REPORT ON FINANCIAL STATEMENTS (with supplementary information) Year Ended December 31, 2018



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Officials

At December 31, 2018

Christof Just		Chairman
Aaron Stroh		Vice-Chairman
Lynn Haro		Treasurer
Boyd Dallmann		Supervisor
Ann Moch		Supervisor
Robert Flath		District Technician
Susan Muske		District Manager
Darin Hirschkorn (finished Jur	ne 29,2018)	District Conservationist

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INDEPENDENT AUDITOR'S REPORT

516 Main Avenue Oakes, ND 58474 (701)742-3375 fax(701)742-3376

To the District Supervisors LAMOURE COUNTY SOIL CONSERVATION DISTRICT LaMoure, North Dakota

We have audited the accompanying modified cash basis financial statements of the governmental activities and each major fund of LaMoure County Soil Conservation District, as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note C; this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

LAMOURE COUNTY SOIL CONSERVATION DISTRICT INDEPENDENT AUDITOR'S REPORT-CONTINUED

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash basis financial position of the governmental activities and each major fund of LaMoure County Soil Conservation District as of December 31, 2018, and the respective changes in modified cash basis financial position and, where applicable, cash flows thereof for the year than ended in accordance with the modified cash basis of accounting described in Note C.

Basis of Accounting

We draw attention to Note C of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on pages 5-8 and 23-24 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise LaMoure County Soil Conservation District's basic financial statements. The introductory section is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The introductory section has not been subjected to the auditing procedure applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

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LAMOURE COUNTY SOIL CONSERVATION DISTRICT INDEPENDENT AUDITOR'S REPORT-CONTINUED

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated June 13, 2019, on our consideration of LaMoure County Soil Conservation District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of LaMoure County Soil Conservation District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering LaMoure County Soil Conservation District's internal control reporting and compliance.

Thesella nelson CPA

Versella Nelson, CPA V. Nelson CPA, Ltd.

Oakes, North Dakota June 13, 2019

V. NELSON CPA LTD.

MANAGEMENT'S DISCUSSION AND ANALYSIS Year Ended December 31, 2018

The section of LAMOURE COUNTY SOIL CONSERVATION DISTRICT'S annual financial report presents an analysis of the District's financial performance for the year ended December 31, 2018. This information is presented in conjunction with the accompanying financial statements, which follow this section.

The Management's Discussion and Analysis (MD&A) is Required Supplementary Information specified in the Government Accounting Standards Board's (GASB) Statement no. 34 - Basic Financial Statements - and Management's Discussion and Analysis - State and Local Governments. Certain comparative information between the current fiscal year and the prior year is required in the MD&A.

Overview of the Financial Statements

This annual report consists of the following three parts: management's discussion and analysis financial statements and supplementary information. The financial statements include notes which explain in detail some of the information included in the financial statements.

Required Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of LAMOURE COUNTY SOIL CONSERVATION DISTRICT'S finances, in a manner similar to a private-sector business.

The Statement of Net Position presents information on all of the District's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The Statement of Activities presents information on how the District's net position changed during the most recent year. The statement is presented using the modified cash basis of accounting, which is a basis of accounting other than generally accepted accounting principles. Some expenses are reported in the statement for items that will only result in cash flows in future periods (for example, earned, but unused vacation leave).

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The LAMOURE COUNTY SOIL CONSERVATION DISTRICT, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

The fund financial statement provides detailed information about the District's significant funds - not the District as a whole.

LAMOURE COUNTY SOIL CONSERVATION DISTRICT LaMoure, North Dakota MANAGEMENT'S DISCUSSION AND ANALYSIS - continued Year Ended December 31, 2018

Fund Financial Statements - continued

Governmental Funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. The governmental fund statements provide a detailed short-term view of the governmental operations and the basic services it provides, and are reported on the modified cash basis of accounting which focuses on available spendable resources. This allows the reader to evaluate the District's short-term financing requirements.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions.

Both the government fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate the comparison between the governmental funds and the government-wide financial statements.

Information is presented separately in the governmental fund balance sheet and the statement of revenues, expenditures, and changes in fund balances for the general fund and the special revenue fund, 319 fund.

Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Financial Analysis of the District as a Whole

As noted earlier, net position may serve as a useful indicator of a government's financial position over time. In the case of the District, assets exceeded liabilities by \$518,874 at the close of the most recent year.

The following tables present condensed information of the District's Net Position and Changes in Net Position for the years ended December 31, 2018 and 2017.

The portion of the District's net position (37%) reflects the investment in capital assets less accumulated depreciation. The District uses these capital assets to provide services to users; consequently, these assets are not available for future spending.

