AUDIT REPORT

FOR THE YEAR ENDED JUNE 30, 2017

MITCHELL J. MERKEL, CPA, P.C. CERTIFIED PUBLIC ACCOUNTANT ELLENDALE, NORTH DAKOTA

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SCHOOL DISTRICT OFFICIALS June 30, 2017

Scott Wertz Michele Thorpe Charlene Kinzler Kent Schimke Kristi Gilbert Jeff Fastnacht Lana Norton Board President Vice President Board Member Board Member Board Member Administrator Business Manager

Mitchell J. Merkel, CPA, P.C.

Certified Public Accountant and Consultant

INDEPENDENT AUDITOR'S REPORT

To the School Board Ellendale Public School District No. 40 Ellendale, North Dakota

Report on the Financial Statements

I have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Ellendale Public School District No. 40, Ellendale, North Dakota, as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the school district's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

My responsibility is to express opinions on these financial statements based on my audit. I conducted the audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the school district's internal control. Accordingly, I express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for the audit opinions.

To the School Board Ellendale Public School District No. 40 Ellendale, North Dakota

Opinions

In my opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Ellendale Public School District No. 40, as of June 30, 2017, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. My opinion on the basic financial statements is not affected by this missing information.

Accounting principles generally accepted in the Unites United States of America require that the budgetary comparison information on page 30 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. I have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to my inquiries, the basic financial statements, and other knowledge I obtained during my audit of the basic financial statements. I do not express an opinion or provide any assurance on the information because the limited procedures do not provide me with sufficient evidence to express an opinion or provide any assurance.

Other Information

My audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Ellendale Public School District No. 40 basic financial statements. The combining nonmajor fund financial statements is presented for additional analysis and is not a required part of the basic financial statements.

The combining nonmajor fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In my opinion, the combining nonmajor fund financial statements is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

To the School Board Ellendale Public School District No. 40 Ellendale, North Dakota

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, I have also issued a report dated October 9, 2017 on my consideration of the Ellendale Public School District No. 40's internal control over financial reporting and on my tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of my testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Ellendale Public School District No. 40's internal control over financial reporting and compliance.

Mitchell J. Merkel, CPA, P.C.

Mitchell J. Merkel, CPA, P.C. Ellendale, North Dakota October 9, 2017

STATEMENT OF NET POSITION June 30, 2017

		Governmental Activities	
ASSETS			
Cash and Cash Equivalents	\$	2,040,983	
Taxes Receivable		72,100	
Due from County Treasurer		62,694	
Due from State Government		26,531	
Capital Assets (net of accumulated depreciation):			
Buildings	\$	7,045,633	
Improvements		551,428	
Vehicles		382,260	
Furniture and Equipment		77,708	
Computer Equipment		38,041	
Total Capital Assets	\$	8,095,070	
TOTAL ASSETS	\$	10,297,378	
	<u></u>	10,207,070	
DEFERRED OUTFLOWS OF RESOURCES			
Changes in Resources Related to Pensions	\$	1,055,144	
LIABILITIES			
Long-term Liabilities:			
Due Within One Year:			
QZAB Bonds Payable	\$	20,000	
G.O. School Building Bonds Payable		360,000	
Capital Lease Payable		80,011	
Due After One Year:			
G.O. School Building Bonds Payable		2,415,000	
Capital Lease Payable		1,040,143	
Compensated Absences Payable		15,086	
Net Pension Liability		4,346,477	
TOTAL LIABILITIES	\$	8,276,717	
DEFERRED INFLOWS OF RESOURCES			
Changes in Resources Related to Pensions	\$	294,902	
NET POSITION			
Net Investment in Capital Assets	\$	4,164,830	
Restricted for:			
Special Purposes		44,371	
Food Service		67,938	
Debt Service		24,049	
Capital Projects		473,183	
Unrestricted		(1,993,469)	
TOTAL NET POSITION	\$	2,780,903	

The notes to the financial statements are an integral part of this statement.

STATEMENT OF ACTIVITES For the Year Ended June 30, 2017

		Expenses		Program arges for ervices	O Gi	ues perating rants and htributions	Re C N Go	et (Expense) evenue and changes in et Position overnmental Activities
Governmental Activities								
Regular Instruction Federal Programs Special Education Vocational Education District Wide Services Administration Operations and Maintenance Student Transportation Student Activities Tuition and Assessments Food Services Unallocated Depreciation Interest on Long-term Debt	\$	2,205,752 163,904 59,915 169,687 234,723 357,666 382,851 442,134 160,349 191,588 200,053 169,875 40,913	\$	3,080 - 46,187 - - - - - 104,971 - - -	\$	164,404 9,159 172,676 155,317 - 73,523 -	\$	(2,202,672) 500 (13,728) (160,528) (234,723) (357,666) (210,175) (286,817) (160,349) (191,588) (21,559) (169,875) (40,913)
Total Governmental Activities	\$	4,779,410	\$	154,239	\$	575,079	\$	(4,050,093)
General Revenues Property Taxes; Levied for general purposes Property Taxes; Levied for debt service Property Taxes; Levied for building purposes Property Taxes; Levied for miscellaneous Telecommunications Taxes State Grants/Aid - Unrestricted Interest Income Miscellaneous Income								1,179,826 320,070 50,564 50,058 14,195 2,728,410 4,838 19,787
	Tot	al General Rev	enues				\$	4,367,747
	Cha	nge in Net Po	sition				\$	317,655
	Net	Position - Beg	jinning	l of Year,			\$	2,463,248
	Net	Position - End	l of Ye	ar			\$	2,780,903

BALANCE SHEET – GOVERNMENTAL FUNDS June 30, 2017

		Major	Funds								
	General		Building		Other Governmental General Building Funds				vernmental	Go	Total vernmental Funds
ASSETS Cash and Investments	\$	1,445,996	\$	471,203	\$	123,784	\$	2 040 083			
Taxes Receivable Due from County Treasurer Due from State Government	φ	54,444 48,138 26,531	Φ	471,203 2,334 1,980 -	ф —	15,323 12,575 -	Φ	2,040,983 72,100 62,694 26,531			
TOTAL ASSETS	\$	1,575,109	\$	475,517	\$	151,682	\$	2,202,308			
DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES											
Deferred Inflows of Resources Uncollected Taxes Receivable	\$	54,444	\$	2,334	\$	15,323	\$	72,100			
Fund Balances Restricted for:											
Special Purposes Food Service Debt Service	\$	- -	\$	- -	\$	44,371 67,938 24,049	\$	44,371 67,938 24,049			
Capital Projects Unassigned Total Fund Balances	\$	- 1,520,666 1,520,666	\$	473,183 - 473,183	\$	- - 136,359	\$	473,183 1,520,666 2,130,208			
TOTAL DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	\$	1,575,109	\$	475,517	\$	151,682	\$	2,202,308			

The notes to the financial statements are an integral part of this statement.

