

CITY OF ROLETTE
ROLETTE, NORTH DAKOTA

FINANCIAL STATEMENTS
YEAR ENDED DECEMBER 31, 2019

CITY OF ROLETTE
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CITY OF ROLETTE
LIST OF OFFICIALS
DECEMBER 31, 2019

CITY COUNCIL

Office

Blaine Scott
Andy Gilje
Nathan Casavant
Randy Rost
Debbie Anklaam

Mayor

EMPLOYEES:

Kim Azure

City Auditor

Harold J. Rotunda
Certified Public Accountant
INDEPENDENT AUDITOR'S REPORT

Governing Board
City of Rolette
Rolette, North Dakota

I have audited the accompanying modified cash basis financial statements of the governmental activities, the business-type activities, discretely presented component units and each major fund of City of Rolette as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note 1; this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

My responsibility is to express opinions on these financial statements based on my audit. I conducted my audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement in the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, I express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinions.

Opinions

In my opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash basis financial position of the governmental activities, the business-type activities, discretely presented component units and each major fund of City of Rolette as of December 31, 2019, and the changes in the modified cash basis financial position and cash flows, where applicable, thereof for the years then ended, in conformance with the modified cash basis of accounting.

Basis of Accounting

I draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. My opinion is not modified with respect to that matter.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, I have also issued reports dated February 27, 2023, on my considerations of the City's internal control over financial reporting and on my tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of my testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the City's internal control over financial reporting and compliance.

Fargo, North Dakota
February 27, 2023

CITY OF ROLETTE
STATEMENT OF NET POSITION- MODIFIED CASH BASIS
DECEMBER 31, 2019

	Governmental Activities	Business-type Activities	Total	Component Unit Airport Authority
ASSETS				
Current assets:				
Cash and investments	585,638.47	613,683.85	1,199,322.32	3,901.43
Non-current assets:				
Capital assets (net of accumulated de	2,068,318.97	33,662.44	2,101,981.41	
Total Assets	2,653,957.44	647,346.29	3,301,303.73	3,901.43
LIABILITIES				
Current liabilities:			-	
Accounts Payable			-	
Long term liabilities				
Due within one year	27,287.00	6,000.00	33,287.00	
Due in more than one year	1,136,304.00	6,500.00	1,142,804.00	
Total liabilities	1,163,591.00	12,500.00	1,176,091.00	-
NET POSITION				
Net investment capital assets	904,727.97	21,162.44	925,890.41	
Restricted for:			-	
Capital projects			-	
Debt service	68,533.09		68,533.09	
Hayhurst	200,389.75		200,389.75	
Economic development	140,934.34		140,934.34	
Community development	85,366.31		85,366.31	
Unrestricted	90,414.98	613,683.85	704,098.83	3,901.43
Total net position	1,490,366.44	634,846.29	2,125,212.73	3,901.43

The accompanying notes are an integral part of these financial statements.

CITY OF ROLETTE		
STATEMENT OF ACTIVITIES- MODIFIED CASH BASIS		Revenue & Change
YEAR ENDED DECEMBER 31, 2019	Program Revenues	in net position

YEAR ENDED DECEMBER 31, 2019		Program Revenues			in net position
	Expenses	Charges for Services	Operating grants and Contributions	Capital grants and Contributions	Governmental Activities
Governmental activities:					
General government	110,276.47	2,589.00			(107,687.47)
Public safety	104,983.94				(104,983.94)
Highways and streets	235,567.30		66,789.21		(168,778.09)
Economic development	147,509.82				(147,509.82)
					-
Interest expense	36,481.65			79,404.10	42,922.45
					-
Total Governmental Activities	634,819.18	2,589.00	66,789.21	79,404.10	(486,036.87)
Business-type activities					
Water	65,145.90	61,740.51			(3,405.39)
Sewer	12,682.65	28,510.64			15,827.99
Garbage	92,350.00	116,151.00			23,801.00
Interest expense	540.00	-			(540.00)
					-
					-
Total Business-type activities	170,718.55	206,402.15	-	-	35,683.60
Total	805,537.73	208,991.15	66,789.21	79,404.10	(450,353.27)
Component Unit					
Airport Authority	12,598.32	-			(12,598.32)
	Governmental	Business-type	Total	Component Unit	
Net expense	(486,036.87)	35,683.60	(450,353.27)	Airport Authority	(12,598.32)
General Revenues					
Property taxes	89,654.11		89,654.11		
Sales taxes	80,718.67		80,718.67		
State aid	52,573.85		52,573.85		
Interest	1,218.33		1,218.33		
Other	189,224.24	28,933.46	218,157.70	8,511.88	
Total General Revenues	413,389.20	28,933.46	442,322.66	8,511.88	
Transfers in (out)	14,571.00	(14,571.00)	-		
Change in Net Position	(58,076.67)	50,046.06	(8,030.61)	(4,086.44)	
Net Position- January 1	1,548,443.11	584,800.23	2,133,243.34	7,987.87	
Net Position- December 31	1,490,366.44	634,846.29	2,125,212.73	3,901.43	

