

State Auditor Joshua C. Gallion

Casselton Park District

Casselton, North Dakota

Audit Report for the Years Ended December 31, 2018 and December 31, 2017

Gient Code: PS9131





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Park District Officials
December 31, 2018 and December 31, 2017

As of December 31, 2018

PARK DISTRICT OFFICIALS

Jonathan Warrey President

Corey Cruchet Vice President

Tami LemarBoard MemberShawnna BosseBoard MemberLisa NarumBoard Member

Stephen Bartholomay Park Director

As of December 31, 2017

PARK DISTRICT OFFICIALS

Jonathan Warrey President

Corey Cruchet Vice President

Tami LemarBoard MemberShawnna BosseBoard MemberLisa NarumBoard Member

Stephen Bartholomay Park Director

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INDEPENDENT AUDITOR'S REPORT

Bismarck, North Dakota, 58505

Board of Park Directors Casselton Park District Casselton, North Dakota

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities and major fund of Cassleton Park District, North Dakota, as of and for the years ended December 31, 2018 and December 31, 2017, and the related notes to the financial statements, which collectively comprise Casselton Park District's basic financial statements as listed in the table of contents.

Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note 1 to the financial statements; this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and major fund of Casselton Park District, North Dakota, as of December 31, 2018 and December 31, 2017, and the respective changes in financial position for the year then ended in accordance with the modified cash basis of accounting in Note 1 to the financial statements.

Independent Auditor's Report - Continued

Basis of Accounting

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. Casselton Park District prepares its financial statements on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

Emphasis of Matter

Change in Accounting Reporting Framework

As discussed in Note 2 to the financial statements, Casselton Park District has elected to change its method of accounting for the financial statements. Effective January 1, 2017, the Casselton Park District's financial statement will be prepared under modified cash basis of accounting instead of under the cash basis of accounting. Our opinion is not modified with respect to this matter.

Correction of a Restatement

As discussed in Note 3 to the financial statements, the 2017 financial statements have been restated to correct a misstatement. Our opinion is not modified with respect to this matter.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 19, 2023 on our consideration of Casselton Park District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Casselton Park District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Casselton Park District's internal control over financial reporting and compliance.

/S/

Joshua C. Gallion State Auditor

Bismarck, North Dakota June 19, 2023

Statement of Net Position – Modified Cash Basis December 31, 2018

	_	Governmental Activities	
ASSETS Cash and Investments Capital Assets, Net	\$	191,347 4,034,984	
Total Assets	\$	4,226,331	
LIABILITIES Long-Term Liabilities Due Within One Year Long-Term Debt Due After One Year Long-Term Debt	\$	24,827 483,267	
Total Liabilities	\$	508,094	
NET POSITION Net Investment in Capital Assets Unrestricted	\$	3,526,890 191,347	
Total Net Position	<u>\$</u>	3,718,237	

Statement of Activities – Modified Cash Basis For the Year Ended December 31, 2018

		Program Revenues Capital Charges for Grants and		Capital	Re	t (Expense) evenue and hanges in	
Functions/Programs	Expenses	(Services	Cor	tributions	Ne	et Position
Governmental Activities							
Park Operations	\$ 729,883	\$	294,057	\$	5,000	\$	(430,826)
Interest on Long-Term Debt	14,449		-				(14,449)
Total Governmental Activities	\$ 744,332	\$	294,057	\$	5,000	\$	(445,275)
	General Revenues Property Taxes Non restricted grants Interest Income Miscellaneous Reven Gain on Sale of Asse	ue	contributio	ns		\$	183,326 76,815 220 118,709 2,500
	Total General Revenu	es				\$	381,570
	Change in Net Position	n				\$	(63,705)
	Net Position - Januar	y 1				\$	3,781,942
	Net Position - Decem	ber 3	31			\$	3,718,237

Balance Sheet – Governmental Funds – Modified Cash Basis December 31, 2018

		General Fund		
ASSETS Cash	<u> \$ </u>	191,347		
FUND BALANCES Unassigned	_ \$_	191,347_		

Reconciliation of the Balance Sheet – Governmental Funds to the Statement of Net Position – Modified Cash Basis December 31, 2018

Total Fund Balances for Governmental Funds

\$ 191,347

Total net position reported for government activities in the statement of net position is different because:

Capital assets used in governmental activities are not financial resources and are not reported in the governmental funds.

4,034,984

Long-term liabilities are not due and payable in the current period and accordingly are not reported as fund liabilities. All liabilities, both current and long-term, are reported in the statement of net position.

