CITY OF GWINNER GWINNER, NORTH DAKOTA

FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2017

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CITY OF GWINNER LIST OF OFFICIALS DECEMBER 31, 2017

CITY COUNCIL

<u>Office</u>

Dan McKeever Linda Johnson Jerry Zetocha ElRoy Odegard Chris Ferderer

Mayor

EMPLOYEES:

Jessica Peterson City Auditor

Harold J. Rotunda

Certified Public Accountant

INDEPENDENT AUDITOR'S REPORT

City Council
City of Gwinner
Gwinner, North Dakota

I have audited the accompanying modified cash basis financial statements of the governmental activities, business-type activities, discretely presented component units, each major fund and aggregate remaining fund information of City of Gwinner as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note 1; this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

My responsibility is to express opinions on these financial statements based on my audit. I conducted my audit in accordance with U.S. generally accepted auditing standards and the standards applicable to the financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement in the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, I express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinions.

Opinion

In my opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash basis financial position of the governmental activities, business-type activities, discretely presented component units, each major fund, and the aggregate remaining fund information of City of Gwinner as of December 31, 2017, and the changes in modified cash basis financial position and cash flows, where applicable, thereof for the year then ended, in accordance with the basis of accounting described in Note 1.

Basis of Accounting

I draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than U.S. generally accepted accounting principles. My opinion is not modified with respect to that matter.

Other Matters

Management has omitted the management discussion and analysis and budgetary comparison information that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. My opinion on the basic financial statements is not affected by this missing information.

Other Information

My audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Gwinner's basic financial statements. The Schedule of Activity is presented for purposes of additional analysis and is not a required part of the basis financial statements.

The Schedule of Activity is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the basis financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In my opinion, the Schedule of Activity is fairly stated, in all material respects, in relation to the basis financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, I have also issued reports dated November 15, 2018, on my considerations of the City's internal control over financial reporting and on my tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of my testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the City's internal control over financial reporting and compliance.

West Fargo, North Dakota

November 15, 2018

405 West Main Avenue Box 816 West Fargo, ND 58078 Phone(701)281-0483 Cell 212-3908

CITY OF GWINNER STATEMENT OF NET POSITION- MODIFIED CASH BASIS DECEMBER 31, 2017

	Governmental Activities	Business-type Activities	Total	Component Units
ASSETS	Receivities	Hetivities	1 Otal	Omes
Current assets:				
Cash, cash equivalents and investments	1,444,951.60	2,521,879.29	3,966,830.89	33,082.96
Noncurrent assets:			<u>.</u>	-
Capital assets (net of accumulated depreciation)	5,641,744.06	3,933,863.96	9,575,608.02	1,583,400.00
Total Assets	7,086,695.66	6,455,743.25	13,542,438.91	1,616,482.96
* * / * * * * * * * * * * * * * * * * *				
LIABILITIES				
Current liabilities:				
Noncurrent liabilities:			_	
Due within one year:			-	-
Bonds payable	260,000.00	-	260,000.00	-
Notes payable	-	15,000.00	15,000.00	-
Due after one year:			-	
Bonds payable	2,960,000.00	1,040,000.00	4,000,000.00	1,708,010.17
Notes payable	-	1,740,000.00	1,740,000.00	-
Total Liabilities	3,220,000.00	2,795,000.00	6,015,000.00	1,708,010.17
NET POSITION				
Net investment in capital assets Restricted for:	2,421,744.06	1,138,863.96	3,560,608.02	-
Capital projects	67,727.01		67,727.01	-
Debt service	778,373.67		778,373.67	-
Unrestricted	598,850.92	2,521,879.29	3,120,730.21	(91,527.21)
Total Net Position	3,866,695.66	3,660,743.25	7,527,438.91	(91,527.21)

CITY OF GWINNER					
STATEMENT OF ACTIVITIES-1			evenue & Changes		
YEAR ENDED DECEMBER 31, 2017			m Revenues	in Net Assets	
	F	Charges for	Operating grants	Governmental	Component
Governmental activities:	Expenses	Services	and Contributions	Activities	Units
General government	240 249 46			(240 249 46)	
Public safety	340,348.46			(340,348.46)	-
Highways and streets	40,329.74 380,771.19		62,694.23	(40,329.74) (318,076.96)	-
Economic development	274,303.97		02,094.23	(274,303.97)	(2.200.00)
Capital outlay	33,069.79			(33,069.79)	(2,299.90)
Interest expense	13,229.75			(13,229.75)	(90,029.39)
Depreciation- Unallocated	13,229.13			(13,229.13)	(40,600.00)
Depreciation on anocated	_			-	(40,000.00)
Total Governmental Activities	1,082,052.90	-	62,694.23	(1,019,358.67)	(132,929.29)
Business-type activities					
Water	395,532.64	336,546.57		(58,986.07)	
Sewer	94,141.70	93,858.29		(283.41)	
Garbage	56,523.26	103,879.49		47,356.23	
Debt	136,969.58	-		(136,969.58)	
Total Business-type activities	683,167.18	534,284.35	-	(148,882.83)	
Total	1,765,220.08	534,284.35	62,694.23	(1,168,241.50)	(132,929.29)
		Governmental	Business-type	Total	
Net expense		(1,019,358.67)	* *	(1,168,241.50)	(132,929.29)
General Revenues Property taxes		348,329.43		348,329.43	_
Special assessments Sales taxes Licenses and permits State aid		115,925.56 493,881.24 7,237.40 59,068.65		294,632.53 493,881.24 7,237.40 59,068.65	
Interest		840.00		840.00	141 415 24
Other	•	64,177.63	1,136.18	65,313.81	141,415.24
Total General Revenues		1,089,459.91	179,843.15	1,269,303.06	141,415.24
Transfers in (out)		-	-	-	
Change in Net Position		70,101.24	30,960.32	101,061.56	8,485.95
Net Position- January 1		3,796,594.42	3,629,782.93	7,426,377.35	(100,013.16)
Net Position- December 31		3,866,695.66	3,660,743.25	7,527,438.91	(91,527.21)

The accompanying notes are an integral part of these financial statements.

