

GRIGGS COUNTY CENTRAL  
PUBLIC SCHOOL DISTRICT  
COOPERSTOWN, NORTH DAKOTA

FINANCIAL STATEMENTS  
YEARS ENDED JUNE 30, 2021 AND 2020

GRIGGS COUNTY CENTRAL PUBLIC SCHOOL DISTRICT

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GRIGGS COUNTY CENTRAL PUBLIC SCHOOL DISTRICT  
LIST OF OFFICIALS  
JUNE 30, 2021

BOARD OF EDUCATION

OFFICE

Scott Saxberg  
Patrick Larson  
Todd Edland  
Melissa Myers  
Hope Stadler  
Lori Stokka  
Lynn Haugen

ADMINISTRATION

Derek Simonsen  
Tamara Cushman

Superintendent  
Business manager

**Harold J. Rotunda**  
Certified Public Accountant  
INDEPENDENT AUDITOR'S REPORT

School Board  
Griggs County Central Public School District  
Cooperstown, North Dakota

I have audited the accompanying modified cash basis financial statements of the governmental activities and each major fund of the Griggs County Central Public School District as of and for the years ended June 30, 2021 and 2020, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

**Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note 1; this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

**Auditor's Responsibility**

My responsibility is to express opinions on these financial statements based on my audit. I conducted my audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement in the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, I express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinions.

## **Opinions**

In my opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash basis financial position of the governmental activities and each major fund of the Griggs County Central Public School District as of June 30, 2021 and 2020, and the changes in the modified cash basis financial position and cash flows, where applicable, thereof for the years then ended, in conformance with the modified cash basis of accounting.

## **Basis of Accounting**

I draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. My opinion is not modified with respect to that matter.

## **Emphasis of Matter**

### **Adoption of New Accounting Standard**

As described in Note 10 to the financial statements, the District adopted the provisions of Governmental Accounting Standards Board Statement No. 84, Accounting and Financial Reporting for Fiduciary Activities. As discussed in Note 10 to the financial statements the District has restated the previously reported net position and fund balance in accordance with this statement. My opinions are not modified with respect to this matter.

## **Other Reporting Required by Government Auditing Standards**

In accordance with Government Auditing Standards, I have also issued reports dated December 30, 2022, on my considerations of the District's internal control over financial reporting and on my tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of my testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the District's internal control over financial reporting and compliance.

West Fargo, North Dakota  
December 30, 2022

GRIGGS COUNTY CENTRAL SCHOOL  
 STATEMENT OF NET POSITION- MODIFIED CASH BASIS  
 JUNE 30, 2021

	Governmental Activities
<b>ASSETS</b>	
Current assets:	
Cash and investments	2,362,923.93
Noncurrent assets:	
Capital assets (net of accumulated depreciation)	3,671,177.65
Total Assets	6,034,101.58
<b>LIABILITIES</b>	
Current liabilities:	
Accounts Payable	
Salaries and benefits payable	71,541.52
Noncurrent liabilities:	
Due within one year:	
Bonds payable	191,697.13
Notes payable	140,536.73
Due after one year:	
Bonds payable	58,103.22
Notes payable	301,842.66
Total liabilities	763,721.26
<b>NET POSITION</b>	
Net investment in capital assets	2,978,997.91
Restricted for:	
Capital projects	670,944.70
Debt service	14,067.09
Food Service	52,362.26
Special reserve	150,000.00
Student activity	82,721.60
Unrestricted	1,321,286.76
Total net position	5,270,380.32

The accompanying notes are an integral part of these financial statements.

GRIGGS COUNTY CENTRAL SCHOOL  
 STATEMENT OF ACTIVITIES- MODIFIED CASH BASIS  
 YEAR ENDED JUNE 30, 2021

		Program Revenues		Net (expense) Revenue & Change in Net Position
	Expenses	Charges for Services	Operating grants and Contributions	Governmental Activities
Governmental Activities:				
Instruction				
Regular	2,260,067.07		556,219.31	(1,703,847.76)
Special Education	230,527.10			(230,527.10)
Vocational Education	240,212.23		44,492.47	(195,719.76)
Support Services				
Administrative	590,336.50			(590,336.50)
Operation & maintenance	548,703.39			(548,703.39)
Pupil Transportation Services	136,502.74		89,617.92	(46,884.82)
Extracurricular	234,146.86	95,624.72		(138,522.14)
Food Service	199,799.45	5,556.06	179,019.61	(15,223.78)
				-
Debt Service				
Interest expense	13,206.61			(13,206.61)
				-
Total Governmental Activities	4,453,501.95	101,180.78	869,349.31	(3,482,971.86)
General Revenues				
Taxes:				
				1,346,865.38
				95,940.65
State aid not restricted to specific program:				
				2,405,941.30
				85,102.61
Total General Revenues				3,933,849.94
Change in Net Position				450,878.08
Net Position- July 1				4,819,502.24
Net Position- June 30				5,270,380.32

The accompanying notes are an integral part of these financial statements.

