



State Auditor Joshua C. Gallion

# Southwest Multi-County Correctional Center

# Dickinson, North Dakota

Audit Report for the Years Ended December 31, 2020 and 2019 *Client Code: PS45060* 





Office of the State Auditor

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December 31, 2020 and 2019

#### **CORRECTION CENTER OFFICIALS**

#### At December 31, 2020

- Position Vacant Ken Zander Mike Kasian Lynn Brackel Daryl Dukart Michael Sonsalla Golden Valley County Representative (not yet appointed) Hettinger County Representative (not yet appointed)
- President Vice President Secretary/Treasurer Board Member Board Member Board Member Board Member

Board Member

Doris Songer Rachelle Juntunen Connie Monson SWMCCC Operations Admin DWCRC Warden Financial Administrator

#### At December 31, 2019

John Plaggemeyer Ken Zander Mike Kasian Lynn Brackel Daryl Dukart Michael Sonsalla Golden Valley County Representative (not yet appointed)

Doris Songer Rachelle Juntunen Connie Monson President Vice President Secretary/Treasurer Board Member Board Member Board Member Board Member

SWMCCC Operations Admin DWCRC Warden Financial Administrator

#### AUDIT PERSONNEL

Heath Erickson, CPA Michael Scherr Audit Manager Audit In-Charge **STATE AUDITOR** Joshua C. Gallion



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Board of Center Commissioners Southwest Multi-County Correctional Center Dickinson, North Dakota

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of Southwest Multi-County Correctional Center, North Dakota, as of and for the years ended December 31, 2020 and December 31, 2019, and the related notes to the financial statements, which collectively comprise Southwest Multi-County Correctional Center's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the major fund, and the aggregate remaining fund information of Southwest Multi-County Correctional Center, North Dakota, as of December 31, 2020 and December 31, 2019, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the *budgetary comparison information, and notes to the required supplementary information* as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the *management's discussion and analysis* that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 20, 2022 on our consideration of Southwest Multi-County Correctional Center's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Southwest Multi-County Correctional Center's internal control over financial reporting and compliance.

/S/

Joshua C. Gallion State Auditor

Bismarck, North Dakota January 20, 2022

#### SOUTHWEST MULTI-COUNTY CORRECTIONAL CENTER Statement of Net Position

December 31, 2020

	G	Governmental Activities	
ASSETS	•		
Cash and Investments	\$	2,783,916	
Accounts Receivable		751,272	
Note Receivable		100,381	
Capital Assets		E 7E0	
Nondepreciable		5,750	
Depreciable, Net		3,829,933	
Total Assets	\$	7,471,252	
LIABILITIES			
Accounts Payable	\$	128,852	
Sales Tax Payable		57	
State Tax Payable		11,477	
Salaries Payable		245,527	
Retirement Plan Payable		368,787	
Long-Term Liabilities			
Due Within One Year			
Compensated Absences		130,618	
Due After One Year			
Compensated Absences		195,928	
Total Liabilities	\$	1,081,246	
NET POSITION			
Net Investment in Capital Assets	\$	3,835,683	
Unrestricted	*	2,554,323	
Total Net Position	\$	6,390,006	

#### Statement of Activities

For the Year Ended December 31, 2020

Functions/Programs	Program Revenues Charges for Expenses Services		Re C	: (Expense) evenue and hanges in et Position	
<b>Governmental Activities</b>					
Public Safety	<u>\$9, *</u>	165,755	9,007,953	\$	(157,802)
	<b>General R</b> Interest Inc Miscellaned Gain on Sa	ome ous Income		\$	24,511 396,291 11,557
	Total Gene	ral Revenu	es	\$	432,359
	Change in Net Position			\$	274,557
	Net Positio	n - January	/ 1	\$	6,115,449
	Net Positio	n - Decem	ber 31	\$	6,390,006

Balance Sheet – Governmental Funds December 31, 2020

	General	
ASSETS Cash and Investments Accounts Receivable Note Receivable	\$	2,783,916 751,272 100,381
Total Assets	\$	3,635,569
LIABILITIES AND FUND BALANCES Liabilities Accounts Payable Sales Tax Payable State Tax Payable Definition of the Deviable	\$	128,852 57 11,477
Retirement Plan Payable Salaries Payable		368,787 245,527
Total Liabilities	\$	754,700
Fund Balances Unassigned	\$	2,880,869
Total Liabilities and Fund Balances	\$	3,635,569

