022	0.128545%	\$ 154,294	\$ 1,327,107	11.63%	56.28%
2021	0.117351%	65,267	1,279,245	5.10%	76.63%
2020	0.109060%	91,741	1,243,254	7.38%	63.38%
2019	0.163907%	131,648	1,828,968	7.20%	63.13%
2018	0.169656%	133,616	1,856,405	7.20%	61.89%
2017	0.162693%	128,692	1,760,080	7.31%	59.78%

Health District	Proportion of the Net OPEB Liability (Asset)	Proportionate Share of the Net OPEB (Asset)	Covered- Employee Payroll	Proportionate Share of the Net OPEB (Asset) as a Percentage of its Covered-Employee Payroll	Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability
2022	0.024630%	\$ 4,924	\$ 254,282	1.94%	56.28%
2021	0.023295%	12,956	253,975	5.10%	76.63%
2020	0.020065%	16,879	228,731	7.38%	63.38%
2019	0.023295%	12,956	253,975	5.10%	63.13%
2018	0.017876%	14,079	195,606	7.20%	61.89%
2017	0.017728%	14,023	191,790	7.31%	59.78%

The notes to the required supplementary information are an integral part of this statement.

		Last 10 F	iscal Years		
		Contributions in			Contributions as
		Relation to the			a Percentage of
		Statutory	Contribution		Covered-
Primary	Statutory Required	Required	Deficiency	District's Covered-	Employee
Government	Contribution	Contribution	(Excess)	Employee Payroll	Payroll
2022	\$ 19,354	\$ 19,038	\$ 316	\$ 1,697,716	1.12%
2021	15,385	15,887	(502)	1,279,425	1.24%
2020	14,606	19,058	(4,452)	1,514,343	1.26%
2019	21,271	22,165	(894)	1,828,968	1.21%
2018	21,775	21,797	(22)	1,856,405	1.17%
2017	20,460	21,403	(943)	1,760,080	1.22%

#### Schedule of Employer Contributions ND Public Employees Retirement System Last 10 Fiscal Years

		Contributions in			Contributions as
		Relation to the			a Percentage of
		Statutory	Contribution		Covered-
Health	Statutory Required	Required	Deficiency	Covered-Employee	Employee
District	Contribution	Contribution	(Excess)	Payroll	Payroll
2022	\$ 2,993	\$ 3,324	\$ (331)	\$ 262,504	1.27%
2021	3,054	2,951	103	253,975	1.16%
2020	2,687	2,418	269	228,731	1.06%
2019	2,009	2,013	(4)	172,756	1.17%
2018	2,294	2,230	64	195,606	1.14%
2017	2,229	2,186	43	191,790	1.14%

The notes to the required supplementary information are an integral part of this statement.

### NOTE 1: STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### Budgetary Information

- The County commission adopts an "appropriated budget" on the modified accrual basis of accounting.
- The County auditor prepares an annual budget for the general fund and each special revenue fund of the County. NDCC 11-23-02. The budget includes proposed expenditures and means of financing them.
- The County commission holds a public hearing where any taxpayer may appear and shall be heard in favor of or against any proposed disbursements or tax levies. When the hearing shall have been concluded, the board shall adopt such estimate as finally is determined upon. All taxes shall be levied in specific amounts and shall not exceed the amount specified in the published estimates. NDCC 11-23-04
- The board of County commissioners, on or before the October meeting shall determine the amount of taxes that shall be levied for County purposes and shall levy all such taxes in specific amounts. NDCC 11-23-05
- Each budget is controlled by the County auditor at the revenue and expenditure function/object level.
- The current budget, except for property taxes, may be amended during the year for any revenues and appropriations not anticipated at the time the budget was prepared. NDCC 57-15-31.1
- All appropriations lapse at year-end.

#### NOTE 2: SCHEDULE OF EMPLOYER PENSION AND OPEB LIABILITY AND CONTRIBUTIONS

GASB Statements No. 68 and 75 require ten years of information to be presented in these tables. However, until a full 10-year trend is compiled, the County will present information for those years for which information is available.

