# CITY OF MINTO MINTO, NORTH DAKOTA

AUDITED FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2020

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# **Brady**Martz

#### INDEPENDENT AUDITOR'S REPORT

Mayor and Aldermen of the City Council Minto, North Dakota

### Report on the Financial Statements

We have audited the accompanying financial statements of the City of Minto, North Dakota, which comprise the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Minto, North Dakota, as of December 31, 2020, and the respective changes in the financial position and where applicable, cash flows, thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### Emphasis of Matter

As discussed in Note 10 to the financial statements, the City's beginning net position was restated. Our opinions are not modified with respect to this matter.

#### Other Matters

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison information, schedule of City contributions to the NDPERS pension plan, schedule of City's share of the net pension liability, schedule of City contributions to the NDPERS OPEB plan and schedule of City's share of the Net OPEB liability, as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

The City of Minto, North Dakota, has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America requires to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements, in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 12, 2023, on our consideration of the City of Minto, North Dakota's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Minto, North Dakota's internal control over financial reporting and compliance.

BRADY, MARTZ & ASSOCIATES, P.C. GRAND FORKS, NORTH DAKOTA

January 12, 2023

Forady Martz

# STATEMENT OF NET POSITION DECEMBER 31, 2020

		vernmental Activities	Business- Type Activities		Total
ASSETS	_			_	
Current assets					
Cash and cash equivalents	\$	534,359	\$ 197,131	\$	731,490
Investments	Ψ	72,562	Ψ 101,101	Ψ	72,562
Receivables:		12,002			72,502
Taxes		8,987			8,987
Special assessments		252,893	_		252,893
•		2,833	8,631		
Accounts (net of uncollectible)		,			11,464
Other governments	_	44,004		_	44,004
Total current assets	_	915,638	205,762		1,121,400
Non current assets					
Special assessments receivable		667,125		_	667,125
Capital assets					
Land		8,500	-		8,500
Property, plant and equipment		506,122	3,331,221		3,837,343
Infrastructure		1,575,401	1,892,393		3,467,794
Less: accumulated depreciation		(968, 284)	(3,540,137)		(4,508,421)
Net capital assets		1,121,739	1,683,477		2,805,216
	_	.,,		_	_,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
TOTAL ASSETS		2,704,502	1,889,239		4,593,741
	_	2,700,002	.,000,200	_	.,000,
DEFERRED OUTFLOWS OF RESOURCES					
Cost sharing defined benefit pension plan - NDPERS		63,896	82,837		146,733
Cost sharing OPEB - NDPERS		897	1,314		2,211
Total Deferred Outflows	_			_	
Total Deferred Outllows	_	64,793	84,151	_	148,944
LIABILITIES					
Current liabilities		45 704	40.040		05.040
Accounts payable		45,701	19,342		65,043
Payroll Liabilities		2,532	2,529		5,061
Interest payable		6,891	-		6,891
Current portion of long-term debt	_	136,594		_	136,594
Total current liabilities	_	191,718	21,871	_	213,589
Long-term liabilities					
Accrued vacation		-	11,646		11,646
Non-current portion of long-term debt		707,477	-		707,477
Net pension liability		100,988	134,492		235,480
Net OPEB liability		2,436	3,658		6,094
Total long-term liabilities		810,901	149,796		960,697
	_				
TOTAL LIABILITIES		1,002,619	171,667		1,174,286
	_				
DEFERRED INFLOWS OF RESOURCES					
Cost sharing defined benefit pension plan-NDPERS		16,472	26,870		43,342
Cost sharing OPEB - NDPERS		293	546		839
Total Deferred Inflows	_			_	-
Total Deferred Inflows	_	16,765	27,416	_	44,181
NET POCITION					
NET POSITION		4 000 000	4 000 477		0.000.445
Net investment in capital assets		1,002,668	1,683,477		2,686,145
Restricted-debt service		1,298,407	-		1,298,407
Restricted-community development		100,958	-		100,958
Restricted-other		24,628	_		24,628
Unrestricted		(676,750)	90,830		(585,920)
TOTAL NET POSITION	\$	1,749,911	\$ 1,774,307	\$	3,524,218

### STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2020

			Program Revenue	s		Expense) Revenue langes in Net Posit	
			Operating	Capital		Primary Governmer	
Functions/Programs	Expenses	Charges for Services	Grants and Contributions	Grants and Contributions	Governmental Activities	Business-Type Activities	Total
Governmental Activities Current							
General government Public safety	\$ 165,838 12,819	-	-	\$ - -	\$ (92,679) (12,819)	-	\$ (92,679) (12,819)
Highways and streets Health and welfare	176,840	14,821	33,640 1,591	-	(128,379) 1,591	-	(128,379) 1,591
Culture and recreation Interest and fees	26,638 28,980	19,508	<u>-</u>		(7,130) (28,980)		(7,130) (28,980)
Total Governmental Activities	411,115	107,488	35,231		(268,396)		(268,396)
Business-Type Activities Water Garbage	356,726 61,465	209,029 70,832	-	-	-	(147,697) 9,367	(147,697) 9,367
Sewer Total Business-Type Activities	133,472 551,663	34,864 314,725				(98,608) (236,938)	(98,608) (236,938)
Total Primary Government	\$ 962,778	\$ 422,213	\$ 35,231	\$ -	(268,396)	(236,938)	(505,334)
		General Receipts Property taxes Sales and othe			95,708 55,237	-	95,708
		Special assess		for enecific progra	46,514	-	46,514
		State Other general i	revenues	ioi specific progra	45,822 11,489	12,359	45,822 23,848
		Gain on equipr Transfers in (o			8,634 (71,904)	71,904	8,634
		Subtotal			191,500	84,263	220,526
		Change in Net P	osition		(76,896)	(152,675)	(284,808)
		Net Position, Jan	nuary 1		1,693,420	1,926,982	3,620,402
		Prior Period Adju	stment (See Note	10)	133,387	<del>-</del>	133,387
		Net Position-Beg	inning-as Restated	t	1,826,807	1,926,982	3,753,789
		Net Position, Dec	cember 31		\$ 1,749,911	\$ 1,774,307	\$ 3,468,981

### CITY OF MINTO, NORTH DAKOTA BALANCE SHEET – GOVERNMENTAL FUNDS DECEMBER 31, 2020

	General	005 Paving provement OT/GA		aste Water provement Fund	Highway istribution	Nonmajor vernmental Funds		Total
ASSETS								
Cash and cash equivalents Investments	\$ 31,318 72,562	\$ 192,740	\$	192,540	\$ -	\$ 117,761	\$	534,359
Receivables:	72,302	-		-	-	-		72,562
Taxes	8,469	_		_	_	518		8,987
Special assessments	-	174,226		745,792	_	-		920,018
Accounts	2,833	-		-	-	-		2,833
Other governments	28,191	-		-	6,524	9,289		44,004
Due from other funds	75,723	 	_		 	 		75,723
Total Assets	\$ 219,096	\$ 366,966	\$	938,332	\$ 6,524	\$ 127,568	\$	1,658,486
LIABILITIES								
Due to other funds	\$ -	\$ -	\$	-	\$ 75,723	\$ -	\$	75,723
Accounts payable	1,876	-		-	41,843	1,982		45,701
Payroll liabilities	1,339			<u> </u>	 1,193	-		2,532
Total liabilities	3,215	 			 118,759	 1,982	_	123,956
DEFERRED INFLOWS OF RESOURCES								
Unavailable property taxes receivable	8,469	-		-	-	518		8,987
Delinquent special assessments	-	37,837		20,573	-	-		58,410
Uncertified special assessments		 136,389	_	725,219	 	 		861,608
Total Deferred Inflows of Resources	8,469	 174,226		745,792	 	 518	_	929,005
FUND BALANCE								
Restricted	-	192,740		192,540	-	125,068		510,348
Unassigned	207,412	 			 (112,235)	 		95,177
Total Fund Balance	207,412	 192,740		192,540	 (112,235)	 125,068		605,525
Total Liabilities, Deferred Inflows of								
Resources and Fund Balance	\$ 219,096	\$ 366,966	\$	938,332	\$ 6,524	\$ 127,568	\$	1,658,486

# RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION DECEMBER 31, 2020

Total fund balance-governmental funds		\$ 605,525
Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in governmental funds.		
Cost of capital assets Accumulated depreciation Net	\$ 2,090,023 (968,284)	1,121,739
Net deferred outflows (inflows) of resources relating to the cost sharing of defined benefit plans in the governmental activities are not financial resources and, therefore, are not reported as deferred outflows (inflows) of resources in the governmental funds.		48,028
Bond discounts are not financial resources and therefore are not reported in governmental funds.  Bond discount  Accumulated amortization  Net	15,375 (14,523)	852
Delinquent property taxes, delinquent special assessments and uncertified special assessments will not be collected soon enough to pay for the current period's expenditures, and therefore are deferred in the funds.  Delinquent property taxes  Special assessments		8,987 920,018
Interest payable reported in the governmental activities are not payable from current resources and therefore are not reported in the governmental funds.		(6,891)
Long-term liabilities are not due and payable in the current period and therefore are not reported as liabilities in the funds. These long-term liabilities consisted of the following:		
Notes payable Capital lease payable Bonds payable Net pension liability Net OPEB liability	(737,425) (42,498) (65,000) (100,988) (2,436)	(948,347)
Total net position-governmental activities		\$ 1,749,911

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2020

	G	eneral		005 Paving provement OT/GA		aste Water provement Fund	Highway stribution	Nonr Govern Fur	mental	Total
Revenues:										
Taxes	\$	91,195	\$	-	\$	-	\$ 33,292	\$	60,084	\$ 184,571
Special assessments		-		147,289		82,566	-		-	229,855
Licenses, permits and fees		87,980		-		-	-		-	87,980
Intergovernmental revenues		47,761		-		-	-		-	47,761
Miscellaneous revenues		29,036		462		537	 505	-	457	30,997
Total revenues		255,972		147,751		83,103	 33,797		60,541	581,164
Expenditures: Current:										
General government		125,771		-		-	18,481		6,121	150,373
Public safety		12,550		-		-			269	12,819
Highways and streets		17,784		-		-	78,183		10,560	106,527
Culture and recreation		26,638		-		-	-		-	26,638
Capital outlay		-		-		-	20,275		-	20,275
Debt service:										
Principal retirement		-		110,000		55,000	28,210		-	193,210
Interest		-		2,590		19,500	2,923		-	25,013
Fiscal charges			_	500	_	3,900	 		<del>-</del>	4,400
Total expenditures		182,743		113,090		78,400	 148,072		16,950	539,255
Excess of Revenues Over										
(Under) Expenditures		73,229	_	34,661		4,703	 (114,275)		43,591	41,909
Other Financing Sources (Uses): Proceeds from debt issuance		-		-		-	15,250			15,250
Operating transfers out		(61,904)			_		 		(10,000)	(71,904)
Total other financing sources (uses)		(61,904)	_	<u>-</u>	_	<u>-</u>	 15,250		(10,000)	(56,654)
Excess of Revenues and Other Sources (Uses) Over (Under) Expenditures and Other Uses		11,325		34,661		4,703	(99,025)		33,591	(14,745)
Fund Balance (Deficit), Beginning of Year		196,087		158,079		187,837	 (13,210)		91,477	620,270
Fund Balance (Deficit), End of Year	\$	207,412	\$	192,740	\$	192,540	\$ (112,235)	\$	125,068	\$605,525