Total Fund Balances for Governmental Funds	\$ 2,880,869
Total <i>net position</i> reported for government activities in the statement of net position is different because:	
Capital assets used in governmental activities are not financial resources and are not reported in the governmental funds.	3,835,683
Compensated absences are not due and payable in the current period accordingly are not reported as fund liabilities. All liabilities, both current and long term, are reported in the statement of net postion.	 (326,546)
Total Net Position of Governmental Activities	\$ 6,390,006

Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds For the Year Ended December 31, 2020

	General	
REVENUES Charge for Services	\$	9,007,953
Interest Miscellaneous		24,511 396,291
Total Revenues	\$	9,428,755
EXPENDITURES		
Public Safety	\$	9,026,532
Excess (Deficiency) of Revenues Over Expenditures	\$	402,223
<b>Other Financing Sources (Uses)</b> Sale of Capital Assets	\$	11,557
Net Change in Fund Balances	\$	413,780
Fund Balance - January 1	\$	2,467,089
Fund Balance - December 31	\$	2,880,869

## SOUTHWEST MULTI-COUNTY CORRECTIONAL CENTER Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds to the Statement of Activities For the Year Ended December 31, 2020

Net Change in Fund Balances - Total Governmental Funds		\$ 413,780
The change in net position reported for governmental activities in the statement of activities is different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. Current Year Capital Outlay Current Year Depreciation Expense	\$    66,828 (156,445)	(89,617)
In the statement of activities, the gain and loss on sales or disposals of capital assets is recognized. The fund financial statements recognize only the proceeds from these sales.		
Sale of Capital Assets Gain on Sale of Capital Assets	\$ (11,557) 11,557	-
Some expenses reported in the statement of activities do not require the use of current financial resources and are not reported as expenditures in governmental funds.		
Net Change in Compensated Absences		 (49,606)
Change in Net Position of Governmental Activities		\$ 274,557

Statement of Fiduciary Net Position – Fiduciary Funds December 31, 2020

	e-Purpose st Funds	Custodial Funds		
ASSETS				
Cash and cash equivalents	\$ 97,393	\$	117,283	
Other Assets	 1,430		-	
Total Assets	\$ 98,823	\$	117,283	
LIABILITIES				
Funds Held for Inmates	\$ 98,823	\$	117,283	

Statement of Changes in Fiduciary Net Position – Fiduciary Funds December 31, 2020

	Private-Purpose Trust Funds		Custodial Funds	
ADDITIONS				
Commissary Collections	\$	86,725	\$	301,459
Inmate Betterment Revenue		57,631		-
Bonds Revenue		-		652,851
Inmate Collections		158,631		-
Miscellaneous Collections		16,191		-
Total Additions	\$	319,178	\$	954,310
DEDUCTIONS				
Commissary Disbursements	\$	139,428	\$	301,459
Inmate Trust Account Disbursements		159,499		-
Bonds Expense		-		652,851
Inmate Betterment Disbursement		3,375		-
Miscellaneous Disbursements	. <u> </u>	16,876		
Total Deductions	\$	319,178	\$	954,310
Net Increase (Decrease) in Fiduciary Net Position	\$	-	\$	
Net Position - Beginning	\$	-	\$	
Net Position - Ending	\$	-	\$	-

#### SOUTHWEST MULTI-COUNTY CORRECTIONAL CENTER Statement of Net Position

December 31, 2019

	G	Governmental Activities	
ASSETS			
Cash and Investments	\$	2,338,650	
Accounts Receivable		749,645	
Note Receivable		53,234	
Capital Assets			
Nondepreciable		5,750	
Depreciable, Net		3,919,550	
Total Assets	\$	7,066,829	
LIABILITIES			
Accounts Payable	\$	145,672	
Sales Tax Payable		9	
State Tax Payable		11,634	
Salaries Payable		216,825	
Payroll Liabilities Payable		5,186	
Retirement Plan Payable		295,114	
Long-Term Liabilities			
Due Within One Year			
Compensated Absences		110,776	
Due After One Year			
Compensated Absences		166,164	
Total Liabilities	\$	951,380	
NET POSITION			
Net Investment in Capital Assets	\$	3,925,301	
Unrestricted	Ψ	2,190,148	
		2,100,110	
Total Net Position	\$	6,115,449	