CITY OF GWINNER BALANCE SHEET- GOVERNMENTAL FUNDS- MODIFIED CASH BASIS

DECEMBER 31, 2017	TAL FUNDS- M	IODIFIED CASI	H BASIS	OTHER	TOTAL
ASSETS	GENERAL	SALES TAX	GCDC 3RD ADD	GOVERNMENTAL C FUNDS	
Cash and investments	218,755.51	855,221.09	67,727.01	303,247.99	1,444,951.60
Total Assets	218,755.51	855,221.09	67,727.01	303,247.99	1,444,951.60
LIABILITIES					
Total liabilities	-	-	-	-	-
FUND BALANCE Restricted for Capital Projects Restricted for Debt Service Restricted for other purposes Unassigned	218,755.51	- 855,221.09	67,727.01 - - -	778,373.67 361,307.96 (836,433.64)	67,727.01 778,373.67 1,216,529.05 (617,678.13)
Total fund balance	218,755.51	855,221.09	67,727.01	303,247.99	1,444,951.60
Total liabilities and fund balance	218,755.51	855,221.09	67,727.01	303,247.99	1,444,951.60

CITY OF GWINNER RECONCILIATION OF GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION DECEMBER 31, 2017

Total Fund Balances for Governmental Funds

1,444,951.60

Total net position reported for governmental activities in the statement of net assets is different because:

Capital assets used in governmental activities are not financial resources and are not reported in governmental funds

Cost of capital assets Less accumulated depreciation

8,360,563.73 2,718,819.67

Net capital assets

5,641,744.06

Long-term liabilities applicable to the District's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. All liabilities- both current and long-term are reported in the statement of net assets.

Bonds payable SRF Notes payable Notes payable (3,220,000.00)

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Total Net Position of Governmental Activities

3,866,695.66

CITY OF GWINNER STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES- GOVERNMENTAL FUNDS- MODIFIED CASH BASIS YEAR ENDED DECEMBER 31, 2017

	GENIED A I	SALES TAX	CCDC 2DD ADD	OTHER GOVERNMENTAL C	
	GENERAL	SALES TAX	GCDC 3RD ADD	FUNDS	FUNDS
Property taxes Sales taxes Special Assessments	274,802.78	246,940.62		73,526.65 246,940.62	348,329.43 493,881.24
Intergovernmental Interest	59,068.65		38,832.16	77,093.40 62,694.23	115,925.56 121,762.88
Charges for services	840.00			38,832.20	840.00 38,832.20
Other	29,688.67			2,894.16	32,582.83
Total Revenues	364,400.10	246,940.62	38,832.16	501,981.26	1,152,154.14
Current:					
General government Public safety	229,165.13 40,329.74			123,731.41	352,896.54 40,329.74
Highways and streets Economic development	-	218,869.77	**	118,166.97 55,434.20	118,166.97 274,303.97
Capital outlays Debt Service		-	284,310.45	33,069.79	317,380.24
Principal Interest expense		105,000.00 14,521.00	26,101.75	165,000.00 22,607.00	270,000.00 63,229.75
Total Expenditures	269,494.87	338,390.77	310,412.20	518,009.37	1,436,307.21
Excess revenues (expenditures)	94,905.23	(91,450.15)	(271,580.04)	(16,028.11)	(284,153.07)
Other Financing Sources (Uses): Transfers in	-	-	-	-	
Transfers out Bond proceeds	-	-	- -	- - ·	-
Total other financing sources and u	-	-	-	-	-
Net change in fund balances	94,905.23	(91,450.15)	(271,580.04)	(16,028.11)	(284,153.07)
Fund Balance- January 1	123,850.28	946,671.24	339,307.05	319,276.10	1,729,104.67
Fund Balance- December 31	218,755.51	855,221.09	67,727.01	303,247.99	1,444,951.60

The accompanying notes are an integral part of these financial statements.

CITY OF GWINNER RECONCILIATION OF GOVERNMENTAL STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES YEAR ENDED DECEMBER 31, 2017

Net Change in Fund Balances- Total Governmental Funds

(284, 153.07)

The change in net position reported for governmental activities in the statement of activities is different because:

Governmental funds report capital outlay as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current year.

Current year capital outlay 375,858.53 Current year depreciation expense 341,604.22

34,254.31

Repayment of long-term debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets.

320,000.00

Change in Net Position of Governmental Activities

70,101.24

CITY OF GWINNER STATEMENT OF NET POSITION- MODIFIED PROPRIETARY FUNDS DECEMBER 31, 2017	CASH BASIS Water & Sewer	Sanitation	Total
ASSETS			
Current assets:			
Cash, cash equivalents and investments	2,271,648.81	250,230.48	2,521,879.29
Noncurrent assets:			-
Capital assets (net of accumulated depreciation)	3,933,863.96		3,933,863.96
Total Assets	6,205,512.77	250,230.48	6,455,743.25
LIABILITIES Current liabilities:			-
Noncurrent liabilities: Due within one year: Bonds payable			
Notes payable	15,000.00		15,000.00
Due after one year:	-		4.040.000.00
Bonds payable Notes payable	1,040,000.00 1,740,000.00		1,040,000.00 1,740,000.00
•			1,7 10,000.00
Total liabilities	2,795,000.00	-	2,795,000.00
NET POSITION			
Net investment in capital assets Restricted for:	1,138,863.96		1,138,863.96
Capital projects	-		_
Debt service	-		-
Unrestricted	2,271,648.81	250,230.48	2,521,879.29

