### AUDITED FINANCIAL STATEMENTS Year Ended December 31, 2017

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# PARK DISTRICT OFFICIALS LISTING

December 31, 2017

Wayne Gripentrog President

Steve Craig Board Commissioner

Deb Tobias Board Commissioner

Devry Klocke Board Commissioner

Ben Oliver Board Commissioner

Connie Metcalf Park Board Clerk

Wayne Beyer Director of Parks & Recreation

John Dassenko Park Superintendent



#### INDEPENDENT AUDITOR'S REPORT

Park Board Wahpeton Park District Wahpeton, North Dakota

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of the Wahpeton Park District, as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise Wahpeton Park District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Wahpeton Park District's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

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#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of the Wahpeton Park District, as of December 31, 2017, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Restatement of Prior Period Net Position

As discussed in Note 16 to the financial statements, net position as of December 31, 2016 has been restated for the implementation of GASB No. 68, as amended by GASB statement No. 71 and GASB No. 75 and for certain errors resulting in understatement of special assessments payable. Accordingly, amounts reported for beginning net position of governmental activities have been restated. Our opinions are not modified with respect to this matter.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison schedules, pension schedules, and notes to required supplementary information be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Wahpeton Park District's basic financial statements. The park district officials listing, nonmajor governmental funds combining balance sheet, and nonmajor governmental funds combining schedule of revenues, expenditures, and changes in fund balance are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The nonmajor governmental funds combining balance sheet and nonmajor governmental funds combining schedule of revenues, expenditures, and changes in fund balance are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the nonmajor governmental funds combining balance sheet and nonmajor governmental funds combining schedule of revenues, expenditures, and changes in fund balance are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The park district officials listing has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 27, 2020 on our consideration of Wahpeton Park District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Wahpeton Park District's internal control over financial reporting and compliance.

Nadine Julson, LLC Wahpeton, ND

Nadre Julian. LLC

January 27, 2020

# MANAGEMENT DISCUSSION AND ANALYSIS December 31, 2017

The Management's Discussion and Analysis (MD&A) of Wahpeton Park District's financial performance provides an overall review of the District's financial activities for the year ended December 31, 2017, with comparative data for the year ended December 31, 2016. The intent of the MD&A is to look at the District's financial performance as a whole. It should, therefore, be read in conjunction with the basic financial statements and related notes.

### **Financial Highlights**

Key financial highlights for the year ended December 31, 2017 are as follows:

- The Director of Parks & Recreation is the treasurer for Healthy Communities. Funding and the programs are stable with annual United Way support. Reserve funds surpass 50% of the annual operating fund, a bench-mark for non-profit organizations.
- The Director of Parks & Recreation is the treasurer for ND Babe Ruth Baseball. Funding and the state youth baseball program are stable, utilizing league dues, tournament host fees and sponsors for dependable revenue sources. Reserve funds are about 50% of the annual operating budget.
- The Director of Parks & Recreation is the treasurer for the Three Rivers Arts Council (3RAC). 3RAC owns the Red Door Art Gallery and has an agreement with the Red Door Art Gallery Board, an IRS 501-c-3 non-profit, to manage the art facility. The Red Door Art Gallery is designated as the city's Visitors Center and received grants from the Convention & Visitors Bureau \$3,000 and Economic Development Commission \$15,000. The 3RAC is dependent on grants to offer programs like Music in the Park, World Fest and Art4Life.
- The Wahpeton Parks & Recreation Department checking account is financially stable, with user fees covering direct costs associated with numerous youth and adult recreation activities. The balance ranges from \$150,000 to \$225,000.
- The City of Wahpeton and Park Board have a Joint Powers Agreement to manage the Community Center. \$40,000 is budgeted annually from the city's sales tax collections. Along with rental fees, the Community Center has been a successful venture and fund balance surpasses the annual operating budget.
- The Chahinkapa Zoo Association and Zoo Director oversee the zoo's finances. Financial responsibilities are outlined in a
  Joint Powers Agreement between the Zoo Association and Park Board.
- Special Olympics North Dakota (SOND) manages the finances for its local programs, including Wahpeton. All income is sent to the SOND office in Grand Forks and any local expenditures are reimbursed on a monthly basis. The Area Director monthly \$2000 stipend is donated to the Area 7 account.
- The Head of the Red Youth Activities Association manages Stern Ice Arena, a Park Board owned facility and raised enough funds from its users so public dollars weren't needed for general operating expenditures. There is a Joint Powers Agreement that authorizes the managing contract. Capital improvement funds were approved for the compressor system project and the payment plan includes \$10,000 annually from 2016 to 2025.
- The Red River Area Sportsmen's Club conducted a very successful fund-raiser the Hunters Smoker, to sponsor youth outdoor activities and wildlife projects.
- The Wahpeton Baseball Committee hosted a successful fund-raiser for the Legion and high school baseball teams, along with John Randall Baseball Field improvements. They sponsored a \$12,000 right-field line landscaping project and received \$4,000 from Heb Diederick for Legion baseball and press box renovations.

- \$500+ grants / donations received during 2017 included:
  - Healthy Communities
    - § Breckenridge-Wahpeton Community Foundation \$2,500 for trail benches.
    - § Linda Miller \$1,000 for trail bench.
    - § United Way \$3,000 for Health Watch.
    - § West Central Initiatives \$6,000 for Every Child is Important (ECI).
    - § Wilkin County Social Services \$1,000 for Every Child is Important (ECI).
  - ND Babe Ruth Baseball
    - § Harvey Eagles Club \$750.
    - Scheels Sports \$1,000.
  - o Red River Area Sportsmen's Club
    - § American Foundation for Wildlife \$1,000 for wildlife habitat projects.
    - § Ardent Hills \$500 for Vince Herding Spring Fishing Derby.
    - § Breckenridge Fire Department \$500 for Neil Heitkamp Ice Fishing Derby.
    - § Minn-Dak Farmers Cooperative \$500 for Neil Heitkamp Ice Fishing Derby.
    - § Minn-Dak Farmers Cooperative \$500 for Vince Herding Spring Fishing Derby.
    - § ND Game & Fish Department \$2,063 for Mooreton Trap Range.
    - § ND Game & Fish Department \$3,750 for Bois de Sioux River fishing pier shoreline.
    - § Rocky Mountain Elk Foundation \$1,000 for youth hunts.
    - § Wahpeton Eagles Club \$500 for Vince Herding Spring Fishing Derby.
  - Special Olympics
    - § Bridgestone America \$1,000.
    - § Heritage Insurance \$500.
    - § Judie Seavert \$500.
    - § Schwab Charitable \$1,000.
    - § Wahpeton Kiwanis Club \$500.
    - § Wayne Beyer \$2,400.
    - Withuski Dentistry \$800.
  - o Three Rivers Arts Council
    - § Convention & Visitors Bureau \$500 for World Fest.
    - § National Endowment of the Arts \$32,000 for Sculpture Park.
    - § ND Council on the Arts \$7,631 for Art4Life, Music in the Park and Warli Art.
    - § Springboard for the Arts \$500 for Art Signage.
    - § Wahpeton Park Board \$4,000 for Art4Life, Training and World Fest.
  - o Wahpeton Park Board
    - § Breckenridge-Wahpeton Community Foundation \$1,500 for disc golf course sign.
    - § Garrison Diversion \$2,306 for Briarwood playground equipment.
    - § ND Forest Service \$2,375 for 6th Street trees.
    - § ND Game & Fish Department \$3,500 for Fish Cleaning Station maintenance.
    - § Ottertail Power \$500 for Kidder Recreation Area campground.
    - § United Way \$6,000 for swim lessons.
  - Wahpeton Parks & Recreation
    - § Convention & Visitors Bureau \$1000 for Fireworks Display.
    - § Convention & Visitors Bureau \$500 for Cal Ripken State Baseball Tournament.
    - § Headwater Lions Club \$600 for summer activities.
    - § Jim Sturdevant \$1,871 for grades 5-6 football.
    - § Lucy and Vartan Malkasian \$500 for parks and recreation.

#### Management's Discussion and Analysis - Continued

- § Richland County Health Department \$500 for two bicycles.
- § United Way \$6000 / Summer Food Program.
- § Wahpeton Eagles Club \$500 for fireworks.

### **Using this Annual Report**

This annual financial report consists of a series of statements and related footnotes. These statements are organized so that the reader can understand the Wahpeton Park District as a financial whole. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The Statement of Net Position and Statement of Activities provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. These statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the District's general fund with all other governmental funds presented in total in one column.

#### Reporting on the District as a Whole

Statement of Net Position and Statement of Activities

These statements are summaries of all the funds used by the Wahpeton Park District to provide programs and activities and attempt to answer the question "How did the District do financially during the year ended December 31, 2017?"

The Statement of Net Position presents information on all the District's assets and liabilities, with the difference between the two reported as net position. Over time, increases and decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The Statement of Activities presents information on how the District's net position changed during the year. This statement is presented using the accrual basis of accounting, which means that all changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in the statement for some items that will only result in cash flows in future periods (for example, uncollected taxes).

These two statements report the District's net position and changes in net position. The change in net position is important because it tells the reader whether, for the District as a whole, the financial position of the District has improved or deteriorated. The causes of this change may be the result of many factors, some financial and some not.

In the Statement of Net Position and the Statement of Activities, the District reports governmental activities. Governmental activities are the activities where most of the District's programs and services are reported which includes culture and recreation.

The government-wide financial statements can be found on pages 12-13 of this report.

#### Reporting on the District's Most Significant Funds

Balance Sheet - Governmental Funds

The District uses separate funds to account for and manage money dedicated for particular purposes (e.g. taxes collected from special mill levies, and funds received from grants and donations). The fund basic financial statements allow the District to demonstrate its stewardship over the accountability for resources provided by taxpayers and other entities. Fund financial statements provide detailed information about the District's major funds. Using the criteria established by GASB Statement No. 34, the District's general fund, forestry fund, park capital improvements, parks and recreation, and social security fund are major funds.

