

GRIGGS COUNTY CENTRAL  
PUBLIC SCHOOL DISTRICT  
COOPERSTOWN, NORTH DAKOTA

FINANCIAL STATEMENTS  
YEARS ENDED JUNE 30, 2019 AND 2018

GRIGGS COUNTY CENTRAL PUBLIC SCHOOL DISTRICT

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GRIGGS COUNTY CENTRAL PUBLIC SCHOOL DISTRICT  
LIST OF OFFICIALS  
JUNE 30, 2019 AND 2018

BOARD OF EDUCATION

OFFICE

Scott Saxberg  
Patrick Larson  
Todd Edland  
Melissa Myers  
Hope Stadler  
Lori Stokka  
Lynn Haugen

ADMINISTRATION

Meghan Brown  
Tamara Cushman

Superintendent  
Business manager

**Harold J. Rotunda**  
**Certified Public Accountant**  
INDEPENDENT AUDITOR'S REPORT

School Board  
Griggs County Central Public School District  
Cooperstown, North Dakota

I have audited the accompanying modified cash basis financial statements of the governmental activities, each major fund and aggregate remaining fund information of Griggs County Central Public School District as of and for the years ended June 30, 2018 and 2019, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

**Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note 1; this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

**Auditor's Responsibility**

My responsibility is to express opinions on these financial statements based on my audit. I conducted my audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement in the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, I express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinions.

## **Opinions**

In my opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash basis financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Griggs County Central Public School District as of June 30, 2018 and 2019, and the changes in the modified cash basis financial position and cash flows, where applicable, thereof for the years then ended, in conformance with the modified cash basis of accounting.

## **Basis of Accounting**

I draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. My opinion is not modified with respect to that matter.

## **Other Reporting Required by Government Auditing Standards**

In accordance with Government Auditing Standards, I have also issued reports dated October 1, 2021, on my considerations of the District's internal control over financial reporting and on my tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of my testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the District's internal control over financial reporting and compliance.

West Fargo, North Dakota  
October 1, 2021

GRIGGS COUNTY CENTRAL SCHOOL  
 STATEMENT OF NET POSITION- MODIFIED CASH BASIS  
 JUNE 30, 2019

	Governmental Activities
<b>ASSETS</b>	
Current assets:	
Cash and investments	2,745,356.20
Noncurrent assets:	
Capital assets (net of accumulated depreciation)	2,454,760.11
<b>Total Assets</b>	<b>5,200,116.31</b>
 <b>LIABILITIES</b>	
Current liabilities:	
Accrued expenses	160,688.79
Noncurrent liabilities:	
Due within one year:	
Bonds payable	178,986.21
Notes payable	6,923.08
Due after one year:	
Bonds payable	435,125.42
Notes payable	55,384.60
<b>Total liabilities</b>	<b>837,108.10</b>
 <b>NET POSITION</b>	
Net investment in capital assets	1,778,340.80
Restricted for:	
Capital projects	1,131,352.00
Debt service	-
Unrestricted	1,453,315.41
<b>Total net position</b>	<b>4,363,008.21</b>

The accompanying notes are an integral part of these financial statements.

GRIGGS COUNTY CENTRAL SCHOOL  
STATEMENT OF ACTIVITIES- MODIFIED CASH BASIS  
YEAR ENDED JUNE 30, 2019

		Program Revenues		Net (expense) Revenue & Change in Net Position
	Expenses	Charges for Services	Operating grants and Contributions	Governmental Activities
<b>Governmental Activities:</b>				
<b>Instruction</b>				
Regular	1,964,566.10		106,363.00	(1,858,203.10)
Special Education	221,251.65			(221,251.65)
Vocational Education	259,966.95		41,015.43	(218,951.52)
<b>Support Services</b>				
Administrative	659,432.42			(659,432.42)
Operation & maintenance	403,190.85			(403,190.85)
Pupil Transportation Services	232,375.88		116,455.50	(115,920.38)
Extracurricular	137,832.84			(137,832.84)
Food Service	148,676.44	71,788.40	76,790.98	(97.06)
Miscellaneous	37,743.28			(37,743.28)
<b>Debt Service</b>				
Interest expense	22,976.93			(22,976.93)
<b>Total Governmental Activities</b>	<b>4,088,013.34</b>	<b>71,788.40</b>	<b>340,624.91</b>	<b>(3,675,600.03)</b>
<b>General Revenues</b>				
<b>Taxes:</b>				
Property taxes, levied for general purposes				1,301,864.38
Property taxes levied for debt service				182,844.62
<b>State aid not restricted to specific program:</b>				
Per pupil aid				2,363,801.28
Interest income and other revenue				110,984.97
<b>Total General Revenues</b>				<b>3,959,495.25</b>
<b>Change in Net Position</b>				<b>283,895.22</b>
<b>Net Position- July 1</b>				<b>4,079,112.99</b>
<b>Net Position- June 30</b>				<b>4,363,008.21</b>

The accompanying notes are an integral part of these financial statements.

