

# **AUDIT REPORT**

OLIVER COUNTY  
Center, North Dakota

For the Years Ended December 31, 2024 and 2023

**RATH & MEHRER, P.C.**  
CERTIFIED PUBLIC ACCOUNTANTS

OLIVER COUNTY  
Center, North Dakota

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OLIVER COUNTY  
Center, North Dakota

COUNTY OFFICIALS  
December 31, 2024

Lee Husfloen	Commission Chairman
Dave Berger	Commissioner
Robert Schmidt	Commissioner
Jaden Schmidt	Auditor
Laura Huber	Treasurer
Mickie McNulty-Eide	County Recorder
Rebecca Bethke	Clerk of Court
David Hilliard	Sheriff
Patrick Waters	States Attorney

# *Rath & Mehrer, P.C.*

Certified Public Accountants

Jayson Rath, CPA  
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Todd Goehring, CPA

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## INDEPENDENT AUDITOR'S REPORT

Governing Board  
Oliver County  
Center, North Dakota

### **Report on the Audit of Financial Statements**

#### **Opinions**

We have audited the financial statements of the governmental activities, the discretely presented component units, each major fund and the aggregate remaining fund information of Oliver County, as of and for the years ended December 31, 2024 and 2023, and the related notes to the financial statements, which collectively comprise the county's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the discretely presented component units, each major fund and the aggregate remaining fund information of the county, as of December 31, 2024 and 2023, and the respective changes in financial position for the years then ended in accordance with the accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audits in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the county, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the county's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.



## Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgement made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgement and maintain professional skepticism throughout the audits.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audits in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the county's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgement, there are conditions or events, considered in the aggregate, that raise substantial doubt about the county's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audits, significant audit findings, and certain internal control-related matters that we identified during the audits.

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgeting comparison information and the schedule of employer's share of net pension liability be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audits of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

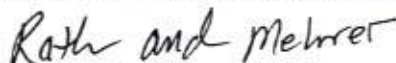
#### **Supplementary Information**

Our audits were conducted for the purpose of forming opinions on the financial statements that collectively comprise the county's basic financial statements. The schedules of fund activity arising from cash transactions are presented for purposes of additional analysis and are not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audits of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedules of fund activity arising from cash transactions are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated June 27, 2025 on our consideration of the county's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the county's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the county's internal control over financial reporting and compliance.



Rath and Mehrer, P.C.

Bismarck, North Dakota

June 27, 2025



OLIVER COUNTY  
Center, North Dakota

Statement of Net Position  
December 31, 2024

	Primary Government	Component Units	
	Governmental Activities	Water Resource District	Ambulance
<b>ASSETS:</b>			
Cash and Investments	5,559,580.04	387,789.52	736,354.83
Taxes Receivable	39,611.64	502.17	8,266.28
Capital Assets (net of accumulated depreciation):			
Land	17,000.00		
Buildings	330,831.00		261,516.00
Machinery and Vehicles	2,565,855.00		194,267.00
Total Capital Assets	2,913,686.00		455,783.00
Total Assets	8,512,877.68	388,291.69	1,200,404.11
<b>DEFERRED OUTFLOWS OF RESOURCES:</b>			
Changes in Resources Related to Pensions	1,038,649.00		
<b>LIABILITIES:</b>			
Interest Payable	17,015.63		
Long-Term Liabilities:			
Due Within One Year:			
Financed Purchases	442,152.61		
Due After One Year:			
Financed Purchases	950,419.28		
Compensated Absences Payable	59,654.06		
Net Pension Liability	1,435,410.00		
Total Liabilities	2,904,651.58		
<b>DEFERRED INFLOWS OF RESOURCES:</b>			
Changes in Resources Related to Pensions	1,171,818.00		
<b>NET POSITION:</b>			
Net Investment in Capital Assets	1,521,114.11	-	455,783.00
Restricted for:			
Special Purposes	3,743,509.44		
Unrestricted	210,433.55	388,291.69	744,621.11
Total Net Position	5,475,057.10	388,291.69	1,200,404.11

The accompanying notes are an integral part of these financial statements.

OLIVER COUNTY  
Center, North Dakota

Statement of Net Position  
December 31, 2023

	Primary Government	Component Units	
	Governmental Activities	Water Resource District	Ambulance
<b>ASSETS:</b>			
Cash and Investments	5,586,115.24	374,502.03	681,756.88
Taxes Receivable	28,764.97	371.68	6,127.11
Capital Assets (net of accumulated depreciation):			
Land	17,000.00		
Buildings	342,535.00		268,584.00
Machinery and Vehicles	2,319,783.00		213,694.00
Total Capital Assets	2,679,318.00		482,278.00
Total Assets	8,294,198.21	374,873.71	1,170,161.99
<b>DEFERRED OUTFLOWS OF RESOURCES:</b>			
Changes in Resources Related to Pensions	1,570,574.00		
<b>LIABILITIES:</b>			
Interest Payable	19,110.83		
Long-Term Liabilities:			
Due Within One Year:			
Financed Purchases	184,947.62		
Due After One Year:			
Financed Purchases	1,428,478.64		
Compensated Absences Payable	58,450.26		
Net Pension Liability	2,170,130.00		
Total Liabilities	3,861,117.35		
<b>DEFERRED INFLOWS OF RESOURCES:</b>			
Changes in Resources Related to Pensions	947,693.00		
<b>NET POSITION:</b>			
Net Investment in Capital Assets	1,065,891.74	-	482,278.00
Restricted for:			
Special Purposes	4,278,745.87		
Unrestricted	(288,675.75)	374,873.71	687,883.99
Total Net Position	5,055,961.86	374,873.71	1,170,161.99

The accompanying notes are an integral part of these financial statements.



OLIVER COUNTY  
Center, North Dakota

Statement of Activities  
For the Year Ended December 31, 2024

				Net (Expense) Revenue and Changes in Net Position		
	Program Revenues		Primary Government	Component Units		
	Charges for	Operating Grants		Water Resource		
	Expenses	Services	and Contributions	Governmental	District	Ambulance
				Activities		
<b>Functions/Programs</b>						
<b>Primary Government:</b>						
<b>Governmental Activities:</b>						
General Government	806,850.37	95,867.00	18,795.74	(692,187.63)		
Public Safety	699,853.56	57,333.19	155,943.74	(486,576.63)		
Highways and Public Improvement	2,155,543.07	470,255.32	961,190.05	(724,097.70)		
Health and Welfare	175,087.04			(175,087.04)		
Culture and Recreation	8,647.74			(8,647.74)		
Conservation and Economic Development	233,558.07	16,298.00	35,744.95	(181,515.12)		
Other	93,662.37	5,297.90	15,753.68	(72,610.79)		
Interest on Long-Term Debt	80,573.58			(80,573.58)		
<b>Total Governmental Activities</b>	<b>4,253,775.80</b>	<b>645,051.41</b>	<b>1,187,428.16</b>	<b>(2,421,296.23)</b>		
<b>Component Units:</b>						
Water Resource District	5,739.60				(5,739.60)	
Ambulance	256,682.40	77,648.23	16,002.00			(163,032.17)
<b>General Revenues:</b>						
<b>Taxes:</b>						
Property Taxes; levied for general purposes				323,218.72	14,740.26	131,584.39
Property taxes; levied for special purposes				896,268.10		
Homestead tax credit				7,164.55		
Disabled veterans tax credit				5,402.32		
Telecommunications taxes				1,973.97		
Coal severance taxes				348,795.69		
Coal conversion taxes				153,008.12		
Federal mineral royalties				302,113.00		
<b>State aid not restricted to specific programs:</b>						
State aid distribution				495,609.53		
Earnings on investments and other revenue				220,837.47	4,417.32	61,689.90
Gain on trade-in/disposal of capital assets				86,000.00		
<b>Total General Revenues</b>				<b>2,840,391.47</b>	<b>19,157.58</b>	<b>193,274.29</b>
<b>Change in Net Position</b>				<b>419,095.24</b>	<b>13,417.98</b>	<b>30,242.12</b>
<b>Net Position - January 1</b>				<b>5,055,961.86</b>	<b>374,873.71</b>	<b>1,170,161.99</b>
<b>Net Position - December 31</b>				<b>5,475,057.10</b>	<b>388,291.69</b>	<b>1,200,404.11</b>

The accompanying notes are an integral part of these financial statements.

