

**PEMBINA SPECIAL EDUCATION COOPERATIVE
CAVALIER, NORTH DAKOTA**

AUDITED FINANCIAL STATEMENTS

FOR THE YEARS ENDED JUNE 30, 2024 AND 2023

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PEMBINA SPECIAL EDUCATION COOPERATIVE
ROSTER OF OFFICIALS
JUNE 30, 2024

Kierstin Hurtt	Board President
Seth Engelstad	Board Vice-President
Mike Babinski	Board Member
Lisa Goldade	Director
Mindy Indridson	Business Manager

INDEPENDENT AUDITOR'S REPORT

Governing Board
Pembina Special Education Cooperative
Cavalier, North Dakota

Opinions

We have audited the accompanying financial statements of the governmental activities and each major fund of Pembina Special Education Cooperative as of and for the years ended June 30, 2024 and 2023, and the related notes to the financial statements, which collectively comprise Pembina Special Education Cooperative's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of Pembina Special Education Cooperative, as of June 30, 2024 and 2023, and the respective changes in financial position for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Pembina Special Education Cooperative and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Pembina Special Education Cooperative's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Pembina Special Education Cooperative's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Pembina Special Education Cooperative's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison information, schedule of the cooperative's contributions to the TFFR and NDPERS pension plans, schedule of cooperative's contributions to the NDPERS OPEB plan, schedule of cooperative's proportionate share of net pension liability, and schedule of cooperative's proportionate share of net OPEB liability, as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary

information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the roster of school officials but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated June 20, 2025 on our consideration of Pembina Special Education Cooperative's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Pembina Special Education Cooperative's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Pembina Special Education Cooperative's internal control over financial reporting and compliance.



**BRADY, MARTZ & ASSOCIATES, P.C.
GRAND FORKS, NORTH DAKOTA**

June 20, 2025

PEMBINA SPECIAL EDUCATION COOPERATIVE
STATEMENTS OF NET POSITION
JUNE 30, 2024 AND 2023

	2024	2023
ASSETS		
Cash	\$ 106,615	\$ -
Accounts Receivable	242	181,398
Total Current Assets	<u>106,857</u>	<u>181,398</u>
Capital Assets		
Vehicles	-	34,791
Less Accumulated Depreciation	-	(19,880)
Total Capital Assets, Net of Depreciation	<u>-</u>	<u>14,911</u>
TOTAL ASSETS	<u>106,857</u>	<u>196,309</u>
DEFERRED OUTFLOWS OF RESOURCES		
Cost Sharing Defined Benefit Pension Plan - TFFR	48,243	57,828
Cost Sharing Defined Benefit Pension Plan - NDPERS	106,416	174,441
Cost Sharing Defined Benefit OPEB Plan - NDPERS	5,344	7,456
TOTAL DEFERRED OUTFLOWS OF RESOURCES	<u>160,003</u>	<u>239,725</u>
LIABILITIES		
Checks Written in Excess of Balance	-	33,615
Accrued Liabilities	-	9,661
Total Current Liabilities	<u>-</u>	<u>43,276</u>
Long-Term Liabilities		
Net OPEB Liability	8,132	9,323
Net Pension Liability	358,743	439,964
Total Non-Current Liabilities	<u>366,875</u>	<u>449,287</u>
TOTAL LIABILITIES	<u>366,875</u>	<u>492,563</u>
DEFERRED INFLOWS OF RESOURCES		
Cost Sharing Defined Benefit Pension Plan - TFFR	31,929	29,539
Cost Sharing Defined Benefit Pension Plan - NDPERS	107,470	84,037
Cost Sharing Defined Benefit OPEB Plan - NDPERS	766	80
TOTAL DEFERRED INFLOWS OF RESOURCES	<u>140,165</u>	<u>113,656</u>
NET POSITION		
Net Investment in Capital Assets	-	14,911
Unrestricted	<u>(240,180)</u>	<u>(185,096)</u>
TOTAL NET POSITION	<u>\$ (240,180)</u>	<u>\$ (170,185)</u>

See Notes to the Financial Statements

PEMBINA SPECIAL EDUCATION COOPERATIVE
STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED JUNE 30, 2024

Functions/Programs	Expenses	Program Revenues		Net (Expense) Revenue and Changes in Net Position
		Charges for Services	Operating Grants and Contributions	
GOVERNMENTAL ACTIVITIES				
Special Education	\$ 758,553	\$ 438,727	\$ 247,475	\$ (72,351)
TOTAL GOVERNMENTAL ACTIVITIES	<u>\$ 758,553</u>	<u>\$ 438,727</u>	<u>\$ 247,475</u>	(72,351)
GENERAL REVENUES				
Gain on Sale Asset				2,125
Interest				<u>231</u>
TOTAL GENERAL REVENUES				<u>2,356</u>
Change in Net Position				(69,995)
Net Position - Beginning				<u>(170,185)</u>
Net Position - Ending				<u>\$ (240,180)</u>

See Notes to the Financial Statements

PEMBINA SPECIAL EDUCATION COOPERATIVE
STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED JUNE 30, 2023

Functions/Programs	Expenses	Program Revenues		Net (Expense) Revenue and Changes in Net Position
		Charges for Services	Operating Grants and Contributions	
GOVERNMENTAL ACTIVITIES				
Special Education	\$ 751,548	\$ 416,404	\$ 280,114	\$ (55,030)
TOTAL GOVERNMENTAL ACTIVITIES	<u>\$ 751,548</u>	<u>\$ 416,404</u>	<u>\$ 280,114</u>	(55,030)
GENERAL REVENUES				
Interest				<u>82</u>
TOTAL GENERAL REVENUES				<u>82</u>
Change in Net Position				(54,948)
Net Position - Beginning				<u>(115,237)</u>
Net Position - Ending				<u>\$ (170,185)</u>

See Notes to the Financial Statements

PEMBINA SPECIAL EDUCATION COOPERATIVE
BALANCE SHEETS – GOVERNMENTAL FUNDS
JUNE 30, 2024 AND 2023

	GENERAL FUND	
	2024	2023
ASSETS		
Cash	\$ 106,615	\$ -
Accounts Receivable	242	181,398
	<u>106,857</u>	<u>181,398</u>
TOTAL ASSETS	<u>\$ 106,857</u>	<u>\$ 181,398</u>
LIABILITIES		
Checks Written in Excess of Balance	\$ -	\$ 33,615
Accrued Liabilities	-	9,661
	<u>-</u>	<u>43,276</u>
TOTAL LIABILITIES	<u>-</u>	<u>43,276</u>
FUND BALANCES		
Unassigned	106,857	138,122
	<u>106,857</u>	<u>138,122</u>
TOTAL FUND BALANCES	<u>106,857</u>	<u>138,122</u>
TOTAL LIABILITIES AND FUND BALANCES	<u>\$ 106,857</u>	<u>\$ 181,398</u>

See Notes to the Financial Statements

PEMBINA SPECIAL EDUCATION COOPERATIVE
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEETS TO THE
STATEMENTS OF NET POSITION
JUNE 30, 2024 AND 2023

	<u>2024</u>	<u>2023</u>
Total fund balances - governmental funds	\$ 106,857	\$ 138,122
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and therefore, are not reported as assets in government funds:		
Cost of capital assets	-	34,791
Less: accumulated depreciation	<u>-</u>	<u>(19,880)</u>
Net	-	14,911
Net deferred outflows/(inflows) of resources relating to the cost sharing of defined benefit plans in the governmental activities are not financial resources and, therefore, are not reported as deferred outflows/(inflows) of resources in the governmental funds.		
	19,838	126,069
Long-term liabilities, including special assessments, are not due and payable in the current period and therefore, are not recorded as liabilities in the governmental funds.		
Net OPEB Liability	(8,132)	(9,323)
Net Pension Liability	<u>(358,743)</u>	<u>(439,964)</u>
Net Position - Governmental Activities	<u>\$ (240,180)</u>	<u>\$ (170,185)</u>

See Notes to the Financial Statements

PEMBINA SPECIAL EDUCATION COOPERATIVE
STATEMENTS OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
FOR THE YEARS ENDED JUNE 30, 2024 AND 2023

	GENERAL FUND	
	2024	2023
REVENUES		
Local sources		
District assessments	\$ 318,188	\$ 294,182
Charges for services	120,539	122,222
State sources		
Grants-in-aid: unrestricted	3,004	2,356
Federal sources		
Grants-in-aid: restricted received through DPI	244,471	277,758
Interest	231	82
TOTAL REVENUES	686,433	696,600
EXPENDITURES		
Current:		
Preschool special education	6,793	4,654
Speech impaired	163	10,094
Autism programs	221	1,090
Emotionally disturbed	20	74
Learning disabled	580	142
Tuition	20,260	90,686
Psychological services	21,860	8,951
Audiology services	3,701	3,768
Medical services diagnosis and evaluation	35,478	16,208
Other Health Impaired	270	95
Occupational therapy	40,567	5,881
COTA	52,514	46,476
Physical therapy	48,421	50,215
Support services - instructional	36,286	66,420
School board	4,506	3,753
Support services - administration	272,913	218,491
Support services - business	71,880	65,109
Operation and maintenance of plant	481	958
Vehicle operation and maintenance	2,627	3,524
Student transportation	-	50
Central support services	110,223	111,660
TOTAL EXPENDITURES	729,764	708,299
Excess (Deficiency) of Revenues over (under) Expenditures	(43,331)	(11,699)
OTHER FINANCING SOURCES (USES)		
Sale of Assets	12,066	-
Total Other Financing Sources (Uses)	12,066	-
Net Change in Fund Balances	(31,265)	(11,699)
Fund Balance - Beginning of Year	138,122	149,821
Fund Balance - End of Year	\$ 106,857	\$ 138,122

See Notes to the Financial Statements

PEMBINA SPECIAL EDUCATION COOPERATIVE
RECONCILIATION OF THE STATEMENTS OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENTS OF ACTIVITIES
FOR THE YEAR ENDED JUNE 30, 2024 AND 2023

	<u>2024</u>	<u>2023</u>
Total net changes in fund balances - Governmental Funds	\$ (31,265)	\$ (11,699)
Amounts reported for governmental activities in the statement of activities are different because:		
Capital outlays are reported in governmental funds as expenditures. However, in the statement of activities, the cost of those assets is allocated over the useful lives as depreciation expense.		
Depreciation Expense	(4,970)	(4,970)
Government funds report the entire net sales price (proceeds) from sale of an asset as revenues because it provides current financial resources. In contrast, the Statement of Activities reports only the gain or loss on the sale of the assets. Thus, the change in net positions differs from the change in fund balance by the cost of the asset sold.		
	(9,941)	
Changes in deferred outflows and inflows of resources related to net pension liability	(106,231)	149,369
Change in OPEB liability	1,191	(5,087)
Change in net pension liability	<u>81,221</u>	<u>(182,561)</u>
Change in net position - Governmental Activities	<u>\$ (69,995)</u>	<u>\$ (54,948)</u>

See Notes to the Financial Statements

PEMBINA SPECIAL EDUCATION COOPERATIVE
NOTES TO THE FINANCIAL STATEMENTS
JUNE 30, 2024 AND 2023

NOTE 1 DESCRIPTION OF THE SPECIAL EDUCATION COOPERATIVE AND REPORTING ENTITY

The Governing Board is comprised of member school district superintendents, and it has the authority to make decisions, appoint administrators and managers, and significantly influence operations. Generally accepted accounting principles require that the financial statements of the reporting entity include those of the Special Education Cooperative (the primary government) and its component units. A component unit would be included in the Special Education Cooperative's reporting entity because of the significance of their operational or financial relationship with the Special Education Cooperative. The criteria established by GASB Statement No. 14 in determining financial accountability includes appointing a voting majority of an organization's governing body and (1) the ability of the cooperative to impose its will on that organization or (2) the potential for the organization to provide specific financial benefits to or impose specific financial burdens on the special education cooperative. The Special Education Cooperative has no component units as defined in GASB Statement No. 14 which should be included in the reporting entity.

NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the cooperative have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the government's accounting policies are described below:

Basis of Presentation

The Cooperative's basic financial statements consist of government-wide statements and fund financial statements.

Government-wide Financial Statements:

The government-wide financial statements consist of a statement of net position and a statement of activities. These statements display information about the Cooperative as a whole.

The statement of net position presents the financial condition of the governmental activities of the Cooperative at year-end.

The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the Cooperative's governmental activities. The statement identifies the extent to which each governmental function is self-financing or drawing from the general revenues of the Cooperative. Direct expenses are expenses that are specifically associated with a service, program or department. The direct expenses are clearly identifiable to a particular function. Program revenues include charges to recipients for goods or services offered by the program, grants and contributions that are restricted to meet the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the Cooperative.

PEMBINA SPECIAL EDUCATION COOPERATIVE
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
JUNE 30, 2024 AND 2023

The government-wide financial statements do not include fiduciary funds of component units that are fiduciary in nature.

Fund Financial Statements:

In order to aid financial management and to demonstrate legal compliance, the Cooperative segregates transactions related to certain functions or activities in separate funds. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The focus of the governmental fund financial statements is on major funds. Each major fund is presented as a separate column in the fund financial statements.

Fund Accounting

The Cooperative's funds consist of the following:

Governmental Funds:

Governmental funds are utilized to account for most of the Cooperative's governmental functions. The reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purpose for which they may or must be used. Current liabilities are assigned to the fund from which the obligation will be paid. Fund balance represents the difference between the governmental fund assets and liabilities. The Cooperative's major governmental fund is as follows:

General Fund:

This fund is the general operating fund of the Cooperative. It accounts for all financial resources except those requiring to be accounted for in another fund.

Measurement Focus and Basis of Accounting

Measurement Focus:

Government-wide Financial Statements:

The government-wide financial statements are prepared using the economic resources measurement focus. All assets, deferred outflows of resources, deferred inflows of resources, and liabilities associated with the operation of the Cooperative are included in the statement of net position.

Fund Financial Statements:

The governmental funds are accounted for by using a flow of current financial resources measurement focus. Under this measurement focus, only current assets and current liabilities are generally included on the balance sheet. The statement of revenues, expenditures, and changes in fund balance reports on the sources and uses of current financial resources.

The current financial resources measurement focus differs from the manner which the governmental activities of the government-wide financial statements are prepared. Due to the

PEMBINA SPECIAL EDUCATION COOPERATIVE
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
JUNE 30, 2024 AND 2023

difference, the Cooperative's financial statements include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for government funds.

Basis of Accounting :

The basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements.

Government-wide financial statements are prepared on the accrual basis of accounting. Under the accrual basis of accounting, revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

The Cooperative's governmental funds use the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when they become measurable and available. Available means collectible within the current period or soon enough thereafter to pay current liabilities. The Cooperative considers revenues to be available if they are collected within 60 days of the end of its fiscal year. Expenditures are generally recorded as the related fund liability is incurred.

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, and then unrestricted resources as they are needed.

Budgets:

Budgets are adopted on a basis consistent with generally accepted accounting principles. Annual appropriated budgets are adopted for the general fund. All annual appropriations lapse at fiscal year end.

Encumbrances represent commitments related to unperformed contracts for goods or services. Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of resources are recorded to reserve that portion of the applicable appropriation, is not utilized in the governmental funds.

Revenues- Exchange and Non-Exchange Transactions:

Exchange transactions are transactions in which each party gives and receives essentially equal value. Under the accrual basis of accounting, revenue for exchange transactions is recorded when the exchange takes place. Under the modified accrual basis of accounting, revenue for exchange transactions is recorded when the resources are measurable and available.

Non-exchange transactions include transactions in which the Cooperative receives value without directly providing value in return. Non-exchange transactions include grants, entitlements, and donations.

Under the accrual basis of accounting, revenue from grants, entitlements, and donations is recorded in the fiscal year in which all eligibility requirements have been satisfied. Under the modified accrual basis of accounting, revenue from non-exchange transactions must also be available before it is recorded in the financial records of the Cooperative.

PEMBINA SPECIAL EDUCATION COOPERATIVE
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
JUNE 30, 2024 AND 2023

Major revenue sources susceptible to accrual include: intergovernmental revenues and investment income.

Expenses and Expenditures:

Governmental funds accounting measurement focus is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recorded in the fiscal year in which the related fund liability is incurred. Under the accrual basis of accounting, expenses are recorded when incurred.

Capital Assets:

General capital assets result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported as assets in the fund financial statements. All capital assets are recorded at cost (or estimated historical cost). The assets are updated for additions and retirements during the Cooperative's fiscal year. The Cooperative has established a capitalization threshold of \$5,000. Donated fixed assets are recorded at their acquisition values at the date received. The Cooperative does not have any infrastructure assets. Improvements that significantly extend the useful life of the asset are also capitalized.

The Cooperative's land costs are capitalized but are not depreciated. All the remaining capital assets are depreciated over their estimated useful lives on a straight-line basis. The Cooperative has established the following useful lives:

Buildings and improvements	50 years
Equipment	10 years
Vehicles	7-10 years

Accrued Liabilities and Long-term Obligations:

All payables, accrued liabilities and long-term obligations are reported in the Cooperative's government wide financial statements. The Cooperative's governmental fund financials report only those obligations that will be paid from current financial resources.

Pensions:

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the North Dakota Public Employee Retirement System (NDPERS) and Teachers' Fund for Retirement (TFFR) and additions to/deductions from NDPERS and TFFR's fiduciary net position have been determined on the same basis as they are reported by NDPERS and TFFR. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

PEMBINA SPECIAL EDUCATION COOPERATIVE
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
JUNE 30, 2024 AND 2023

Other Post-Employment Benefits (OPEB):

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the North Dakota Public Employee Retirement System (NDPERS) and additions to/deductions from NDPERS' fiduciary net position have been determined on the same basis as they are reported by NDPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Deferred Outflows/Inflows of Resources:

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resource (expense/expenditure) until then. The Cooperative has two items reported on the statement of net position as *cost sharing defined benefit pension plan* and *cost sharing defined benefit (OPEB) plan*, which represents actuarial differences within the NDPERS and TFFR pension plans and NDPERS OPEB plan, as well as contributions to the plan made after the measurement date.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The Cooperative also has two items reported on the statement of net position *cost sharing defined benefit pension plan* and *cost sharing defined benefit (OPEB) plan*, which represents actuarial differences within the NDPERS and TFFR pension plans and NDPERS OPEB plan.

Net Position:

Net position represents the difference between (a) assets and deferred outflows of resources and (b) liabilities and deferred inflows of resources in the Cooperative's financial statements. Investment in capital assets, net of related debt, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any long-term debt attributable to the acquisition, construction, or improvement of those assets. Restricted Net Position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Unrestricted Net Position is the net amount of assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted component of net position.

Net Position Flow Assumption – Sometimes the government will fund outlays for a particular purpose for both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

PEMBINA SPECIAL EDUCATION COOPERATIVE
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
JUNE 30, 2024 AND 2023

Fund Balance Classifications:

In the fund financial statements, governmental funds report aggregate amounts for five classifications of fund balances based on the constraints imposed on the use of these resources. The non-spendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form – prepaid items or inventories; or (b) legally or contractually required to be maintained intact.

The spendable portion of the fund balance comprises the remaining four classifications: restricted, committed, assigned, and unassigned.

Restricted fund balances will exist when constraints are placed on those resources that are either externally imposed or imposed by law.

Committed fund balances are amounts that can only be used for specific purposes pursuant to constraints imposed by the school board.

Assigned fund balances will be amounts that are constrained by the cooperative's intent to be used for specific purposes, but are neither restricted, nor committed.

Unassigned fund balances will represent those funds that have not been assigned, committed, restricted, or considered nonspendable. The general fund will be the only fund that will report an unassigned fund balance except for a deficit fund balance in other funds.

When both restricted and unrestricted resources are available for use, it is the Cooperative's policy to first use restricted resources, and then use unrestricted resources as they are needed. When committed, assigned or unassigned resources are available for use, it is the Cooperative's policy to use resources in the following order; 1) committed, 2) assigned and 3) unassigned.

Estimates:

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

Significant Group Concentrations of Credit Risk:

As of June 30, 2024 and 2023, the Cooperative's receivables consist of amounts due from other governmental units within the State of North Dakota.

PEMBINA SPECIAL EDUCATION COOPERATIVE
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
JUNE 30, 2024 AND 2023

NOTE 3 CASH

In accordance with North Dakota laws, the Cooperative maintains deposits at a depository authorized by the Governing Board. The depository is a member of the Federal Reserve System.

North Dakota laws require that all public deposits be protected by insurance, surety bond or collateral. The market value of collateral pledged must equal at least 110 percent of the deposits not covered by insurance or bonds.

Authorized collateral includes the legal investments described below, as well as certain first mortgage notes, and certain other state or local government obligations. North Dakota laws require that securities pledged as collateral be held in safekeeping by the Cooperative treasurer or in a financial institution other than that furnishing the collateral.

At June 30, 2024 and 2023, the carrying amount of the Cooperative's held deposits was \$106,615 and \$(33,615), respectively, and the bank balance was \$284,626 and \$224,383, respectively. The entire bank balance was covered by Federal Depository Insurance or by collateral held by the Cooperative's Agent in the Cooperative's name in amounts sufficient to meet North Dakota legal requirements at June 30, 2023. The Cooperative was undercollateralized at June 30, 2024.

Custodial Credit Risk – Investments

The District may also invest idle funds as authorized by North Dakota laws, as follows:

1. Bonds, treasury bills and notes, or other securities that are a direct obligation of, or an obligation insured or guaranteed by, the treasury of the United States, or its agencies, instrumentalities, or organizations created by an act of Congress.
2. Securities sold under agreements to repurchase, written by a financial institution in which the underlying securities for the agreement to repurchase are of the type listed above.
3. Certificates of Deposit fully insured by the federal deposit insurance corporation or the state.
4. Obligations of the state.