The District's other funds are used to account for a multitude of financial transactions and is summarized under the heading "Other Governmental Funds".

The basic governmental fund financial statements can be found on pages 14 – 17 of this report.

#### Management's Discussion and Analysis - Continued

In addition, the District has the following fund type:

#### Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Wahpeton Park District's own programs.

The basic fiduciary fund financial statements can be found on page 18.

#### Notes to Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 19 - 36 of this report.

The combining statements referred to earlier in connection with non-major government funds can be found on pages 44 - 47 of this report.

#### Financial Analysis of the District as a Whole

Table I provides a summary of the District's net position as of December 31, 2017 and 2016. As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the Wahpeton Park District, net position decreased by \$297,561 for the year ending December 31, 2017.

The District's net position at December 31, 2017 is segregated into three separate categories. Net position invested in capital assets (net of related debt) are not available for future spending. Restricted net position represents resources that are subject to external restrictions on how they must be spent. The remaining unrestricted net positions are available to meet the District's ongoing obligations.

Table I Net Position June 30,

	2017	2016
Assets and Deferred Outflows of Resources		
Current Assets	\$ 1,126,674	\$ 1,254,714
Capital Assets, net of depreciation	2,551,371	2,554,998
Deferred Outflows of Resources	728,285	18,461
Total Assets and Deferred Outflows of Resources	4,406,330	3,828,173
Liabilities and Deferred Inflows of Resources		
Current Liabilities	4,034	2,637
Long-term Liabilities	941,282	95,570
Deferred Inflows of Resources	28,609	
Total Liabilities and Deferred Inflows of Resources	973,925	98,207
Net Position		
Net Position	2,551,371	2,554,998
Restricted	147,625	106,766
Unrestricted	733,409	1,068,202
Total Net Position, restated	\$ 3,432,405	\$ 3,729,966

Table II shows the changes in net position for the years ended December 31, 2017 and 2016.

Table II Changes in Net Position Years Ended June 30,

	2017	2016
Revenues		
Program Revenues		
Charges for Services	\$ 423,338	\$ 384,694
Operating Grants and Contributions	13,635	36,888
General Revenues		
Property Taxes	713,079	642,602
Intergovernmental	189,078	224,250
Interest and Miscellaneous Earnings	 20,372	 75,409
Total Revenues	1,359,502	1,363,843
Expenses		
Culture and Recreation	1,648,729	1,357,277
Interest and Other Charges	 8,334	 -
Total Expenses	1,657,063	 1,357,277
Change in Net Position	\$ (297,561)	\$ 6,566

Property taxes constituted 52.5%, charges for services 31.1%, and intergovernmental 13.9% of the total revenues of governmental activities of the District for the year ended December 31, 2017.

Culture and recreation constituted 99% of total expenses for governmental activities during the year ended December 31, 2017.

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. Table III shows the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and other unrestricted revenues.

Table III
Total and Net Cost of Services
Years Ended June 30,

	Tota	l Cost	Net	Cost
	2017	2016	2017	2016
Culture and Recreation Interest and Other Charges	\$ 1,648,729 8,334	\$ 1,357,277	\$ 1,211,756 8,334	\$ 935,695
Total Expenses	\$ 1,657,063	\$ 1,357,277	\$ 1,220,090	\$ 935,695

#### Financial Analysis of the Government's Funds

The purpose of the District's governmental funds is to provide information on the near-term inflows, outflows, and balances of available resources. Unreserved fund balance generally can be used as a measure of the District's net resources available for spending as of the end of the year. These funds are accounted for using the modified accrual basis of accounting.

#### Management's Discussion and Analysis - Continued

The District's governmental funds had total revenue of \$1,249,430 and expenditures of \$1,488,939 for the year ended December 31, 2017. The unassigned fund balance of the District's general fund was \$683,747.

#### **General Fund Budgetary Highlights**

During the year, revenues were less than budgetary estimates by \$79,222, expenditures were more than budgetary estimates by \$88,768, and ending fund balance was less than budgetary estimates by \$167,990. Additional information on the Wahpeton Park District's budget can be found in Note 2 of the audited financial statements that follow this analysis.

Additional information on the Wahpeton Park District budget can be found in Note 2 of the audited financial statements that follow this analysis.

### **Capital Assets**

As of December 31, 2017, the Wahpeton Park District had \$2,551,371 invested in capital assets. Table IV shows the balances at December 31, 2017 and 2016.

Table IV
Capital Assets
(Net of Accumulated Depreciation)
Years Ended June 30,

	 2017	 2016
Land	\$ 115,500	\$ 115,500
Buildings and Improvements	1,610,506	1,557,862
Land Improvements	696,668	728,073
Equipment	128,697	 153,563
Total Capital Assets	\$ 2,551,371	\$ 2,554,998

This total represents a net decrease of \$3,627 in capital assets from the prior year. For a detailed breakdown of the additions and deletions to capital assets, readers are referred to Note 7 of the audited financial statements that follow this analysis.

#### **Debt Administration**

As of December 31, 2017, the Wahpeton Park District had no debt outstanding.

#### For the Future

The threat of Emerald Ash Borer disease continues to loom. At this point, it has moved westward only as far as the Twin Cities. There is a significant ash tree population in Wahpeton and removal and replacement costs would be a huge financial burden.

The Corps of Engineers has identified free zones along the flood protective levees throughout the park and zoo system, which will result in extra costs associated with relocating facilities and removing trees. A new African exhibit west of the current zoo grounds will be added and the Roger Jensen Animal Care Center will be renovated.

An IRS 501(c)(3) Endowment Fund is being marketed to provide more funding.

The City of Wahpeton continues to support the Bois de Sioux Golf Course, managed by the Bois de Sioux Golf Club. Subsidies are annually needed. Many Parks-Recreation Departments manage public golf courses and occasionally there is input to consider the same in Wahpeton.

Community gardens are located on private land rented from Perry and Larry Miller, Wahpeton. The land in intended for commercial development so its availability is tenuous.

Management's Discussion and Analysis - Continued

#### **Contacting the Districts Financial Management**

This financial report is designed to provide a general overview of the District's finances and to demonstrate the District's accountability for the money it receives to the citizens of Wahpeton. Anyone who has questions about information contained in this report or who is interested in receiving additional information is encouraged to contact Wayne Beyer at Wahpeton, North Dakota, 58075, 701-642-2811.

# STATEMENT OF NET POSITION December 31, 2017

	P rimary Government	Wahpeton P ark & Recreation Foundation		
ASSETS				
Current Assets				
Cash and Cash Equivalents	\$ 247,118	\$ -		
Savings and CD's	291,414	=		
Investments	-	34,424		
Due from County	126,867	-		
Note Receivable Taxes Receivable	80,000 377,170	-		
Patronage Dividends Receivable	4,105	-		
Total Current Assets	1,126,674	34,424		
Capital Assets				
Non-depreciable				
Land	115,500	-		
Depreciable, net of accumulated depreciation				
Buildings and Improvements	1,610,506	-		
Land Improvements	696,668	-		
Equipment	128,697	-		
To tal Capital Assets	2,551,371			
Total Assets	3,678,045	34,424		
DEFERRED OUTFLOWS OF RESOURCES	7.40.404			
Deferred Outflows Related to Pension	718,421	-		
Deferred Outflows Related to OPEB	9,864			
Total Deferred Outflows of Resources	728,285			
Total Assets and Deferred Outflows of Resources	4,406,330	34,424		
LIABILITIES				
Current Liabilities				
P a yro ll Lia bilitie s	1,397	-		
Current Potion of Long-term Liabilities	2 627			
Special Assessments Payable	2,637			
To tal Current Liabilities	4,034	-		
Due After One Year				
Special Assessments Payable	6,370	-		
Compensated Absences	56,336	-		
Pension and OPEB Liability	878,576			
Total Long-term Liabilities	941,282	<del>-</del>		
To tal Liabilities	945,316	-		
DEFERRED INFLOWS OF RESOURCES	22.020			
Deferred Inflows Related to Pensions	23,028	-		
Deferred Inflows Related to OPEB	5,581			
Total Deferred Inflows of Resources	28,609	-		
Total Liabilities and Deferred Inflows of Resources	973,925	-		
NET POSITION	2.55125:			
Net Investment in Capital Assets	2,551,371	-		
Restricted Unrestricted	147,625 733,409	34,424		
	133,409	34,424		
Total Net Position	\$ 3,432,405	\$ 34,424		

## STATEMENT OF ACTIVITIES Year Ended December 31, 2017

Program Rev				Revenue	es	Net (Expense) Revenue and Changes in Net Position				
Functions/Programs		Expenses	Charges for Services		Operating Grants and Contributions		G	overnmental Activities	& R	peton Park decreation undation
Governmental Activities: Culture and Recreation Interest and Other Charges	\$	1,648,729 8,334	\$	423,338	\$	13,635	\$	(1,211,756) (8,334)	\$	-
	\$	1,657,063	\$	423,338	\$	13,635		(1,220,090)		-
Component Unit Culture and Recreation	\$	-	\$	_	\$	34,396		-		34,396
	\$		\$	-	\$	34,396		-		34,396
	Ir Ir Ir U	eral Revenues axes Taxes Levied for Taxes Levied for Taxes Levied for tergovernmenta atterest and Investigated Gain/L (iscellaneous) Total General F	or Speci or Capit il tment E oss on I Revenue	al Purposes al Improvemen Carnings nvestment	ts		_	580,372 37,917 94,790 189,078 5,467 - 14,905		28
	Cha	nge in Net Positi	on					(297,561)		34,424
	Net	Position, Beginn	ing of Y	Year, as restated				3,729,966		
	Net	Position, End of	Year				\$	3,432,405	\$	34,424