#### Statement of Activities

For the Year Ended December 31, 2019

Functions/Programs	E	Expenses	Pro	gram Revenues Charges for Services	Re C	t (Expense) evenue and hanges in et Position
Governmental Activities		•				
Public Safety	\$	9,070,340	\$	8,764,020	\$	(306,320)
	Intere Misce	e <b>ral Revenue</b> est Income ellaneous Incol on Sale of Ass	me		\$	21,890 710,859 4,500
	Total	General Rever	nues	;	\$	737,249
	Chan	ge in Net Posi	tion		\$	430,929
	Net F	osition - Janua	ary ´	1	\$	5,684,520
	Net F	osition - Dece	mbe	er 31	\$	6,115,449

Balance Sheet – Governmental Funds December 31, 2019

		General
ASSETS Cash and Investments Accounts Receivable Note Receivable	\$	2,338,650 749,645 53,234
Total Assets	\$	3,141,529
LIABILITIES AND FUND BALANCES Liabilities	\$	145 670
Accounts Payable Sales Tax Payable State Tax Payable	φ	145,672 9 11,634
Retirement Plan Payable Payroll Liabilities Payable		295,114 5,186
Salaries Payable		216,825
Total Liabilities	\$	674,440
Fund Balances Unassigned	\$	2,467,089
Total Liabilities and Fund Balances	\$	3,141,529

Total Fund Balances for Governmental Funds	\$ 2,467,089
Total <i>net position</i> reported for government activities in the statement of net position is different because:	
Capital assets used in governmental activities are not financial resources and are not reported in the governmental funds.	3,925,300
Compensated absences are not due and payable in the current period accordingly are not reported as fund liabilities. All liabilities, both current and long term, are reported in the statement of net postion.	(276,940)
Total Net Position of Governmental Activities	<u>\$ 6,115,449</u>

Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds For the Year Ended December 31, 2019

	 General
REVENUES Charge for Services Interest Miscellaneous	\$ 8,764,020 21,890 710,859
Total Revenues	\$ 9,496,769
<b>EXPENDITURES</b> Current: Public Safety	\$ 8,940,134
Excess (Deficiency) of Revenues Over Expenditures	\$ 556,635
Fund Balance - January 1	\$ 1,910,454
Fund Balance - December 31	\$ 2,467,089

## SOUTHWEST MULTI-COUNTY CORRECTIONAL CENTER Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds to the Statement of Activities For the Year Ended December 31, 2019

Net Change in Fund Balances - Total Governmental Funds		\$ 556,635
The change in net position reported for governmental activities in the statement of activities is different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.		
Current Year Capital Outlay Current Year Depreciation Expense	\$ 43,522 (169,133)	(125,611)
In the statement of activities, the gain and loss on sales or disposals of capital assets is recognized. The fund financial statements recognize only the proceeds from these sales.		
Gain on Sale of Capital Assets		4,500
Some expenses reported in the statement of activities do not require the use of current financial resources and are not reported as expenditures in governmental funds.		
Net Change in Compensated Absences		 (4,595)
Change in Net Position of Governmental Activities		\$ 430,929

Statement of Fiduciary Net Position – Fiduciary Funds December 31, 2019

ASSETS	e-Purpose st Funds	Custodial Funds		
Cash and cash equivalents	\$ 63,665	\$	133,335	
Other Assets	 940	Ŧ	-	
Total Assets	 64,605	\$	133,335	
LIABILITIES				
Funds Held for Inmates	\$ 64,605	\$	133,335	

Statement of Changes in Fiduciary Net Position – Fiduciary Funds December 31, 2019

	ite-Purpose ist Funds	Custodial Funds
ADDITIONS		
Commissary Collections	\$ 75,546	\$ 381,244
Inmate Betterment Revenue	32,899	-
Bonds Revenue	-	701,032
Inmate Collections	187,626	-
Miscellaneous Collections	 56,550	
Total Additions	\$ 352,621	\$ 1,082,276
DEDUCTIONS		
Commissary Disbursements	\$ 103,103	\$ 381,244
Inmate Trust Account Disbursements	189,074	-
Bonds Expense	-	701,032
Inmate Betterment Disbursement	4,195	-
Miscellaneous Disbursements	 56,249	
Total Deductions	\$ 352,621	\$ 1,082,276
Net Increase (Decrease) in Fiduciary Net Position	\$ -	\$ 
Net Position - Beginning	\$ _	\$ _
Net Position - Ending	\$ 	\$ 

Notes to the Financial Statements For the Years Ended December 31, 2020 and 2019

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of Southwest Multi-County Correctional Center (hereafter referred to as "Center") have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the government's accounting policies are described below.