Loans Payable

(508,094)

Total Net Position of Governmental Activities

\$ 3,718,237

Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds – Modified Cash Basis For the Year Ended December 31, 2018

		General Fund
REVENUES		
Taxes	\$	183,326
Intergovernmental		76,815
Charges for Services		294,059
Interest Income		220
Miscellaneous		118,709
Total Revenues	\$	673,129
EXPENDITURES		
Current	•	
Administrative	\$	236,098
Advertising		3,877
Bank Charges		5,804
Contract Services		31,979
Utilities		22,096
Insurance		1,541
Fuel		11,969
Repairs and Maintenance		86,097
Park Development		7,906
Supplies		64,327
Recreational Activities		35,713
Buildings and Leases		19,622
Equipment		33,980
Sales and Use Tax		15,997
Specials Tax		6,335
Miscellaneous		33,092
Debt Service		
Principal		24,603
Interest and Fees		14,449
Total Expenditures	\$	655,485
Excess (Deficiency) of Revenues		
Over Expenditures	_\$_	17,644
Net Change in Fund Balances	\$	17,644
Fund Balance - January 1	\$	173,703
Fund Balance - December 31	\$	191,347

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds to the Statement of Activities – Modified Cash Basis For the Year Ended December 31, 2018

Net Change in Fund Balances - Total Governmental Funds

\$ 17,644

The change in net position reported for governmental activities in the statement of activities is different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.

Capital Outlay	\$ 70,770	
Capital Contributions	5,000	
Depreciation Expense	(184,222)	(108,452)

The proceeds of debt issuances are reported as other financing sources in governmental funds and thus contribute to the change in fund balance. In the statement of net position, issuing debt increases long-term liabilities and does not affect the statement of activities. Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.

Repayment of Debt 24,603

In the statement of activities, only the gain on the sale of assets is reported, whereas in the governmental funds, the proceeds from the sale increase financial resources. Thus, the change in net position differs from the change in fund balance by the book value of the assets sold.

Gain on Sale of Capital Assets 2,500

Change in Net Position of Governmental Activities

\$ (63,705)

Statement of Net Position – Modified Cash Basis December 31, 2017

	_	Governmental Activities	
ASSETS Cash and Investments Capital Assets, Net	\$	173,703 4,140,936	
Total Assets	\$	4,314,639	
LIABILITIES Long-Term Liabilities Due Within One Year Long-Term Debt Due After One Year Long-Term Debt	\$	24,395 508,302	
Total Liabilities	_\$	532,697	
NET POSITION Net Investment in Capital Assets Unrestricted	\$	3,608,239 173,703	
Total Net Position	\$	3,781,942	

Statement of Activities - Modified Cash Basis For the Year Ended December 31, 2017

Functions/Programs Governmental Activities	Expenses	Program Revenues Capital Charges for Grants and Services Contributions	Re Cl	(Expense) evenue and hanges in et Position
Park Operations	\$ 561,150	\$ 280,926 \$ 2,000,000	\$	1,719,776
Interest on Long-Term Debt	1,617		Ψ	(1,617)
Total Governmental Activities	\$ 562,767		\$	1,718,159
	General Revenues			
	Property Taxes		\$	164,976
	Non Restricted Grant	s and Contributions	·	52,696
	Interest Income			36
	Miscellaneous Reven	ue		74,196
	Total General Revenu	es	\$	291,904
	Change in Net Position	on	\$	2,010,063
	Net Position - Januar	y 1	\$	111,919
	Prior Period Adjustme	ent	\$	1,659,960
	Net Position - Januar	y 1, as restated	\$	1,771,879
	Net Position - Decem	iber 31	\$	3,781,942

Balance Sheet – Governmental Funds – Modified Cash Basis December 31, 2017

		General Fund		
ASSETS Cash	<u> \$ </u>	173,703		
FUND BALANCES Unassigned	\$	173,703		

Reconciliation of the Balance Sheet – Governmental Funds to the Statement of Net Position – Modified Cash Basis December 31, 2017

Total Fund Balances for Governmental Funds

\$ 173,703

Total net position reported for government activities in the statement of net position is different because:

Capital assets used in governmental activities are not financial resources and are not reported in the governmental funds.

4,140,936

Long-term liabilities are not due and payable in the current period and accordingly are not reported as fund liabilities. All liabilities, both current and long-term, are reported in the statement of net position.

Loans Payable

(532,697)

Total Net Position of Governmental Activities

\$ 3,781,942

Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds – Modified Cash Basis For the Year Ended December 31, 2017