GRIGGS COUNTY CENTRAL SCHOOL  
 BALANCE SHEET- MODIFIED CASH BASIS- GOVERNMENTAL FUNDS  
 JUNE 30, 2019

	GENERAL FUND	BUILDING FUND	OTHER GOVERNMENTAL FUNDS	TOTAL GOVERNMENTAL FUNDS
<b>ASSETS</b>				
Cash and investments	1,425,870.27	1,131,352.00	188,133.74	2,745,356.01
Total Assets	1,425,870.27	1,131,352.00	188,133.74	2,745,356.01
<b>LIABILITIES</b>				
Accrued expenses	160,688.79			160,688.79
Total liabilities	160,688.79	-		160,688.79
<b>FUND BALANCE</b>				
Restricted for Capital Projects		1,131,352.00		1,131,352.00
Restricted for General Purpose		-	188,133.74	188,133.74
Unassigned	1,265,181.48	-		1,265,181.48
Total fund balance	1,265,181.48	1,131,352.00	188,133.74	2,584,667.22
Total liabilities and fund balance	1,425,870.27	1,131,352.00	188,133.74	2,745,356.01

The accompanying notes are an integral part of these financial statements.



GRIGGS COUNTY CENTRAL SCHOOL  
 RECONCILIATION OF GOVERNMENTAL FUNDS BALANCE  
 SHEET TO THE STATEMENT OF NET POSITION  
 JUNE 30, 2019

Total Fund Balances for Governmental Funds	2,584,667.42
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Total net position reported for governmental activities in the statement of net position is different because:

Capital assets used in governmental activities are not financial resources and are not reported in governmental funds

Cost of capital assets	9,083,542.19	
Less accumulated depreciation	6,628,782.08	
Net capital assets		2,454,760.11

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Long-term liabilities applicable to the District's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. All liabilities- both current and long-term are reported in the statement of net position. Balances at year end are:

Bonds payable	(614,111.63)
QZAB Notes payable	(62,307.68)
Notes payable	-

Total Net Position of Governmental Activities	4,363,008.22
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The accompanying notes are an integral part of these financial statements.

GRIGGS COUNTY CENTRAL SCHOOL  
 STATEMENT OF REVENUES, EXPENDITURES AND  
 CHANGES IN FUND BALANCES- MODIFIED CASH BASIS- GOVERNMENTAL FUNDS  
 YEAR ENDED JUNE 30, 2019

	GENERAL FUND	BUILDING FUND	OTHER GOVERNMENTAL FUNDS	TOTAL GOVERNMENTAL FUNDS
Property taxes	1,141,259.03	343,449.97	-	1,484,709.00
Other local sources	48,456.96	1,942.67	71,977.84	122,377.47
State sources	2,581,668.11		177.78	2,581,845.89
Federal sources	106,363.00		76,613.20	182,976.20
<b>Total Revenues</b>	<b>3,877,747.10</b>	<b>345,392.64</b>	<b>148,768.82</b>	<b>4,371,908.56</b>
<b>Current:</b>				
<b>Instruction</b>				
Regular	1,964,566.10			1,964,566.10
Special Education	221,251.65			221,251.65
Vocational Education	259,966.95			259,966.95
<b>Support Services</b>				
Administrative	659,432.42			659,432.42
Operation & maintenance	334,886.15			334,886.15
Pupil Transportation Services	205,888.68			205,888.68
Extracurricular	137,832.84		-	137,832.84
Food Service	8,710.82	-	139,965.62	148,676.44
<b>Capital outlays</b>	-	141,857.41	-	141,857.41
<b>Debt Service</b>				
Principal		184,602.84		184,602.84
Interest expense		16,053.85	-	16,053.85
<b>Total Expenditures</b>	<b>3,792,535.61</b>	<b>342,514.10</b>	<b>139,965.62</b>	<b>4,275,015.33</b>
<b>Excess revenues (expenditures)</b>	<b>85,211.49</b>	<b>2,878.54</b>	<b>8,803.20</b>	<b>96,893.23</b>
<b>Other Financing Sources (Uses):</b>				
Transfers in	-	104,000.00		104,000.00
Transfers out	(104,000.00)			(104,000.00)
Bond proceeds				-
<b>Total other financing sources and uses</b>	<b>(104,000.00)</b>	<b>104,000.00</b>	<b>-</b>	<b>-</b>
<b>Net change in fund balances</b>	<b>(18,788.51)</b>	<b>106,878.54</b>	<b>8,803.20</b>	<b>96,893.23</b>
<b>Fund balance- beginning</b>	<b>1,283,969.99</b>	<b>1,024,473.66</b>	<b>179,330.54</b>	<b>2,487,774.19</b>
<b>Fund balance- ending</b>	<b>1,265,181.48</b>	<b>1,131,352.20</b>	<b>188,133.74</b>	<b>2,584,667.42</b>

The accompanying notes are an integral part of these financial statements.

GRIGGS COUNTY CENTRAL SCHOOL  
 RECONCILIATION OF GOVERNMENTAL STATEMENT OF REVENUES, EXPENDITURES AND  
 CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES  
 YEAR ENDED JUNE 30, 2019

Net Change in Fund Balances- Total Governmental Funds 96,893.23

The change in net position reported for governmental activities in the statement of activities is different because:

Governmental funds report capital outlay as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current year.