#### **Reporting Entity**

The accompanying financial statements present the activities of the Center. The Center has considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationships with the Center are such that exclusion would cause its financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. This criteria includes appointing a voting majority of an organization's governing body and (1) the ability of the Center to impose its will on that organization or (2) the potential for the organization to provide specific financial burdens on the Center.

As required by generally accepted accounting principles, the financial statements of the reporting entity include only the Southwest Multi-County Correctional Center (the primary government), as there are no component units. The Southwest Multi-County Correctional Center is a joint venture of Billings, Bowman, Golden Valley, Dunn, Hettinger, Slope, and Stark Counties. Cities include Belfield, Killdeer, Medora, and Dickinson.

#### **Basis of Presentation**

*Government-wide statements.* The statement of net position and the statement of activities display information about the primary government. These statements include the financial activities of the overall government, except for fiduciary activities. Eliminations have been made to minimize the double-counting of internal activities. Governmental activities generally are financed through charge for services, for housing prisoners, intergovernmental revenue, and miscellaneous revenue.

The statement of activities presents a comparison between direct expenses and program revenues for each function of the Center's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) fees and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, interest, and non-restricted grants and contributions, are presented as general revenues.

*Fund Financial Statements.* The fund financial statements provide information about the Center's funds, including its fiduciary funds. Separate statements for each fund category, *governmental* and *fiduciary*, are presented. The emphasis of fund financial statements is on the major governmental fund.

The Center reports the following major governmental funds:

General Fund - This is the center's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

Additionally, the Correction Center reports the following fiduciary fund type:

Private-Purpose Trust Fund. This fund accounts for assets held by the center in a custodial capacity as an agent on behalf of others. The center's private purpose trust fund is used to account for activity at the jail commissary.

Custodial Funds - These funds account for assets by the County in a custodial capacity as an agent on behalf of others. The custodial funds are used to account for bonds collected on behalf of other agencies. As well as activity at the jail commissary.

#### Measurement Focus, Basis of Accounting, and Financial Statement Presentation

*Government-Wide and Fiduciary Fund Financial Statements.* The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of the timing of the related cash flows. Non-exchange transactions, in which the Correctional Center gives (or receives) value without directly receiving (or giving) equal value in exchange, include grants, entitlements and donations. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Governmental Fund Financial Statements. Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Center considers revenues to be available if they are collected within sixty days of the end of the current period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

All revenues are considered to be susceptible to accrual and so have been recognized as revenues of the current period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the Center.

#### Cash, Cash Equivalents and Investments

Cash and cash equivalents include amounts in demand deposits, money market accounts and highly liquid short-term investments with original maturities of 3 months or less.

#### **Capital Assets**

Capital assets include plant and equipment. Assets are reported in the governmental activities' column in the government-wide financial statements. Capital assets are defined by the Center as assets with an initial, individual cost of \$5,000 or more. Such assets are recorded at cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets is not capitalized.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Land	Indefinite
Buildings & Improvements	25 – 50
Equipment	5 – 20
Infrastructure	40
Vehicles & Office Equipment	3 – 5

#### **Compensated Absences**

Full-time employees are granted vacation benefits from 8 to 16 hours per month depending on tenure with the Center. Upon termination of employment, employees will be paid for vacation benefits that have been accrued to a maximum of 240 hours. Sick leave benefits accrue at the rate of 8 hours per month. Unused sick leave benefits can carry over from year to year with no cap. Upon termination of employment or retirement after 10 years of consecutive employment, sick leave benefits will be compensated at a rate of one hour for every 4 hours of unused sick leave.

#### Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities statement of net position.

In the fund financial statements, the face amount of the debt is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources. Issuance costs are reported as debt service expenditures.

#### Fund Balances

*Fund Balance Spending Policy.* It is the policy of the Center to spend restricted resources first, followed by unrestricted resources. It is also the policy of the Board to spend unrestricted resources of funds in the following order: committed, assigned and then unassigned.

Unassigned Fund Balances. Unassigned fund balances are reported in the general fund.

#### **Net Position**

When both restricted and unrestricted resources are available for use, it is the Center's policy to use restricted resources first, then unrestricted resources as they are needed.

Net investment in capital assets is reported for capital assets less accumulated depreciation, as well as net of any related debt to purchase or finance the capital assets. These assets are not available for future spending.