LAMOURE COUNTY SOIL CONSERVATION DISTRICT LaMoure, North Dakota MANAGEMENT'S DISCUSSION AND ANALYSIS - continued Year Ended December 31, 2018

An additional portion of the District's net position (8%) represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position (55%) may be used to meet the government's ongoing obligations. At the end of the current year, the District is able to report positive balances in all three categories of net position, for the government as a whole.

During the current year, the District's net position decreased by \$31,371. This decrease is primarily due to a decrease in assets of \$31,072. The District's total liabilities decreased by \$299.

ASSETS	2018	2017	<u>Change</u>		
Current Assets Capital Assets, net Total Assets	\$346,759 <u>190,834</u> 537,593	\$413,738 <u>154,927</u> 568,665	\$ (66,979) <u>35,907</u> (31,072)		
LIABILITIES			() ()		
Current Liabilities Long-term Liabilities Total Liabilities	3,463 <u>15,256</u> 18,719	3,496 <u>14,924</u> 18,420	(33) <u>332</u> 299		
NET POSITION	100.004	154 000			
Net Investment in capital assets Restricted	190,834 39,400	154,927 38,857	35,907 543		
Unrestricted Total Net Position	288,640 \$518,874	<u>356,461</u> <u>\$550,245</u>	<u>(67,821</u>) <u>\$ (31,371</u>)		
Table II CHANGE IN NET POSITION					
REVENUES	2018	2017	Change		
Program revenues					
Charges for services Operating grants	\$201,514 315,922	\$213,029 135,968	\$ (11,515) 179,954		
General revenues			5-157/5-C 81503-C11		
Property taxes Investment earnings	39,582 1,271	38,737 509	845 762		
Miscellaneous Gain (Loss) on sales of	38,151	19,814	18,337		
Capital Assets Total Revenues	<u>(7,737</u>) <u>588,703</u>	<u>26,212</u> 434,269	(33,949) \$ 154,434		
EXPENSES Conservation of natural resources	_620,074	_375,783	244,291		
Change in Net Position	(31,371)	58,486	(89,857)		
Net Position, Beginning	_550,245	491,759	58,486		
Net Position, Ending	<u>\$518,874</u>	<u>\$550,245</u>	<u>\$ (31,371</u>)		

Table I NET POSITION LAMOURE COUNTY SOIL CONSERVATION DISTRICT LaMoure, North Dakota MANAGEMENT'S DISCUSSION AND ANALYSIS - continued Year Ended December 31, 2018

Charges for services decreased by (11,515). Operating Grants and Contributions increased by (179,954). Tax Revenues increased by 845. Expenses increased by 244,291.

General Fund Budgetary Highlights

Actual revenue of \$261,268 was \$24,388 (10%) more than budgeted revenues of \$236,880 for the year ending December 31, 2018. The largest variance in revenues compared to budget was charges for services. Actual expenses of \$353,757 were \$46,582 (15%) more than budgeted expenses of \$307,175 for the year ending December 31, 2018. The largest variance in expenditures compared to budget was capital outlay.

Capital Assets

As of December 31, 2018, LaMoure County Soil Conservation District had \$190,834 invested in capital assets. The increase of \$35,907 was due to a purchase of a Drill & Spreader. The total increase in LaMoure County Soil Conservation District was \$35,907 (23%). Table III shows the balances as of December 31, 2018 and 2017.

Table III CAPITAL ASSETS

	2018	2017
Equipment	\$495,688	\$429,568
Less accumulated depreciation	(304, 854)	(274, 641)
Capital Assets, net of depreciation	\$190,834	\$154,927

Long-Term Liabilities

At December 31, 2018, the District had \$15,256 of outstanding debt, consisting of accrued compensated absences. At December 31, 2017, the District had \$14,924 of outstanding debt, consisting of accrued compensated absences.

Economic Factors and Next Years Budget

LaMoure County Soil Conservation District's elected officials take into consideration many factors when setting their annual budget. The cost of product and services vary from year to year. The budget is adjusted annually to make up for these changes. Salaries, benefits, and insurance can be projected and adjustments made from year to year. Where the District struggles, is in the likelihood of receiving grants that can't be foreseen. As these opportunities present themselves the District's employees pursue them, this can add to the annual budget and require revision. At this time there are no grants available outside those listed in the budgets presented.

Contracting the District's Financial Management

This financial report is designed to provide a general overview of the District's finances and to demonstrate the District's accountability for money it receives. Anyone who has questions about the information contained in this report or who is interested in receiving additional information is encouraged to contact LaMoure County Soil Conservation District, PO Box 278, LaMoure, North Dakota 58458.