177,679.76			
6,923.08	Current year capital outlay	138,191.05	
	Current year depreciation expense	135,791.90	2,399.15

Repayment of long-term debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.

	Bonds payable	177,679.76
	QZAB Notes payable	6,923.08

Change in Net Position of Governmental Activities 283,895.22

The accompanying notes are an integral part of these financial statements.

GRIGGS COUNTY CENTRAL SCHOOL  
STATEMENT OF ASSETS AND LIABILITIES  
FIDUCIARY FUNDS  
JUNE 30, 2019

AGENCY  
FUNDS

ASSETS

Cash and investments

78,728.07

Total Assets

78,728.07

LIABILITIES

Due to Student Groups

78,728.07

The accompanying notes are an integral part of these financial statements.

GRIGGS COUNTY CENTRAL SCHOOL  
 STATEMENT OF NET POSITION- MODIFIED CASH BASIS  
 JUNE 30, 2018

	Governmental Activities
<b>ASSETS</b>	
Current assets:	
Cash and investments	2,650,938.75
Noncurrent assets:	
Capital assets (net of accumulated depreciation)	2,452,360.96
<b>Total Assets</b>	<b>5,103,299.71</b>
 <b>LIABILITIES</b>	
Current liabilities:	
Accrued expenses	163,164.57
Noncurrent liabilities:	
Due within one year:	
Bonds payable	177,679.76
Notes payable	6,923.08
Due after one year:	
Bonds payable	614,111.63
Notes payable	62,307.68
<b>Total liabilities</b>	<b>1,024,186.72</b>
 <b>NET POSITION</b>	
Net investment in capital assets	1,591,338.81
Restricted for:	
Capital projects	1,024,473.66
Debt service	
Unrestricted	1,463,300.52
<b>Total net position</b>	<b>4,079,112.99</b>

The accompanying notes are an integral part of these financial statements.

GRIGGS COUNTY CENTRAL SCHOOL  
 STATEMENT OF ACTIVITIES- MODIFIED CASH BASIS  
 YEAR ENDED JUNE 30, 2018

		Program Revenues		Net (expense) Revenue & Changes in Net Position
	Expenses	Charges for Services	Operating grants and Contributions	Governmental Activities
Governmental Activities:				
Instruction				
Regular	2,048,016.79		121,195.65	(1,926,821.14)
Special Education	193,377.69			(193,377.69)
Vocational Education	144,659.23		35,508.47	(109,150.76)
Support Services				
Administrative	608,968.35			(608,968.35)
Operation & maintenance	431,637.06			(431,637.06)
Pupil Transportation Services	249,866.49		134,221.50	(115,644.99)
Extracurricular	138,646.17			(138,646.17)
Food Service	169,641.51	75,088.88	88,532.96	(6,019.67)
Miscellaneous	29,614.28			(29,614.28)
Debt Service				
Interest expense	27,191.77			(27,191.77)
 Total Governmental Activities	 4,041,619.34	 75,088.88	 379,458.58	 (3,587,071.88)
 General Revenues				
Taxes:				
Property taxes, levied for general purposes				1,224,530.18
Property taxes levied for debt service				184,687.54
State aid not restricted to specific program:				
Per pupil aid				2,408,383.43
Interest income and other revenue				56,489.69
 Total General Revenues				 3,874,090.84
 Change in Net Position				 287,018.96
 Net Position- July1				 3,792,094.04
 Net Position- June 30				 4,079,113.00

The accompanying notes are an integral part of these financial statements.

GRIGGS COUNTY CENTRAL SCHOOL  
 BALANCE SHEET- MODIFIED CASH BASIS- GOVERNMENTAL FUNDS  
 JUNE 30, 2018

	GENERAL FUND	BUILDING FUND	OTHER GOVERNMENTAL FUNDS	TOTAL GOVERNMENTAL FUNDS
<b>ASSETS</b>				
Cash and investments	1,447,134.56	1,024,473.66	179,330.54	2,650,938.76
Total Assets	1,447,134.56	1,024,473.66	179,330.54	2,650,938.76
<b>LIABILITIES</b>				
Accrued expenses	163,164.57			163,164.57
Total liabilities	163,164.57	-	-	163,164.57
<b>FUND BALANCE</b>				
Restricted for Capital Projects		1,024,473.66		1,024,473.66
Restricted for General Purpose		-	179,330.54	179,330.54
Unassigned	1,283,969.99	-		1,283,969.99
Total fund balance	1,283,969.99	1,024,473.66	179,330.54	2,487,774.19
Total liabilities and fund balance	1,447,134.56	1,024,473.66	179,330.54	2,650,938.76

The accompanying notes are an integral part of these financial statements.