RECONCILIATION OF GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION June 30, 2017

Total Fund Balances for Governmental Funds		\$	2,130,208
Total net position reported for governmental activities in the statement of net position is different because:			
Capital assets used in governmental activities are not financial resources and are not reported in the governmental funds.			
Cost of Capital Assets Less Accumulated Depreciation	\$ 10,682,833 (2,587,763)	_	
Net Capital Assets			8,095,070
Property taxes receivable will be collected after year-end, but are not available soon enough to pay for the current period's expenditures and therefore are reported as deferred inflows of resource in the funds.			72,100
The deferred outflows and inflows of resources reported on the statement of net position are the result of changes in resources related to pensions and do not affect current financial resources.			
Total Deferred Outflows of Resources Total Deferred Inflows of Resources	\$ 1,055,144 (294,902)	_	
Net Deferred Outflows/Inflows of Resources			760,242
Long-term liabilities applicable to the school district's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due. All liabilities - both current and long-term - are reported in the statement of net position. Balances at June 30, 2017 are:			
General Obligation Bonds Payable QZAB Bonds Payable Capital Lease Payable Compensated Absences Payable Net Pension Liability	\$ (2,775,000) (20,000) (1,120,154) (15,086) (4,346,477)	-	
Total Long-term Liabilities			(8,276,717)
Total Net Position of Governmental Activities		\$	2,780,903

The notes to the financial statements are an integral part of this statement.

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS For the Year Ended June 30, 2017

	Major Funds				Other		Total	
	General		Building		Other Governmental Funds		Governmental Funds	
REVENUES								
Local Sources State Sources Federal Sources Other Sources	\$	1,249,032 2,892,886 164,404 47,738	\$	50,744 - - 172,676	\$	425,606 1,363 72,160 -	\$	1,725,382 2,894,249 236,564 220,414
TOTAL REVENUES	\$	4,354,061	\$	223,420	\$	499,129	\$	5,076,610
EXPENDITURES								
Current: Regular Instruction Federal Programs Special Education Vocational Education District Wide Services Administration Operations and Maintenance Student Transportation Student Activities Tuition and Assessments Food Services Capital Outlay Debt Service: Principal Interest and Service Charges	\$	2,145,875 163,904 59,915 169,687 211,023 357,666 334,912 367,929 149,511 191,588 - - - 98,974 25,983	\$	- - - 47,939 - - - 1,169,460 - -	\$	- - - - - 200,053 - 314,260 14,930	\$	2,145,875 163,904 59,915 169,687 211,023 357,666 382,851 367,929 149,511 191,588 200,053 1,169,460 413,235 40,913
	\$	4,276,967	\$	1,217,399	\$	529,244	\$	6,023,611
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	\$	77,093	\$	(993,980)	\$	(30,115)	\$	(947,001)
OTHER FINANCING SOURCES (USES) Transfers In Transfers Out Capital Lease	\$	- (14,872) -	\$	- - 987,013	\$	14,872 - -	\$	14,872 (14,872) 987,013
TOTAL OTHER FINANCING SOURCES (USES):	\$	(14,872)	\$	987,013	\$	14,872	\$	987,013
NET CHANGE IN FUND BALANCES	\$	62,221	\$	(6,966)	\$	(15,243)	\$	40,012
FUND BALANCE - BEGINNING OF YEAR	\$	1,458,445	\$	480,150	\$	151,602	\$	2,090,197
FUND BALANCE - END OF YEAR	\$	1,520,666	\$	473,184	\$	136,359	\$	2,130,208

RECONCILIATION OF GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE TO THE STATEMENT OF ACTIVITIES For the Year ended June 30, 2017

Net Change in Fund Balances - Total Governmental Funds	\$	40,012
The change in net position reported for governmental activities in the statement of activities is different because:		
Capital outlays are reported in governmental funds as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation exceeded capital outlay in the current year.		
Current Year Capital Outlay Current Year Depreciation Expense	\$ 1,169,460 (278,618)	890,842
Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. This is the amount of the repayment of debt.		413,235
Capital lease amounts are reported as other financing sources in governmental funds that contribute to the change in fund balance. In the government wide statements, however, capital lease amounts are reported as increases to long-term debt in the Statement of Position and does not affect the Statement of Activities.		
Capital Lease		(987,013)
Some expenses reported in the statement of activities do not require the use of current financial resources and are not reported as expenditures in governmental funds.		
Net Decrease in Compensated Absences Net Decrease in Pension Expense	\$ 5,081 (41,808)	(36,727)
Some revenues reported on the statement of activities are not reported as revenues in the governmental funds since they do not represent available resources to pay current expenditures. This consists of the uncollected taxes receivable.		
Decrease in Uncollected Taxes Receivable		(2,694)
Change in Net Position of Governmental Activities	\$	317,655

STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES - AGENCY FUNDS June 30, 2017

	Agency Fund		
ASSETS			
Cash and Cash Equivalents	\$	226,735	
LIABILITIES			
Due to Student Activities Groups	\$	126,476	
Due to Other Educational Organizations		15,740	
Due to Employees		84,520	
TOTAL LIABILITIES	\$	226,735	

The notes to the financial statements are an integral part of this statement.

NOTES TO THE FINANCIAL STATEMENTS June 30, 2017

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of Ellendale Public School District No. 40, Ellendale, North Dakota, have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the government's accounting policies are described below.

<u>A. Reporting Entity</u> The accompanying financial statements present the activities of Ellendale Public School District No. 40. The school district has considered all potential component units for which the school district is financially accountable and other organizations for which the nature and significance of their relationships with the school district such that exclusion would cause the school district's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. This criterion includes appointing a voting majority of an organization's governing body and (1) the ability of Ellendale Public School District No. 40 to impose its will on that organization or (2) the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on Ellendale Public School District No. 40 reporting entity.

B. Basis of Presentation, Basis of Accounting

Government-wide statements: The statement of net position and the statement of activities display information about the primary government (Ellendale Public School District No. 40). These statements include the financial activities of the overall government, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, fees and other non-exchange transactions. The statement of activities presents a comparison between direct expenses and program revenues for each function of the School District's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) fees and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes and unrestricted state grants operating contributions, are presented as general revenues. Fund Financial Statements: The fund financial statements provide information about the school district's funds including its fiduciary funds. Separate statements for each fund category-governmental and fiduciary are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column.

The School District reports the following major governmental funds:

General Fund. This is the school district's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

Building Fund. This fund is used to account for building and construction repairs.

The School District reports the following fiduciary fund types:

Agency Fund. This fund accounts for assets held by the School District in a custodial capacity as an agent on behalf of others. The School District's agency funds are used to account for various deposits of the student activity funds.

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

Government-wide and Fiduciary Fund Financial Statements. The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus. The government-wide financial statements are reported using the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Non-exchange transactions, in which the School District gives (or receives) value without directly receiving (or

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED) June 30, 2017

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

Government-wide and Fiduciary Fund Financial Statements (Continued) giving) equal value in exchange, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Governmental Fund Financial Statements. Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The School District considers all revenues reported in the governmental funds to be available if the revenues are collected within sixty days after year-end. All revenues are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, the School District funds certain programs by a combination of specific cost-reimbursement grants and general revenues. Thus, when program expenses are incurred, there is both restricted and unrestricted net position available to finance the program. It is the School District's policy to first apply cost reimbursement grant resources to such programs, and then general revenues.

D. Cash and Investments

Cash includes amounts in demand deposits and money market accounts, as well as certificates of deposit with a maturity of 3 months or less. Deposits must either be deposited with the Bank of North Dakota or in other financial institution situated and doing business within the state. Deposits, other than with the Bank of North Dakota, must be fully insured or bonded. In lieu of a bond, a financial institution may provide a pledge of securities equal to 110% of the uninsured balance.

Investments consist of certificates of deposits stated at cost and U.S. government-backed securities stated at fair market value with maturities in excess of 3 months.