The accompanying notes are an integral part of these financial statements.

CITY OF ROLETTE
BALANCE SHEET- GOVERNMENTAL FUNDS- MODIFIED CASH BASIS
DECEMBER 31, 2019

	GENERAL	SPECIAL REVENUE	DEBT SERVICE	TOTAL GOVERNMENTAL FUNDS
ASSETS				
Cash and investments	90,414.98	426,690.40	68,533.09	585,638.47
Total Assets	90,414.98	426,690.40	68,533.09	585,638.47
LIABILITIES				
Total liabilities	-	-	-	-
FUND BALANCE				
Restricted for				-
Capital projects				-
Debt service			68,533.09	68,533.09
Highways and streets		200,389.75		200,389.75
Economic development		140,934.34		140,934.34
Community development		85,366.31		85,366.31
Unassigned	90,414.98			90,414.98
Total fund balance	90,414.98	426,690.40	68,533.09	585,638.47
Total liabilities and fund balance	90,414.98	426,690.40	68,533.09	585,638.47

The accompanying notes are an integral part of these financial statements.

CITY OF ROLETTE
 RECONCILIATION OF GOVERNMENTAL FUNDS BALANCE
 SHEET TO THE STATEMENT OF NET POSITION
 DECEMBER 31, 2019

Total Fund Balances for Governmental Funds	585,638.47
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Total net position reported for governmental activities in the statement of net position is different because:

Capital assets used in governmental activities are not financial resources and are not reported in governmental funds

Cost of capital assets	3,204,949.91	
Less accumulated depreciation	1,136,630.94	
Net capital assets		2,068,318.97

Long-term liabilities applicable to the District's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. All liabilities- both current and long-term are reported in the statement of net position.

Bonds payable	(1,128,591.00)
SRF Notes payable	-
Notes payable	(35,000.00)

Total Net Position of Governmental Activities	1,490,366.44
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The accompanying notes are an integral part of these financial statements.

CITY OF ROLETTE
STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES- GOVERNMENTAL FUNDS- MODIFIED CASH BASIS
YEAR ENDED DECEMBER 31, 2019

	GENERAL	SPECIAL REVENUE	DEBT SERVICE	TOTAL GOVERNMENTAL FUNDS
Property taxes	77,399.70	12,254.41		89,654.11
Sales taxes		80,718.67		80,718.67
Special Assessments			79,404.10	79,404.10
Intergovernmental	119,363.06			119,363.06
Interest	1,161.77	56.56		1,218.33
Charges for services	41,582.00	35,424.26		77,006.26
Other	73,067.90	43,936.72	(2,197.64)	114,806.98
Total Revenues	312,574.43	172,390.62	77,206.46	562,171.51
Current:				
General government	117,762.34	6,514.13		124,276.47
Public safety	86,224.66	18,759.28		104,983.94
Highways and streets	90,198.07			90,198.07
Economic development		147,509.82		147,509.82
Capital outlays		35,000.00		35,000.00
Debt Service				
Principal			26,556.00	26,556.00
Interest expense			36,481.65	36,481.65
Total Expenditures	294,185.07	207,783.23	63,037.65	565,005.95
Excess revenues (expenditures)	18,389.36	(35,392.61)	14,168.81	(2,834.44)
Other Financing Sources (Uses):				
Transfers in	-		14,571.00	14,571.00
Transfers out		-		-
Bond proceeds		35,000.00		35,000.00
Total other financing sources and uses	-	35,000.00	14,571.00	49,571.00
Net change in fund balances	18,389.36	(392.61)	28,739.81	46,736.56
Fund Balance- January 1	72,025.62	427,083.01	39,793.28	538,901.91
Fund Balance- December 31	90,414.98	426,690.40	68,533.09	585,638.47

The accompanying notes are an integral part of these financial statements.