OLIVER COUNTY  
Center, North Dakota  
  
Statement of Activities  
For the Year Ended December 31, 2023

Functions/Programs	Net (Expense) Revenue and Changes in Net Position				
	Program Revenues		Primary Government	Component Units	
	Expenses	Charges for Services	Operating Grants and Contributions	Governmental Activities	Water Resource District Ambulance
Primary Government:					
Governmental Activities:					
General Government	1,029,918.76	57,343.87	117,082.00	(855,492.89)	
Public Safety	698,278.63	60,965.23	156,701.18	(480,612.22)	
Highways and Public Improvement	1,745,629.16	26,432.28	1,310,729.07	(408,467.81)	
Health and Welfare	141,680.76			(141,680.76)	
Culture and Recreation	7,203.37			(7,203.37)	
Conservation and Economic Development	212,711.59	17,015.00	23,773.21	(171,923.38)	
Other	94,947.16	4,004.10	16,166.13	(74,776.93)	
Interest on Long-Term Debt	41,462.82			(41,462.82)	
Total Governmental Activities	3,971,832.25	165,760.48	1,624,451.59	(2,181,620.18)	
Component Units:					
Water Resource District	9,214.80				(9,214.80)
Ambulance	253,216.62	78,854.63	5,070.00		(169,291.99)
General Revenues:					
Taxes:					
Property Taxes; levied for general purposes				325,494.16	14,767.21
Property taxes; levied for special purposes				896,684.07	
Homestead tax credit				2,960.56	
Disabled veterans tax credit				4,601.55	
Telecommunications taxes				1,973.97	
Coal severance taxes				332,382.48	
Coal conversion taxes				152,590.06	
State aid not restricted to specific programs:					
State aid distribution				510,328.38	
Earnings on investments and other revenue				141,769.25	1,116.56
Total General Revenues				2,368,784.48	15,883.77
Change in Net Position				187,164.30	6,668.97
Net Position - January 1				4,868,797.56	368,204.74
Net Position - December 31				5,055,961.86	374,873.71

The accompanying notes are an integral part of these financial statements.

OLIVER COUNTY  
Center, North Dakota

Balance Sheet  
December 31, 2024

	Major Funds				Other	Total
	General	Prairie Dog	Unorganized Road	Highway Tax Distribution	Governmental Funds	Governmental Funds
<b>ASSETS:</b>						
Cash and Investments	1,828,622.92	764,889.09	2,116,380.65	229,383.13	620,304.25	5,559,580.04
Taxes Receivable	10,043.69		12,576.04		16,991.91	39,611.64
<b>Total Assets</b>	<b>1,838,666.61</b>	<b>764,889.09</b>	<b>2,128,956.69</b>	<b>229,383.13</b>	<b>637,296.16</b>	<b>5,599,191.68</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>						
<b>AND FUND BALANCES</b>						
<b>Deferred Inflows of Resources:</b>						
Unavailable Revenue	10,043.69	-	12,576.04	-	16,991.91	39,611.64
<b>Fund Balances:</b>						
Restricted for:						
Public Safety					6,426.04	6,426.04
Highways and Public Improvements		764,889.09	2,116,380.65	229,383.13	432,426.48	3,543,079.35
Culture and Recreation					24.19	24.19
Conservation and Economic Development					160,068.58	160,068.58
Emergency Purposes					3,027.06	3,027.06
Other Purposes					18,331.90	18,331.90
Unassigned	1,828,622.92					1,828,622.92
<b>Total Fund Balances</b>	<b>1,828,622.92</b>	<b>764,889.09</b>	<b>2,116,380.65</b>	<b>229,383.13</b>	<b>620,304.25</b>	<b>5,559,580.04</b>
<b>Total Deferred Inflows of Resources</b>	<b>1,838,666.61</b>	<b>764,889.09</b>	<b>2,128,956.69</b>	<b>229,383.13</b>	<b>637,296.16</b>	<b>5,599,191.68</b>
<b>and Fund Balances</b>						

The accompanying notes are an integral part of these financial statements.



OLIVER COUNTY  
Center, North Dakota

Balance Sheet  
December 31, 2023

	Major Funds				Other	Total
	General	Prairie Dog	Unorganized Road	Highway Tax Distribution	Governmental Funds	Governmental Funds
<u>ASSETS:</u>						
Cash and Investments	1,309,567.18	764,889.09	1,880,645.58	483,409.13	1,147,604.26	5,586,115.24
Taxes Receivable	7,456.33		8,743.06		12,565.58	28,764.97
Interfund Receivables	4,133.18					4,133.18
<b>Total Assets</b>	<b>1,321,156.69</b>	<b>764,889.09</b>	<b>1,889,388.64</b>	<b>483,409.13</b>	<b>1,160,169.84</b>	<b>5,619,013.39</b>
<u>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</u>						
<u>Liabilities:</u>						
Interfund Payables					4,133.18	4,133.18
<u>Deferred Inflows of Resources:</u>						
Unavailable Revenue	7,456.33	-	8,743.06	-	12,565.58	28,764.97
<b>Total Liabilities and Deferred Inflows of Resources</b>	<b>7,456.33</b>	<b>-</b>	<b>8,743.06</b>	<b>-</b>	<b>16,698.76</b>	<b>32,898.15</b>
<u>Fund Balances:</u>						
Restricted for:						
Public Safety					8,643.15	8,643.15
Highways and Public Improvements		764,889.09	1,880,645.58	483,409.13	950,782.69	4,079,726.49
Culture and Recreation					25.32	25.32
Conservation and Economic Development					172,874.81	172,874.81
Emergency Purposes					2,989.35	2,989.35
Other Purposes					12,288.94	12,288.94
Unassigned	1,313,700.36				(4,133.18)	1,309,567.18
<b>Total Fund Balances</b>	<b>1,313,700.36</b>	<b>764,889.09</b>	<b>1,880,645.58</b>	<b>483,409.13</b>	<b>1,143,471.08</b>	<b>5,586,115.24</b>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<b>1,321,156.69</b>	<b>764,889.09</b>	<b>1,889,388.64</b>	<b>483,409.13</b>	<b>1,160,169.84</b>	<b>5,619,013.39</b>

The accompanying notes are an integral part of these financial statements.