E. Capital Assets

Capital assets which include property, plant and equipment are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by the School District as assets with an initial, individual cost of \$5,000 or more. Such assets are recorded at cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets is not capitalized. Capital assets are depreciated using the straight-line method and the following estimated useful lives:

Buildings	50-75 Years	Improvements	. 20 Years
Vehicles	8 Years	Furniture and Equipment	10 Years
Office Equipment	5 Years		

F. Compensated Absences

Vested or accumulated sick leave is reported in the government-wide statement of net position. Compensation for unused sick leave will be granted to all certified employees upon separation from the district. The district's personnel policy requires a payout of \$10 per day for those employees with less than 10 years of service and a payout of \$20 per day for those exceeding 10 years of service with a maximum of 90 days accumulated. Vested or accumulated vacation leave is not reported in the governmentwide statement of net position as it is considered immaterial.

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED) June 30, 2017

G. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities statement of net position. Bond premiums, discounts and issuance costs are recognized in the current period since the amounts are not material. In the fund financial statements, governmental fund types recognize bond premiums, discounts and issuance costs in the current period. The face amount of the debt is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs are reported as debt service expenditures.

H. Pensions

For purposes of measuring net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the North Dakota Teachers Fund for Retirement (TFFR) and the North Dakota Public Employees Retirement System (NDPERS); additions to/deductions from TFFR's and NDPERS' fiduciary net position have been determined on the same basis as they are reported by TFFR and NDPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

I. Fund Balance & Net Position

Fund equity at the governmental fund financial reporting level is classified as "fund balance." Fund equity for all other reporting is classified as "net position."

<u>Fund Balance</u> - Generally, fund balance represents the difference between the current assets and current liabilities. In the fund financial statements, governmental funds report fund classifications that comprise a hierarchy based primarily on the extent to which the school district is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Fund balances are classified as follows:

Nonspendable - Fund balances are reported as nonspendable when amounts cannot be spent because they are either (a) not in spendable form (i.e., items that are not expected to be converted to cash such as inventories or prepaid expenses) or (b) legally or contractually required to be maintained intact (i.e., endowment funds).

Restricted - Fund balances are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the school district or through external restrictions imposed by creditors, grantors, contributors, or laws or regulations of other governments (i.e., funds restricted by state statute, unspent bond proceeds, grants earned but not spent, debt covenants or taxes raised for a specific purpose).

Committed - Fund balances are reported as committed when they can be used only for specific purposes pursuant to constraints imposed by formal action of the school board through the adoption of a resolution. The school board also may modify or rescind the commitment.

Assigned - Fund balances are reported as assigned when amounts are constrained by the school district's intent to be used for specific purposes, but are neither restricted nor committed.

Unassigned - Fund balances are reported as unassigned as the residual amount when the balances do not meet any of the above criterion. The school district reports positive unassigned fund balance only in the general fund. Negative fund balances may be reported in all funds.

When both restricted and unrestricted amounts of fund balance are available for use for expenditures incurred, it is the school district's policy to use restricted amounts first and then unrestricted amounts as they are needed. For unrestricted amounts of fund balance, it is the school district's policy to use fund balance in the following order:

- * Committed
- * Assigned
- * Unassigned

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED) June 30, 2017

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

I. Fund Balance & Net Position (Continued)

<u>Net Position</u> - Net position represents the difference between assets and liabilities. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used (i.e., the amount that the school district has not spent) for the acquisition, construction or improvement of those assets. Net position is reported as restricted as described in the fund balance section above. All other net position is reported as unrestricted.

J. Interfund Transactions

In the governmental fund statements, transactions that constitute reimbursements to a fund for expenditures initially made from it that are properly applicable to another fund, are recorded as expenditures in the reimbursing fund and as reductions of expenditures in the fund that is reimbursed. All other interfund transactions, except reimbursements, are reported as transfers. In the government-wide financial statements, interfund transactions have been eliminated.

K. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America, requires management to make estimates and assumptions that affect certain reported amounts and disclosures (such as estimated useful lives in determining depreciation expense}; accordingly, actual results could differ from those estimates.

NOTE 2 – DEPOSITS AND INVESTMENTS

In accordance with North Dakota Statutes, the school district maintains deposits at the depository banks designated by the governing board. All depositories are members of the Federal Reserve System.

Deposits must either be deposited with the Bank of North Dakota or in other financial institutions situated and doing business within the state. Deposits, other than with the Bank of North Dakota, must be fully insured or bonded. In lieu of a bond, a financial institution may provide a pledge of securities equal to 110% of the deposits not covered by insurance or bonds.

Authorized collateral includes bills, notes or bonds issued by the United States government, its agencies or instrumentalities, all bonds and notes guaranteed by the United States government, Federal Land Bank bonds, bonds, notes, warrants, certificates of indebtedness, insured certificates of deposit, shares of investments companies registered under the Investment Companies Act of 1940, and all other forms of securities issued by the State of North Dakota, its boards, agencies or instrumentalities or by any county, city, township, school district, park district or any other political subdivision of the State of North Dakota, whether payable from special revenues or supported by the full faith and credit of the issuing body and bonds issued by another state of the United States or other securities approved by the banking board.

At June 30, 2017 the school district's carrying amount of deposits was \$2,284,555 and the bank balance was \$2,780,027. Of the bank balance, \$530,000 was covered by Federal Depository Insurance. The remaining balance of \$2,250,027 was collateralized with securities held by the pledging financial institution's agent in the government's name.

Credit Risk

The school district may invest idle funds as authorized in North Dakota Statutes, as follows:

- (1) Bonds, treasury bills and notes, or other securities that are a direct obligation insured or guaranteed by, the treasury of the United States, or its agencies, instrumentalities or organizations created by an act of Congress.
- (2) Securities sold under agreements to repurchase written by a financial institution in which the underlying securities for the agreement to repurchase are of the type listed above.
- (3) Certificates of deposit fully insured by the federal deposit insurance corporation.
- (4) Obligations of the State.

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED) June 30, 2017

NOTE 2 – DEPOSITS AND INVESTMENTS (CONTINUED)

At June 30, 2017, the school district held certificates of deposit in the amount of \$77,000, which all are considered deposits.

Concentration of Credit Risk

The school district does not have a limit on the amount it may invest in any one issuer.

NOTE 3 – TAXES RECIEVABLE

Taxes receivable represents the past three years of uncollected current and delinquent taxes. No allowance has been established for uncollectible taxes receivable.

The county treasurer acts as an agent to collect property taxes levied in the county for all taxing authorities. Any material tax collections are distributed after the end of each month.

Property taxes are levied as of the first of January, the property taxes attach as an enforceable lien on property on January 1 and may be paid in two installments. The first installment includes one-half of the real estate taxes and all the special assessments and the second installment is the balance of the real estate taxes. The first installment is due by March 1 and the second installment is due by October 15. A 5% discount is allowed if all taxes and special assessments are paid by February 15. After the due dates, the bill becomes delinquent and penalties are assessed.

Most property owners choose to pay property taxes and special assessments in a single payment on or before February 15 and receive the discount on the property taxes.

NOTE 4 – DUE FROM COUNTY TREASURER

The amount due from county treasurer consists of the cash on hand for taxes collected but not remitted to the school district at June 30.

NOTE 5 – DUE FROM STATE GOVERNMENT

The amount due from state government consists of reimbursements due for expenses in the operation of various school programs. This amount consists of a mix of state and federal dollars.