GRIGGS COUNTY CENTRAL SCHOOL  
 BALANCE SHEET- MODIFIED CASH BASIS- GOVERNMENTAL FUNDS  
 JUNE 30, 2021

	GENERAL FUND	BUILDING FUND	SPECIAL REVENUE FUNDS	TOTAL GOVERNMENTAL FUNDS
<b>ASSETS</b>				
Cash and investments	1,392,828.28	685,011.79	285,083.86	2,362,923.93
Total Assets	1,392,828.28	685,011.79	285,083.86	2,362,923.93
<b>LIABILITIES</b>				
Accounts Payable				-
Salaries and benefits payable	71,541.52	-		71,541.52
Total liabilities	71,541.52	-	-	71,541.52
<b>FUND BALANCE</b>				
Restricted for Capital Projects		670,944.70		670,944.70
Restricted for Debt Service		14,067.09		14,067.09
Restricted for Food service			52,362.26	52,362.26
Restricted for Special Reserve		-	150,000.00	150,000.00
Restricted for Student activity			82,721.60	82,721.60
Unassigned	1,321,286.76	-		1,321,286.76
Total fund balance	1,321,286.76	685,011.79	285,083.86	2,291,382.41
Total liabilities and fund balance	1,392,828.28	685,011.79	285,083.86	2,362,923.93

The accompanying notes are an integral part of these financial statements.



GRIGGS COUNTY CENTRAL SCHOOL  
 RECONCILIATION OF GOVERNMENTAL FUNDS BALANCE  
 SHEET TO THE STATEMENT OF NET POSITION  
 JUNE 30, 2021

Total Fund Balances for Governmental Funds 2,291,382.41

Total net position reported for governmental activities in the statement of net position is different because:

Capital assets used in governmental activities are not financial resources and are not reported in governmental funds

Cost of capital assets	10,651,596.11	
Less accumulated depreciation	6,980,418.46	
Net capital assets		3,671,177.65

-

Long-term liabilities applicable to the District's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. All liabilities- both current and long-term are reported in the statement of net position. Balances at year end are:

Bonds payable	(249,800.35)
QZAB Notes payable	(41,538.44)
Capital lease payable	(400,840.95)

Total Net Position of Governmental Activities 5,270,380.32

The accompanying notes are an integral part of these financial statements.

GRIGGS COUNTY CENTRAL SCHOOL  
STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES- MODIFIED CASH BASIS- GOVERNMENTAL FUNDS  
YEAR ENDED JUNE 30, 2021

	GENERAL FUND	BUILDING FUND	SPECIAL REVENUE FUNDS	TOTAL GOVERNMENTAL FUNDS
Property taxes	1,118,860.58	323,945.45	-	1,442,806.03
Other local sources	48,017.42	1,900.02	106,091.63	156,009.07
State sources	2,540,332.40		651.12	2,540,983.52
Federal sources	556,219.31	29,993.61	178,368.49	764,581.41
<b>Total Revenues</b>	<b>4,263,429.71</b>	<b>355,839.08</b>	<b>285,111.24</b>	<b>4,904,380.03</b>
<b>Current:</b>				
<b>Instruction</b>				
Regular	2,260,067.07			2,260,067.07
Special Education	230,527.10			230,527.10
Vocational Education	240,212.23			240,212.23
<b>Support Services</b>				
Administrative	590,336.50			590,336.50
Operation & maintenance	318,336.59			318,336.59
Pupil Transportation Services	136,502.74			136,502.74
Extracurricular	150,144.37		84,002.49	234,146.86
Food Service	10,090.85	-	189,708.60	199,799.45
Capital outlays	-	1,099,303.39	-	1,099,303.39
<b>Debt Service</b>				
Principal	44,193.22	199,171.23		243,364.45
Interest expense		13,206.61	-	13,206.61
<b>Total Expenditures</b>	<b>3,980,410.67</b>	<b>1,311,681.23</b>	<b>273,711.09</b>	<b>5,565,802.99</b>
Excess revenues (expenditures)	283,019.04	(955,842.15)	11,400.15	(661,422.96)
<b>Other Financing Sources (Uses):</b>				
Transfers in	-	300,000.00		300,000.00
Transfers out	(300,000.00)			(300,000.00)
Bond proceeds		400,840.95		400,840.95
<b>Total other financing sources and uses</b>	<b>(300,000.00)</b>	<b>700,840.95</b>	<b>-</b>	<b>400,840.95</b>
Net change in fund balances	(16,980.96)	(255,001.20)	11,400.15	(260,582.01)
Fund balance- beginning	1,338,267.72	940,012.99	273,683.71	2,551,964.42
Fund balance- ending	1,321,286.76	685,011.79	285,083.86	2,291,382.41

The accompanying notes are an integral part of these financial statements.

GRIGGS COUNTY CENTRAL SCHOOL  
 RECONCILIATION OF GOVERNMENTAL STATEMENT OF REVENUES, EXPENDITURES AND  
 CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES  
 YEAR ENDED JUNE 30, 2021

Net Change in Fund Balances- Total Governmental Funds (260,582.01)

The change in net position reported for governmental activities in the statement of activities is different because:

Governmental funds report capital outlay as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current year.

Current year capital outlay	1,070,397.77	
Current year depreciation expense	201,461.18	868,936.59

Repayment of long-term debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.