OLIVER COUNTY  
Center, North Dakota

Reconciliation of Governmental Funds Balance Sheet  
to the Statement of Net Position  
December 31, 2024

Total Fund Balances for Governmental Funds		5,559,580.04
Total net position reported for governmental activities in the statement of net position is different because:		
Capital assets used in governmental activities are not financial resources and are not reported in the governmental funds.		
Cost of Capital Assets	5,333,045.00	
Less Accumulated Depreciation	<u>(2,419,359.00)</u>	
Net Capital Assets		2,913,686.00
Property taxes will be collected after year-end, but are not available soon enough to pay for the current period's expenditures and therefore are reported as unavailable revenue in the funds.		
		39,611.64
The deferred outflows and inflows of resources reported on the statement of net position are the result of changes in resources related to pensions and do not affect current financial resources.		
Total Deferred Outflows of Resources	1,038,649.00	
Total Deferred Inflows of Resources	<u>(1,171,818.00)</u>	
Net Deferred Outflows/Inflows of Resources		(133,169.00)
Long-term liabilities applicable to the county's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due. All liabilities -both current and long-term- are reported in the statement of net position. Balances at December 31, 2024 are:		
Financed Purchases	(1,392,571.89)	
Interest Payable	(17,015.63)	
Compensated Absences Payable	(59,654.06)	
Net Pension Liability	<u>(1,435,410.00)</u>	
Total Long-Term Liabilities		<u>(2,904,651.58)</u>
Total Net Position of Governmental Activities		<u>5,475,057.10</u>

The accompanying notes are an integral part of these financial statements.

OLIVER COUNTY  
Center, North Dakota

Reconciliation of Governmental Funds Balance Sheet  
to the Statement of Net Position  
December 31, 2023

Total Fund Balances for Governmental Funds		5,586,115.24
Total net position reported for governmental activities in the statement of net position is different because:		
Capital assets used in governmental activities are not financial resources and are not reported in the governmental funds.		
Cost of Capital Assets	4,890,730.00	
Less Accumulated Depreciation	<u>(2,211,412.00)</u>	
Net Capital Assets		2,679,318.00
Property taxes will be collected after year-end, but are not available soon enough to pay for the current period's expenditures and therefore are reported as unavailable revenue in the funds.		
		28,764.97
The deferred outflows and inflows of resources reported on the statement of net position are the result of changes in resources related to pensions and do not affect current financial resources.		
Total Deferred Outflows of Resources	1,570,574.00	
Total Deferred Inflows of Resources	<u>(947,693.00)</u>	
Net Deferred Outflows/Inflows of Resources		622,881.00
Long-term liabilities applicable to the county's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due. All liabilities -both current and long-term- are reported in the statement of net position. Balances at December 31, 2023 are:		
Financed Purchases	(1,613,426.26)	
Interest Payable	(19,110.83)	
Compensated Absences Payable	(58,450.26)	
Net Pension Liability	<u>(2,170,130.00)</u>	
Total Long-Term Liabilities		<u>(3,861,117.35)</u>
Total Net Position of Governmental Activities		<u>5,055,961.86</u>

The accompanying notes are an integral part of these financial statements.



OLIVER COUNTY  
Center, North Dakota

Statement of Revenues, Expenditures and Changes in Fund Balances  
Governmental Funds  
For the Year Ended December 31, 2024

	Major Funds				Other	Total
	General	Prairie Dog	Unorganized Road	Highway Tax Distribution	Governmental Funds	Governmental Funds
<u>Revenues:</u>						
Taxes	320,631.36		402,476.75		485,532.04	1,208,640.15
Licenses, Permits and Fees	71,020.00		470,255.32			541,275.32
Intergovernmental	1,479,665.37		483,520.28	271,191.16	267,118.53	2,501,495.34
Charges for Services	30,810.77		378.00		72,587.32	103,776.09
Miscellaneous	190,319.34		23,368.82	116.76	7,032.55	220,837.47
Total Revenues	2,092,446.84	-	1,379,999.17	271,307.92	832,270.44	4,576,024.37
<u>Expenditures:</u>						
Current:						
General Government	761,761.30				12,688.27	774,449.57
Public Safety	572,815.42				100,261.14	673,076.56
Highways and Public Improvement			1,067,386.44	146,810.77	630,392.86	1,844,590.07
Health and Welfare	175,087.04					175,087.04
Culture and Recreation	2,500.00				6,147.74	8,647.74
Conservation and Economic Development	44,008.06				189,550.01	233,558.07
Other	493.08		509.52		92,659.77	93,662.37
Capital Outlay			75,081.00	75,000.00	345,884.00	495,965.00
Debt Service:						
Principal				220,854.37		220,854.37
Interest				82,668.78		82,668.78
Total Expenditures	1,556,664.90	-	1,142,976.96	525,333.92	1,377,583.79	4,602,559.57
Excess (Deficiency) of Revenues Over (Under) Expenditures	535,781.94	-	237,022.21	(254,026.00)	(545,313.35)	(26,535.20)
<u>Other Financing Sources (Uses):</u>						
Transfers In					22,146.52	22,146.52
Transfers Out	(20,859.38)		(1,287.14)			(22,146.52)
Total Other Financing Sources (Uses)	(20,859.38)	-	(1,287.14)	-	22,146.52	-
Net Change in Fund Balances	514,922.56	-	235,735.07	(254,026.00)	(523,166.83)	(26,535.20)
Fund Balance - January 1	1,313,700.36	764,889.09	1,880,645.58	483,409.13	1,143,471.08	5,586,115.24
Fund Balance - December 31	1,828,622.92	764,889.09	2,116,380.65	229,383.13	620,304.25	5,559,580.04

The accompanying notes are an integral part of these financial statements.

OLIVER COUNTY  
Center, North Dakota

Statement of Revenues, Expenditures and Changes in Fund Balances  
Governmental Funds  
For the Year Ended December 31, 2023