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Statement of Net Position - Modified Cash Basis December 31, 2018

	Governmental Activities
ASSETS	
<u>Current Assets:</u>	
Cash and cash equivalents	\$172,375
Investments	174,384
Noncurrent Assets:	
Capital Assets	
Equipment	495,688
Less: Accumulated Depreciation	(304, 854)
Total Capital Assets	190,834
Total Assets	_537,593
LIABILITIES Accounts payable and accrued expenses Long-term liabilities: Due in more than one year Compensated absences Total Liabilities	3,463 <u>15,256</u> <u>18,719</u>
NET POSITION	
Net Investment in Capital Assets Restricted for:	190,834
Special purposes	39,400
Unrestricted	288,640
Total Net Position	\$518,874
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The accompanying notes are an integral part of these financial statements. $\ensuremath{9}$

Statement of Activities - Modified Cash Basis For the Year Ended December 31, 2018

		Program	Revenue	Net (Expense) Revenue and Changes In Net Assets
		61	Operating Grants	Q
		Charges for	and	Governmental
Functions/Programs	Expenses	Services	Contributions	Activities
Primary government				
Governmental Activities				
Conservation of Natural Resources	\$620,074	\$201,514	\$315,922	\$(102,638)
Total governmental activities	620,074	201,514	315,922	(102,638)

General revenues:

Taxes:	
Property taxes, levied for general purposes	39,582
Unrestricted investment earnings	1,271
Miscellaneous	38,151
Gain (Loss) on sale of capital Asset	(7,737)
Total general revenues and special items	71,267
Change in net position	(31,371)
Net position January 1	550,245
Net position December 31	\$ 518,874

The accompanying notes are an integral part of these financial statements.

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Balance Sheet - Modified Cash Basis Governmental Funds December 31, 2018

	Major Fi		
ASSETS	<u>General Fund</u>	319 Fund	Total Governmental Funds
Cash and cash equivalents	\$132,975	\$ 39,400	\$172,375
Investments	174,384	+ 00/100	174,384
Total assets	\$307,359	\$ 39,400	\$346,759
LIABILITIES AND FUND BALANCES Liabilities:			
Other payables	\$ 3,463	\$ 0	\$ 3,463
Total liabilities Fund balances:	3,463	0	3,463
Restricted	0	39,400	39,400
Unassigned	_303,896	0	303,896
Total fund balances	303,896	39,400	343,296
Total liabilities and fund balance:	s <u>\$307,359</u>	\$ 39,400	\$346,759

The accompanying notes are an integral part of these financial statements. 11

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Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position - Modified Cash Basis December 31, 2018

Total fund balance for governmental funds	\$343,296
Total net position reported for governmental activities in the statement of net position is different because:	
Capital assets used in governmental activities are not current financial resources and therefore are not reported in this fund financial statement, but are reported in the governmental activities of the Statement of Net Position.	190,834
Some liabilities, (such as Long-term Compensated Absences and Leases Payable), are not due and payable in the current period and are not included in the fund financial statement, but are included in the governmental activities of the Statement of	
Net Position.	(15,256)
Total Net Position of Governmental Activities	\$518,874

The accompanying notes are an integral part of these financial statements. $$12\end{tabular}$

Statement of Revenues, Expenditures and Changes in Fund Balances - Modified Cash Basis Governmental Funds For the Year Ended December 31, 2018

	Major F		
	General Fund	319 Fund	Total Governmental Funds
REVENUES			
Property Taxes	\$ 39,582	Ş	\$ 39,582
Intergovernmental	12,400	303,522	315,922
Charges for services	169,864	31,650	201,514
Investment earnings	1,271		1,271
Miscellaneous	38,151	225 170	38,151
Total revenues	261,268	335,172	_596,440
EXPENDITURES			
Current:			
Conservation of Natural Resources			
Administration & office expense	20,207	4,830	25,037
Payroll expense	126,184	0	126,184
Education expense	3,648		3,648
Building expense	1,280		1,280
Machinery & repairs	1,382	5,155	6,537
Contract services	0	106,183	106 183
Trees & other supply expense Cost share reimbursement	103,142	195,283	103,142 195,283
Professional	3,020	195,285	3,140
Other	5,270	6,063	11,333
Capital Outlay	89,624	16,995	106,619
Total Expenditures	353,757	334,629	688,386
Excess (deficiency) of			
revenues over expenditures	(92,489)	543	(91,946)
OTHER FINANCING SOURCES (USES)			
Proceeds from Sales of			
Capital Assets	25,000	0	25,000
Total Other Financing Sources (uses)	25,000	0	25,000
Net change in fund balances	(67,489)	543	(66,946)
Fund balances - January 1	_371,385		410,242
Fund balances - December 31	<u>\$303,896</u>	<u>\$ 39,400</u>	<u>\$343,296</u>