Bonds payable	185,325.07
Q-Zab Note	13,846.16
Notes payable	44,193.22
Capital lease advance	(400,840.95)

Change in Net Position of Governmental Activities 450,878.08

The accompanying notes are an integral part of these financial statements.

GRIGGS COUNTY CENTRAL SCHOOL  
 STATEMENT OF NET POSITION- MODIFIED CASH BASIS  
 JUNE 30, 2020

	Governmental Activities
<b>ASSETS</b>	
Current assets:	
Cash and investments	2,656,179.75
Noncurrent assets:	
Capital assets (net of accumulated depreciation)	2,802,241.06
Total Assets	5,458,420.81
<b>LIABILITIES</b>	
Current liabilities:	
Accounts Payable	
Salaries and benefits payable	104,215.33
Noncurrent liabilities:	
Due within one year:	
Bonds payable	185,325.07
Notes payable	28,533.45
Due after one year:	
Bonds payable	249,800.35
Notes payable	71,044.37
Total liabilities	638,918.57
<b>NET POSITION</b>	
Net investment in capital assets	2,267,537.82
Restricted for:	
Capital projects	893,354.87
Debt service	46,658.12
Food Service	52,584.34
Special reserve	150,000.00
Student activity	71,099.37
Unrestricted	1,338,267.72
Total net position	4,819,502.24

The accompanying notes are an integral part of these financial statements.

GRIGGS COUNTY CENTRAL SCHOOL  
 STATEMENT OF ACTIVITIES- MODIFIED CASH BASIS  
 YEAR ENDED JUNE 30, 2020

		Program Revenues		Net (expense) Revenue & Change in Net Position
	Expenses	Charges for Services	Operating grants and Contributions	Governmental Activities
Governmental Activities:				
Instruction				
Regular	1,959,435.64		121,700.20	(1,837,735.44)
Special Education	188,222.63			(188,222.63)
Vocational Education	231,265.39		43,540.39	(187,725.00)
Support Services				
Administrative	611,354.45			(611,354.45)
Operation & maintenance	512,387.27			(512,387.27)
Pupil Transportation Services	152,221.48		154,234.66	2,013.18
Extracurricular	262,626.08	112,807.42		(149,818.66)
Food Service	156,957.10	68,554.25	93,823.75	5,420.90
				-
Debt Service				
Interest expense	17,795.47			(17,795.47)
				-
Total Governmental Activities	4,092,265.51	181,361.67	413,299.00	(3,497,604.84)
General Revenues				
Taxes:				
Property taxes, levied for general purposes				1,226,429.08
Property taxes levied for debt service				175,156.36
State aid not restricted to specific program:				
Per pupil aid				2,363,272.08
Interest income and other revenue				114,884.57
Total General Revenues				3,879,742.09
Change in Net Position				382,137.25
Net Position- July1				4,363,008.21
GASB 84 Prior Period Adjustment- Note 10				74,356.78
Net Position- July 1 as restated				4,437,364.99
Net Position- June 30				4,819,502.24

The accompanying notes are an integral part of these financial statements.

GRIGGS COUNTY CENTRAL SCHOOL  
 BALANCE SHEET- MODIFIED CASH BASIS- GOVERNMENTAL FUNDS  
 JUNE 30, 2020

	GENERAL FUND	BUILDING FUND	SPECIAL REVENUE FUNDS	TOTAL GOVERNMENTAL FUNDS
<b>ASSETS</b>				
Cash and investments	1,442,483.05	940,012.99	273,683.71	2,656,179.75
Total Assets	1,442,483.05	940,012.99	273,683.71	2,656,179.75
<b>LIABILITIES</b>				
Accounts Payable				-
Salaries and benefits payable	104,215.33	-		104,215.33
Total liabilities	104,215.33	-	-	104,215.33
<b>FUND BALANCE</b>				
Restricted for Capital Projects		893,354.87		893,354.87
Restricted for Debt Service		46,658.12		46,658.12
Restricted for Food service			52,584.34	52,584.34
Restricted for Special Reserve		-	150,000.00	150,000.00
Restricted for Student activity			71,099.37	71,099.37
Unassigned	1,338,267.72	-		1,338,267.72
Total fund balance	1,338,267.72	940,012.99	273,683.71	2,551,964.42
Total liabilities and fund balance	1,442,483.05	940,012.99	273,683.71	2,656,179.75

The accompanying notes are an integral part of these financial statements.

GRIGGS COUNTY CENTRAL SCHOOL  
 RECONCILIATION OF GOVERNMENTAL FUNDS BALANCE  
 SHEET TO THE STATEMENT OF NET POSITION  
 JUNE 30, 2020

Total Fund Balances for Governmental Funds	2,551,964.42
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Total net position reported for governmental activities in the statement of net position is different because:

Capital assets used in governmental activities are not financial resources and are not reported in governmental funds

Cost of capital assets	9,581,198.34	
Less accumulated depreciation	6,778,957.28	
Net capital assets		2,802,241.06

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Long-term liabilities applicable to the District's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. All liabilities- both current and long-term are reported in the statement of net position. Balances at year end are:

Bonds payable	(435,125.42)
QZAB Notes payable	(44,193.22)
Notes payable	(55,384.60)

Total Net Position of Governmental Activities	4,819,502.24
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The accompanying notes are an integral part of these financial statements.