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED) June 30, 2017

NOTE 6 – CAPITAL ASSETS

The following is a summary of changes in capital assets for the year ended June 30, 2017:

Governmental Activities	 Balance July 1	I	ncreases	Decre	eases	 Balance June 30
Capital assets being depreciated: Buildings Improvements Vehicles Furniture and Equipment Computer Equipment	\$ 8,449,296 - 674,141 - 184,700	\$	502,822 580,451 181,180 86,342 23,901	\$	- - - -	\$ 8,952,118 580,451 855,321 86,342 208,601
Total	\$ 9,308,137	\$	1,374,696	\$		\$ 10,682,833
Less accumulated depreciation for:						
Buildings Improvements Vehicles Furniture and Equipment Computer Equipment	\$ 1,774,267 - 388,018 - 146,860	\$	132,218 29,023 85,043 8,634 23,700	\$	- - - -	\$ 1,906,485 29,023 473,061 8,634 170,560
Total	\$ 2,309,145	\$	278,618	\$	-	\$ 2,587,763
Governmental Activities Capital Assets, Net	\$ 6,998,992	\$	1,096,078	\$		\$ 8,095,070

Depreciation expense was charged to functions/programs of the school district as follows:

District Wide Services Student Transportation	\$ 23,700 74,205
Student Activity Unallocated Depreciation	10,838 169,875
Total Depreciation Expense	\$ 278,618

NOTE 7 – UNAVAILABLE REVENUE

Unavailable revenue on the fund financial statements consists of amounts for which asset recognition criteria have been met, but for which revenue recognition criteria have not been met. Under the modified accrual basis of accounting, such amounts are measurable but not available and include taxes receivable.

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED) June 30, 2017

NOTE 8 – CAPITAL LEASE

The school district entered into a lease agreement during the year to finance an energy conservation assessment and renovation project for \$987,013. The first payment of \$80,011 was made on June 17, 2017, and the remainder will be due in annual installments of \$80,011 through June 17 of 2031 at an interest rate of 2.55%. This lease qualifies as a capital lease for accounting purposes and, therefore, has been recorded at the present value of future minimum lease payments.

The future minimum lease obligations and the net present value of these minimum lease payments as of June 30, 2017, are as follows:

Year Ending June 30	ar Ending June 30 Payments				
2018	\$	80,011			
2019		80,011			
2020		80,011			
2021		80,011			
2022		80,011			
2023-2027		400,055			
2028-2031		320,044			
Total Minimum Lease Payments	\$	1,120,154			
Less: Amount Representing Interest		(187,984)			
Present Value of Minimum Lease Payments	\$	932,170			

NOTE 9 - LONG-TERM DEBT

Changes in Long-Term Liabilities

During the year ended June 30, 2017, the following changes occurred in liabilities reported in the long-term liabilities - governmental activities:

	 Balance July 1	Incr	eases	D	ecreases	 Balance June 30	 ue Within ne Year
Bank Loan G.O. Bonds QZAB Bonds Compensated Absences*	\$ 24,150 3,040,000 40,000 20,167	\$	-	\$	24,150 265,000 20,000 5,081	\$ - 2,775,000 20,000 15,086	\$ - 360,000 20,000 -
Total	\$ 3,124,317	\$	-	\$	314,231	\$ 2,810,086	\$ 380,000

*The change in compensated absences is shown as a net change because changes in salary prohibit exact calculations of increases and decreases.

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED) June 30, 2017

NOTE 9 – LONG-TERM DEBT (CONTINUED)

Outstanding Debt at June 30, 2017 Consists of the Following:

Bonds Payable

The school district has issued general obligation bonds to provide funds for the construction and renovation of major capital facilities.

Bonds of 2010, due in annual installments of \$265,000 to \$340,000 through July 1, 2025; interest is at 0%.	\$ 2,775,000
\$200,000 Qualified Zone Academy Bonds of 2007, due in annual installments of \$20,000 through March 15, 2018; interest is at 0%.	20,000
Total General Obligation Debt	\$ 2,795,000

The annual requirements to amortize the outstanding bank loan payable are as follows:

Year Ending June 30	Principal		 Interest
2018	\$	380,000	\$ -
2019		360,000	-
2020		340,000	-
2021		340,000	-
2022		340,000	-
2023-2026		1,035,000	 -
Total	\$	2,795,000	\$ -

NOTE 10 - RISK MANAGEMENT

The Ellendale Public School District No. 40 is exposed to various risks of loss relating to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. In 1986, state agencies and political subdivisions of the State of North Dakota joined together to form the North Dakota Insurance Reserve Fund (NDIRF), a public entity risk pool currently operating as a common risk management and insurance program for the state and over 2,000 political subdivisions. The school district pays an annual premium to NDIRF for its general liability, automobile and public assets insurance coverage. The coverage by NDIRF is limited to losses of \$2,000,000 per occurrence for general liability and \$1,000,000 for automobile. The school district also participates in the North Dakota Fire and Tornado Fund and the State Bonding Fund. The school district pays an annual premium to the Fire and Tornado Fund to cover property damage to buildings and personal property. Replacement cost coverage is provided by estimating replacement cost in consultation with the Fire and Tornado Fund. The Fire and Tornado Fund is reinsured by a third-party insurance carrier for losses in excess of \$1,000,000 per occurrence during a 12 month period. The State Bonding Fund currently provides the school district with a blanket fidelity bond coverage in the amount of \$675,000 for its employees. The State Bonding Fund does not currently charge any premium for this coverage. The school district has worker's compensation with the Department of Workforce Safety and Insurance; and purchases commercial insurance for employee health and accident insurance. Settled claims resulting from these risks have not exceeded insurance coverage in any of the past three fiscal years.

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED) June 30, 2017

NOTE 11 - PENSION PLANS

1. North Dakota Teachers Fund for Retirement

The following brief description of TFFR is provided for general information purposes only. Participants should refer to NDCC Chapter 15-39.1 for more complete information.

TFFR is a cost-sharing multiple-employer defined benefit pension plan covering all North Dakota public teachers and certain other teachers who meet various membership requirements. TFFR provides for pension, death and disability benefits. The cost to administer the TFFR plan is financed by investment income and contributions.

Responsibility for administration of the TFFR benefits program is assigned to a Board comprised of seven-member Board of Trustees (Board). The Board consists of the State Treasurer, the Superintendent of Public Instruction and five members appointed by the Governor. The appointed members serve five-year terms which end on June 30 of alternate years. The appointed Board members must include two active teachers, one active school administrator, and two retired members. The TFFR Board submits any necessary or desirable changes in statutes relating to the administration of the fund, including benefit terms, to the Legislative Assembly for consideration. The Legislative Assembly has final authority for changes to benefit terms and contribution rates.

Pension Benefits

For purposes of determining pension benefits, members are classified within one of three categories. Tier grandfathered and Tier 1 non-grandfathered members are those with service credit on file as of July 1, 2008. Tier 2 members are those newly employed and returning refunded members on or after July 1, 2008.

A Tier 1 grandfathered member is entitled to receive unreduced benefits when three or more years of credited service as a teacher in North Dakota have accumulated, the member is no longer employed as a teacher and the member has reached age 65, or the sum of age and years of service credit equals or exceeds 85. TFFR permits early retirement from ages 55 to 64, with benefits actuarially reduced by 6% per year for every year the member's retirement age is less than 65 years or the date as of which age plus service equal 85. In either case, benefits may not exceed the maximum benefits specified in Section 415 of the Internal Revenue Code.