3,410,512.77

250,230.48

3,660,743.25

Total net position

CITY OF GWINNER STATEMENT OF REVENUE, EXPENSES AND CHANGES IN NET POSITION- MODIFIED CASH BASIS PROPRIETARY FUNDS

YEAR ENDED DECEMBER 31, 2017	Water & Sewer	Sanitation	Total
OPERATING REVENUE			
Charges for services	430,404.86	103,879.49	534,284.35
OPERATING EXPENSES			
Salaries	98,252.89		98,252.89
Employee benefits	62,720.92		62,720.92
Professional fees	<u> -</u>		-
Purchased services	-	-	-
Contract services	-	55,365.82	55,365.82
Electricity	38,311.30		38,311.30
Supplies	67,049.86		67,049.86
Repairs and maintenance	41,076.39	1,157.44	42,233.83
Office expense	3,570.37	-	3,570.37
Depreciation	167,709.68		167,709.68
Miscellaneous	10,982.93	-	10,982.93
Total operating expenses	489,674.34	56,523.26	546,197.60
Operating income (loss)	(59,269.48)	47,356.23	(11,913.25)
NON-OPERATING REVENUE (EXPENSE) Special assessments Interest income	178,706.97		178,706.97
Grant income Interest expense	(136,969.58)		(136,969.58)
Capital outlay	(130,303.30)		(130,707.30)
Other	1,136.18	-	1,136.18
Total non-operating rev (exp)	42,873.57	-	42,873.57
Income (loss) before transfers	(16,395.91)	47,356.23	30,960.32
Transfers in Transfers out	-		- -
Change in net position	(16,395.91)	47,356.23	30,960.32
Net Position- January 1	3,426,908.68	202,874.25	3,629,782.93
Net Position- December 31	3,410,512.77	250,230.48	3,660,743.25

The accompanying notes are an integral part of these financial statements.

CITY OF GWINNER STATEMENT OF CASH FLOWS- MODIFIED CASH BASIS PROPIETARY FUNDS

YEAR ENDED DECEMBER 31, 2017	Water & Sewer	Sanitation	Total
CASH FLOWS FROM OPERATING ACTIVITIE	S		
Receipts from customers	430,404.86	103,879.49	534,284.35
Payments to suppliers	(223,711.77)	(56,523.26)	(280,235.03)
Payments to employees	(98,252.89)	-	(98,252.89)
Other receipts	179,843.15	-	179,843.15
Net cash provided by (used in) operating activities	288,283.35	47,356.23	335,639.58
CASH FLOWS FROM NONCAPITAL FINANCIN	NG ACTIVITIES		
Transfers to other funds	-	-	-
Transfers from other funds	-	-	-
Net cash provided by (used in) noncapital financing activities	-	-	-
CASH FLOWS FROM CAPITAL AND RELATE	D FINANCING ACT	IVITIES	
Purchase of capital assets	(109,504.97)	~	(109,504.97)
Principal paid on capital debt	(91,111.00)		(91,111.00)
Interest paid on capital debt	(136,969.58)	-	(136,969.58)
Debt proceeds	1,040,000.00		1,040,000.00
Net cash provided by (used in) capital and related financing activities	702,414.45	-	702,414.45
CASH FLOWS FROM INVESTING ACTIVITIES Interest and dividends	-	-	-
Net cash provided by (used in) investing activities	-	-	-
Net increase (decrease) in cash and cash equivalents	990,697.80	47,356.23	1,038,054.03
Balance- beginning of year	1,280,951.01	202,874.25	1,483,825.26
Balance- end of year	2,271,648.81	250,230.48	2,521,879.29
Reconciliation of operating income (loss) to net can by operating activities:	sh provided		
Operating income (loss) Adjustments to reconcile operating income to net (used) by operating activities:	(59,269.48) cash provided	47,356.23	(11,913.25)
Depreciation expense	167,709.68	**	167,709.68
Miscellaneous receipts (expense)	179,843.15	-	179,843.15
Net cash provided by operating activities The accompanying notes are an integral part of the	288,283.35 se financial statement	47,356.23	335,639.58

CITY OF GWINNER

COMBINING STATEMENT OF NET POSITION- COMPONENT UNITS- MODIFIED CASH BASIS DECEMBER 31, 2017

	HOUSING	
	AUTHORITY	TOTAL
ASSETS		
Cash and investments -	33,082.96	33,082.96
Accounts receivable		-
Taxes receivable		-
Intergovernmental receivable		- .
Contract for deed		-
Capital assets (net of accumulated depreciation)	1,583,400.00	1,583,400.00
Total Assets	1,616,482.96	1,616,482.96
LIABILITIES		
Accounts Payable	_	_
Salaries and benefits payable		_
Deferred revenue		_
Long-term liabilities:		
Due within one year:		_
Bonds payable		-
Notes payable		-
Due after one year:		
Bonds payable	1,708,010.17	1,708,010.17
Notes payable	, ,	-
Total liabilities -	1,708,010.17	1,708,010.17
NET POSITION		
Net investment in capital assets	(124,610.17)	(124,610.17)
Restricted for:	(12-7,010.17)	(124,010.17)
Capital projects		
Debt service		-
Unrestricted -	33,082.96	33,082.96
	•	55,002.90
Total net position -	(91,527.21)	(91,527.21)

CITY OF GWINNER COMBINING STATEMENT OF ACTIVITIES- COMPONENT UNITS- MODIFIED CASH BASIS YEAR ENDED DECEMBER 31, 2017

Expenditures General government Public safety Highways and streets Economic development Other capital outlays Interest expense Depreciation- Unallocated	HOUSING AUTHORITY - 2,299.90 90,029.39 40,600.00	TOTAL 2,299.90 - 90,029.39 40,600.00
Revenue Property taxes Intergovernmental Charges for services Miscellaneous Interest income	- 132,929.29 	132,929.29 141,415.24
Total Revenues Change in Net Position Net Position- January 1 Net Position- December 31	- 141,415.24 - 8,485.95 - (100,013.16) - (91,527.21)	141,415.24 8,485.95 (100,013.16) (91,527.21)

CITY OF GWINNER
GWINNER, NORTH DAKOTA

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2017

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Gwinner (City) have been prepared on the modified cash basis of accounting. The modified cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below.