CITY OF ROLETTE
 RECONCILIATION OF GOVERNMENTAL STATEMENT OF REVENUES, EXPENDITURES AND
 CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES
 YEAR ENDED DECEMBER 31, 2019

Net Change in Fund Balances- Total Governmental Funds	46,736.56
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The change in net position reported for governmental activities in the statement of activities is different because:

Governmental funds report capital outlay as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current year.

Current year capital outlay	49,000.00	
Current year depreciation expense	145,369.23	(96,369.23)

Issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. In the current period these amounts are:

Debt issued, net of related premiums and discounts	(35,000.00)
Principal retirement	26,556.00

Change in Net Position of Governmental Activities	(58,076.67)
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The accompanying notes are an integral part of these financial statements.

CITY OF ROLETTE
STATEMENT OF NET POSITION- MODIFIED CASH BASIS
PROPRIETARY FUNDS
DECEMBER 31, 2019

	Water & Sewer	Sanitation	Total
ASSETS			
Current assets:			
Cash and investments	373,829.24	239,854.61	613,683.85
Noncurrent assets			
Capital assets (net of accumulated depreciation)	33,662.44		33,662.44
Total Assets	407,491.68	239,854.61	647,346.29
LIABILITIES			
Current liabilities:			
Accounts Payable	-	-	
Long term liabilities			
Due within one year	6,000.00	-	6,000.00
Due in more than one year	6,500.00	-	6,500.00
	-		
Total liabilities	12,500.00	-	12,500.00
NET POSITION			
Net investment in capital assets	21,162.44	-	21,162.44
Restricted for:	-	-	
Capital projects	-	-	-
Debt service	-	-	-
Unrestricted	373,829.24	239,854.61	613,683.85
	-		
Total net position	394,991.68	239,854.61	634,846.29

The accompanying notes are an integral part of these financial statements.

CITY OF ROLETTE
STATEMENT OF REVENUE, EXPENSES AND CHANGES IN NET POSITION- MODIFIED CASH BASIS
PROPRIETARY FUNDS
YEAR ENDED DECEMBER 31, 2019

	Water & Sewer	Sanitation	Total
OPERATING REVENUE			
Charges for services	90,251.15	116,151.00	206,402.15
OPERATING EXPENSES			
Salaries	14,511.48	-	14,511.48
Employee benefits	13,897.03	-	13,897.03
Professional fees	-	-	-
Purchased services	7,846.82	1,150.00	8,996.82
Contract services	-	91,200.00	91,200.00
Electricity	6,386.92	-	6,386.92
Supplies	7,085.70	-	7,085.70
Repairs and maintenance	14,213.12	-	14,213.12
Office expense	-	-	-
Depreciation	13,887.48	-	13,887.48
Miscellaneous	-	-	-
Total operating expenses	77,828.55	92,350.00	170,178.55
Operating income (loss)	12,422.60	23,801.00	36,223.60
NON-OPERATING REVENUE (EXPENSE)			
Debt proceeds	-	-	-
Interest income	-	-	-
Grant income	-	-	-
Interest expense	(540.00)	-	(540.00)
Capital outlay	-	-	-
Other	21,442.46	7,491.00	28,933.46
Total non-operating rev (exp)	20,902.46	7,491.00	28,393.46
Income (loss) before transfers	33,325.06	31,292.00	64,617.06
Transfers in	-	-	-
Transfers out	(14,571.00)	-	(14,571.00)
Change in net position	18,754.06	31,292.00	50,046.06
Net Position- January 1	376,237.62	208,562.61	584,800.23
Net Position- December 31	394,991.68	239,854.61	634,846.29

The accompanying notes are an integral part of these financial statements.