NOTE 4 ACCOUNTS RECEIVABLE

The Cooperative's accounts receivable as of June 30, 2024 and 2023 are as follows:

	2024	2023
State of North Dakota	\$ -	\$ 59,894
Other	242	-
Member Districts	-	121,504
	<u>\$ 242</u>	<u>\$ 181,398</u>

PEMBINA SPECIAL EDUCATION COOPERATIVE
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
JUNE 30, 2024 AND 2023

NOTE 5 CAPITAL ASSETS

The following is a summary of changes in capital assets during the years ended June 30, 2024 and 2023:

	Balance July 01, 2023	Additions	Disposals	Balance June 30, 2024
Governmental Activities				
Vehicles	\$ 34,791	\$ -	\$ (34,791)	\$ -
Total	<u>34,791</u>	<u>-</u>	<u>(34,791)</u>	<u>-</u>
Less Accumulated Depreciation				
Vehicles	19,880	4,970	(24,850)	-
Total	<u>19,880</u>	<u>4,970</u>	<u>(24,850)</u>	<u>-</u>
Net Capital Assets for Governmental Activities	<u>\$ 14,911</u>	<u>\$ (4,970)</u>	<u>\$ (9,941)</u>	<u>\$ -</u>
	Balance July 01, 2022	Additions	Disposals	Balance June 30, 2023
Governmental Activities				
Vehicles	\$ 34,791	\$ -	\$ -	\$ 34,791
Total	<u>34,791</u>	<u>-</u>	<u>-</u>	<u>34,791</u>
Less Accumulated Depreciation				
Vehicles	14,910	4,970	-	19,880
Total	<u>14,910</u>	<u>4,970</u>	<u>-</u>	<u>19,880</u>
Net Capital Assets for Governmental Activities	<u>\$ 19,881</u>	<u>\$ (4,970)</u>	<u>\$ -</u>	<u>\$ 14,911</u>

In the governmental activities section of the statement of activities, depreciation expense was charged to the following governmental functions:

	<u>2024</u>	<u>2023</u>
Governmental Activities		
Depreciation - Unallocated	<u>\$ 4,970</u>	<u>\$ 4,970</u>
Total Depreciation Expense - Governmental Activities	<u>\$ 4,970</u>	<u>\$ 4,970</u>

PEMBINA SPECIAL EDUCATION COOPERATIVE
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JUNE 30, 2024 AND 2023

NOTE 6 DEFINED BENEFIT PENSION PLANS – STATEWIDE

Substantially all certified employees of the Cooperative are required by state law to belong to pension plans administered by Teacher's Fund for Retirement (TFFR) or the North Dakota Public Employee Retirement System (NDPERS), both of which are administered on a statewide basis.

Disclosures relating to these plans follow:

North Dakota Teacher's Fund for Retirement

The following brief description of TFFR is provided for general information purposes only. Participants should refer to NDCC Chapter 15-39.1 for more complete information.

TFFR is a cost-sharing multiple-employer defined benefit pension plan covering all North Dakota public teachers and certain other teachers who meet various membership requirements. TFFR provides for pension, death and disability benefits. The cost to administer the TFFR plan is financed by investment income and contributions.

Responsibility for administration of the TFFR benefits program is assigned to a seven-member Board of Trustees (Board). The Board consists of the State Treasurer, the Superintendent of Public Instruction, and five members appointed by the Governor. The appointed members serve five-year terms which end on June 30 of alternate years. The appointed Board members must include two active teachers, one active school administrator, and two retired members. The TFFR Board submits any necessary or desirable changes in statutes relating to the administration of the fund, including benefit terms, to the Legislative Assembly for consideration. The Legislative Assembly has final authority for changes to benefit terms and contribution rates.

Pension Benefits

For purposes of determining pension benefits, members are classified within one of three categories. Tier 1 grandfathered and Tier 1 non-grandfathered members are those with service credit on file as of July 1, 2008. Tier 2 members are those newly employed and returning refunded members on or after July 1, 2008.

Tier 1 Grandfathered

A Tier 1 grandfathered member is entitled to receive unreduced benefits when three or more years of credited service as a teacher in North Dakota have accumulated, the member is no longer employed as a teacher and the member has reached age 65, or the sum of age and years of service credit equals or exceeds 85. TFFR permits early retirement from ages 55 to 64, with benefits actuarially reduced by 6% per year for every year the member's retirement age is less than 65 years or the date as of which age plus service equal 85. In either case, benefits may not exceed the maximum benefits specified in Section 415 of the Internal Revenue Code.

Pension benefits paid by TFFR are determined by NDCC Section 15-39.1-10. Monthly benefits under TFFR are equal to the three highest annual salaries earned divided by 36 months and multiplied by 2.00% times the number of service credits earned. Retirees may elect payment of benefits in the form of a single life annuity, 100% or 50% joint and survivor annuity, ten or twenty-

PEMBINA SPECIAL EDUCATION COOPERATIVE
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
JUNE 30, 2024 AND 2023

year term certain annuity, partial lump-sum option or level income with Social Security benefits. Members may also qualify for benefits calculated under other formulas.

Tier 1 Non-grandfathered

A Tier 1 non-grandfathered member is entitled to receive unreduced benefits when three or more years of credited service as a teacher in North Dakota have accumulated, the member is no longer employed as a teacher and the member has reached age 65, or has reached age 60 and the sum of age and years of service credit equals or exceeds 90. TFFR permits early retirement from ages 55 to 64, with benefits actuarially reduced by 8% per year from the earlier of age 60/Rule of 90 or age 65. In either case, benefits may not exceed the maximum benefits specified in Section 415 of the Internal Revenue Code.

Pension benefits paid by TFFR are determined by NDCC Section 15-39.1-10. Monthly benefits under TFFR are equal to the three highest annual salaries earned divided by 36 months and multiplied by 2.00% times the number of service credits earned. Retirees may elect payment of benefits in the form of a single life annuity, 100% or 50% joint and survivor annuity, ten or twenty-year term certain annuity, partial lump-sum option or level income with Social Security benefits. Members may also qualify for benefits calculated under other formulas.

Tier 2

A Tier 2 member is entitled to receive unreduced benefits when five or more years of credited service as a teacher in North Dakota have accumulated, the member is no longer employed as a teacher and the member has reached age 65, or has reached age 60 and the sum of age and years of service credit equals or exceeds 90. TFFR permits early retirement from ages 55 to 64, with benefits actuarially reduced by 8% per year from the earlier of age 60/Rule of 90 or age 65. In either case, benefits may not exceed the maximum benefits specified in Section 415 of the Internal Revenue Code.

Pension benefits paid by TFFR are determined by NDCC Section 15-39.1-10. Monthly benefits under TFFR are equal to the five highest annual salaries earned divided by 60 months and multiplied by 2.00% times the number of service credits earned. Retirees may elect payment of benefits in the form of a single life annuity, 100% or 50% joint and survivor annuity, ten or twenty-year term certain annuity, partial lump-sum option or level income with Social Security benefits. Members may also qualify for benefits calculated under other formulas.

Death and Disability Benefits

Death benefits may be paid to a member's designated beneficiary. If a member's death occurs before retirement, the benefit options available are determined by the member's vesting status prior to death. If a member's death occurs after retirement, the death benefit received by the beneficiary (if any) is based on the retirement plan the member selected at retirement.

An active member is eligible to receive disability benefits when: (a) a total disability lasting 12 months or more does not allow the continuation of teaching, (b) the member has accumulated five years of credited service in North Dakota, and (c) the Board of Trustees of TFFR has determined eligibility based upon medical evidence. The amount of the disability benefit is computed by the retirement formula in NDCC Section 15-39.1-10 without consideration of age

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NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
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and uses the member's actual years of credited service. There is no actuarial reduction for reason of disability retirement.

Member and Employer Contributions

Member and employer contributions paid to TFFR are set by NDCC Section 15-39.1-09. Every eligible teacher in the State of North Dakota is required to be a member of TFFR and is assessed at a rate of 11.75% of salary as defined by NDCC Section 15-39.1-04. Every governmental body employing a teacher must also pay into TFFR a sum equal to 12.75% of the teacher's salary. Member and employer contributions will be reduced to 7.75% each when the fund reaches 100% funded ratio on an actuarial basis.

A vested member who terminates covered employment may elect a refund of contributions paid plus 6% interest or defer payment until eligible for pension benefits. A non-vested member who terminates covered employment must claim a refund of contributions paid before age 70½. Refunded members forfeit all service credits under TFFR. These service credits may be repurchased upon return to covered employment under certain circumstances, as defined by the NDCC.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2024, the Cooperative reported a liability of \$229,820 for its proportionate share of the net pension liability. The net pension liability was measured as of July 1, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Employer's proportion of the net pension liability was based on the Employer's share of covered payroll in the pension plan relative to the covered payroll of all participating TFFR employers. At July 1, 2023, the Employer's proportion was 0.016377% which was a decrease of 0.00000173 percent from its proportion measured as of June 30, 2022.

At June 30, 2023, the Cooperative reported a liability of \$241,009 for its proportionate share of the net pension liability. The net pension liability was measured as of July 1, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Employer's proportion of the net pension liability was based on the Employer's share of covered payroll in the pension plan relative to the covered payroll of all participating TFFR employers. At July 1, 2022, the Employer's proportion was 0.016550% which was a decrease of 0.00000630 from its proportion measured as of June 30, 2021.

PEMBINA SPECIAL EDUCATION COOPERATIVE
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
JUNE 30, 2024 AND 2023

For the year ended June 30, 2024, the Cooperative recognized pension expense of \$19,459 . At June 30, 2024, the Cooperative reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual economic experience	\$ 856	\$ 12,199
Changes in actuarial assumptions	3,637	-
Difference between projected and actual investment earnings	14,027	
Changes in proportion	11,045	19,730
Contributions paid to TFFR subsequent to the measurement date	<u>18,678</u>	<u>-</u>
Total	<u>\$ 48,243</u>	<u>\$ 31,929</u>

\$18,678 reported as deferred outflows of resources related to pensions resulting from Cooperative contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2025.

For the year ended June 30, 2023, the Cooperative recognized pension expense of \$14,794. At June 30, 2023, the Employer reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual economic experience	\$ 1,039	\$ 6,435
Changes in actuarial assumptions	4,901	-
Difference between projected and actual investment earnings	18,052	-
Changes in proportion	17,081	23,104
Contributions paid to TFFR subsequent to the measurement date	<u>16,755</u>	<u>-</u>
Total	<u>\$ 57,828</u>	<u>\$ 29,539</u>

\$16,755 reported as deferred outflows of resources related to pensions resulting from Cooperative contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2024.

PEMBINA SPECIAL EDUCATION COOPERATIVE
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
JUNE 30, 2024 AND 2023

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions as of June 30, 2024 will be recognized in pension expense as follows:

Year ending June 30:	Pension Expense Amount
2025	\$ 440
2026	(6,139)
2027	14,121
2028	(3,360)
2029	(3,338)
Thereafter	(4,088)

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions as of June 30, 2023 will be recognized in pension expense as follows:

Year ending June 30:	Pension Expense Amount
2024	\$ 3,647
2025	1,907
2026	(4,710)
2027	15,736
2028	(1,907)
Thereafter	(3,139)

Actuarial Assumptions

The total pension liability in the July 1, 2023 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.30%
Salary increases	Composed of 3.80% wage inflation, plus step-rate Promotional increases for members with less than 30 years of service
Investment rate of return	7.25%, net of investment expenses, including inflation
Cost-of-living adjustments	None

For active and inactive members, mortality rates were based on the PubT-2010 Employee table, projected with generational improvement using Scale MP-2019. For healthy retirees, mortality rates were based on 104% of the PubT-2010 Retiree table for retirees and to 95% of the PubT-2010 Contingent Survivor table for beneficiaries, both projected with generational improvement using Scale MP-2019. For disability retirees, mortality rates were based on the PubNS-2010 Non-Safety Disabled Mortality table projected with generational improvement using Scale MP-2019.