Pension benefits paid by TFFR are determined by NDCC Section 15-39.1-10. Monthly benefits under TFFR are equal to the three highest annual salaries earned divided by 36 months and multiplied by 2.00% times the number of service credits earned. Retirees may elect payment benefits in the form of a single life annuity, 100% or 50% joint and survivor annuity, ten or twenty-year term certain annuity, partial lump-sum option or level income with Social Security benefits. Members may also qualify for benefits calculated under other formulas.

A Tier 1 non-grandfathered member is entitled to receive unreduced benefits when three or more years of credited service as a teacher in North Dakota have accumulated, the member is no longer employed as a teacher and the member has reached age 65, or has reached age 60 and the sum of age and years of service credit equals or exceeds 90. TFFR permits early retirement from ages 55 to 64, with benefits

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED) June 30, 2017

NOTE 11 – PENSION PLANS (CONTINUED)

1. North Dakota Teachers Fund for Retirement (Continued)

Pension Benefits (Continued)

actuarially reduced by 8% per year from the earlier of age 60/Rule of 90 or age 65. In either case, benefits may not exceed the maximum benefits specified in Section 415 of the Internal Revenue Code.

Pension benefits paid by TFFR are determined by NDCC Section 15-39.1-10. Monthly benefits under TFFR are equal to the three highest annual salaries earned divided by 36 months and multiplied by 2.00% times the number of service credits earned. Retirees may elect payment benefits in the form of a single life annuity, 100% or 50% joint and survivor annuity, ten or twenty-year term certain annuity, partial lump-sum option or level income with Social Security benefits. Members may also qualify for benefits calculated under other formulas.

A Tier 2 member is entitled to receive unreduced benefits when five or more years of credited service as a teacher in North Dakota have accumulated, the member is no longer employed as a teacher and the member has reached age 65, or has reached age 60 and the sum of age and years of service credit equals or exceeds 90. TFFR permits early retirement from ages 55 to 64, with benefits actuarially reduced by 8% per year from the earlier of age 60/Rule of 90 or age 65. In either case, benefits may not exceed the maximum benefits specified in Section 415 of the Internal Revenue Code.

Pension benefits paid by TFFR for all three categories are determined by NDCC Section 15-39.1-10. Monthly benefits under TFFR are equal to the highest annual salaries earned divided by 36 months and multiplied by 2.00% times the number of service credits earned. Retirees may elect payment of benefits in the form of a single life annuity, 100% or 50% joint and survivor annuity, ten or twenty-year term certain annuity, partial lump-sum option or level income with Social Security benefits. Members may also qualify for benefits calculated under other formulas.

Death and Disability Benefits

Death benefits may be paid to a member's designated beneficiary. If a member's death occurs before retirement, the benefit options available are determined by the member's vesting status prior to death. If a member's death occurs after retirement, the death benefit received by the beneficiary (if any) is based on the retirement plan the member selected at retirement.

An active member is eligible to receive disability benefits when: (a) a total disability lasting 12 months or more does not allow the continuation of teaching, (b) the member has accumulated five years of credited service in North Dakota, and (c) the Board of TFFR has determined eligibility based upon medical evidence. The amount of the disability benefit is computed by the retirement formula in NDCC Section 15-39.1-10 without consideration of age and uses the member's actual years of credited service. There is no actuarial reduction for reason of disability retirement.

Member and Employer Contributions

Member and employer contributions paid to TFFR are set by NDCC Section 15-39.1-09. Every eligible teacher in the State of North Dakota is required to be a member of TFFR and is assessed at a rate of 11.75% of salary as defined by NDCC Section 15-39.1-04. Every governmental body employing a teacher must also pay into TFFR a sum equal to 12.75% of the teacher's salary. Member and employer contributions will be reduced to 7.75% each when the fund reaches 100% funded ratio on an actuarial basis.

A vested member who terminates covered employment may elect a refund of contributions paid plus 6% interest or defer payment until eligible for pension benefits. A non-vested member who terminates covered employment must claim a refund of contributions paid before age 70.5. Refunded members forfeit all service credits under TFFR. These service credits may be repurchased upon return to covered employment under certain circumstances, as defined by the NDCC.

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED) June 30, 2017

NOTE 11 – PENSION PLANS (CONTINUED)

1. North Dakota Teachers Fund for Retirement (Continued)

Pension Liabilities, Pension Expense; and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2017, the Ellendale Public School District reported a liability of \$3,904,624 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2016, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The district's proportion of the net pension liability was based on the district's share of covered payroll in the pension plan relative to the covered payroll of all participating TFFR employers. At June 30, 2016, the district's proportion was 0.266517 percent, which was a decrease of 0.013675 from its proportion measured as of June 30, 2015.

For the year ended June 30, 2017 the district recognized pension expense of \$318,473. At June 30, 2017 the district reported deferred outflows of resources and deferred inflows of resources related to pensions, from the following sources:

	Deferred Outflows of Resources		Ir	Deferred Inflows of esources
Differences between expected and actual experience	\$	18,441	\$	18,487
Changes of assumptions		326,149		-
Net difference between projected and actual earnings on pension plan investments		324,580		-
Changes in proportion and differences between employer contributions and proportionate share of contributions		-		250,373
District contributions subsequent to the measurement date (see below)		219,261		<u> </u>
Total	\$	888,431	\$	268,860

\$218,686 reported as deferred outflows of resources related to pensions resulting from district contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2017.

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED) June 30, 2017

NOTE 11 - PENSION PLANS (CONTINUED)

1. North Dakota Teachers Fund for Retirement (Continued)

Pension Liabilities, Pension Expense; and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

\$ 74,937
74,937
154,249
104,591
17,477
(25,881)
\$

Actuarial Assumptions

The total pension liability in the July 1, 2015 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation Salary increases	2.75% 4.25% to 14.50%, varying by service, including inflation and productivity
Investment rate of return	7.75%, net of investment expenses
Cost-of-living adjustments	None

For active and inactive members, mortality rates are based on the RP-2014 Employee Mortality Table, projected generationally using Scale MP-2014. For healthy retirees, mortality rates are based on the RP-2014 Healthy Annuitant Mortality Table set back one year, multiplied by 50% for ages under 75 and grading up to 100% by age 80, projected generationally using Scale MP-2014. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table set forward four years.

The actuarial assumptions used were based on the results of an actuarial experience study dated April 30, 2015. They are the same as the assumptions used in the July 1, 2016, funding actuarial valuation for TFFR.

As a result of the April 30, 2015 actuarial experience study, the TFFR Board adopted several assumption changes, including the following:

- Investment return assumption lowered from 8% to 7.75%.
- Inflation assumption lowered from 3% to 2.75%.
- Total salary scale rates lowered by .25% due to lower inflation.
- Added explicit administrative expense assumption, equal to prior year administrative expense plus inflation.
- Rates of turnover and retirement were changed to better reflect anticipated future experience.
- Updated mortality assumption to the RP-2014 mortality tables with generational improvement.

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED) June 30, 2017

NOTE 11 – PENSION PLANS (CONTINUED)

1. North Dakota Teachers Fund for Retirement (Continued)

Actuarial Assumptions (Continued)

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the fund's target asset allocation are summarized in the following table:

Asset Class	Target Allocation	Long-term Expected Real Rate of Return
Global Equities	57%	7.50%
Global Fixed Income	22%	1.30%
Global Real Assets	20%	5.40%
Cash Equivalents	1%	0.00%

Discount Rate

The discount rate used to measure the total pension liability was 7.75 percent as of June 30, 2016. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at rates equal to those based on the July 1, 2016, Actuarial Valuation Report. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments for current plan members as of June 30, 2016. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability as of June 30, 2016.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate.