GRIGGS COUNTY CENTRAL SCHOOL  
 RECONCILIATION OF GOVERNMENTAL FUNDS BALANCE  
 SHEET TO THE STATEMENT OF NET POSITION  
 JUNE 30, 2018

Total Fund Balances for Governmental Funds	2,487,774.18
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Total net position reported for governmental activities in the statement of net position is different because:

Capital assets used in governmental activities are not financial resources and are not reported in governmental funds

	8,945,351.14	
Cost of capital assets	6,492,990.18	
Less accumulated depreciation		2,452,360.96
Net capital assets		

Long-term liabilities applicable to the District's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. All liabilities- both current and long-term are reported in the statement of net position. Balances at year end are:

	(791,791.39)	
Bonds payable		(69,230.76)
QZAB Notes payable		-
Notes payable		

Total Net Position of Governmental Activities	4,079,112.99
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The accompanying notes are an integral part of these financial statements.



GRIGGS COUNTY CENTRAL SCHOOL  
 STATEMENT OF REVENUES, EXPENDITURES AND  
 CHANGES IN FUND BALANCES- MODIFIED CASH BASIS- GOVERNMENTAL FUNDS  
 YEAR ENDED JUNE 30, 2018

	GENERAL FUND	BUILDING FUND	OTHER GOVERNMENTAL FUNDS	TOTAL GOVERNMENTAL FUNDS
Property taxes	1,063,717.64	345,500.08	-	1,409,217.72
Other local sources	50,722.70	1,211.39	75,245.12	127,179.21
State sources	2,582,512.75		-	2,582,512.75
Federal sources	121,195.65		88,532.96	209,728.61
<b>Total Revenues</b>	<b>3,818,148.74</b>	<b>346,711.47</b>	<b>163,778.08</b>	<b>4,328,638.29</b>
<b>Current:</b>				
<b>Instruction</b>				
Regular	2,048,016.79			2,048,016.79
Special Education	193,377.69			193,377.69
Vocational Education	144,659.23			144,659.23
<b>Support Services</b>				
Administrative	608,968.35			608,968.35
Operation & maintenance	337,186.00			337,186.00
Pupil Transportation Services	232,052.37			232,052.37
Extracurricular	138,646.17		-	138,646.17
Food Service	4,342.71	-	165,298.80	169,641.51
Capital outlays	-	156,391.48	-	156,391.48
<b>Debt Service</b>				
Principal		178,327.99		178,327.99
Interest expense		20,268.69	-	20,268.69
<b>Total Expenditures</b>	<b>3,707,249.31</b>	<b>354,988.16</b>	<b>165,298.80</b>	<b>4,227,536.27</b>
Excess revenues (expenditures)	110,899.43	(8,276.69)	(1,520.72)	101,102.02
<b>Other Financing Sources (Uses):</b>				
Transfers in	-	223,515.11	-	223,515.11
Transfers out	(100,000.00)		(123,515.11)	(223,515.11)
Bond proceeds	-	-		-
<b>Total other financing sources and uses</b>	<b>(100,000.00)</b>	<b>223,515.11</b>	<b>(123,515.11)</b>	<b>-</b>
Net change in fund balances	10,899.43	215,238.42	(125,035.83)	101,102.02
Fund balance- beginning	1,273,070.56	809,235.24	304,366.36	2,386,672.16
Fund balance- ending	1,283,969.99	1,024,473.66	179,330.53	2,487,774.18

The accompanying notes are an integral part of these financial statements.

GRIGGS COUNTY CENTRAL SCHOOL  
 RECONCILIATION OF GOVERNMENTAL STATEMENT OF REVENUES, EXPENDITURES AND  
 CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES  
 YEAR ENDED JUNE 30, 2018

Net Change in Fund Balances- Total Governmental Funds 101,102.02

The change in net position reported for governmental activities in the statement of activities is different because:

Governmental funds report capital outlay as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current year.

	Current year capital outlay	146,527.20	
	Current year depreciation expense	138,938.26	7,588.94

Repayment of long-term debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.

	Bonds payable	171,404.91	
	QZAB Notes payable	6,923.08	

Change in Net Position of Governmental Activities 287,018.95

The accompanying notes are an integral part of these financial statements.

GRIGGS COUNTY CENTRAL SCHOOL  
STATEMENT OF ASSETS AND LIABILITIES  
FIDUCIARY FUNDS  
JUNE 30, 2018

	AGENCY FUNDS
ASSETS	
Cash and investments	72,656.34
Total Assets	72,656.34
LIABILITIES	
Due to Student Groups	72,656.34

The accompanying notes are an integral part of these financial statements.

GRIGGS COUNTY CENTRAL PUBLIC SCHOOL DISTRICT  
COOPERSTOWN, NORTH DAKOTA

NOTES TO THE FINANCIAL STATEMENTS

JUNE 30, 2019

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the GRIGGS COUNTY CENTRAL Public School District (District) have been prepared on a modified cash basis of accounting. The modified cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the District's accounting policies are described below.

A. Reporting Entity

The accompanying financial statements present the activities of the District. The district has considered all potential component units for which the district is financially accountable and other organizations for which the nature and significance of their relationships with the district such that exclusion would cause the district's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. This criteria includes appointing a voting majority of an organization's governing body and (1) the ability of the district to impose its will on that organization or (2) the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on the District.

Based on these criteria, there are no component units to be included within the District as a reporting entity.