A. Reporting Entity

The accompanying financial statements present the activities of the City. The City has considered all potential component units for which the City is financially accountable and other organizations for which the nature and significance of their relationships with the City such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. This criteria includes appointing a voting majority of an organization's governing body and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on the City.

Based on these criteria, there is one component units: Gwinner Housing Authority—The Housing Authority is a non-profit corporation formed for the purpose of providing funds to finance improvements on City property and for leasing property from the City. The directors of the Authority are appointed by the Mayor. The activity of the Authority are discretely presented. The Authority does not issue separate statements.

B. BASIS OF PRESENTATION, BASIS OF ACCOUNTING

Government-wide statements: The statement of net assets and the statement of activities display information about the reporting government as a whole. They include all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

The statement of activities presents a comparison between direct expenses and program revenues for each function of the City's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) fees and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fund Financial Statements: Fund financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity, Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues, and expenses/expenditures. Funds are organized into two major categories: governmental and proprietary. The City currently has no fiduciary funds.

The City reports the following major governmental funds:

General Fund. The General Fund is the primary operating fund of the City and always classified as a major fund. It is used to account for all activities except those legally or administratively required to be accounted for in other funds.

Tax increment fund. Tax increment funds are used to account for the accumulation of financial resources for the payment of principal and interest on the City's debt.

Sales tax fund. The sales tax fund is used to record the collection of sales taxes and economic development expenses.

The City reports the following major enterprise funds:

Water and sewer - accounts for operating activities of the City's water and sewer utility services.

Sanitation- accounts for operating activities of the City's sanitation services

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

Government-wide Financial Statements. In the government-wide Statement of Net Assets and the Statement of Activities, activities are presented using the economic resources measurement focus, within the limitations of the cash basis of accounting as defined below.

In the fund financial statements, the "current financial resources" measurement focus or the "economic resources" measurement focus, as applied to the cash basis of accounting, is used as appropriate.

All governmental funds utilize a "current financial resources" measurement focus. Only current financial assets and liabilities are generally included on their balance sheets. Their operating statements presents sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.

The proprietary fund utilizes an "economic resources" measurement focus. The accounting objectives of this measurement focus are the determination of operating income, changes in net assets (or cost recovery), financial position and cash flows. All assets and liabilities (whether current or noncurrent, financial or nonfinancial) associated with their activities are reported. Proprietary fund equity is classified as net assets.

In the government-wide Statement of Net Assets and the Statement of Activities, activities are presented using a cash basis of accounting. This basis of accounting recognizes assets, liabilities, net assets/fund equity, revenues and expenditures when they result from cash transactions with a provision for depreciation in the government-wide statements. This basis is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

As a result of the use of this cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

If the City utilized the basis of accounting recognized as generally accepted, the fund financial statements for governmental funds would use the modified accrual basis of accounting. All government-wide financial statements would be presented on the accrual basis of accounting.

Operating income reported in proprietary fund financial statements includes revenues and expenses related to the primary, continuing operations of the fund. Principal operating revenues for proprietary funds are charges to customers for sales or services. Principal operating expenses are the costs of providing goods or services and include administrative expenses and depreciation of capital assets. Other revenues and expenses are classified as non-operating in the financial statements.

Under the terms of grant agreements, the City funds certain programs by a combination of specific cost-reimbursement grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the City's policy to first apply cost-reimbursement grant resources to such programs, and then by general revenues.

D. Budgets

Based upon available financial information and requests by the city council, the auditor prepares the City budget. The budget is prepared for the general, special revenue, and debt service funds on the cash basis of accounting. The budget includes the proposed expenditures and the means of financing them. All annual appropriations lapse at year-end.

City taxes must be levied by the governing board on or before October 7. The taxes levied must be certified to the County auditor by October 10. The governing body of the City may amend its tax levy and budget for the current fiscal year on or before the tenth day of October of each year, but the certification must be filed with the County auditor by October 10. The current budget, except for property taxes, may be amended during the year for any revenues and appropriations not anticipated at the time the budget was prepared.

E. Cash, Cash Equivalents and Investments

Cash and cash equivalents include amounts in demand deposits and money market accounts and certificates of deposits with maturity of less than 90 days. Investments consist of certificates of deposits, with a maturity date in excess of 90 days, stated at cost.

F. Capital Assets

Capital assets, which include property, plant, and equipment, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Net estimated historical cost was used to value the majority of assets acquired prior to January 1, 2003. Prior to January 1, 2003, governmental funds' infrastructure assets were not capitalized. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Property, plant, and equipment of the City is depreciated using the straight line method over the following estimated useful lives:

ASSETS	YEARS
Permanent Buildings	50
Vehicles and equipment	10

G. Long-Term Obligations

In the government-wide financial statements, long term debt and other long term obligations are reported as liabilities in the governmental activities statement of net assets. Bond premiums, discounts and issuance costs are recognized in the current period since the amounts are not material.

In the fund financial statements, governmental fund types recognize bond premiums, discounts and issuance costs in the current period. The face amount of the debt is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs are reported as debt service expenditures.

H. Fund Balance

In the fund financial statements, governmental funds report aggregate amounts for five classifications of fund balances based on the constraints imposed on the use of these resources. The non-spendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form - inventories; or (b) legally or contractually required to be maintained intact.

The spendable portion of the fund balance comprises the remaining four classifications: restricted, committed, assigned, and unassigned.