## BALANCE SHEET – GOVERNMENTAL FUNDS December 31, 2017

	Gener	General Fund		General Fund		Forestry		Forestry		Park Capital Improvements		=		Parks and Recreation																										Other rernmental Funds	Total Governmental Funds	
ASSETS		•																																								
Cash and Cash Equivalents	\$	10,972	\$	-	\$	-	\$	132,976	\$	103,170	\$	247,118																														
Savings and CD's	2	91,414		-		-		-		-		291,414																														
Due from County	1	03,059		-		6,794		-		17,014		126,867																														
Note Receivable		80,000		-		-		-		-		80,000																														
Due from Other Funds	1	95,594		-		-		83,396		313,660		592,650																														
Taxes Receivable	3	306,387		-		20,200		-		50,583		377,170																														
Patronage Dividends Receivable		4,105		-		-		-		-		4,105																														
Total Assets	9	91,531		-		26,994		216,372		484,427		1,719,324																														
LIABILITIES																																										
Due to Other Funds		-		120,063		260,849		-		211,738		592,650																														
Payroll Liabilities		1,397		-		-		-		-		1,397																														
Total Liabilities		1,397		120,063		260,849		-		211,738		594,047																														
DEFERRED INFLOWS OF RESOURCES																																										
Unavailable Revenue - Property Taxes	3	306,387		-		20,200		-		50,583		377,170																														
Total Deferred Inflows of Resources	3	306,387		-		20,200		-		50,583		377,170																														
Total Liabilities and Deferred Inflows of Resources	3	307,784		120,063		281,049		-		262,321		971,217																														
FUND BALANCE (DEFICIT)																																										
Restricted		-		-		-		-		85,849		85,849																														
Assigned		-		-		-		216,372		344,598		560,970																														
Unassigned (Deficit)	6	83,747		(120,063)		(254,055)		-		(208,341)		101,288																														
Total Fund Balance (Deficit)	6	83,747		(120,063)		(254,055)		216,372		222,106		748,107																														
Total Liabilities, Deferred Inflows of Resources and Fund Balance (Deficit)	\$ 9	91,531	\$		\$	26,994	\$	216,372	\$	484,427	\$	1,719,324																														

# RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION

December 31, 2017

Total Fund Balance - Governmental Funds		\$ 748,107
Total net position reported for government activities in the statement of net position is different because:		
Capital assets used in governmental activities are not financial resources and are not reported in the governmental funds.		
1	110,852	2,551,371
Property taxes receivable will be collected after year-end, but are not available soon enough to pay for the current period's expenditures and therefore are reported as unavailable revenue in the funds.		377,170
Long-term liabilities applicable to the District's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditures when due. All liabilities, both current and long-term are reported in the statement of net position. Balances at the end of the year are reported in the statement of net position.		
•	(9,007) (56,336) 178,900)	 (244,243)
Net Assets of Governmental Activities in the Statement of Net Assets		\$ 3,432,405

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – GOVERNMENTAL FUNDS

Year Ended December 31, 2017

REVENUES	622.007
RE TELLOLIS	600 007
Taxes \$ 523,136 \$ - \$ 35,566 \$ - \$ 74,305 \$	633,007
Donations 6,000 2,376 4,979 - 10,280	23,635
Charges for Services 419,643 3,695	423,338
Intergovernmental 149,078	149,078
Interest 2,640 2,827	5,467
Miscellaneous 10,764 4,141	14,905
Total Revenues 691,618 2,376 40,545 419,643 95,248	1,249,430
EXPENDITURES	
Culture and Recreation 824,905 15,947 195,014 351,888 90,213	1,477,967
Debt Service	
Interest and Other Charges 8,334	8,334
Special Assessments         -         -         -         -         2,638	2,638
Total Expenditures 824,905 15,947 195,014 351,888 101,185	1,488,939
Excess (Deficiency) of Revenues	-
over Expenditures (133,287) (13,571) (154,469) 67,755 (5,937)	(239,509)
FUND BALANCE (DEFICIT), BEGINNING OF YEAR         817,034         (106,492)         (99,586)         148,617         228,043	987,616
FUND BALANCE (DEFICIT), END OF YEAR \$ 683,747 \$ (120,063) \$ (254,055) \$ 216,372 \$ 222,106 \$	748,107

# RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE TO THE STATEMENT OF ACTIVITIES Year Ended December 31, 2017

Net Change in Fund Balance - Total Governmental Funds		\$ (239,509)
The change in net position reported for governmental activities in the statement of activities is different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the costs of those assets with a cost greater than \$5,000 is allocated over their estimated useful lives and reported as		
depreciation expense. This is the amount by which depreciation exceeded capital outlays in the current year.		(3,627)
Net Increase in Compensated Absences	(8,909)	
Net Increase in Pension Liability	(158,226)	(167,135)
Repayment of debt principal and other long-term liabilities is an expenditure in the governmental fund financial statements, but repayment reduces long-term liabilities		
in the statement of net position.		2,638
Some revenues reported on the statement of activities are not reported as revenues in the governmental funds since they do not represent available resources to pay current expenditures. This consists of an increase		
in taxes receivable.		 110,072
Change in Net Assets of Governmental Activities		\$ (297,561)

# STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES – AGENCY FUNDS December 31, 2017

	Agency Funds		
ASSETS			
Cash and Investments	\$	62,859	
Total Assets		62,859	
LIABILITIES			
Due to Groups		62,859	
Total Liabilities	\$	62,859	

### NOTES TO FINANCIAL STATEMENTS December 31, 2017

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the Wahpeton Park District, Wahpeton, North Dakota (the District) have been prepared in accordance with accounting principles generally accepted in the United States of America as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles.

#### A. Reporting Entity

The accompanying financial statements present the activities of the Wahpeton Park District. The District has considered all potential component units for which the District is financially accountable and other organizations for which the nature and significance of their relationships with the District such that exclusion would cause the District's financial statements to be misleading or incomplete. GASB has set forth criteria to be considered in determining financial accountability. This criterion includes appointing a voting majority of an organization's governing body and (1) the ability of the Wahpeton Park District to impose its will on that organization or (2) the potential for the organization to provide specific financial benefits to or impose specific financial burdens on Wahpeton Park District.

Based on these criteria, the financial statements of the Wahpeton Park & Recreation Foundation are discretely presented in the accompanying financial statements. The District designates management of the commission and is the benefactor upon dissolution of the Wahpeton Park & Recreation Foundation. The District is not includable as a component unit within another reporting entity.

#### B. Basis of Presentation, Basis of Accounting

Government-wide statements - The statement of net position and the statement of activities display information about the primary government (Wahpeton Park District). These statements include the financial activities of the overall government, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, fees and other non-exchange transactions. The statement of activities presents a comparison between direct expenses and program revenues for each function of the District's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) fees and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fund financial statements - The fund financial statements provide reports on the financial condition and results of operations for two fund categories - governmental and fiduciary. Since the resources in the fiduciary funds cannot be used for District operations, they are not included in the government-wide statements. The District considers some governmental funds major and reports their financial condition and results of operations in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

The District reports the following major governmental funds:

General Fund – The General Fund is the District's primary operating fund. It accounts for all financial resources except those required to be accounted for in another fund.

Forestry – The Forestry Fund is used to account for the proceeds of certain specific revenue sources to be used for forestry specific purposes.

Park Capital Improvements – The Park Capital Improvements Fund is used to account for financial resources to be used for construction and improvement of park facilities.

*Parks and Recreation* – The Parks and Recreation Fund is used for youth and adult recreation programs including arts, basketball, baseball, trophies, volleyball, dances, track and field, swimming, football and other sports.

#### Notes to Financial Statements - Continued

The District reports the following fiduciary fund:

Agency Funds – Theses funds account for assets and liabilities held by the District in a custodial capacity as an agent on behalf of others. The District's agency funds are used to account for various activities of the ND Babe Ruth Baseball Fund, Richland/Wilkin Healthy Communities Fund, and Arts Council Fund.

#### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

Government-wide and Fiduciary Fund Financial Statements - The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus. The government-wide financial statements are reported using the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the District gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the year for which the taxes are levied. Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied.

Government Fund Financial Statements - Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The District considers all revenues reported in the governmental funds to be available if the revenues are collected within sixty days after year-end. All revenues are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, the District funds certain programs by a combination of specific cost-reimbursement grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the District's policy to first apply cost-reimbursement grant resources to such programs, and then by general revenues.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources, as they are needed.

#### D. Cash and Investments

Cash includes amounts in demand deposits and money market accounts. Cash equivalents on the statement of cash flows consist of certificates of deposit with a maturity of three months or more. Deposits must either be deposited with the Bank of North Dakota or in other financial institutions situated and doing business within the state. Deposits, other than with the Bank of North Dakota, must be fully insured or bonded. In lieu of a bond, a financial institution may provide a pledge of securities equal to 110% of the uninsured balance.

Investments consist of certificates of deposits stated at cost with maturities greater than three months and stock in publicly traded corporations.

#### E. Capital Assets

Capital assets include land, building and equipment. Assets are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of \$5,000 or more. Such assets are recorded at cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets is not capitalized.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Building	15-50
Land Improvements	15-50
Equipment	15
Vehicles	5

#### F. Compensated Absences

Upon termination of employment with the District, employees shall be paid for unused accrued vacation for the time worked. The amounts to be paid shall be based on the employee's straight-time hourly rate for the last day worked, exclusive of shift or overtime premium.

Sick leave may be accumulated without limit. However, in no event will an employee be eligible for sick leave pay after such employee has qualified for and is receiving long-term disability payments under a Park Board sponsored insurance program.