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2020

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balance- total governmental funds		\$ (14,745)
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. In the current period, these amounts are:		
Capital asset purchases capitalized  Depreciation expense  Excess of capital outlay over depreciation expense	\$ 20,275 (70,313)	(50,038)
Gain on disposal of assets		8,634
Governmental funds report discounts on bond issuance as expenditures. However, in the statement of activities, the cost of those assets are allocated over the life of the debt as amortization expense. In the current period, these amounts are:		
Amortization expense		(1,321)
Repayment of long-term debt is reported as an expenditure in governmental funds. However, the repayment reduces long-term liabilities in the Statement of Net Position.		193,210
Loan proceeds provide current financial resources to governmental funds, however issuing debt increases long-term liabilities in the Statement of Net Position.		(15,250)
Some revenues will not be collected for several months after the City's fiscal year end. These revenues are not considered "available" revenues in the governmental funds.		
Net change in unavailable property taxes Net change in special assessments		(334) (183,341)
Changes in pension and OPEB liabilities and related deferrals		(15,465)
Interest on long-term debt in the statement of activities differs from the amount reported in the governmental funds because interest is recorded as an expenditure in the funds when it is due, and thus requires the use of current financial resources. In the statement of activities however, interest expense is recognized as the interest accrues, regardless of when it is due.		1,754
Net change in net position of governmental activities		\$ (76,896)

# CITY OF MINTO, NORTH DAKOTA STATEMENT OF NET POSITION – PROPRIETARY FUNDS DECEMBER 31, 2020

		Water	Garbage	Sewer		Total
ASSETS						
Current assets  Cash and cash equivalents	\$	185,744	\$ 11,387	\$ -	\$	197,131
Investments	Ψ	100,744	Ψ 11,507	Ψ -	Ψ	137,131
Accounts receivable		5,283	1,458	1,890		8,631
Due from other funds		42,414			_	42,414
Total current assets	_	233,441	12,845	1,890	_	248,176
Conital accets						
Capital assets Property, plant and						
equipment	3	3,208,790	-	2,014,824		5,223,614
Less: Accum. depreciation		2,534,160)		(1,005,977)	(	3,540,137)
Net capital assets		674,630		1,008,847		1,683,477
TOTAL ASSETS		908,071	12,845	1,010,737		1,931,653
DEFENDED OUTELOWS OF DESCUIDOES						_
DEFERRED OUTFLOWS OF RESOURCES		66.000		45.044		00.007
Cost sharing defined benefit pension plan - NDPERS Cost sharing OPEB -NDPERS		66,893 1,117	-	15,944 197		82,837 1,314
Total deferred outflows		68,010		16,141	_	84,151
Total deletted outflows		00,010		10,141	_	04,101
LIABILITIES						
Current						
Due to other funds		-	-	42,414		42,414
Accounts payable		18,016	46	1,280		19,342
Payroll liabilities		2,141	- 40	388	_	2,529
Total current liabilities		20,157	46	44,082		64,285
Long-term						
Accrued vacation		9,769	-	1,877		11,646
Net pension liability		108,892	-	25,600		134,492
Net OPEB liability		3,118		540	_	3,658
Total long-term liabilities		121,779		28,017	_	149,796
TOTAL LIABILITIES		141,936	46	72,099		214,081
DEFERRED INFLOWS OF RESOURCES						
Cost sharing defined benefit pension plan-NDPERS		23,572	_	3,298		26,870
Cost sharing OPEB -NDPERS		468	-	78		546
Total deferred inflows		24,040	_	3,376		27,416
NET POSITION						
Not investigate and in agritude and		674.000		4 000 047		4 600 477
Net investment in capital assets Unrestricted		674,630 135,475	- 12,799	1,008,847 (57,444)		1,683,477 90,830
TOTAL NET POSITION	\$	810,105	\$ 12,799	\$ 951,403	<u>¢</u>	1,774,307
TOTAL NET TOOMON	Ψ	010,100	Ψ 12,139	ψ 331,403	Ψ	1,117,301

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2020

	Water	Garbage	Sewer	Total
Operating Revenues:				
Sales - net of discounts	\$ 209,029	\$ 70,832	\$ 34,864	\$ 314,725
Cost of goods sold	(92,855)	(59,897)		(152,752)
Gross profit	116,174	10,935	34,864	161,973
Operating Expenses:				
Salaries	112,563	-	24,111	136,674
Property and liability insurance	1,040	-	206	1,246
Supplies	15,144	810	4,337	20,291
Chemicals	-	-	100	100
Repairs	22,667	758	23,501	46,926
Gas and oil	3,555	-	468	4,023
Travel and training	715	-	-	715
Miscellaneous	1,181	-	-	1,181
Utilities	9,721	-	3,034	12,755
Depreciation	97,285		77,715	175,000
Total operating expenses	263,871	1,568	133,472	398,911
Operating Income (Loss)	(147,697)	9,367	(98,608)	(236,938)
Non-Operating Revenues (Expenses):				
Interest	1,024	234	-	1,258
Miscellaneous	11,101			11,101
Total non-operating revenues (expenses)	12,125	234		12,359
Income (Loss) Before Transfers	(135,572)	9,601	(98,608)	(224,579)
Transfers:				
Transfers in	8,388	_	68,516	76,904
Transfers out	-	(5,000)	-	(5,000)
Net transfers	8,388	(5,000)	68,516	71,904
Net Income (Loss)	(127,184)	4,601	(30,092)	(152,675)
Net Position, Beginning of Year	937,289	8,198	981,495	1,926,982
Net Position, End of Year	\$ 810,105	\$ 12,799	\$ 951,403	\$ 1,774,307

### STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2020

	_	Water	Garbage	_	Sewer	_	Total
CASH FLOWS FROM (TO) OPERATING ACTIVITIES  Cash received from customers  Cash payments to suppliers  Cash paid to employees  Net cash flow from operating activities	\$	211,097 (144,710) (91,833) (25,446)	\$ 70,885 (61,465) - 9,420	\$	33,729 (32,057) (18,587) (16,915)	\$	315,711 (238,232) (110,420) (32,941)
CASH FLOWS FROM (TO) NON-CAPITAL							
FINANCING ACTIVITIES  Miscellaneous revenues (expenses)  Due to/from other funds  Operating transfers in from other funds  Operating transfers out to other funds  Net cash flow from non-capital financing activities	_	11,101 (42,414) 8,388 - (22,925)	(5,000) (5,000)	_	(3,319) 68,516 - 65,197		11,101 (45,733) 76,904 (5,000) 37,272
CASH FLOWS FROM (TO) CAPITAL FINANCING ACTIVITIES					(40,000)		(40,000)
Capital Purchases  Net cash flow from capital financing activities	_	-		_	(48,282) (48,282)	_	(48,282) (48,282)
CASH FLOWS FROM (TO) INVESTING ACTIVITIES Interest income Net cash flow from investing activities	_	1,024 1,024	234 234	_	<u>-</u>	_	1,258 1,258
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS		(47,347)	4,654		-		(42,693)
CASH AND CASH EQUIVALENTS, BEGINNING OF YEAR	_	233,091	6,733			_	239,824
CASH AND CASH EQUIVALENTS, END OF YEAR	<u>\$</u>	185,744	\$ 11,387	\$		\$	197,131
RECONCILIATION OF OPERATING INCOME TO NET CASH FLOWS FROM OPERATING ACTIVITIES Operating income (loss) Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:	\$	(147,697)	\$ 9,367	\$	(98,608)	\$	(236,938)
Depreciation Changes in assets and liabilities		97,285	-		77,715		175,000
(Increase)/Decrease in accounts receivable (Increase)/Decrease in deferred outflows of resources Increase/(Decrease) in accounts payable Increase/(Decrease) in payroll liabilities Increase/(Decrease) in deferred inflows of resources Increase/(Decrease) in net pension liability Increase/(Decrease) in net OPEB liability Increase/(Decrease) in compensated absences		2,068 (40,970) 2,168 1,534 (5,909) 61,227 108 4,740	53 - - - - - -		(1,135) (11,597) (411) 258 (1,673) 17,331 30 1,175		986 (52,567) 1,757 1,792 (7,582) 78,558 138 5,915
Net cash provided (used) by operating activities	\$	(25,446)	\$ 9,420	\$		\$	(32,941)

### STATEMENT OF ASSETS AND LIABILITIES FIDUCIARY FUNDS DECEMBER 31, 2020

	<u>Custodia</u>			
		irport ithority		
ASSETS				
Cash and cash equivalents	\$	643		
Taxes receivable		398		
Due from other governments		762		
TOTAL ASSETS	<u>\$</u>	1,803		
LIABILITIES				
Due to other entities	\$	1,803		
TOTAL LIABILITIES	\$	1,803		

### **CITY OF MINTO, NORTH DAKOTA**STATEMENT OF CHANGES IN NET POSITION FIDUCIARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2020

	<b>Custodial Funds</b>		
ADDITIONS		irport thority	
ADDITIONS Property taxes collected for other entities	\$	3,783	
<b>DEDUCTIONS</b> Property taxes disbursed to other entities		3,783	
CHANGE IN NET POSITION		-	
NET POSITION - BEGINNING			
NET POSITION - ENDING	\$	<u> </u>	

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

### NOTE 1 DESCRIPTION OF THE CITY AND REPORTING ENTITY

The City of Minto is a municipality in which citizens elect the mayor at large and four council members at large.