		General Fund
REVENUES		
Taxes	\$	164,976
Intergovernmental Revenue		2,052,696
Charges for Services		280,926
Interest Income		36
Miscellaneous		74,196
Total Revenues	\$	2,572,830
EXPENDITURES		
Current	•	100.070
Administrative	\$	133,079
Advertsing		3,666
Bank Charges		5,062
Contract Services		97,349
Utilities		18,325
Insurance		2,890
Fuel		10,269
Repairs and Maintenance		31,735
Park Development		36,027
Supplies		56,121
Recreational Activities		48,578
Buildings and Leases		15,937
Sales and Use Tax		13,467
Specials Tax		6,126
Miscellaneous		12,959
Wellness Center Expansion Project		2,500,000
Debt Service		2,000,000
Principal		4,822
Interest and Fees		
interest and rees		1,617
Total Expenditures	\$	2,998,029
Excess (Deficiency) of Revenues		
· · · · · · · · · · · · · · · · · · ·	φ	(425 400)
Over Expenditures	\$	(425, 199)
Net Change in Fund Balances	\$	74,801
Fund Balance - January 1	\$	111,919
Prior Period Adjustment	\$	(13,017)
Fund Balance - January 1 Restated	\$	98,902
Fund Balance - December 31	\$	173,703
	<u> </u>	
The notes to the financial statements are an integral part of the	his s	statement.

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds to the Statement of Activities - Modified Cash Basis For the Year Ended December 31, 2017

Net Change in Fund Balances - Total Governmental Funds

\$ 74,801

The change in net position reported for governmental activities in the statement of activities is different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.

Capital Outlay	\$ 521,500
Capital Contribution	2,000,000
Depreciation Expense	(91,060) 2,430,440

The proceeds of debt issuances are reported as other financing sources in governmental funds and thus contribute to the change in fund balance. In the statement of net position, issuing debt increases long-term liabilities and does not affect the statement of activities. Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.

Debt Issuance	\$ (500,000)	
Repayment of Debt	4,822	(495, 178)

Change in Net Position of Governmental Activities

2,010,063

Notes to the Financial Statements For the Years ended December 31, 2018 and December 31, 2017

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of Casselton Park District (hereafter referred to as "Park District") have been prepared on the modified cash basis of accounting, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United State of America. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the Park District's accounting policies are described below.

Reporting Entity

The accompanying financial statements present the activities of the Park District. The Park District has considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationships with the Park District are such that exclusion would cause its financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the Park District to impose its will on that organization or (2) the potential for the organization to provide specific financial benefits to or impose specific financial burdens on the Park District.

Based on these criteria, there are no component units to be included within the Park District as a reporting entity.

Basis of Presentation

Government-wide statements. The statement of net position and the statement of activities display information about the primary government. These statements include the financial activities of the overall government, except for fiduciary activities. Eliminations have been made to minimize the double-counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange transactions.

The statement of activities presents a comparison between direct expenses and program revenues for each function of the Park District's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) fees and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, interest, and non-restricted grants and contributions, are presented as general revenues.

Fund Financial Statements. The fund financial statements provide information about the Park District's funds. The emphasis of fund financial statements is on major governmental funds.

The Park District reports the following major governmental fund:

General Fund - This is the Park District's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

Measurement Focus, Basis of Accounting, and Financial Statement Presentation

Government-Wide Financial Statements: The government-wide financial statements are reported using the economic resources measurement focus, within the limitations of the modified cash basis of accounting.

Governmental Fund Financial Statements. Governmental funds are reported using the current financial resources measurement focus and the modified cash basis of accounting. Only current financial assets are generally included on their balance sheet. The Statement of Revenues, Expenditures, and Changes in Fund Balance reports on the sources and uses of current financial resources.

This basis differs from accounting principles generally accepted in the United States of America because accounts receivable, accounts payable, and accrued expenses are not included in the financial statements. Only capital assets and long term debt are recorded under the basis of accounting described above on the statement of net position. Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

Cash

Cash includes amounts in demand deposits, money market accounts and highly liquid short-term investments with original maturities of 3 months or less.

Capital Assets

Capital assets include plant and equipment. Assets are reported in the governmental activities' column in the government-wide financial statements. Capital assets are defined by the Park District as assets with an initial, individual cost of \$5,000 or more. Such assets are recorded at cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets is not capitalized.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

ASSETS	YEARS
Buildings	10 - 30
Infrastructure	10 - 30
Vehicles and Equipment	5 - 20

Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities statement of net position. In the fund financial statements, the face amount of the debt is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources. Issuance costs are reported as debt service expenditures.

Fund Balances

Fund Balance Spending Policy. It is the policy of the Park District to spend restricted resources first, followed by unrestricted resources. It is also the policy of the Board to spend unrestricted resources of funds in the following order: committed, assigned and then unassigned.

Unassigned Fund Balances. Unassigned fund balances are reported in the general fund and for negative fund balances at year-end.

Net Position

When both restricted and unrestricted resources are available for use, it is the Park District's policy to use restricted resources first, then unrestricted resources as they are needed.

Net investment in capital assets is reported for capital assets less accumulated depreciation, as well as net of any related debt to purchase or finance the capital assets. These assets are not available for future spending.

Unrestricted net position is primarily unrestricted amounts related to the general fund and negative fund balances.