CITY OF ROLETTE
STATEMENT OF CASH FLOWS- MODIFIED CASH BASIS
PROPRIETARY FUNDS
YEAR ENDED DECEMBER 31, 2019

	Water & Sewer	Sanitation	Total
CASH FLOWS FROM OPERATING ACTIVITIES			
Receipts from customers	90,251.15	116,151.00	206,402.15
Payments to suppliers	(49,429.59)	(92,350.00)	(141,779.59)
Payments to employees	(14,511.48)	-	(14,511.48)
Other receipts	21,442.46	7,491.00	28,933.46
Net cash provided by (used in) operating activities	47,752.54	31,292.00	79,044.54
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES			
Transfers to other funds	-	-	-
Transfers from other funds	(14,571.00)	-	(14,571.00)
Net cash provided by (used in) noncapital financing acti	(14,571.00)	-	(14,571.00)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES			
Purchase of capital assets	-	-	-
Principal paid on capital debt	(6,000.00)	-	(6,000.00)
Interest paid on capital debt	(540.00)	-	(540.00)
Debt proceeds	-	-	-
Net cash provided by (used in) capital and related finan	(6,540.00)	-	(6,540.00)
CASH FLOWS FROM INVESTING ACTIVITIES			
Interest and dividends	-	-	-
Net cash provided by (used in) investing activities	-	-	-
Net increase (decrease) in cash	26,641.54	31,292.00	57,933.54
Balance- beginning of year	347,187.70	208,562.61	555,750.31
Balance- end of year	373,829.24	239,854.61	613,683.85
Reconciliation of operating income (loss) to net cash provided by operating activities:			
Operating income (loss)	12,422.60	23,801.00	36,223.60
Adjustments to reconcile operating income to net cash provided (used) by operating activities:			
Depreciation expense	13,887.48	-	13,887.48
Miscellaneous receipts (expense)	21,442.46	7,491.00	28,933.46
			-
Net cash provided by operating activities	47,752.54	31,292.00	79,044.54

The accompanying notes are an integral part of these financial statements.

CITY OF ROLETTE
ROLETTE, NORTH DAKOTA

NOTES TO THE FINANCIAL STATEMENTS
DECEMBER 31, 2019

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Rolette (City) have been prepared on a modified cash basis of accounting. The modified cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below.

A. Reporting Entity

The accompanying financial statements present the activities of the City. The City has considered all potential component units for which the City is financially accountable and other organizations for which the nature and significance of their relationships with the City such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. This criteria includes appointing a voting majority of an organization's governing body and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on the City.

Based on the above criteria the city has the following discretely presented component unit:

Rolette Airport Authority- The Airport Authority was organized to provide management of the airport in Rolette. The Council appoints all Board members and approves its tax levy. The Airport Authority does not issue separate reports

B. BASIS OF PRESENTATION, BASIS OF ACCOUNTING

Government-wide statements: The statement of net assets and the statement of activities display information about the reporting government as a whole. They include all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

CITY OF ROLETTE
Notes to Financial Statements- Continued

The statement of activities presents a comparison between direct expenses and program revenues for each function of the City's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) fees and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fund Financial Statements: Fund financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues, and expenses/expenditures. Funds are organized into two major categories: governmental and proprietary.

The City reports the following major governmental funds:

General Fund. The General Fund is the primary operating fund of the City and always classified as a major fund. It is used to account for all activities except those legally or administratively required to be accounted for in other funds.

Special Revenue Fund- This fund accounts for financial resources that exist for special purposes. The major sources of revenues is property taxes, sales taxes and intergovernmental revenues.

Debt Service funds. Debt funds are used to account for the accumulation of financial resources for the payment of principal and interest on the City's debt. The City annually levies special assessments restricted for the retirement of debt.

The City reports the following major enterprise funds:

Water and Sewer- accounts for operating activities of the City's water and sewer utility services.

Sanitation- accounts for operating activities of the City's sanitation services

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

Measurement focus is a term used to describe "how" transactions are recorded within the various financial statements. Basis of accounting refers to "when" transactions are recorded regardless of the measurement focus applied

CITY OF ROLETTE
Notes to Financial Statements- Continued

Measurement Focus

The government-wide financial statements are prepared using the economic resources measurement focus, within the limitations of the modified cash basis of accounting. All assets and liabilities associated with the operation of the City are included in the statement of net position.

In the fund financial statements, the "current financial resources" measurement focus or the "economic resources" measurement focus, as applied to the modified cash basis of accounting, is used as appropriate.

The current financial resources measurement focus differ from the manner which the governmental activities of the government-wide financial statements are prepared. Due to the difference, the City's financial statements include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for government funds.

All governmental funds utilize a "current financial resources" measurement focus. Only current financial assets and liabilities are generally included on their balance sheets. Their operating statements presents sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.

The proprietary fund utilizes an "economic resources" measurement focus. The accounting objectives of this measurement focus are the determination of operating income, changes in net assets (or cost recovery), financial position and cash flows. All assets and liabilities (whether current or noncurrent, financial or nonfinancial) associated with their activities are reported. Proprietary fund equity is classified as net assets.

Basis of Accounting

The basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements.