Restricted - This classification reflects the constraints imposed on resources either (a) externally by creditors, grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

Committed - These amounts can only be used for specific purposes pursuant to constraints imposed by formal resolutions or ordinances of the city council—the City's highest level of decision making authority. Those committed amounts cannot be used for any other purpose unless the council removes the specified use by taking the same type of action imposing the commitment. This classification also includes contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned - This classification reflects the amounts constrained by the City's "intent" to be used for specific purposes, but are neither restricted nor committed. The council has the authority to assign amounts to be used for specific purposes. Assigned fund balances include all remaining amounts (except negative balances) that are reported in governmental funds, other than the General Fund, that are not classified as non-spendable and are neither restricted nor committed.

Unassigned - This fund balance is the residual classification for the General Fund. It is also used to report negative fund balances in other governmental funds.

When both restricted and unrestricted resources are available for use, the City's preference is to first use restricted resources, then unrestricted resources-committed, assigned, and unassigned-in order as needed.

The council has set a General Fund minimum fund balance target at 10% of expenditures and recurring transfers.

I. Interfund Transactions

In the governmental fund statements, transactions that constitute reimbursements to a fund for expenditures initially made from it that are properly applicable to another fund, are recorded as expenditures in the reimbursing fund and as reductions of expenditures in the fund that is reimbursed.

All other interfund transactions, except reimbursements, are reported as transfers. Nonrecurring or nonroutine permanent transfers of equity are reported as residual equity transfers. All other interfund transfers are reported as operating transfers. In the government-wide financial statements, interfund transactions have been eliminated.

J. Use of estimates

The preparation of financial statements in conformity with the Other comprehensive basis of accounting (OCBOA) used by the City requires management to make estimates and assumptions that affect certain reported amounts and disclosures; accordingly, actual results could differ from those estimates.

NOTE 2: LEGAL COMPLIANCE - BUDGETS

BUDGET AMENDMENTS

The Council did not amend the City budget for 2017.

EXPENDITURES OVER APPROPRIATIONS
The City did not overspend any budgets. No remedial action is required.

NOTE 3 DEPOSITS AND INVESTMENTS

In accordance with North Dakota Statutes, the City maintains deposits at the depository banks designated by the governing board. All depositories are members of the Federal Reserve System.

Deposits must either be deposited with the Bank of North Dakota or in other financial institution situated and doing business within the state. Deposits, other than with the Bank of North Dakota, must be fully insured or bonded. In lieu of a bond, a financial institution may provide a pledge of securities equal to 110% of the deposit not covered by insurance or bonds.

Authorized collateral includes bills, notes, or bonds issued by the United State government, its agencies or instrumentalities, all bonds and notes guaranteed by the United States government, Federal Land Bank bonds, notes, warrants, and certificates of indebtedness, insured certificates of deposit, shares of investment companies registered under the Investment Companies Act of 1940, and all other forms of securities issued by the State of North Dakota, its boards, agencies, instrumentalities, or by any City, city, township, school district, park district, or other political subdivision of the State of North Dakota whether payable from special revenues or supported by the full faith and credit of the issuing body and bonds issued by another state of the United States, or such other securities approved by the banking board.

At December 31, 2017, the City's carrying amount of deposits was \$3,990,995. Of the bank balances, \$250,000 was covered by Federal Depository Insurance. The remaining balance of \$3,740,995 was collateralized with securities held by the pledging financial institution's agent in the government's name.

Credit Risk

State statutes authorize the City to invest in: (1) Bonds, treasury bills and notes, or other securities that are a direct obligation of, or an obligation insured or guaranteed by, the treasury of the United States, or its agencies, instrumentalities, or organizations created by an act of Congress. (2) Securities sold under agreements to repurchase written by a financial institution in which the underlying securities for the agreement to repurchase are the type listed above. (3) Certificates of Deposit fully insured by the federal deposit insurance corporation or the state. (4) Obligations of the state.

Concentration of Credit Risk

The City does not have a limit on the amount it may invest in any one issuer.

NOTE 4: PROPERTY TAXES

Taxes receivable represents the past five years of uncollected current and delinquent taxes. No allowance has been established for uncollectible taxes receivable.

The County treasurer acts as and agent to collect property taxes levied in the County for all taxing authorities. Any material tax collections are distributed after the end of each month.

Property taxes are levied as of January 1. The property taxes attach as an enforceable lien on property on January 1 and may be paid in two installments. The first installment includes one-half of the real estate taxes and all the special assessments and the second installment is the balance of the real estate taxes. The first installment is due by March 1 and the second installment is due by October 15. A 5% discount on property taxes is allowed if all taxes and special assessments are paid by February 15. After the due dates, the bill becomes delinquent and penalties are assessed.

Most property owners choose to pay property taxes and special assessments in a single payment on or before February 15 and receive the discount on the property taxes.

NOTE 5: TRANSFERS

Transfer are used to 1) move unrestricted general fund revenues to finance various programs, 2) move sales tax revenues to fund programs and projects, and 3) move revenues from the fund with collection authorization to the debt service fund as debt service principal and interest payments become due.