#### NOTE 3: CHANGES OF BENEFIT TERMS – PENSION AND OPEB

#### Pension

The interest rate earned on member contributions decreased from 7.00 percent to 6.50 percent effective January 1, 2021 (based on the adopted decrease in the investment return assumption). New Main System members who are hired on or after January 1, 2020 will have a benefit multiplier of 1.75 percent (compared to the current benefit multiplier of 2.00 percent). The fixed employer contribution for new members of the Main System increased from 7.12 percent to 8.26 percent. For members who terminate after December 31, 2019, final average salary is the higher of the final average salary calculated on December 31, 2019 or the average salary earned in the three highest periods of twelve consecutive months employed during the last 180 months of employment. There have been no other changes in plan provisions since the previous actuarial valuation as of July 1, 2020.

#### OPEB

Beginning January 1, 2020, members first enrolled in the NDPERS Main System and the Defined Contribution Plan on or after that date will not be eligible to participate in RHIC. Therefore, RHIC will become for the most part a closed plan. There have been no other changes in plan provisions since the previous actuarial valuation as of July 1, 2020.

## NOTE 4: CHANGES OF ASSUMPTIONS – PENSION AND OPEB

### Pension

All actuarial assumptions and the actuarial cost method are unchanged from the last actuarial valuation as of July 1, 2020.

## OPEB

All actuarial assumptions and the actuarial cost method are unchanged from the last actuarial valuation as of July 1, 2020.

## NOTE 5: LEGAL COMPLIANCE - BUDGETS

#### **Budget Amendments**

The board of County commissioners amended the County budget for 2022:

	EXPENDITURES						
	Original Ame					Amended	
Fund		Budget	Amendment		Budget		
Major Funds							
Special Revenue Fund	\$	5,959,415	\$	71,259	\$	6,030,674	

## NOTE 6 BUDGET TO ACTUAL RECONCILIATION

Note payables issued that are paid by the special revenue fund are not included in the budgetary comparison schedule expenditures, but are included in the combined statement of revenues, expenditures and changes in fund balance. The reconciliation is provided below:

	Combined Statement		Adjustment		Budget to Actual Statement	
Special Revenue Fund						
Expenditures	\$	3,477,746	\$	(699,317)	\$	2,778,429
Note Proceeds		699,317		(699,317)		-

STATE AUDITOR Joshua C. Gallion

www.nd.gov/auditor



STATE OF NORTH DAKOTA OFFICE OF THE STATE AUDITOR STATE CAPITOL 600 E. Boulevard Ave. Dept. 117 Bismarck, North Dakota, 58505 PHONE 701-328-2241

FAX 701-328-2345

ndsao@nd.gov

#### REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Independent Auditor's Report

Board of County Commissioners Dickey County Ellendale, North Dakota

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of Dickey County as of and for the years ended December 31, 2022, and the related notes to the financial statements, which collectively comprise Dickey County's basic financial statements, and have issued our report thereon dated April 10, 2024.

#### **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Dickey County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Dickey County's internal control. Accordingly, we do not express an opinion on the effectiveness of Dickey County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified certain deficiencies in internal control, described in the accompanying *schedule of audit findings as* item 2022-001 to be a material weakness.

### DICKEY COUNTY

Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* - Continued

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Dickey County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

### **Dickey County's Response to Findings**

Government Auditing Standards requires the auditor to perform limited procedures on Dickey County's response to the findings identified in our audit and described in the accompanying *schedule of audit findings*. Dickey County's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

/S/

Joshua C. Gallion State Auditor

Bismarck, North Dakota April 10, 2024

## **Financial Statements**

Type of Report Issued: Governmental Activities Aggregate Discretely Presented Component Units Major Funds Aggregate Remaining Fund Information			Unmodified Unmodified Unmodified Unmodified
Internal control over financial reporting			
Material weaknesses identified?	X	Yes	None Noted
Significant deficiencies identified not considered to be material weaknesses?		Yes	X None Noted
Noncompliance material to financial statements noted?		Yes	X None Noted

### 2022-001 – INVENTORY ADJUSTMENTS – MATERIAL WEAKNESS

### Condition

During the audit of Dickey County, we proposed material adjusting entries for inventory to the financial statements in accordance with generally accepted accounting principles (GAAP). The inventory adjustments were approved by management and are reflected in the financial statements.

## Effect

There is an increased risk of material misstatement to Dickey County's financial statements.

### Cause

Dickey County may not have procedures in place to ensure inventory is included and the financial statements are complete and accurate.