GRIGGS COUNTY CENTRAL SCHOOL  
STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES- MODIFIED CASH BASIS- GOVERNMENTAL FUNDS  
YEAR ENDED JUNE 30, 2020

	GENERAL FUND	BUILDING FUND	SPECIAL REVENUE FUNDS	TOTAL GOVERNMENTAL FUNDS
Property taxes	1,068,766.20	332,819.24	-	1,401,585.44
Other local sources	45,148.66	2,919.45	181,573.13	229,641.24
State sources	2,526,442.13		2,176.09	2,528,618.22
Federal sources	158,037.20		91,647.66	249,684.86
<b>Total Revenues</b>	<b>3,798,394.19</b>	<b>335,738.69</b>	<b>275,396.88</b>	<b>4,409,529.76</b>
Current:				
Instruction				
Regular	1,959,435.64			1,959,435.64
Special Education	188,222.63			188,222.63
Vocational Education	231,265.39			231,265.39
Support Services				
Administrative	611,354.45			611,354.45
Operation & maintenance	310,285.08			310,285.08
Pupil Transportation Services	213,558.48			213,558.48
Extracurricular	146,561.25		116,064.83	262,626.08
Food Service	8,818.24	-	148,138.86	156,957.10
Capital outlays	-	430,296.22	-	430,296.22
Debt Service				
Principal	20,679.78	185,909.29		206,589.07
Interest expense		10,872.39	-	10,872.39
<b>Total Expenditures</b>	<b>3,690,180.94</b>	<b>627,077.90</b>	<b>264,203.69</b>	<b>4,581,462.53</b>
Excess revenues (expenditures)	108,213.25	(291,339.21)	11,193.19	(171,932.77)
Other Financing Sources (Uses):				
Transfers in	-	100,000.00		100,000.00
Transfers out	(100,000.00)			(100,000.00)
Bond proceeds	64,873.00			64,873.00
<b>Total other financing sources and uses</b>	<b>(35,127.00)</b>	<b>100,000.00</b>	<b>-</b>	<b>64,873.00</b>
<b>Net change in fund balances</b>	<b>73,086.25</b>	<b>(191,339.21)</b>	<b>11,193.19</b>	<b>(107,059.77)</b>
Fund balance- beginning	1,265,181.47	1,131,352.20	188,133.74	2,584,667.41
GASB 84 adjustment- Note 10			74,356.78	74,356.78
Fund balance- beginning as restated	1,265,181.47	1,131,352.20	262,490.52	2,659,024.19
Fund balance- ending	1,338,267.72	940,012.99	273,683.71	2,551,964.42

The accompanying notes are an integral part of these financial statements.



GRIGGS COUNTY CENTRAL SCHOOL  
 RECONCILIATION OF GOVERNMENTAL STATEMENT OF REVENUES, EXPENDITURES AND  
 CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES  
 YEAR ENDED JUNE 30, 2020

Net Change in Fund Balances- Total Governmental Funds (107,059.77)

The change in net position reported for governmental activities in the statement of activities is different because:

Governmental funds report capital outlay as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current year.

Current year capital outlay	497,656.15	
Current year depreciation expense	150,175.20	347,480.95

Repayment of long-term debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.

Bonds payable	178,986.21
Q-Zab Note	6,923.08
Notes payable	20,679.78
Notes payable issued	(64,873.00)

Change in Net Position of Governmental Activities 382,137.25

The accompanying notes are an integral part of these financial statements.

GRIGGS COUNTY CENTRAL PUBLIC SCHOOL DISTRICT  
COOPERSTOWN, NORTH DAKOTA

NOTES TO THE FINANCIAL STATEMENTS

JUNE 30, 2021 AND 2020

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the GRIGGS COUNTY CENTRAL Public School District (District) have been prepared on a modified cash basis of accounting. The modified cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the District's accounting policies are described below.

A. Reporting Entity

The accompanying financial statements present the activities of the District. The district has considered all potential component units for which the district is financially accountable and other organizations for which the nature and significance of their relationships with the district such that exclusion would cause the district's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. This criteria includes appointing a voting majority of an organization's governing body and (1) the ability of the district to impose its will on that organization or (2) the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on the District.

Based on these criteria, there are no component units to be included within the District as a reporting entity.

B. BASIS OF PRESENTATION, BASIS OF ACCOUNTING

Government-wide statements: The statement of net assets and the statement of activities display information about the primary government, the District. These statements include the financial activities of the overall government, except for fiduciary activities. Eliminations have been made to minimize the double-counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

GRIGGS COUNTY CENTRAL PUBLIC SCHOOL DISTRICT  
Notes to Financial Statements- Continued

The statement of activities presents a comparison between direct expenses and program revenues for each function of the District's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) fees and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fund Financial Statements: The fund financial statements provide information about the district's funds including its fiduciary funds. Separate statements for each fund category - governmental and fiduciary - are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

The District reports the following major governmental funds:

General fund- This fund is the general operating fund of the District. It accounts for all financial resources except those required to be accounted for in another fund.