NOTE 2 CHANGE IN ACCOUNTING REPORTING FRAMEWORK

As of January 1, 2017, the financial statements are reported under the modified cash-basis of accounting. Prior to this change, the District reported under the cash basis of accounting, which is another comprehensive basis of accounting. The modified cash-basis method is preferable to the cash basis. The impact to beginning fund balances and net position can be seen in Note 3.

NOTE 3 PRIOR PERIOD ADJUSTMENTS

Prior Period Errors

The net position of the Park District as of January 1, 2017, has been restated for an adjustment to capital assets, long-term debt, and cash. The adjustments decreased the general fund balance and increased the government wide net position.

	General	Go	overnmental	
	Fund	Activities		
Beginning Fund Balance/ Net Position, as previously reported	\$ 111,919	\$	111,919	
Adjustments to restate the January 1, 2017 Net Position:				
Capital Assets, net	-		1,710,496	
Long-Term Debt	-		(37,519)	
Cash Adjustment	(13,017)		(13,017)	
Fund Balance/Net Position January 1, as restated	\$ 98,902	\$	1,771,879	

NOTE 4 DEPOSITS

Custodial Credit Risk

Custodial credit risk is the risk associated with the failure of a depository institution, such that in the event of a depository financial institution's failure, the Park District would not be able to recover the deposits or collateralized securities that in the possession of the outside parties. The Park District does not have a formal policy regarding deposits that limits the amount it may invest in any one issuer.

In accordance with North Dakota Statutes, deposits must either be deposited with the Bank of North Dakota or in other financial institution situated and doing business within the state. Deposits, other than with the Bank of North Dakota, must be fully insured or bonded. In lieu of a bond, a financial institution may provide a pledge of securities equal to 110% of the deposits not covered by insurance or bonds.

Authorized collateral includes bills, notes, or bonds issued by the United States government, its agencies or instrumentalities, all bonds and notes guaranteed by the United States government, Federal land bank bonds, bonds, notes, warrants, certificates of indebtedness, insured certificates of deposit, shares of investment companies registered under the Investment Companies Act of 1940, and all other forms of securities issued by the State of North Dakota, its boards, agencies or instrumentalities or by any county, city, township, school district, park district, or other political subdivision of the state of North Dakota. Whether payable from special revenues or supported by the full faith and credit of the issuing body and bonds issued by another state of the United States or such other securities approved by the banking board.

At year ended December 31, 2018, the Park District's carrying amount of deposits totaled \$191,664, and the bank balances totaled \$198,054. All deposits were covered by Federal Depository Insurance.

At year ended December 31, 2017, the Park District's carrying amount of deposits totaled \$160,087, and the bank balances totaled \$195,244. All deposits were covered by Federal Depository Insurance.

NOTE 5 PROPERTY TAXES

Property taxes are levied as of January 1. The property taxes attach as an enforceable lien on property on January 1. The tax levy may be paid in two installments: the first installment includes one-half of the real estate taxes and all the special assessments; the second installment is the balance of the real estate taxes. The first installment is due by March 1 and the second installment is due by October 15. A 5% discount is allowed if all taxes and special assessments are paid by February 15. After the due dates, the bill becomes delinquent and penalties are assessed.

NOTE 6 CAPITAL ASSETS

Primary Government

The following is a summary of changes in capital assets for the year ended December 31, 2018:

	Balance					Balance
Primary Government	Jan 1	In	creases	De	ecreases	Dec 31
Capital Assets , Not Being Depreciated						
Land	\$ 575,500	\$	5,000	\$	-	\$ 580,500
Construction in Progress	2,500,000		-	2	2,500,000	-
Total Capital Assets, Not Being Depreciated	\$ 3,075,500	\$	5,000	\$ 2	2,500,000	\$ 580,500
Capital Assets Being Depreciated						
Buildings	\$ 1,444,000	\$2	2,500,000	\$	-	\$ 3,944,000
Playground Equipment	122,000		-		-	122,000
Vehicles and Equipment	105,050		73,270		8,850	169,470
Total Capital Assets, Being Depreciated	\$ 1,671,050	\$2	2,573,270	\$	8,850	\$ 4,235,470
Less Accumulated Depreciation						
Buildings	\$ 514,814	\$	151,440	\$	-	\$ 666,254
Playground Equipment	40,700		6,100		-	46,800
Vehicles and Equipment	50,100		26,682		8,850	67,932
Total Accumulated Depreciation	\$ 605,614	\$	184,222	\$	8,850	\$ 780,986
Total Capital Assets Being Depreciated, Net	\$ 1,065,436	\$2	2,389,048	\$	-	\$ 3,454,484
Capital Assets, Net	\$ 1,640,936	\$2	2,394,048	\$	-	\$ 4,034,984

The following is a summary of changes in capital assets for the year ended December 31, 2017:

	ı	Restated					
		Balance					Balance
Primary Government		Jan 1	Ir	ncreases	Decre	ases	Dec 31
Capital Assets , Not Being Depreciated							
Land	\$	575,500	\$	-	\$	-	\$ 575,500
Construction in Progress		-		2,500,000		-	2,500,000
Total Capital Assets, Not Being Depreciated	\$	575,500	\$	2,500,000	\$	-	\$ 3,075,500
Capital Assets Being Depreciated							
Buildings	\$	1,444,000	\$	-	\$	-	\$ 1,444,000
Playground Equipment		122,000		-		-	122,000
Vehicles and Equipment		83,550		21,500		-	105,050
Total Capital Assets, Being Depreciated	\$	1,649,550	\$	21,500	\$	-	\$ 1,671,050
Less Accumulated Depreciation							
Buildings	\$	446,707	\$	68,107	\$	-	\$ 514,814
Playground Equipment		34,600		6,100		-	40,700
Vehicles and Equipment		33,247		16,853		-	50,100
Total Accumulated Depreciation	\$	514,554	\$	91,060	\$	-	\$ 605,614
Total Capital Assets Being Depreciated, Net	\$	1,134,996	\$	(69,560)	\$	-	\$ 1,065,436
Capital Assets, Net	\$	1,710,496	\$	(69,560)	\$	-	\$ 4,140,936

Depreciation expense was charged to Culture and Recreation function of the Park District.

NOTE 7 LONG-TERM LIABILITIES

During the years ended December 31, 2018, and 2017, the following changes occurred in governmental activities long-term liabilities:

2018 Primary Government	Balance Jan 1	Increases	Decreases	Balance Dec 31	Due Within One Year	
Long-Term Debt					0110 1001	
Loans Payable	\$ 532,697	\$ -	\$ 24,603	\$ 508,094	\$ 24,827	

2017 Primary Government	Ва	stated lance an 1	Inc	creases	Dec	creases	alance Dec 31	 Within e Year
Long-Term Debt								
Loans Payable	\$	37,519	\$	500,000	\$	4,822	\$ 532,697	\$ 24,395

Debt service requirements on long-term liabilities is as follows:

Year	Loans Payable					
Ending	Р	rincipal		nterest		
2019	\$	24,827	\$	14,224		
2020		42,507		13,495		
2021		20,674		11,938		
2022		21,245		11,368		
2023		21,831		10,782		
2024-2028		118,476		44,586		
2029-2033		135,784		27,278		
2034-2038		122,751		7,698		
Total	\$	508,094	\$	141,368		

NOTE 8 OPERATING LEASES

The Park District was engaged in three operating leases and two operating leases during 2018 and 2017 respectively. Total lease payments made during 2018 and 2017 totaled \$15,765 and \$14,194 respectively. Future lease payments on the remaining operating leases are as follows:

Year Ending Dec 31	20 ⁻	16 JD TX 4X2	201	7 JD 4X2	G	olf Carts	Total
2019	\$	2,194	\$	2,094	\$	12,000	\$ 16,288
2020		2,194		2,094		-	4,288
2021		732		2,094		-	2,827
2022		-		2,094		-	2,094
2023		-		524		-	524
Totals	\$	5,120	\$	8,901	\$	12,000	\$ 26,021

NOTE 9 **RISK MANAGEMENT**

Notes to the Financial Statements – Continued

The Park District is exposed to various risks of loss relating to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

In 1986, state agencies and political subdivisions of the state of North Dakota joined together to form the North Dakota Insurance Reserve Fund (NDIRF), a public entity risk pool currently operating as a common risk management and insurance program for the state and over 2.000 political subdivisions. The Park District pays an annual premium to NDIRF for its general liability, auto, and inland marine insurance coverage. The coverage by NDIRF is limited to losses of three million dollars per occurrence for general liability and automobile and \$1,619,494 for public assets coverage.

The Park District also participates in the State Bonding Fund. The State Bonding Fund currently provides political subdivision with blanket fidelity bond coverage in the amount of \$88,000 for its employees. The State Bonding Fund does not currently charge any premium for this coverage.

NOTE 10 **JOINT VENTURE**

Under authorization of state statutes, Casselton Park District and the City of Casselton came together to establish a Joint Powers Agreement to improve the health, welfare, and access to recreational activities of the citizens of Casselton, ND. The Joint Powers Agreement outlined the responsibilities of both parties regarding the Wellness Center/Community Center expansion project at Central Cass High School. In 2017, the Park District received funds from the City of Casselton totaling \$2,500,000 for the Wellness/Community Center expansion at Central Cass School. Of the \$2,500,000, \$500,000 was authorized as debt to the City of Casselton which will be paid back from the Park District. The Park District then issued a check in the same amount of \$2,500,000 to Central Cass School for contribution from the city and park district. The City of Casselton is utilizing an increase in the sales tax to pay their portion of the debt issuance. The operating and capital expenses are funded by contributions from each government. The Park District's share of the assets is the cardiovascular equipment while the other equipment is paid for by the school district.