The actuarial assumptions used were based on the results of an actuarial experience study dated March 19, 2020. They are the same as the assumptions used in the July 1, 2023, funding actuarial valuation for TFFR.

The TFFR Board is responsible for establishing investment policy for the fund assets under NDCC 15- 39.1-05.2. Benefit payments are projected to occur over a long period of time. This allows TFFR to adopt a long-term investment horizon and asset allocation policy for the management of fund assets. Asset allocation policy is critical because it defines the basic risk and return

PEMBINA SPECIAL EDUCATION COOPERATIVE
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
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characteristics of the investment portfolio. Asset allocation targets are established using an asset-liability analysis designed to assist the Board in determining an acceptable volatility target for the fund and an optimal asset allocation policy mix. This asset-liability analysis considers both sides of the plan balance sheet, utilizing both quantitative and qualitative inputs, in order to estimate the potential impact of various asset class mixes on key measures of total plan risk, including the resulting estimated impact of funded status and contribution rates.

The long-term expected rate of return on TFFR investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the TFFR target asset allocation as of June 30, 2023, is summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Global Equities	55.00%	6.20%
Global Fixed Income	26.00%	3.00%
Global Real Assets	18.00%	4.40%
Cash Equivalents	1.00%	0.90%

The total pension liability in the July 1, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.30%
Salary increases	3.80% to 14.80%, varying by service, including inflation and productivity
Investment rate of return	7.25%, net of investment expenses, including inflation
Cost-of-living adjustments	None

For active and inactive members, mortality rates were based on the PubT-2010 Employee table, projected with generational improvement using Scale MP-2019. For healthy retirees, mortality rates were based on 104% of the PubT-2010 Retiree table for retirees and to 95% of the PubT-2010 Contingent Survivor table for beneficiaries, both projected with generational improvement using Scale MP-2019. For disability retirees, mortality rates were based on the PubNS-2010 Non-Safety Disabled Mortality table projected with generational improvement using Scale MP-2019.

The actuarial assumptions used were based on the results of an actuarial experience study dated March 19, 2020. They are the same as the assumptions used in the July 1, 2022, funding actuarial valuation for TFFR.

PEMBINA SPECIAL EDUCATION COOPERATIVE
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The TFFR Board is responsible for establishing investment policy for the fund assets under NDCC 15-39.1-05.2. Benefit payments are projected to occur over a long period of time. This allows TFFR to adopt a long-term investment horizon and asset allocation policy for the management of fund assets. Asset allocation policy is critical because it defines the basic risk and return characteristics of the investment portfolio. Asset allocation targets are established using an asset-liability analysis designed to assist the Board in determining an acceptable volatility target for the fund and an optimal asset allocation policy mix. This asset-liability analysis considers both sides of the plan balance sheet, utilizing both quantitative and qualitative inputs, in order to estimate the potential impact of various asset class mixes on key measures of total plan risk, including the resulting estimated impact of funded status and contribution rates.

The long-term expected rate of return on TFFR investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the TFFR target asset allocation as of June 30, 2022 are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Global Equities	55.00%	6.61%
Global Fixed Income	26.00%	0.35%
Global Real Assets	18.00%	4.60%
Cash Equivalents	1.00%	-1.05%

Discount Rate

The discount rate used to measure the total pension liability was 7.25 percent as of June 30, 2023. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at rates equal to those based on the July 1, 2023, Actuarial Valuation Report. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments for current plan members as of July 1, 2023. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability as of June 30, 2023.

The discount rate used to measure the total pension liability was 7.25 percent as of June 30, 2022. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at rates equal to those based on the July 1, 2022, Actuarial Valuation Report. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included.

PEMBINA SPECIAL EDUCATION COOPERATIVE
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
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Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments for current plan members as of July 1, 2022. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability as of June 30, 2022.

Sensitivity of the Employer's proportionate share of the net pension liability to changes in the discount rate

The following presents the Cooperative's proportionate share of the net pension liability calculated using the discount rate of 7.25 percent, as well as what the Cooperative's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25 percent) or 1-percentage-point higher (8.25 percent) than the current rate at June 30, 2023:

	1% Decrease in Discount Rate 6.25%	Discount Rate 7.25%	1% Increase in Discount Rate 8.25%
District's proportionate share of the TFFR net pension liability:	\$ 319,975	\$ 229,820	\$ 155,007

The following presents the Cooperative's proportionate share of the net pension liability calculated using the discount rate of 7.25 percent, as well as what the Cooperative's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25 percent) or 1-percentage-point higher (8.25 percent) than the current rate at June 30, 2022:

	1% Decrease in Discount Rate 6.25%	Discount Rate 7.25%	1% Increase in Discount Rate 8.25%
District's proportionate share of the TFFR net pension liability:	\$ 331,124	\$ 241,009	\$ 166,270

Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued TFFR financial report. TFFR's Comprehensive Annual Financial Report (CAFR) is located at www.nd.gov/rio/sib/publications/cafr/default.htm.

North Dakota Public Employee's Retirement System

The following brief description of NDPERS is provided for general information purposes only. Participants should refer to NDCC Chapter 54-52 for more complete information.

NDPERS is a cost-sharing multiple-employer defined benefit pension plan that covers substantially all employees of the State of North Dakota, its agencies and various participating political subdivisions. NDPERS provides for pension, death and disability benefits. The cost to administer the plan is financed through the contributions and investment earnings of the plan.

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Responsibility for administration of the NDPERS defined benefit pension plan is assigned to a Board comprised of nine members. The Board consists of a Chairman, who is appointed by the Governor; one member appointed by the Attorney General; one member appointed by the State Health Officer; three members elected by the active membership of the NDPERS system, one member elected by the retired public employees and two members of the legislative assembly appointed by the chairman of the legislative management.

Pension Benefits

Benefits are set by statute. NDPERS has no provisions or policies with respect to automatic and ad hoc post-retirement benefit increases. Members of the Main System are entitled to unreduced monthly pension benefits beginning when the sum of age and years of credited service equal or exceed 85 (Rule of 85), or at normal retirement age (65). For members hired on or after January 1, 2016, the Rule of 85 was replaced with the Rule of 90 with a minimum age of 60. The monthly pension benefit is equal to 2.00% of their average monthly salary, using the highest 36 months out of the last 180 months of service, for each year of service. For members hired on or after January 1, 2020, the 2.00% multiplier was replaced with a 1.75% multiplier. The plan permits early retirement at ages 55-64 with three or more years of service. The Main Plan will be closed to new employees with the passage of North Dakota House Bill 1040. The closure of the plan will be effective on January 1, 2025.

Members may elect to receive the pension benefits in the form of a single life, joint and survivor, term-certain annuity, or partial lump sum with ongoing annuity. Members may elect to receive the value of their accumulated contributions, plus interest, as a lump sum distribution upon retirement or termination, or they may elect to receive their benefits in the form of an annuity. For each member electing an annuity, total payment will not be less than the members' accumulated contributions plus interest.

Death and Disability Benefits

Death and disability benefits are set by statute. If an active member dies with less than three years of service for the Main System, a death benefit equal to the value of the member's accumulated contributions, plus interest, is paid to the member's beneficiary. If the member has earned more than three years of credited service for the Main System, the surviving spouse will be entitled to a single payment refund, life-time monthly payments in an amount equal to 50% of the member's accrued normal retirement benefit, or monthly payments in an amount equal to the member's accrued 100% Joint and Survivor retirement benefit if the member had reached normal retirement age prior to date of death. If the surviving spouse dies before the member's accumulated pension benefits are paid, the balance will be payable to the surviving spouse's designated beneficiary.

Eligible members who become totally disabled after a minimum of 180 days of service, receive monthly disability benefits equal to 25% of their final average salary with a minimum benefit of \$100. To qualify under this section, the member has to become disabled during the period of eligible employment and apply for benefits within one year of termination. The definition for disabled is set by the NDPERS in the North Dakota Administrative Code.

PEMBINA SPECIAL EDUCATION COOPERATIVE
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
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Refunds of Member Account Balance

Upon termination, if a member of the Main System is not vested (is not 65 or does not have three years of service), they will receive the accumulated member contributions and vested employer contributions, plus interest, or may elect to receive this amount at a later date. If the member has vested, they have the option of applying for a refund or can remain as a terminated vested participant. If a member terminated and withdrew their accumulated member contribution and is subsequently reemployed, they have the option of repurchasing their previous service.

Member and Employer Contributions

Member and employer contributions paid to NDPERS are set by statute and are established as a percent of salaries and wages. Member contribution rates are 7% and employer contribution rates are 7.12% of covered compensation. For members hired on or after January 1, 2020 member contribution rates are 7% and employer contribution rates are 8.26% of covered compensation.

The member's account balance includes the vested employer contributions equal to the member's contributions to an eligible deferred compensation plan. The minimum member contribution is \$25 and the maximum may not exceed the following:

- 1 to 12 months of service – Greater of one percent of monthly salary or \$25
- 13 to 24 months of service – Greater of two percent of monthly salary or \$25
- 25 to 36 months of service – Greater of three percent of monthly salary or \$25
- Longer than 36 months of service – Greater of four percent of monthly salary or \$25

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2024, the Cooperative reported a liability of \$128,923 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Employer's proportion of the net pension liability was based on the Cooperative's share of covered payroll in the pension plan relative to the covered payroll of all participating NDPERS employers. At June 30, 2023, the Employer's proportion was 0.006686% which was a decrease of 0.00000222 from its proportion measured as of June 30, 2022.

At June 30, 2023, the Cooperative reported a liability of \$198,955 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Employer's proportion of the net pension liability was based on the Cooperative's share of covered payroll in the pension plan relative to the covered payroll of all participating NDPERS employers. At June 30, 2022, the Employer's proportion was 0.006908% which was a decrease of 0.00000422 from its proportion measured as of June 30, 2021.

For the year ended June 30, 2024, the Cooperative recognized pension expense of \$27,888. At June 30, 2024, the Cooperative reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

PEMBINA SPECIAL EDUCATION COOPERATIVE
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
JUNE 30, 2024 AND 2023

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual economic experience	\$ 4,197	\$ 711
Changes in actuarial assumptions	71,090	97,856
Net difference between projected and actual earnings on pension plan investments	3,383	-
Changes in proportion and differences between employer contributions and proportionate share of contributions	20,730	8,903
District contributions paid to NDPERS subsequent to the measurement date	7,016	-
Total	<u>\$ 106,416</u>	<u>\$ 107,470</u>

\$7,016 reported as deferred outflows of resources related to pensions resulting from Cooperative contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2025.