	Major Funds				Formerly Major Fund	Other Governmental Funds	Total Governmental Funds
	General	Prairie Dog	Unorganized Road	Highway Tax Distribution	Special Roads		
<b>Revenues:</b>							
Taxes	326,425.55		408,810.85			490,758.74	1,225,995.14
Licenses, Permits and Fees	23,817.00		26,432.28				50,249.28
Intergovernmental	917,907.73	764,889.09	372,807.43	272,939.02		300,745.32	2,629,288.59
Charges for Services	37,815.62					77,695.58	115,511.20
Miscellaneous	101,789.45		29,603.33			10,376.47	141,769.25
<b>Total Revenues</b>	<b>1,407,755.35</b>	<b>764,889.09</b>	<b>837,653.89</b>	<b>272,939.02</b>	<b>-</b>	<b>879,576.11</b>	<b>4,162,813.46</b>
<b>Expenditures:</b>							
<b>Current:</b>							
General Government	674,848.94					118,481.00	793,329.94
Public Safety	568,964.12					102,537.51	671,501.63
Highways and Public Improvement			1,300,661.59	55,078.39		120,977.18	1,476,717.16
Health and Welfare	141,680.76						141,680.76
Culture and Recreation	1,000.00					6,203.37	7,203.37
Conservation and Economic Development	37,976.10					174,735.49	212,711.59
Other	438.33		671.65	2,048.00		91,789.18	94,947.16
Capital Outlay				1,016,040.00			1,016,040.00
<b>Debt Service:</b>							
Principal				184,947.62			184,947.62
Interest				34,831.67			34,831.67
<b>Total Expenditures</b>	<b>1,424,908.25</b>	<b>-</b>	<b>1,301,333.24</b>	<b>1,292,945.68</b>	<b>-</b>	<b>614,723.73</b>	<b>4,633,910.90</b>
<b>Excess (Deficiency) of Revenues Over (Under) Expenditures</b>	<b>(17,152.90)</b>	<b>764,889.09</b>	<b>(463,679.35)</b>	<b>(1,020,006.66)</b>	<b>-</b>	<b>264,852.38</b>	<b>(471,097.44)</b>
<b>Other Financing Sources (Uses):</b>							
Transfers In	1,311.32		2,352,374.31	811,188.82		142,494.14	3,307,368.59
Transfers Out	(1,727,454.84)					(1,579,913.75)	(3,307,368.59)
Proceeds from Financed Purchases				663,995.00			663,995.00
<b>Total Other Financing Sources (Uses)</b>	<b>(1,726,143.52)</b>	<b>-</b>	<b>2,352,374.31</b>	<b>1,475,183.82</b>	<b>-</b>	<b>(1,437,419.61)</b>	<b>663,995.00</b>
<b>Net Change in Fund Balances</b>	<b>(1,743,296.42)</b>	<b>764,889.09</b>	<b>1,888,694.96</b>	<b>455,177.16</b>	<b>-</b>	<b>(1,172,567.23)</b>	<b>192,897.56</b>
<b>Fund Balance - January 1, as Previously Presented</b>	<b>3,056,996.78</b>	<b>-</b>	<b>(8,049.38)</b>	<b>28,231.97</b>	<b>1,326,951.12</b>	<b>989,087.19</b>	<b>5,393,217.68</b>
<b>Change within Financial Reporting Entity - (Major to Non-Major Fund)</b>					<b>(1,326,951.12)</b>	<b>1,326,951.12</b>	<b>-</b>
<b>Fund Balance - January 1, as Restated</b>	<b>3,056,996.78</b>	<b>-</b>	<b>(8,049.38)</b>	<b>28,231.97</b>	<b>-</b>	<b>2,316,038.31</b>	<b>5,393,217.68</b>
<b>Fund Balance - December 31</b>	<b>1,313,700.36</b>	<b>764,889.09</b>	<b>1,880,645.58</b>	<b>483,409.13</b>	<b>-</b>	<b>1,143,471.08</b>	<b>5,586,115.24</b>

The accompanying notes are an integral part of these financial statements.

OLIVER COUNTY  
Center, North Dakota

Reconciliation of Governmental Funds Statement of Revenues, Expenditures  
and Changes in Fund Balances to the Statement of Activities  
For the Year Ended December 31, 2024

Net Change in Fund Balances - Total Governmental Funds (26,535.20)

The change in net position reported for governmental activities in the statement of activities is different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay exceeded depreciation in the current year.

Current Year Capital Outlay	495,965.00	
Current Year Depreciation Expense	<u>(347,597.00)</u>	148,368.00

The proceeds of debt issuances are reported as financing sources in governmental funds and thus contribute to the change in fund balance. In the statement of net position, issuing debt increases long-term liabilities and does not affect the statement of activities. Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. This is the amount by which repayment of debt exceeded debt proceeds.

Debt Proceeds	-	
Repayment of Debt	<u>220,854.37</u>	220,854.37

Some expenses reported in the statement of activities do not require the use of current financial resources and are not reported as expenditures in governmental funds.

Net Decrease in Interest Payable	2,095.20	
Net Increase in Compensated Absences	(1,203.80)	
Net Increase to Pension Expense	<u>(21,330.00)</u>	(20,438.60)

Some revenues reported on the statement of activities are not reported as revenues in the governmental funds since they do not represent available resources to pay current expenditures.

Net Increase in Taxes Receivable		10,846.67
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In the statement of activities, only the gain on the trade-in/disposal of capital assets is reported, whereas in the governmental funds, the result of this transaction has no effect on financial resources. Thus, the net effect of transactions involving capital assets (i.e., sales, trade-ins) is to increase net position.

	<u>86,000.00</u>
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Change in Net Position of Governmental Activities	<u><u>419,095.24</u></u>
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The accompanying notes are an integral part of these financial statements.



OLIVER COUNTY  
Center, North Dakota

Reconciliation of Governmental Funds Statement of Revenues, Expenditures  
and Changes in Fund Balances to the Statement of Activities  
For the Year Ended December 31, 2023

Net Change in Fund Balances - Total Governmental Funds	192,897.56
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The change in net position reported for governmental activities in the statement of activities is different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay exceeded depreciation in the current year.

Current Year Capital Outlay	1,016,040.00	
Current Year Depreciation Expense	<u>(305,556.00)</u>	710,484.00

The proceeds of debt issuances are reported as financing sources in governmental funds and thus contribute to the change in fund balance. In the statement of net position, issuing debt increases long-term liabilities and does not affect the statement of activities. Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. This is the amount by which debt proceeds exceeded repayment of debt.

Debt Proceeds	(663,995.00)	
Repayment of Debt	<u>184,947.62</u>	(479,047.38)

Some expenses reported in the statement of activities do not require the use of current financial resources and are not reported as expenditures in governmental funds.

Net Increase in Interest Payable	(6,631.15)	
Net Increase in Compensated Absences	(3,082.82)	
Net Increase to Pension Expense	<u>(223,639.00)</u>	(233,352.97)

Some revenues reported on the statement of activities are not reported as revenues in the governmental funds since they do not represent available resources to pay current expenditures.

Net Decrease in Taxes Receivable	<u>(3,816.91)</u>
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Change in Net Position of Governmental Activities	<u><u>187,164.30</u></u>
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The accompanying notes are an integral part of these financial statements.

OLIVER COUNTY  
Center, North Dakota

Statement of Fiduciary Net Position  
Fiduciary Fund  
December 31, 2024

	Custodial Funds
<u>Assets:</u>	
Cash and Investments	<u>528,093.11</u>
<u>Net Position</u>	
Restricted For:	
Other Governments	<u>528,093.11</u>

The accompanying notes are an integral part of these financial statements.

OLIVER COUNTY  
Center, North Dakota

Statement of Fiduciary Net Position  
Fiduciary Fund  
December 31, 2023

	Custodial Funds
<u>Assets:</u>	
Cash and Investments	<u>612,307.69</u>
<u>Net Position</u>	
Restricted For:	
Other Governments	<u>612,307.69</u>

The accompanying notes are an integral part of these financial statements.



OLIVER COUNTY  
Center, North Dakota

Statement of Changes in Fiduciary Net Position  
Fiduciary Fund  
For the Year Ended December 31, 2024

	<u>Custodial Funds</u>
<u>Additions:</u>	
Property Tax Collections for Other Governments	3,278,771.34
State Medical Levy Collections	24,205.64
Assessments/Charges to Patrons/Businesses	255.00
911 Excise Fees	8,567.77
Pass-through Grants/Contributions	<u>2,858.22</u>
 Total Additions	 <u>3,314,657.97</u>
 <u>Deductions:</u>	
Payments of Property Tax Collections for Other Governments	3,353,808.36
Payments of State Medical Levy Collections	24,249.79
Payments made for the Purpose of Public Service/Public Safety	105.00
Payments of 911 Excise Fees	10,907.84
Payments of Pass-through Grants/Contributions	<u>9,801.56</u>
 Total Deductions	 <u>3,398,872.55</u>
 Net Change in Net Position	 <u>(84,214.58)</u>
 Net Position - January 1	 <u>612,307.69</u>
 Net Position - December 31	 <u><u>528,093.11</u></u>

The accompanying notes are an integral part of these financial statements.