It is the policy of the District that upon retirement from the District, full-time employees shall be eligible for the payment of accrued sick leave at the employee's hourly wage at the time of retirement based upon the following scale:

Hired before May 15, 2013	% of Accrued
Years of Service	Sick Leave Paid
5 Years & Under	0%
Completion of 5 Years	5%
Completion of 10 Years	10%
Completion of 15 Years	15%
Completion of 20 Years	20%
Completion of 25 Year or More	25%

Hired after May 15, 2013 Years of Service	% of Accrued Sick Leave Paid	Maximum Hours Accrued
5 Years & Under	0%	0
Completion of 5 Years	5%	160
Completion of 10 Years	10%	320
Completion of 15 Years	15%	480
Completion of 20 Years	20%	640
Completion of 25 Year or More	25%	800

Up to 40 hours of sick leave can be transferred per year per employee to assist other staff when their sick leave hours have been used.

#### G. Long-term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities statement of net position. Bond premiums, discounts and issuance costs are recognized in the current period since the amounts are not material. In the fund financial statements, governmental fund types recognize bond premiums, discounts and issuance costs in the current period. The face amount of the debt is reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs are reported as debt service expenditures.

#### H. Fund Balance and Net Position

GASB Statement No. 54 established new fund balance classifications that comprise a hierarchy based on the extent to which the government is bound to honor constraints (restriction or limitations) imposed upon the use of the resources reported in governmental funds.

Fund Balance Spending Policy:

It is the policy of the Wahpeton Park District to spend restricted resources first, followed by unrestricted resources. It is also the policy of the Board to spend unrestricted resources of funds in the following order: committed, assigned, and then unassigned.

GASB Statement No. 54 Fund Balance Reporting and Governmental Fund Type Definitions

GASB Statement No. 54 "Fund Balance Reporting and Governmental Fund Type Definitions" provides more clearly defined fund balance categories to make the nature and extent of the constraints placed on a government's fund balance more transparent. The following classifications describe the relative strength of the spending constraints and the purpose for which resources can be used:

CLASSIFICATION	DEFINITION	EXAMPLES
Nonspendable	Amounts that cannot be spent because they are either(a) not in spendable form or (b) legally or contractually required to be maintained intact.	Inventories, prepaid amounts (expenses), long-term receivables, endowment funds.
Restricted	Fund balance is reported as restricted when constraints are placed on the use of resources that are either (a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or (b) imposed by law through constitutional provisions or enabling legislation.	Funds restricted by State Statute, unspent bond proceeds, grants earned but not spent, debt covenants, taxes raised for a specific purpose.
Committed	A committed fund balance includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the government's highest level of decision-making authority, the Park Board. Formal action is required to be taken to establish, modify, or rescind a fund balance commitment.	By board action, construction claims and judgements, retirements of loans and notes payable, capital expenditures, and self- insurance.
Assigned	Assigned fund balances are amounts that are constrained by the government's intent to be used for specific purposes, but are under the direction of the board and the director.	By board action, construction claims and judgements, retirements of loans and notes payable, capital expenditures, and self- insurance.

CLASSIFICATION	DEFINITION	EXAMPLES
Unassigned	Unassigned fund balance is the lowest classification for the General Fund. This is a fund balance that has not been reported in any other classification. The General Fund is the only fund that can report a positive unassigned fund balance. A negative unassigned fund balance may be reported in other governmental funds, if expenditures incurred for specific purposes exceed the amounts restricted, committed, or assigned to those purposes.	Available for any remaining general fund expenditure.

Restricted Fund Balance - Consist of the following items:

<u>Capital Projects Fund</u> – Funds used for construction of building additions and renovations projects – restricted by specified tax levy.

Special Assessment Levy Fund - Funds used for special assessments - restricted by specific tax levy.

Assigned Fund Balance - Consist of the following item:

Special Revenue Funds – Funds set aside by the District and used only for special revenue projects.

*Unassigned Fund Balance – Consist of the following item:* 

Consists of the amount reported in the general fund and fund balance deficits in other funds.

Net Position

The District implemented the provisions of GASB Statement No. 63, Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position during the year ended June 30, 2013.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

Net Investment in capital assets is reported for capital assets less accumulated depreciation and any related debt used to construct them. The resources needed to repay this related debt must be provided from other sources, since capital assets are not used to liquidate these liabilities. These assets are not available for future spending.

Restrictions of net position, shown in the Statement of Net Position, are due to restricted tax levies and bond indenture capital construction requirements for capital projects and special purposes. Unrestricted net position is primarily unrestricted amounts related to the general fund and any negative fund balances. The unrestricted net position is available to meet the District's ongoing obligations.

#### I. Interfund Transactions

In the governmental fund statements, transactions that constitute reimbursements to a fund for expenditures initially made from it that are properly applicable to another fund, are recorded as expenditures in the reimbursing fund and as reductions of expenditures in the fund that is reimbursed.

All other interfund transactions, except reimbursements, are reported as transfers. Nonrecurring or nonroutine permanent transfers of equity are reported as residual equity transfers. All other interfund transfers are reported as operating transfers. In the government-wide financial statements, interfund transactions have been eliminated.

#### Notes to Financial Statements – Continued

#### J. Budgetary Data

The budget for each governmental fund is prepared on the same basis of accounting as the financial statements.

The budget is adopted through passage of a resolution. Administration can authorize the transfer of budgeted amounts within any fund. Any revision that alters total expenditures of any fund must be approved by the governing board.

The governing board shall give preliminary approval of the District budget and give first reading of the annual appropriation ordinance by September 15th each year. Any changes in the budget must be with the revenues and reserves estimated as available by the Director of Parks and Recreation or the revenue estimates must be changed by an affirmative vote of a majority of the governing board.

It is the responsibility of the District to administer the budget in accordance with instructions of the governing board. Administration of the budget in accordance with the purchasing policies, ordinances, and goals established by the governing board, will be honored by the governing board. Any budget transfer between funds requires governing board action. The governing board will not authorize expenditures exceeding the total appropriations set forth in the final budget.

#### K. Pensions and Other Post-Employment Benefits

For purposes of measuring the net pension and OPEB liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the North Dakota Public Employees Retirement System (NDPERS) and additions to/deductions from NDPERS' fiduciary net position have been determined on the same basis as they are reported by NDPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### NOTE 2 - LEGAL COMPLIANCE - BUDGETS

Expenditures over Appropriations – General fund expenditures exceeded appropriations for the year ended December 31, 2017. Tax and intergovernmental revenues were less than budgeted amounts during the current year end. Expenditures exceeded budgeted amounts for zoo recreation and salaries and related payroll expenses.

#### **NOTE 3 – DEPOSITS AND INVESTMENTS**

In accordance with North Dakota Statutes, the District maintains deposits at the depository banks designed by the governing board. All depositories are members of the Federal Reserve System.

Deposits must either be deposited with the Bank of North Dakota or in other financial institutions situated and doing business within the state. Deposits, other than with the Bank of North Dakota, must be fully insured or bonded. In lieu of a bond, a financial institution may provide a pledge of securities equal to 110% of the deposits not covered by insurance or bonds.

Authorized collateral includes bills, notes, or bonds issued by the United States government, its agencies or instrumentalities, all bonds and notes guaranteed by the United States government, Federal land bank bonds, notes, warrants, certificates of indebtedness, insured certificates of deposit, shares of investment companies registered under the Investment Companies Act of 1940, and all other forms of securities issued by the State of North Dakota, its boards, agencies or instrumentalities or by any county, city, township, school district, park district, or other political subdivision of the State of North Dakota whether payable from special revenues or supported by the full faith and credit of the issuing body and bonds issued by another state of the United States or such other securities approved by the banking board. At year end December 31, 2017, the District's carrying amounts of deposits was \$538,532 and the bank balances were \$556,617. Of the bank balances, \$1,000,000 was covered by Federal Depository Insurance Corporation. The remaining bank balances were collateralized with securities held by pledging financial institution's agents in the government's name.

#### Credit Risk:

The District may invest idle funds as authorized in North Dakota Statues, as follows:

• Bonds, treasury bills and notes, or other securities that are a direct obligation insured or guaranteed by the Treasury of the United States, or its agencies, instrumentalities, or organizations created by an act of congress.

#### Notes to Financial Statements - Continued

- Securities sold under agreements to repurchase written by a financial institution in which the underlying securities for the agreement to repurchase are the type listed above.
- Certificates of Deposit fully insured by the Federal Deposit Insurance Corporation.
- Obligations of the state.

As of December 31, 2017, the District held three certificates of deposit.

Interest Rate Risk:

The District does not have a formal deposit policy that limits maturities as a means of managing exposure to fair-value losses arising from increasing interest rates.

Concentration of Credit Risk:

The District does not have a limit on the amount it may invest in any one issuer.

#### NOTE 4 – TAXES RECEIVABLE

The taxes receivable represents the past three years of uncollected current and delinquent taxes. No allowance has been established for uncollectible taxes receivable.

The county treasurer acts as an agent to collect property taxes levied in the county for all taxing authority. Any material tax collections are distributed after the end of each month.

Property taxes are levied as of January 1. The property taxes attach as an enforceable lien on property on January 1 and may be paid in two installments. The first installment includes one-half of the real estate taxes and all the special assessments and the second installment is the balance of the real estate taxes. The first installment is due by March 1 and the second installment is due by October 15. A 5% discount on property taxes is allowed if all taxes and special assessments are paid by February 15. After the due dates, the bill becomes delinquent and penalties are assessed.

Most property owners choose to pay property taxes and special assessments in a single payment on or before February 15 and receive the discount on the property taxes.

#### **NOTE 5 – DUE FROM COUNTY**

Due from county represents the amount of taxes collected prior to year-end that are distributed to the District shortly after December 31, 2017.