In the government-wide statement of net position and statement of activities, activities are presented using the modified cash basis of accounting. This basis recognizes assets, liabilities, net position, revenues, and expenditures/expenses when they result from cash transactions with a provision for depreciation and accrued payroll liabilities in the government-wide statements and accrued payroll liabilities in the fund financial statements. This basis is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

CITY OF ROLETTE
Notes to Financial Statements- Continued

As a result of the use of this modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements. If the City utilized the basis of accounting recognized as generally accepted, the fund financial statements for governmental funds would use the modified accrual basis of accounting, while the fund financial statements for proprietary fund types would use the accrual basis of accounting. All government-wide financials would be presented on the accrual basis of accounting.

Under the terms of grant agreements, the City funds certain programs by a combination of specific cost-reimbursement grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the City's policy to first apply cost-reimbursement grant resources to such programs, and then by general revenues.

D. Budgets

Based upon available financial information and requests by the city council, the auditor prepares the City budget. The budget is prepared for the general, special revenue, and debt service funds on the modified cash basis of accounting. The budget includes the proposed expenditures and the means of financing them. All annual appropriations lapse at year-end.

City taxes must be levied by the governing board on or before October 7. The taxes levied must be certified to the County auditor by October 10. The governing body of the City may amend its tax levy and budget for the current fiscal year on or before the tenth day of October of each year, but the certification must be filed with the County auditor by October 10. The current budget, except for property taxes, may be amended during the year for any revenues and appropriations not anticipated at the time the budget was prepared.

E. Cash, Cash Equivalents and Investments

Cash and cash equivalents include amounts in demand deposits and money market accounts and certificates of deposits with maturity of less than 90 days. Investments consist of certificates of deposits, with a maturity date in excess of 90 days, stated at cost.

CITY OF ROLETTE
Notes to Financial Statements- Continued

F. Capital Assets

Capital assets, which include property, plant, and equipment, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Net estimated historical cost was used to value the majority of assets acquired prior to January 1, 2004. Prior to January 1, 2004, governmental funds' infrastructure assets were not capitalized. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Property, plant, and equipment of the City is depreciated using the straight line method over the following estimated useful lives:

ASSETS	YEARS
Permanent Buildings	50
Vehicles and equipment	10

G. Long-Term Obligations

In the government-wide financial statements, long term debt and other long term obligations are reported as liabilities in the governmental activities statement of net assets. Bond premiums, discounts and issuance costs are recognized in the current period since the amounts are not material.

In the fund financial statements, governmental fund types recognize bond premiums, discounts and issuance costs in the current period. The face amount of the debt is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs are reported as debt service expenditures.

H. Fund Balance

In the fund financial statements, governmental funds report aggregate amounts for five classifications of fund balances based on the constraints imposed on the use of these resources. The non-spendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form - inventories; or (b) legally or contractually required to be maintained intact.

CITY OF ROLETTE
Notes to Financial Statements- Continued

The spendable portion of the fund balance comprises the remaining four classifications: restricted, committed, assigned, and unassigned.

Restricted - This classification reflects the constraints imposed on resources either (a) externally by creditors, grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

Committed - These amounts can only be used for specific purposes pursuant to constraints imposed by formal resolutions or ordinances of the city council-the City's highest level of decision making authority. Those committed amounts cannot be used for any other purpose unless the council removes the specified use by taking the same type of action imposing the commitment. This classification also includes contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned - This classification reflects the amounts constrained by the City's "intent" to be used for specific purposes, but are neither restricted nor committed. The council has the authority to assign amounts to be used for specific purposes. Assigned fund balances include all remaining amounts (except negative balances) that are reported in governmental funds, other than the General Fund, that are not classified as non-spendable and are neither restricted nor committed.

Unassigned - This fund balance is the residual classification for the General Fund. It is also used to report negative fund balances in other governmental funds.

When both restricted and unrestricted resources are available for use, the City's preference is to first use restricted resources, then unrestricted resources-committed, assigned, and unassigned-in order as needed. The council has not set a General Fund minimum fund balance.

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

I. Interfund Transactions

In the governmental fund statements, transactions that constitute reimbursements to a fund for expenditures initially made from it that are properly applicable to another fund, are recorded as expenditures in the reimbursing fund and as reductions of expenditures in the fund that is reimbursed.

CITY OF ROLETTE
Notes to Financial Statements- Continued

All other interfund transactions, except reimbursements, are reported as transfers. Nonrecurring or nonroutine permanent transfers of equity are reported as residual equity transfers. All other interfund transfers are reported as operating transfers. In the government-wide financial statements, interfund transactions have been eliminated.