The accompanying notes are an integral part of these financial statements. $$13\end{tabular}$

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities - Modified Cash Basis For the Year Ended December 31, 2018

Net change in fund balances - total governmental funds:	\$(66,946)
Amounts reported for Governmental Activities in the Statement of Activities are different because:	
Governmental funds report outlays for capital assets as expenditures because such outlays use current financial resources. In contrast, the Statement of Activities reports only a portion of the outlay as expense. The outlay is allocated over the assets' estimated useful lives as depreciation expense for the period. This is the amount by which capital outlays \$106,620 exceeded depreciation \$37,976 in the current period.	68,644
Some expenses reported in the statement of activities do not require the use of current financial resources and these are not reported as expenditures in governmental funds: Net change in compensated absences	(332)
The net effect of sales transactions involving Capital assets	(7,737)
Gain on the sale of disposal of capital assets reported in fund statements, but not reported in the Statement of Activities	(25,000)
Change is net position of governmental activities	<u>\$(31,371</u>)

The accompanying notes are an integral part of these financial statements 14

NOTES TO FINANCIAL STATEMENTS Year Ended December 31, 2018

1. Summary of Significant Accounting Policies

The LaMoure County Soil Conservation District, LaMoure, North Dakota operates on a modified cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the District's accounting policies are described below.

A. Description of the Reporting Entity

The accompanying financial statements present the activities of LaMoure County Soil Conservation District. The District has considered all potential component units for which the District is financially accountable and other organizations for which the nature and significance of their relationships with the District are such that exclusion would cause the District's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. This criteria includes appointing a voting majority of an organization's governing body and (1) the ability of LaMoure County Soil Conservation District to impose its will on that organization or (2) the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on LaMoure County Soil Conservation District.

Based on these criteria, there are no component units of LaMoure County Soil Conservation District.

B. Basis of Presentation

Government-Wide Financial Statements

The statement of net position and the statement of activities display information about the primary government, LaMoure County Soil Conservation District. These statements include the financial activities of the overall government. Eliminations have been made to minimize the double-counting of internal activities. These statements describe the governmental activities of the District. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange transactions.

The statement of activities presents a comparison between direct expenses and program revenues for each function of the District's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) fees, fines and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

B. Basis of Presentation - continued

Fund Financial Statements

The fund financial statements provide information about the District's funds. The emphasis of fund financial statements is on major governmental funds.

The District reports the following major governmental funds:

General Fund

This is the District's primary operating fund. It accounts for all financial resources of the general government.

319 Fund

This fund accounts for all financial resources for the 319 Non Point Implementation Grants.

C. Basis of Accounting

In the government-wide Statement of Net Position and Statement of Activities and the fund financial statements, governmental activities are presented using a modified cash basis of accounting. This basis recognizes assets, liabilities, net position/fund equity, revenues, and expenditures/expenses when they result from cash transactions with a provision for depreciation in the government-wide statements. This basis is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

As a result of the use of this modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue billed or services provided but not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

If the District utilized the basis of accounting recognized as generally accepted, the fund financial statements for the governmental fund would use the modified accrual basis of accounting. The government-wide financials would be presented on the accrual basis of accounting.

When both restricted and unrestricted resources are available for use, it is the district's policy to use restricted resources first, then unrestricted resources as they are needed.

D. Measurement Focus

In the government-wide Statement of Net Position and the Statement of Activities, the governmental activities are presented using the economic resources measurement focus, within the limits of the modified cash basis of accounting, as defined above.

D. Measurement Focus - continued

In the fund financial statement, the "current financial resources" measurement focus or the "economic resources" measurement focus, as applied to the modified cash basis of accounting, is used as appropriate:

a. The government fund utilizes a "current financial resources" measurement focus. Only current financial assets and liabilities are generally included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.

E. Deposits and Investments

In accordance with North Dakota State Statutes, the District maintains deposits at the depository banks designated by the governing board. All depositories are members of the Federal Reserve System.

Deposits must either be deposited with the Bank of North Dakota or in other financial institutions situated and doing business within the state. Deposits, other than with the Bank of North Dakota, must be fully insured or bonded. In lieu of a bond, a financial institution may provide a pledge of securities equal to 110% of the deposits not covered by insurance or bonds.

Authorized collateral includes bills, notes, or bonds issued by the United States government, its agencies or instrumentalities, all bonds and notes guaranteed by the United States government, Federal land bank bonds, bonds, notes, warrants, certificates of indebtedness, insured certificates of deposit, shares of investment companies registered under the Investment Companies Act of 1940, and all other form of securities issued by the State of North Dakota, its boards, agencies or instrumentalities or by any county, city, township, school district, park district, or other political subdivision of the State of North Dakota, whether payable from special revenues or supported by the full faith and credit of the issuing body and bonds issued by any other state of the United States or such other securities approved by the banking board.