### NOTE 6 – DUE TO/FROM OTHER FUNDS

The composition of due to and due from other funds as of December 31, 2017:

	Interfund Receivable			Interfund Payable	
Fund					
General Fund	\$	195,594	\$	-	
Airport Park		-		37,341	
Arts		-		30,292	
Allmendinger Memorial		16,075		-	
Bandstand Program		14,135		-	
Campground Shelter		1,000		-	
Community Center		165,038		-	
Double Decker Bus	-			4,518	
Emergency Insurance		89,542		-	
Equipment Reserve		13,930		-	
Flood Levy		-		529	
Forestry		-		120,063	
Kidder Park		13,446		-	
Mini-Park		494		-	
Park Capital Improvements		-		260,849	
Parks and Recreation		83,396		-	
Retirement Withholding	- 2		24,825		
Social Security	- 9		92,229		
Swimming Pool		_		22,004	
Totals	\$	592,650	\$	592,650	

The composition of due to and from other funds is related to negative cash balances in nonmajor funds.

#### **NOTE 7 – CAPITAL ASSETS**

The following is a summary of changes in capital assets for the year ended December 31, 2017:

	Balance January 1,			Balance December 31,
	2017	Additions	Retirements	2017
Governmental Activities:				
Capital Assets, not being depreciated:				
Land	\$ 115,500	\$ -	\$ -	\$ 115,500
Total Capital Assets, not being depreciated	115,500	-	-	115,500
Capital Assets, being depreciated				
Buildings and Improvements	3,165,581	140,351	-	3,305,932
Land Improvements	1,183,787	-	-	1,183,787
Vehicles	25,059	-	-	25,059
Equipment	480,574			480,574
Total Capital Assets, being depreciated	4,855,001	140,351	-	4,995,352
Less Accumulated Depreciation for:				
Buildings and Improvements	1,607,719	87,707	-	1,695,426
Land Improvements	455,714	31,405	-	487,119
Vehicles	25,059	-	-	25,059
Equipment	327,011	24,866		351,877
Total Accumulated Depreciation	2,415,503	143,978		2,559,481
Total Capital Assets Being Depreciated, net	2,439,498	(3,627)		2,435,871
Governmental Activities Capital Assets, net	\$ 2,554,998	\$ (3,627)	\$ -	\$ 2,551,371

Depreciation expense was charged to functions/programs of the District as follows:

Governmental Activities
Culture and Recreation \$ 143,978

### NOTE 8 - LONG-TERM LIABILITIES

During the year ended December 31, 2017, the following changes occurred in liabilities reported in long-term liabilities:

	L	ong-term					L	ong-term		
	Li	abilites at					Li	abilites at		
	J	anuary 1,					De	cember 31,	Due	Within
		2017	1	Increases	D	ecreases		2017	Or	ie Year
Governmental Activities										
Compensated Absences*	\$	47,427	\$	8,909	\$	-	\$	56,336	\$	-
Pension and OPEB Liability*		143,335		735,241		-		878,576		-
Special Assessments Payable		11,645		-		(2,638)		9,007	,	2,637
Total - Governmental Activities	\$	202,407	\$	744,150	\$	(2,638)	\$	943,919	\$	2,637

<sup>\*</sup>The change in compensated absences and pension and OPEB liability is shown as a net change because changes in salary prohibit exact calculations of additions and reductions at a reasonable cost.

#### NOTE 9 – DEFERRED INFLOWS OF RESOURCES

Deferred inflows of resources in the fund financial statements consist of amounts for which asset recognition criteria have been met. Under the modified accrual basis of accounting, such amounts are measurable but not available and include taxes receivables of \$377,170. Deferred inflows of resources on the statement of net position consist of related pension expense of \$28,609.

#### NOTE 10 – DEFERRED OUTFLOWS OF RESOURCES

Deferred outflows of resources in the fund financial statements consist of amounts for which liability recognition criteria have been met, but for which expense recognition criteria have not been met. Under the modified accrual basis of accounting, such amounts are measurable but not .available. Deferred outflows of resources on the statement of net position consist of related pension expense of \$728,285.

#### NOTE 11 - RISK MANAGEMENT

The District is exposed to various risks of loss relating to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

In 1986, state agencies and political subdivisions of the State of North Dakota joined together to form the North Dakota Insurance Reserve Fund (NDIRF), a public entity risk pool currently operating as a common risk management and insurance program for the state and over 2,000 political subdivisions. The District pays an annual premium to NDIRF for its general liability, automobile, and inland marine coverage. The coverage by NDIRF is limited to losses of \$1,000,000 per occurrence.

The District also participates in the North Dakota Fire and Tornado Fund and the State Bonding Fund. The District pays an annual premium to the Fire and Tornado Fund to cover property damage to buildings and personal property. Replacement cost coverage is provided by estimating replacement cost in consultation with the Fire and Tornado Fund. The Fire and Tornado Fund is reinsured by a third-party insurance carrier for losses in excess of one million dollars per occurrence during a twelve-month period. The State Bonding Fund currently provides political subdivision with blanket fidelity bond coverage in the amount of \$394,000 for its employees. The State Bonding Fund does not currently charge any premium for this coverage.

The District participates in the North Dakota Workforce Safety & Insurance and purchases commercial insurance for employee health and accident insurance.

The District has elected to be self-insured and retain all risk for liabilities resulting from claims of unemployment benefits. During the year ended December 31, 2017, no claims were filed for unemployment benefits.

#### NOTE 12 - PENSION PLAN

#### General Information about the NDPERS Pension Plan

The following brief description of NDPERS is provided for general information purposes only. Participants should refer to NDCC Chapter 54-52 for more complete information.

NDPERS is a cost-sharing multi-employer defined benefit pension plan that covers substantially all employees of the State of North Dakota, its agencies and various participating political subdivisions. NDPERS provides for pension, death, and disability benefits. The cost to administer the plan is financed through the contributions and investment earnings of the plan.

Responsibility for administration of the NDPERS defined benefit pension plan is assigned to a Board comprised of seven members. The Board consists of a Chairman, who is appointed by the Governor; one member appointed by the Attorney General; one member appointed by the State Health Officer; three members elected by the active membership of the NDPERS system; and one member elected by the retired public employees.

#### Notes to Financial Statements - Continued

#### **Pension Benefits**

Benefits are set by statute. NDPERS has no provisions or policies with respect to automatic and ad hoc post-retirement benefit increases. Members of the Main System are entitled to unreduced monthly pension benefits beginning when the sum of age and years of credited service equal or exceed 85 (Rule of 85), or at normal retirement age (65). For members hired on or after January 1, 2016 the Rule of 85 will be replaced with the Rule of 90 with a minimum age of 60. The monthly pension benefit is equal to 2.00% of their average monthly salary, using the highest 36 months out of the last 180 months of service, for each year of service. The plan permits early retirement at ages 55-64 with three or more years of service.

Members may elect to receive the pension benefits in the form of a single life, joint and survivor, term-certain annuity, or partial lump sum with ongoing annuity. Members may elect to receive the value of their accumulated contributions, plus interest, as a lump sum distribution upon retirement or termination, or they may elect to receive their benefits in the form of an annuity. For each member electing an annuity, total payment will not be less than the member's accumulated contributions plus interest.

### **Death and Disability Benefits**

Death and disability benefits are set by statute. If an active member dies with less than three years of service for the Main System, a death benefit equal to the value of the member's accumulated contributions, plus interest, is paid to the member's beneficiary. If the member has earned more than three years of credited service for the Main System, the surviving spouse will be entitled to a single payment refund, life-time monthly payments in an amount equal to 50% of the member's accrued normal retirement benefit, or monthly payments in an amount equal to the member's accrued 100% Joint and Survivor retirement benefit if the member had reached normal retirement age prior to date of death. If the surviving spouse dies before the member's accumulated pension benefits are paid, the balance will be payable to the surviving spouse's designated beneficiary.

Eligible members who become totally disabled after a minimum of 180 days of service, receive monthly disability benefits equal to 25% of their final average salary with a minimum benefit of \$100. To qualify under this section, the member has to become disabled during the period of eligible employment and apply for benefits within one year of termination. The definition for disabled is set by the NDPERS in the North Dakota Administrative Code.

#### **Refunds of Member Account Balance**

Upon termination, if a member of the Main System is not vested (is not 65 or does not have three years of service), they will receive the accumulated member contributions and vested employer contributions, plus interest, or may elect to receive this amount at a later date. If the member has vested, they have the option of applying for a refund or can remain as a terminated vested participant. If a member terminated and withdrew their accumulated member contribution and is subsequently reemployed, they have the option of repurchasing their previous service.

#### **Member and Employer Contributions**

Member and employer contributions paid to NDPERS are set by statute and are established as a percent of salaries and ages. Member contribution rates are 7% and employer contribution rates 7.12% of covered compensation.

The member's account balance includes the vested employer contributions equal to the member's contributions to an eligible deferred compensation plan. The minimum member contribution is \$25, and the maximum may not exceed the following:

1 to 12 months of service 13 to 24 months of service 25 to 36 months of service Longer than 36 months of service Greater of one percent of monthly salary or \$25 Greater of two percent of monthly salary or \$25 Greater of three percent of monthly salary or \$25 Greater of four percent of monthly salary or \$25

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2017, the Employer reported a liability of \$839,588 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Employer's proportion of the net pension liability was based on the Employer's share of covered payroll in the Main System pension plan relative to the covered payroll of all participating Main System employers. At June 30, 2017, the Employer's proportion was .052235 percent.

