AUDITED FINANCIAL STATEMENTS Years Ended December 31, 2019 and 2018

# TABLE OF CONTENTSDecember 31, 2019 and 2018

	Page(s)
Park District Officials Listing	1
INDEPENDENT AUDITOR'S REPORT	2-3
BASIC FINANCIAL STATEMENTS	
Statement of Net Position – Modified Cash Basis	4
Statement of Activities – Modified Cash Basis	5 - 6
Balance Sheet – Governmental Funds – Modified Cash Basis	7 – 8
Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position – Modified Cash Basis	9
Statement of Revenues, Expenditures, and Changes in Fund Balance – Governmental Funds – Modified Cash Basis	10 - 11
Reconciliation of the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balance to the Statement of Activities – Modified Cash Basis	12
Statement of Fiduciary Assets and Liabilities – Agency Funds	13
Notes to Financial Statements	14 – 31
SUPPLEMENTARY INFORMATION	
Budgetary Comparison Schedule – General Fund – Modified Cash Basis	32 - 33
Budgetary Comparison Schedule – Parks and Recreation Fund – Modified Cash Basis	34 - 35
Nonmajor Governmental Funds – Combining Balance Sheet – Modified Cash Basis	36 – 37
Nonmajor Governmental Funds – Combining Schedule of Revenues, Expenditures, and Changes in Fund Balance – Modified Cash Basis	38 - 39
INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH <i>GOVERNMENT</i> <i>AUDITING STANDARDS</i>	40 - 41
Schedule of Findings and Responses	42 - 44

# PARK DISTRICT OFFICIALS LISTING December 31, 2019 and 2018

Wayne Gripentrog	President
Joe Schreiner	Board Commissioner
Deb Tobias	Board Commissioner
Devry Klocke	Board Commissioner
Art Grochow	Board Commissioner
Connie Metcalf	Park Board Clerk
Wayne Beyer	Director of Parks & Recreation
John Dassenko	Park Superintendent



# **INDEPENDENT AUDITOR'S REPORT**

Park Board Wahpeton Park District Wahpeton, North Dakota

#### **Report on the Financial Statements**

We have audited the accompanying modified cash basis financial statements of the governmental activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of the Wahpeton Park District, as of and for the years ended December 31, 2019 and 2018, and the related notes to the financial statements, which collectively comprise Wahpeton Park District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Wahpeton Park District's management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note 1; this includes determining that the modified cash basis of accounting is an acceptable basis for the presentation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### 2

Nadine Julson, LLC

T 701.642.8146

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash basis financial position of the governmental activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of the Wahpeton Park District, as of December 31, 2019 and 2018, and the respective changes in financial position and, where applicable, cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis of Accounting**

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United State of America. Our opinions are not modified with respect to this matter.

#### **Other Matters**

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Wahpeton Park District's basic financial statements. The park district officials listing, budgetary schedules, nonmajor governmental funds combining balance sheet, nonmajor governmental funds combining schedule of revenues, expenditures, and changes in fund balances, and pension schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The budgetary schedules, nonmajor governmental funds combining balance sheet, nonmajor governmental funds combining schedule of revenues, expenditures, and changes in fund balances, and pension schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the budgetary schedules, nonmajor governmental funds combining balance sheet, nonmajor governmental funds combining schedule of revenues, expenditures, and changes in fund balances, and pension schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The park district officials listing has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 13, 2022 on our consideration of Wahpeton Park District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering Wahpeton Park District's internal control over financial reporting and compliance.

Nodine Julian. LLC

Nadine Julson, LLC Wahpeton, ND January 13, 2022

# STATEMENT OF NET POSITION – MODIFIED CASH BASIS December 31, 2019 and 2018

	2	019	2018			
	Primary Government	Wahpeton Park & Recreation Foundation	Primary Government	Wahpeton Parl & Recreation Foundation		
ASSET S						
Current Assets						
Cash and Cash Equivalents	\$ 374,086	\$ -	\$ 314,540	\$ -		
Savings and CD's	195,897	-	204,609	-		
Investments	-	4,910		37,550		
Note Receivable	60,000	-	70,000	-		
Total Current Assets	629,983	4,910	589,149	37,550		
Capital Assets						
Non-depreciable						
Land	118,247	-	115,500	-		
Depreciable, net of accumulated depreciation						
Buildings and Improvements	1,567,998	-	1,574,464	-		
Land Improvements	602,659	-	645,351	-		
Vehicles	17,319	-	-	-		
Equipment	158,036		147,881			
Total Capital Assets	2,464,259		2,483,196			
Total Assets	3,094,242	4,910	3,072,345	37,550		
LIABILITIES						
Current Liabilities						
Current Portion of Long-term Liabilities						
Special Assessments Payable	3,731		3,731	-		
Total Current Liabilities	3,731	-	3,731	-		
Due After One Year						
Special Assessments Payable	2,638	-	2,638	-		
Total Long-term Liabilities	2,638		2,638	-		
Total Liabilities	6,369	-	6,369	-		
NET POSITION						
Net Investment in Capital Assets	2,464,259	-	2,483,196	-		
Restricted	169,418	4,910	126,687	37,55		
Unrestricted	454,196		456,093			
	\$ 3,087,873	\$ 4,910	\$ 3,065,976	\$ 37,55		

See Notes to Financial Statements

# STATEMENT OF ACTIVITIES – MODIFIED CASH BASIS Year Ended December 31, 2019

			Program Revenues				Net (Expense) Revenue and Changes in Net Position			
Functions/Programs Governmental Activities Culture and Recreation	Expenses		Charges for Services		Operating Grants and Contributions		Governmental Activities		Wahpeton Park & Recreation Foundation	
	\$	1,426,286	\$	514,654	\$	21,879	\$	(889,753)	\$	-
	\$	1,426,286	\$	514,654	\$	21,879		(889,753)		-
Component Unit Culture and Recreation	\$	35,683	\$		\$	-		-		(35,683)
	\$	35,683	\$	-	\$	-		-		(35,683)
	General Revenues Taxes Taxes Levied for General Purposes Taxes Levied for Special Purposes Taxes Levied for Capital Improvements Intergovernmental Interest and Investment Earnings Miscellaneous Total General Revenues Change in Net Position						519,827 34,055 84,870 233,650 2,588 36,660 911,650 21,897		- - - - - - - - - - - - - - - - - - -	
	Net	Position, Beginr	ing of Y	lear				3,065,976		37,556
	Net	Position, End of	Year				\$	3,087,873	\$	4,910

See Notes to Financial Statements

# STATEMENT OF ACTIVITIES – MODIFIED CASH BASIS Year Ended December 31, 2018

			Program Revenues				Net (Expense) Revenue and Changes in Net Position			
Functions/Programs	Expenses		Charges for Services		Operating Grants and Contributions		Governmental Activities		Wahpeton Park & Recreation Foundation	
Governmental Activities Culture and Recreation Interest and Other Charges	\$	1,496,577 277	\$	511,323	\$	27,072	\$	(958,182) (277)	\$	-
	\$	1,496,854	\$	511,323	\$	27,072		(958,459)		-
Component Unit Culture and Recreation	\$	_	\$		\$	1,200		-		1,200
	\$	-	\$	-	\$	1,200		-		1,200
	T In In M	eral Revenues axes Taxes Levied fo Taxes Levied fo Taxes Levied fo traxes Levied fo tregovernmenta treest and Inves fiscellaneous Total General F nge in Net Positi	or Specia or Capita Il atment E Revenues	al Purposes al Improvemen arnings	ts			511,461 33,523 83,460 204,155 1,666 29,274 863,539 (94,920)		- - 1,932 - 1,932 3,132
	Net	Position, Beginn	ning of Y	ear				3,160,896		34,424
	Net	Position, End of	Year				\$	3,065,976	\$	37,556