### Criteria

Dickey County is responsible for the preparation of its financial statements and related note disclosures to ensure it is reliable, accurate, free of material misstatement, and in accordance with GAAP.

## Repeat Finding

No.

### Recommendation

We recommend Dickey County review all adjusting entries to the financial statements to properly reflect the financial statements are in accordance with GAAP.

## **Dickey County 's Response**

We agree. We will update our policies and procedures to make sure we are properly recording inventory going forward.

STATE AUDITOR Joshua C. Gallion



STATE OF NORTH DAKOTA OFFICE OF THE STATE AUDITOR

STATE CAPITOL 600 E. Boulevard Ave. Dept. 117 Bismarck, North Dakota, 58505 PHONE 701-328-2241

FAX 701-328-2345

ndsao@nd.gov

www.nd.gov/auditor

## **GOVERNANCE COMMUNICATION**

April 10, 2024

Board of County Commissioners Dickey County Ellendale, North Dakota

We have audited the financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Dickey County, North Dakota, for the year ended December 31, 2022. Professional standards require that we provide you with information about our responsibilities under generally accepted auditing standards (and, if applicable, *Government Auditing Standards* and the Uniform Guidance), as well as certain information related to the planned scope and timing of our audit. We have communicated such information in our letter to you dated December 5, 2023. Professional standards also require that we communicate to you with the following information related to our audit.

#### **Qualitative Aspects of Accounting Practices**

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by Dickey County are described in Note 1 to the financial statements. No new accounting policies were adopted and the application of existing policies was not changed during 2022. We noted no transactions entered into by Dickey County during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

Accounting estimates are an integral part of the financial statements presented by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimate affecting the governmental activities financial statements were:

Management's estimate of the useful lives of capital assets is based on past history of each classification of capital assets. We evaluated the key factors and assumptions used to develop the useful lives of capital assets in determining that it is reasonable in relation to the financial statements taken as a whole.

#### **Difficulties Encountered in Performing the Audit**

We encountered no significant difficulties in dealing with management in performing and completing our audit.

### **Corrected and Uncorrected Misstatements**

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are trivial, and report them to the appropriate level of management. Management has corrected all such misstatements. The schedules list all misstatements provided by management or detected as a result of audit procedures that were corrected by management.

-	Audit Adjustments			
	Debit	Credit		
General Fund				
To Record Receivable Adjustment				
Intergovernmental Receivable	59,634	-		
Revenue	-	59,634		
Special Revenue Fund				
To Record Receivable Adjustment				
Intergovernmental Receivable	29,799	-		
Revenue	-	29,799		
To Record Prior Period Adjustment for Inventory				
Inventory - Jan. 1	675,803	-		
Net Position - Jan. 1	-	675,803		
To Adjust Inventory for CY				
Inventory, Net	757,403	-		
Expenditures	-	757,403		

#### **Disagreements with Management**

For purposes of this letter, professional standards define a disagreement with management as a matter, whether or not resolved to our satisfaction, concerning a financial accounting, or reporting matter that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

#### Management Representations

We have requested certain representations from management that are included in the management representation letter dated April 10, 2024.

#### Management Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the Dickey County's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

### Other Audit Findings or Issues

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the governmental unit's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

### **Other Matters**

We applied certain limited procedures to the *budgetary comparison information, schedule of district's share of net pension liability and district contributions, schedule of district's share of net OPEB liability and district contributions, and notes to the required supplementary information* which are required supplementary information (RSI) that supplements the basic financial statements. Our procedures consisted of inquiries of management regarding the methods of preparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We did not audit the RSI and do not express an opinion or provide any assurance on the RSI.

#### **Restriction on Use**

This information is intended solely for the use of Dickey County board members and management of Dickey County, and is not intended to be, and should not be, used for any other purpose. We would be happy to meet with you and any member of your staff to discuss any of the items in this letter in more detail if you so desire.

Thank you and the employees of Dickey County for the courteous and friendly assistance we received during the course of our audit. It is a pleasure for us to be able to serve Dickey County.

/S/

Joshua C. Gallion State Auditor

Bismarck, North Dakota April 10, 2024



NORTH DAKOTA STATE AUDITOR JOSHUA C. GALLION

NORTH DAKOTA STATE AUDITOR'S OFFICE

600 E. Boulevard Ave. Dept. 117 | Bismarck, North Dakota 58505