The following presents the district's proportionate share of the net pension liability calculated using the discount rate of 7.75 percent, as well as what the district's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.75 percent) or 1-percentage-point higher (8.75 percent) than the current rate:

	19	% Decrease (6.75%)	C	urrent Rate (7.75%)	1	% Increase (8.75%)
The district's proportionate share of the net pension liability	\$	5,064,591	\$	3,904,624	\$	2,938,481

Pension Plan Fiduciary Net Position

Detail information about the pension plan's fiduciary net position is available in the separately issued TFFR financial report. TFFR's Comprehensive Annual Financial Report (CAFR) is located at www.nd.gov/rio/sib/publications/cafr/default.htm.

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED) June 30, 2017

NOTE 11 – PENSION PLANS (CONTINUED)

2. North Dakota Public Employees Retirement System (Main System)

The following brief description of NDPERS is provided for general information purposes only. Participants should refer to NDCC Chapter 54-52 for more complete information.

NDPERS is a cost-sharing multiple-employer defined benefit pension plan that covers substantially all employees of the State of North Dakota, its agencies and various participating political subdivisions. NDPERS provides for pension, death and disability benefits. The cost to administer the NDPERS plan is financed by investment income and contributions and investment earnings of the plan.

Responsibility for administration of the NDPERS benefits program is assigned to a Board comprised of seven members. The Board consists of a Chairman, who is appointed by the Governor; one member appointed by the Attorney General; one member appointed by the State Health Officer; three members elected by active membership of the NDPERS system; and one member elected by the retired public employees. Effective July 1, 2015, the board was expanded to include two members of the legislative assembly appointed by the chairman of the legislative management.

Pension Benefits

Benefits are set by statute. NDPERS has no provision or policies with respect to automatic and ad hoc post-retirement benefit increases. Members of the Main System are entitled to unreduced monthly pension benefits beginning when the sum of age and years of credited service equal or exceed 85 (Rule of 85), or at normal retirement age (65). For members hired on or after January 1, 2016 the Rule of 85 will be replaced with the Rule of 90 with a minimum age of 60. The annual pension benefit is equal to 2.00% of their average monthly salary, using the highest 36 months out of the last 180 months of service, for each year of service. The plan permits early retirement at ages 55-64 with three or more years of service.

Members may elect to receive the pension benefits in the form of a single life, joint and survivor, termcertain annuity, or partial lump sum with ongoing annuity. Members may elect to receive the value of their accumulated contributions, plus interest, as a lump sum distribution upon retirement or termination, or they may elect to receive their benefits in the form of an annuity. For each member electing an annuity, total payment will not be less than the members' accumulated contributions plus interest.

Death and Disability Benefits

Death and disability benefits are set by statute. If an active member dies with less than three years of service for the Main System, a death benefit equal to the value of the member's accumulated contributions, plus interest, is paid to the member's beneficiary. If the member has earned more than three years of credited service for the Main System, the surviving spouse will be entitled to a single payment refund, life-time monthly payments in an amount equal to 50% of the member's accrued normal retirement benefit, or monthly payments in an amount equal to the member's accrued 100% Joint and Survivor retirement benefit if the member had reached normal retirement age prior to date of death. If the surviving spouse dies before the member's accumulated pension benefits are paid, the balance will be payable to the surviving spouse's designated beneficiary.

Eligible members who become totally disabled after a minimum of 180 days of service, receive monthly disability benefits equal to 25% of their final average salary with a minimum benefit of \$100. To qualify under this section, the member has to become disabled during the period of eligible employment and apply for benefits within one year of termination. The definition of disabled is set by the NDPERS in the North Dakota Administrative Code.

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED) June 30, 2017

NOTE 11 – PENSION PLANS (CONTINUED)

2. North Dakota Public Employees Retirement System (Main System) (Continued)

Refunds of Member Account Balance

Upon termination, if a member of the Main System is not vested (is not 65 or does not have three years of service), they will receive the accumulated member contributions and vested employer contributions, plus interest, or may elect to receive this amount at a later date. If the member has vested, they have the option of applying for a refund or can remain as a terminated vested participant. If a member terminated and withdrew their accumulated member contribution and is subsequently reemployed, they have the option of repurchasing their previous service.

Member and Employer Contributions

Member and employer contributions paid to NDPERS are set by statute and are established as a percent of covered compensation. Member contribution rates are 7% and employer contribution rates are 7.12% of covered compensation.

The member's account balance includes the vested employer contributions equal to the member's contributions to an eligible deferred compensation plan. The minimum member contribution is \$25 and the maximum may not exceed the following:

1 to 12 months of service -Greater of one percent of monthly salary or \$25

13 to 25 months of service - Greater of two percent of monthly salary or \$25

25 to 36 months of service - Greater of three percent of monthly salary or \$25

Longer than 36 months of service - Greater of four percent of monthly salary or \$25

Pension Liabilities, Pension Expense; and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2017, the Ellendale Public School District reported a liability of \$441,853 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2016, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The district's proportion of the net pension liability was based on the district's share of covered payroll in the Main System pension plan relative to the covered payroll of all participating Main System employers. At June 30, 2016, the district's proportion was 0.045337 percent, which was an increase of 0.001496 from its proportion measured as of June 30, 2015.

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED) June 30, 2017

NOTE 11 – PENSION PLANS (CONTINUED)

2. North Dakota Public Employees Retirement System (Main System) (Continued)

Pension Liabilities, Pension Expense; and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

For the year ended June 30, 2017 the district recognized pension expense of \$63,891. At June 30, 2017 the district reported deferred outflows of resources and deferred inflows of resources related to pensions, from the following sources:

	Deferred Outflows of Resources		In	eferred flows of sources
Differences between expected and actual experience	\$	6,638	\$	4,091
Changes of assumptions		40,733		21,951
Net difference between projected and actual earnings on pension plan investments		61,645		-
Changes in proportion and differences between employer contributions and proportionate share of contributions		22,696		-
District contributions subsequent to the measurement date (see below)		35,001		
Total	\$	166,713	\$	26,042

\$35,001 reported as deferred outflows of resources related to pensions resulting from district contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2018.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended	
June 30	
2018	\$ 20,199
2019	20,199
2020	33,647
2021	23,393
2022	8,232
Thereafter	-

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED) June 30, 2017

NOTE 11 - PENSION PLANS (CONTINUED)

2. North Dakota Public Employees Retirement System (Main System) (Continued)

Actuarial assumptions. The total pension liability in the July 1, 2014 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	3.50%
Salary increases	4.50% per annum
Investment rate of return	8.00%, net of investment expenses
Cost-of-living adjustments	None

For active members, inactive members and healthy retirees, mortality rates were based on the RP-2000 Combined Healthy Mortality Table with ages set back two years for males and three years for females, projected generationally using the SSA 2014 Intermediate cost scale from 2014. For disabled retirees, mortality rates were based on the RP-2000 Disabled Retiree Morality Table with ages set back one year for males (not setback for females) multiplied by 125%.

The actuarial assumptions used were based on the results of an actuarial experience study completed in 2015. They are the same as the assumptions used in the July 1, 2016, funding actuarial valuation for NDPERS.