# BALANCE SHEET – GOVERNMENTAL FUNDS – MODIFIED CASH BASIS December 31, 2019

	Parks and General Fund Recreation		Other Governmental Funds	Total Governmental Funds
ASSETS				
Cash and Cash Equivalents	\$ 114,432	\$ 259,654	\$ -	\$ 374,086
Savings and CD's	195,897	-	-	195,897
Note Receivable	60,000	-	-	60,000
Due from Other Funds	104,032		494,999	599,031
Total Assets	474,361	259,654	494,999	1,229,014
LIABILITIES				
Due to Other Funds	-	-	599,031	599,031
Total Liabilities	-	-	599,031	599,031
FUND BALANCE (DEFICIT)				
Restricted	-	-	175,787	175,787
Assigned	-	259,654	-	259,654
Unassigned (Deficit)	474,361		(279,819)	194,542
Total Fund Balance (Deficit)	474,361	259,654	(104,032)	629,983
Total Liabilties and Fund Balance (Deficit)	\$ 474,361	\$ 259,654	\$ 494,999	\$ 1,229,014

# **BALANCE SHEET – GOVERNMENTAL FUNDS – MODIFIED CASH BASIS** December 31, 2018

	Parks and General Fund Recreation		Other Governmental Funds	Total Governmental Funds
ASSETS				
Cash and Cash Equivalents	\$ 63,268	\$ 251,272	\$ -	\$ 314,540
Savings and CD's	204,609	-	-	204,609
Note Receivable	70,000	-	-	70,000
Due from Other Funds	138,266		451,999	590,265
Total Assets	476,143	251,272	451,999	1,179,414
LIABILITIES				
Due to Other Funds		-	590,265	590,265
Total Liabilities	-	-	590,265	590,265
FUND BALANCE (DEFICIT)				
Restricted	-	-	133,056	133,056
Assigned	-	251,272	-	251,272
Unassigned (Deficit)	476,143		(271,322)	204,821
Total Fund Balance (Deficit)	476,143	251,272	(138,266)	589,149
Total Liabilties and Fund Balance (Deficit)	\$ 476,143	\$ 251,272	\$ 451,999	\$ 1,179,414

See Notes to Financial Statements

# **RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET** TO THE STATEMENT OF NET POSITION – MODIFIED CASH BASIS December 31, 2019 and 2018

		\$
Total net position reported for government activities in the statement of net position is different because:		
Capital assets used in governmental activities are not financial resources and are not reported in the governmental funds.		
Cost of Capital Assets Less Accumulated Depreciation Net Capital Assets	5,323,952 (2,859,693)	2,464,259
Long-term liabilities applicable to the District's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditures when due. All liabilities, both current and long-term are reported in the statement of net position. Balances at the end of the year are reported in the statement of net position.		
Special Assessments Payable		 (6,369)
otal Net Position of Governmental Activities December 31, 2019		\$ 3,087,873
Total net position reported for government activities in the statement of		\$ 589,149
		\$ 589,149
Total net position reported for government activities in the statement of net position is different because: Capital assets used in governmental activities are not financial resources	5,188,260 (2,705,064)	\$ 589,149 2,483,196
Total net position reported for government activities in the statement of net position is different because: Capital assets used in governmental activities are not financial resources and are not reported in the governmental funds. Cost of Capital Assets Less Accumulated Depreciation		\$
<ul> <li>net position is different because:</li> <li>Capital assets used in governmental activities are not financial resources and are not reported in the governmental funds.</li> <li>Cost of Capital Assets</li> <li>Less Accumulated Depreciation <ul> <li>Net Capital Assets</li> </ul> </li> </ul> <li>Long-term liabilities applicable to the District's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditures when due. All liabilities, both current and long-term are reported in the statement of net position. Balances at the end of the year are reported in the</li>		\$

#### STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – GOVERNMENTAL FUNDS – MODIFIED CASH BASIS Year Ended December 31, 2019

	Parks and General Fund Recreation		Other Governmental Funds	Total Governmental Funds
REVENUES				
Taxes	\$ 519,827	\$ -	\$ 118,925	\$ 638,752
Donations	3,000	-	18,879	21,879
Charges for Services	99,705	403,483	11,466	514,654
Intergovernmental	193,650	-	40,000	233,650
Interest	2,588	-	-	2,588
Miscellaneous	36,660	_		36,660
Total Revenues	855,430	403,483	189,270	1,448,183
EXPENDITURES				
Current				
Culture and Recreation	857,212	395,101	152,289	1,404,602
Debt Service				
Special Assessments		-	2,747	2,747
Total Expenditures	857,212	395,101	155,036	1,407,349
Excess (Deficiency) of Revenues				-
over Expenditures	(1,782)	8,382	34,234	40,834
FUND BALANCE (DEFICIT), BEGINNING OF YEAR	476,143	251,272	(138,266)	589,149
FUND BALANCE (DEFICIT), END OF YEAR	\$ 474,361	\$ 259,654	\$ (104,032)	\$ 629,983

See Notes to Financial Statements

#### STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – GOVERNMENTAL FUNDS – MODIFIED CASH BASIS Year Ended December 31, 2018

	Gen	neral Fund	Parks and Recreation		Other Governmental Funds		Go	Total vernmental Funds
REVENUES								
Taxes	\$	511,461	\$	-	\$	116,983	\$	628,444
Donations		8,930		-		3,125		12,055
Charges for Services		71,326		428,562		11,435		511,323
Intergovernmental		179,172		-		40,000		219,172
Interest		1,666		-		-		1,666
Miscellaneous		29,274		-		-		29,274
Total Revenues		801,829		428,562		171,543		1,401,934
EXPENDITURES								
Current								
Culture and Recreation		870,754		393,662		163,986		1,428,402
Debt Service								
Interest and Other Charges		-		-		277		277
Special Assessments		-		-		2,638		2,638
Total Expenditures		870,754		393,662		166,901		1,431,317
Excess (Deficiency) of Revenues								-
over Expenditures		(68,925)		34,900		4,642		(29,383)
FUND BALANCE (DEFICIT), BEGINNING OF YEAR		545,068		216,372		(142,908)		618,532
FUND BALANCE (DEFICIT), END OF YEAR	\$	476,143	\$	251,272	\$	(138,266)	\$	589,149

See Notes to Financial Statements

# **RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE TO THE STATEMENT OF ACTIVITIES – MODIFIED CASH BASIS Years Ended December 31, 2019 and 2018**

Change in Fund Balance - Total Governmental Funds December 31, 2019	\$ 40,834
The change in net position reported for governmental activities in the statement of activities is different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the costs of those assets with a cost greater than \$5,000 is allocated over their estimated useful lives and reported as	
depreciation expense. This is the amount by which depreciation exceeded	
capital outlays in the current year.	(18,937)
Change in Net Position of Governmental Activities December 31, 2019	\$ 21,897
Change in Fund Balance - Total Governmental Funds December 31, 2018	\$ (29,383)
The change in net position reported for governmental activities in the statement of activities is different because:	
Governmental funds report capital outlays as expenditures. However, in the	
statement of activities, the costs of those assets with a cost greater than	
\$5,000 is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation exceeded	
capital outlays in the current year.	(68,175)
Repayment of debt principal and other long-term liabilities is an expenditure in the	
governmental fund financial statements, but repayment reduces long-term liabilities in the statement of net position.	2,638
in the statement of net position.	 2,058
Change in Net Position of Governmental Activities December 31, 2018	\$ (94,920)

# STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES – MODIFIED CASH BASIS December 31, 2019 and 2018

	Agency Funds						
		2019		2018			
ASSET S							
Cash and Investments	\$	50,893	\$	58,499			
Total Assets	\$	50,893	\$	58,499			
LIABILITIES							
Due to Groups	\$	50,893	\$	58,499			
Total Liabilities	\$	50,893	\$	58,499			

#### NOTES TO FINANCIAL STATEMENTS Years Ended December 31, 2019 and 2018

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Wahpeton Park District, Wahpeton, North Dakota (the District) operates with its Board of Directors. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles.