Building fund. This fund is used to account for the financial resources related to the capital outlays made by the District.

Special Revenue funds- These funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects.

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

Measurement focus is a term used to describe "how" transactions are recorded within the various financial statements. Basis of accounting refers to "when" transactions are recorded regardless of the measurement focus applied.

**Measurement Focus**

The government-wide statements are prepared using the economic resources measurement focus, within the limitations of the modified cash basis of accounting. All assets and liabilities associated with the operation of the District are included in the statement of net position.

GRIGGS COUNTY CENTRAL PUBLIC SCHOOL DISTRICT  
Notes to Financial Statements- Continued

In the fund financial statements, the governmental funds are accounted for by using a flow of current financial resources measurement focus or the economic resources measurement focus, as applied to the modified cash basis of accounting. Under this measurement focus, only current assets and current liabilities are generally included on the balance sheet. The statement of revenues, expenditures, and changes in fund balance reports on the sources and uses of current financial resources.

The current financial resources measurement focus differ from the manner which the governmental activities of the government-wide financial statements are prepared. Due to the difference, the Districts's financial statements include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for government funds.

**Basis of Accounting**

The basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements.

In the government-wide statement of net position and statement of activities, activities are presented using the modified cash basis of accounting. This basis recognizes assets, liabilities, net position, revenues, and expenditures/expenses when they result from cash transactions with a provision for depreciation and accrued payroll liabilities in the government-wide statements and accrued payroll liabilities in the fund financial statements. This basis is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

As a result of the use of this modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

If the District utilized the basis of accounting recognized as generally accepted, the fund financial statements for governmental funds would use the modified accrual basis of accounting.

GRIGGS COUNTY CENTRAL PUBLIC SCHOOL DISTRICT  
Notes to Financial Statements- Continued

Under the terms of grant agreements, the District funds certain programs by a combination of specific cost-reimbursement grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the District's policy to first apply cost-reimbursement grant resources to such programs, and then by general revenues.

D. Budgets

Based upon available financial information and requests by the school board, the superintendent and business manager prepares the school district budget. The budget is prepared for the general fund on the modified cash basis of accounting. The budget includes the proposed expenditures and the means of financing them. All annual appropriations lapse at year-end.

District taxes must be levied by the governing board on or before the fifteenth day of August. The taxes levied must be certified to the county auditor by August 25. The governing body of the school district may amend its tax levy and budget for the current fiscal year on or before the tenth day of October of each year, but the certification must be filed with the county auditor by October 10. The current budget, except for property taxes, may be amended during the year for any revenues and appropriations not anticipated at the time the budget was prepared.

E. Cash and Investments

Cash includes amounts in demand deposits and money market accounts.

F. Capital Assets

Capital assets, which include property, plant, and equipment, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements.

Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

GRIGGS COUNTY CENTRAL PUBLIC SCHOOL DISTRICT  
Notes to Financial Statements- Continued

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Property, plant, and equipment of the district is depreciated using the straight line method over the following estimated useful lives:

ASSETS	YEARS
Permanent Buildings	50
Vehicles and equipment	10

G. Long-Term Obligations

In the government-wide financial statements, long term debt and other long term obligations are reported as liabilities in the governmental activities statement of net assets. Bond premiums, discounts and issuance costs are recognized in the current period since the amounts are not material.

In the fund financial statements, governmental fund types recognize bond premiums, discounts and issuance costs in the current period. The face amount of the debt is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs are reported as debt service expenditures.

H. Fund Balance

In the fund financial statements, governmental funds report aggregate amounts for five classifications of fund balances based on the constraints imposed on the use of these resources. The non-spendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form - inventories; or (b) legally or contractually required to be maintained intact.

The spendable portion of the fund balance comprises the remaining four classifications: restricted, committed, assigned, and unassigned.

GRIGGS COUNTY CENTRAL PUBLIC SCHOOL DISTRICT  
Notes to Financial Statements- Continued

**Restricted** - This classification reflects the constraints imposed on resources either (a) externally by creditors, grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

**Committed** - These amounts can only be used for specific purposes pursuant to constraints imposed by formal resolutions or ordinances of the school board-the District's highest level of decision making authority. Those committed amounts cannot be used for any other purpose unless the school board removes the specified use by taking the same type of action imposing the commitment. This classification also includes contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**Assigned** - This classification reflects the amounts constrained by the District's "intent" to be used for specific purposes, but are neither restricted nor committed. The school board and superintendent have the authority to assign amounts to be used for specific purposes. Assigned fund balances include all remaining amounts (except negative balances) that are reported in governmental funds, other than the General Fund, that are not classified as non-spendable and are neither restricted nor committed.

**Unassigned** - This fund balance is the residual classification for the General Fund. It is also used to report negative fund balances in other governmental funds.

When both restricted and unrestricted resources are available for use, the District's preference is to first use restricted resources, then unrestricted resources-committed, assigned, and unassigned-in order as needed. The school board has not set a General Fund minimum fund balance.

I. Interfund Transactions

In the governmental fund statements, transactions that constitute reimbursements to a fund for expenditures initially made from it that are properly applicable to another fund, are recorded as expenditures in the reimbursing fund and as reductions of expenditures in the fund that is reimbursed.