For the year ended December 31, 2017, the Employer recognized pension expense of \$198,128. At December 31, 2017, the Employer reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 4,990	\$ 4,091
Changes of assumptions	344,288	18,937
Net difference between projected and actual earnings of pension plan investments	11,292	-
Changes in proportion and differences between employer contributions and proportionate share of contributions	319,831	-
Employer contributions subsequent to the measurement date	38,020	
Total	\$ 718,421	\$ 23,028

\$38,020 reported as deferred outflows of resources related to pensions resulting from the District's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2018.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

2018	\$ 144,234
2019	159,728
2020	147,986
2021	134,456
2022	70,969
Thereafter	_

#### **Actuarial assumptions**

The total pension liability in the July 1, 2017 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	3.50%
-----------	-------

Salary increases	Service at Beginning of Year:  0  1 2	Increase Rate: 15.00% 10.00% 8.00%
	Age*	
	Under 36	8.00%
	36 - 40	7.50%
	41 - 49	6.00%

<sup>\*</sup>Age-based salary increase rates apply for employees with three or more years of service

5.00%

Investment rate of return

7.75%, net of investment expenses

50 +

Cost-of-living adjustments

None

For active members, inactive members and healthy retirees, morality rates were based on the RP-2000 Combined Healthy Mortality Table set back two years for males and three years for females, projected generationally using the SSA 2014 Intermediate Cost scale from 2014. For disabled retirees, mortality rates were based on the RP-2000 Disabled Mortality Table set back one year for males (no setback for females) multiplied by 125%.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the Fund's target asset allocation are summarized in the following table:

		Long-term Expected Real
Asset Class	Target Allocation	Rate of Return
Domestic Equity	31%	6.05%
International Equity	21%	6.70%
Private Equity	5%	10.20%
Domestic Fixed Income	17%	1.43%
International Fixed Income	5%	-0.45%
Global Real Assets	20%	5.16%
Cash Equivalents	1%	0.00%

#### **Discount Rate**

For PERS, GASB Statement No. 67 includes a specific requirement for the discount rate that is used for the purpose of the measurement of the Total Pension Liability. This rate considers the ability of the System to meet benefit obligations in the future. To make this determination, employer contributions, employee contributions, benefit payments, expenses and investment returns are projected into the future. The current employer and employee fixed rate contributions are assumed to be made in each future year. The Plan Net Position (assets) in future years can then be determined and compared to its obligation to make benefit payments in those years. In years where assets are not projected to be sufficient to meet benefit payments, which is the case for the PERS plan, the use of a municipal bond rate is required.

#### Notes to Financial Statements - Continued

The Single Discount Rate (SDR) is equivalent to applying these two rates to the benefits that are projected to be paid during the different time periods. The SDR reflects (1) the long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits) and (2) a tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

The pension plan's fiduciary net position was projected to be sufficient to make all projected future benefit payments through the year of 2061. Therefore, the long-term expected rate of return on pension plan investments was applied to projected benefit payments through the year 2061, and the municipal bond rate was applied to all benefit payments after that date. For the purpose of this valuation, the expected rate of return on pension plan investments is 7.75%; the municipal bond rate is 3.56%; and the resulting Single Discount Rate is 6.44%.

### Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 8 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (7 percent) or 1-percentage-point higher (9 percent) than the current rate:

	Current				
	1% Decrease	Discount Rate	1% Increase		
	(5.44%)	(6.44%)	(7.44%)		
Employer's					
proportionate share of					
net pension liability	\$ 1,139,766	\$ 839,588	\$ 589,852		

#### Pension plan fiduciary net position

Detailed information about the pension plan's fiduciary net position is available in the separately issued NDPERS financial report.

#### NOTE 13 - OTHER POST EMPLOYMENT BENEFITS (OPEB)

#### General Information about the OPEB Plan

North Dakota Public Employees Retirement System

The following brief description of NDPERS is provided for general information purposes only. Participants should refer to NDAC Chapter 71-06 for more complete information.

NDPERS OPEB plan is a cost-sharing multiple-employer defined benefit OPEB plan that covers members receiving retirement benefits from the PERS, the HPRS, and Judges retired under Chapter 27-17 of the North Dakota Century Code a credit toward their monthly health insurance premium under the state health plan based upon the member's years of credited service. Effective July 1, 2015, the credit is also available to apply towards monthly premiums under the state dental, vision and long-term care plan and any other health insurance plan. The Retiree Health Insurance Credit Fund is advance-funded on an actuarially determined basis.

Responsibility for administration of the NDPERS defined benefit OPEB plan is assigned to a Board comprised of nine members. The Board consists of a Chairman, who is appointed by the Governor; one member appointed by the Attorney General; one member appointed by the State Health Officer; three members elected by the active membership of the NDPERS system, one member elected by the retired public employees and two members of the legislative assembly appointed by the chairman of the legislative management.

#### **OPEB Benefits**

The employer contribution for the PERS, the HPRS and the Defined Contribution Plan is set by statute at 1.14% of covered compensation. The employer contribution for employees of the state board of career and technical education is 2.99% of covered compensation for a period of eight years ending October 1, 2015. Employees participating in the retirement plan as part-time/temporary members are required to contribute 1.14% of their covered compensation to the Retiree Health Insurance Credit Fund. Employees purchasing previous service credit are also required to make an employee contribution to the Fund. The benefit amount applied each year is shown as "prefunded credit applied" on the Statement of Changes in Plan Net Position for the OPEB trust funds.

Retiree health insurance credit benefits and death and disability benefits are set by statute. There are no provisions or policies with respect to automatic and ad hoc post-retirement benefit increases. Employees who are receiving monthly retirement benefits from the PERS, the HPRS, the Defined Contribution Plan, the Chapter 27-17 judges or an employee receiving disability benefits, or the spouse of a deceased annuitant receiving a surviving spouse benefit or if the member selected a joint and survivor option are eligible to receive a credit toward their monthly health insurance premium under the state health plan.

Effective July 1, 2015, the credit is also available to apply towards monthly premiums under the state dental, vision and long-term care plan and any other health insurance plan. The benefits are equal to \$5.00 for each of the employee's, or deceased employee's years of credited service not to exceed the premium in effect for selected coverage. The retiree health insurance credit is also available for early retirement with reduced benefits.

#### OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At December 31, 2017 the Employer reported a liability of \$38,988 for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of June 30, 2017 and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date. The Employer's proportion of the net OPEB liability was based on the Employer's share of covered payroll in the OPEB plan relative to the covered payroll of all participating OPEB employers. At June 30, 2017, the District's proportion was .049289 percent.

For the year ended December 31, 2017 the Employer recognized OPEB expense of \$4,206. At December 31, 2017 the Employer reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Differences between expected and actual experience	\$	-	\$	951
Changes of assumptions		3,776		-
Net difference between projected and actual earnings of pension plan investments		-		1,474
Changes in proportion and differences between employer contributions and proportionate share of contributions		-		3,156
Employer contributions subsequent to the measurement date		6,088		
Total	\$	9,864	\$	5,581

\$6,088 reported as deferred outflows of resources related to OPEB resulting from Employer contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended December 31, 2018.

#### Notes to Financial Statements - Continued

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEBs will be recognized in OPEB expense as follows:

2018	\$ (420)
2019	(420)
2020	(420)
2021	(420)
2022	(52)
Thereafter	(73)

#### **Actuarial Assumptions**

The total OPEB liability in the July 1, 2017 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.50%

Salary increases Not applicable

Investment rate of return 7.50%, net of investment expenses

Cost-of-living adjustments None

For active members, inactive members and healthy retirees, mortality rates were based on the RP-2000 Combined Healthy Mortality Table set back two years for males and three years for females, projected generationally using the SSA 2014 Intermediate Cost scale from 2014. For disabled retirees, mortality rates were based on the RP-2000 Disabled Mortality Table set back one year for males (no setback for females) multiplied by 125%.

The long-term expected investment rate of return assumption for the RHIC fund was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of RHIC investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Estimates of arithmetic real rates of return, for each major asset class included in the RHIC's target asset allocation as of July 1, 2017 are summarized in the following table:

Asset Class	Target Allocation	Long-term Expected Real Rate of Return
Large Cap Domestic Equities	37%	5.80%
Small Cap Domestic Equities	9%	7.05%
International Equities	14%	6.20%
Core-Plus Fixed Income	40%	1.56%

## **Discount Rate**

The discount rate used to measure the total OPEB liability was 7.5%. The projection of cash flows used to determine the discount rate assumed plan member and statutory/Board approved employer contributions will be made at rates equal to those based on the July 1, 2017, and July 1, 2016, HPRS actuarial valuation reports. For this purpose, only employer contributions that are intended to fund benefits of current RHIC members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries are not included. Based on those assumptions, the RHIC fiduciary net position was projected to be sufficient to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on RHIC investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

#### Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the net OPEB liability of the Plans as of June 30, 2017, calculated using the discount rate of 7.50%, as well as what the RHIC net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.5 percent) or 1-percentage-point higher (8.5 percent) than the current rate:

		Current	
	1% Decrease (6.50%)	Discount Rate (7.50%)	1% Increase (8.50%)
Employer's proportionate share of	_		
net pension liability	\$ 48,808	\$ 38,988	\$ 30,570

## NOTE 14 - FUND BALANCE DEFICIT

The following funds reported funds reported a fund balance deficit due to expenditures in excess of revenues. The District will replenish fund balance deficits with resources from the general fund.

	Deficit
Fund	
Airport Park	\$ (37,341)
Arts	(30,292)
Double Decker Bus	(4,518)
Flood Levy	(529)
Forestry	(120,063)
Park Capital Improvements	(254,055)
Retirement Withholding	(24,825)
Social Security	(92,229)
Swimming Pool	 (18,607)
Totals	\$ (582,459)

### **NOTE 15 – RELATED ORGANIZATIONS**

The Wahpeton Park Board has a written agreement with the Chahinkapa Zoo Association, an IRS approved 501(c)(3) non-profit that documents the relationship and responsibilities of both organizations, including:

- Expenditure of funds.
- Development and capital improvements.
- Management and maintenance.
- Fund-raising.
- Property and liability insurance.
- Employment relations.

The Chahinkapa Zoo Director is employed by the District and serves as a liaison and makes monthly written reports to both organizations. The District is not required to extend funds for the construction, development, or maintenance of the Zoo, however, the District may provide any additional funding as it deems appropriate. During the year ended December 31, 2017, the District did not provide any additional funding.