#### A. Reporting Entity

The accompanying financial statements present the activities of the Wahpeton Park District. The District has considered all potential component units for which the District is financially accountable and other organizations for which the nature and significance of their relationships with the District such that exclusion would cause the District's financial statements to be misleading or incomplete. GASB has set forth criteria to be considered in determining financial accountability. This criterion includes appointing a voting majority of an organization's governing body and (1) the ability of the Wahpeton Park District to impose its will on that organization or (2) the potential for the organization to provide specific financial benefits to or impose specific financial burdens on Wahpeton Park District.

Based on these criteria, the financial statements of the Wahpeton Park & Recreation Foundation are discretely presented in the accompanying financial statements. The District designates management of the commission and is the benefactor upon dissolution of the Wahpeton Park & Recreation Foundation. The District is not includable as a component unit within another reporting entity.

#### B. Basis of Presentation, Basis of Accounting

Government-wide statements - The statement of net position and the statement of activities display information about the primary government (Wahpeton Park District). These statements include the financial activities of the overall government, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, fees and other non-exchange transactions. The statement of activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) fees and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fund financial statements - The fund financial statements provide reports on the financial condition and results of operations for two fund categories - governmental and fiduciary. Since the resources in the fiduciary funds cannot be used for District operations, they are not included in the government-wide statements. The District considers some governmental funds major and reports their financial condition and results of operations in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

The District reports the following major governmental funds:

*General Fund* – The General Fund is the District's primary operating fund. It accounts for all financial resources except those required to be accounted for in another fund.

*Parks and Recreation* – The Parks and Recreation Fund is used for youth and adult recreation programs including arts, basketball, baseball, trophies, volleyball, dances, track and field, swimming, football and other sports.

The District reports the following fiduciary fund:

*Agency Funds* – Theses funds account for assets and liabilities held by the District in a custodial capacity as an agent on behalf of others. The District's agency funds are used to account for various activities of the ND Babe Ruth Baseball Fund, Richland/Wilkin Healthy Communities Fund, and Arts Council Fund.

#### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

Governmental funds are reported using the modified cash basis of accounting. This basis recognizes assets, liabilities, net position/fund balance, revenues, expenditures/expenses when they result from cash transactions with a provision for depreciation in the government-wide statements. This is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

As a result of the use of this modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

If the District utilized the basis of accounting recognized as generally accepted, the fund financial statements for governmental funds would use the modified accrual basis of accounting. All government-wide financials would be presented on the accrual basis of accounting.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources, as they are needed.

#### D. Cash and Investments

Cash includes amounts in demand deposits and money market accounts. Cash equivalents on the statement of cash flows consist of certificates of deposit with a maturity of three months or more. Deposits must either be deposited with the Bank of North Dakota or in other financial institutions situated and doing business within the state. Deposits, other than with the Bank of North Dakota, must be fully insured or bonded. In lieu of a bond, a financial institution may provide a pledge of securities equal to 110% of the uninsured balance.

Investments consist of certificates of deposits stated at cost with maturities greater than three months and stock in publicly traded corporations.

#### E. Capital Assets

Capital assets include land, building and equipment. Assets are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of \$5,000 or more. Such assets are recorded at cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets is not capitalized.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Building	15-50
Land Improvements	15-50
Equipment	15
Vehicles	5

#### F. Compensated Absences

Upon termination of employment with the District, employees shall be paid for unused accrued vacation for the time worked. The amounts to be paid shall be based on the employee's straight-time hourly rate for the last day worked, exclusive of shift or overtime premium.

Sick leave may be accumulated without limit. However, in no event will an employee be eligible for sick leave pay after such employee has qualified for and is receiving long-term disability payments under a Park Board sponsored insurance program.

It is the policy of the District that upon retirement from the District, full-time employees shall be eligible for the payment of accrued sick leave at the employee's hourly wage at the time of retirement based upon the following scale:

% of Accrued
Sick Leave Paid
0%
5%
10%
15%
20%
25%

Hired after May 15, 2013	% of Accrued	Maximum Hours
Years of Service	Sick Leave Paid	Accrued
5 Years & Under	0%	0
Completion of 5 Years	5%	160
Completion of 10 Years	10%	320
Completion of 15 Years	15%	480
Completion of 20 Years	20%	640
Completion of 25 Year or More	25%	800

Up to 40 hours of sick leave can be transferred per year per employee to assist other staff when their sick leave hours have been used.

#### G. Long-term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities statement of net position. Bond premiums, discounts and issuance costs are recognized in the current period since the amounts are not material. In the fund financial statements, governmental fund types recognize bond premiums, discounts and issuance costs in the current period. The face amount of the debt is reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs are reported as debt service expenditures.

#### H. Fund Balance and Net Position

GASB Statement No. 54 established new fund balance classifications that comprise a hierarchy based on the extent to which the government is bound to honor constraints (restriction or limitations) imposed upon the use of the resources reported in governmental funds.

#### Fund Balance Spending Policy:

It is the policy of the Wahpeton Park District to spend restricted resources first, followed by unrestricted resources. It is also the policy of the Board to spend unrestricted resources of funds in the following order: committed, assigned, and then unassigned.

# GASB Statement No. 54 Fund Balance Reporting and Governmental Fund Type Definitions

GASB Statement No. 54 "Fund Balance Reporting and Governmental Fund Type Definitions" provides more clearly defined fund balance categories to make the nature and extent of the constraints placed on a government's fund balance more transparent. The following classifications describe the relative strength of the spending constraints and the purpose for which resources can be used:

CLASSIFICATION	DEFINITION	EXAMPLES
Nonspendable	Amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact.	Inventories, prepaid amounts (expenses), long-term receivables, endowment funds.
Restricted	Fund balance is reported as restricted when constraints are placed on the use of resources that are either (a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or (b) imposed by law through constitutional provisions or enabling legislation.	Funds restricted by State Statute, unspent bond proceeds, grants earned but not spent, debt covenants, taxes raised for a specific purpose.
Committed	A committed fund balance includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the government's highest level of decision- making authority, the Park Board. Formal action is required to be taken to establish, modify, or rescind a fund balance commitment.	By board action, construction claims and judgements, retirements of loans and notes payable, capital expenditures, and self- insurance.
Assigned	Assigned fund balances are amounts that are constrained by the government's intent to be used for specific purposes, but are under the direction of the board and the director.	By board action, construction claims and judgements, retirements of loans and notes payable, capital

expenditures, and self-

insurance.

CLASSIFICATION	DEFINITION	EXAMPLES
Unassigned	Unassigned fund balance is the lowest classification for the General Fund. This is a fund balance that has not been reported in any other classification. The General Fund is the only fund that can report a positive unassigned fund balance. A negative unassigned fund balance may be reported in other governmental funds, if expenditures incurred for specific purposes exceed the amounts restricted, committed, or assigned to those purposes.	Available for any remaining general fund expenditure.

*Restricted Fund Balance - Consist of the following items:* 

Capital Projects Funds – Funds used for construction of building additions and renovations projects – restricted by specified tax levy.

Special Assessment Levy Fund - Funds used for special assessments - restricted by specific tax levy.

Assigned Fund Balance - Consist of the following item:

Special Revenue Funds – Funds set aside by the District and used only for special revenue projects.

Unassigned Fund Balance – Consist of the following item:

Consists of the amount reported in the general fund and fund balance deficits in other funds.