Reporting Entity - Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of an organization's governing body and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization's resources. Component units may also include organizations that are fiscally dependent on the City. Fiscal dependence can include the City's approval of the budget, issuance of debt, and/or levying of taxes for the organization.

Based on these criteria, there are no component units to be included within the City's reporting entity.

### NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City's financial statements have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP). The Governmental Accounting Standards Board (GASB) is the standard-setting body for establishing governmental accounting and financial reporting principles. The City's significant accounting policies are described below.

### Basis of Presentation

Government-Wide Financial Statements

The Statement of Net Position and Statement of Activities display information about the reporting government taken as a whole. They include all funds of the reporting entity except any fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange receipts. Business-type activities are financed in whole or part by fees charged to external parties for goods or services.

#### **Fund Financial Statements**

In order to aid financial management and to demonstrate legal compliance, the City segregates transactions related to certain functions or activities in separate funds. Fund financial statements of the City are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues, and expenditures. Funds are typically organized into three categories: governmental, proprietary and fiduciary.

# NOTES TO THE FINANCIAL STATEMENTS - CONTINUED FOR THE YEAR ENDED DECEMBER 31, 2020

An emphasis is placed on major funds within the governmental categories. A fund is considered major if it is the primary operating fund of the City or meets the following criteria:

- 1. Total assets, liabilities, revenues or expenditures/expenses of an individual fund are at least 10 percent of the corresponding total for all funds of that type, AND
- 2. Total assets, liabilities, revenues or expenditures/expenses of the individual fund are at least 5 percent of the corresponding total for the total of all governmental and enterprise funds combined.

Major funds for the governmental funds are the General Fund, Debt Service Fund-2005 Paving Improvement, Debt Service Fund-Waste Water Improvement, and the Highway Distribution Fund.

Major proprietary funds include the water fund, sewer fund, and sanitation fund.

### Governmental Funds:

### General Fund

The general fund is the primary operating fund of the City and is always classified as a major fund. It is used to account for all activities except those legally or administratively required to be accounted for in other funds.

### **Debt Service Funds**

Debt Service Funds are used to account for the accumulation of resources for, and the payment of long-term debt, principal and interest.

### Capital Project Funds

Capital Project Funds are used to account for the accumulation of resources for, and the payment of capital outlay.

### Special Revenue Funds

Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than special assessments, expendable trusts, or major capital projects) that are legally restricted to expenditures for specified purposes.

### Proprietary Funds

Proprietary fund types are used to account for business-type activities provided to the general public. These activities are financed primarily by user charges, and the measurement of financial activities focuses on net income measurement similar to the private sector.

### Fiduciary Funds

### **Custodial Funds**

The City collects property taxes that are levied on behalf of the Minto Municipal Airport and submits to the airport board.

NOTES TO THE FINANCIAL STATEMENTS - CONTINUED FOR THE YEAR ENDED DECEMBER 31. 2020

### Measurement Focus and Basis of Accounting

Measurement focus is a term used to describe the recognition of revenues and expenditures within the various financial statements. Basis of accounting refers to "when" transactions are recorded regardless of the measurement focus applied.

#### Measurement Focus:

The government-wide statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the "current financial resources" measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenue to be available if they are collected within 60 days after year end. Expenditures are recorded when the related fund liability is incurred. However, debt service expenditures and claims and judgments (if any), are recorded only when payment is due.

### Basis of Accounting

The basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements.

Government-wide financial statements are prepared on the accrual basis of accounting. Under the accrual basis of accounting, revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

The City's governmental funds use the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when they become measurable and available. Available means collectible within the current period or soon enough thereafter to pay current liabilities. The City considers revenues to be available if they are collected within 60 days of the end of its fiscal year. Expenditures are generally recorded as the related fund liability is incurred.

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, and then unrestricted resources as they are needed.

### **Cash and Equivalents**

The City considers cash equivalents to be temporary investments, which are readily convertible to cash, such as certificates of deposit, commercial paper, and treasury bills of less than three months.

# NOTES TO THE FINANCIAL STATEMENTS - CONTINUED FOR THE YEAR ENDED DECEMBER 31. 2020

#### Investments

Investments consist solely of certificates of deposit.

### Revenues

The City has the following program revenues; fees, fines and charges for services, operating and capital grants or contributions that are specific to a program. All other governmental revenues and general tax levies are classified as general revenues.

Major revenue sources susceptible to accrual include: sales and use taxes, property taxes, special assessments, intergovernmental revenues and investment income.

Operating revenues and expenses in the enterprise funds consist of user fees, sales, charges for services and the related income and expenses associated with providing those sales and services. Non-operating revenues and expenses consist of contributions, grants, rents, interest and other miscellaneous items not associated with the services the fund is providing.

### **Revenues-Exchange and Non-Exchange Transactions:**

Exchange transactions are transactions in which each party gives and receives essentially equal value. Under the accrual basis of accounting, revenue for exchange transactions is recorded when the exchange takes place. Under the modified accrual basis of accounting, revenue for exchange transactions is recorded when the resources are measurable and available.

Non-exchange transactions include transactions in which the City receives value without directly providing value in return. Non-exchange transactions include property taxes, grants, entitlements, and donations.

Under the accrual basis of accounting, property taxes are recorded as revenue in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations are recorded in the fiscal year in which all eligibility requirements have been satisfied. Under the modified accrual basis of accounting, revenue from non-exchange transactions must also be available before it is recorded in the financial records of the City.

Major revenue sources susceptible to accrual include: property taxes, intergovernmental revenues and investment income.

### **Property Taxes and Special Assessments**

Property taxes attach as an enforceable lien on January 1st of the year collectible. A 5% reduction is allowed if paid by February 15th. Penalty and interest are added March 1st unless the first half of the taxes have been paid. Additional penalties are added October 15th if taxes are not paid.

Property taxes are all considered susceptible to accrual and so have been recognized as revenues in the current fiscal period. However, delinquent taxes may not be collected soon enough in the following year to be available for current expenditures, therefore offset by deferred inflows of resources.

# NOTES TO THE FINANCIAL STATEMENTS - CONTINUED FOR THE YEAR ENDED DECEMBER 31, 2020

Special Assessments receivable include the Following components:

*Unremitted* – includes amounts held by the county as a collection agent.

Delinquent – included amount billed to the property owners but not paid as of December 31, 2020.

*Uncertified* – includes assessment installment which will be billed to property owners in future years.

Special assessment principal revenues are recognized as installments become measurable and available. Special Assessment - interest is recognized when due.

### **Unearned Revenues**

Unearned revenue arises when assets are recognized in the financial statements before the revenue recognition criteria have been satisfied. Grants and entitlements received before the eligibility requirements are met are recorded as unearned revenues.

#### **Accounts Receivable**

Accounts receivable are carried at original invoice. Management regularly evaluates customer receivables. Receivables are written off when deemed uncollectible.

#### **Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resource (expense/expenditure) until then. The City has two items reported on the statement of net position as *cost sharing defined benefit pension plan* and *cost sharing defined benefit OPEB plan*, which represent actuarial differences within the NDPERS pension and OPEB plans as well as amounts paid to the plans after the measurement date. See Notes 6 and 7 for more details.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as in inflow of resources (revenue) until that time. The City has two types of items, which arises only under a modified accrual basis of accounting, that qualifies for reporting Accordingly, the items, unavailable property taxes, delinquent special in this category. assessments, and uncertified special assessments are reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from two sources, property taxes and special assessments. These amounts are unavailable and recognized as an inflow of resources in the period that the amounts become available. The City also has two items reported on the statement of net position as cost sharing defined benefit pension plan and cost sharing defined benefit OPEB plan, which represent actuarial differences within the NDPERS pension and OPEB plans. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. See Notes 6 and 7 for more details.

# NOTES TO THE FINANCIAL STATEMENTS - CONTINUED FOR THE YEAR ENDED DECEMBER 31, 2020

### **Capital Assets**

Capital assets, which include property, plant, equipment and infrastructure (i.e. roads, bridges, sidewalks, storm sewers and similar improvements), are reported in the government-wide statements in the applicable governmental or business-type activities column and in the proprietary fund statements. Capital assets that have been purchased or constructed have been valued at historical cost or estimated historical cost. Donated assets are recorded at acquisition value at the time of donation.

Depreciation on exhaustible capital assets is recorded as an allocated expense in the Statement of Activities with accumulated depreciation reflected in the Statement of Net Position. Depreciation is provided over the assets' estimated useful lives using the straight-line method of depreciation. The range of useful lives by type of asset is as follows:

Buildings and Improvements	15 – 50 years
Machinery, Equipment and Vehicles	5 – 25 years
Infrastructure	50 years

Capital assets not being depreciated include land and construction in progress.

### **Capitalized Interest**

The City capitalizes net interest costs and interest earned as part of the cost of constructing various projects when material.

### **Long-Term Debt**

In the government-wide statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental or business-type activities and proprietary fund financial statements.

In the governmental fund financial statements, long-term debt is not recognized as a liability. Instead, proceeds from the issuance of debt and repayment of debt principal are recognized as "Other Financing Sources" and "Expenditures", respectively, in the fund financial statements.

### **Compensated Absences**

Compensated absences are expensed when earned.

# NOTES TO THE FINANCIAL STATEMENTS - CONTINUED FOR THE YEAR ENDED DECEMBER 31, 2020

### **Net Position**

In the government-wide financial statements, equity is classified as "Net Position" and displayed in three components:

- Net Investment in Capital Assets Consists of the remaining undepreciated cost
  of the assets less the outstanding debt associated with the purchase or
  construction of the related asset.
- 2. Restricted Consists of net position with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws and regulations of other governments; or (2) law through constitutional provisions or enabling legislation.
- 3. <u>Unrestricted</u> All other net position that does not meet the definition of "restricted" or "invested in capital assets, net of related debt."

#### **Fund Balances**

The difference between assets and liabilities is "Net Position" on the government wide financial statements and "Fund Balance" on the governmental fund financial statements.

In the governmental fund financial statements, fund balances are classified as nonspendable, restricted, committed, assigned or unassigned.

Nonspendable fund balance represents a portion of fund balance that includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact.

Restricted fund balance represents a portion of fund balance that reflects constraints placed on the use of resources (other than nonspendable items) that are either: (a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

Committed fund balance includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the government's highest level of decision making authority which is the Council through a resolution.

Assigned fund balance represents amounts constrained by the government's intent to be used for specific purposes, but neither restricted nor committed. The assigned amounts are determined by the Council.