OLIVER COUNTY  
Center, North Dakota

Statement of Changes in Fiduciary Net Position  
Fiduciary Fund  
For the Year Ended December 31, 2023

	<u>Custodial Funds</u>
<u>Additions:</u>	
Property Tax Collections for Other Governments	3,207,095.74
State Medical Levy Collections	24,479.72
Assessments/Charges to Patrons/Businesses	785.00
911 Excise Fees	22,042.72
Pass-through Grants/Contributions	<u>26,487.29</u>
 Total Additions	 <u>3,280,890.47</u>
 <u>Deductions:</u>	
Payments of Property Tax Collections for Other Governments	3,139,708.14
Payments of State Medical Levy Collections	24,430.37
Payments made for the Purpose of Public Service/Public Safety	210.00
Payments of 911 Excise Fees	21,386.53
Payments of Pass-through Grants/Contributions	<u>20,153.95</u>
 Total Deductions	 <u>3,205,888.99</u>
 Net Change in Net Position	 <u>75,001.48</u>
 Net Position - January 1	 <u>537,306.21</u>
 Net Position - December 31	 <u><u>612,307.69</u></u>

The accompanying notes are an integral part of these financial statements.

OLIVER COUNTY  
Center, North Dakota

Notes to the Financial Statements  
December 31, 2024 and 2023

Note 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of Oliver County have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Government Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the government's accounting policies are described below.

A. Financial Reporting Entity

The accompanying financial statements present the activities of the county. The county has considered all potential component units for which the county is financially accountable and other organizations for which the nature and significance of their relationships with the county are such that exclusion would cause the county's financial statements to be misleading or incomplete. The Government Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the county to impose its will on that organization or (2) the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on Oliver County.

Based on these criteria, the component units discussed below are included within the county's reporting entity because of the significance of their operational or financial relationship with the county.

**Discretely Presented Component Units:** The component units' columns in the basic financial statements include the financial data of the county's two component units. These units are reported in separate columns to emphasize that they are legally separate from the county.

**Oliver County Water Resource District:** The Oliver County Water Resource District's governing board is appointed by the county's governing board. The county's governing body has the authority to disapprove, amend, or approve the water resource district budget. The water resource district has the authority to issue its own debt.

**Oliver County Ambulance:** The Oliver County Ambulance's governing board is appointed by the county's governing board. The county's governing body has the authority to disapprove, amend, or approve the ambulance budget. The ambulance has the authority to issue its own debt.

The financial statements of each of the two discretely presented component units are presented in the basic financial statements. Additional information may be obtained from the Oliver County Auditor; 315 West Main, Center, ND 58530.

B. Basis of Presentation

***Government-wide Financial Statements:*** The statement of net position and the statement of activities display information about the primary government, Oliver County and its component units. These statements include the financial activities of the overall government, except for fiduciary activities. Eliminations have been made to minimize the double-counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.



The statement of activities presents a comparison between direct expenses and program revenues for each function of the county's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) fees and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

*Fund Financial Statements:* The fund financial statements provide information about the county's funds including its fiduciary funds. Separate statements for each fund category – *governmental and fiduciary* – are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

The county reports the following major governmental funds:

*General Fund.* This is the county's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

*Prairie Dog.* This fund accounts for the proceeds of the prairie dog funding received from the State of North Dakota to be used to finance infrastructure projects within the county.

*Unorganized Road.* This fund accounts for a special levy and state grants used for the maintenance and repair of township roads within the county.

*Highway Tax Distribution.* This fund accounts for the highway tax distribution from the State of North Dakota to be used for the maintenance and repair of roads within the county.

Additionally, the county reports the following type of fiduciary fund:

*Custodial Funds.* These funds account for assets held by the county in a custodial capacity as an agent on behalf of others. The county's custodial funds are used to account for various deposits of other governments.

### C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

*Government-wide and Fiduciary Fund Financial Statements:* The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus. These financial statements are reported using the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the county gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenues from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

*Governmental Fund Financial Statements:* Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The county considers all revenues reported in the governmental funds to be available if the revenues are collected within sixty days after year-end. All revenues are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt are reported as other financing sources.



Under the terms of grant agreements, the county funds certain programs by a combination of specific cost-reimbursements grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted components of net position available to finance the program. It is the county's policy to first apply cost-reimbursement grant resources to such programs, and then by general revenues.

#### D. Cash and Investments

Cash includes amounts in demand deposits and money market accounts.

Investments consist of certificates of deposit stated at cost.

#### E. Capital Assets

Capital assets include plant and equipment. Assets are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by the county as assets with an initial, individual cost of \$5,000 or more. Such assets are recorded at cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets is not capitalized.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

Buildings	75 years
Machinery and Vehicles	5 to 10 years

#### F. Compensated Absences

Vested or accumulated vacation leave is reported in the government-wide statement of net position. Compensation for unused sick leave will be granted to all full-time employees with at least 10 years of employment with the county. Upon termination of employment, employees will be paid 10% of accumulated sick leave and a maximum of 240 hours of accumulated vacation leave at the employee's current hourly rate. Compensated absences represent the liability of the county for these employee benefits.

#### G. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities statement of net position. Bond premiums, discounts and issuance costs are recognized in the current period since the amounts are not material.

In the fund financial statements, governmental fund types recognize bond premiums, discounts and issuance costs in the current period. The face amount of the debt is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs are reported as debt service expenditures.

#### H. Pension

For purposes of measuring net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the North Dakota Public Employees Retirement System (NDPERS); additions to/deductions from NDPERS' fiduciary net

position have been determined on the same basis as they are reported by NDPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### I. Fund Equity

Fund equity at the governmental fund financial reporting level is classified as "fund balance". Fund equity for all other reporting is classified as "net position".

**Fund Balance** – Generally, fund balance represents the difference between the current assets and current liabilities. In the fund financial statements, governmental funds report fund classifications that comprise a hierarchy based primarily on the extent to which the county is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Fund balances are classified as follows:

**Nonspendable** – Fund balances are reported as nonspendable when amounts cannot be spent because they are either (a) not in spendable form (i.e., items that are not expected to be converted to cash such as inventories or prepaid expenses) or (b) legally or contractually required to be maintained intact (i.e., endowment funds).

**Restricted** – Fund balances are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the county or through external restrictions imposed by creditors, grantors, contributors, or laws or regulations of other governments (i.e., funds restricted by state statute, unspent bond proceeds, grants earned but not spent, debt covenants or taxes raised for a specific purpose).

**Committed** – Fund balances are reported as committed when they can be used only for specific purposes pursuant to constraints imposed by formal action of the county commission through the adoption of a resolution. The county commission also may modify or rescind the commitment.

**Assigned** – Fund balances are reported as assigned when amounts are constrained by the county's intent to be used for specific purposes, but are neither restricted nor committed. Intent can be expressed by the county commission or by an official to which the county commission delegates authority.

**Unassigned** – Fund balances are reported as unassigned as the residual amount when the balances do not meet any of the above criterion. The county reports positive unassigned fund balance only in the general fund. Negative fund balances may be reported in all funds.

**Flow Assumptions** – When both restricted and unrestricted amounts of fund balance are available for use for expenditures incurred, it is the county's policy to use restricted amounts first and then unrestricted amounts as they are needed. For unrestricted amounts of fund balance, it is the county's policy to use fund balance in the following order:

- Committed
- Assigned
- Unassigned

**Net Position** – Net position represents the difference between assets and liabilities. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used (i.e., the amount that the county has not spent) for the acquisition, construction or improvement of those assets. Net position is reported as restricted as described in the fund balance section above. All other net position is reported as unrestricted.