#### Net Position

The District implemented the provisions of GASB Statement No. 63, Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position during the year ended June 30, 2013.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

Net Investment in capital assets is reported for capital assets less accumulated depreciation and any related debt used to construct them. The resources needed to repay this related debt must be provided from other sources, since capital assets are not used to liquidate these liabilities. These assets are not available for future spending.

Restrictions of net position, shown in the Statement of Net Position, are due to restricted tax levies and bond indenture capital construction requirements for capital projects and special purposes. Unrestricted net position is primarily unrestricted amounts related to the general fund and any negative fund balances. The unrestricted net position is available to meet the District's ongoing obligations.

#### I. Interfund Transactions

In the governmental fund statements, transactions that constitute reimbursements to a fund for expenditures initially made from it that are properly applicable to another fund, are recorded as expenditures in the reimbursing fund and as reductions of expenditures in the fund that is reimbursed.

All other interfund transactions, except reimbursements, are reported as transfers. Nonrecurring or nonroutine permanent transfers of equity are reported as residual equity transfers. All other interfund transfers are reported as operating transfers. In the government-wide financial statements, interfund transactions have been eliminated.

### J. Budgetary Data

The budget for each governmental fund is prepared on the same basis of accounting as the financial statements.

The budget is adopted through passage of a resolution. Administration can authorize the transfer of budgeted amounts within any fund. Any revision that alters total expenditures of any fund must be approved by the governing board.

The governing board shall give preliminary approval of the District budget and give first reading of the annual appropriation ordinance by September 15th each year. Any changes in the budget must be with the revenues and reserves estimated as available by the Director of Parks and Recreation or the revenue estimates must be changed by an affirmative vote of a majority of the governing board.

It is the responsibility of the District to administer the budget in accordance with instructions of the governing board. Administration of the budget in accordance with the purchasing policies, ordinances, and goals established by the governing board, will be honored by the governing board. Any budget transfer between funds requires governing board action. The governing board will not authorize expenditures exceeding the total appropriations set forth in the final budget.

# NOTE 2 – LEGAL COMPLIANCE – BUDGETS

Expenditures over Appropriations – General fund expenditures were more than appropriations by \$356,841 for the year ended December 31, 2019 and more than appropriation by \$231,055 for the year ended December 31, 2018. Expenditures for payroll and maintenance were more than budgeted amounts.

# NOTE 3 – DEPOSITS AND INVESTMENTS

In accordance with North Dakota Statutes, the District maintains deposits at the depository banks designed by the governing board. All depositories are members of the Federal Reserve System.

Deposits must either be deposited with the Bank of North Dakota or in other financial institutions situated and doing business within the state. Deposits, other than with the Bank of North Dakota, must be fully insured or bonded. In lieu of a bond, a financial institution may provide a pledge of securities equal to 110% of the deposits not covered by insurance or bonds.

Authorized collateral includes bills, notes, or bonds issued by the United States government, its agencies or instrumentalities, all bonds and notes guaranteed by the United States government, Federal land bank bonds, notes, warrants, certificates of indebtedness, insured certificates of deposit, shares of investment companies registered under the Investment Companies Act of 1940, and all other forms of securities issued by the State of North Dakota, its boards, agencies or instrumentalities or by any county, city, township, school district, park district, or other political subdivision of the State of North Dakota whether payable from special revenues or supported by the full faith and credit of the issuing body and bonds issued by another state of the United States or such other securities approved by the banking board. At year end December 31, 2019 and 2018, the District's carrying amounts of deposits was \$620,876 and \$577,648 and the bank balances were \$637,435 and \$643,967. Of the bank balances, \$1,000,000 was covered by Federal Depository Insurance Corporation. The remaining bank balances were collateralized with securities held by pledging financial institution's agents in the government's name.

# Credit Risk:

The District may invest idle funds as authorized in North Dakota Statues, as follows:

- Bonds, treasury bills and notes, or other securities that are a direct obligation insured or guaranteed by the Treasury of the United States, or its agencies, instrumentalities, or organizations created by an act of congress.
- Securities sold under agreements to repurchase written by a financial institution in which the underlying securities for the agreement to repurchase are the type listed above.
- Certificates of Deposit fully insured by the Federal Deposit Insurance Corporation.
- Obligations of the state.

As of December 31, 2019 and 2018, the District held 1 certificate of deposit.

#### Interest Rate Risk:

The District does not have a formal deposit policy that limits maturities as a means of managing exposure to fair-value losses arising from increasing interest rates.

#### Concentration of Credit Risk:

The District does not have a limit on the amount it may invest in any one issuer.

#### NOTE 4 – DUE TO/FROM OTHER FUNDS

The composition of due to and due from other funds as of December 31, 2019 and 2018:

	nterfund eceivable	-	Interfund Payable		
Fund					
General Fund	\$ 104,032	\$	-		
Airport Park	-		38,653		
Arts	-		30,292		
Allmendinger Memorial	16,075		-		
Bandstand Program	14,135		-		
Building Construction	57,897		-		
Campground Shelter	1,000		-		
Community Center	167,953		-		
Double Decker Bus	-		4,380		
Emergency Insurance	89,542		-		
Equipment Reserve	-		13,654		
Flood Levy	-		529		
Forestry	-		156,810		
Kidder Park	1,601		-		
Major Maintenance	14,945		-		
Mini-Park	9,727		-		
Park Capital Improvements	-		202,145		
Retirement Withholding	-		24,825		
Special Assessments Levy	117,890		-		
Social Security	-		92,229		
Swimming Pool	-		35,514		
Unemployment Reserve	 4,234		-		
Totals	\$ 599,031	\$	599,031		

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See Notes to Financial Statements
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# WAHPETON PARK DISTRICT Notes to Financial Statements – Continued

	-	nterfund eceivable	Interfund Payable		
Fund					
General Fund	\$	138,266	\$	-	
Airport Park		-		38,132	
Arts		-		30,292	
Allmendinger Memorial		16,075		-	
Bandstand Program		14,135		-	
Building Construction		46,474		-	
Campground Shelter		1,000		-	
Community Center		161,853		-	
Double Decker Bus		-		4,485	
Emergency Insurance		89,542		-	
Equipment Reserve		-		6,150	
Flood Levy		-		529	
Forestry		-		138,581	
Kidder Park		8,515		-	
Major Maintenance		13,428		-	
Mini-Park		10,161		-	
Park Capital Improvements		-		230,819	
Retirement Withholding		-		24,825	
Special Assessments Levy		86,582		-	
Social Security		-		92,229	
Swimming Pool		-		24,223	
Unemployment Reserve		4,234		-	
Totals	\$	590,265	\$	590,20	

The composition of due to and from other funds is related to negative cash balances in nonmajor funds for the years ended December 31, 2019 and 2018.