Unassigned fund balance represents residual classification for the general fund. This classification represents fund balance not assigned to other funds and not restricted, committed, or assigned to specific purposes within the general fund. The general fund should be the only fund that reports a positive unassigned fund balance amount. In other governmental funds, if expenditures incurred for specific purposes exceeded the amounts restricted, committed, or assigned to those purposes, it would be necessary to report a negative unassigned fund balance.

NOTES TO THE FINANCIAL STATEMENTS - CONTINUED FOR THE YEAR ENDED DECEMBER 31. 2020

The first priority is to utilizing the restricted before unrestricted fund balance when both are available. Committed funds will be considered spent first when an expenditure is incurred for purposes for which amounts in any of those unrestricted fund balance classification could be used like assigned or unassigned.

### **Minimum Fund Balance Policy**

The Council has not formally adopted a fund balance policy for the General Fund.

### **Encumbrances**

Encumbrances, which represent commitments related to unperformed contracts for goods or services, have not been recorded in the financial statements.

#### **Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

### **Significant Group Concentrations of Credit Risk**

As of December 31, 2020, the City's receivables consist of amounts owed from the local area businesses and individuals for utility services. The City does not require collateral or other security.

### **Inter-fund Activity**

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as inter-fund transfers. Inter-fund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for expenditures/expenses to the funds that initially paid for them are not presented on the financial statements. Inter-fund activities within the City's governmental activities and its business-type activities, are eliminated in the statement of activities.

### **Pensions**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions and pension expense, information about the fiduciary net position of the North Dakota Public Employees Retirement System (NDPERS) and additions to/deductions from NDPERS' fiduciary net position have been determined on the same basis as they are reported by NDPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

NOTES TO THE FINANCIAL STATEMENTS - CONTINUED FOR THE YEAR ENDED DECEMBER 31. 2020

### Other Post Employment Benefits (OPEB)

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the North Dakota Public Employees Retirement System (NDPERS) and additions to/deductions from NDPERS' fiduciary net position have been determined on the same basis as they are reported by NDPERS. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### NOTE 3 DEPOSITS AND INVESTMENTS

The City maintains a cash pool of which each fund's portion of the pool is displayed on their respective balance sheet as cash and cash equivalents. In addition, non-pooled investments are separately held and reflected in their respective funds balance sheet as investments. The City's investments consist of certificates of deposit.

In accordance with North Dakota laws, the City maintains deposits at depositories authorized by the city council. The depositories are members of the Federal Reserve System.

State statutes require that market value of collateral pledged to secure deposits not covered by insurance must equal 110% of the deposits. The City's cash and investments are held by the designated depository. At December 31, 2020, the City had adequate FDIC insurance or pledged collateral to cover all deposits.

### **Interest Rate Risk**

The City does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

### **Credit Risk**

State statutes authorize local governments to invest in:

- a) Bonds, treasury bills and notes, or other securities that are a direct obligation of, or an obligation insured or guaranteed by, the treasury of the United States, or its agencies, instrumentalities, or organizations created by an act of Congress.
- b) Securities sold under agreements to repurchase written by a financial institution in which the underlying securities for the agreement to repurchase are of the type listed above.
- c) Certificates of Deposit fully insured by the Federal Deposit Insurance Corporation or the state.
- d) Obligations of the state.

NOTES TO THE FINANCIAL STATEMENTS - CONTINUED FOR THE YEAR ENDED DECEMBER 31, 2020

### **NOTE 4 CAPITAL ASSETS**

Changes in capital assets for the governmental activities for the year ended December 31, 2020 are as follows:

Governmental Activities	Beginning <u>Balance</u>	Increases	<u>Decreases</u>	Ending <u>Balance</u>
Capital Assets, Non-Depreciable: Land Total	\$ 8,500 8,500	\$ - -	\$ <u>-</u>	\$ 8,500 8,500
Capital Assets, Depreciable  Machinery, Equipment and Vehicles Infrastructure  Total	486,944 1,575,401 2,062,345	64,090 - 64,090	(44,912) (44,912)	506,122 1,575,401 2,081,523
Less Accumulated Depreciation for: Machinery and Equipment Infrastructure Total Accumulated Depreciation  Total Capital Assets, Depreciable, Net	342,221 565,481 907,702	29,451 40,862 70,313 (6,223)	(9,731) 	361,941 606,343 968,284 1,113,239
Total Governmental Activities Capital Assets, Net	\$ 1,163,143	\$ (6,223)	\$ (35,181)	\$ 1,121,739

Changes in capital assets for the business-type activities for the year ended December 31, 2020 are as follows:

Business-Type Activities	Beginning <u>Balance</u>	Increases	<u>Decreases</u>	Ending <u>Balance</u>
Capital Assets, Depreciable				
Buildings and Improvements	\$ 3,169,918	\$ -	\$ -	\$ 3,169,918
Machinery, Equipment and Vehicles	113,021	48,282	-	161,303
Infrastructure	1,892,393	-	-	1,892,393
Total	5,175,332	48,282		5,223,614
Less Accumulated Depreciation for:				
Buildings and Improvements	2,403,807	94,160	-	2,497,967
Machinery and Equipment	81,977	71,876	-	153,853
Infrastructure	879,353	8,964		888,317
Total Accumulated Depreciation	3,365,137	175,000		3,540,137
Total Capital Assets, Depreciable, Net	\$ 1,810,195	<u>\$(126,718)</u>	<u>\$</u>	\$ 1,683,477

# NOTES TO THE FINANCIAL STATEMENTS - CONTINUED FOR THE YEAR ENDED DECEMBER 31, 2020

Depreciation expenses charged to the various functions in the Statement of Activities for the year ended December 31, 2020 are as follows:

Governmental Activities Highways and Streets	\$ 70,313
Business-Type Activities Water Sewer	\$ 97,285 77,715
	\$ 175,000

### NOTE 5 CHANGES IN LONG-TERM DEBT

The following is a summary of changes in the governmental activities long-term debt by individual issue for the year ended December 31, 2020:

Issue	Interest Rate	Beginning Balance	Additions	Reductions	Ending Balance	One Year
Bonds Payable \$480,000 Refunding Improvement Bonds, Series 2012	1.0-1.7%	\$ 40,000	\$ -	\$ 40,000	\$ -	\$ -
\$545,000 Refunding Improvement Bonds, Series 2013	1.25-2.25%	135,000	-	70,000	65,000	65,000
Discount on Bonds		(2,173)	-	(1,321)	(852)	-
Notes Payable Clean Water State Revolving Fund Program Sander Truck	2.50% 4.50%	780,000 -	15,250	55,000 2,825	725,000 12,425	55,000 2,901
Capital Lease Street Sweeper Road Grader	3.30% 3.39%	55,738 12,145	<u>-</u>	13,240 12,145	42,498 	13,693
Total Long-Term Debt-Governmental Activities		\$ 1,020,710	\$ 15,250	\$ 191,889	\$ 844,071	\$ 136,594

# NOTES TO THE FINANCIAL STATEMENTS - CONTINUED FOR THE YEAR ENDED DECEMBER 31, 2020

The amount of future payments on the above governmental activities long-term debt for the year ended December 31, 2020 is as follows:

	Refunding Improvement Bond, Series 2013					
	<u>P</u>	rincipal	<u>Ir</u>	nterest		<u>Total</u>
2021	\$	65,000	\$	1,463	\$	66,463
	\$	65,000	\$	1,463	\$	66,463

Clean Water State Revolving Program						
		<u>Principal</u>		Interest		<u>Total</u>
2021	\$	55,000	\$	18,125	\$	73,125
2022		60,000		16,750		76,750
2023		60,000		15,250		75,250
2024		65,000		13,750		78,750
2025		65,000		12,125		77,125
2026-2030		345,000		35,500		380,500
2031		75,000		1,875		76,875
	\$	725,000	\$	113,375	\$	838,375

		Sander Truck				
	<u>P</u>	<u>rincipal</u>		Interest		<u>Total</u>
2021	\$	2,901	\$	529	\$	3,430
2022		3,033		397		3,430
2023		3,171		259		3,430
2024		3,320		110		3,430
	\$	12,425	\$	1,295	\$	13,720

		<u>Equipment Lease</u>					
	<u>P</u>	rincipal		<u>Interest</u>		<u>Total</u>	
2021	\$	13,693	\$	1,453	\$	15,146	
2022		14,161		985		15,146	
2023		14,644		501		15,145	
	\$	42,498	\$	2,939	\$	45,437	

### NOTE 6 NDPERS PENSION PLAN

### North Dakota Public Employees' Retirement System (Main System)

The following brief description of NDPERS is provided for general information purposes only. Participants should refer to NDCC Chapter 54-52 for more complete information.

NDPERS issues a publicly available financial report that includes financial statements and the required supplementary information for NDPERS. That report may be obtained by writing to NDPERS; 400 E. Broadway, Suite 505; PO Box 1214; Bismarck ND 58502-1214.

### NOTES TO THE FINANCIAL STATEMENTS - CONTINUED FOR THE YEAR ENDED DECEMBER 31, 2020

NDPERS is a cost-sharing multiple-employer defined benefit pension plan that covers substantially all employees of the State of North Dakota, its agencies and various participating political subdivisions. NDPERS provides for pension, death and disability benefits. The cost to administer the plan is financed through the contributions and investment earnings of the plan.

Responsibility for administration of the NDPERS defined benefit pension plan is assigned to a Board comprised of nine members. The Board consists of a Chairman, who is appointed by the Governor; one member appointed by the Attorney General; one member appointed by the State Health Officer; three members elected by the active membership of the NDPERS system; and one member elected by the retired public employees. Effective July 1, 2015, the board was expanded to include two members of the legislative assembly appointed by the chairman of the legislative management.

#### **Pension Benefits**

Benefits are set by statute. NDPERS has no provision or policies with respect to automatic and ad hoc post-retirement benefit increases. Members of the Main System are entitled to unreduced monthly pension benefits beginning when the sum of age and years of credited service equal or exceed 90 (Rule of 90), or at normal retirement age (60). The annual pension benefit is equal to 1.75% of their average monthly salary, using the highest 36 months out of the last 180 months of service, for each year of service. The plan permits early retirement at ages 55-64 with three or more years of service.