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REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Bismarck, North Dakota, 58505

Independent Auditor's Report

Board of Park Directors Casselton Park District Casselton, North Dakota

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and major fund of Casselton Park District as of and for the years ended December 31, 2018 and 2017, and the related notes to the financial statements, which collectively comprise Casselton Park District's basic financial statements, and have issued our report thereon dated June 19, 2023.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Casselton Park District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Casselton Park District's internal control. Accordingly, we do not express an opinion on the effectiveness of Casselton Park District's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. However, as described in the accompanying *schedule of audit findings*, we did identify certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. We consider the deficiencies described in the accompanying schedule of audit findings as items 2018-001 through 2018-005, to be a material weakness.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying schedule of audit findings as item 2018-006 to be a significant deficiency.

Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* - Continued

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Casselton Park District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Casselton Park District's Response to Findings

Casselton Park District's response to the findings identified in our audit is described in the accompanying *schedule of audit findings*. Casselton Park District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

/S/

Joshua C. Gallion State Auditor

Bismarck, North Dakota June 19, 2023

Summary of Auditor's Results For the Years Ended December 31, 2018 and December 31, 2017

Financ	cial	State	ments

Type of Report Issued? Governmental Activities Major Fund	Unmodified Unmodified	
Internal control over financial reporting		
Material weaknesses identified?	XYes	None Noted
Significant deficiencies identified not considered to be material weaknesses?	XYes	None Noted
Noncompliance material to financial statements noted?	Yes	X None Noted

Schedule of Audit Findings For the Years Ended December 31, 2018 and December 31, 2017

2018-001 - ADJUSTING JOURNAL ENTRIES - REVENUE AND EXPENDITURES MISCLASSIFICATION - MATERIAL WEAKNESS

Condition

Material auditor-identified adjusting entries for the reclassification of revenue and expenditures totaling \$47,061 and \$61,880 for 2017 and 2018, respectively, were proposed to properly reflect the financial statements in accordance with the modified cash basis of accounting. The financial statements reflect the adjustments and were approved by management.

Criteria

Casselton Park District is responsible for ensuring its annual financial statements, including revenues and other financing sources, are reliable, accurate, free of material misstatement, and in accordance with modified cash basis of accounting.

Cause

Casselton Park District, at times, records various transactions as miscellaneous revenue instead of the appropriate categories in accordance with the modified cash basis of accounting.

Effect

The financial statements may have been materially misstated if the reclassifications had not been adjusted during the

Repeat Finding

No.

Recommendation

We recommend that Casselton Park District review all revenue and expenditure transactions carefully to ensure the appropriate classification and presentation in the financial statements, in accordance with modified cash basis of accounting.

Casselton Park District's Response

The Park District agrees. We will review the account codes to ensure that revenues and expenditures are properly coded into the General Ledger. If we have questions regarding the proper account code, we will contact the state auditor's office for guidance.

2018-002 - CAPITAL ASSET MAINTENACE - MATERIAL WEAKNESS

Condition

Auditor-identified adjusting entries for 2017 and 2018 capital assets in the net amount of \$2,500,000 and \$2,352,483 were proposed to properly reflect the financial statements in accordance with GAAP.

Criteria

The Committee of Sponsoring Organizations of the Treadway Commission (COSO) model defines internal control as a process designed to provide reasonable assurance of the achievement of objectives that involve the effectiveness and efficiency of operations, reliability of financial reporting, and compliance with applicable laws and regulations. Pertaining to the capital assets, management is responsible for adequate internal controls surrounding the review process and subsidiary ledger reconciliations.

Cause

Casselton Park District is not tracking capital asset activities throughout the year in a capital asset listing to ensure all items are accurately reported during the preparation of the financial statements.

Effect

Casselton Park District's financial statements would have been materially misstated without the audit adjustments.

Repeat Finding

No.

Recommendation

We recommend Casselton Park District maintain and establish policies and procedures to ensure a detailed capital asset listing includes all additions, deletions, depreciation, and construction in progress.

Casselton Park District's Response

The Park District agrees. We will request the listing from the North Dakota State Auditor's Office and use that as a baseline and maintain the listing with additions, deletions, and any construction in progress going forward.

2018-003 -UNTIMELY AND INACCURATE BANK RECONCILIATIONS - MATERIAL WEAKNESS

Condition

Testing of bank reconciliations performed by the Casselton Park District identified the following weaknesses:

- the year end 2016 bank reconciliation was performed in November of 2017
- Year-end bank reconciliations from 2016-2018 had material adjustments due to cutoff issues, back dating
 expenditures in previous years, amounts in the reconciliations not agreeing to the balance sheets. Additionally,
 checks which had cleared the bank prior to the reconciliations were included in the reconciliations when they
 should not have been.