# **NOTE 5 – CAPITAL ASSETS**

The following is a summary of changes in capital assets for the year ended December 31, 2019 and 2018:

	Balance January 1, 2019	Additions	Retirements	Balance December 31, 2019		
Governmental Activities:						
Capital Assets, not being depreciated:						
Land	\$ 115,500	\$ 2,747	\$ -	\$ 118,247		
Total Capital Assets, not being depreciated	115,500	2,747	-	118,247		
Capital Assets, being depreciated						
Buildings and Improvements	3,324,509	69,626	-	3,394,135		
Land Improvements	1,197,758	6,179	-	1,203,937		
Vehicles	25,059	21,649	-	46,708		
Equipment	525,434	35,491		560,925		
Total Capital Assets, being depreciated	5,072,760	132,945	-	5,205,705		
Less Accumulated Depreciation for:						
Buildings and Improvements	1,750,045	76,092	-	1,826,137		
Land Improvements	552,407	48,871	-	601,278		
Vehicles	25,059	4,330	-	29,389		
Equipment	377,553	25,336		402,889		
Total Accumulated Depreciation	2,705,064	154,629		2,859,693		
Total Capital Assets Being Depreciated, net	2,367,696	(21,684)		2,346,012		
Governmental Activities Capital Assets, net	\$ 2,483,196	\$ (18,937)	\$-	\$ 2,464,259		

#### WAHPETON PARK DISTRICT Notes to Financial Statements – Continued

	Balance January 1, 2018 Additions		Retirements	Balance December 31, 2018		
Governmental Activities:						
Capital Assets, not being depreciated:						
Land	\$ 115,500	\$ -	\$ -	\$ 115,500		
Total Capital Assets, not being depreciated	115,500	-	-	115,500		
Capital Assets, being depreciated						
Buildings and Improvements	3,305,932	18,577	-	3,324,509		
Land Improvements	1,183,787	13,971	-	1,197,758		
Vehicles	25,059	-	-	25,059		
Equipment	480,574	44,860		525,434		
Total Capital Assets, being depreciated	4,995,352	77,408	-	5,072,760		
Less Accumulated Depreciation for:						
Buildings and Improvements	1,678,597	71,448	-	1,750,045		
Land Improvements	503,948	48,459	-	552,407		
Vehicles	25,059	-	-	25,059		
Equipment	351,877	25,676		377,553		
Total Accumulated Depreciation	2,559,481	145,583		2,705,064		
Total Capital Assets Being Depreciated, net	2,435,871	(68,175)		2,367,696		
Governmental Activities Capital Assets, net	\$ 2,551,371	\$ (68,175)	\$ -	\$ 2,483,196		

Depreciation expense was charged to functions/programs of the District as follows:

Governmental Activities	2019	2018
Culture and Recreation	\$ 154,629	\$ 145,583

# NOTE 6 - LONG-TERM LIABILITIES

During the year ended December 31, 2019 and 2018, the following changes occurred in liabilities reported in long-term liabilities:

	Lia Jai	Long-term Liabilites at January 1, 2019 Increases Decreases					Long-term Liabilites at December 31,			Due Within	
		2019	In	creases	D	ecreases		2019	Or	ne Year	
Governmental Activities Special Assessments Payable	\$	6,369	\$	2,747	\$	(2,747)	\$	6,369	\$	3,731	
Total - Governmental Activities	\$	6,369	\$	2,747	\$	(2,747)	\$	6,369	\$	3,731	

# See Notes to Financial Statements

#### WAHPETON PARK DISTRICT Notes to Financial Statements – Continued

	Long-term Liabilites at January 1, 2018 Increases		D	Long-term Liabilites at December 31, Decreases 2018			Due Within One Year		
Governmental Activities									
Special Assessments Payable	\$	9,007	\$ -	\$	(2,638)	\$	6,369	\$	3,731
Total - Governmental Activities	\$	9,007	\$ -	\$	(2,638)	\$	6,369	\$	3,731

# NOTE 7 – RISK MANAGEMENT

The District is exposed to various risks of loss relating to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

In 1986, state agencies and political subdivisions of the State of North Dakota joined together to form the North Dakota Insurance Reserve Fund (NDIRF), a public entity risk pool currently operating as a common risk management and insurance program for the state and over 2,000 political subdivisions. The District pays an annual premium to NDIRF for its general liability, automobile, and inland marine coverage. The coverage by NDIRF is limited to losses of \$1,000,000 per occurrence.

The District also participates in the North Dakota Fire and Tornado Fund and the State Bonding Fund. The District pays an annual premium to the Fire and Tornado Fund to cover property damage to buildings and personal property. Replacement cost coverage is provided by estimating replacement cost in consultation with the Fire and Tornado Fund. The Fire and Tornado Fund is reinsured by a third-party insurance carrier for losses in excess of one million dollars per occurrence during a twelve-month period. The State Bonding Fund currently provides political subdivision with blanket fidelity bond coverage in the amount of \$394,000 for its employees. The State Bonding Fund does not currently charge any premium for this coverage.

The District participates in the North Dakota Workforce Safety & Insurance and purchases commercial insurance for employee health and accident insurance.

The District has elected to be self-insured and retain all risk for liabilities resulting from claims of unemployment benefits. During the years ended December 31, 2019 and 2018, no claims were filed for unemployment benefits.

#### NOTE 8 – PENSION PLAN

#### **General Information about the NDPERS Pension Plan**

The following brief description of NDPERS is provided for general information purposes only. Participants should refer to NDCC Chapter 54-52 for more complete information.

NDPERS is a cost-sharing multi-employer defined benefit pension plan that covers substantially all employees of the State of North Dakota, its agencies and various participating political subdivisions. NDPERS provides for pension, death, and disability benefits. The cost to administer the plan is financed through the contributions and investment earnings of the plan.

Responsibility for administration of the NDPERS defined benefit pension plan is assigned to a Board comprised of seven members.

The Board consists of a Chairman, who is appointed by the Governor; one member appointed by the Attorney General; one member appointed by the State Health Officer; three members elected by the active membership of the NDPERS system; and one member elected by the retired public employees.

#### **Pension Benefits**

Benefits are set by statute. NDPERS has no provisions or policies with respect to automatic and ad hoc post-retirement benefit increases. Members of the Main System are entitled to unreduced monthly pension benefits beginning when the sum of age and years of credited service equal or exceed 85 (Rule of 85), or at normal retirement age (65). For members hired on or after January 1, 2016 the Rule of 85 will be replaced with the Rule of 90 with a minimum age of 60. The monthly pension benefit is equal to 2.00% of their average monthly salary, using the highest 36 months out of the last 180 months of service, for each year of service. The plan permits early retirement at ages 55-64 with three or more years of service.

Members may elect to receive the pension benefits in the form of a single life, joint and survivor, term-certain annuity, or partial lump sum with ongoing annuity. Members may elect to receive the value of their accumulated contributions, plus interest, as a lump sum distribution upon retirement or termination, or they may elect to receive their benefits in the form of an annuity. For each member electing an annuity, total payment will not be less than the member's accumulated contributions plus interest.

#### **Death and Disability Benefits**

Death and disability benefits are set by statute. If an active member dies with less than three years of service for the Main System, a death benefit equal to the value of the member's accumulated contributions, plus interest, is paid to the member's beneficiary. If the member has earned more than three years of credited service for the Main System, the surviving spouse will be entitled to a single payment refund, life-time monthly payments in an amount equal to 50% of the member's accrued normal retirement benefit, or monthly payments in an amount equal to the member's accrued 100% Joint and Survivor retirement benefit if the member had reached normal retirement age prior to date of death. If the surviving spouse dies before the member's accumulated pension benefits are paid, the balance will be payable to the surviving spouse's designated beneficiary.

Eligible members who become totally disabled after a minimum of 180 days of service, receive monthly disability benefits equal to 25% of their final average salary with a minimum benefit of \$100. To qualify under this section, the member has to become disabled during the period of eligible employment and apply for benefits within one year of termination. The definition for disabled is set by the NDPERS in the North Dakota Administrative Code.

#### **Refunds of Member Account Balance**

Upon termination, if a member of the Main System is not vested (is not 65 or does not have three years of service), they will receive the accumulated member contributions and vested employer contributions, plus interest, or may elect to receive this amount at a later date. If the member has vested, they have the option of applying for a refund or can remain as a terminated vested participant. If a member terminated and withdrew their accumulated member contribution and is subsequently reemployed, they have the option of repurchasing their previous service.

#### **Member and Employer Contributions**

Member and employer contributions paid to NDPERS are set by statute and are established as a percent of salaries and wages. Member contribution rates are 7% and employer contribution rates are 7.12% of covered compensation. For members hired on or after January 1, 2020 member contribution rates are 7% and employer contribution rates are 8.26% of covered compensation.