#### J. Interfund Transactions

In the governmental fund financial statements, transactions that constitute reimbursements to a fund for expenditures initially made from it that are properly applicable to another fund, are recorded as expenditures in the reimbursing fund and as reductions of expenditures in the fund that is reimbursed.

All other interfund transactions, except reimbursements, are reported as transfers.

In the government-wide financial statements, interfund transactions have been eliminated.

#### K. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America, requires management to make estimates and assumptions that affect certain reported amounts and disclosures (such as estimated useful lives in determining depreciation expense); accordingly, actual results could differ from those estimates.

### Note 2 DEPOSITS AND INVESTMENTS

In accordance with North Dakota Statutes, the county maintains deposits at the depository banks designated by the governing board. All depositories are members of the Federal Reserve System.

Deposits must either be deposited with the Bank of North Dakota or in other financial institutions situated and doing business within the state. Deposits, other than with the Bank of North Dakota, must be fully insured or bonded. In lieu of a bond, a financial institution may provide a pledge of securities equal to 110% of the deposits not covered by insurance or bonds.

Authorized collateral includes bills, notes or bonds issued by the United States government, its agencies or instrumentalities, all bonds and notes guaranteed by the United States government, Federal Land Bank bonds, bonds, notes, warrants, certificates of indebtedness, insured certificates of deposit, shares of investment companies registered under the Investment Companies Act of 1940, and all other forms of securities issued by the State of North Dakota, its boards, agencies or instrumentalities or by any county, city, township, school district, park district or any other political subdivision of the State of North Dakota, whether payable from special revenues or supported by the full faith and credit of the issuing body and bonds issued by another state of the United States or other securities approved by the banking board.

At December 31, 2024 the county's carrying amount of deposits was \$6,078,355 and the bank balance was \$6,177,387. Of the bank balance, \$500,000 was covered by Federal Depository Insurance. The remaining balance of \$5,677,387 was collateralized with securities held by the pledging financial institution's agent in the government's name.

At December 31, 2023 the county's carrying amount of deposits was \$6,187,768 and the bank balance was \$6,214,302. Of the bank balance, \$500,000 was covered by Federal Depository Insurance. The remaining balance of \$5,714,302 was collateralized with securities held by the pledging financial institution's agent in the government's name.

#### Credit Risk

The county may invest idle funds as authorized in North Dakota Statutes, as follows:

- (1) Bonds, treasury bills and notes, or other securities that are a direct obligation insured or guaranteed by, the treasury of the United States, or its agencies, instrumentalities or organizations created by an act of Congress.

- (2) Securities sold under agreements to repurchase written by a financial institution in which the underlying securities for the agreement to repurchase are of the type listed above.
- (3) Certificates of deposit fully insured by the federal deposit insurance corporation.
- (4) Obligations of the State.

At December 31, 2024, the county held certificates of deposit in the amount of \$2,100,000 which are all considered deposits.

At December 31, 2023, the county held certificates of deposit in the amount of \$2,100,000 which are all considered deposits.

#### Concentration of Credit Risk

The county does not have a limit on the amount the county may invest in any one issuer.

#### Note 3 TAXES RECEIVABLE

Taxes receivable represent the past two years of uncollected current and delinquent taxes. No allowance has been established for uncollectible taxes and special assessment receivables.

The county treasurer acts as an agent to collect property taxes levied in the county for all taxing authorities. Any material tax collections are distributed after the end of each month.

Property taxes are levied as of January 1. The property taxes attach as an enforceable lien on property on January 1 and may be paid in two installments. The first installment includes one-half of the real estate taxes and all the special assessments and the second installment is the balance of the real estate taxes. The first installment is due by March 1 and the second installment is due by October 15. A 5% discount is allowed if all taxes and special assessments are paid by February 15. After the due dates, the bill becomes delinquent and penalties are assessed.

Most property owners choose to pay property taxes and special assessments in a single payment on or before February 15 and receive the discount on the property taxes.

#### Note 4 INTERFUND RECEIVABLE/PAYABLE

The interfund receivable/payable is created by a negative cash balance in the Special Roads fund. The amount shown as an interfund payable represents the amount of the negative cash in this fund. The interfund receivable/payable for the year ended December 31, 2023 is as follows:

	Receivable Fund	Payable Fund
General Fund	4,133.18	
Special Roads		4,133.18



Note 5 CAPITAL ASSETS

The following is a summary of changes in capital assets for the years ended December 31:

	Balance January 1	2024		Balance December 31
		Increases	Decreases	
<b>Governmental Activities:</b>				
<i>Capital assets not being depreciated:</i>				
Land	17,000			17,000
<i>Capital assets being depreciated:</i>				
Buildings	877,830			877,830
Machinery and Vehicles	3,995,900	581,965	139,650	4,438,215
Total	4,873,730	581,965	139,650	5,316,045
<i>Less accumulated depreciation for:</i>				
Buildings	535,295	11,704		546,999
Machinery and Vehicles	1,676,117	335,893	139,650	1,872,360
Total	2,211,412	347,597	139,650	2,419,359
Total capital assets being depreciated, net	2,662,318	234,368	-	2,896,686
Governmental Activities Capital Assets, Net	2,679,318	234,368	-	2,913,686
	Balance January 1	2023		Balance December 31
		Increases	Decreases	
<b>Governmental Activities:</b>				
<i>Capital assets not being depreciated:</i>				
Land	17,000			17,000
<i>Capital assets being depreciated:</i>				
Buildings	877,830			877,830
Machinery and Vehicles	2,979,860	1,016,040		3,995,900
Total	3,857,690	1,016,040	-	4,873,730
<i>Less accumulated depreciation for:</i>				
Buildings	523,591	11,704		535,295
Machinery and Vehicles	1,382,265	293,852		1,676,117
Total	1,905,856	305,556	-	2,211,412
Total capital assets being depreciated, net	1,951,834	710,484	-	2,662,318
Governmental Activities Capital Assets, Net	1,968,834	710,484	-	2,679,318

Depreciation expense was charged to functions/programs of the county as follows for the years ended December 31:

	2024	2023
General Government	9,867	9,867
Public Safety	26,777	26,777
Highways and Public Improvement	310,953	268,912
Total Depreciation Expense	<u>347,597</u>	<u>305,556</u>

#### Discretely Presented Component Unit

##### Oliver County Ambulance

The following is a summary of changes in capital assets for the Oliver County Ambulance, a discretely presented component unit of Oliver County, for the years ended December 31:

		2024		
	Balance January 1	Increases	Decreases	Balance December 31
<i>Capital assets being depreciated:</i>				
Buildings and Infrastructure	353,400			353,400
Machinery and Vehicles	291,402			291,402
Total	<u>644,802</u>	<u>-</u>	<u>-</u>	<u>644,802</u>
<i>Less accumulated depreciation for:</i>				
Buildings and Infrastructure	84,816	7,068		91,884
Machinery and Vehicles	77,708	19,427		97,135
Total	<u>162,524</u>	<u>26,495</u>	<u>-</u>	<u>189,019</u>
Discretely Presented Component Unit Capital Assets, Net	<u>482,278</u>	<u>(26,495)</u>	<u>-</u>	<u>455,783</u>
		2023		
	Balance January 1	Increases	Decreases	Balance December 31
<i>Capital assets being depreciated:</i>				
Buildings and Infrastructure	353,400			353,400
Machinery and Vehicles	291,402			291,402
Total	<u>644,802</u>	<u>-</u>	<u>-</u>	<u>644,802</u>
<i>Less accumulated depreciation for:</i>				
Buildings and Infrastructure	77,748	7,068		84,816
Machinery and Vehicles	58,281	19,427		77,708
Total	<u>136,029</u>	<u>26,495</u>	<u>-</u>	<u>162,524</u>
Discretely Presented Component Unit Capital Assets, Net	<u>508,773</u>	<u>(26,495)</u>	<u>-</u>	<u>482,278</u>



Depreciation expense was charged to functions /programs of the county ambulance as follows for the years ended December 31:

	2024	2023
Ambulance	26,495	26,495

**Note 6** INTEREST PAYABLE

Interest payable consists of interest on long-term liabilities accrued to December 31, 2024 and 2023.