B. BASIS OF PRESENTATION, BASIS OF ACCOUNTING

Government-wide statements: The statement of net assets and the statement of activities display information about the primary government, the District. These statements include the financial activities of the overall government, except for fiduciary activities. Eliminations have been made to minimize the double-counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

GRIGGS COUNTY CENTRAL PUBLIC SCHOOL DISTRICT  
Notes to Financial Statements- Continued

The statement of activities presents a comparison between direct expenses and program revenues for each function of the District's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) fees and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fund Financial Statements: The fund financial statements provide information about the district's funds including its fiduciary funds. Separate statements for each fund category - governmental and fiduciary - are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

The District reports the following major governmental funds:

General Fund. The General Fund is the primary operating fund of the District and always classified as a major fund. It is used to account for all activities except those legally or administratively required to be accounted for in other funds

Building fund. The Building fund is used to account for building construction and repairs.

The district reports the other following fund types:

Agency Funds. These funds account for assets by the district in a custodial capacity as an agent on behalf of others. The District's agency fund is used to account for various deposits of the student activity funds.

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements.

GRIGGS COUNTY CENTRAL PUBLIC SCHOOL DISTRICT  
Notes to Financial Statements- Continued

Government-wide financial statements are prepared on the modified cash basis of accounting. This basis recognizes assets, net position, revenues, and expenditures/expenses when they result from cash transactions with a provision for depreciation in the government-wide statements. In accordance with the modified cash basis of accounting, the District reports capital assets and debt. Payments for payroll benefit liabilities are reported in the year that they are incurred and budgeted. This basis is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

The District's governmental funds use the modified cash basis of accounting. As a result of the use of this modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

If the District utilized the basis of accounting recognized as generally accepted, the fund financial statements for governmental funds would use the modified accrual basis of accounting.

Under the terms of grant agreements, the District funds certain programs by a combination of specific cost-reimbursement grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the District's policy to first apply cost-reimbursement grant resources to such programs, and then by general revenues.

D. Budgets

Based upon available financial information and requests by the school board, the superintendent and business manager prepares the school district budget. The budget is prepared for the general fund on the modified cash basis of accounting. The budget includes the proposed expenditures and the means of financing them. All annual appropriations lapse at year-end.

GRIGGS COUNTY CENTRAL PUBLIC SCHOOL DISTRICT  
Notes to Financial Statements- Continued

District taxes must be levied by the governing board on or before the fifteenth day of August. The taxes levied must be certified to the county auditor by August 25. The governing body of the school district may amend its tax levy and budget for the current fiscal year on or before the tenth day of October of each year, but the certification must be filed with the county auditor by October 10. The current budget, except for property taxes, may be amended during the year for any revenues and appropriations not anticipated at the time the budget was prepared.

E. Cash and Investments

Cash includes amounts in demand deposits and money market accounts.

F. Capital Assets

Capital assets, which include property, plant, and equipment, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements.

Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Property, plant, and equipment of the district is depreciated using the straight line method over the following estimated useful lives:

ASSETS	YEARS
Permanent Buildings	50
Temporary or Wood Structures	20
Vehicles	10
Equipment	10

GRIGGS COUNTY CENTRAL PUBLIC SCHOOL DISTRICT  
Notes to Financial Statements- Continued

G. Long-Term Obligations

In the government-wide financial statements, long term debt and other long term obligations are reported as liabilities in the governmental activities statement of net assets. Bond premiums, discounts and issuance costs are recognized in the current period since the amounts are not material.

In the fund financial statements, governmental fund types recognize bond premiums, discounts and issuance costs in the current period. The face amount of the debt is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs are reported as debt service expenditures.

H. Fund Balance

In the fund financial statements, governmental funds report aggregate amounts for five classifications of fund balances based on the constraints imposed on the use of these resources. The non-spendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form - inventories; or (b) legally or contractually required to be maintained intact.

The spendable portion of the fund balance comprises the remaining four classifications: restricted, committed, assigned, and unassigned.

**Restricted** - This classification reflects the constraints imposed on resources either (a) externally by creditors, grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

**Committed** - These amounts can only be used for specific purposes pursuant to constraints imposed by formal resolutions or ordinances of the school board-the District's highest level of decision making authority. Those committed amounts cannot be used for any other purpose unless the school board removes the specified use by taking the same type of action imposing the commitment. This classification also includes contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.



GRIGGS COUNTY CENTRAL PUBLIC SCHOOL DISTRICT  
Notes to Financial Statements- Continued

**Assigned** - This classification reflects the amounts constrained by the District's "intent" to be used for specific purposes, but are neither restricted nor committed. The school board and superintendent have the authority to assign amounts to be used for specific purposes. Assigned fund balances include all remaining amounts (except negative balances) that are reported in governmental funds, other than the General Fund, that are not classified as non-spendable and are neither restricted nor committed.

**Unassigned** - This fund balance is the residual classification for the General Fund. It is also used to report negative fund balances in other governmental funds.

When both restricted and unrestricted resources are available for use, the District's preference is to first use restricted resources, then unrestricted resources-committed, assigned, and unassigned-in order as needed.