Unrestricted net position is primarily unrestricted amounts related to the general fund and negative fund balances.

#### NOTE 2: DEPOSITS

#### Custodial Credit Risk

Custodial Credit risk is the risk associated with the failure of a depository institution, such that in the event of a depository financial institution's failure, the Center would not be able to recover the deposits or collateralized securities that in the possession of the outside parties. The Center does not have a formal policy regarding deposits that limits the amount it may invest in any one issuer.

In accordance with North Dakota Statutes, deposits must either be deposited with the Bank of North Dakota or in other financial institution situated and doing business within the state. Deposits, other than with the Bank of North Dakota, must be fully insured or bonded. In lieu of a bond, a financial institution may provide a pledge of securities equal to 110% of the deposits not covered by insurance or bonds.

Authorized collateral includes bills, notes, or bonds issued by the United States government, its agencies or instrumentalities, all bonds and notes guaranteed by the United States government, Federal land bank bonds, bonds, notes, warrants, certificates of indebtedness, insured certificates of deposit, shares of investment companies registered under the Investment Companies Act of 1940, and all other forms of securities issued by the State of North Dakota, its boards, agencies or instrumentalities or by any county, city, township, school district, park district, or other political subdivision of the state of North Dakota. Whether payable from special revenues or supported by the full faith and credit of the issuing body and bonds issued by another state of the United States or such other securities approved by the banking board.

At year ended December 31, 2020, the Center's carrying amount of deposits totaled \$2,998,592, and the bank balances totaled \$3,397,238. Of the bank balances, \$818,969 was covered by Federal Depository Insurance. The remaining bank balances were collateralized with securities held by the pledging financial institution's agent in the government's name.

At year ended December 31, 2019, the Center's carrying amount of deposits totaled \$2,535,650, and the bank balances totaled \$2,950,921. Of the bank balances, \$854,130 was covered by Federal Depository Insurance. The remaining bank balances were collateralized with securities held by the pledging financial institution's agent in the government's name.

#### **NOTE 3: CAPITAL ASSETS**

#### **Primary Government**

The following is a summary of changes in capital assets for the year ended December 31, 2020 and 2019:

	Balance						Balance	
Primary Government - 2020	January 1		Increases		Decreases		December 31	
Capital Assets Not Being Depreciated								
Land	\$	5,750	\$	-	\$	-	\$	5,750
Capital Assets, Being Depreciated								
Building Improvements	\$	2,004,158	\$	12,739	\$	-	\$	2,016,897
Buildings		2,912,916		54,089		-		2,967,005
Vehicles		293,498		-		36,899		256,599
Equipment		540,752		-		-		540,752
Total Capital Assets, Being Depreciated	\$	5,751,324	\$	66,828	\$	36,899	\$	5,781,253
Less Accumulated Depreciation								
Building Improvements	\$	343,671	\$	40,338	\$	-	\$	384,009
Buildings		777,321		59,339		-		836,661
Vehicles		248,255		20,046		36,899		231,403
Equipment		462,526		36,720		-		499,247
Total Accumulated Depreciation	\$	1,831,773	\$	156,443	\$	36,899	\$	1,951,320
Total Capital Assets Being Depreciated, Net	\$	3,919,551	\$	(89,615)	\$	-	\$	3,829,933
Capital Assets - Net	\$	3,925,301	\$	(89,615)	\$	-	\$	3,835,683

		Balance						Balance	
Primary Government - 2019	January 1		Ir	Increases		Decreases		December 31	
Capital Assets Not Being Depreciated									
Land	\$	5,750	\$	-	\$	-	\$	5,750	
Capital Assets, Being Depreciated									
Building Improvements	\$	1,983,131	\$	21,027	\$	-	\$	2,004,158	
Buildings		2,912,916		-		-		2,912,916	
Vehicles		292,270		26,995		25,767		293,498	
Equipment		540,752		-		-		540,752	
Total Capital Assets, Being Depreciated	\$	5,729,069	\$	48,022	\$	25,767	\$	5,751,324	
Less Accumulated Depreciation									
Building Improvements	\$	303,588	\$	40,083			\$	343,671	
Buildings		719,063		58,258				777,321	
Vehicles		244,415		29,608		25,767		248,256	
Equipment		421,342		41,184				462,526	
Total Accumulated Depreciation	\$	1,688,408	\$	169,133	\$	25,767	\$	1,831,774	
Total Capital Assets Being Depreciated, Net	\$	4,040,661	\$	(121,111)	\$	-	\$	3,919,550	
Capital Assets - Net	\$	4,046,411	\$	(121,111)	\$	-	\$	3,925,300	

Depreciation expense was charged to the public safety function.