Members may elect to receive the pension benefits in the form of a single life, joint and survivor, term-certain annuity, or partial lump sum with ongoing annuity. Members may elect to receive the value of their accumulated contributions, plus interest, as a lump sum distribution upon retirement or termination, or they may elect to receive their benefits in the form of an annuity. For each member electing an annuity, total payment will not be less than the members' accumulated contributions plus interest.

### **Death and Disability Benefits**

Death and disability benefits are set by statute. If an active member dies with less than three years of service for the Main System, a death benefit equal to the value of the member's accumulated contributions, plus interest, is paid to the member's beneficiary. If the member has earned more than three years of credited service for the Main System, the surviving spouse will be entitled to a single payment refund, life-time monthly payments in an amount equal to 50% of the member's accrued normal retirement benefit, or monthly payments in an amount equal to the member's accrued 100% Joint and Survivor retirement benefit if the member had reached normal retirement age prior to date of death. If the surviving spouse dies before the member's accumulated pension benefits are paid, the balance will be payable to the surviving spouse's designated beneficiary.

Eligible members who become totally disabled after a minimum of 180 days of service, receive monthly disability benefits equal to 25% of their final average salary with a minimum benefit of \$100. To qualify under this section, the member has to become disabled during the period of eligible employment and apply for benefits within one year of termination. The definition of disabled is set by the NDPERS in the North Dakota Administrative Code.

NOTES TO THE FINANCIAL STATEMENTS - CONTINUED FOR THE YEAR ENDED DECEMBER 31, 2020

### **Refunds of Member Account Balance**

Upon termination, if a member of the Main System is not vested (is not 65 or does not have three years of service), they will receive the accumulated member contributions and vested employer contributions, plus interest, or may elect to receive this amount at a later date. If the member has vested, they have the option of applying for a refund or can remain as a terminated vested participant. If a member terminated and withdrew their accumulated member contribution and is subsequently reemployed, they have the option of repurchasing their previous service.

### **Member and Employer Contributions**

Member and employer contributions paid to NDPERS are set by statute and are established as a percent of covered compensation. Member contribution rates are 7% and employer contribution rates are 7.12% of covered compensation. For members hired on or after January 1, 2020, member contribution rates are 7% and employer contribution rates are 8.26% of covered compensation.

The member's account balance includes the vested employer contributions equal to the member's contributions to an eligible deferred compensation plan. The minimum member contribution is \$25 and the maximum may not exceed the following:

1 to 12 months of service – Greater of one percent of monthly salary or \$25 13 to 24 months of service – Greater of two percent of monthly salary or \$25 25 to 36 months of service – Greater of three percent of monthly salary or \$25 Longer than 36 months of service – Greater of four percent of monthly salary or \$25

### Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2020, the City reported a liability of \$235,480 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the City's share of covered payroll in the Main System pension plan relative to the covered payroll of all participating Main System employers. At June 30, 2020, the City's proportion was 0.007485 percent, a decrease of 0.000003 percent from its proportion measured as of June 30, 2019.

For the year ended December 31, 2020, the City recognized pension expense of \$40,046. The City has elected to pay the employer and employee portion of the retirement contribution. At December 31, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

### NOTES TO THE FINANCIAL STATEMENTS - CONTINUED FOR THE YEAR ENDED DECEMBER 31, 2020

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Differences between expected and actual experience	\$	916	\$	11,932
Changes in assumptions		126,232		20,869
Net difference between projected and actual earnings on pension plan investments		7,600		
Changes in proportion and differences between employer contributions and proportionate share of contributions		9,011		10,541
Employer contributions subsequent to the measurement date		2,974		
	\$	146,733	\$	43,342

\$2,974 reported as deferred outflows of resources related to pensions resulting from Employer contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2021.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	Pe	nsion Expense
Year ending December 31		<u>Amount</u>
2021	\$	28,842
2022		25,473
2023		22,099
2024		24,003
2025		-

### **Actuarial Assumptions**

The total pension liability in the July 1, 2020 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.25%
Salary Increases	3.5% to 17.75%, including inflation
Investment rate of return	7.00%, net of investment expenses
Cost-of-living adjustments	None

For active members, inactive members and healthy retirees, mortality rates were based on the Sex-distinct Pub-2010 table for General Employees, with scaling based on actual experience. Respective corresponding tables were used for healthy retirees, disabled retirees, and active members. Mortality rates are projected from 2010 using the MP-2019 scale.

# NOTES TO THE FINANCIAL STATEMENTS - CONTINUED FOR THE YEAR ENDED DECEMBER 31, 2020

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the Fund's target asset allocation are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic Equity	30.00%	6.30%
International Equity	21.00%	6.85%
Private Equity	7.00%	9.75%
Domestic Fixed Income	23.00%	1.25%
Global Real Assets	19.00%	5.01%

#### **Discount Rate**

For PERS, GASB Statement No. 67 includes a specific requirement for the discount rate that is used for the purpose of the measurement of the Total Pension Liability. This rate considers the ability of the System to meet benefit obligations in the future. To make this determination, employer contributions, employee contributions, benefit payments, expenses and investment returns are projected into the future. The current employer and employee fixed rate contributions are assumed to be made in each future year. The Plan Net Position (assets) in future years can then be determined and compared to its obligation to make benefit payments in those years. In years where assets are not projected to be sufficient to meet benefit payments, which is the case for the PERS plan, the use of a municipal bond rate is required.

The Single Discount Rate (SDR) is equivalent to applying these two rates to the benefits that are projected to be paid during the different time periods. The SDR reflects (1) the long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits) and (2) a tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of this valuation, the expected rate of return on the pension plan investments is 7.00%; the municipal bond rate is 2.45%; and the resulting Single Discount rate is 4.64%.

# Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 4.64 percent, as well as what the Employer's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (3.64 percent) or 1 percentage point higher (5.64 percent) than the current rate:

	1% Decrease in		<b>Current Discount</b>		1% Increase in	
	Discount F	Rate-3.64%	į	Rate 4.64%	Discount	Rate-5.64%
Employer's proportionate share of the						
net pension liability	\$	305,517	\$	235,480	\$	178,172

NOTES TO THE FINANCIAL STATEMENTS - CONTINUED FOR THE YEAR ENDED DECEMBER 31. 2020

### **Pension Plan Fiduciary Net Position**

Detailed information about the pension plan's fiduciary net position is available in the separately issued NDPERS financial report.

### NOTE 7 OTHER POSTEMPLOYMENT BENEFITS

The following brief description of NDPERS is provided for general information purposes only. Participants should refer to NDAC Chapter 71-06 for more complete information.

NDPERS OPEB plan is a cost-sharing multiple-employer defined benefit OPEB plan that covers members receiving retirement benefits from the PERS, the HPRS, and Judges retired under Chapter 27-17 of the North Dakota Century Code a credit toward their monthly health insurance premium under the state health plan based upon the member's years of credited service. Effective July 1, 2015, the credit is also available to apply towards monthly premiums under the state dental, vision and long-term care plan and any other health insurance plan. Effective August 1, 2019, the benefit may be used for any eligible health, prescription drug plan, dental, vision, or long-term care plan premium expense. The Retiree Health Insurance Credit Fund is advance funded on an actuarially determined basis.

Responsibility for administration of the NDPERS defined benefit OPEB plan is assigned to a Board comprised of nine members. The Board consists of a Chairman, who is appointed by the Governor; one member appointed by the Attorney General; one member appointed by the State Health Officer; three members elected by the active membership of the NDPERS system, one member elected by the retired public employees and two members of the legislative assembly appointed by the chairman of the legislative management.

### **OPEB Benefits**

The employer contribution for the PERS, the HPRS and the Defined Contribution Plan is set by statute at 1.14% of covered compensation. Employees participating in the retirement plan as part-time/temporary members are required to contribute 1.14% of their covered compensation to the Retiree Health Insurance Credit Fund. Employees purchasing previous service credit are also required to make an employee contribution to the Fund. The benefit amount applied each year is shown as "prefunded credit applied" on the Statement of Changes in Plan Net Position for the OPEB trust funds.

Retiree health insurance credit benefits and death and disability benefits are set by statute. There are no provisions or policies with respect to automatic and ad hoc post-retirement benefit increases. Employees who are receiving monthly retirement benefits from the PERS, the HPRS, the Defined Contribution Plan, the Chapter 27-17 judges or an employee receiving disability benefits, or the spouse of a deceased annuitant receiving a surviving spouse benefit or if the member selected a joint and survivor option are eligible to receive a credit toward their monthly health insurance premium under the state health plan.

Effective July 1, 2015, the credit is also available to apply towards monthly premiums under the state dental, vision and long-term care plan and any other health insurance plan. Effective August 1, 2019, the benefit may be used for any eligible health, prescription drug plan, dental, vision, or long-term care plan premium expense. The benefits are equal to \$5.00 for each of the employees, or deceased employee's years of credited service not to exceed the premium in effect for selected coverage. The retiree health insurance credit is also available for early retirement with reduced benefits.

# NOTES TO THE FINANCIAL STATEMENTS - CONTINUED FOR THE YEAR ENDED DECEMBER 31. 2020

### OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At December 31, 2020, the City reported a liability of \$6,094 for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of June 30, 2020, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date. The Employer's proportion of the net OPEB liability was based on the Employer's share of covered payroll in the OPEB plan relative to the covered payroll of all participating OPEB employers. At June 30, 2020, the Employer's proportion was 0.007243 percent, a decrease of 0.000000 percent from its proportion measured as of June 30, 2019.

For the year ended December 31, 2020, the City recognized OPEB expense of \$836. At December 31, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred of Reso	_	d Inflows sources
Differences between expected and actual experience	\$	135	\$ 146
Changes in assumptions		817	-
Net difference between projected and actual earnings on pension plan investments		210	
Changes in proportion and differences between employer contributions and proportionate share of contributions		573	693
Employer contributions subsequent to the measurement date		476	-
	\$	2,211	\$ 839

\$476 reported as deferred outflows of resources related to OPEB resulting from Employer contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending December 31, 2021.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEBs will be recognized in OPEB expense as follows:

	Pen	sion Expe	nse
Year ending December 31		<u>Amount</u>	
2021	\$		159
2022			213
2023			203
2024			140
2025			146
Thereafter			35

# NOTES TO THE FINANCIAL STATEMENTS - CONTINUED FOR THE YEAR ENDED DECEMBER 31, 2020

**Actuarial assumptions.** The total OPEB liability in the July 1, 2019 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.25%

Salary increases Not applicable

Investment rate of return 6.50%, net of investment expenses

Cost-of-living adjustments None

For active members, inactive members and healthy retirees, mortality rates were based on the MortalityPub-2010 Healthy Retiree Mortality table (for General Employees), sex-distinct, with rates multiplied by 103% for males and 101% for females. Pub-2010 Disabled Retiree Mortality table (for General Employees), sex-distinct, with rates multiplied by 110% for males and 112% for females. Pub-2010 Employee Mortality table (for General Employees), sex-distinct, with rates multiplied by 92% for both males and females. Mortality rates are projected from 2010 using the MP-2019 scale.