The school board has not set a General Fund minimum fund balance.

I. Interfund Transactions

In the governmental fund statements, transactions that constitute reimbursements to a fund for expenditures initially made from it that are properly applicable to another fund, are recorded as expenditures in the reimbursing fund and as reductions of expenditures in the fund that is reimbursed.

All other interfund transactions, except reimbursements, are reported as transfers. Nonrecurring or nonroutine permanent transfers of equity are reported as residual equity transfers. All other interfund transfers are reported as operating transfers.

In the government-wide financial statements, interfund transactions have been eliminated.

J. Use of estimates

The preparation of financial statements in conformity with the Other comprehensive basis of accounting (OCBOA) used by the District requires management to make estimates and assumptions that affect certain reported amounts and disclosures; accordingly, actual results could differ from those estimates.

GRIGGS COUNTY CENTRAL PUBLIC SCHOOL DISTRICT  
Notes to Financial Statements- Continued

NOTE 2: LEGAL COMPLIANCE - BUDGETS

BUDGET AMENDMENTS

The school board did not amend the District budget for the year.

EXPENDITURES OVER APPROPRIATIONS

The district overspent the general fund budget by \$140,871. No remedial action is required.

NOTE 3 DEPOSITS AND INVESTMENTS

In accordance with North Dakota Statutes, the District maintains deposits at the depository banks designated by the governing board. All depositories are members of the Federal Reserve System.

Deposits must either be deposited with the Bank of North Dakota or in other financial institution situated and doing business within the state. Deposits, other than with the Bank of North Dakota, must be fully insured or bonded. In lieu of a bond, a financial institution may provide a pledge of securities equal to 110% of the deposit not covered by insurance or bonds.

Authorized collateral includes bills, notes, or bonds issued by the United State government, its agencies or instrumentalities, all bonds and notes guaranteed by the United States government, Federal Land Bank bonds, notes, warrants, and certificates of indebtedness, insured certificates of deposit, shares of investment companies registered under the Investment Companies Act of 1940, and all other forms of securities issued by the State of North Dakota, its boards, agencies, instrumentalities, or by any District, District, township, school district, park district, or other political subdivision of the State of North Dakota whether payable from special revenues or supported by the full faith and credit of the issuing body and bonds issued by another state of the United States, or such other securities approved by the banking board.

At June 30, 2019, the District's carrying amount of deposits was \$2,824,084. Of the bank balances, \$500,000 was covered by Federal Depository Insurance. The remaining balance of \$2,324,084 was collateralized with securities held by the pledging financial institution's agent in the government's name.

At June 30, 2018, the District's carrying amount of deposits was \$2,717,864. Of the bank balances, \$500,000 was covered by Federal Depository Insurance. The remaining balance of \$2,214,864 was collateralized with securities held by the pledging financial institution's agent in the government's name.

GRIGGS COUNTY CENTRAL PUBLIC SCHOOL DISTRICT  
Notes to Financial Statements- Continued

Credit Risk

State statutes authorize the District to invest in:(1) Bonds, treasury bills and notes, or other securities that are a direct obligation of, or an obligation insured or guaranteed by, the treasury of the United States, or its agencies, instrumentalities, or organizations created by an act of Congress.(2) Securities sold under agreements to repurchase written by a financial institution in which the underlying securities for the agreement to repurchase are the type listed above.(3) Certificates of Deposit fully insured by the federal deposit insurance corporation or the state.(4) Obligations of the state.

Concentration of Credit Risk

The District does not have a limit on the amount it may invest in any one issuer.

NOTE 4: PROPERTY TAXES

Taxes receivable represents the past five years of uncollected current and delinquent taxes. No allowance has been established for uncollectible taxes receivable.

The county treasurer acts as and agent to collect property taxes levied in the county for all taxing authorities. Any material tax collections are distributed after the end of each month.

Property taxes are levied as of January 1. The property taxes attach as an enforceable lien on property on January 1 and may be paid in two installments. The first installment includes one-half of the real estate taxes and all the special assessments and the second installment is the balance of the real estate taxes. The first installment is due by March 1 and the second installment is due by October 15. A 5% discount on property taxes is allowed if all taxes and special assessments are paid by February 15. After the due dates, the bill becomes delinquent and penalties are assessed.

Most property owners choose to pay property taxes and special assessments in a single payment on or before February 15 and receive the discount on the property taxes.

GRIGGS COUNTY CENTRAL PUBLIC SCHOOL DISTRICT  
Notes to Financial Statements- Continued

NOTE 5: CAPITAL ASSETS

The following is a summary of changes in capital assets for the year ended June 30, 2018:

	Balance July 1	Increases	Decreases	Balance June 30
Capital assets, being depreciated				
Bldgs and Improvements	8,341,456	107,827		8,449,283
Vehicles	782,812	19,750	365,693	436,869
Equipment	91,253	18,950	51,004	59,199
Total Cap Assets Being Depreciated	9,215,521	146,527	416,697	8,945,351
Less accumulated depreciation for:				
Buildings & Improve	6,151,169	84,506		6,235,675
Vehicles	536,377	44,487	365,693	215,171
Equipment	83,203	9,945	51,004	42,144
Total Accumulated Dep	6,770,749	138,938	416,697	6,492,990
Capital Assets, Net	2,444,772			2,452,361