For the year ended June 30, 2023, the Cooperative recognized pension expense of \$44,768. At June 30, 2023, the Cooperative reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual economic experience	\$ 1,038	\$ 3,800
Changes in actuarial assumptions	118,978	73,760
Net difference between projected and actual earnings on pension plan investments	7,282	-
Changes in proportion and differences between employer contributions and proportionate share of contributions	41,072	6,477
District contributions paid to NDPERS subsequent to the measurement date	6,071	-
Total	<u>\$ 174,441</u>	<u>\$ 84,037</u>

\$6,071 reported as deferred outflows of resources related to pensions resulting from Cooperative contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2024.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions as of June 30, 2024 will be recognized in pension expense as follows:

<u>Year Ending June 30:</u>	<u>Pension Expense Amount</u>
2025	\$ 15,854
2026	(15,779)
2027	(139)
2028	(8,006)

PEMBINA SPECIAL EDUCATION COOPERATIVE
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
JUNE 30, 2024 AND 2023

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions as of June 30, 2023 will be recognized in pension expense as follows:

Year Ending June 30:	Pension Expense Amount
2024	\$ 32,572
2025	33,278
2026	1,138
2027	17,345

Actuarial Assumptions

The total pension liability in the July 1, 2023 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.25%
Salary increases	3.5% to 17.75% including inflation
Investment rate of return	6.50%, net of investment expenses
Cost-of-living adjustments	None

For active members, inactive members and healthy retirees, mortality rates were based on the Sex-distinct Pub-2010 table for General Employees, with scaling based on actual experience. Respective corresponding tables were used for healthy retirees, disabled retirees, and active members. Mortality rates are projected from 2010 using the MP-2019 scale.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the Fund's target asset allocation as of June 30, 2023 are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic Equity	30.90%	6.25%
International Equity	20.10%	6.95%
Private Equity	7.00%	9.45%
Domestic Fixed Income	23.00%	2.51%
Global Real Assets	19.00%	4.33%

PEMBINA SPECIAL EDUCATION COOPERATIVE
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
JUNE 30, 2024 AND 2023

The total pension liability in the July 1, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.25%
Salary increases	3.5% to 17.75% including inflation
Investment rate of return	5.10%, net of investment expenses
Cost-of-living adjustments	None

For active members, inactive members and healthy retirees, mortality rates were based on the Sex-distinct Pub-2010 table for General Employees, with scaling based on actual experience. Respective corresponding tables were used for healthy retirees, disabled retirees, and active members. Mortality rates are projected from 2010 using the MP-2019 scale.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of July 1, 2022 are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic Equity	30.00%	5.75%
International Equity	21.00%	6.45%
Private Equity	7.00%	9.20%
Domestic Fixed Income	23.00%	0.34%
Global Real Assets	19.00%	4.35%

Discount Rate

For PERS, GASB Statement No. 67 includes a specific requirement for the discount rate that is used for the purpose of the measurement of the Total Pension Liability. This rate considers the ability of the System to meet benefit obligations in the future. To make this determination, employer contributions, employee contributions, benefit payments, expenses and investment returns are projected into the future. The current employer and employee fixed rate contributions are assumed to be made in each future year. The Plan Net Position (assets) in future years can then be determined and compared to its obligation to make benefit payments in those years. In years where assets are not projected to be sufficient to meet benefit payments, which is the case for the PERS plan, the use of a municipal bond rate is required.

The Single Discount Rate (SDR) is equivalent to applying these two rates to the benefits that are projected to be paid during the different time periods. The SDR reflects (1) the long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits) and (2) a tax-exempt municipal bond rate based on an

PEMBINA SPECIAL EDUCATION COOPERATIVE
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
JUNE 30, 2024 AND 2023

index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of the July 1, 2023 valuation, the expected rate of return on pension plan investments is 6.50%; the municipal bond rate is 3.86%; and the resulting Single Discount Rate is 6.50%.

For the purpose of the July 1, 2022 valuation, the expected rate of return on pension plan investments is 6.50%; the municipal bond rate is 3.69%; and the resulting Single Discount Rate is 5.10%.

Sensitivity of the Employer's proportionate share of the net pension liability to changes in the discount rate

The following presents the Employer's proportionate share of the net pension liability calculated using the discount rate of 6.50 percent, as well as what the Employer's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.50 percent) or 1-percentage-point higher (7.50 percent) than the current rate at June 30, 2023:

	1% Decrease in Discount Rate 5.50%	Discount Rate 6.50%	1% Increase in Discount Rate 7.50%
District's proportionate share of the NDPERS net pension liability:	\$ 177,754	\$ 128,923	\$ 88,414

The following presents the Employer's proportionate share of the net pension liability calculated using the discount rate of 5.10 percent, as well as what the Employer's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (4.10 percent) or 1-percentage-point higher (6.10 percent) than the current rate at June 30, 2022:

	1% Decrease in Discount Rate 4.10%	Discount Rate 5.10%	1% Increase in Discount Rate 6.10%
District's proportionate share of the NDPERS net pension liability:	\$ 262,607	\$ 198,955	\$ 146,699

Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued NDPERS financial report.

NOTE 7 DEFINED BENEFIT OPEB PLAN

Defined Benefit OPEB Plan

The following brief description of NDPERS is provided for general information purposes only. Participants should refer to NDAC Chapter 71-06 for more complete information.

PEMBINA SPECIAL EDUCATION COOPERATIVE
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
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NDPERS OPEB plan is a cost-sharing multiple-employer defined benefit OPEB plan that covers members receiving retirement benefits from the PERS, the HPRS, and Judges retired under Chapter 27-17 of the North Dakota Century Code a credit toward their monthly health insurance premium under the state health plan based upon the member's years of credited service. Effective July 1, 2015, the credit is also available to apply towards monthly premiums under the state dental, vision and long-term care plan and any other health insurance plan. Effective August 1, 2019 the benefit may be used for any eligible health, prescription drug plan, dental, vision, or long term care plan premium expense. The Retiree Health Insurance Credit Fund is advance-funded on an actuarially determined basis.

Responsibility for administration of the NDPERS defined benefit OPEB plan is assigned to a Board comprised of nine members. The Board consists of a Chairman, who is appointed by the Governor; one member appointed by the Attorney General; one member appointed by the State Health Officer; three members elected by the active membership of the NDPERS system, one member elected by the retired public employees and two members of the legislative assembly appointed by the chairman of the legislative management.

OPEB Benefits

The employer contribution for the PERS, the HPRS and the Defined Contribution Plan is set by statute at 1.14% of covered compensation. The employer contribution for employees of the state board of career and technical education is 2.99% of covered compensation for a period of eight years ending October 1, 2015. Employees participating in the retirement plan as part-time/temporary members are required to contribute 1.14% of their covered compensation to the Retiree Health Insurance Credit Fund. Employees purchasing previous service credit are also required to make an employee contribution to the Fund. The benefit amount applied each year is shown as *"prefunded credit applied"* on the Statement of Changes in Plan Net Position for the OPEB trust funds. Beginning January 1, 2020, members first enrolled in the NDPERS Main System and the Defined Contribution Plan on or after that date will not be eligible to participate in RHIC. Therefore, RHIC will become for the most part a closed plan. There were no other benefit changes during the year.

Retiree health insurance credit benefits and death and disability benefits are set by statute. There are no provisions or policies with respect to automatic and ad hoc post-retirement benefit increases. Employees who are receiving monthly retirement benefits from the PERS, the HPRS, the Defined Contribution Plan, the Chapter 27-17 judges or an employee receiving disability benefits, or the spouse of a deceased annuitant receiving a surviving spouse benefit or if the member selected a joint and survivor option are eligible to receive a credit toward their monthly health insurance premium under the state health plan.

Effective July 1, 2015, the credit is also available to apply towards monthly premiums under the state dental, vision and long-term care plan and any other health insurance plan. Effective August 1, 2019 the benefit may be used for any eligible health, prescription drug plan, dental, vision, or long term care plan premium expense. The benefits are equal to \$5.00 for each of the employee's, or deceased employee's years of credited service not to exceed the premium in effect for selected coverage. The retiree health insurance credit is also available for early retirement with reduced benefits.

PEMBINA SPECIAL EDUCATION COOPERATIVE
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
JUNE 30, 2024 AND 2023

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2024, the Cooperative reported a liability of \$8,132 for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of June 30, 2023, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date. The Employer's proportion of the net OPEB liability was based on the Cooperative's share of covered payroll in the OPEB plan relative to the covered payroll of all participating OPEB employers. At June 30, 2023, the Employer's proportion was 0.008134% which was an increase of 0.00000367 from its proportion measured as of June 30, 2022.

At June 30, 2023, the Cooperative reported a liability of \$9,323 for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of June 30, 2022, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date. The Employer's proportion of the net OPEB liability was based on the Cooperative's share of covered payroll in the OPEB plan relative to the covered payroll of all participating OPEB employers. At June 30, 2022, the Employer's proportion was 0.007767% which was an increase of 0.00000150 from its proportion measured as of June 30, 2021.

For the year ended June 30, 2024, the Cooperative recognized OPEB expense of \$2,565. At June 30, 2024, the Cooperative reported deferred outflows of resources and deferred inflows of resources related to OPEBs from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 153	\$ 93
Changes of assumptions	1,734	673
Net difference between projected and actual earnings on OPEB plan investments	587	-
Changes in proportion and differences between employer contributions and proportionate share of contribution	1,824	-
District contributions subsequent to the measurement date	1,046	-
Total	<u>\$ 5,344</u>	<u>\$ 766</u>

\$1,046 reported as deferred outflows of resources related to OPEB resulting from Cooperative contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2025.

For the year ended June 30, 2023, the Cooperative recognized OPEB expense of \$2,515. At June 30, 2023, the Cooperative reported deferred outflows of resources and deferred inflows of resources related to OPEBs from the following sources:

PEMBINA SPECIAL EDUCATION COOPERATIVE
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
JUNE 30, 2024 AND 2023

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 221	\$ 80
Changes of assumptions	2,348	-
Net difference between projected and actual earnings on OPEB plan investments	1,255	-
Changes in proportion and differences between employer contributions and proportionate share of contribution	2,660	-
District contributions subsequent to the measurement date	972	-
Total	<u>\$ 7,456</u>	<u>\$ 80</u>

\$972 reported as deferred outflows of resources related to OPEB resulting from Cooperative contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2024.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEBs as of June 30, 2024 will be recognized in OPEB expense as follows:

Year Ending June 30:	OPEB Expense Amount
2025	\$ 1,631
2026	1,229
2027	875
2028	(203)
2029	-

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEBs as of June 30, 2023 will be recognized in OPEB expense as follows:

Year Ending June 30:	OPEB Expense Amount
2024	\$ 1,940
2025	1,874
2026	1,478
2027	1,112
2028	-

Actuarial Assumptions

The total OPEB liability in the July 1, 2023 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.25%
Salary increases	Not applicable
Investment rate of return	5.75%, net of investment expenses

PEMBINA SPECIAL EDUCATION COOPERATIVE
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
JUNE 30, 2024 AND 2023

Cost-of-living adjustments None

For active members, inactive members and healthy retirees, mortality rates were based on the MortalityPub-2010 Healthy Retiree Mortality table (for General Employees), sex-distinct, with rates multiplied by 103% for males and 101% for females. Pub-2010 Disabled Retiree Mortality table (for General Employees), sex-distinct, with rates multiplied by 117% for males and 112% for females. Pub-2010 Employee Mortality table (for General Employees), sex-distinct, with rates multiplied by 92% for both males and females. Mortality rates are projected from 2010 using the MP-2019 scale.