Credit risk. The District may invest idle funds as authorized in North Dakota Statues, as follows:

- 1. Bonds, treasury bills and notes, or other securities that are a direct obligation of, or an obligation insured or guaranteed by, the treasury of the United States, or its agencies, instrumentalities, or organizations created by an act of Congress.
- Securities sold under agreements to repurchase written by a financial institution in which the underlying securities for the agreement to repurchase are the type listed above.

E. Deposits and Investments - continued

- 3. Certificates of Deposit fully insured by the federal deposit insurance corporation.
- 4. Obligations of the state.

Cash and cash equivalents include amounts in demand deposits, money market accounts and highly liquid short-term investments with original maturities of 3 months or less. As of December 31, 2018, the District held certificates of deposit with maturities in excess of 3 months in the amount of \$174,384, which are considered investments.

Custodial credit risk. Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District does not have a deposit policy for custodial credit risk.

Interest rate risk. The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

At year ended December 31, 2018, the District's carrying amount of deposits was \$346,759 and the bank balance was \$365,300. On February 1, 2018, the bank executed a pledge of securities of \$130,418. In 2018 the District signed an agreement to participate in a pledge pool through the Bank of North Dakota with five other entities. The bank balance was covered by Federal Depository Insurance.

F. Capital Assets

Government-Wide Statements

General capital assets result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported as assets in the fund financial statements. All capital assets are recorded at cost. The assets are updated for additions and deletions during the year. The District has established a capitalization threshold of \$3,000. The District does not have any infrastructure assets.

The cost of normal maintenance and repairs that do not add to the value of asset or materially extend asset lives are not capitalized.

All of the District's assets are depreciated over their estimated useful lives on a straight-line basis. The District has established the following useful lives:

Equipment 7 to 10 years

F. Capital Assets - continued

Fund Financial Statements

In the fund financial statements, capital assets in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition. Fixed assets are not capitalized and related depreciation is not reported in the fund financial statements.

G. Property Taxes

The county treasurer acts as an agent to collect property taxes levied in the county for all taxing authorities. Any material tax collections are distributed after the end of each month.

Property taxes are levied as of January 1. The property taxes attach as an enforceable lien on property on January 1 and may be paid in two installments. The first installment includes one-half of the real estate taxes and all the special assessments and the second installment is the balance of the real estate taxes. The first installment is due by March 1 and the second installment is due by October 15. A 5% discount on property taxes is allowed if all taxes and special assessments are paid by February 15. After the due dates, the bill becomes delinquent and penalties are assessed.

Most property owners choose to pay property taxes and special assessments in a single payment on or before February 15 and receive the discount on the property taxes.

H. Fund Balances/Net Position

In the governmental fund financial statements fund balance is reported in five classifications. Nonspendable fund balance is the amount that is not in spendable form. Restricted for debt service is the portion of fund balance that is restricted for use on debt services. Committed is that portion of fund balance that has been approved by the highest level of formal action of the district supervisors and does not lapse at year-end. The District does not have any committed fund balance this fiscal year. Assigned is the portion of fund balance that has been approved by formal action of the district supervisors and does lapse at year end.

Unassigned is the fund balance that has not been reported in any other classification. The LaMoure County Soil Conservation District does not have a revenue spending policy that provides policy for programs with multiple revenue sources. The Auditor uses resources in following hierarchy, bond proceeds, federal funds, state funds and local funds. For purposes of fund balance classification expenditures are to be spent from restricted fund balance first, followed in order by committed fund balance, assigned fund balance and lastly unassigned fund balance. The District has the authority to deviate from this policy if it is in the best interest of the district. There is no stabilization amounts. The District has not set a minimum fund balance.

H. Fund Balances/Net Position - continued

Net Position

With both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

Prior to GASB 63, amounts were reported as equity on the statement of net assets in two primary categories (restricted and unrestricted). Subsequent to GASB 63, the statement of net assets was changed to the statement of net position, and net assets equity was changed to net position. Net position is shown in two primary categories (restricted and unrestricted), outlined in further detail as follows:

Restrictions of net position shown in the statement of net position are due to restricted tax levies, restricted Federal & State grants/reimbursements, and restricted amounts for unspent bond proceeds reported in debt service and capital projects funds. Additionally, restricted net position is shown in the statement of net position by primary function as fund balance are shown in the balance sheet, and is restricted for special purposes.

Unrestricted net position consists of activity primarily related to the general fund amounts at year-end. The unrestricted net position is available to meet the District's ongoing obligations.

2. Legal Compliance - BUDGETS

BUDGET AMENDMENTS

The District's governing board did not amend the budgets for the year ending December 31, 2018.