**Note 7** UNAVAILABLE REVENUE

Unavailable revenue on the fund financial statements consists of amounts for which asset recognition criteria have been met, but for which revenue recognition criteria have not been met. Under the modified accrual basis of accounting, such amounts are measurable but not available and include taxes receivable.

**Note 8** LONG-TERM DEBT

Changes in Long-Term Liabilities. During the years ended December 31, 2024 and 2023, the following changes occurred in liabilities reported in the long-term liabilities – Governmental Activities:

	Balance January 1	Increases	2024		Balance December 31	Due Within One Year
			Decreases			
Financed Purchases	1,613,426		220,854		1,392,572	442,153
Compensated Absences *	58,450	1,204			59,654	
	<u>1,671,876</u>	<u>1,204</u>	<u>220,854</u>		<u>1,452,226</u>	<u>442,153</u>
	Balance January 1	Increases	2023		Balance December 31	Due Within One Year
			Decreases			
Financed Purchases	1,134,379	663,995	184,948		1,613,426	184,948
Compensated Absences *	55,367	3,083			58,450	
	<u>1,189,746</u>	<u>667,078</u>	<u>184,948</u>		<u>1,671,876</u>	<u>184,948</u>

\* The change in compensated absences is shown as a net change because changes in salary prohibit exact calculations of increases and decreases.

Outstanding debt at June 30, 2024 consists of the following:

General Obligation Debt. General obligation debt is a direct obligation and pledges the full faith and credit of the government.

Financed Purchases.

Financed purchase of a Caterpillar 938M Wheel Loader due in annual installments of \$19,855.60 through September 1, 2024 and a final payment of \$135,000.00 on September 1, 2025; payments include interest at 3.39%.

130,573.56

Financed purchase of a Caterpillar 150-15AWD Motorgader with a final payment of \$169,785.00 due November 24, 2025; the final payment includes interest at 5.25%.	161,226.28
Financed purchase of a Caterpillar 150-15AWD Motorgader due in annual installments of \$54,384.58 through September 1, 2026 and a final payment of \$160,000.00 on September 1, 2027; payments include interest at 3.79%.	245,988.51
Financed purchase of a Caterpillar 150-15AWD Motorgader due in annual installments of \$49,625.48 through September 1, 2026 and a final payment of \$160,000.00 on September 1, 2027; payments include interest at 3.79%.	236,985.30
Financed purchase of a Massey Ferguson MF7715 Tractor, due in annual installments of \$9,497.17 through May 17, 2026 and a final payment of \$75,079.89 on May 17, 2027; payments include interest at 1.52%.	90,327.62
Financed purchase of a 2023 Cat 950 GC Wheel Loader, due in annual installments of \$20,840.56 through August 15, 2027 and a final payment of \$195,000.00 on May 15, 2028; payments include interest at 5.49%.	215,773.88
Financed purchase of a Caterpillar 150-15AWD Motorgrader, due in annual installments of \$65,575.90 through November 1, 2026 and a final payment of \$170,000.00 on November 1, 2028; payments include interest at 5.79%.	311,696.74
Total Financed Purchases	<u>1,392,571.89</u>

The annual requirements to amortize the outstanding financed purchase debt are as follows:

<u>Year Ending December 31</u>	<u>Principal</u>	<u>Interest</u>
2025	442,152.61	62,556.08
2026	156,970.19	42,953.50
2027	445,471.73	36,024.62
2028	347,977.36	17,022.64
Total	<u>1,392,571.89</u>	<u>158,556.84</u>

#### Note 9 TRANSFERS

The following is a reconciliation between transfers in and transfers out as reported in the basic financial statements for the year ended:

<u>Fund</u>	<u>Transfer In</u>	<u>Transfer Out</u>
<u>December 31, 2024</u>		
Special Roads	1,287.14	
Unorganized Road		1,287.14

To reimburse expenditures made from Special Roads fund.

Emergency 911	20,859.38	
General		20,859.38
To subsidize expenditures.		
<u>December 31, 2023</u>	<u>Transfer In</u>	<u>Transfer Out</u>
County Agent	97,441.36	
Unorganized Road	2,352,374.31	
Highway Tax Distribution	811,188.82	
General		1,682,402.06
Special Roads		1,481,161.07
Weed Control		97,441.36
To reimburse expenditures made from various funds.		
Emergency 911	30,000.00	
County Agent	15,052.78	
General		45,052.78
To subsidize expenditures.		
General	1,311.32	
DES Grants		1,311.32
To close fund.		

**Note 10** DEFICIT FUND BALANCES

The following funds had deficit balances at December 31:

<u>Special Revenue Funds</u>	<u>2023</u>
Special Roads	(4,133.18)
<u>Custodial Funds</u>	
New Salem Ambulance	(12.76)

The county plans to eliminate these deficit balances with future revenue collections and/or transfers from other funds.

**Note 11** RELATED ORGANIZATIONS

The county is also responsible for levying a property tax for the Oliver County Senior Citizens and the Oliver County Historical Society. However, the county's accountability does not extend beyond levying the tax. In 2024 and 2023, the county remitted \$63,665.45 and \$64,343.74 to the Senior Citizens and \$6,158.01 and \$6,212.69 to the Historical Society, respectively.

**Note 12** RISK MANAGEMENT

Oliver County is exposed to various risks of loss relating to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.



In 1986, state agencies and political subdivisions of the State of North Dakota joined together to form the North Dakota Insurance Reserve Fund (NDIRF), a public entity risk pool currently operating as a common risk management and insurance program for the state and over 2,000 political subdivisions. The county pays an annual premium to NDIRF for its general liability, automobile and public assets insurance coverage. The coverage by NDIRF is limited to losses of \$5,000,000 per occurrence for general liability and automobile; and \$3,330,280 for public assets.

The county also participates in the North Dakota Fire and Tornado Fund and the State Bonding Fund. The county pays an annual premium to the Fire and Tornado Fund to cover property damage to buildings and personal property. Replacement cost coverage is provided by estimating replacement cost in consultation with the Fire and Tornado Fund. The Fire and Tornado Fund is reinsured by a third-party insurance carrier for losses in excess of \$1,000,000 per occurrence during a 12 month period. The State Bonding Fund currently provides the county with a blanket fidelity bond coverage in the amount of \$2,000,000 for its employees. The State Bonding Fund does not currently charge any premium for this coverage.

The county has worker's compensation with the Department of Workforce Safety and Insurance; and purchases commercial insurance for employee health and accident insurance.

Settled claims resulting from these risks have not exceeded insurance coverage in any of the past three fiscal years.

#### Note 13 PENSION PLAN

##### North Dakota Public Employees Retirement System (Main System)

The following brief description of NDPERS is provided for general information purposes only. Participants should refer to NDCC Chapter 54 – 52 for more complete information.