The member's account balance includes the vested employer contributions equal to the member's contributions to an eligible deferred compensation plan. The minimum member contribution is \$25, and the maximum may not exceed the following:

1 to 12 months of service	Greater of one percent of monthly salary or \$25
13 to 24 months of service	Greater of two percent of monthly salary or \$25
25 to 36 months of service	Greater of three percent of monthly salary or \$25
Longer than 36 months of service	Greater of four percent of monthly salary or \$25

See Notes to Financial Statements

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2019 and 2018, if the District were to report on the full accrual basis, a liability of \$569,662 and \$870,114 for its proportionate share of the net pension liability would have been reported. The net pension liability was measured as of June 30, 2019 and 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's share of covered payroll in the Main System pension plan relative to the covered payroll of all participating Main System employers. At June 30, 2019 and 2018, the District's proportion was .048603 and .051559 percent. There were no deferred inflows or outflows of resources reported on the District's financial statements as they were reporting on the modified cash basis of accounting.

#### **Actuarial assumptions**

The total pension liability in the July 1, 2019 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50%		
	Service at Beginning of		Non-State
Salary Increases	Year	State Employee	Employee
	0	12.00%	15.00%
	1	9.50%	10.00%
	2	7.25%	8.00%
	Age		
	Under 30	7.25%	10.00%
	30-39	6.50%	7.50%
	40-49	6.25%	6.75%
	50-59	5.75%	6.50%
	60+	5.00%	5.25%
	*Age-based salary ind years of service	crease rates apply for employee	es with three or more
Investment rate of return Cost-of-living-	7.50%, net of investm	nent expenses	

adjustments None

For active members, inactive members and healthy retirees, morality rates were based on the RP-2000 Combined Healthy Mortality Table set back two years for males and three years for females, projected generationally using the SSA 2014 Intermediate Cost scale from 2014. For disabled retirees, mortality rates were based on the RP-2000 Disabled Mortality Table set back one year for males (no setback for females) multiplied by 125%.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the Fund's target asset allocation are summarized in the following table:

		Long-term Expected Real
Asset Class	Target Allocation	Rate of Return
Domestic Equity	30%	6.25%
International Equity	21%	6.95%
Private Equity	7%	10.15%
Domestic Fixed Income	23%	2.11%
International Fixed Income	0%	0.00%
Global Real Assets	19%	5.41%
Cash Equivalents	0%	0.00%

#### **Discount Rate**

For PERS, GASB Statement No. 67 includes a specific requirement for the discount rate that is used for the purpose of the measurement of the Total Pension Liability. This rate considers the ability of the System to meet benefit obligations in the future. To make this determination, employer contributions, employee contributions, benefit payments, expenses and investment returns are projected into the future. The current employer and employee fixed rate contributions are assumed to be made in each future year. The Plan Net Position (assets) in future years can then be determined and compared to its obligation to make benefit payments in those years. In years where assets are not projected to be sufficient to meet benefit payments, which is the case for the PERS plan, the use of a municipal bond rate is required.

The Single Discount Rate (SDR) is equivalent to applying these two rates to the benefits that are projected to be paid during the different time periods. The SDR reflects (1) the long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits) and (2) a tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of this valuation, the expected rate of return on pension plan investments is 7.50%; the municipal bond rate is 3.13%; and the resulting Single Discount Rate is 7.50%.

Detailed information about the pension plan's fiduciary net position is available in the separately issued NDPERS financial report.

### NOTE 9 – OTHER POST EMPLOYMENT BENEFITS (OPEB)

#### General Information about the OPEB Plan

#### North Dakota Public Employees Retirement System

The following brief description of NDPERS is provided for general information purposes only. Participants should refer to NDAC Chapter 71-06 for more complete information.

NDPERS OPEB plan is a cost-sharing multiple-employer defined benefit OPEB plan that covers members receiving retirement benefits from the PERS, the HPRS, and Judges retired under Chapter 27-17 of the North Dakota Century Code a credit toward their monthly health insurance premium under the state health plan based upon the member's years of credited service. Effective July 1, 2015, the credit is also available to apply towards monthly premiums under the state dental, vision and long-term care plan and any other health insurance plan. The Retiree Health Insurance Credit Fund is advance-funded on an actuarially determined basis. Responsibility for administration of the NDPERS defined benefit OPEB plan is assigned to a Board comprised of nine members. The Board consists of a Chairman, who is appointed by the Governor; one member appointed by the Attorney General; one member appointed by the State Health Officer; three members elected by the active membership of the NDPERS system, one member elected by the retired public employees and two members of the legislative assembly appointed by the chairman of the legislative management.

### **OPEB Benefits**

The employer contribution for the PERS, the HPRS and the Defined Contribution Plan is set by statute at 1.14% of covered compensation. The employer contribution for employees of the state board of career and technical education is 2.99% of covered compensation for a period of eight years ending October 1, 2015. Employees participating in the retirement plan as part-time/temporary members are required to contribute 1.14% of their covered compensation to the Retiree Health Insurance Credit Fund. Employees purchasing previous service credit are also required to make an employee contribution to the Fund. The benefit amount applied each year is shown as "prefunded credit applied" on the Statement of Changes in Plan Net Position for the OPEB trust funds. Beginning January 1, 2020, members first enrolled in the NDPERS Main System and the Defined Contribution Plan on or after that date will not be eligible to participate in RHIC. Therefore, RHIC will become for the most part a closed plan. There were no other benefit changes during the year.

Retiree health insurance credit benefits and death and disability benefits are set by statute. There are no provisions or policies with respect to automatic and ad hoc post-retirement benefit increases. Employees who are receiving monthly retirement benefits from the PERS, the HPRS, the Defined Contribution Plan, the Chapter 27-17 judges or an employee receiving disability benefits, or the spouse of a deceased annuitant receiving a surviving spouse benefit or if the member selected a joint and survivor option are eligible to receive a credit toward their monthly health insurance premium under the state health plan.

Effective July 1, 2015, the credit is also available to apply towards monthly premiums under the state dental, vision and long-term care plan and any other health insurance plan. The benefits are equal to \$5.00 for each of the employee's, or deceased employee's years of credited service not to exceed the premium in effect for selected coverage. The retiree health insurance credit is also available for early retirement with reduced benefits.

#### OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At December 31, 2019 and 2018 if the District were to report on the full accrual basis, a liability of \$36,389 and 38,124 for its proportionate share of the net OPEB liability would have been reported. The net OPEB liability was measured as of June 30, 2019 and 2018 and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date. The Employer's proportion of the net OPEB liability was based on the Employer's share of covered payroll in the OPEB plan relative to the covered payroll of all participating OPEB employers. At June 30, 2019 and 2018, the District's proportion was .045306 and .048407 percent. There were no deferred inflows or outflows of resources reported on the District's financial statements as they were reporting on the modified cash basis of accounting.

#### **Actuarial Assumptions**

The total OPEB liability in the July 1, 2019 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50%
Salary increases	Not applicable
Investment rate of return	7.25%, net of investment expenses
Cost-of-living adjustments	None

#### WAHPETON PARK DISTRICT Notes to Financial Statements – Continued

For active members, inactive members and healthy retirees, mortality rates were based on the RP-2000 Combined Healthy Mortality Table set back two years for males and three years for females, projected generationally using the SSA 2014 Intermediate Cost scale from 2014. For disabled retirees, mortality rates were based on the RP-2000 Disabled Mortality Table set back one year for males (no setback for females) multiplied by 125%.