J. Use of estimates

The preparation of financial statements in conformity with the Other comprehensive basis of accounting (OCBOA) used by the City requires management to make estimates and assumptions that affect certain reported amounts and disclosures; accordingly, actual results could differ from those estimates.

NOTE 2: LEGAL COMPLIANCE - BUDGETS

BUDGET AMENDMENTS

The Council did not amend the City budget for 2019.

EXPENDITURES OVER APPROPRIATIONS

The City did not overspend any budgets. No remedial action is required.

NOTE 3 DEPOSITS AND INVESTMENTS

In accordance with North Dakota Statutes, the City maintains deposits at the depository banks designated by the governing board. All depositories are members of the Federal Reserve System.

Deposits must either be deposited with the Bank of North Dakota or in other financial institution situated and doing business within the state. Deposits, other than with the Bank of North Dakota, must be fully insured or bonded. In lieu of a bond, a financial institution may provide a pledge of securities equal to 110% of the deposit not covered by insurance or bonds.

Authorized collateral includes bills, notes, or bonds issued by the United State government, its agencies or instrumentalities, all bonds and notes guaranteed by the United States government, Federal Land Bank bonds, notes, warrants, and certificates of indebtedness, insured certificates of deposit, shares of investment companies registered under the Investment Companies Act of 1940, and all other forms of securities issued by the State of North Dakota, its boards, agencies, instrumentalities, or by any City, city, township, school district, park district, or other political subdivision of the State of North Dakota whether payable from special revenues or supported by the full faith and credit of the issuing body and bonds issued by another state of the United States, or such other securities approved by the banking board.

CITY OF ROLETTE

Notes to Financial Statements- Continued

At December 31, 2019, the City's carrying amount of deposits was \$1,199,322. Of the bank balances, \$250,000 was covered by Federal Depository Insurance. The remaining balance of \$949,322 was collateralized with securities held by the pledging financial institution's agent in the government's name.

At December 31, 2019, the Airport Authority's carrying amount of deposits was \$3,901. The bank balance was covered by Federal Depository Insurance.

Credit Risk

State statutes authorize the City to invest in: (1) Bonds, treasury bills and notes, or other securities that are a direct obligation of, or an obligation insured or guaranteed by, the treasury of the United States, or its agencies, instrumentalities, or organizations created by an act of Congress. (2) Securities sold under agreements to repurchase written by a financial institution in which the underlying securities for the agreement to repurchase are the type listed above. (3) Certificates of Deposit fully insured by the federal deposit insurance corporation or the state. (4) Obligations of the state.

Concentration of Credit Risk

The City does not have a limit on the amount it may invest in any one issuer.

NOTE 4: PROPERTY TAXES

Property taxes are levied as of January 1. The property taxes attach as an enforceable lien on property on January 1 and may be paid in two installments. The first installment includes one-half of the real estate taxes and all the special assessments and the second installment is the balance of the real estate taxes. The first installment is due by March 1 and the second installment is due by October 15. A 5% discount on property taxes is allowed if all taxes and special assessments are paid by February 15. After the due dates, the bill becomes delinquent and penalties are assessed.

Most property owners choose to pay property taxes and special assessments in a single payment on or before February 15 and receive the discount on the property taxes.

CITY OF ROLETTE
Notes to Financial Statements- Continued

NOTE 5: CAPITAL ASSETS

The following is a summary of changes in capital assets for the year ended December 31, 2019:

	Balance January 1	Increases	Decreases	Balance December 31
Governmental activities				
Construction in progress				
Infrastructure	2,110,000			2,110,000
Bldgs and Improvements	830,496			830,496
Vehicles & Equipment	215,454	49,000		264,454
Total Cap Assets	3,155,950	49,000		3,204,950
Less accumulated depreciation for:				
Buildings & Improve	722,216	31,924		754,140
Infrastructure	105,500	105,500		211,000
Vehicles & Equip	163,545	7,945		171,491
Total Accumulated Dep	991,262	145,369		1,136,631
Total Cap Assets, Net	2,164,688			2,068,319
Business-type activities				
Construction in progress				
Infrastructure				
Bldgs and Improvements	520,374			520,374
Vehicles & Equipment	40,000			40,000
Total Cap Assets	560,374			560,374
Less accumulated depreciation for:				
Buildings & Improve	480,824	9,887		490,712
Infrastructure				
Vehicles & Equip	32,000	4,000		36,000
Total Accumulated Dep	512,824	13,887		526,712
Total Cap Assets, Net	47,550			33,662