## WAHPETON PARK DISTRICT Notes to Financial Statements – Continued

## **NOTE 16 - RESTATEMENT**

Net position as of January 1, 2017, has been restated as follows for the implementation of GASB Statement No. 68, as amended by GASB statement No. 71 and GASB 75 and for certain errors resulting in an understatement of special assessments payable as follows:

Net Position, as previously reported December 31, 2016	\$ 3,762,285
OPEB Liability	(39,135)
Deferred Outflows Related to Pension and OPEB Liability	18,461
Special Assessments Payable	(11,645)
Net Position, restated January 1, 2017	\$ 3,729,966

## **NOTE 17 - SUBSEQUENT EVENTS**

The District has evaluated subsequent events through January 27, 2020, the date on which the financial statements were available to be issued.

# BUDGETARY COMPARISON SCHEDULE – GENERAL FUND Year Ended December 31, 2017

	Original Budget		Fin	al Budget	Actual		Variance with Final Budget Positive (Negative)	
REVENUES		_		_		_		
Taxes	\$	575,914	\$	575,914	\$	523,136	\$	(52,778)
Donations		12,700		12,700		6,000		(6,700)
Intergovernmental		169,976		169,976		149,078		(20,898)
Interest		250		250		2,640		2,390
Miscellaneous		12,000		12,000		10,764		(1,236)
Total Revenues		770,840		770,840		691,618		(79,222)
EXPENDITURES								
Current								
Culture and Recreation		736,137		736,137		824,905		(88,768)
Total Expenditures	-	736,137		736,137		824,905		(88,768)
Excess (Deficiency) of Revenues								
over Expenditures		34,703		34,703		(133,287)		(167,990)
FUND BALANCE, BEGINNING OF YEAR						817,034		
FUND BALANCE, END OF YEAR					\$	683,747		

# BUDGETARY COMPARISON SCHEDULE – FORESTRY FUND Year Ended December 31, 2017

	Origina	al Budget	Fina	l Budget	Actual	Fina Po	nce with I Budget ositive egative)
REVENUES							
Donations	\$	-	\$	-	\$ 2,376	\$	2,376
Total Revenues		-		-	2,376		2,376
EXPENDITURES							
Current							
Culture and Recreation		13,000		13,000	 15,947		(2,947)
Total Expenditures		13,000		13,000	 15,947		(2,947)
Excess (Deficiency) of Revenues							
over Expenditures		(13,000)		(13,000)	(13,571)		(571)
FUND BALANCE (DEFICIT), BEGINNING	OF YEA	R			(106,492)		
FUND BALANCE (DEFICIT), END OF YEA	AR				\$ (120,063)		

# BUDGETARY COMPARISON SCHEDULE – PARK CAPITAL IMPROVEMENTS FUND Year Ended December 31, 2017

	Origi	inal Budget	Fin	al Budget	 Actual	Fin P	ance with al Budget ositive egative)
REVENUES							
Taxes	\$	32,768	\$	32,768	\$ 35,566	\$	2,798
Donations					 4,979		4,979
Total Revenues		32,768		32,768	40,545		7,777
EXPENDITURES							
Current							
Culture and Recreation		16,384		16,384	 195,014		(178,630)
Total Expenditures		16,384		16,384	 195,014		(178,630)
Excess (Deficiency) of Revenues							
over Expenditures		16,384		16,384	(154,469)		(170,853)
FUND BALANCE (DEFICIT), BEGINNING	OF YE	AR			 (99,586)		
FUND BALANCE (DEFICIT), END OF YE	AR				\$ (254,055)		

# BUDGETARY COMPARISON SCHEDULE – PARKS AND RECREATION FUND Year Ended December 31, 2017

	Orig	inal Budget	Fin	al Budget	Actual	Fin I	iance with al Budget Positive Jegative)
REVENUES							
Charges for Services	\$	438,716		438,716	\$ 419,643	\$	(19,073)
Total Revenues		438,716		438,716	419,643		(19,073)
EXPENDITURES							
Current							
Culture and Recreation		438,616		438,616	351,888		86,728
Total Expenditures		438,616		438,616	 351,888		86,728
Excess of Revenues over							
Expenditures		100		100	67,755		67,655
FUND BALANCE, BEGINNING OF YEAR					 148,617		
FUND BALANCE, END OF YEAR					\$ 216,372		

## PENSION SCHEDULES Year Ended December 31, 2017

# Schedule of Employer's Share of Net Pension Liability ND Public Employees Retirement System (PERS) Last 10 Fiscal Years\*

Lust 10 Tiscur Teurs	
	2017
District's proportion of the net pension liability (asset)	839,588
District's proportionate share of the net pension liability (asset)	0.052235%
District's covered-employee payroll	533,233
District proportionate share of the net pension liability (asset) as a percentage of	its
covered-employee payroll	63.51%
Plan fiduciary net position as a percentage of the total pension liability	62%
Schedule of Employer Contributions  ND Public Employees Retirement System (PERS)  Last 10 Fiscal Years*	
	2017
Statutorily required contribution	38,666

Statutorily required contribution 38,666
Contributions in relation to statutorily required contribution 15,913
Contribution deficiency (excess) (22,753)
Employer's covered-employee payroll 533,233
Contributions as a percentage of covered-employee payroll 2.98%

<sup>\*</sup>Complete data for these schedules is not available prior to 2017

<sup>\*\*</sup>The measurement date of the net pension liability is June 30 of the current year

## Schedule of Employer's Share of Net OPEB Liability ND Public Employees Retirement System (PERS) Last 10 Fiscal Years\*

-	2017
District's proportion of the net pension liability (asset)	38,988
District's proportionate share of the net pension liability (asset)	0.049289%
District's covered-employee payroll	533,233
District proportionate share of the net pension liability (asset) as a percentage of its	
covered-employee payroll	1367.68%
Plan fiduciary net position as a percentage of the total pension liability	60%

### Schedule of Employer Contributions ND Public Employees Retirement System (PERS) Last 10 Fiscal Years\*

	2017
Statutorily required contribution	6.198
Contributions in relation to statutorily required contribution	2,548
Contribution deficiency (excess)	(3,650)
Employer's covered-employee payroll	533,233
Contributions as a percentage of covered-employee payroll	0.48%

<sup>\*</sup>Complete data for these schedules is not available prior to 2017
\*\*The measurement date of the net OPEB liability is June 30 of the current year

# NOTES TO REQUIRED SUPPLEMENTARY INFORMATION December 31, 2017

### NOTE 1 – STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

### **Budgetary Information**

The Park Board adopts an annual budget on a basis consistent with accounting principles generally accepted in the United States for the general fund, park capital improvements fund, forestry fund, and park and recreation fund.

The following procedures are followed in establishing the budgetary data reflected in the financial statements:

- The annual budget must be prepared, and District taxes must be levied on or before the 7th day of October of each year.
- The taxes levied must be certified to the county auditor by October 10th.
- The operating budget includes proposed expenditures and means of financing them. Each budget is controlled by the Clerk at the revenue and expenditure function/object level.
- The current budget, except for property taxes, may be amended during the year for any revenues and appropriations not anticipated at the time the budget was prepared. All appropriations lapse at year-end.

#### NOTE 2 – NORTH DAKOTA PUBLIC EMPLOYEES RETIREMENT SYSTEM CHANGES OF ASSUMPTIONS

Amounts reported in 2017 reflect actuarial assumption changes effective July 1, 2018 based on the results of an actuarial experience study completed in 2015. This includes changes to the mortality tables, disability incidence rates, retirement rates, administrative expenses, salary scale, and percent married assumption.

#### NOTE 3 – NORTH DAKOTA PUBLIC EMPLOYEES RETIREMENT SYSTEM CHANGES OF ASSUMPTIONS OPEB

Amounts reported in 2017 reflect actuarial assumption changes effective July 1, 2018 based on the results of an actuarial experience study completed in 2015. This includes changes to the mortality tables, disability incidence rates, retirement rates, administrative expenses, salary scale, and percent married assumption.

# NONMAJOR GOVERNMENTAL FUNDS – COMBINING BALANCE SHEET December 31, 2017

	Airport Park	Arts	Allmendinger Memorial	Bandstand Program	Building Construction	Campground Shelter	Community Center	Double Decker Bus	Emergency Insurance	Equipment Reserve
ASSETS										
Cash and Cash Equivalents	\$ -	S -	\$ -	s -	\$ 52,567	s -	\$ -	S -	\$ -	\$ -
Due from County	-	-	-	-	3,397	-	-	-	-	3,397
Due from Other Funds	-	-	16,075	14,135	-	1,000	165,038	-	89,542	13,930
TaxesReceivable				-	10,100					10,100
TotalAssets	-	-	16,075	14,135	66,064	1,000	165,038		89,542	27,427
LIABILITIES										
Due to Other Funds	37,341	30,292				-		4,518		-
Total Liabilities	37,341	30,292	-	-	-	-	-	4,518	-	-
DEFERRED INFLOWS OF RES OURCES										
Unavailable Revenue - Property Taxes					10,100					10,100
Total Deferred Inflows of Resources	-	-	-		10,100	-	-	-	-	10,100
of Resources	37,341	30,292	-	-	10,100	-	-	4,518	-	10,100
FUND BALANCE (DEFICIT)										
Restricted	-	-	-	-	55,964	-	-	-	-	-
Assigned	-	-	16,075	14,135	-	1,000	165,038	-	89,542	17,327
Unassigned (Deficit)	(37,341)	(30,292)						(4,518)		
Total Fund Balance (Deficit)	(37,341)	(30,292)	16,075	14,135	55,964	1,000	165,038	(4,518)	89,542	17,327
Total Liabilities, Deferred Inflows of										
Resources and Fund Balance (Deficit)	\$ -	\$ -	\$ 16,075	\$ 14,135	\$ 66,064	\$ 1,000	\$ 165,038	\$ -	\$ 89,542	\$ 27,427