The following is a summary of changes in capital assets for the year ended June 30, 2019:

	Balance July 1	Increases	Decreases	Balance June 30
Capital assets, being depreciated				
Bldgs and Improvements	8,449,283	97,191		8,546,474
Vehicles	436,869	20,000		456,869
Equipment	59,199	21,000		80,199
Total Cap Assets Being Depreciated	8,945,351	138,191		9,083,542
Less accumulated depreciation for:				
Buildings & Improve	6,235,675	85,310		6,320,985
Vehicles	215,171	46,487		261,658
Equipment	42,144	3,995		46,139
Total Accumulated Dep	6,492,990	135,792		6,628,782
Capital Assets, Net	2,452,361			2,454,760

Depreciation Expense was charged to functions/programs of the school district as follows:

Governmental Activities:	2019	2018
Transportation	46,487	44,487
Operations and Maint	85,310	84,506
Unallocated	3,995	9,945
Total Dep Exp-Gov Activities	135,792	138,938

GRIGGS COUNTY CENTRAL PUBLIC SCHOOL DISTRICT  
Notes to Financial Statements- Continued

NOTE 6: LONG-TERM DEBT

Changes in Long-Term Liabilities - During the year ended June 30, 2018, the following changes occurred in liabilities reported in long-term debt:

	Payable 2017	Increases	Decreases	Payable 2018	Due Within One Year
Bonds Payable	963,196		171,405	791,791	177,680
QZAB	76,154		6,923	69,231	6,923
TOTAL	1,039,350		178,328	861,022	

Changes in Long-Term Liabilities - During the year ended June 30, 2019, the following changes occurred in liabilities reported in long-term debt:

	Payable 2018	Increases	Decreases	Payable 2019	Due Within One Year
Bonds Payable	791,791		177,680	614,112	178,986
QZAB	69,231		6,923	62,308	6,923
TOTAL	861,022		184,603	676,419	

Debt payable at June 30, 2019, is comprised of the following individual issues:

Bonds Payable:

School Building Refunding Bonds of 2003 due in annual installments of 85,000, to 145,000 plus interest at 3.5- 5.0%, through December 2022. 390,000

General Obligation School construction Bond of 2003 due in annual installments of \$59,544 including interest at 2.5% through June 2023 224,112  
Total Long-Term Debt 614,112

GRIGGS COUNTY CENTRAL PUBLIC SCHOOL DISTRICT  
Notes to Financial Statements- Continued

The annual long-term debt service requirements for bonds payable, as of June 30, 2019, are as follows:

Year Ending June 30	Long-Term Debt	
	Principal	Interest
2020	178,986	17,595
2021	185,325	12,507
2022	191,697	7,235
2023	58,104	1,441
TOTAL	614,112	38,778

The District has a Q-Zab loan from the local bank for building repairs. The original loan was for \$90,000. The loan is at 0% due in semi-annual payments of \$6,923 through June 2024.

NOTE 7: TRANSFERS

The transfers as of June 30, 2019 and 2018 consist of the following:

Transfer In	Transfer Out	Amount
2018		
Building Fund	General Fund	\$100,000
Building Fund	After School Fund	\$123,515
2019		
Building Fund	General Fund	\$104,000

The transfers from the general fund to the building fund was related to construction costs. The transfer from the After School Fund to the Building Fund was to close out the Fund.

NOTE 8: PENSION PLANS

North Dakota Teachers Fund for Retirement TFFR

The school district contributes to the North Dakota Teachers Fund for retirement (TFFR), a cost-sharing multiple-employer defined benefit pension plan administered by the State of North Dakota. TFFR provides for retirement, disability and survivor benefits to plan members and beneficiaries. Benefit and contribution provisions are administered in accordance with chapter 15-39.1 of the North Dakota Century Code. TFFR issues a publicly available financial report that includes financial statements and required supplementary information for TFFR. Detailed information about the report may be obtained on the NDPERS website <http://ndpers.nd.gov/about/financial/annual-report-archive/>.

GRIGGS COUNTY CENTRAL PUBLIC SCHOOL DISTRICT  
Notes to Financial Statements- Continued

Plan members are required to contribute 11.75% of their annual covered salary and the District is required to contribute 12.75% of the teacher's salary. The contributions requirements of plan members and the District are established and may be amended by the State legislature. The District's contributions to TFFR for the fiscal years ended June 30, 2019, 2018 and 2017 were \$415,642, \$407,896, and \$405,906, respectively.

NOTE 9: RISK MANAGEMENT

The District is exposed to various risks of loss relating to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

In 1986 state agencies and political subdivisions of the State of North Dakota joined together to form the North Dakota Insurance Reserve Fund (NDIRF), a public entity risk pool currently operating as a common risk management and insurance program for the state and over 2,000 political subdivisions. The school district pays an annual premium to NDIRF for its general liability and automobile insurance coverage. The coverage by NDIRF is limited to losses of one million dollars per occurrence.