The long-term expected investment rate of return assumption for the RHIC fund was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of RHIC investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Estimates of arithmetic real rates of return, for each major asset class included in the RHIC's target asset allocation as of July 1, 2018 are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Large Cap Domestic Equities	33.00%	6.10%
Small Cap Domestic Equities	6.00%	7.00%
Domestic Fixed Income	40.00%	1.15%
International Equities	21.00%	6.45%

Discount rate. The discount rate used to measure the total OPEB liability was 6.50%. The projection of cash flows used to determine the discount rate assumed plan member and statutory/Board approved employer contributions will be made at rates equal to those based on the July 1, 2019, and July 1, 2018, HPRS actuarial valuation reports. For this purpose, only employer contributions that are intended to fund benefits of current RHIC members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries are not included. Based on those assumptions, the RHIC fiduciary net position was projected to be sufficient to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on RHIC investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

Sensitivity of the Employer's proportionate share of the net OPEB liability to changes in the discount rate. The following presents the net OPEB liability of the Plans as of June 30, 2020, calculated using the discount rate of 6.50%, as well as what the RHIC net OPEB liability

### NOTES TO THE FINANCIAL STATEMENTS - CONTINUED FOR THE YEAR ENDED DECEMBER 31, 2020

would be if it were calculated using a discount rate that is 1-percentage-point lower (5.50 percent) or 1-percentage-point higher (7.50 percent) than the current rate:

	1% Dec	rease in	Curre	nt Discount	1%	Increase in
	Discount R	Rate-5.50%	Ra	te 6.50%	Discou	unt Rate-7.50%
Employer's proportionate share of the						
net OPEB liability	\$	7,991	\$	6,094	\$	4,488

#### NOTE 8 COMMITMENTS AND CONTINGENCIES

#### **Grant Programs**

The City participates in various state and federal grant programs, which are governed by various rules and regulations of the grantor agencies. Costs charged to the respective grant programs are subject to audit and adjustment by the grantor agencies; therefore, to the extent that the City has not complied with the rules and regulations governing the grants, refunds of any money received may be required and the collectability of any related receivable at December 31, 2020, may be impaired. In the opinion of the City, there are no significant contingent liabilities relating to compliance with the rules and regulations governing the respective grants; therefore, no provision has been recorded in the accompanying financial statements for such contingencies.

#### **Risk Management**

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City carries insurance for risks of loss considered necessary, including workers' compensation and employee health and accident insurance. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years. The City's property insurance is through the North Dakota State Fire and Tornado Fund, the liability insurance is provided through the North Dakota Insurance Reserve Fund, employee bond is provided by the North Dakota State Bond Fund, and workers' compensation is provided by the North Dakota Workers' Compensation Bureau. Other risks are covered by private insurance.

#### **NOTE 9 FUND EQUITY**

The following table presents the fund balances as of December 31, 2020.

	<u>(</u>	<u>General</u>	05 Pavement provements <u>OT/GA</u>	 aste Water provements <u>Fund</u>	_[	Highway Distribution	Go	Other overnmental <u>Funds</u>	<u>Total</u>
Fund Balances Restricted									
Cemetary	\$	-	\$ -	\$ -	\$	-	\$	2,405	\$ 2,405
Building		-	-	-		-		16,850	16,850
Emergency		-	-	-		-		4,855	4,855
Community Development		-	-	-		-		100,958	100,958
Debt Service		-	192,740	 192,540					 385,280
Total Restricted		-	 192,740	 192,540		_		125,068	 510,348
Unassigned		207,412	-	-		(112,235)		-	95,177
Total Fund Balance	\$	207,412	\$ 192,740	\$ 192,540	\$	(112,235)	\$	125,068	\$ 605,525

NOTES TO THE FINANCIAL STATEMENTS - CONTINUED FOR THE YEAR ENDED DECEMBER 31. 2020

#### NOTE 10 PRIOR PERIOD ADJUSTMENT

During the year it was discovered that prior year special assessment receivables were understated and beginning net position of governmental activities was increased by \$133,387. Fund balance, however, was not impacted as special assessment receivables are deferred under the modified accrual basis of accounting discussed in Note 2.

#### NOTE 11 INTERFUND RECEIVABLE, PAYABLES AND TRANSFERS

The composition of Interfund balances as of December 31, 2020 is as follows:

<u>Receivable</u>	<u>Payable</u>	<u>Amount</u>
General Fund	Highway Fund	\$75,723
Water Fund	Sewer Fund	42,414

The interfund balances are due to deficit cash balances.

Transfers are approved by the Council and are used to assist in the operation of the fund receiving the transfer. During the year, the City made operating transfers of \$61,904, \$10,000, and \$5,000 out of the general fund, nonmajor governmental funds, and garbage fund, respectively. \$8,388 went into the water fund and \$68,516 into the sewer fund.

#### **NOTE 12 LEGAL COMPLIANCE**

#### **Fund Deficits**

The following funds were in a deficit position at December 31, 2020:

Highway Distribution \$112,235

The City will relieve the deficit with future sales tax, special assessment collections, bond issuances or transfers from other funds.

#### **NOTE 13 NEW PRONOUNCEMENTS**

GASB Statement No. 87, Leases, establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. This Statement requires recognition of certain lease assets and liabilities for leases that were previously classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. This Statement is effective for reporting periods beginning after June 15, 2021. Earlier application is encouraged.

GASB Statement No. 91, Conduit Debt Obligations, provides a single method of reporting conduit debt obligations by issuers and eliminates diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. This Statement clarifies the existing definition of a conduit debt obligation; establishes that a conduit debt obligation is not a liability of the issuer; establishes standards for accounting and financial reporting of additional commitments and voluntary

### NOTES TO THE FINANCIAL STATEMENTS - CONTINUED FOR THE YEAR ENDED DECEMBER 31. 2020

commitments extended by issuers and arrangements associated with conduit debt obligations; and improves required note disclosures. This Statement also addresses arrangements—often characterized as leases—that are associated with conduit debt obligations. The requirements of this Statement are effective for reporting periods beginning after December 15, 2021. Earlier application is encouraged.

GASB Statement No. 92, *Omnibus 2020*, provides additional guidance to improve consistency of authoritative literature by addressing practice issues identified during the application of certain GASB statements. This statement provides accounting and financial reporting requirements for specific issues related to leases, intra-entity transfers of assets, postemployment benefits, government acquisitions, risk financing and insurance-related activity of public entity risk pools, fair value measurements and derivative instruments. The requirements of this Statement are effective for reporting periods beginning after June 15, 2021. Earlier application is encouraged.

GASB Statement No. 93, Replacement of Interbank Offered Rates, provides guidance to address accounting and financial reporting implications that result from the replacement of an interbank offered rate (IBOR), most notable, the London Interbank Offered Rate (LIBOR). As a result of global reference rate reform, LIBOR is expected to cease to exist in its current form at the end of 2021, prompting governments to amend or replace financial instruments for the purpose of replacing LIBOR with other reference rates, by either changing the reference rate or adding or changing fallback provisions related to the reference rate. This statement provides exceptions and clarifications regarding hedging derivative instruments for such transactions that result from the replacement of IBOR. The requirements of this Statement are effective for reporting periods beginning after June 15, 2021. Earlier application is encouraged.

GASB Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*, improves financial reporting by addressing issues related to public-private and public-public partnership arrangements (PPPs) and also provides guidance for accounting and financial reporting for availability payment arrangements (APAs). The statement provides definitions of PPPs and APAs and provides uniform guidance on accounting and financial reporting for transactions that meet those definitions. A PPP is an arrangement in which a government (the transferor) contracts with an operator (a governmental or nongovernmental entity) to provide public services by conveying control of the right to operate or use a nonfinancial asset, such as infrastructure or other capital asset (the underlying PPP asset), for a period of time in an exchange or exchange-like transaction. An APA is an arrangement in which a government compensates an operator for services that may include designing, constructing, financing, maintaining, or operating an underlying nonfinancial asset for a period of time in an exchange or exchange-like transaction. The requirements of this Statement are effective for fiscal years beginning after June 15, 2022, and all reporting periods thereafter. Earlier application is encouraged.

GASB Statement No. 96, Subscription-Based Information Arrangements provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs). A SBITA is defined as a contract that conveys control of the right to use another party's (a SBITA vendor's) information technology (IT) software, alone or in combination with tangible capital assets (the underlying IT assets), as specified in the contract for a period of time in an exchange or exchange-like transaction. Under this Statement, a government generally should recognize a right-to use subscription asset—an intangible asset—and a corresponding subscription liability. The requirements of this Statement will improve financial reporting by establishing a definition for SBITAs and providing uniform guidance for accounting and financial reporting for transactions that meet that definition. The requirements of

### NOTES TO THE FINANCIAL STATEMENTS - CONTINUED FOR THE YEAR ENDED DECEMBER 31. 2020

this Statement are effective for fiscal years beginning after June 15, 2022, and all reporting periods thereafter. Earlier application is encouraged.

GASB Statement No. 97, Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans—an amendment of GASB Statements No. 14 and No. 84, and a supersession of GASB Statement No. 32 provides additional guidance for determining whether a primary government is financially accountable for a potential component unit. This Statement requires that the financial burden criterion in paragraph 7 of Statement No. 84, Fiduciary Activities, be applicable to only defined benefit pension plans and defined benefit OPEB plans that are administered through trusts that meet the criteria in paragraph 3 of Statement No. 67, Financial Reporting for Pension Plans, or paragraph 3 of Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans, respectively. This Statement (1) requires that a Section 457 plan be classified as either a pension plan or an other employee benefit plan depending on whether the plan meets the definition of a pension plan and (2) clarifies that Statement 84, as amended, should be applied to all arrangements organized under IRC Section 457 to determine whether those arrangements should be reported as fiduciary activities. The requirements of this Statement that (1) exempt primary governments that perform the duties that a governing board typically performs from treating the absence of a governing board the same as the appointment of a voting majority of a governing board in determining whether they are financially accountable for defined contribution pension plans, defined contribution OPEB plans, or other employee benefit plans and (2) limit the applicability of the financial burden criterion in paragraph 7 of Statement 84 to defined benefit pension plans and defined benefit OPEB plans that are administered through trusts that meet the criteria in paragraph 3 of Statement 67 or paragraph 3 of Statement 74, respectively, are effective immediately. The requirements of this Statement that are related to the accounting and financial reporting for Section 457 plans are effective for fiscal years beginning after June 15, 2021.