	Transfers In	Transfers Out
Special projects EMS Building	32,383	32,383

NOTE 6: CAPITAL ASSETS

The following is a summary of changes in capital assets for the year ended December 31, 2017:

year chaca becomber :	•			
1	Balance			Balance
	Jan 1	Increases	Decreases	December 31
Government activities				
Construction in progress	1,673,251	284,310	1,941,848	15,713
Infrastructure	1,450,429	1,941,848	• •	3,392,277
Bldgs and Improvements	4,421,219	_,,		4,421,219
Vehicles & Equipment	439,806	91,548		531,354
Total	7,984,705	2,317,707	1,941,848	8,360,564
10641	7,304,703	2,311,101	1, 541, 646	8,360,364
Less accumulated deprecia	ation for:			
Infrastructure	217,564	169,614		387,178
Buildings & Improve	1,781,749	131,015		1,912,764
Vehicles & Equip	377,902	40,975		418,877
Total Accumulated Dep	2,377,215	341,604		2,718,820
rotar medamarated bep	2,511,215	341,004		2,710,020
Total net	5,607,490			5,641,744
	., ,			-,,
Barata and the same				
Business-type activities				
Construction in progress	2,901,634	109,505	2,878,137	133,002
Vehicles & equipment	113,610			113,610
Bldgs and Improvements	2,895,110			2,895,110
Infrastructure		2,878,137		2,878,137
Total	5,910,354	2,160,654		6,019,859
Less accumulated deprecia	ation for:			
Vehicles & equipment	83,190	4,387		87,577
Buildings & Improve	1,835,095	48,197		1,883,292
Infrastructure		115,125		115,125
Total	1,918,285	167,710		2,085,995
10 Cal	1,710,203	107,710		2,000,993
Total net	3,992,069			3,933,864

Depreciation Expense was charged to functions/programs of the City as follows: Governmental Activities:

General government 159,215
Public safety 3,072
Public works 9,703
Infrastructure 169,614
Total 341,604

Business-type Activities: Water and sewer

167,710

NOTE 7: LONG-TERM DEBT

Changes in Long-Term Liabilities - During the years ended December 31, 2017 and 2016, the following changes occurred in liabilities reported in long-term debt:

GOVERNMENTAL A	Payable 2016	Increases	Decreases	Payable 2017	Due Within One Year
Bonds payable	· =		320,000	3,220,00	0 355,000
BUSINESS TYPE SRF loans Bonds payable	ACTIVITIES 1,846,111	1,040,000	91,111	1,755,00 1,040,00	•
	3,540,000	1,040,000	320,000	2,795,00	
COMPONENT UNIT Bonds payable		AUTHORITY	36,807	1,708,01	0 35,000
BONDS PAYABLE Bonds payable	consist of	the follow	_	est	Balance
GOVERNMENTAL A	CTIVITIES	Date	Rate	e 0	utstanding
Refunding bond Refunding bond Refunding bond Refunding bond Refunding bond	2012 2011 2016		2028 3.0 2018 3.0 2036 1.1-3	00% 00% 00% .0%	440,000 720,000 95,000 1,965,000 1,040,000
					4,260,000

There are a number of limitations and restrictions contained in the various bond indentures. The City is in compliance with all significant limitations and restrictions.

Special Assessment bonds are paid directly from debt service sinking funds. Special assessments are certified annually in amounts sufficient to pay debt service requirements. Whenever all special assessments appropriated and collected for a special assessment district are insufficient to pay principal and interest then due on special assessment improvement bonds issued against such improvement district, the city is required to levy a deficiency levy upon all taxable property in the City.

CITY OF GWINNER

Notes to Financial Statements- Continued

SRF NOTES PAYABLE

The City obtained financing from the State of North Dakota's State Revolving Loan Fund (SRF) to finance improvements to the City's utility systems. Details relative to the outstanding notes payable are shown below:

	Maturity	Interest	Balance
	Date	Rate	Outstanding
BUSINESS-TYPE ACTIVITIES			_
Water treatment bonds-2004	09/01/2019	2.5%	30,000
Water treatment bonds-2017	09/01/2035	2.5%	1,725,000
Total			1,755,000

The Water Treatment Revenue Bonds of 2017 is currently in progress. The total bond authorized by the State is \$3,455,000. The actual draws at December 31, 2017 were \$2,882,111.

GOVERNMENTAL ACTIVITIES

Year Ending	Bonds Paya	ble		
December 31	Principal	Interest	Principal	Interest
2018	355 , 000	74,770	90,000	35 , 250
2019	265 , 000	69 , 935	95 , 000	33,375
2020	265,000	65 , 035	80,000	31,400
2021	270 , 000	59 , 488	85,000	29,800
2022	155,000	55 , 126	85 , 000	28,100
2023-2027	795 , 000	223,023	455,000	114,300
2028-2032	615 , 000	122,810	520,000	66,200
2033-2036	500,000	37,650	345,000	14,000
TOTAL	3,220,000	707,836	1,755,000	352,425

NOTES PAYABLE-COMPONENT UNIT

Notes payable to Various Banks, due in monthly installments of \$10,551, including interest at 4.50%, through October 2033. Note used for apartments. 1,708,010

8. DEFICIT FUND BALANCE

The following fund balances had deficits at December 31, 2017: Sewer 49,436 Will be eliminated with fees. City special 116,493 Will be eliminated with taxes. EMS building 226,686 Will be eliminated with transfers. Water lines 15,874 Will be eliminated with fees. Housing program 289,349 Will be eliminated with transfers. Springs addition 67,799 Will be eliminated with bonds. Industrial park 17,713 Will be eliminated with transfers. Airport 6,959 Will be eliminated with taxes. Housing authority 88,837 Will be eliminated with transfers.

NOTE 9: PENSION PLANS

NORTH DAKOTA PUBLIC EMPLOYEE RETIREMENT SYSTEM (NDPERS)

The City participates in the North Dakota Public Employees Retirement System (NDPERS) - Main System. The following brief description of NDPERS is provided for general information purposes only. Participants should refer to NDCC Chapter 54-52 for more complete information.

A. DESCRIPTION OF PENSION PLAN

NDPERS is a cost-sharing multiple-employer defined benefits pension plan that covers substantially all employees of the State of North Dakota, its agencies and various participating political subdivisions. NDPERS provides for pension, death and disability benefits. The cost to administer the plan is financed through the contributions and investment earnings of the plan.