The long-term expected investment rate of return assumption for the RHIC fund was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of RHIC investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Estimates of arithmetic real rates of return, for each major asset class included in the RHIC's target asset allocation as of June 30, 2023 are summarized in the following table:

Asset Class	Target Allocation	Long-term Expected Real Rate of Return
S&P 500 Index	33.00%	5.50%
US Small Cap Equity	6.00%	7.65%
World Equity ex-US	26.00%	6.82%
US High Yield	3.00%	5.32%
Emerging Markets Debt	4.00%	6.25%
Core Fixed Income	28.00%	4.04%

The total OPEB liability in the July 1, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.25%
Salary increases	Not applicable
Investment rate of return	5.75%, net of investment expenses
Cost-of-living adjustments	None

For active members, inactive members and healthy retirees, mortality rates were based on the MortalityPub-2010 Healthy Retiree Mortality table (for General Employees), sex-distinct, with rates multiplied by 103% for males and 101% for females. Pub-2010 Disabled Retiree Mortality table (for General Employees), sex-distinct, with rates multiplied by 117% for males and 112% for females. Pub-2010 Employee Mortality table (for General Employees), sex-distinct, with rates multiplied by 92% for both males and females. Mortality rates are projected from 2010 using the MP-2019 scale.

PEMBINA SPECIAL EDUCATION COOPERATIVE
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
JUNE 30, 2024 AND 2023

The long-term expected investment rate of return assumption for the RHIC fund was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of RHIC investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Estimates of arithmetic real rates of return, for each major asset class included in the RHIC's target asset allocation as of July 1, 2022 are summarized in the following table:

Asset Class	Target Allocation	Long-term Expected Real Rate of Return
Broad US Equity	39.00%	5.75%
International Equities	26.00%	6.00%
Core-Plus Fixed Income	35.00%	0.22%

Discount Rate

The discount rate used to measure the total OPEB liability as of June 30, 2023 was 5.75%. The projection of cash flows used to determine the discount rate assumed plan member and statutory rates described in this report. For this purpose, only employer contributions that are intended to fund benefits of current RHIC members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries are not included. Based on those assumptions, the RHIC fiduciary net position was projected to be sufficient to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on RHIC investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

The discount rate used to measure the total OPEB liability as of June 30, 2022 was 5.39%. The projection of cash flows used to determine the discount rate assumed plan member and statutory rates described in this report. For this purpose, only employer contributions that are intended to fund benefits of current RHIC members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries are not included. Based on those assumptions, the RHIC fiduciary net position was projected to be sufficient to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on RHIC investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

Sensitivity of the Employer's proportionate share of the net OPEB liability to changes in the discount rate

The following presents the net OPEB liability of the Plans as of June 30, 2023, calculated using the discount rate of 5.75 percent, as well as what the RHIC net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (4.75 percent) or 1-percentage-point higher (6.75 percent) than the current rate:

PEMBINA SPECIAL EDUCATION COOPERATIVE
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
JUNE 30, 2024 AND 2023

	1% Decrease in Discount Rate 4.75%	Discount Rate 5.75%	1% Increase in Discount Rate 6.75%
District's proportionate share of the net OPEB liability	\$ 10,687	\$ 8,132	\$ 5,981

The following presents the net OPEB liability of the Plans as of June 30, 2022, calculated using the discount rate of 5.39 percent, as well as what the RHIC net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (4.39 percent) or 1-percentage-point higher (6.39 percent) than the current rate:

	1% Decrease in Discount Rate 4.39%	Discount Rate 5.39%	1% Increase in Discount Rate 6.39%
District's proportionate share of the net OPEB liability	\$ 11,900	\$ 9,323	\$ 7,159

NOTE 8 RISK MANAGEMENT

The Special Education Cooperative is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The following are funds established by the State for risk management issues:

The Special Education Cooperative participates in the State Bonding Fund. The State Bonding Fund does not currently charge any premium for this coverage.

The Special Education Cooperative participates in the North Dakota Fire and Tornado Fund (NDFT). The Special Education Cooperative pays an annual premium to cover property damage to buildings and personal property. Replacement cost coverage is provided by estimating replacement cost in consultation with the Fire and Tornado Fund. The North Dakota Insurance Department (NDID) entered into an agreement effective June 28, 2019 which allows the North Dakota Insurance Reserve Fund (NDRF) to take over many of the administrative operations of the NDFT, including underwriting, premium collection, loss control, and claims administration.

The Special Education Cooperative participates in the North Dakota Worker's Compensation Bureau, an Enterprise Fund of the State of North Dakota. The Bureau is a state insurance fund and a "no fault" insurance system covering the State's employers and employees financed for the payment of claims to employees injured in the course of employment.

There have been no significant reductions in insurance coverage from the prior year and settled claims resulting from these risks have not exceeded insurance coverage in any of the past three fiscal years.

During the mid-1980's, the Special Education Cooperative was not able to obtain general liability insurance at a cost it considered to be economically justifiable. In 1986, the state and other political subdivisions joined together to form the North Dakota Insurance Reserve Fund (NDRF), a public entity risk pool currently operating as a common risk management and insurance program for the state and over 2,000 political subdivisions. All members paid an additional charge the first year they joined to help capitalize the NDRF. In 1991, 1992, 1993, 1994, and 1995, the NDRF

PEMBINA SPECIAL EDUCATION COOPERATIVE
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
JUNE 30, 2024 AND 2023

returned 20% each year, for a total of 100%, of the capitalized amount with a premium reduction or cash payment to the Special Education Cooperative. The coverage by NDIRF is limited to losses of \$1,000,000 per occurrence.

NOTE 9 NEW PRONOUNCEMENTS

GASB Statement No. 101, *Compensated Absences*, updates the recognition and measurement guidance for compensated absences through aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. The standard is effective for fiscal years beginning after December 15, 2023.

GASB Statement No. 103, *Financial Reporting Model Improvements*, revises the requirements for management's discussion and analysis with the goal of making it more readable and understandable, requires unusual or infrequent items to be presented separately, defines operating and nonoperating revenues, includes a new section for noncapital subsidies for proprietary funds' statement of revenues, expenses and changes in net position, removes the option to disclose major component information in the notes and requires them to be shown individually or in combine financial statements following the fund financial statements and requires budgetary comparisons to be presented as RSI with new columns for variances between original-to-final budget and final budget-to-actual results. This statement is effective for fiscal years beginning after June 15, 2025.

GASB Statement No. 104, *Disclosure of Certain Capital Assets*, establishes requirements for certain types of capital assets to be disclosed separately in the capital assets note. These items include disclosing separately lease assets, intangible right-to-use assets, subscription assets and intangible assets. In addition, additional disclosures will be required for capital assets held for sale. This statement is effective for fiscal years beginning after June 15, 2025. Earlier application is encouraged.

Management has not yet determined what effect these statements will have on the Pembina Special Education Cooperative's financial statements.

NOTE 10 UNIT DISSOLUTION

On February 13, 2024 the Pembina Special Education Cooperative Board voted to dissolve the Pembina Special Education Cooperative effective June 30, 2024. All remaining assets and liabilities of the Cooperative are to be distributed to the member school districts in a manner that was agreed upon by member school districts.

NOTE 11 SUBSEQUENT EVENTS

No significant events occurred subsequent to the Cooperative's year end. Subsequent events have been evaluated through June 20, 2025, which is the date these financial statements were available to be issued.

PEMBINA SPECIAL EDUCATION COOPERATIVE
BUDGETARY COMPARISON SCHEDULE FOR THE GENERAL FUND
FOR THE YEAR ENDED JUNE 30, 2024

	<u>Budgeted Amounts</u> <u>Original and Final</u> <u>Budget</u>	<u>Actual</u>	<u>Over (Under)</u> <u>Final Budget</u>
REVENUES			
Local sources			
District assessments	\$ 318,188	\$ 318,188	\$ -
Charges for services	141,381	120,539	(20,842)
State sources			
Grants-in-aid: unrestricted	-	3,004	3,004
Federal sources			
Grants-in-aid: restricted received through DPI	244,471	244,471	-
Interest	82	231	149
TOTAL REVENUES	<u>704,122</u>	<u>686,433</u>	<u>(17,689)</u>
EXPENDITURES			
Preschool special education	3,752	6,793	3,041
Speech impaired	460	163	(297)
Autism programs	800	221	(579)
Emotionally disturbed	200	20	(180)
Learning disabled	400	580	180
Tuition	25,000	20,260	(4,740)
Psychological services	9,800	21,860	12,060
Audiology services	4,150	3,701	(449)
Medical services diagnosis and evaluation	11,650	35,478	23,828
Other Health Impaired	200	270	70
Occupational therapy	66,500	40,567	(25,933)
COTA	50,129	52,514	2,385
Physical therapy	50,700	48,421	(2,279)
Support services - instructional	53,825	36,286	(17,539)
School board	4,249	4,506	257
Support services - administration	231,429	272,913	41,484
Support services - business	72,737	71,880	(857)
Operation and maintenance of plant	500	481	(19)
Vehicle operation and maintenance	4,590	2,627	(1,963)
Central support services	112,750	110,223	2,527
TOTAL EXPENDITURES	<u>704,121</u>	<u>729,764</u>	<u>30,697</u>
Excess (Deficiency) of Revenues			
Over (Under) Expenditures	<u>1</u>	<u>(43,331)</u>	<u>(43,332)</u>
OTHER FINANCING SOURCES (USES)			
Sale of Assets	-	12,066	12,066
Total Other Financing Sources (Uses)	<u>-</u>	<u>12,066</u>	<u>12,066</u>
Net Change in Fund Balance	<u>1</u>	<u>(31,265)</u>	<u>(31,266)</u>
Fund Balances - Beginning	<u>138,122</u>	<u>138,122</u>	<u>-</u>
Fund Balances - Ending	<u>\$ 138,123</u>	<u>\$ 106,857</u>	<u>\$ (31,266)</u>

See Notes to the Required Supplementary Information

PEMBINA SPECIAL EDUCATION COOPERATIVE
BUDGETARY COMPARISON SCHEDULE FOR THE GENERAL FUND
FOR THE YEAR ENDED JUNE 30, 2023