GASB Statement No. 99, *Omnibus 2022,* provides guidance on the following accounting matters:

- Classification and reporting of derivative instruments within the scope of Statement No. 53, Accounting and Financial Reporting for Derivative Instruments, that do not meet the definition of either an investment derivative instrument or a hedging derivative instrument.
- Clarification of provisions in Statement No. 87, Leases, as amended, related to the
  determination of the lease term, classification of a lease as a short-term lease,
  recognition and measurement of a lease liability and a lease asset, and identification of
  lease incentives.
- Clarification of provisions in Statement No. 94, Public-Private and Public-Public Partnerships and Availability Payment Arrangements, related to (a) the determination of the public-private and public-public partnership (PPP) term and (b) recognition and measurement of installment payments and the transfer of the underlying PPP asset.
- Clarification of provisions in Statement No. 96, Subscription-Based Information Technology Arrangements, related to the subscription-based information technology arrangement (SBITA) term, classification of a SBITA as a short-term SBITA, and recognition and measurement of a subscription liability.
- Extension of the period during which the London Interbank Offered Rate (LIBOR) is considered an appropriate benchmark interest rate for the qualitative evaluation of the effectiveness of an interest rate swap that hedges the interest rate risk of taxable debt.

### NOTES TO THE FINANCIAL STATEMENTS - CONTINUED FOR THE YEAR ENDED DECEMBER 31, 2020

- Accounting for the distribution of benefits as part of the Supplemental Nutrition Assistance Program (SNAP).
- Disclosures related to nonmonetary transactions.
- Pledges of future revenues when resources are not received by the pledging government.
- Clarification of provisions in Statement No. 34, Basic Financial Statements— and Management's Discussion and Analysis—for State and Local Governments, as amended, related to the focus of the government-wide financial statement.
- Terminology updates related to certain provisions of Statement No. 63, Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position.
- Terminology used in Statement 53 to refer to resource flows statements.

The requirements of this statement are effective as follows:

- The requirements related to extension of the use of LIBOR, accounting for SNAP distributions, disclosures of nonmonetary transactions, pledges of future revenues by pledging governments, clarification of certain provisions in Statement 34, as amended, and terminology updates related to Statement 53 and Statement 63 are effective upon issuance.
- The requirements related to leases, PPPs, and SBITAs are effective for fiscal years beginning after June 15, 2022, and all reporting periods thereafter.
- The requirements related to financial guarantees and the classification and reporting of derivative instruments within the scope of Statement 53 are effective for fiscal years beginning after June 15, 2023, and all reporting periods thereafter.

GASB Statement No. 100, Accounting Changes and Error Corrections – An Amendment of GASB Statement No. 62, provides guidance on accounting and financial reporting requirements for accounting changes and error corrections. Statement requires that (a) changes in accounting principles and error corrections be reported retroactively by restating prior periods, (b) changes to or within the financial reporting entity be reported by adjusting beginning balances of the current period, and (c) changes in accounting estimates be reported prospectively by recognizing the change in the current period. The requirements of this Statement for changes in accounting principles apply to the implementation of a new pronouncement in absence of specific transition provisions in the new pronouncement. This Statement also requires that the aggregate amount of adjustments to and restatements of beginning net position, fund balance, or fund net position, as applicable, be displayed by reporting unit in the financial statements.

This Statement requires disclosure in notes to financial statements of descriptive information about accounting changes and error corrections, such as their nature. In addition, information about the quantitative effects on beginning balances of each accounting change and error correction should be disclosed by reporting unit in a tabular format to reconcile beginning balances as previously reported to beginning balances as restated. The requirements of this Statement are effective for accounting changes and error corrections made in fiscal years beginning after June 15, 2023, and all reporting periods thereafter. Earlier application is encouraged.

NOTES TO THE FINANCIAL STATEMENTS - CONTINUED FOR THE YEAR ENDED DECEMBER 31. 2020

GASB Statement No. 101, Compensated Absences, provides guidance on the recognition and measurement guidance for compensated absences. This Statement requires that liabilities for compensated absences be recognized for (1) leave that has not been used and (2) leave that has been used but not yet paid in cash or settled through noncash means. A liability should be recognized for leave that has not been used if (a) the leave is attributable to services already rendered, (b) the leave accumulates, and (c) the leave is more likely than not to be used for time off or otherwise paid in cash or settled through noncash means. This Statement also requires that a liability for specific types of compensated absences not be recognized until the leave is used. This Statement also establishes guidance for measuring a liability for leave that has not been used, generally using an employee's pay rate as of the date of the financial statements. A liability for leave that has been used but not yet paid or settled should be measured at the amount of the cash payment or noncash settlement to be made. Certain salary-related payments that are directly and incrementally associated with payments for leave also should be included in the measurement of the liabilities. This Statement amends the existing requirement to disclose the gross increases and decreases in a liability for compensated absences to allow governments to disclose only the net change in the liability (as long as they identify it as a net change). In addition, governments are no longer required to disclose which governmental funds typically have been used to liquidate the liability for compensated absences. The requirements of this Statement are effective for fiscal years beginning after December 15, 2023, and all reporting periods thereafter. Earlier application is encouraged.

Management has not yet determined what effect these statements will have on the entity's financial statements.

#### **NOTE 14 SUBSEQUENT EVENTS**

No significant events have occurred subsequent to the City's year end. Subsequent events have been evaluated through January 12, 2023, which is the date these financial statements were available to be issued.

# BUDGETARY COMPARISON SCHEDULE FOR THE GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2020

	Original Budget	 Final Budget		Actual	ance with al Budget
Revenues:					
Taxes	\$ 88,909	\$ 88,909	\$	91,195	\$ 2,286
Licenses, permits and fees	82,900	82,900		87,980	5,080
Intergovernmental revenues	45,000	45,000		47,761	2,761
Miscellaneous revenues	25,545	25,545		29,036	3,491
Total revenues	 242,354	 242,354	_	255,972	13,618
Expenditures: Current					
General government	43,662	173,854		125,771	(48,083)
Public safety	43,002	11,450		12,550	1,100
Highways and streets	_	25,350		17,784	(7,566)
Culture and recreation	21,046	38,896		26,638	(12,258)
Total expenditures	64,708	249,550		182,743	(66,807)
Excess of Revenues Over					
(Under) Expenditures	 177,646	 (7,196)	_	73,229	 80,425
Other Financing Sources (Uses):					
Operating transfers out	_	(30,000)		(61,904)	(31,904)
Total other financing sources (uses)	-	(30,000)		(61,904)	(31,904)
Change in Fund Balance	177,646	(37,196)		11,325	48,521
Fund Balance, Beginning of Year	196,087	196,087	_	196,087	
Fund Balance, End of Year	\$ 373,733	\$ 158,891	\$	207,412	\$ 48,521

## BUDGETARY COMPARISON SCHEDULE FOR THE HIGHWAY DISTRIBUTION FUND FOR THE YEAR ENDED DECEMBER 31, 2020

	Original Budget			Final Budget		Actual	Variance with Final Budget	
Revenues:								
Taxes	\$	36,000	\$	36,000	\$	33,292	\$	(2,708)
Miscellaneous revenues				-	_	505		505
Total revenues		36,000		36,000	_	33,797		(2,203)
Expenditures:								
Current								
General government		17,025		17,025		18,481		1,456
Highways and streets		-		76,000		78,183		2,183
Capital outlay		-		-		20,275		20,275
Debt service						00.040		00.040
Principal retirement		-		-		28,210		28,210
Interest		-		-		2,923		2,923
Total expenditures		17,025		93,025	_	148,072		55,047
Excess of Revenues Over								
(Under) Expenditures		18,975		(57,025)	(	114,275)		(57,250)
(Orldor) Exportantialos		10,070	_	(01,020)	_	1111,210)		(01,200)
Other Financing Sources (Uses):								
Proceeds from debt issuance		-		-		15,250		15,250
Operating transfers out				(30,000)		<u>-</u>		30,000
Total other financing sources (uses)				(30,000)		15,250		45,250
Change in Fund Balance		18,975		(87,025)		(99,025)		(12,000)
Fund Balance, Beginning of Year		(13,210)		(13,210)		(13,210)		
Fund Balance, End of Year	\$	5,765	\$ (	(100,235)	\$(	(112,235)	\$	(12,000)

NOTES TO THE BUDGETARY COMPARISON SCHEDULES FOR THE YEAR ENDED DECEMBER 31, 2020

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### **Budgetary Information**

The governing body of each municipality, annually on or before September 10, shall make, on suitable blanks prescribed by the state tax commissioner and state auditor, an itemized statement known as the preliminary budget statement showing the amounts of money which, in the opinion of the governing body, will be required for the proper maintenance, expansion, or improvement of the municipality during the year. The annual budget shall be prepared for the general fund, special revenue funds and debt service funds. The budget is prepared on the cash basis, which is not materially different from the modified accrual basis.

The preliminary budget shall set forth specifically:

- 1) Estimated expenditures of the municipality for the current fiscal year.
- 2) Estimated expenditures for the ensuing fiscal year.
- 3) Estimated cash balance standing to the debit or credit of the municipality at the end of the current year.
- 4) Estimate of probable amounts that may be received during the ensuing year from sources other than direct property taxes, and a statement of all the uncollected taxes due to the municipality.

After the preliminary budget has been prepared, the city auditor shall give notice that the preliminary budget is on file in the office of the auditor and that such budget may be examined by anyone requesting to do so. The governing body shall meet for the purpose of adopting the final budget and making the annual tax levy no later than October 7.

After completing the final budget on or before October 7, the governing body shall proceed to make the annual tax levy. Immediately after the completion of the final budget and the adoption of the tax levy by the governing body, the auditor shall send to the county auditor two certified copies of the final budget and levy no later than October 10.

The budget may be amended during the year for any revenues and appropriations not anticipated at the time the budget was prepared, except no amendment changing the taxes levied can be made after October 10, of each year. The budget amounts shown in the financial statements are the final authorized amounts.