Responsibility for administration of the NDPERS defined benefit pension plan is assigned to a Board comprised of seven members. The Board consists of a Chairman, who is appointed by the governor, one member appointed by the Attorney General; one member appointed by the State Health Officer, three members elected by the active membership of the NDPERS system; and one member elected by the retired public employees.

B. PENSION BENEFITS

Benefits are set by statute. NDPERS has no provision or policies with respect to automatic and ad hoc post-retirement benefit increases. Members of the Main System are entitled to unreduced monthly pension benefits beginning when the sum of age and years of credited service equal or exceed 85 (Rule of 85) or at normal retirement age of (65). The annual pension benefit is equal to 2.00% of their average monthly salary, using the highest 36 months out of the last 180 months of service, for each year of service. The plan permits early retirement at ages 55-64 with three or more years of service.

Members may elect to receive the pension benefits in the form of a single life, joint and survivor, term-certain annuity, or partial lump sum with ongoing annuity. Members may elect to receive the value of their accumulated contributions, plus interest, as a lump sum distribution upon retirement or termination, or they may elect to receive their benefits in the form of an annuity. For each member electing an annuity, total payment will not be less than the members' accumulated contributions plus interest.

C. DEATH AND DISABILITY BENEFITS

Death and disability benefits are set by statute. If an active member dies with less than three years of service for the Main System, a death benefit equal to the value of the member's accumulated contributions, plus interest, is paid to the member's beneficiary. If the member has earned more than three years of credited service for the Main System, the surviving spouse will be entitled to a single payment refund, lifetime monthly payments in an amount equal to 50% of the member's accrued normal retirement benefit, or monthly payments in amount equal to the member's accrued 100% Joint and Survivor retirement benefit if the member had reached normal retirement age prior to date of death. If the surviving spouse dies before the member's accumulated pension benefits are paid, the balance will be payable to the surviving spouse's designated beneficiary.

Eligible members who become totally disabled after a minimum of 180 days of service, receive monthly disability benefits equal to 25% of their final average salary with a minimum benefit of \$100. To qualify under this section, the member has to become disabled during the period of eligible employment and apply for benefits within one year of termination. The definition of disabled is set by the NDPERS in the North Dakota Administrative Code.

D. REFUNDS OF MEMBER ACCOUNT BALANCE

Upon termination, if a member of the Main System is not vested (is not 65 or does not have three years of service), they will receive the accumulated member contributions and vested employer contributions, plus interest, or may elect to receive this amount at a later date. If the member has vested, they have the option of applying for a refund or can remain as a terminated vested participant. If a member terminated and withdrew their accumulated member contribution and is subsequently reemployed, they have the option of repurchasing their previous service.

The member's account balance includes the vested employer contributions equal to the member's contributions to an eligible deferred compensation plan. The minimum member contribution is \$25 and the maximum may not exceed the following:

1 to 12 months of service - Greater of one percent of monthly salary or \$25 13 to 25 months of service - Greater of two percent of monthly salary or \$25 25 to 36 months of service - Greater of three percent of monthly salary or \$25 Longer than 36 months of service - Greater of four percent of monthly salary or \$25

E. MEMBER AND EMPLOYER CONTRIBUTIONS

Member and employer contributions paid to NDPERS are set by statute and are established as a percent of covered compensation. Member contribution rates are 7% and employer contribution rates are 7.12% of covered compensation.

F. PENSION EXPENSE RELATED TO PENSIONS

\$20,578 reported as expense related to pensions resulting from Employer contributions for the year ended June 30, 2017.

Actuarial assumptions. The total pension liability in the July 1, 2016 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 3.50%

Salary increases 3.85% per annum for four years, then

4.50% per annum

Investment rate of return 8.00%, net of investment expenses

Cost-of-living adjustments None

For active members, inactive members and healthy retirees, mortality rates were based on the RP-2000 Combined Healthy Mortality Table with ages set back three years. For disabled retirees, mortality rates were based on the RP-2000 Disabled Retiree Mortality Table with ages set back one year for males (not set back for females).

The actuarial assumptions used were based on the results of an actuarial experience study completed in 2010. They are the same as the assumptions used in the July 1, 2016, funding actuarial valuation for NDPERS. The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the Fund's target asset allocation are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected
		Real Rate of Return
Domestic Equity	31%	6.90%
International Equity	21%	7.55%
Private Equity	5%	11.30%
Domestic Fixed Income	17%	1.55%
International Fixed Inco	ome 5%	0.90%
Global Real Assets	20%	5.38%
Cash equivalents	1%	0.00%

Discount rate. The discount rate used to measure the total pension liability was 8 percent as of June 30, 2016. projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at rates equal to those based on the July 1, 2016, Actuarial Valuation Report. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments for current plan members as of June 30, 2016. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability as of June 30, 2016.

Pension plan fiduciary net position. Detailed information about the pension plan's fiduciary net position is available in the separately issued NDPERS financial report.

NOTE 10: RISK MANAGEMENT

The City is exposed to various risks of loss relating to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. In 1986 state agencies and political subdivisions of the State of North Dakota joined together to form the North Dakota Insurance Reserve Fund (NDIRF), a public entity risk pool currently operating as a common risk management and insurance program for the state and over 2,000 political subdivisions. The City pays an annual premium to NDIRF for its general liability and automobile insurance coverage. The coverage by NDIRF is limited to losses of one million dollars per occurrence. The State Bonding Fund currently provides the City with blanket fidelity bond coverage in the amount of \$1,000,000 for its employees. The State Bonding fund does not currently charge any premium for this coverage. The City has workers compensation with the Workforce, Safety and Insurance and purchases commercial insurance for personal property, building, inland marine, and boiler and machinery.