As a result of the 2015 actuarial experience study, the NDPERS Board adopted several changes to the actuarial assumptions effective July 1, 2016. This includes changes to the mortality tables, disability incidence rates, retirement rates, administrative expenses, salary scale, and percent married assumption.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Best estimates of arithmetic real rates of return for each major asset class included in the fund's target asset allocation are summarized in the following table:

	Target	Long-term Expected Real
Asset Class	Allocation	Rate of Return
Domestic Equity	31%	6.90%
International Equity	21%	7.55%
Private Equity	5%	11.30%
Domestic Fixed Income	17%	1.52%
International Equity Income	5%	0.45%
Global Real Assets	20%	5.38%
Cash Equivalents	1%	0.00%
Cash Equivalents	1 /0	0.00%

NOTES TO THE FINANCIAL STATEMENTS (CONTINUED) June 30, 2017

NOTE 11 – PENSION PLANS (CONTINUED)

2. North Dakota Public Employees Retirement System (Main System) (Continued)

Discount Rate

The discount rate used to measure the total pension liability was 8 percent as of June 30, 2016. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at rates equal to those based on the July 1, 2016, Actuarial Valuation Report. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments for current plan members as of June 30, 2013. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability as of June 30, 2016.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the district's proportionate share of the net pension liability calculated using the discount rate of 8 percent, as well as what the district's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (7 percent) or 1-percentage-point higher (9 percent) than the current rate:

	1% Decrease (7%)		Current Rate (8%)		1'	1% Increase (9%)	
The district's proportionate share of the net pension liability	\$	626,760	\$	441,853	\$	286,059	

Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued NDPERS financial report.

NOTE 11 – SUBSEQUENT EVENTS

Subsequent events were evaluated through October 9, 2017, which is the date these financial statements were available to be issued.

REQUIRED SUPPLEMENTARY INFORMATION

BUDGETARY COMPARISON SCHEDULE – GENERAL FUND For the Year Ended June 30, 2017

	Original Budget		 Final Budget		Actual	Variance with Final Budget	
REVENUES							
Local Sources State Sources Federal Sources Other Sources	\$	1,213,600 2,996,639 162,291 114,500	\$ 1,263,600 2,996,639 200,027 114,500	\$	1,249,032 2,892,886 164,404 47,738	\$	(14,568) (103,753) (35,623) (66,762)
TOTAL REVENUES	\$	4,487,030	\$ 4,574,766	\$	4,354,061	\$	(220,705)
EXPENDITURES							
Current: Regular Instruction Federal Programs Special Education Vocational Education District Wide Services Administration Operations and Maintenance Student Transportation Student Activities Tuition and Assessments Capital Outlay Debt Service: Principal	\$	2,116,335 200,028 66,939 220,028 256,403 393,771 374,425 402,585 192,931 204,000 50,000 43,501	\$ 2,116,335 200,028 66,939 220,028 256,403 393,771 374,425 415,918 192,931 204,000 50,000 69,186 814	\$	2,145,875 163,904 59,915 169,687 211,023 357,666 334,912 367,929 149,511 191,588 - 98,974	\$	29,540 (36,124) (7,024) (50,341) (45,380) (36,105) (39,513) (47,989) (43,420) (12,412) (50,000) 29,788
Interest and Service Charges TOTAL EXPENDITURES	\$	1,499 4,522,445	\$ 4,560,778	\$	<u>25,983</u> 4,276,967	\$	25,169 (283,811)
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	\$	(35,415)	\$ 13,988	\$	77,093	\$	63,105
OTHER FINANCING SOURCES (USES) Transfers Out	\$		\$ 	\$	(14,872)	\$	(14,872)
TOTAL OTHER FINANCING SOURCES (USES)	: \$	-	\$ 	\$	(14,872)	\$	(14,872)
NET CHANGE IN FUND BALANCES	\$	(35,415)	\$ 13,988		62,221	\$	48,233
FUND BALANCE - JULY 1					1,458,445		
FUND BALANCE - JUNE 30				\$	1,520,666		

The accompanying required supplementary information notes are an integral part of this schedule.

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION June 30, 2017

NOTE 1 – SUMMARY OF SIGNIFICANT BUDGET POLICIES

The school district adopts an annual budget on a basis consistent with accounting principles generally accepted in the United States for the general fund.

The following procedures are followed in establishing the budgetary data reflected in the financial statements:

- The annual budget must be prepared and school district taxes must be levied on or before the fifteenth day of August of each year.
- The taxes levied must be certified to the county auditor by October tenth.
- The operating budget includes proposed expenditures and means of financing them.
- Each budget is control by the business manager at the revenue and expenditure function/object level.
- The current budget, except for property taxes, may be amended during the year for any revenues and appropriations not anticipated at the time the budget was prepared.
- All appropriations lapse at year-end.

NOTE 2 – BUDGET AMENDMENTS

The governing board approved the following amendments to the school district's general fund budget for the year ending June 30, 2017:

	Original Budget	Ame	endment	Amended Budget		
Estimated Revenues	\$ 4,487,030	\$	87,736	\$	4,574,766	
Appropriations	\$ 4,522,445	\$	38,333	\$	4,560,778	

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION (CONTINUED) June 30, 2017

NOTE 3 -SCHEDULE OF EMPLOYER'S SHARE OF NET PENSION LIABILITY LAST 10 FISCAL YEARS*

North Dakota Teachers' Fund for Retirement

	District's proportion of the net pension liability (asset)	sha	District's oportionate are of the net nsion liability (asset)	District's covered- employee payroll	District's proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	Plan fiduciary net position as a percentage of the total pension liability
2017	0.266517%	\$	3,904,624	############	225.49%	59.20%
2016	0.280192%	\$	3,664,506	#############	212.62%	62.10%
2015	0.293911%	\$	3,079,666	###########	180.64%	66.60%

North Dakota Public Employees Retirement System

	District's proportion of the net pension liability (asset)	pro sha	District's oportionate re of the net sion liability (asset)	e	District's covered- mployee payroll	District's proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	Plan fiduciary net position as a percentage of the total pension liability
2017	0.045337%	\$	441,853	\$	456,886	96.71%	70.46%
2016	0.043841%	\$	298,111	\$	390,572	76.33%	77.15%
2015	0.041276%	\$	261,988	\$	389,444	67.27%	77.70%

*Complete data for these schedules is not available prior to 2015.

Changes of Assumptions

Amounts reported in 2016 and later reflect the following actuarial assumption changes based on the results of an actuarial experience study dated April 30, 2015.

- Investment return assumption lowered from 8% to 7.75%.
- Inflation assumption lowered from 3% to 2.75%.
- Total salary scale rates lowered by 0.25% due to lower inflation.
- Added explicit administrative expense assumption, equal to prior year administrative expense plus inflation.
- Rates of turnover and retirement were changed to better reflect anticipated future experience.
- Updated mortality assumption to the RP-2014 mortality tables with generational improvement.

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION (CONTINUED) June 30, 2017

NOTE 4 –SCHEDULE OF EMPLOYER'S CONTRIBUTIONS LAST 10 FISCAL YEARS*

North Dakota Teachers' Fund for Retirement

	Statutorily required contribution	rel statu	ntributions in ation to the torily required ntribution	Contribution deficiency (excess)			Employer's covered- employee payroll	Contributions as a percentage of covered-employee payroll
2017	220,782	\$	(220,782)	\$	-	\$	1,731,625	12.75%
2016 2015	219,732 183,269	\$ \$	(219,732) (183,269)	\$ \$	-	\$ \$	1,723,476 1,704,838	12.75% 10.75%

North Dakota Public Employees Retirement System

	r	tatutorily equired ntribution	rela statuto	ributions in tion to the prily required atribution	de	Contribution deficiency (excess)		Employer's covered- employee payroll	Contributions as a percentage of covered-employee payroll	
2017	\$	33,078	\$	(34,171)	\$	(1,093)	\$	456,886	7.48%	
2016	\$	29,667	\$	(29,773)	\$	(106)	\$	390,572	7.60%	
2015	\$	25,898	\$	(25,898)	\$	-	\$	389,444	6.65%	

*Complete data for these schedules is not available prior to 2015.