Primary Government	2020	2019		
General Government	\$ 156,443	\$	169,133	

#### NOTE 4: LONG-TERM LIABILITIES

#### **Primary Government**

During the year ended December 31, 2020 and 2019, the following changes occurred in governmental activities long-term liabilities:

	Balance			Balance	Due Within
Primary Government - 2020	January 1	Increases Decrease		December 31	One Year
Compensated Absences *	\$ 276,940	\$ 49,607	\$-	\$ 326,546	\$ 130,618

	Balance	_			Due Within
Primary Government - 2019	January 1	Increases	Decreases	December 31	One Year
Compensated Absences *	\$ 272,345	\$ 4,595	\$-	\$ 276,940	\$ 110,776

\* The change to compensated absences is the net changes for the year.

#### NOTE 5: RETIREMENT PLAN

The correctional center provides pension benefits for all full-time employees through a defined contribution plan administered by American State Bank and Trust Company. In a defined contribution plan, benefits depend solely on amounts contributed to the plan plus investment earnings. Employees are eligible to participate in the plan after 1 full year of service that must include 1,000 working hours within the first year. The correctional center pays 6% of the employee's salary each month. The employee will contribute a mandatory 2% and the correctional center matches that amount by 4%. Each employee may contribute up to 8% in additional contributions in the voluntary after-tax contribution plan.

The Southwest Multi-County Correctional Center's contributions for the years ended December 31, 2020, 2019 and 2018 were \$377,490, \$354,078, and \$364,077, respectively.

#### NOTE 6: RISK MANAGEMENT

The Center is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

In 1986, state agencies and political subdivisions joined together to form the North Dakota Insurance Reserve Fund (NDIRF), a public entity risk pool currently operating as a common risk management and insurance program for the state and over 2,000 political subdivisions. The Center pays an annual premium to NDIRF for its general liability, automobile, and inland marine insurance coverage. For the Center the coverage by NDIRF is limited to losses of \$2,000,000 per occurrence for general liability, \$2,000,000 for automobile, and \$209,707 for public assets/mobile equipment and portable property.

The Center also participates in the North Dakota Fire and Tornado Fund and the State Bonding Fund. The Center pays an annual premium to the Fire and Tornado Fund to cover property damage to buildings and personal property. Replacement cost coverage is provided by estimating replacement cost in consultation with the Fire and Tornado Fund. The Fire and Tornado Fund is reinsured by a third-party insurance carrier for losses in excess of two million dollars per occurrence during a 12-month period. The State Bonding Fund currently provides the Center with blanket fidelity bond coverage in the amount of \$2,000,000 for its employees. The State Bonding Fund does not currently charge any premium for this coverage.

The Southwest Multi-County Correctional Center has workers compensation with the North Dakota Workforce Safety and Insurance. The Correctional Center provides health insurance for its employees through Blue Cross/Blue Shield of North Dakota and pays up to \$1,596 per month premium for all full-time employees as of December 31, 2020. Part time employees receive a single plan after one year and 1,200 hours of employment.

Settled claims resulting from these risks have not exceeded insurance coverage in any of the past three fiscal years.

#### NOTE 7: JOINT VENTURES

#### Dickinson Law Enforcement Center

Southwest Multi-County Correctional Center entered a joint venture for the maintenance of the Dickinson Law Enforcement Center and Stark County. Southwest Multi-County Correctional Center appoints 3 members and Stark County appoints 4 members to the law enforcement center board. Each participating entity's share of the cost of operations is determined by the relative amount of space occupied by each.

The following information as of and for the year ended December 31, 2020, the most current information available, is as follows:

Total Assets	\$ 229,537
Total Liabilities	33,682
Net Position	\$ 195,855
Total Revenues	\$ 451,931
Total Expenses	355,805
Change in Net Position	\$ 96,126

Complete financial statements may be obtained from Southwest Multi-County Correction Center, 66 Museum Drive, Dickinson, ND 58601.