The unexpended balance of the cash appropriation becomes a part of the unappropriated balance at year end.

#### **NOTE 2 – STEWARDSHIP AND ACCOUNTABILITY**

Expenditures in excess of appropriations incurred by the highway distribution fund will be relieved through future sales tax, special assessment collections, bond issuances or transfers from other funds.

### SCHEDULE OF CITY CONTRIBUTIONS TO THE NDPERS PENSION PLAN LAST 10 FISCAL YEARS (PROSPECTIVELY)

		Contributions in			
For The	Statutorily	Relation to the		City's	Contributions as a
Year Ended	Required	Statutorily Required	Contribution	Covered	Percentage of Covered
December 31	Contribution	Contributions	Deficiency (Excess)	<u>Payroll</u>	<u>Payroll</u>
2020	\$ 5,931	\$ 5,931	-	\$ 83,300	7.12%
2019	5,849	5,849	-	82,150	7.12%
2018	5,572	5,572	-	78,255	7.12%
2017	5,996	5,996	-	84,213	7.12%
2016	5,845	5,845	-	82,093	7.12%
2015	5,924	5,924	-	83,202	7.12%

The City implemented GASB Statement No. 68 for its fiscal year ended December 31, 2015. Information for prior years is not available.

### SCHEDULE OF CITY'S SHARE OF THE NET PENSION LIABILITY LAST 10 FISCAL YEARS (PROSPECTIVELY)

				Proportionate Share	
				of the Net Pension	
	City's	City's		Liability (Asset) as a	Plan Fiduciary
For The	Proportion of the	Proportionate Share	City's Covered	Percentage of its	Net Position
Year Ended	Net Pension	of the Net Pension	Employee	Covered	as a Percentage of the
<u>June 30</u>	Liability (Asset)	Liability (Asset)	<u>Payroll</u>	<u>Payroll</u>	<b>Total Pension Liability</b>
2020	0.007485%	\$ 235,480	\$ 82,568	285.20%	48.91%
2019	0.007800%	91,422	81,130	112.69%	71.66%
2018	0.006561%	110,724	67,400	164.28%	62.80%
2017	0.008100%	130,194	82,692	157.44%	61.98%
2016	0.008011%	78,075	80,735	96.71%	70.46%
2015	0.008755%	59,533	77,994	76.33%	77.15%

The City implemented GASB Statement No. 68 for its fiscal year ended December 31, 2015. Information for prior years is not available.

The amounts presented for each year were determined as of the measurement date of the collective net pension liability, which is June 30.

### SCHEDULE OF CITY CONTRIBUTIONS TO THE NDPERS OPEB PLAN LAST 10 FISCAL YEARS (PROSPECTIVELY)

			С	ontributions in			
For The	Statutor	ily	R	Relation to the		City's	Contributions as a
Year Ended	Require	ed	Sta	tutorily Required	Contribution	Covered	Percentage of Covered
December 31	Contribut	<u>tion</u>	<u>C</u>	Contributions	Deficiency (Excess)	<u>Payroll</u>	<u>Payroll</u>
2020	\$ 9	50	\$	950	-	\$ 83,300	1.14%
2019	9	37		937	-	82,150	1.14%
2018	8	92		892	_	78.255	1.14%

The City implemented GASB Statement No. 68 for its fiscal year ended December 31, 2018. Information for prior years is not available.

### SCHEDULE OF CITY'S SHARE OF THE NET OPEB LIABILITY LAST 10 FISCAL YEARS (PROSPECTIVELY)

				Proportionate Share	
				of the Net OPEB	
	City's	City's		Liability (Asset) as a	Plan Fiduciary
For The	Proportion of the	Proportionate Share	City's Covered	Percentage of its	Net Position
Year Ended	Net OPEB	of the Net OPEB	Employee	Covered	as a Percentage of the
<u>June 30</u>	Liability (Asset)	Liability (Asset)	<u>Payroll</u>	<u>Payroll</u>	Total OPEB Liability
2020	0.724300%	\$ 6,094	\$ 82,568	7.38%	63.38%
2019	0.007271%	5,841	81,130	7.20%	63.13%
2018	0.006561%	4.851	67.400	7.20%	71.66%

The City implemented GASB Statement No. 68 for its fiscal year ended December 31, 2018. Information for prior years is not available.

The amounts presented for each year were determined as of the measurement date of the collective net pension liability, which is June 30.

NOTE TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2020

#### NOTE 1 CHANGES OF BENEFIT TERMS

#### **NDPERS**

The interest rate earned on member contributions will decrease from 7.00 percent to 6.50 percent effective January 1, 2021 (based on the adopted decrease in the investment return assumption). New Main System members who are hired on or after January 1, 2020 will have a benefit multiplier of 1.75 percent (compared to the current benefit multiplier of 2.00 percent). The fixed employer contribution for new members of the Main System will increase from 7.12 percent to 8.26 percent. For members who terminate after December 31, 2019, final average salary is the higher of the final average salary calculated on December 31, 2019 or the average salary earned in the three highest periods of twelve consecutive months employed during the last 180 months of employment. There have been no other changes in plan provisions since the previous actuarial valuation as of July 1, 2019.

#### OPEB

Beginning January 1, 2020, members first enrolled in the NDPERS Main System and the Defined Contribution Plan on or after that date will not be eligible to participate in RHIC. Therefore, RHIC will become for the most part a closed plan. There have been no other changes in plan provisions since the previous actuarial valuation as of July 1, 2019.

#### NOTE 2 CHANGES OF BENEFIT ASSUMPTIONS

#### **NDPERS**

The Board approved the following changes to the actuarial assumptions beginning with the July 1, 2019 valuation:

- The investment return assumption was lowered from 7.5% to 7.0%
- The assumed rate of price inflation was lowered from 2.5 to 2.25 percent for the July 1, 2020 valuation
- The assumed rate of total payroll growth was updated for the July 1, 2020 valuation
- Mortality table updates were made for the July 1, 2020 valuation

#### **OPEB**

The Board approved the following changes to the actuarial assumptions beginning with the July 1, 2020 valuation:

• The investment return assumption was lowered from 7.25% to 6.50%

All other actuarial assumptions and the actuarial cost method are unchanged from the last actuarial valuation as of July 1, 2019.

### **Brady**Martz

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Mayor and Alderman of the City Council Minto, North Dakota

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Minto, North Dakota as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements and have issued our report thereon dated January 12, 2023.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City of Minto's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Minto's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Minto's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of the internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did find certain deficiencies in internal control, described in the accompanying schedule of findings and responses as 2020-001, 2020-002 and 2020-003 that we consider to be material weaknesses.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Minto's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

#### City of Minto, North Dakota's Response to the Findings

The City of Minto, North Dakota's responses to the findings identified in our audit are described in the accompanying schedule of findings and responses. The City of Minto, North Dakota's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

BRADY, MARTZ & ASSOCIATES, P.C. GRAND FORKS, NORTH DAKOTA

January 12, 2023

Korady Mart

SCHEDULE OF FINDINGS AND RESPONSES FOR THE YEAR ENDED DECEMBER 31, 2020

#### 2020-001

#### Criteria

An appropriate system of internal control requires the City to prepare financial statements in compliance with accounting principles generally accepted in the United States of America.

#### Condition

The entity's personnel prepare periodic financial information for internal use that meets the needs of management and the board. However, the City currently does not prepare financial statements, including accompanying note disclosures, as required by accounting principles generally accepted in the United States of America. The City has elected to have the auditors assist in the preparation of the financial statements and notes.

#### Cause

The City has elected to not allocate resources for the preparation of the financial statements.

#### **Effect**

There is an increased risk of material misstatement to the City's financial statements.

#### Recommendation

We recommend the City consider the additional risk of having the auditors assist in the preparation of the financial statements and note disclosures and consider preparing them in the future. As a compensating control the City should establish an internal control policy to document the annual review of the financial statements and schedules and to review a financial statement disclosure checklist.

#### **Views of Responsible Officials and Planned Corrective Actions**

Due to financial, efficiency and time constraints, it has been determined by the City's management that it is in the best interest of the City to have the financial statements and accompanying note disclosures prepared by the auditing firm at the time of the audit.

SCHEDULE OF FINDINGS AND RESPONSES - CONTINUED FOR THE YEAR ENDED DECEMBER 31, 2020

#### 2020-002: Proposition of Journal Entries

#### Criteria

The City is required to maintain internal controls at a level where underlying support for general ledger accounts can be developed and a determination can be made that the general ledger accounts are properly reflected in accordance with GAAP.

#### Condition

During our audit, adjusting entries to the financial statements were proposed in order to properly reflect the financial statements in accordance with GAAP.

#### Cause

The organization's internal controls have not been designed to address the specific training needs required of its personnel to identify the adjustments necessary to properly reflect the financial statements in accordance with GAAP.

#### **Effect**

The organization's financial statements were materially misstated prior to adjustments detected as a result of audit procedures.

#### Recommendation

Accounting personnel will need to determine the proper balance in each general ledger account prior to the audit.

#### **Views of Responsible Officials and Planned Corrective Actions**

Due to financial, efficiency and time constraints, it has been determined by the City's management that it is in the best interest of the City to have the financial statements and accompanying note disclosures prepared by the auditing firm at the time of the audit, including journal entries necessary to present the financial statements in accordance with GAAP.

SCHEDULE OF FINDINGS AND RESPONSES - CONTINUED FOR THE YEAR ENDED DECEMBER 31, 2020

#### 2020-003

#### Criteria

A proper system of internal control has the proper segregation of duties between authorization, custody, record keeping and reconciliation.

#### Condition

There is not a system in place for accounting duties to be properly segregated between authorization, custody, record keepings and reconciliation.

#### Cause

The City is subject to size and budget constraints limiting the number of personnel within the accounting department.

#### **Effect**

The design of internal control over financial reporting could adversely affect the ability to record, process, summarize and report financial data consistent with the assertions of management in the financial statements.

#### Recommendation

We recommend the City review its internal controls over the accounting functions to determine if additional procedures can be implemented that are cost effective. The council should constantly be aware of this condition. Compensating controls that mitigate the related risks could be (or are) provided through appropriate oversight of the performance of these functions and review of the financial reports by individuals with knowledge of current operations and accounting principles.

#### **Views of Responsible Officials and Planned Corrective Action**

The City Council will continue to review financial information as a compensating control.