Changes of Assumptions

Amounts reported in 2017 reflect actuarial assumption changes effective July 1, 2016 based on the results of an actuarial experience study completed in 2015. This includes changes to the mortality tables, disability incidence rates, retirement rates, administrative expenses, salary scale, and percent married assumption.

SUPPLEMENTARY INFORMATION

COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS June 30, 2017

	Special eserve	Food ervice	king and nterest	Gov	Total onmajor ernmental Funds
ASSETS Cash and Investments Taxes Receivable Due from County Treasurer	\$ 44,356 - -	\$ 73,009 - -	\$ 19,047 18,687 15,192	\$	136,412 18,687 15,192
TOTAL ASSETS	\$ 44,356	\$ 73,009	\$ 52,925	\$	170,291
DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES					
Deferred Inflows of Resources Unavailable Revenue	\$ 	\$ 	\$ 18,687	\$	18,687
Fund Balances Restricted for:					
Special Purposes Food Service Debt Service	\$ 44,356 - -	\$ - 73,009 -	\$ - - 34,238	\$	44,356 73,009 34,238
Total Fund Balances	\$ 44,356	\$ 73,009	\$ 34,238	\$	151,603
TOTAL DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	\$ 44,356	\$ 73,009	\$ 52,925	\$	170,290

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – NONMAJOR GOVERNMENTAL FUNDS June 30, 2017

	Special Reserve		Food Service		Sinking and Interest		Total Nonmajor Governmental Funds	
REVENUES								
Local Sources State Sources Federal Sources	\$	15 - -	\$	106,589 1,363 72,160	\$	319,002 - -	\$	425,606 1,363 72,160
TOTAL REVENUES	\$	15	\$	180,111	\$	319,002	\$	499,129
EXPENDITURES								
Current Food Services Debt Service:	\$	-	\$	200,053	\$	-	\$	200,053
Pincipal Interest and Service Charges		-		-		314,260 14,930		314,260 14,930
TOTAL EXPENDITURES	\$		\$	200,053	\$	329,190	\$	529,244
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	\$	15	\$	(19,942)	\$	(10,188)	\$	(30,115)
OTHER FINANCING SOURCES (USES) Transfers In	\$		\$	14,872	\$		\$	14,872
NET CHANGE IN FUND BALANCES	\$	15	\$	(5,070)	\$	(10,188)	\$	(15,243)
FUND BALANCE - JULY 1	\$	44,356	\$	73,008	\$	34,237	\$	151,601
FUND BALANCE - JUNE 30	\$	44,371	\$	67,938	\$	24,049	\$	136,358

Mitchell J. Merkel, CPA, P.C.

Certified Public Accountant and Consultant

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

To the School Board Ellendale Public School District No. 40 Ellendale, North Dakota

I have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Ellendale Public School District No. 40, as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the Ellendale Public School District No. 40 basic financial statements and have issued my report thereon dated October 9, 2017.

Internal Control over Financial Reporting

In planning and performing the audit of the financial statements, I considered the Ellendale Public School District No. 40's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing my opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Ellendale Public School District No. 40's internal control. Accordingly, I do not express an opinion on the effectiveness of the Ellendale Public School District No. 40's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

My consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during my audit I did not identify any deficiencies in internal control that I consider to be material weaknesses. I did identify certain deficiencies in internal control, described in the accompanying schedule of findings and questioned costs that I consider to be significant deficiencies, identified as Item 2017-1 and 2017-2.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Ellendale Public School District No. 40's financial statements are free from material misstatement, I performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of my audit, and accordingly, I do not express such an opinion. The results of my tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Ellendale Public School District No. 40 Response to Findings

Ellendale Public School District No. 40's response to the findings identified in my audit is described in the accompanying schedule of findings and questioned costs. Ellendale Public School District No. 40 response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, I express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of my testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Mitchell J. Merkel. CPA. P.C.

Ellendale, North Dakota October 9, 2017

SCHEDULE OF FINDINGS AND RESPONSES For the Year Ended June 30, 2017

SECTION I – SUMMARY OF AUDIT RESULTS:

Financial Statements

Type of Auditor's Report Issued:

Governmental Activities Major Governmental Funds Aggregate Remaining Fund Information	Unmodified Unmodified Unmodified	
Internal Control Over Financial Reporting:		
Material Weakness (es) identified?	Yes	<u>x</u> None Reported
Significant deficiency (ies) identified?	<u>x</u> Yes	None Reported
Noncompliance material to financial statements noted?	Yes	<u>x</u> None Reported

SECTION II – FINANCIAL STATEMENT FINDINGS:

Significant Deficiencies

2017-01 Segregation of Duties

Condition: The school district has one person responsible for most accounting functions. The Business Manager is responsible for most transaction cycles from initiation to recording and review.

Criteria: A good system of internal controls requires that accounting responsibilities be split between the accounting and bookkeeping staff and supervisors.

Effect: There is no segregation of duties as one employee is responsible to collect monies, deposit monies, issue checks, prepare payroll, send checks to vendors, record receipts and disbursements in journals, maintain the general ledger and prepare financial statements. This increases the risk of misstatement of the district's financial statements.

Cause: Due to the school district's size, complexity, organizational structure and the economic realities, it is not economically feasible to have more than one person responsible for the accounting function.

Recommendation: Based on the size of the school district and budgetary constraints it is not economical to employ additional staff to segregate duties to a point where risk would be at an acceptable level. Recommendation that the school district continue to monitor the risk and look for opportunities to mitigate the risk with current staff.

Views of Responsible Officials: The School Board agrees that additional resources needed to reduce the deficiency would not be cost effective, but will continue to monitor processes to ensure the integrity of the financial reporting process is maintained and will continue to look at ways to mitigate the risk with current resources.

Indication of Repeat Finding: This is a repeat finding from the prior year.

SCHEDULE OF FINDINGS AND RESPONSES (CONTINUED) For the Year Ended June 30, 2017

SECTION II – FINANCIAL STATEMENT FINDINGS (CONTINUED):

Significant Deficiencies

2017-02 Financial Statement Presentation

Condition: The school district does not have an internal control system designed to provide for the preparation of financial statements in accordance with accounting principles generally accepted in the United States of America.

Criteria: A good system of internal controls contemplates an adequate system for the preparation of the financial statements in accordance with accounting principles generally accepted in the United States of America.

Effect: Financial statements are not currently prepared by the school district.

Cause: Due to the school district's size, complexity, organizational structure and the economic realities, it is not economically feasible to have staff devote time to prepare the financial statements.

Recommendation: The circumstance is not unusual in an organization of this size. It is the responsibility of management and those charged with governance to make the decision whether to accept the degree of risk associated with this condition because of cost or other considerations.

Views of Responsible Officials: The School Board has decided to accept the degree of risk associated with the district not preparing its own financial statements due to the time and expense necessary to have staff prepare the statements prior to the annual audit.

Indication of Repeat Finding: This is a repeat finding from the prior year.