Depreciation Expense was charged to functions/programs of the City as follows:

Governmental Activities:	
General government	31,924
Public safety	7,945
Highways and streets	<u>105,500</u>
Total	145,369
Business-type activities	
Water and sewer	13,887

CITY OF ROLETTE
Notes to Financial Statements- Continued

NOTE 6: LONG-TERM DEBT

Changes in Long-Term Liabilities - During the year ended December 31, 2019, the following changes occurred in liabilities reported in long-term debt:

	Payable 2018	Increases	Decreases	Payable 2019	Due Within One Year
GOVERNMENTAL ACTIVITIES					
Bonds Payable	1,155,147		26,556	1,128,591	27,287
Notes payable		35,000		35,000	
TOTAL	1,155,147	35,000	26,556	1,163,591	
BUSINESS-TYPE ACTIVITIES					
SRF Notes	18,500		6,000	12,500	6,000

BONDS PAYABLE

Bonds payable consist of the following:

	Original Amount	Maturity Date	Interest Rate	Balance Outstanding
GOVERNMENTAL ACTIVITIES				
Refunding 2019	355,000	05/01/2029	2.75-5.00%	1,128,591

There are a number of limitations and restrictions contained in the various bond indentures. The City is in compliance with all significant limitations and restrictions.

Special Assessment bonds are paid directly from debt service sinking funds. Special assessments are certified annually in amounts sufficient to pay debt service requirements. Whenever all special assessments appropriated and collected for a special assessment district are insufficient to pay principal and interest then due on special assessment improvement bonds issued against such improvement district, the city is required to levy a deficiency levy upon all taxable property in the City.

SRF NOTES PAYABLE

The City obtained financing from the State of North Dakota's State Revolving Loan Fund (SRF) to finance improvements to the City's utility systems. Details relative to the outstanding notes payable are shown below:

	Maturity Date	Interest Rate	Balance Outstanding
BUSINESS-TYPE ACTIVITIES			
Water Treatment-2019	09/01/2049	2.5%	<u>12,500</u>

CITY OF ROLETTE
Notes to Financial Statements- Continued

The annual long-term debt service requirements for bonds payable, as of December 31, 2019, are as follows:

GOVERNMENTAL ACTIVITIES

Year Ending December 31	Bonds Payable		SRF Notes Payable	
	Principal	Interest	Principal	Interest
2020	27,287	31,043	6,000	312
2021	28,037	30,293	6,500	162
2022	28,808	29,552		
2023	29,600	28,730		
2024	30,414	27,916		
2025-2029	165,087	126,563		
2030-2034	189,069	102,581		
2035-2039	216,535	75,115		
2040-2044	247,993	43,657		
2045-2049	165,761	9,229		
 TOTAL	 1,128,591	 504,649	 12,500	 474

NOTES PAYABLE

Notes payable to Bank, due in annual installments of \$8,000, including interest at 4.75%, through October 2025. Note used for furnace. 35,000

2021	8,000
2022	8,000
2023	8,000
2024	8,000
2025	8,000
Thereafter	8,000
	<u>40,000</u>
Less amount representing interest	<u>5,000</u>
Principal balance remaining	35,000

CITY OF ROLETTE
Notes to Financial Statements- Continued

NOTE 7: RISK MANAGEMENT

The City is exposed to various risks of loss relating to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. In 1986 state agencies and political subdivisions of the State of North Dakota joined together to form the North Dakota Insurance Reserve Fund (NDIRF), a public entity risk pool currently operating as a common risk management and insurance program for the state and over 2,000 political subdivisions. The City pays an annual premium to NDIRF for its general liability and automobile insurance coverage. The coverage by NDIRF is limited to losses of one million dollars per occurrence. The State Bonding Fund currently provides the City with blanket fidelity bond coverage for its employees. The State Bonding fund does not currently charge any premium for this coverage. The City has workers compensation with the Workforce, Safety and Insurance and purchases commercial insurance for personal property, building, inland marine, and boiler and machinery.

NOTE 8: TRANSFERS

Transfers are used to 1)move unrestricted revenues to finance various programs 2)move sales tax revenues to fund programs and projects and 3)move revenues from the fund with collection authorization to the debt service funds as debt service principal and interest payments become due.

The City transferred \$7,285 from the Water Fund to the USDA Reserve fund. The City transferred \$7,285 from the Sewer Fund to the USDA Reserve fund.