The State Bonding Fund currently provides the District with blanket fidelity bond coverage in the amount of \$1,000,000 for its employees. The State Bonding fund does not currently charge any premium for this coverage.

The district has workers compensation with the Workforce, Safety and Insurance and purchases commercial insurance for personal property, building, inland marine, and boiler and machinery.

GRIGGS COUNTY CENTRAL PUBLIC SCHOOL DISTRICT

REPORTS IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

JUNE 30, 2018 AND 2019



GRIGGS COUNTY CENTRAL PUBLIC SCHOOL DISTRICT  
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# Harold J. Rotunda

## Certified Public Accountant

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REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND  
OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

### Independent Auditor's Report

School Board  
Griggs County Central Public School District  
Cooperstown, North Dakota

I have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Griggs County Central Public School District as of and for the years ended June 30, 2018 and 2019, and the related notes to the financial statements, which collectively comprise basic financial statements, and have issued my report thereon dated October 1, 2021.

#### **Internal Control Over Financial Reporting**

In planning and performing my audit of the financial statements, I considered Griggs County Central Public School District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing my opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of internal control. Accordingly, I do not express an opinion on the effectiveness of internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

My consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during my audit I did not identify any deficiencies in internal control that I consider to be material weaknesses. However, material weaknesses may exist that have not been identified. I did identify one deficiency in internal control, described in the accompanying schedule of findings that I consider to be a significant deficiency (2019-1 and 2019-2).

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Griggs County Central Public School District's financial statements are free of material misstatement, I performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of my audit, and accordingly, I do not express such an opinion. The results of my tests disclosed no instances of noncompliance or other matters that is required to be reported under *Government Auditing Standards*.

### **District's Response to Findings**

Griggs County Central Public School District's response to the finding identified in my audit is described in the accompanying schedule of findings. Griggs County Central Public School District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, I express no opinion on it.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of my testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Harold Rotunda, CPA  
October 1, 2021

GRIGGS COUNTY CENTRAL PUBLIC SCHOOL DISTRICT  
 SCHEDULE OF FINDINGS AND RESPONSES  
 FOR THE YEARS ENDED JUNE 30, 2018 AND 2019

Section I - Summary of Auditor's Results

Financial Statements

Type of Report Issued?

Governmental Activities	Unmodified
Major Funds	Unmodified
Aggregate Remaining Fund Information	Unmodified

Internal Control over financial reporting:

Material weaknesses identified?	_____	Yes	<u>  X  </u>	No
Significant deficiencies identified not Considered to be material weaknesses	<u>  X  </u>	Yes	_____	No
Noncompliance material to financial statements Noted?	_____	Yes	<u>  X  </u>	No

Section II- Financial Statement Findings

**2019-001 Segregation of Duties**

**Criteria**

To provide reasonable assurance that segregation of duties takes place while also taking into account the size of the District.

**Condition**

The Business Manager of the District is responsible for all accounting functions involved. The employee handles all income of monies, prepares the receipts documents, prepares the deposits, issues all checks and distributes them, receives the bank statements and does the reconciliations. The employee also records the receipts and disbursements to the journals and maintains the general ledger. Considering the size of the District, it is not feasible to obtain proper segregation of duties and the degree of internal control is severely limited.

**Cause**

The Business Manager is the only employee and due to the District's size, they are unable to hire additional staff.

**Effect**

Lack of segregation of duties leads to a limited degree of internal control.

**Recommendation**

The District should separate the duties when it becomes feasible.

GRIGGS COUNTY CENTRAL PUBLIC SCHOOL DISTRICT  
SCHEDULE OF FINDINGS AND RESPONSES  
FOR THE YEARS ENDED JUNE 30, 2018 AND 2019

**Management's Response**

Some procedures to promote segregation of duties have been implemented. Funds are counted by other individuals prior to being given to the Business Manager to receipt and deposit at the various financial institutions. The Superintendent reviews bills before payments are made. The Board reviews and approves all checks written. The District will segregate other duties when feasible.

**2019-002 Financial Statement Preparation**

**Criteria**

An appropriate system of internal controls requires that a District make a determination that financial statements and the underlying general ledger accounts are properly stated in compliance with the modified cash basis of accounting. This requires the District's personnel to maintain a working knowledge of current modified cash basis of accounting required financial statement disclosures.

**Condition**

The District's auditor prepared the financial statements for the years ended. In addition, adjusting entries were proposed to bring the financial statements into compliance with the modified cash basis of accounting (MCB). An appropriate system of internal controls requires that a District must make a determination that financial statements and the underlying general ledger accounts are properly stated in compliance with MCB. This requires the District's personnel to maintain a working knowledge of current accounting principles in accordance with MCB.

**Cause**

The District does not have the resources to prepare full modified cash basis financial statements.

**Effect**

The District currently does not maintain the working knowledge of current accounting principles for the modified cash basis and required financial statement disclosures to make a determination that financial statements are properly stated in compliance with the modified cash basis.

**Recommendation**

Compensating controls could be provided through client preparation of the financial statement preparation and/or review function.

**Management's Response**

Management agrees that it is currently not cost-effective.