All other interfund transactions, except reimbursements, are reported as transfers. Nonrecurring or nonroutine permanent transfers of equity are reported as residual equity transfers. All other interfund transfers are reported as operating transfers.

GRIGGS COUNTY CENTRAL PUBLIC SCHOOL DISTRICT  
Notes to Financial Statements- Continued

In the government-wide financial statements, interfund transactions have been eliminated.

J. Use of estimates

The preparation of financial statements in conformity with the Other comprehensive basis of accounting (OCBOA) used by the District requires management to make estimates and assumptions that affect certain reported amounts and disclosures; accordingly, actual results could differ from those estimates.

NOTE 2: LEGAL COMPLIANCE - BUDGETS

BUDGET AMENDMENTS

The school board did not amend the District budget for the year.

EXPENDITURES OVER APPROPRIATIONS

The district overspent the general fund budget by \$140,871. No remedial action is required.

NOTE 3 DEPOSITS AND INVESTMENTS

In accordance with North Dakota Statutes, the District maintains deposits at the depository banks designated by the governing board. All depositories are members of the Federal Reserve System.

Deposits must either be deposited with the Bank of North Dakota or in other financial institution situated and doing business within the state. Deposits, other than with the Bank of North Dakota, must be fully insured or bonded. In lieu of a bond, a financial institution may provide a pledge of securities equal to 110% of the deposit not covered by insurance or bonds.

Authorized collateral includes bills, notes, or bonds issued by the United State government, its agencies or instrumentalities, all bonds and notes guaranteed by the United States government, Federal Land Bank bonds, notes, warrants, and certificates of indebtedness, insured certificates of deposit, shares of investment companies registered under the Investment Companies Act of 1940, and all other forms of securities issued by the State of North Dakota, its boards, agencies, instrumentalities, or by any District, District, township, school district, park district, or other political subdivision of the State of North Dakota whether payable from special revenues or supported by the full faith and credit of the issuing body and bonds issued by another state of the United States, or such other securities approved by the banking board.



GRIGGS COUNTY CENTRAL PUBLIC SCHOOL DISTRICT  
Notes to Financial Statements- Continued

At June 30, 2021, the District's carrying amount of deposits was \$2,159,495. Of the bank balances, \$500,000 was covered by Federal Depository Insurance. The remaining balance of \$1,659,495 was collateralized with securities held by the pledging financial institution's agent in the government's name.

Credit Risk

State statutes authorize the District to invest in:(1) Bonds, treasury bills and notes, or other securities that are a direct obligation of, or an obligation insured or guaranteed by, the treasury of the United States, or its agencies, instrumentalities, or organizations created by an act of Congress.(2) Securities sold under agreements to repurchase written by a financial institution in which the underlying securities for the agreement to repurchase are the type listed above.(3) Certificates of Deposit fully insured by the federal deposit insurance corporation or the state.(4) Obligations of the state.

Concentration of Credit Risk

The District does not have a limit on the amount it may invest in any one issuer.

NOTE 4: PROPERTY TAXES

Taxes receivable represents the past five years of uncollected current and delinquent taxes. No allowance has been established for uncollectible taxes receivable.

The county treasurer acts as and agent to collect property taxes levied in the county for all taxing authorities. Any material tax collections are distributed after the end of each month.

Property taxes are levied as of January 1. The property taxes attach as an enforceable lien on property on January 1 and may be paid in two installments. The first installment includes one-half of the real estate taxes and all the special assessments and the second installment is the balance of the real estate taxes. The first installment is due by March 1 and the second installment is due by October 15. A 5% discount on property taxes is allowed if all taxes and special assessments are paid by February 15. After the due dates, the bill becomes delinquent and penalties are assessed. Most property owners choose to pay property taxes and special assessments in a single payment on or before February 15 and receive the discount on the property taxes.

GRIGGS COUNTY CENTRAL PUBLIC SCHOOL DISTRICT  
Notes to Financial Statements- Continued

NOTE 5: CAPITAL ASSETS

The following is a summary of changes in capital assets for the year ended June 30, 2021:

	Balance July 1	Increases	Decreases	Balance June 30
Capital assets				
Construction in progress	371,446	977,411	1,348,857	
Bldgs and Improvements	8,546,474	1,408,844		9,955,318
Vehicles	583,079			583,079
Equipment	80,199	33,000		113,199
Total Cap Assets Being Depreciated	9,581,198	2,419,254	1,348,857	10,651,596
Less accumulated depreciation for:				
Buildings & Improve	6,403,174	142,142		6,545,315
Vehicles	325,650	52,024		377,674
Equipment	50,134	7,295		57,429
Total Accumulated Dep	6,778,957	201,461		6,980,418
Capital Assets, Net	2,802,241			3,671,178

Depreciation Expense was charged to functions/programs of the school district as follows:

Governmental Activities:	
Transportation	52,024
Operations and Maint	115,419
Instruction	34,018
Total Dep Exp-Gov Activities	201,461

The following is a summary of changes in capital assets for the year ended June 30, 2020:

	Balance July 1	Increases	Decreases	Balance June 30
Capital assets				
Construction in progress		371,446		371,446
Bldgs and Improvements	8,546,474			8,546,474
Vehicles	456,869	126,210		583,079
Equipment	80,199			80,199
Total Cap Assets Being Depreciated	9,083,542	497,656		9,581,198
Less accumulated depreciation for:				
Buildings & Improve	6,320,985	82,189		6,403,174
Vehicles	261,658	63,991		325,650
Equipment	46,139	3,995		50,134
Total Accumulated Dep	6,628,782	150,175		6,778,957
Capital Assets, Net	2,454,760			2,802,241

GRIGGS COUNTY CENTRAL PUBLIC SCHOOL DISTRICT  
Notes to Financial Statements- Continued

Depreciation Expense was charged to functions/programs of the school district as follows:

Governmental Activities:	2020
Transportation	63,991
Operations and Maint	82,189
Unallocated	3,995
Total Dep Exp-Gov Activities	150,175

NOTE 6: LONG-TERM DEBT

Changes in Long-Term Liabilities - During the year ended June 30, 2021, the following changes occurred in liabilities reported in long-term debt:

	Payable 2020	Increases	Decreases	Payable 2021	Due Within One Year
Bonds Payable	435,125		185,325	249,800	191,697
QZAB	55,385		13,846	41,539	6,923
Notes payable	44,193		44,193		
Capital lease		400,841		400,841	133,614
TOTAL	534,703	400,841	206,589	692,180	

	Payable 2019	Increases	Decreases	Payable 2020	Due Within One Year
Bonds Payable	634,112		178,986	435,125	185,325
QZAB	62,308		6,923	55,385	6,923
Notes payable		64,873	20,680	44,193	21,610
TOTAL	861,022	64,873	206,589	534,703	

Debt payable at June 30, 2021, is comprised of the following individual issues:

Bonds Payable:

School Building Refunding Bonds of 2003 due in annual installments of 85,000, to 145,000 plus interest at 3.5- 5.0%, through December 2022. 135,000

General Obligation School construction Bond of 2003 due in annual installments of \$59,544 including interest at 2.5% through June 2023 114,800  
Total Long-Term Debt 249,800

GRIGGS COUNTY CENTRAL PUBLIC SCHOOL DISTRICT  
Notes to Financial Statements- Continued

The annual long-term debt service requirements for bonds payable, as of June 30, 2021, are as follows:

Year Ending	Long-Term Debt		
June 30	Principal	Interest	
2022	191,697	7,235	
2023	58,103	1,441	
TOTAL	249,800	8,676	

The District has a Q-Zab loan from the local bank for building repairs. The original loan was for \$90,000. The loan is at 0% due in semi-annual payments of \$6,923 through June 2024.

The District is obligated to the following capital lease agreements at June 30, 2020 are shown below:

2022	133,614
2023	133,614
2024	<u>133,614</u>
	400,842
Less amount representing interest	
Principal balance remaining	<u>400,842</u>

NOTE 7: TRANSFERS

The District transfers the operating funds from the general fund to the building fund. The 2021 and 2020 amount was \$300,000 and \$100,000 respectively.

NOTE 8: PENSION PLANS

North Dakota Teachers Fund for Retirement TFFR

The school district contributes to the North Dakota Teachers Fund for retirement (TFFR), a cost-sharing multiple-employer defined benefit pension plan administered by the State of North Dakota. TFFR provides for retirement, disability and survivor benefits to plan members and beneficiaries. Benefit and contribution provisions are administered in accordance with chapter 15-39.1 of the North Dakota Century Code. TFFR issues a publicly available financial report that includes financial statements and required supplementary information for TFFR. Detailed information about the report may be obtained on the NDPERS website

GRIGGS COUNTY CENTRAL PUBLIC SCHOOL DISTRICT  
Notes to Financial Statements- Continued

Plan members are required to contribute 11.75% of their annual covered salary and the District is required to contribute 12.75% of the teacher's salary. The contributions requirements of plan members and the District are established and may be amended by the State legislature. The District's contributions to TFFR for the fiscal years ended June 30, 2021, 2020 and 2019 were \$406,605, \$415,642, and \$415,896, respectively.

NOTE 9: RISK MANAGEMENT

The District is exposed to various risks of loss relating to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

In 1986 state agencies and political subdivisions of the State of North Dakota joined together to form the North Dakota Insurance Reserve Fund (NDRIF), a public entity risk pool currently operating as a common risk management and insurance program for the state and over 2,000 political subdivisions. The school district pays an annual premium to NDRIF for its general liability and automobile insurance coverage. The coverage by NDRIF is limited to losses of one million dollars per occurrence.

The State Bonding Fund currently provides the District with blanket fidelity bond coverage for its employees. The State Bonding fund does not currently charge any premium for this coverage.

The district has workers compensation with the Workforce, Safety and Insurance and purchases commercial insurance for personal property, building, inland marine, and boiler and machinery.

NOTE 10: RESTATEMENT OF NET POSITION

The District has implemented GASB Statement No. 84. Based on their interpretation of this statement, the District's student activity funds, which were previously reported as a fiduciary fund have been reclassified as a special revenue fund.