Budgetary Comparison Schedule – General Fund For the Year Ended December 31, 2020 and 2019

	2020			2019				
	Original Budget	Final Budget	Actual	Variance with Final Budget	Original Budget	Final Budget	Actual	Variance with Final Budget
<b>REVENUES</b> Charge for Services Interest Miscellaneous	\$ 8,569,504 4,000 432,200	\$ 8,569,504 4,000 432,200	\$9,007,953 24,511 396,291		\$ 7,836,013 6,000 317,150	\$ 7,836,013 6,000 317,150	\$8,764,020 21,890 710,859	
Total Revenues	\$ 9,005,704	\$ 9,005,704	\$9,428,755	\$ 423,051	\$ 8,159,163	\$ 8,159,163	\$9,496,769	\$ 1,337,606
EXPENDITURES Current Public Safety	\$ 9,742,951	\$ 9,742,951	\$9,026,532	\$ 716,419	\$ 9,347,305	\$ 9,347,305	\$8,940,134	\$ 407,171
Total Expenditures	\$ 9,742,951	\$ 9,742,951	\$9,026,532	\$ 716,419	\$ 9,347,305	\$ 9,347,305	\$8,940,134	\$ 407,171
Excess (Deficiency) of Revenues Over Expenditures	\$ (737,247)	\$ (737,247)	\$ 402,223	\$ 1,139,470	\$ (1,188,142	) \$(1,188,142)	\$ 556,635	\$ 1,744,777
Other Financing Sources (Uses): Gain on Sale of Asset	\$ -	\$-	\$ 11,557	\$ 11,557	\$	\$-	\$ -	\$ -
Net Change in Fund Balances	\$ 9,742,951	\$ 9,742,951	\$ 413,780	\$ 1,151,027	\$ 9,117,854	\$ 9,117,854	\$ (273,878)	\$ 368,677
Fund Balance - January 1	\$ 652,628	\$ 652,628	\$2,467,089	\$ 1,814,461	\$ 1,840,770	\$ 1,840,770	\$1,910,454	\$ 69,684
Fund Balance - December 31	\$ (84,619)	\$ (84,619)	\$2,880,869	\$ 2,965,488	\$ 652,628	\$ 652,628	\$2,467,089	\$ 1,814,461

For the Years Ended December 31, 2020 and 2019

#### NOTE 1: STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### **Budgetary Information**

- The correctional center adopts an "appropriated budget" on the modified accrual basis of accounting.
- Each budget is controlled by the correctional center financial administrator at the revenue and expenditure function/object level.
- All appropriations lapse at year-end.

STATE AUDITOR Joshua C. Gallion



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#### REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Independent Auditor's Report

Governing Board Southwest Multi-County Correctional Center Dickinson, North Dakota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of Southwest Multi-County Correctional Center as of and for the years ended December 31, 2020 and 2019, and the related notes to the financial statements, which collectively comprise Southwest Multi-County Correctional Center's basic financial statements, and have issued our report thereon dated January 20, 2022.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Southwest Multi-County Correctional Center's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Southwest Multi-County Correctional Center's internal control. Accordingly, we do not express an opinion on the effectiveness of Southwest Multi-County Correctional Center's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control of deficiencies, in internal control such that there will not be prevented and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify certain deficiencies in internal control, described in the accompanying *schedule of audit findings* as item *2020-001* that we consider to be a significant deficiency.

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Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* - Continued

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Southwest Multi-County Correctional Center's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Southwest Multi-County Correctional Center's Response to Findings

Southwest Multi-County Correctional Center's response to the findings identified in our audit is described in the accompanying *schedule of audit findings*. Southwest Multi-County Correctional Center's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

/S/

Joshua C. Gallion State Auditor

Bismarck, North Dakota January 20, 2022

Summary of Auditor's Results For the Years Ended December 31, 2020 and 2019

#### **Financial Statements**

Type of Report Issued: Governmental Activities Major Funds Aggregate Remaining Fund Information	Unmodified Unmodified Unmodified			
Internal control over financial reporting				
Material weaknesses identified?	Yes X None Noted			
Significant deficiencies identified not considered to be material weaknesses?	X Yes None Noted			
Noncompliance material to financial statements noted?	Yes X None Noted			

Schedule of Audit Findings For the Years Ended December 31, 2020 and 2019

#### 2020-001 FRAUD RISK ASSESSMENT – SIGNIFICANT DEFICIENCY

#### Condition

Southwest Multi-County Correctional Center does not currently prepare a fraud risk assessment of the entire entity.

#### Effect

If Southwest Multi-County Correctional Center does not prepare an adequate fraud risk assessment, there is an increased risk of fraudulent financial reporting, asset misappropriation, and corruption.