Criteria

The Committee of Sponsoring Organizations of the Treadway Commission (COSO) model defines internal control as a process designed to provide reasonable assurance of the achievement of objectives that involve the effectiveness and efficiency of operations, reliability of financial reporting, and compliance with applicable laws and regulations. Pertaining to the bank reconciliations, management is responsible for adequate internal controls surrounding the review process.

Cause

Casselton Park District may not have been aware of how to correct the bank reconciliation errors. In addition, the district does not currently have a review process over the bank reconciliations.

Effect

There is an increased risk of material misstatement to the Casselton Park District's financial statements whether due to error or fraud if all bank reconciliations are not complete and accurate.

Repeat Finding

No.

Recommendation

We recommend Casselton Park District review its bank reconciliation procedures and update if necessary, to ensure that all bank reconciliations are completed in a timely manner and are accurate on a monthly basis.

Casselton Park District's Response

The Park District agrees. We will review the bank reconciliation process and update as necessary. Going forward, the bank reconciliations will be reviewed at park board meetings or by a Park District executive board member for approval.

2018-004 - MATERIAL DEBT ADJUSTMENTS - MATERIAL WEAKNESS

Condition

Casselton Park District did not include in its financial statements as of December 31, 2017 and 2018, debt totaling \$532,697, and \$508,094. Adjustments were proposed and accepted by Casselton Park District.

Criteria

Casselton Park District is responsible for ensuring its annual financial statements, including long-term debt, are reliable, appropriately classified, accurate, free of material misstatement, and in accordance with Generally Accepted Accounting Principles (GAAP).

Cause

Management was not fully aware of the debt requirements to be reported in the financial statements.

Effect

Casselton Park District's financial statements would have been materially misstated without the audit adjustments.

Repeat Finding

No.

Recommendation

We recommend Casselton Park District ensure all long-term debt, is accurately included in its financial statements.

Casselton Park District's Response

Agree. We will review all debt agreements in the future and ensure they are properly recorded in the financial statements.

2018-005 - LACK OF SEGREGATION OF DUTIES - MATERIAL WEAKNESS

Condition

Casselton Park District has limited personnel responsible for most accounting functions. A lack of segregation of duties exists as limited personnel are responsible to collect and deposit monies, issue checks, send checks to vendors, record receipts disbursement in journals, maintain the general ledger, create credit memos, and perform bank reconciliations.

Criteria

According to the COSO framework, proper internal control surrounding custody of assets, the recording of transactions, reconciling bank accounts and preparation of financial statements dictates that there should be sufficient accounting personnel so duties of employees are properly segregated. The segregation of duties would provide better control over the assets of the district.

Effect

The lack of segregation of duties increases the risk of fraud and the risk of misstatement of the Casselton Park District.

Cause

Management has chosen to allocate economic resources to other functions of Casselton Park District.

Repeat Finding

Yes.

Recommendation

To mitigate the risk associated with this lack of segregation of duties, we recommend the following:

- Financial statements and credit memos should be reviewed by a responsible official.
- Where possible, segregate the functions of approval, posting, custody of assets, and reconciliation as they relate to any amounts which impact the financial statements.

Casselton Park District's Response

Agree. The Park District will segregate duties when it becomes feasible.

2018-006 - FRAUD RISK ASSESSMENT - SIGNIFICANT DEFICIENCY

Condition

Casselton Park District does not currently prepare a fraud risk assessment of the entire entity.

Criteria

Fraud risk governance is a key component of entity-wide governance and the internal control environment according to the COSO framework principles. This entity-wide governance addresses the manner in which the board of directors and management meet their respective obligations to achieve the entities goals in reporting, reliance, and accountability.

Cause

Casselton Park District may not have considered preparing a fraud risk assessment.

Effect

If Casselton Park District does not prepare an adequate fraud risk assessment, there is an increased risk of fraudulent financial reporting, asset misappropriation, and corruption.

Repeat Finding

No.

Recommendation

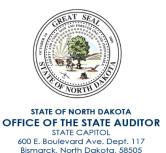
We recommend the Casselton Park District prepare a fraud risk assessment in order to identify areas of concern within the entity to appropriately mitigate the risk of fraudulent financial reporting, misappropriation of assets, and corruption.

Casselton Park District's Response

The Park District agrees. We will perform a fraud risk assessment in the upcoming future, and seek the guidance of the state auditor's office for how to execute this.

STATE AUDITOR

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GOVERNANCE COMMUNICATION

Board of Park Directors Casselton Park District Casselton, North Dakota

We have audited the financial statements of the governmental activities and major fund information of Casselton Park District, North Dakota, and the respective changes in financial position for the years ended December 31, 2018 and 2017 which collectively comprise Casselton Park District's basic financial statements, and have issued our report thereon dated June 19, 2023. Professional standards require that we provide you with the following information related to our audit.