CITY OF GWINNER SCHEDULE OF ACTIVITY DECEMBER 31, 2017

	BEGINNING BALANCE	REVENUE	EXPENSE	TRANSFERS IN(OUT)	ENDING BALANCE
100 GENERAL	123,850.28	364,400.10	269,494.87	**************************************	218,755.51
200 STREET LIGHTING	·	•	, -		,
201 HIGHWAY DISTRIBUTION	129,531.91	62,801.73	118,166.97		74,166.67
202 SOCIAL SECURITY	-	185.77	12,359.83		(12,174.06)
203 SALES TAX	946,671.24	246,940.62	338,390.77		855,221.09
205 SALES TAX		246,940.62	55,434.20		191,506.42
206 EMERGENCY	14,960.28	6,464.65	5,110.00		16,314.93
209 COMMUNITY CENTER	1,320.68	3,865.00	4,258.44		927.24
210 EMPLOYEE PENSIONS	-	136.84	14,734.96		(14,598.12)
215 HOUSING PROGRAM	(289,348.76)		5,828.20		(295,176.96)
300 CHILD CARE CENTER		2,786.46			2,786.46
400 SPECIAL PROJECTS	81,927.66	34,967.20	34,767.70	(32,383.29)	49,743.87
410 SPRINGS ADDITION	(67,798.68)	11,093.10			(56,705.58)
415 FAIRWAY ADDITION	(17,713.39)				(17,713.39)
430 CITY WIDE STREET	47,026.32	66,000.30	86,648.50		26,378.12
500 GCDC 3RD ADDITION	339,307.05	38,832.16	310,412.20		67,727.01
502 BUILDING AND EQUIPMENT	8,450.10				8,450.10
503 CITY SPECIALS	(116,492.53)	38,494.62	27,241.59		(105,239.50)
504 REFUNDING 1997	516,935.07		100,958.50		415,976.57
505 TIF 1997 & 1999	1,459.13	3,059.85	-		4,518.98
506 RESERVE FUND 1995	236,500.00				236,500.00
507 EMS BUILDING	(226,685.71)			32,383.29	(194,302.42)
508 SALES TAX BOND RESERVE	95,000.00		_		95,000.00
509 WATER LINES	(15,874.42)				(15,874.42)
600 WATER PROJECT	746,792.12	142,018.65	202,043.08		686,767.69
601 WATER	622,965.95	337,462.75	227,822.96		732,605.74
602 SEWER	(49,435.81)	94,078.29	94,141.70		(49,499.22)
603 GARBAGE	202,874.25	103,879.49	56,523.26	•	250,230.48
605 SEWER PROJECT	(23,496.83)	1,066,288.32	125,142.47		917,649.02
705 AIRPORT	(6,958.66)	25,184.92	24,813.17		(6,586.91)
710 HOUSING AUTHORITY	(88,837.32)	· <u>-</u>	27,687.31		(116,524.63)
	3,212,929.93	2,895,881.44	2,141,980.68	-	3,966,830.69

CITY OF GWINNER

REPORTS IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

DECEMBER 31, 2017

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Harold J. Rotunda

Certified Public Accountant

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Independent Auditor's Report

City Council
City of Gwinner
Gwinner, North Dakota

I have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, business-type activities, discretely presented component units, each major fund, and the aggregate remaining fund information of City of Gwinner as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise basic financial statements, and have issued my report thereon dated November 15, 2018.

Internal Control Over Financial Reporting

In planning and performing my audit of the financial statements, I considered City of Gwinner's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing my opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of internal control. Accordingly, I do not express an opinion on the effectiveness of internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

My consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during my audit I did not identify any deficiencies in internal control that I consider to be material weaknesses. However, material weaknesses may exist that have not been identified. I did identify one deficiency in internal control, described in the accompanying schedule of findings that I consider to be a significant deficiency (2017-1).

Compliance and Other Matters

As part of obtaining reasonable assurance about whether City of Gwinner's financial statements are free of material misstatement, I performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of my audit, and accordingly, I do not express such an opinion. The results of my tests disclosed no instances of noncompliance or other matters that is required to be reported under *Government Auditing Standards*.

City's Response to Findings

City of Gwinner's response to the finding identified in my audit is described in the accompanying schedule of findings. City of Gwinner's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, I express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of my testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Harold Rotunda, CPA November 15, 2018

CITY OF GWINNER SCHEDULE OF FINDINGS AND RESPONSES FOR THE YEAR ENDED DECEMBER 31, 2017

Section I - Summary of Auditor's Results

Financial Statements		
Type of Report Issued?		
Governmental Activities	Unmodif	fied
Major Funds	Unmodif	Eied
Aggregate Remaining Fund Information	Unmodif	Fied
Internal Control over financial reporting:		
Material weaknesses identified?	Yes <u>X</u>	No
Significant deficiencies identified not		
Considered to be material weaknesses? X	Yes	No
Noncompliance material to financial statements		
Noted?	Yes <u>X</u>	_ No
Section II- Financial Statement Findings		
Finding No. 2017-1		

Condition

The limited number of staff prevents a proper segregation of duties.

<u>Criteria</u>

A good system of internal accounting control contemplates an adequate segregation of duties so that no one individual handles a transaction from its inception to its completion.

Effect

Inadequate segregation of duties could adversely affect the City's ability to detect misstatements in amounts that would be material in relation to the financial statements in a timely period by employees in the normal course of performing their assigned functions.

CITY OF GWINNER SCHEDULE OF FINDINGS AND RESPONSES FOR THE YEAR ENDED DECEMBER 31, 2017

Recommendation

While I recognize that the City office staff may not be large enough to permit complete segregation of duties in all respects for an effective system of internal accounting control, all accounting functions should be reviewed to determine if additional segregation is feasible and to improve the efficiency and effectiveness of the City.

Client Response

At the present time, the City has segregated the duties of all key accounting personnel in the most efficient manner possible, given its limited staff. Due to cost constraints, there will be no further administrative employees added.