EXCESS OF ACTUAL EXPENDITURES OVER BUDGET

The General Fund expenditures exceeded the budget by \$46,582 for the year ending December 31, 2018. No remedial action is anticipated or required regarding these excess expenditures.

3. Capital Assets

Capital asset activity for the year ended December 31, 2018, was as follows:

Capital assets being depreciated	Balance <u>12/31/17</u>	Additions	Deletions	Balance <u>12/31/18</u>
Equipment	\$429,568	\$106,620	\$40,500	\$495,688
Less accumulated depreciation	_274,641		7,763	304,854
Net Capital Assets	\$154,927	\$ 68,644	<u>\$32,737</u>	<u>\$190,834</u>
Depreciation by function Conservation of natural resources	3			\$ 20,752
Watershed				
Total				<u>\$ 37,976</u>

4. Compensated Absences

Full time regular District employees are granted vacation benefits from 8 to 16 hours per pay period depending on tenure with the District. Vacation benefits may accrue to a total of 240 hours. All unused vacation will be paid out to employees upon termination of employment. Sick leave is granted at the rate of 8 hours per month. There is no limit on the amount of sick leave that can be accumulated. Upon termination of employment, sick leave will be compensated at 10% of the amount accumulated. Vested or accumulated leave is reported in the long-term liabilities.

5. Lease Commitments

There are no lease commitments at December 31, 2018.

6. Retirement Plan

The district provides retirement benefits for all full time employees through contribution to a SIMPLE Plan. To participate, each employee must agree to contribute 3% of their earnings. Voluntary additional amounts may be made towards the plan by the employee if in compliance with the plan. The district will match each participants 3% contribution. Obligations to contribute are established by district ordinance. Each account has an account maintained under his or her own name. A deduction for the pension plan is made monthly and forwarded to the plan account. Upon termination of employment, a participant receives 100% of the value of his or her mandatory and voluntary contributions and the district's contribution if fully vested. The district total contribution for the years ended December 31, 2018, 2017 and 2016 were \$3,005, \$3,005 and \$0, respectively.

7. Risk Management

The LaMoure County Soil Conservation District is exposed to various risks of loss relating to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

In 1986 state agencies and political subdivisions of the state of North Dakota joined together to form the North Dakota Insurance Reserve Fund (NDIRF), a public entity risk pool currently operating as a common risk management and insurance program for the state and over 2,000 political subdivisions. LaMoure County Soil Conservation District pays an annual premium to the NDIRF for its general liability, and automobile insurance coverage. The coverage by NDIRF is limited to losses of two million dollars per occurrence for general liability and automobile.

The LaMoure County Soil Conservation District also participates in the State Bonding Fund. The State Bonding Fund currently provides LaMoure County Soil Conservation District with blanket fidelity bond coverage in the amount of \$162,000 for December 31, 2018. The State Bonding Fund does not currently charge any premium for this coverage.

The LaMoure County Soil Conservation District has workers compensation with the North Dakota Workforce, Safety and Insurance.

Settled claims resulting from these risks have not exceeded insurance coverage in any of the past three years.

8. Subsequent Event

There are not subsequent events to note.

REQUIRED

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SUPPLEMENTARY INFORMATION

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Budgetary Comparison Schedule - Modified Cash Basis General Fund For the Year Ended December 31, 2018

	<u>Budgeted</u>	Amounts Final	Actual Amounts, Budgetary Basis	Variance with Final Budget - Positive (Negative)
REVENUES				
Property Taxes	\$ 40,000	\$ 40,000	\$ 39,582	\$ (418)
Intergovernmental	14,000	14,000	12,400	(1,600)
Charges for services	155,430	155,430	169,864	14,434
Investment earnings	400	400	1,271	871
Miscellaneous	27,050	27,050	38,151	11,101
Total revenues	236,880	236,880	261,268	24,388
EXPENDITURES				
Current:				
Conservation of Natural Resources				
Administration & office				
expense	24,375	24,375	20,207	4,168
Payroll expense	134,500	134,500	126,184	8,316
Education expense	4,000	4,000	3,648	352
Building expense	3,000	3,000	1,280	1,720
Machinery & repairs	2,000	2,000	1,382	618
Trees & other supply				
expense	75,800	75,800	103,142	(27,342)
Professional	3,000	3,000	3,020	(20)
Other	500	500		(4,770)
Capital Outlay	60,000	60,000	89,624	(29,624)
Total Expenditures	307,175	307,175	353,757	(46,582)
Excess (deficiency) of				
revenues over	170 2051	170 205	(02 400)	(22 104)
expenditures	(70,295)	(70,295)	(92,489)	(22,194)
OTHER FINANCING SOURCES (USES)				
Proceeds from Sale of				
Capital Assets	0	0	25,000	25,000
Total Other Financing				
Sources (Uses)	0	0	25,000	25,000
Net Change in Fund Balanc	e (70,295)	(70,295)	(67,489)	2,806
Fund balances - beginning	<u>371,385</u>	371,385	_371,385	0
Fund balances - ending	<u>\$301,090</u>	<u>\$301,090</u>	<u>\$303,896</u>	<u>\$ 2,806</u>