Our Responsibility Under Auditing Standards Generally Accepted in the United States of America, Government Auditing Standards

As stated in our engagement letter dated October 27, 2021, our responsibility, as described by professional standards, is to plan and perform our audit to obtain reasonable, but not absolute, assurance about whether the basic financial statements are free of material misstatement. Because of the concept of reasonable assurance and because we did not perform a detailed examination of all transactions, there is a risk that material errors, or fraud may exist and not be detected by us. The audit of the financial statements does not relieve management or those charged with governance of their responsibilities.

In planning and performing our audit, we considered Casselton Park District's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the financial statements and not to provide an opinion on the effectiveness of internal control over financial reporting.

As part of obtaining reasonable assurance about whether Casselton Park District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit.

Significant Accounting Policies/Qualitative Aspects of Accounting Practices

Management is responsible for the selection and use of appropriate accounting policies. In accordance with the terms of our engagement letter, we will advise management about the appropriateness of accounting policies and their application. The significant accounting policies used by Casselton Park District are described in Note 1 to the financial statements. Application of existing policies was not changed during the years ended December 31, 2018 and 2017. We noted no transactions entered into by the governmental unit during the year for which there is a lack of authoritative guidance or consensus. There are no significant transactions that have been recognized in the financial statements in a different period than when the transaction occurred.

Accounting estimates are an integral part of the financial statements presented by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimate affecting the financial statements is useful lives of capital assets.

Corrected and Uncorrected Misstatements

2018 Audit Adjustments

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are trivial, and report them to the appropriate level of management. Management has corrected all such misstatements. The schedules below list all misstatements detected as a result of audit procedures that were corrected by management.

Audit Adiustments

2018 Audit Adjustments	Audit Adju	stments
Govermental Fund Adjustments		
	Debit	Credit
To reclass Negative Revenue and Expenditures Expenditures Revenue	61,940 -	61,940
To remove Interfund activity (Payroll Reimbursement) Revenue Expenditures	60,215 -	- 60,215
To reduce cash for reconciliation error Net Position Cash	2,523 -	- 2,523
Government Wide Adjustments		
To accrue Long-Term Debt on the Financial Statement Net Position Long-Term Debt	<u>ents</u> 508,094 -	- 508,094
To reduce Long-Term Debt by regular payment Long-Term Debt Expenditures	24,603 -	24,603
To adjust Capital Assets Capital Assets Depreciation Expense Accumulated Depreciation Net Position	2,500,000 141,517 - -	- - 141,517 2,500,000
To remove Capital Contribution Capital Contribution Expenditures	100,000	100,000
To record Gain on Disposal of Capital Asset Expenditures Revenue	2,500 -	- 2,500

2017 Audit Adjustments

Governmental Fund Adjustments

To reclass Negative Revenue and Expenditures Expenditures Revenue	47,061 -	- 47,061
To remove Interfund activity (Payroll Reimbursement) Revenue Expenditures	72,439 -	- 72,439
<u>To reduce cash for reconciliation error</u> Fund Balance Cash	20,121	- 20,121
To reclass Loan Proceeds Expenditures Loan Proceeds Revenue Government Wide Adjustments	2,500,000	500,000 2,000,000
To accrue Long-Term Debt on the Financial Statements Net Position Long-Term Debt	532,697 -	- 532,697
To reduce Long-Term Debt by regular payment Long-Term Debt Expenditures	4,822 -	- 4,822
To record Capital Contribution Expenditures Capital Contribution	2,000,000	2,000,000
To record Construction in Progress Construction in Progress Expenditures	2,500,000	2,500,000

Disagreements with Management

For purposes of this letter, professional standards define a disagreement with management as a matter, whether or not resolved to our satisfaction, concerning a financial accounting, or reporting matter that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

Management Representations

We have requested certain representations from management that are included in the management representation letter dated June 19, 2023.

Management Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the Park District's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

Difficulties Encountered in Performing the Audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

Other Audit Findings or Issues

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the governmental unit's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

This information is intended solely for the use of the Board of Park Directors and management of Casselton Park District, is not intended to be, and should not be used for any other purpose. We would be happy to meet with you and any member of your staff to discuss any of the items in this letter in more detail if you so desire.

Thank you and the employees of Casselton Park District for the courteous and friendly assistance we received during the course of our audit. It is a pleasure for us to be able to serve Casselton Park District.

/S/

Joshua C. Gallion State Auditor

Bismarck, North Dakota June 19. 2023



NORTH DAKOTA STATE AUDITOR JOSHUA C. GALLION

NORTH DAKOTA STATE AUDITOR'S OFFICE

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