	Budgeted Amounts		
	Original and Final		Over (Under)
	Budget	Actual	Final Budget
REVENUES			
Local sources			
District assessments	\$ 294,182	\$ 294,182	\$ -
Charges for services	118,900	122,222	3,322
State sources			
Grants-in-aid: unrestricted	1,000	2,356	1,356
Federal sources			
Grants-in-aid: restricted received through DPI	277,951	277,758	(193)
Interest	41	82	41
TOTAL REVENUES	692,074	696,600	4,526
EXPENDITURES			
Preschool special education	4,149	4,654	505
Speech impaired	950	10,094	9,144
Autism programs	4,721	1,090	(3,631)
Emotionally disturbed	600	74	(526)
Learning disabled	800	142	(658)
Tuition	158,912	90,686	(68,226)
Psychological services	13,925	8,951	(4,974)
Audiology services	3,600	3,768	168
Visually Handicapped	600	-	(600)
Medical services diagnosis and evaluation	10,000	16,208	6,208
Other Health Impaired	600	95	(505)
Occupational therapy	5,100	5,881	781
COTA	51,902	46,476	(5,426)
Physical therapy	51,800	50,215	(1,585)
Support services - instructional	55,191	66,420	11,229
School board	5,150	3,753	(1,397)
Support services - administration	222,809	218,491	(4,318)
Support services - business	64,229	65,109	880
Operation and maintenance of plant	1,045	958	(87)
Vehicle operation and maintenance	4,890	3,524	(1,366)
Student transportation	-	50	50
Central support services	29,117	111,660	(82,543)
TOTAL EXPENDITURES	690,090	708,299	(146,877)
Net Change in Fund Balance	1,984	(11,699)	(13,683)
Fund Balances - Beginning	149,821	149,821	-
Fund Balances - Ending	\$ 151,805	\$ 138,122	\$ (13,683)

See Notes to the Required Supplementary Information

PEMBINA SPECIAL EDUCATION COOPERATIVE
SCHEDULE OF COOPERATIVE'S CONTRIBUTIONS TO THE TRRF AND NDPERS PENSION PLANS
PRESENTED LAST TEN YEARS (PRESENTED PROSPECTIVELY)

Teachers Fund for Retirement

Fiscal Year Ended June 30	Statutorily Required Contribution	Contributions in Relation to the Statutorily Required Contributions	Contribution Deficiency (Excess)	District's Covered - Payroll	Contributions as a Percentage of Covered - Payroll
2024	\$ 18,678	\$ (18,678)	\$ -	\$ 146,496	12.75%
2023	16,755	(16,755)	-	131,410	12.75%
2022	16,607	(16,607)	-	130,251	12.75%
2021	16,877	(16,877)	-	132,365	12.75%
2020	16,419	(16,419)	-	128,775	12.75%
2019	14,623	(14,623)	-	114,694	12.75%
2018	15,827	(15,827)	-	124,132	12.75%
2017	14,056	(14,056)	-	110,240	12.75%
2016	13,515	(13,515)	-	106,000	12.75%
2015	12,952	(12,952)	-	101,589	12.75%

North Dakota Public Employees Retirement System

Fiscal Year Ended June 30	Statutorily Required Contribution	Contributions in Relation to the Statutorily Required Contributions	Contribution Deficiency (Excess)	District's Covered - Payroll	Contributions as a Percentage of Covered - Payroll
2024	\$ 7,016	\$ (7,016)	-	\$ 91,769	7.65%
2023	6,071	(6,071)	-	85,261	7.12%
2022	5,709	(5,709)	-	80,197	7.12%
2021	5,913	(5,913)	-	83,046	7.12%

The Cooperative implemented GASB Statement No. 68 for its fiscal year ended June 30, 2015. Information for prior years is not available. The Cooperative entered NDPERS during its fiscal year ended June 30, 2021.

See Notes to the Required Supplementary Information

PEMBINA SPECIAL EDUCATION COOPERATIVE
SCHEDULE OF COOPERATIVE'S CONTRIBUTIONS TO THE NDPERS OPEB PLAN
PRESENTED LAST TEN YEARS (PRESENTED PROSPECTIVELY)

North Dakota Public Employees Retirement System – OPEB

Fiscal Year Ended June 30	Statutorily Required Contribution	Contributions in Relation to the Statutorily Required Contributions	Contribution Deficiency (Excess)	District's Covered - Payroll	Contributions as a Percentage of Covered - Payroll
2024	\$ 1,046	\$ (1,046)	-	\$ 91,769	1.14%
2023	972	(972)	-	85,261	1.14%
2022	914	(914)	-	80,187	1.14%
2021	947	(947)	-	83,046	1.14%

The Cooperative implemented GASB Statement No. 75 for its fiscal year ended June 30, 2018. Information for prior years is not available. The Cooperative entered NDPERS during its fiscal year ended June 30, 2021.

See Notes to the Required Supplementary Information

PEMBINA SPECIAL EDUCATION COOPERATIVE
SCHEDULE OF COOPERATIVE'S PROPORTIONATE SHARE OF NET PENSION LIABILITY
PRESENTED LAST TEN YEARS (PRESENTED PROSPECTIVELY)

Teachers Fund for Retirement

For the Fiscal Year Ended June 30	District's Proportion of the Net Pension Liability (Asset)	District's Proportionate Share of the Net Pension Liability (Asset) (a)	District's Covered - Payroll	Proportionate Share Liability (Asset) as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2024	0.016377%	\$ 229,820	\$ 131,410	174.89%	69.34%
2023	0.016550%	241,009	130,251	185.03%	67.50%
2022	0.017180%	180,961	132,365	136.71%	75.70%
2021	0.017650%	270,113	128,775	209.76%	63.40%
2020	0.016350%	225,169	128,775	174.85%	65.50%
2019	0.018260%	243,378	114,694	212.20%	65.50%
2018	0.016330%	224,332	110,240	203.49%	63.20%
2017	0.016320%	239,018	106,000	225.49%	59.20%
2016	0.016520%	216,005	101,589	212.63%	62.10%
2015	0.028950%	303,334	167,922	180.64%	66.60%

North Dakota Public Employees Retirement System

For the Fiscal Year Ended June 30	District's Proportion of the Net Pension Liability (Asset)	District's Proportionate Share of the Net Pension Liability (Asset) (a)	District's Covered - Payroll	Proportionate Share Liability (Asset) as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2024	0.006690%	\$ 128,923	\$ 85,261	151.21%	65.31%
2023	0.006910%	198,955	80,197	239.57%	54.47%
2022	0.007330%	76,442	83,046	92.05%	78.26%
2021	0.006540%	205,655	72,109	285.20%	48.91%

The amounts presented for each fiscal year were determined as of the measurement date of the collective net pension liability, which is June 30 of the previous fiscal year. The Cooperative implemented GASB Statement No. 68 for its fiscal year ended June 30, 2015. Information for prior years is not available. The Cooperative entered NDPERS during its fiscal year ended June 30, 2021.

See Notes to the Required Supplementary Information

PEMBINA SPECIAL EDUCATION COOPERATIVE
SCHEDULE OF COOPERATIVE'S PROPORTIONATE SHARE OF NET OPEB LIABILITY
PRESENTED LAST TEN YEARS (PRESENTED PROSPECTIVELY)

North Dakota Public Employees Retirement System – OPEB

For the Fiscal Year Ended June 30	District's proportion of the net OPEB liability (asset)	District's proportionate share of the net OPEB liability (asset)	District's covered - payroll	District's proportionate share of the net OPEB liability (asset) as a percentage of its covered- payroll	Plan fiduciary net position as a percentage of the total OPEB liability
2024	0.008134%	\$ 8,132	\$ 81,766	9.95%	62.74%
2023	0.776700%	9,323	80,189	11.63%	56.28%
2022	0.007617%	4,236	83,046	5.10%	76.63%
2021	0.006326%	5,321	72,109	7.38%	63.38%

The amounts presented for each fiscal year were determined as of the measurement date of the collective net OPEB liability, which is June 30 of the previous fiscal year. The Cooperative implemented GASB Statement No. 75 for its fiscal year ended June 30, 2018. Information for prior years is not available. The Cooperative entered NDPERS during its fiscal year ended June 30, 2021.

See Notes to the Required Supplementary Information

PEMBINA SPECIAL EDUCATION COOPERATIVE
NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION
FOR THE YEARS ENDED JUNE 30, 2024 AND 2023

NOTE 1 BUDGETS AND BUDGETARY ACCOUNTING

The following procedures are followed in establishing the budgetary data reflected in the financial statements:

- The administration prepares the Cooperative's budget. The budget includes proposed expenditures and the means of financing them. The budget is prepared on the modified accrual basis of accounting.
- The Board reviews the budget, may make revisions, and adopts the final budget by October tenth of each year. The budget is then filed with the county auditor by October tenth of each year.
- The budget may be amended during the year for any revenues and appropriations not anticipated at the time the budget was prepared. The budget amounts shown in the financial statements are the final authorized amounts.
- All appropriations lapse at the close of the Cooperative's fiscal year. The balance of the appropriation reverts back to each respective fund and is available for future appropriation.

For the fiscal year ending June 30, 2024, the Cooperative's expenses exceeded the budget in the following areas:

Preschool special education	\$ 3,041
Learning disabled	180
Psychological services	12,060
Medical services diagnosis and evaluation	23,828
Other Health Impaired	70
COTA	2,385
School board	257
Support services - administration	41,484
Central support services	2,527

For the fiscal year ending June 30, 2023, the Cooperative's expenses exceeded the budget in the following areas:

Preschool special education	\$ 505
Speech impaired	9,144
Audiology services	168
Medical services diagnosis and evaluation	6,208
Occupational therapy	781
Support services - instructional	11,229
Support services - business	880
Student transportation	50

PEMBINA SPECIAL EDUCATION COOPERATIVE
NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION - CONTINUED
FOR THE YEARS ENDED JUNE 30, 2024 AND 2023

NOTE 2 CHANGES OF ASSUMPTIONS

2024 TFFR Pension Plan

Amounts reported in 2021 and later reflect the following actuarial assumption changes based on the results of an actuarial experience study dated March 19, 2020.

- Investment return assumption lowered from 7.75% to 7.25%;
- Inflation assumption lowered from 2.75% to 2.30%;
- Individual salary increases were lowered;
- Rates of turnover, retirement and disability were changed to better reflect anticipated future experience;
- The post-retirement healthy mortality table was updated to 104% of the PubT-2010 Retiree table for retirees and to 95% of the PubT-2010 Contingent Survivor table for beneficiaries, both projected with generational improvement using Scale MP-2019;
- The disabled mortality was updated to the PubNS-2010 Non-Safety Disabled Mortality table projected with generational improvement using Scale MP-2019; and
- The pre-retirement mortality table was updated to the PubT-2010 Employee table projected with generational improvement using Scale MP-2019.

Amounts reported in 2016-2020 reflect the following actuarial assumption changes based on the results of an actuarial experience study dated April 30, 2015.

- Investment return assumption lowered from 8% to 7.75%.
- Inflation assumption lowered from 3% to 2.75%.
- Total salary scale rates lowered by 0.25% due to lower inflation.
- Added explicit administrative expense assumption, equal to prior year administrative expense plus inflation.
- Rates of turnover and retirement were changed to better reflect anticipated future experience.
- Updated mortality assumption to the RP-2014 mortality tables with generational improvement.

2023 TFFR Pension Plan

Amounts reported in 2021 and later reflect the following actuarial assumption changes based on the results of an actuarial experience study dated March 19, 2020.