## Nonmajor Governmental Funds – Combining Balance Sheet – Continued

			Major		Retirement	Special			Unemployment	Other Governmental	
	Flood Levy Kidder Park		Maintenance	Mini-Park	Withholding	Assessments Levy	Social Security	S wimming Pool	Reserve	Funds	
AS S ETS											
Cash and Cash Equivalents	\$ -	\$ -	\$ 13,489	\$ 9,818	\$ -	\$ 23,062	\$ -	\$ -	\$ 4,234	\$ 103,170	
Due from County	-	-	-	-	-	6,823	-	3,397	-	17,014	
Due from Other Funds	-	13,446	-	494	-	-	-	-	-	313,660	
Taxes Receivable						20,283		10,100		50,583	
Total Assets	-	13,446	13,489	10,312	-	50,168	-	13,497	4,234	484,427	
LIABILITIES											
Due to Other Funds	529		_	_	24,825		92,229	22,004		211,738	
TotalLiabilities	529	-		-	24,825	-	92,229	22,004	-	211,738	
DEFERRED INFLOWS OF RES OURCES											
Unavailable Revenue - Property Taxes						20,283		10,100		50,583	
Total Deferred Inflows of Resources	-	-	-	-	-	20,283	-	10,100	-	50,583	
of Resources	529	•	-	-	24,825	20,283	92,229	32,104	-	262,321	
FUND BALANCE (DEFICIT)											
Restricted	-	-	-	-	-	29,885	-	-	-	85,849	
Assigned	-	13,446	13,489	10,312	-	-	-	-	4,234	344,598	
Unassigned (Deficit)	(529)				(24,825)		(92,229)	(18,607)		(208,341)	
Total Fund Balance (Deficit)	(529)	13,446	13,489	10,312	(24,825)	29,885	(92,229)	(18,607)	4,234	222,106	
Total Liabilities, Deferred Inflows of											
Resources and Fund Balance (Deficit)	\$ -	\$ 13,446	\$ 13,489	\$ 10,312	\$ -	\$ 50,168	\$ -	\$ 13,497	\$ 4,234	\$ 484,427	

# NONMAJOR GOVERNMENTAL FUNDS – COMBINING SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE

December 31, 2017

	Airport Park Arts		Allmendinger Memorial		Bandstand Program		Building Construction		Campground Shelter		Community Center		Double Decker Bus		Emergency Insurance		Equipment Reserve		
REVENUES																			
Taxes	\$	-	\$ -	\$	-	\$	-	\$	14,828	\$	-	\$	30,000	\$	-	\$	-	\$	14,828
Donations		-	-		280		-		-		-		10,000		-		-		-
Charges for Services		-	-		-		-		-		-		-		320		-		-
Interest		-	-		-		-		-		-		-		-		2,827		-
Miscellaneous		-	-		-		-		-		-				-		4,141		-
TotalRevenues		-	-		280		-		14,828		-		40,000		320		6,968		14,828
EXP ENDITURES																			
Culture and Recreation		1,711	14,086		-		-		14,190		-		27,878		4,635		(917)		1,500
Debt Service																			
Interest and Other Charges		-	-		-		-		-		-		-		-		-		-
S pecial Assessments		-	-		-		-		-		-		-						-
Total Expenditures		1,711	 14,086				-		14,190		-		27,878		4,635		(917)		1,500
Excess (Deficiency) of Revenues																			
over Expenditures		(1,711)	(14,086)		280		-		638		-		12,122		(4,315)		7,885		13,328
$FUNDBALANCE(DEFICIT), BEGINNINGOFY\!EAR$		(35,630)	 (16,206)		15,795		14,135		55,326		1,000		152,916		(203)		81,657		3,999
FUND BALANCE (DEFICIT), END OF YEAR	\$	(37,341)	\$ (30,292)	\$	16,075	\$	14,135	\$	55,964	\$	1,000	\$	165,038	\$	(4,518)	\$	89,542	\$	17,327

## Nonmajor Governmental Funds – Combining Schedule of Revenues, Expenditures, and Changes in Fund Balance - Continued

					Ma	ıjor			Retire	ement	S	pecial					Unem	ployment		Other ernmental
	Floo	od Le vy	Kido	ler Park	Maintenance		Mini-Park		Withholding		Assessment s Levy		SocialSecurity		S wimming Pool		Reserve		Funds	
REVENUES																				
Taxes	\$	-	\$	-	\$	-	\$	-	\$	51	\$	(671)	\$	204	\$	15,065	\$	-	\$	74,305
Donations		-		-		-		-		-		-		-		-		-		10,280
Charges for Services		-		1,500		1,875		-		-		-		-		-		-		3,695
Interest		-		-		-		-		-		-		-		-		-		2,827
Miscellaneous		-		-		-		-		-		-		-		-		-		4,141
Total Revenues		-		1,500		1,875		-		51		(671)		204		15,065		-		95,248
EXP ENDITURES																				
Culture and Recreation		-		5,007		2,401		75		-		-		-		19,647		-		90,213
Debt Service																				
Interest and Other Charges		-		-		-		-		-		8,334		-		-		-		8,334
Special Assessments		-				-		-		-		2,638		-		-		-		2,638
Total Expenditures		-		5,007		2,401		75		-		10,972		-		19,647		-		101,185
Excess (Deficiency) of Revenues																				
over Expenditures		-		(3,507)		(526)		(75)		51		(11,643)		204		(4,582)		-		(5,937)
FUND BALANCE (DEFICIT), BEGINNING OF YEAR		(529)		16,953		14,015		10,387		(24,876)		41,528		(92,433)		(14,025)		4,234		228,043
FUND BALANCE (DEFICIT), END OF YEAR	\$	(529)	\$	13,446	\$	13,489	\$	10,312	\$	(24,825)	s	29,885	\$	(92,229)	\$	(18,607)	\$	4,234	\$	222,106



# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Park Board Wahpeton Park District Wahpeton, North Dakota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of Wahpeton Park District, as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise the Wahpeton Park District's basic financial statements, and have issued our report thereon dated January 27, 2020.

### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Wahpeton Park District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Wahpeton Park District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings and questioned costs that we consider to be material weaknesses (2017-001, 2017-002, and 2017-003).

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### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Wahpeton Park District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with these provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## District's Response to Findings

Wahpeton Park District's response to the findings identified in our audit is described in the accompanying schedule of findings and questioned costs. Wahpeton Park District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Nadine Julson, LLC Wahpeton, North Dakota

Nadire Juleon, LLC

January 27, 2020

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS

Year ended December 31, 2017

SECTION I - SUMMARY OF AUDITOR'S RESULTS										
Financial Statements										
Type of Report Issued:										
Governmental Activities	Unmodified									
Major Governmental Funds	Unmodified									
Internal Control Over Financial Reporting										
Material weakness identified?	X	Yes		No						
Significant deficiencies identified not considered to be										
material weaknesses?		Yes	X	None reported						
Noncompliance material to financial statements noted?		Yes	X	No 1						

### **SECTION II - FINANCIAL STATEMENT FINDINGS**

2017-001 LACK OF SEGREGATION OF DUTIES

#### Criteria

An appropriate system of internal control has the proper segregation of duties between authorization, custody, record keeping, and reconciliation functions.

#### **Condition**

Proper internal control surrounding custody of assets, the recording of transactions, reconciling bank accounts and preparation of financial statements dictates that there should be sufficient accounting personnel, so duties of employees are properly segregated. More segregation of duties would provide better control over the assets of the District.

### **Effect**

The lack of segregation of duties increases the risk of fraud and the risk of misstatement of the District's financial condition whether due to error or fraud.

#### Recommendation

The accounting functions should be reviewed to determine if additional segregation of duties is feasible and to improve the efficiency and effectiveness of financial management and financial statement accuracy for the District. Segregation of authorization, custody of assets, record keeping, and reconciliation functions would assist in mitigating the risk of fraud or misstatements to the financial statements.

## Views of Responsible Officials

There is no disagreement with the audit finding and we understand that this will be a repeated recommendation due to the limited resources of the District.

### **Indication of Repeat Finding**

This is a repeat of finding 2016-001 from the prior year.

#### Schedule of Finding and Questioned Costs - Continued

#### 2017-002 MATERIAL JOURNAL ENTRIES

## Criteria

A good system of internal accounting control contemplates an adequate system for the preparation of the financial statements, including recording government wide journal entries in order to reconcile from the fund financials to the government wide financials and ensuring all general ledger accounts are properly reflected on a GAAP basis.

#### **Condition**

The District does not have an internal control system designed to provide for the preparation of the financial statements being audited, including recording government wide journal entries. As auditors, we were requested to draft the financial statements, which include proposing government wide journal entries, and drafting the accompanying notes to the financial statements.

### **Effect**

Inadequate controls over financial reporting of the District results in more than a remote likelihood that the District would not be able to draft the financial statements and accompanying notes to the financial statements that are materially correct without the assistance of the auditors.

#### Recommendation

It is the responsibility of management and those charged with governance to make the decision whether to accept the degree of risk associated with this condition because of cost or other considerations.

### Views of Responsible Officials

There is no disagreement with the audit finding and we understand that this will be a repeated recommendation due to the limited resources of the District.

### **Indication of Repeat Finding**

This is a repeat of finding 2016-002 from the prior year.

2017-003 BANK RECONCILIATIONS

#### Criteria

During our audit, we noted that the checking, savings, and CD accounts are not being reconciled to bank statements accurately.

#### Condition

There is no evidence that bank reconciliations were prepared accurately or reviewed for accuracy. Numerous errors were identified when reconciling cash and investments to general ledger activities.

### **Effect**

The lack of controls increases the risk of fraud and the risk of misstatement to the District's financial statements.

## Recommendation

We recommend that the District employ procedures to review reconciliations performed.

# **WAHPETON PARK DISTRICT Schedule of Finding and Questioned Costs - Continued**

## Views of Responsible Officials

There is no disagreement with the audit finding. The Board President and Director will begin reviewing and approving reconciliations.

## **Indication of Repeat Finding**

This is not a repeat finding.