Notes to Required Supplementary Information Year Ended December 31, 2018

1. Budgets and Budgetary Accounting

The following procedures are followed in establishing the budgetary data reflected in the financial statements:

- a. The district manager completes and adopts an annual budget on the modified cash basis of accounting.
- b. Immediately after the completion of the District budget and the adoption of the annual tax levy by the district supervisors, but not later than July first, the supervisors shall send one certified copy of the levy as adopted to the county auditor.
- c. All annual appropriations lapse at year-end.

2. Excess of Expenditures Over Appropriations

Expenditures of the General fund exceeded appropriations by \$46,582 for the year ended December 31, 2018. All expenditures were approved by the District Supervisors. These expenditures were all funded by available fund balance.

No remedial action is anticipated or required regarding this excess expenditures.

A budget was not adopted for the 319 Fund for the year ended December 31, 2018.

No remedial action is anticipated or required regarding this excess expenditures.



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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

District Supervisors LAMOURE COUNTY SOIL CONSERVATION DISTRICT LaMoure, North Dakota

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of LaMoure County Soil Conservation District, as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise LaMoure County Soil Conservation District's basic financial statements and have issued our report thereon dated June 13, 2019. The independent auditor's report was adverse because the district prepares its financial statements on the modified cash basis.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered LaMoure County Soil Conservation District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of LaMoure County Soil Conservation District's internal control. Accordingly, we do not express an opinion on the effectiveness of LaMoure County Soil Conservation District's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. However, as discussed below, we identified certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiency described below to be material weaknesses.

Reportable Conditions

SEGREGATION OF DUTIES

<u>Condition</u> - LaMoure County Soil Conservation District has one manager responsible for accounting functions, including maintaining accounting records, reconciling accounts and paying bills.

<u>Criteria</u> - There should be sufficient accounting personnel so duties of employees are segregated. The segregation of duties would provide better control over the assets of the District.

<u>Effect</u> - There is no segregation of duties as one employee is responsible to collect monies, deposit monies, issue checks, send checks to vendors, record receipts and disbursement in journals, maintain the general ledger, and prepare financial statements. This increases the risks of misstatement of the district's financial condition.

<u>Recommendation</u> - Due to the size of the district, it is not feasible to obtain proper separation of duties and no recommendation will be made.

<u>Client Response</u> - We agree with this finding. It is not feasible at this time due to the number of personnel in the office and cost consideration to add any additional staff.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the following paragraphs to be significant deficiencies.

MONITORING OF CONTROLS

<u>Condition</u> - Management and the Supervisors have not documented performing either ongoing or separate evaluations of their system of internal control.

<u>Criteria</u> - The framework for effective internal control over financial reporting states that monitoring should be performed to assess the quality of the company's system of internal control.

<u>Effect</u> - The governmental unit's controls may not be designed or operating effectively to provide reasonable assurance that controls will prevent or detect material misstatement in a timely manner.

<u>Recommendation</u> - The supervisors and management should document their evaluations of the internal control system in the minutes.

<u>Client Response</u> - Due to the size of the district, it is not feasible to change the internal controls. The supervisors will continue monitoring the controls.

CONTROLS OVER THE FINANCIAL REPORTING PROCESS

<u>Condition</u> - The district manager has full controls over the computer's financial reporting process.

 $\underline{Criteria}$ - For effective internal controls over financial reporting you should split up the controls.

<u>Effect</u> - She has full controls to initiate, authorize, record, and process journal entries into the general ledger; and record recurring and nonrecurring adjustments to the financial statements.

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<u>Recommendation</u> - The district manager having full controls over the computer's financial reporting process is common in an entity this size. The Management and the Supervisors need to continually monitor the financial reporting process, especially since there is only one district manager.