- Investment return assumption lowered from 7.75% to 7.25%;
- Inflation assumption lowered from 2.75% to 2.30%;
- Individual salary increases were lowered;
- Rates of turnover, retirement and disability were changed to better reflect anticipated future experience;
- The post-retirement healthy mortality table was updated to 104% of the PubT-2010 Retiree table for retirees and to 95% of the PubT-2010 Contingent Survivor table for beneficiaries, both projected with generational improvement using Scale MP-2019;

PEMBINA SPECIAL EDUCATION COOPERATIVE
NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION - CONTINUED
FOR THE YEARS ENDED JUNE 30, 2024 AND 2023

- The disabled mortality was updated to the PubNS-2010 Non-Safety Disabled Mortality table projected with generational improvement using Scale MP-2019; and
- The pre-retirement mortality table was updated to the PubT-2010 Employee table projected with generational improvement using Scale MP-2019.

Amounts reported in 2016-2020 reflect the following actuarial assumption changes based on the results of an actuarial experience study dated April 30, 2015.

- Investment return assumption lowered from 8% to 7.75%.
- Inflation assumption lowered from 3% to 2.75%.
- Total salary scale rates lowered by 0.25% due to lower inflation.
- Added explicit administrative expense assumption, equal to prior year administrative expense plus inflation.
- Rates of turnover and retirement were changed to better reflect anticipated future experience.
- Updated mortality assumption to the RP-2014 mortality tables with generational improvement.

2024 NDPERS Pension Plan

All actuarial assumptions used in the actuarial valuation as of July 1, 2022 were based on an experience review for the period from July 1, 2014 to July 1, 2019, and were adopted for first use commencing with the actuarial valuation as of July 1, 2020. There have been no changes in actuarial assumptions since the previous actuarial valuation as of July 1, 2022.

2023 NDPERS Pension Plan

The investment return assumption was updated from 7.00% to 6.50% beginning with the actuarial valuation as of July 1, 2022. All other actuarial assumptions used in the actuarial valuation as of July 1, 2022 were based on an experience review for the period from July 1, 2014 to July 1, 2019, and were adopted for first use commencing with the actuarial valuation as of July 1, 2020.

2024 NDPERS OPEB Plan

All actuarial assumptions used in the actuarial valuation as of July 1, 2022 were based on an experience review for the period from July 1, 2014 to July 1, 2019, and were adopted for first use commencing with the actuarial valuation as of July 1, 2020. There have been no changes in actuarial assumptions since the previous actuarial valuation as of July 1, 2022.

2023 NDPERS OPEB Plan

The investment return assumption was updated from 6.50% to 5.75% beginning with the actuarial valuation as of July 1, 2022. All actuarial assumptions and the actuarial cost method are unchanged from the last actuarial valuation as of July 1, 2021.

PEMBINA SPECIAL EDUCATION COOPERATIVE
NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION - CONTINUED
FOR THE YEARS ENDED JUNE 30, 2024 AND 2023

NOTE 3 CHANGE IN BENEFIT TERMS

2024 NDPERS Pension Plan

In 2023, House Bill 1040 was passed, which closes the Main System to employees newly enrolled into the system on January 1, 2025 and later. The state employer contribution for 2026 and later was changed to be the amount sufficient to fund the Main System on actuarial basis, with the amortization of the unfunded liability determined on a level percent of payroll basis over a closed period beginning on January 1, 2026 and ending June 30, 2056.

2023 NDPERS Pension Plan

The interest rate earned on member contributions will decrease from 6.50 percent to 6.00 percent effective January 1, 2023 (based on the adopted decrease in the investment return assumption). New Main System members who are hired on or after January 1, 2020 will have a benefit multiplier of 1.75 percent (compared to the current benefit multiplier of 2.00 percent). The fixed employer contribution for new members of the Main System will increase from 7.12 percent to 8.26 percent. For members who terminate after December 31, 2019, final average salary is the higher of the final average salary calculated on December 31, 2019 or the average salary earned in the three highest periods of twelve consecutive months employed during the last 180 months of employment. There have been no other changes in plan provisions since the previous actuarial valuation as of July 1, 2020.

2024 NDPERS OPEB Plan

Beginning January 1, 2020, members first enrolled in the NDPERS Main System and the Defined Contribution Plan on or after that date will not be eligible to participate in RHIC. Therefore, RHIC will become for the most part a closed plan. There have been no other changes in plan provisions since the previous actuarial valuation as of July 1, 2022.

2023 NDPERS OPEB Plan

Beginning January 1, 2020, members first enrolled in the NDPERS Main System and the Defined Contribution Plan on or after that date will not be eligible to participate in RHIC. Therefore, RHIC will become for the most part a closed plan. There have been no other changes in plan provisions since the previous actuarial valuation as of July 1, 2020.

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN
AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS**

To the School Board
Pembina Special Education Cooperative
Cavalier, North Dakota

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to the financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of Pembina Special Education Cooperative as of and for the years ended June 30, 2024 and 2023, and the related notes to the financial statements, which collectively comprise the Cooperative's basic financial statements, and have issued our report thereon dated June 20, 2025.

Report on Internal Control Over Financial Reporting

In planning and performing our audit for the financial statements, we considered Pembina Special Education Cooperative's internal control over financial reporting (internal control) as a basis for designing the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Cooperative's internal control. Accordingly, we do not express an opinion on the effectiveness of the Cooperative's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying schedule of findings and responses, we identified certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. We consider the deficiencies described in the accompanying schedule of findings and responses as items 2024-001, 2024-002, 2024-003, and 2024-004 to be material weaknesses.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in the accompanying schedule of findings and responses as item 2024-005 to be a significant deficiency.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether Pembina Special Education Cooperative's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying schedule of findings and responses as items 2024-004 and 2024-005.

The Cooperative's Responses to Findings

Government Auditing Standards requires the auditor to perform limited procedures on the Cooperative's responses to the findings identified in our audit and described in the accompanying schedule of findings and responses. The Cooperative's responses were not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the responses.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the Cooperative's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Cooperative's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



BRADY, MARTZ & ASSOCIATES, P.C.
GRAND FORKS, NORTH DAKOTA

June 20, 2025

PEMBINA SPECIAL EDUCATION COOPERATIVE
SCHEDULE OF FINDINGS AND RESPONSES
FOR THE YEARS ENDED JUNE 30, 2024 AND 2023

2024-001 Finding – Preparation of Financial Statements

Criteria

An appropriate system of internal control requires the Cooperative to prepare financial statements in compliance with accounting principles generally accepted in the United States of America.

Condition

The Cooperative's personnel prepare periodic financial information for internal use that meets the needs of management and the board. However, the Cooperative currently does not prepare financial statements, including accompanying note disclosures, as required by accounting principles generally accepted in the United States of America. The Cooperative has elected to have the auditors assist in the preparation of the financial statements and notes.

Cause

The Cooperative elected to not allocate resources for the preparation of financial statements.

Effect

There is an increased risk of material misstatement to the Cooperative's financial statements.

Repeat Finding

This is a repeat finding of 2022-001.

Recommendation

We recommend the Cooperative consider the additional risk of having the auditors assist in the preparation of the financial statements and note disclosures and consider preparing them in the future. As a compensating control the Cooperative should establish an internal control policy to document the annual review of the financial statements and schedules and to review a financial statement disclosure checklist.

Views of Responsible Officials and Corrective Action Plan

We concur with this recommendation.

PEMBINA SPECIAL EDUCATION COOPERATIVE
SCHEDULE OF FINDINGS AND RESPONSES - CONTINUED
FOR THE YEARS ENDED JUNE 30, 2024 AND 2023

2024-002 Finding – Segregation of Duties

Criteria

A proper system of internal control has the proper segregation of duties between authorization, custody, record keeping and reconciliation.

Condition

There is not a system in place for accounting duties to be properly segregated between authorization, custody, record keeping and reconciliation.

Cause

The Cooperative is subject to size and budget constraints limiting the number of personnel within the accounting department.

Effect

The design of internal control over financial reporting could adversely affect the ability to record, process, summarize and report financial data consistent with the assertions of management in the financial statements.

Repeat Finding

This is a repeat finding of 2022-002.

Recommendation

We recommend the Cooperative review their internal controls over the accounting functions to determine if additional procedures can be implemented that are cost effective. The board should constantly be aware of this condition. Compensating controls that mitigate the related risks could be (or are) provided through appropriate oversight of the performance of these functions and review of the financial reports by individuals with knowledge of current operations and accounting principles.

Views of Responsible Officials and Corrective Action Plan

Agree. Pembina Special Education Cooperative does not have adequate resources to obtain proper internal controls to properly segregate duties. We will segregate duties to the extent possible.

PEMBINA SPECIAL EDUCATION COOPERATIVE
SCHEDULE OF FINDINGS AND RESPONSES - CONTINUED
FOR THE YEARS ENDED JUNE 30, 2024 AND 2023

2024-003 Finding

Criteria

A measure of internal control can be accomplished with the requirement of dual signatures on Cooperative checks.

Condition

In lieu of the school board president signing checks manually, the Cooperative utilizes a signature stamp. The business manager, whose signature is also required on checks, maintains this signature stamp. Certain procedures have been put in place to minimize this circumvention of the dual signature control.

Cause

The Cooperative utilizes a signature stamp with physical control maintained by the business manager.

Effect

This internal control is circumvented.

Repeat Finding

This is a repeat finding of 2022-003.

Recommendation

To mitigate the risk associated with dual signatures we recommend that the signature plate not be used and the school board appoint an alternate signatory in the event the school board president is unavailable.

Views of Responsible Officials and Corrective Action Plan

We concur with this recommendation.

PEMBINA SPECIAL EDUCATION COOPERATIVE
SCHEDULE OF FINDINGS AND RESPONSES - CONTINUED
FOR THE YEARS ENDED JUNE 30, 2024 AND 2023

2024-004 Finding

Criteria

Under Section 21-04-09 of the North Dakota Century Code, the market value of collateral assigned by a depository must equal 110% of public funds deposited.

Condition

The Cooperative was not in compliance with the North Dakota Century Code as the Cooperative's deposits were undercollateralized as of June 30, 2024.

Cause

Due to the timing of a couple of deposits at year end, the Cooperative's June 30, 2024 bank balance was higher than it had anticipated.

Effect

Loss of uncollateralized deposits in the event of a bank failure.

Repeat Finding

This is not a repeat finding.

Recommendation

We recommend that the Cooperative work with its bank to monitor deposits regularly to ensure adequate collateralization.

Views of Responsible Officials and Corrective Action Plan

We concur with this recommendation.

PEMBINA SPECIAL EDUCATION COOPERATIVE
SCHEDULE OF FINDINGS AND RESPONSES - CONTINUED
FOR THE YEARS ENDED JUNE 30, 2024 AND 2023

2024-005 Finding

Criteria

The Cooperative should maintain all supporting documentation for transactions incurred.

Condition

During our audit testing, we have found the following conditions:

- The Cooperative was unable to provide support for credit card transactions totaling \$213.

Cause

The Cooperative did not maintain supporting documentation for all transactions.

Effect

The Cooperative is unable to support the expenditures incurred.

Repeat Finding

This is not a repeat finding.

Recommendation

We recommend for the Cooperative to retain all supporting documentation in accordance with the Cooperative's record retention policy.

Views of Responsible Officials and Corrective Action Plan

We concur with this recommendation