The long-term expected investment rate of return assumption for the RHIC fund was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of RHIC investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Estimates of arithmetic real rates of return, for each major asset class included in the RHIC's target asset allocation as of July 1, 2019 are summarized in the following table:

		Long-term Expected Real Rate of
Asset Class	Target Allocation	Return
Large Cap Domestic Equities	33%	6.00%
Small Cap Domestic Equities	6%	7.30%
Domestic Fixed Income	40%	2.07%
International Equities	21%	6.95%

#### **Discount Rate**

The discount rate used to measure the total OPEB liability was 7.25%. The projection of cash flows used to determine the discount rate assumed plan member and statutory/Board approved employer contributions will be made at rates equal to those based on the July 1, 2018, and July 1, 2017, HPRS actuarial valuation reports. For this purpose, only employer contributions that are intended to fund benefits of current RHIC members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries are not included. Based on those assumptions, the RHIC fiduciary net position was projected to be sufficient to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on RHIC investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

Detailed information about the pension plan's fiduciary net position is available in the separately issued NDPERS financial report.

# NOTE 10 - FUND BALANCE DEFICIT

The following funds reported funds reported a fund balance deficit due to expenditures in excess of revenues. The District will replenish fund balance deficits with resources from the general fund.

# NOTE 11 – RELATED ORGANIZATIONS

The Wahpeton Park Board has a written agreement with the Chahinkapa Zoo Association, an IRS approved 501(c)(3) non-profit that documents the relationship and responsibilities of both organizations, including:

- Expenditure of funds.
- Development and capital improvements.
- Management and maintenance.
- Fund-raising.
- Property and liability insurance.
- Employment relations.

The Chahinkapa Zoo Director is employed by the District and serves as a liaison and makes monthly written reports to both organizations. The District is not required to extend funds for the construction, development, or maintenance of the Zoo, however, the District may provide any additional funding as it deems appropriate. During the years ended December 31, 2019 and 2018, the District did not provide any additional funding.

See Notes to Financial Statements

# NOTE 12 - SUBSEQUENT EVENTS

The District has evaluated subsequent events through January 13, 2022, the date on which the financial statements were available to be issued.

# BUDGETARY COMPARISON SCHEDULE – GENERAL FUND – MODIFIED CASH BASIS Year Ended December 31, 2019

						Fin	iance with al Budget Positive
	Orig	ginal Budget	Fii	nal Budget	 Actual	(N	legative)
REVENUES							
Taxes	\$	516,251	\$	516,251	\$ 519,827	\$	3,576
Donations		6,000		6,000	3,000		(3,000)
Charges for Services		36,106		36,106	99,705		63,599
Intergovernmental		136,284		136,284	193,650		57,366
Interest		633		633	2,588		1,955
Miscellaneous		1,228		1,228	 36,660		35,432
Total Revenues		696,502		696,502	855,430		158,928
EXPENDITURES							
Current							
Culture and Recreation		500,371		500,371	 857,212		(356,841)
Total Expenditures		500,371		500,371	 857,212		(356,841)
Excess (Deficiency) of Revenues							
over Expenditures		196,131		196,131	(1,782)		(197,913)
FUND BALANCE, BEGINNING OF YEAR					 476,143		
FUND BALANCE, END OF YEAR					\$ 474,361		

# BUDGETARY COMPARISON SCHEDULE – GENERAL FUND – MODIFIED CASH BASIS Year Ended December 31, 2018

						Fir	iance with nal Budget Positive
	Orig	ginal Budget	Fir	nal Budget	Actual	1)	Negative)
REVENUES							
Taxes	\$	549,399	\$	549,399	\$ 511,461	\$	(37,938)
Donations		6,000		6,000	8,930		2,930
Charges for Services		73,500		73,500	71,326		(2,174)
Intergovernmental		134,181		134,181	179,172		44,991
Interest		250		250	1,666		1,416
Miscellaneous		13,000		13,000	 29,274		16,274
Total Revenues		776,330		776,330	801,829		25,499
EXPENDITURES							
Current							
Culture and Recreation		639,699		639,699	 870,754		(231,055)
Total Expenditures		639,699		639,699	 870,754		(231,055)
Excess (Deficiency) of Revenues							
over Expenditures		136,631		136,631	(68,925)		(205,556)
FUND BALANCE, BEGINNING OF YEAR					 545,068		
FUND BALANCE, END OF YEAR					\$ 476,143		

# BUDGETARY COMPARISON SCHEDULE – PARKS AND RECREATION FUND – MODIFIED CASH BASIS Year Ended December 31, 2019

	Orig	ginal Budget	Fir	nal Budget	Actual	Variance with Final Budget Positive (Negative)			
REVENUES Charges for Services	\$	593,350	\$	593,350	\$ 403,483	\$	(189,867)		
Total Revenues		593,350		593,350	 403,483		(189,867)		
EXPENDIT URES Current									
Culture and Recreation		593,350		593,350	 395,101		198,249		
Total Expenditures		593,350		593,350	 395,101		198,249		
Excess of Revenues over Expenditures		-		-	8,382		8,382		
FUND BALANCE, BEGINNING OF YEAR					 251,272				
FUND BALANCE, END OF YEAR					\$ 259,654				

# BUDGETARY COMPARISON SCHEDULE – PARKS AND RECREATION FUND – MODIFIED CASH BASIS Year Ended December 31, 2018

	Orig	inal Budget	Fir	al Budget	 Actual	Variance with Final Budget Positive (Negative)			
REVENUES Charges for Services	\$	563,150	\$	563,150	\$ 428,562	\$	(134,588)		
Total Revenues		563,150		563,150	 428,562		(134,588)		
EXPENDIT URES Current									
Culture and Recreation		563,150		563,150	 393,662		169,488		
Total Expenditures		563,150		563,150	 393,662		169,488		
Excess of Revenues over Expenditures		-		-	34,900		34,900		
FUND BALANCE, BEGINNING OF YEAR					216,372				
FUND BALANCE, END OF YEAR					\$ 251,272				

# NONMAJOR GOVERNMENTAL FUNDS – COMBINING BALANCE SHEET MODIFIED CASH BASIS December 31, 2019

		Building Construction		Special Assessments Levy		Special Revenue Funds		Equipment Reserve		rk Capital rovements	Swimming Pool		Total Other Governmental Funds	
ASSETS Due from Other Funds			\$	117,890	\$	319,212	\$	-	\$ -		\$	_	\$	494,999
Total Assets	Ψ	57,897	Ψ	117,890	Ψ	319,212	Ψ		Ψ		Ψ		Ψ	494,999
LIABILITIES														
Due to Other Funds		-		-		347,718		13,654		202,145		35,514		599,031
Total Liabilities		-	-			347,718	13,654		202,145			35,514		599,031
FUND BALANCE (DEFICIT)														
Restricted		57,897		117,890		-		-		-		-		175,787
Unassigned (Deficit)		-		-		(28,506)		(13,654)		(202,145)		(35,514)		(279,819)
Total Fund Balance (Deficit)	57,897			117,890		(28,506)		(13,654)		(202,145)		(35,514)		(104,032)
Total Liabilties and Fund Balance (Deficit)	\$	57,897	\$	117,890	\$	319,212	\$	-	\$	-	\$	-	\$	494,999

# NONMAJOR GOVERNMENTAL FUNDS – COMBINING BALANCE SHEET MODIFIED CASH BASIS December 31, 2018

		Building Construction		Special Assessments Levy		Special enue Funds	Equipment Reserve		Park Capital Improvements		Swimming Pool			otal Other vernmental Funds		
ASSETS Due from Other Funds	\$ 16.474		\$ 46,474		\$	86,582	\$	318,943	\$	\$		\$		_	\$	451,999
Total Assets	Ψ	46,474	Ψ	86,582	Ψ	318,943	Ψ		Ψ		\$	-	Ψ	451,999		
LIABILITIES																
Due to Other Funds		-		-		329,073		6,150		230,819		24,223		590,265		
Total Liabilities		-	-		329,073			6,150	230,819			24,223		590,265		
FUND BALANCE (DEFICIT)																
Restricted		46,474		86,582		-		-		-		-		133,056		
Unassigned (Deficit)		-		-		(10,130)		(6,150)		(230,819)		(24,223)		(271,322)		
Total Fund Balance (Deficit)		46,474		86,582		(10,130)		(6,150)		(230,819)		(24,223)		(138,266)		
Total Liabilties and Fund Balance (Deficit)	\$	46,474	\$	86,582	\$	318,943	\$	-	\$	-	\$	-	\$	451,999		