#### Cause

Southwest Multi-County Correctional Center has limited amount of staff and decided it was not necessary to implement at this date.

#### Criteria

Fraud risk governance is a key component of entity-wide governance and the internal control environment according to the Committee of Sponsoring Organizations of the Treadway Commission (COSO) framework principles. This entity-wide governance addresses the manner in which the board of directors and management meet their respective obligations to achieve the entities goals in reporting, reliance, and accountability.

#### Prior Recommendation

Yes.

#### Recommendation

We recommend Southwest Multi-County Correctional Center prepare a fraud risk assessment in order to identify areas of concern within entity to appropriately mitigate the risk of fraudulent financial reporting, misappropriation of assets, and corruption.

#### Southwest Multi-County Correctional Center's Response

Agree, The Southwest Multi-County Correctional Center will consider preparing a fraud risk assessment in the future.

**STATE AUDITOR** Joshua C. Gallion



STATE OF NORTH DAKOTA OFFICE OF THE STATE AUDITOR STATE CAPITOL 600 E. Boulevard Ave. Dept. 117 Bismarck, North Dakota, 58505

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#### **GOVERNANCE COMMUNICATION**

Board of Commissioners Southwest Multi-County Correctional Center Dickinson, North Dakota

We have audited the financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of Southwest Multi-County Correctional Center, North Dakota, for the years ended December 31, 2020 and 2019 which collectively comprise Southwest Multi-County Correctional Center's basic financial statements, and have issued our report thereon dated January 20, 2022. Professional standards require that we provide you with the following information related to our audit.

# Our Responsibility Under Auditing Standards Generally Accepted in The United States of America, Government Auditing Standards and by the Uniform Guidance

As stated in our engagement letter dated November 10, 2021, our responsibility, as described by professional standards, is to plan and perform our audit to obtain reasonable, but not absolute, assurance about whether the basic financial statements are free of material misstatement. Because of the concept of reasonable assurance and because we did not perform a detailed examination of all transactions, there is a risk that material errors, or fraud may exist and not be detected by us.

In planning and performing our audit, we considered Southwest Multi-County Correctional Center's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the basic financial statements and not to provide an opinion on internal control over financial reporting.

As part of obtaining reasonable assurance about whether Southwest Multi-County Correctional Center's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit.

#### Significant Accounting Policies/Qualitative Aspects of Accounting Practices

Management is responsible for the selection and use of appropriate accounting policies. In accordance with the terms of our engagement letter, we will advise management about the appropriateness of accounting policies and their application. The significant accounting policies used by Southwest Multi-County Correctional Center are described in Note 1 to the financial statements. Application of existing policies was not changed during the years ended December 31, 2020 or 2019. We noted no transactions entered into by the governmental unit during the year for which there is a lack of authoritative guidance or consensus. There are no significant transactions that have been recognized in the financial statements in a different period than when the transaction occurred.

Accounting estimates are an integral part of the financial statements presented by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimate affecting the financial statements is useful lives of capital assets.

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Governance Communication – Continued

#### **Corrected and Uncorrected Misstatements**

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are trivial, and report them to the appropriate level of management. None of the misstatements detected as a result of audit procedures were material, either individually or in the aggregate, to the financial statements taken as a whole.

#### **Disagreements with Management**

For purposes of this letter, professional standards define a disagreement with management as a matter, whether or not resolved to our satisfaction, concerning a financial accounting, or reporting matter that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

#### **Management Representations**

We have requested certain representations from management that are included in the management representation letter dated January 20, 2022.

#### Management Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the Center's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

#### **Difficulties Encountered in Performing the Audit**

We encountered no significant difficulties in dealing with management in performing and completing our audit.

#### Other Audit Findings or Issues

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the governmental unit's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

This information is intended solely for the use of the Board of Commissioners and management of Southwest Multi-County Correctional Center, and is not intended to be, and should not be, used for any other purpose. We would be happy to meet with you and any member of your staff to discuss any of the items in this letter in more detail if you so desire.

Thank you and the employees of Southwest Multi-County Correctional Center for the courteous and friendly assistance we received during the course of our audit. It is a pleasure for us to be able to serve Southwest Multi-County Correctional Center.

/S/

Joshua C. Gallion State Auditor

Bismarck, North Dakota January 20, 2022



NORTH DAKOTA STATE AUDITOR JOSHUA C. GALLION

NORTH DAKOTA STATE AUDITOR'S OFFICE

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