<u>Client Response</u> - Due to the size of the district, it is not feasible to split-up the controls. The supervisors will continue to monitor this condition.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether LaMoure County Soil Conservation District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests did not disclose instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

LaMoure County Soil Conservation District's Response to Findings

LaMoure County Soil Conservation District's response to the findings identified in our audit is described in this report. LaMoure County Soil Conservation District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

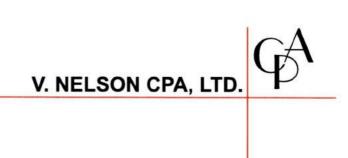
Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

V. Nelson CPA. Ltd.

V. NELSON CPA, LTD. Oakes, North Dakota June 13, 2019

V. NELSON CPA LTD.



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COMMUNICATION WITH BOARD

LAMOURE COUNTY SOIL CONSERVATION DISTRICT LAMOURE, NORTH DAKOTA

FOR THE YEAR ENDED DECEMBER 31, 2018

V. NELSON CPA, LTD. 516 MAIN AVE. OAKES, ND 58474



V. NELSON CPA, LTD.

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MANAGEMENT LETTER

District Supervisors LAMOURE COUNTY SOIL CONSERVATION DISTRICT LaMoure, North Dakota

Our audit of the financial records of LaMoure County Soil Conservation District, for the year ended December 31, 2018, has disclosed opportunities for improvements in the operations of the district. Items that we believe should be brought to your attention are set forth below:

MONITORING

The supervisors should continue to monitor the financial records.

SIGNATURE

The district's general checking account has only one signature. It is recommended that the checks have two signatures, especially for large checks.

JOURNAL ENTRIES

The auditors Adjusting Journal Entries should continue to be recorded in the District's books. Interest Income and Certificates of Deposit should be tied out. For the year ended December 31, 2018, there was overstated interest income.

This letter is intended for the information of the district supervisors and management of LaMoure County Soil Conservation District. However, this letter is a matter of public record and its distribution is not limited.

Thank you to the district supervisors and to the employees of LaMoure County Soil Conservation District for the courteous and friendly assistance we received during the course of our audit. It is a pleasure for us to be able to serve LaMoure County Soil Conservation District.

Versella Nelson, CPA V. Nelson CPA, Ltd.

June 13, 2019



V. NELSON CPA LTD.

June 13, 2019

516 Main Avenue Oakes, ND 58474 (701)742-3375 fax(701)742-3376

To the District Supervisors LaMoure County Soil Conservation District LaMoure, North Dakota

We have audited the financial statements of the governmental activities and each major fund of LaMoure County Soil Conservation District for the year ended December 31, 2018. Professional Standards require that we provide you with information about our responsibilities under generally accepted auditing standards (and, if applicable, *Government Auditing Standards* and the Uniform Guidance), as well as certain information related to the planned scope and timing of our audit. We have communicated such information in our letter to you dated December 18, 2018. Professional Standards also require that we communicate to you the following information related to our audit.

Significant Audit Findings

Qualitative Aspects of Accounting Practices

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by LaMoure County Soil Conservation District are described in Note 1 to the financial statements. No new accounting policies were adopted and the application of existing policies was not changed during the year. We noted no transactions entered into by the governmental unit during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected.

The financial statements disclosures are neutral, consistent, and clear.

Difficulties Encountered in Performing the Audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

Corrected and Uncorrected misstatements

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are clearly trivial, and communicate them to the appropriate level of management. Management has corrected all such misstatements. In addition, none of the misstatements detected as a result of audit procedures and corrected by management were material, either individually or in the aggregate, to each opinion unit's financial statements taken as a whole.

Disagreements with Management

For purposes of this letter, a disagreement with management is a financial accounting, reporting, or auditing matter, whether or not resolved to our

satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

Management Representations

We have requested certain representations from management that included in the management representation letter dated June 13, 2019.

Management Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the governmental unit's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

Other Audit Findings or Issues

We generally discuss a variety of matters, including the application of accounting principles and auditing standard, with management each year prior to retention as the LaMoure County Soil Conservation District's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

Other Matters

We applied certain limited procedures to budgetary comparison information, which is required supplementary information (RSI) that supplements the basic financial statements. Our procedures consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We did not audit the RSI and do not express an opinion or provide any assurance on the RSI.

We were engaged to report on the supplementary information, which accompany the financial statements but are not RSI. With respect to this supplementary information, we made certain inquiries of management and evaluated the form, content, and methods of preparing the information to determine that the information complies with accounting principles generally accepted in the United States of America, the method of preparing it has not changed from the prior period, and the information is appropriate and complete in relation to our audit of the financial statements. We compared and reconciled the supplementary information to the underlying accounting records used to prepare the financial statements or to the financial statements themselves.

Restriction on Use

This information is intended solely for the use of the district supervisors and management of LaMoure County Soil Conservation District and is not intended to be, and should not be, used by anyone other than those specified parties. However, this report is a matter of public record, and its distribution is not limited. We would be happy to meet with you and any member of your staff to discuss any of the items in this letter in more detail if you so desire.

Very truly yours,

V. Nelson CPA, Ltd.

V. NELSON CPA, LTD.