# NONMAJOR GOVERNMENTAL FUNDS – COMBINING SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE Year Ended December 31, 2019

	uilding struction	Special Assessments Levy		Special Revenue Funds		Equipment Reserve		Park Capital Improvements		Sv	wimming Pool	otal Other vernmental Funds
REVENUES												
Taxes	\$ 14,145	\$	34,055	\$	-	\$	14,145	\$	42,435	\$	14,145	\$ 118,925
Donations	-		-		25		-		5,000		13,854	18,879
Charges for Services	-		-		11,466		-		-		-	11,466
Intergovernmental	 -		-		40,000		-		-		-	 40,000
Total Revenues	14,145		34,055		51,491		14,145		47,435		27,999	189,270
EXPENDITURES												
Current												
Culture and Recreation	2,722		-		69,867		21,649		18,761		39,290	152,289
Debt Service												
Special Assessments	 -		2,747		-		-		-		-	 2,747
Total Expenditures	 2,722		2,747		69,867		21,649		18,761		39,290	 155,036
Excess (Deficiency) of Revenues												-
over Expenditures	11,423		31,308		(18,376)		(7,504)		28,674		(11,291)	34,234
FUND BALANCE (DEFICIT), BEGINNING OF YEAR	 46,474		86,582		(10,130)		(6,150)		(230,819)		(24,223)	 (138,266)
FUND BALANCE (DEFICIT), END OF YEAR	\$ 57,897	\$	117,890	\$	(28,506)	\$	(13,654)	\$	(202,145)	\$	(35,514)	\$ (104,032)

# NONMAJOR GOVERNMENTAL FUNDS – COMBINING SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE Year Ended December 31, 2018

	Building Construction		Special Assessments Levy		Special Revenue Funds		Equipment Reserve		Park Capital Improvements		Swimming Pool		Total Other Governmental Funds	
REVENUES	¢ 1/	010	¢	22 522	¢		¢	12.010	¢	41 720	¢	12 010	¢	116.002
Taxes	\$ 13	3,910	\$	33,523	\$	-	\$	13,910	\$	41,730	\$	13,910	\$	116,983
Donations		-		-		2,125		-		-		1,000		3,125
Charges for Services		-		-		11,435		-		-		-		11,435
Intergovernmental		-		-		40,000		-		-		-		40,000
Total Revenues	13	3,910		33,523		53,560		13,910		41,730		14,910		171,543
EXPENDITURES														
Current														
Culture and Recreation	20	0,003		-		81,164		33,990		11,700		17,129		163,986
Debt Service														
Interest and Other Charges		-		277		-		-		-		-		277
Special Assessments		-		2,638		-		-		-		-		2,638
Total Expenditures	20	),003		2,915		81,164		33,990		11,700		17,129		166,901
Excess (Deficiency) of Revenues														-
over Expenditures	(0	5,093)		30,608		(27,604)		(20,080)		30,030		(2,219)		4,642
FUND BALANCE (DEFICIT), BEGINNING OF YEAR	52	2,567		55,974		17,474		13,930		(260,849)		(22,004)		(142,908)
FUND BALANCE (DEFICIT), END OF YEAR	\$ 40	5,474	\$	86,582	\$	(10,130)	\$	(6,150)	\$	(230,819)	\$	(24,223)	\$	(138,266)



### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Park Board Wahpeton Park District Wahpeton, North Dakota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of Wahpeton Park District, as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the Wahpeton Park District's basic financial statements, and have issued our report thereon dated January 13, 2022.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Wahpeton Park District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Wahpeton Park District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings and questioned costs that we consider to be material weaknesses (2019-001, 2019-002, and 2019-003).

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Nadine Julson, LLC

T 701.642.8146

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Wahpeton Park District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with these provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### District's Response to Findings

Wahpeton Park District's response to the findings identified in our audit is described in the accompanying schedule of findings and questioned costs. Wahpeton Park District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Nadire Julion, LLC

Nadine Julson, LLC Wahpeton, North Dakota January 13, 2022

#### SCHEDULE OF FINDINGS AND RESPONSES Years ended December 31, 2019 and 2018

# 2019-001 INADEQUATE SEGREGATION OF DUTIES

#### Criteria

The segregation of duties and responsibilities between different individuals for custody of assets, recordkeeping for those assets, and reconciliation of those asset accounts is an important control activity needed to adequately protect the entity's assets and ensure accurate financial reporting.

#### Condition

Proper internal control surrounding custody of assets, the recording of transactions, reconciling bank accounts and preparation of financial statements dictates that there should be sufficient accounting personnel, so duties of employees are properly segregated. More segregation of duties would provide better control over the assets of the District.

# Effect or Potential Effect

Without sufficient segregation of duties, the risk significant increases that errors and fraud related to cash receipts, disbursements, and reconciliations, including misappropriation of assets, could occur and not be detected within a timely basis.

#### Recommendation

The accounting functions should be reviewed to determine if additional segregation of duties is feasible and to improve the efficiency and effectiveness of financial management and financial statement accuracy for the District. Segregation of authorization, custody of assets, record keeping, and reconciliation functions would assist in mitigating the risk of fraud or misstatements to the financial statements.

#### Views of Responsible Officials

There is no disagreement with the audit finding and we understand that this will be a repeated recommendation due to the limited resources of the District.

#### Indication of Repeat Finding

This is a repeat finding from the prior year.

#### 2019-002 FINANCIAL STATEMENT PREPARATION

### Criteria

A good system of internal accounting control contemplates an adequate system for the preparation of the financial statements, including recording government wide journal entries in order to reconcile from the fund financials to the government wide financials and ensuring all general ledger accounts are properly reflected on a GAAP basis.

### Condition

The District does not have an internal control system designed to provide for the preparation of the financial statements being audited, including recording government wide journal entries. As auditors, we were requested to draft the financial statements, which include proposing government wide journal entries, and drafting the accompanying notes to the financial statements.

# Effect or Potential Effect

Inadequate controls over financial reporting of the District results in more than a remote likelihood that the District would not be able to draft the financial statements and accompanying notes to the financial statements that are materially correct without the assistance of the auditors.

#### Recommendation

We recommend the District be aware of this condition and be prepared and able to provide all necessary information and schedules to complete the financial statements and disclosures. As a compensating control, the District should establish an internal control policy to document annual review of the financial statements and to review a financial statement disclosure checklist.

#### Views of Responsible Officials

The District will continue to have the auditor prepare the financial statements. It is currently not cost-effective for management to perform the preparation.

#### Indication of Repeat Finding

This is a repeat of finding from the prior year.

#### 2019-003 BANK RECONCILIATIONS

# Criteria

During our audit, we noted that the checking, savings, and CD accounts are not being reconciled to bank statements accurately.

# Condition

There is no evidence that bank reconciliations were prepared accurately or reviewed for accuracy. Numerous errors were identified when reconciling cash and investments to general ledger activities.

# Effect

The lack of controls increases the risk of fraud and the risk of misstatement to the District's financial statements.

#### Recommendation

We recommend that the District employ procedures to review reconciliations performed.

# Views of Responsible Officials

There is no disagreement with the audit finding.

# Indication of Repeat Finding

This is a repeat of finding from the prior year.