Net Position July 1, 2019, as previously reported	4,363,008
Restatement of Net Position for	
Student activity cash	74,357
Net Position July 1, 2019 as restated	4,437,365
Special Revenue Fund Balance July 1, 2019	
as previously reported	188,134
Restatement of fund Balance for Cash	74,357
Fund Balance July 1, 2019, as restated	262,494

GRIGGS COUNTY CENTRAL PUBLIC SCHOOL DISTRICT

REPORTS IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

JUNE 30, 2021 AND 2020

GRIGGS COUNTY CENTRAL PUBLIC SCHOOL DISTRICT  
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# Harold J. Rotunda

## Certified Public Accountant

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REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND  
OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

### Independent Auditor's Report

School Board  
Griggs County Central Public School District  
Cooperstown, North Dakota

I have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of Griggs County Central Public School District as of and for the years ended June 30, 2021 and 2020, and the related notes to the financial statements, which collectively comprise basic financial statements, and have issued my report thereon dated December 30, 2022.

#### **Internal Control Over Financial Reporting**

In planning and performing my audit of the financial statements, I considered Griggs County Central Public School District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing my opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of internal control. Accordingly, I do not express an opinion on the effectiveness of internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

My consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during my audit I did not identify any deficiencies in internal control that I consider to be material weaknesses. However, material weaknesses may exist that have not been identified. I did identify one deficiency in internal control, described in the accompanying schedule of findings that I consider to be a significant deficiency (2021-1 and 2021-2).



### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Griggs County Central Public School District's financial statements are free of material misstatement, I performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of my audit, and accordingly, I do not express such an opinion. The results of my tests disclosed no instances of noncompliance or other matters that is required to be reported under *Government Auditing Standards*.

### **District's Response to Findings**

Griggs County Central Public School District's response to the finding identified in my audit is described in the accompanying schedule of findings. Griggs County Central Public School District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, I express no opinion on it.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of my testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Harold Rotunda, CPA  
December 30, 2022

GRIGGS COUNTY CENTRAL PUBLIC SCHOOL DISTRICT  
 SCHEDULE OF FINDINGS AND RESPONSES  
 FOR THE YEARS ENDED JUNE 30, 2021 AND 2020

Section I - Summary of Auditor's Results

Financial Statements

Type of Report Issued?

Governmental Activities	Unmodified
Major Funds	Unmodified

Internal Control over financial reporting:

Material weaknesses identified?	_____	Yes	<u>  X  </u>	No
Significant deficiencies identified not Considered to be material weaknesses	<u>  X  </u>	Yes	_____	No
Noncompliance material to financial statements Noted?	_____	Yes	<u>  X  </u>	No

Section II- Financial Statement Findings

**2021-001 Segregation of Duties**

**Criteria**

To provide reasonable assurance that segregation of duties takes place while also taking into account the size of the District.

**Condition**

The Business Manager of the District is responsible for all accounting functions involved. The employee handles all income of monies, prepares the receipts documents, prepares the deposits, issues all checks and distributes them, receives the bank statements and does the reconciliations. The employee also records the receipts and disbursements to the journals and maintains the general ledger. Considering the size of the District, it is not feasible to obtain proper segregation of duties and the degree of internal control is severely limited.

**Cause**

The Business Manager is the only employee and due to the District's size, they are unable to hire additional staff.

**Effect**

Lack of segregation of duties leads to a limited degree of internal control.

**Recommendation**

The District should separate the duties when it becomes feasible. As a compensating control, the District should ensure additional oversight by the superintendent an board regarding financial transaction activity.

GRIGGS COUNTY CENTRAL PUBLIC SCHOOL DISTRICT  
SCHEDULE OF FINDINGS AND RESPONSES  
FOR THE YEAR ENDED JUNE 30, 2021 and 2020

**Management's Response**

We concur with the Auditor's recommendation; however considering the size of the District it is not feasible to obtain proper segregation of duties.

**2021-002 Financial Statement Preparation**

**Criteria**

An appropriate system of internal controls requires that a District make a determination that financial statements and the underlying general ledger accounts are properly stated in compliance with the modified cash basis of accounting. This requires the District's personnel to maintain a working knowledge of current modified cash basis of accounting required financial statement disclosures.

**Condition**

The District's auditor prepared the financial statements for the years ended. In addition, adjusting entries were proposed to bring the financial statements into compliance with the modified cash basis of accounting (MCB). An appropriate system of internal controls requires that a District must make a determination that financial statements and the underlying general ledger accounts are properly stated in compliance with MCB. This requires the District's personnel to maintain a working knowledge of current accounting principles in accordance with MCB.

**Cause**

The District elected to not allocate resources to prepare full modified cash basis financial statements.

**Effect**

There is an increased risk of material misstatement to the District's financial statements.

**Recommendation**

I recommend the District consider the additional risk of having the auditors assist in the preparation of the financial statements and note disclosures and consider preparing them in the future. As a compensating control the District should establish an internal control policy to document the annual review of the financial statements and schedules and to review a financial statement disclosure checklist.

**Management's Response**

We concur with the auditor's recommendation and will consider the risks and costs associated with the financial statement preparation