CITY OF ROLETTE

REPORTS IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

DECEMBER 31, 2019

City of Rolette
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Harold J. Rotunda

Certified Public Accountant

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND
OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN
ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*
Independent Auditor's Report

Governing Board
City of Rolette
Rolette, North Dakota

I have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, discretely presented component units, and each major fund of City of Rolette as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise basic financial statements, and have issued my report thereon dated February 27, 2023.

Internal Control Over Financial Reporting

In planning and performing my audit of the financial statements, I considered City of Rolette's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing my opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of internal control. Accordingly, I do not express an opinion on the effectiveness of internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

My consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during my audit I did not identify any deficiencies in internal control that I consider to be material weaknesses. However, material weaknesses may exist that have not been identified. I did identify two deficiencies in internal control, described in the accompanying schedule of findings that I consider to be a significant deficiency (2019-001 and 2019-002).

Compliance and Other Matters

As part of obtaining reasonable assurance about whether City of Rolette's financial statements are free of material misstatement, I performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of my audit, and accordingly, I do not express such an opinion. The results of my tests disclosed no instances of noncompliance or other matters that is required to be reported under Government Auditing Standards.

City's Response to Findings

City of Rolette's response to the finding identified in my audit is described in the accompanying schedule of findings. City of Rolette's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, I express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of my testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Harold Rotunda, CPA
Fargo, North Dakota
February 27, 2023

CITY OF ROLETTE
SCHEDULE OF FINDINGS AND RESPONSES
FOR THE YEAR ENDED DECEMBER 31, 2019

Section I - Summary of Auditor's Results

Financial Statements

Type of Report Issued?

Governmental Activities	Unmodified
Business-type Activities	Unmodified
Discretely presented component units	Unmodified
Major Funds	Unmodified

Internal Control over financial reporting:

Material weaknesses identified?	_____	Yes	<u> X </u>	No
Significant deficiencies identified not				
Considered to be material weaknesses	<u> X </u>	Yes	_____	No
Noncompliance material to financial statements				
Noted?	_____	Yes	<u> X </u>	No

Section II- Financial Statement Findings

2019-001 Segregation of Duties

Criteria

To provide reasonable assurance that segregation of duties takes place while also taking into account the size of the City.

Condition

The City Auditor is responsible for all accounting functions involved. The employee handles all income of monies, prepares the receipts documents, prepares the deposits, issues all checks and distributes them, receives the bank statements and does the reconciliations. The employee also records the receipts and disbursements to the journals and maintains the general ledger. Considering the size of the City, it is not feasible to obtain proper segregation of duties and the degree of internal control is severely limited.

Cause

The City Auditor is the employee responsible for all functions and due to the City's size, they are unable to hire additional staff.

Effect

Lack of segregation of duties leads to a limited degree of internal control.

Recommendation

The City should separate the duties when it becomes feasible.

CITY OF ROLETTE
SCHEDULE OF FINDINGS AND RESPONSES
FOR THE YEAR ENDED DECEMBER 31, 2019

Management's Response

Some procedures to promote segregation of duties have been implemented. Funds are counted by other individuals prior to being given to the Auditor to receipt and deposit at the various financial institutions. The Council reviews and approves bills before payments are made. The Mayor reviews and signs all checks written. The City will formally segregate other duties when feasible.

**2019-002 Financial Statement Preparation
Criteria**

An appropriate system of internal controls requires that a City make a determination that financial statements and the underlying general ledger accounts are properly stated in compliance with the modified cash basis of accounting. This requires the City's personnel to maintain a working knowledge of current modified cash basis of accounting required financial statement disclosures.

Condition

The City's auditor prepared the financial statements for the years ended. In addition, adjusting entries were proposed to bring the financial statements into compliance with the modified cash basis of accounting. An appropriate system of internal controls requires that a City must make a determination that financial statements and the underlying general ledger accounts are properly stated in compliance with the modified cash basis. This requires the City's personnel to maintain a working knowledge of current accounting principles in accordance with the modified cash basis.

Cause

The City does not have the resources to prepare full modified cash basis financial statements.

Effect

The City currently does not maintain the working knowledge of current accounting principles for the modified cash basis and required financial statement disclosures to make a determination that financial statements are properly stated in compliance with the modified cash basis.

Recommendation

Compensating controls could be provided through client preparation of the financial statement preparation and/or review function.

Management's Response

Management agrees that it is currently not cost-effective.