NDPERS is a cost-sharing multiple-employer defined benefit pension plan that covers substantially all employees of the State of North Dakota, its agencies and various participating political subdivisions. NDPERS provides for pension, death and disability benefits. The cost to administer the NDPERS plan is financed through the contributions and investment earnings of the plan.

Responsibility for administration of the NDPERS defined benefit plan is assigned to a Board comprised of eleven members. The Governor is responsible for appointing three other members in addition to the Chairman of the Board. Four members are appointed by legislative management, and the remaining three Board members are elected from active employees currently contributing to PERS.

##### **Pension Benefits**

Benefits are set by statute. NDPERS has no provision or policies with respect to automatic and ad hoc post-retirement benefit increases. Members of the Main System are entitled to unreduced monthly pension benefits beginning when the sum of age and years of credited service equal or exceed 85 (Rule of 85), or at normal retirement age (65). For members hired on or after January 1, 2016 the Rule of 85 will be replaced with the Rule of 90 with a minimum age of 60. The monthly pension benefit is equal to 2.00% of their average monthly salary, using the highest 36 months out of the last 180 months of service, for each year of service. For members hired on or after January 1, 2020 the 2.00% multiplier was replaced with a 1.75% multiplier. The plan permits early retirement at ages 55 – 64 with three or more years of service.

Members may elect to receive the pension benefits in the form of a single life, joint and survivor, term-certain annuity, or partial lump sum with ongoing annuity. Members may elect to receive the value of their accumulated contributions, plus interest, as a lump sum distribution upon retirement or termination, or they



may elect to receive their benefits in the form of an annuity. For each member electing an annuity, total payment will not be less than the members' accumulated contributions plus interest.

### **Death and Disability Benefits**

Death and disability benefits are set by statute. If an active member dies with less than three years of service for the Main System, a death benefit equal to the value of the member's accumulated contributions, plus interest, is paid to the member's beneficiary. If the member has earned more than three years of credited service for the Main System, the surviving spouse will be entitled to a single payment refund, life-time monthly payments in an amount equal to 50% of the member's accrued normal retirement benefit, or monthly payments in an amount equal to the member's accrued 100% joint and survivor retirement benefit if the member had reached normal retirement age prior to date of death. If the surviving spouse dies before the member's accumulated pension benefits are paid, the balance will be payable to the surviving spouse's designated beneficiary.

Eligible members who become totally disabled after a minimum of 180 days of service, receive monthly disability benefits equal to 25% of their final average salary with a minimum benefit of \$100. To qualify under this section, the member has to become disabled during the period of eligible employment and apply for benefits within one year of termination. The definition of disabled is set by the NDPERS in the North Dakota Administrative Code.

### **Refunds of Member Account Balance**

Upon termination, if a member of the Main System is not vested (is not 65 or does not have three years of service), they will receive the accumulated member contributions and vested employer contributions, plus interest, or may elect to receive this amount at a later date. If the member has vested, they have the option of applying for a refund or can remain as a terminated vested participant. If a member terminated and withdrew their accumulated member contribution and is subsequently reemployed, they have the option of repurchasing their previous service.

### **Member and Employer Contributions**

Member and employer contributions paid to NDPERS are set by statute and are established as a percent of covered compensation. Member contribution rates are 7% and employer contribution rates are 7.12% of covered compensation. For members hired on or after January 1, 2020 member contribution rates are 7% and employer contribution rates are 8.26% of covered compensation.

The member's account balance includes the vested employer contributions equal to the member's contributions to an eligible deferred compensation plan. The minimum member contribution is \$25 and the maximum may not exceed the following:

- 1 to 12 months of service -  
Greater of one percent of monthly salary or \$25
- 13 to 24 months of service -  
Greater of two percent of monthly salary or \$25
- 25 to 36 months of service -  
Greater of three percent of monthly salary or \$25
- Longer than 36 months of service -  
Greater of four percent of monthly salary or \$25

**Pension Liabilities, Pension Expense; and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

At December 31, 2024, Oliver County reported a liability of \$1,435,410 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2023 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The county's proportion of the net pension liability was based on the county's share of covered payroll in the Main System pension plan relative to the covered payroll of all participating Main System employers. At June 30, 2023 the county's proportion was .074441 percent, which was a decrease of .000909 from its proportion measured as of June 30, 2022.

For the year ended December 31, 2024, the county recognized pension expense of \$109,648. At December 31, 2024 the county reported deferred outflows of resources and deferred inflows of resources related to pensions, from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	46,726	7,916
Changes in assumptions	791,502	1,089,513
Net difference between projected and actual earnings on pension plan investments	37,663	-
Changes in proportion and differences between employer contributions and proportionate share of contributions	76,316	74,389
County contributions subsequent to the measurement date (see below)	<u>86,442</u>	<u>-</u>
Total	<u>1,038,649</u>	<u>1,171,818</u>

\$86,442 reported as deferred outflows of resources related to pensions resulting from county contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2025.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year ended June 30:</u>	
2024	(10,473)
2025	(160,625)
2026	36,341
2027	(84,854)
2028	-
Thereafter	-



**Actuarial assumptions.** The total pension liability in the July 1, 2023 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.25%
Salary increases	3.50% to 17.75% including inflation
Investment rate of return	6.50%, net of investment expenses
Cost-of-living adjustments	None

For active members, inactive members and healthy retirees, mortality rates were based on the Sex-distinct Pub-2010 table for General Employees, with scaling based on actual experience. Respective corresponding tables were used for healthy retirees, disabled retirees, and active members. Mortality rates are projected from 2010 using the MP-2019 scale.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the fund's target asset allocation are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Domestic Equity	31%	6.25%
International Equity	20%	6.95%
Private Equity	7%	9.45%
Domestic Fixed Income	23%	2.51%
International Equity Income	0%	0.00%
Global Real Assets	19%	4.33%
Cash Equivalents	0%	0.00%

**Discount rate.** For PERS, GASB No. 67 includes a specific requirement for the discount rate that is used for the purpose of the measurement of the Total Pension Liability. This rate considers the ability of the System to meet benefit obligations in the future. To make this determination, employer contributions, employee contributions, benefit payments, expenses and investment returns are projected into the future. The current employer and employee fixed rate contributions are assumed to be made in each future year. The Plan Net Position (assets) in future years can then be determined and compared to its obligation to make benefit payments in those years. In years where assets are not projected to be sufficient to meet benefit payments, which is the case for the PERS plan, the use of a municipal bond rate is required.

The Single Discount Rate (SDR) is equivalent to applying these two rates to the benefits that are projected to be paid during the different time periods. The SDR reflects (1) the long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits) and (2) a tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of this valuation, the expected rate of return on pension plan investments is 6.50%; the municipal bond rate is 3.86%; and the resulting Single Discount Rate is 6.50%.

Sensitivity of the county's proportionate share of the net pension liability to changes in the discount rate. The following presents the county's proportionate share of the net pension liability calculated using the discount rate of 6.50%, as well as what the county's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.50 percent) or 1-percentage-point higher (7.50 percent) than the current rate:

	1% Decrease (5.50%)	Current Rate (6.50%)	1% Increase (7.50%)
The county's proportionate share of the net pension liability	1,979,086	1,435,410	984,389

**Pension plan fiduciary net position.** Detailed information about the pension plan's fiduciary net position is available in the separately issued NDPERS financial report.

**Note 14** OTHER POSTEMPLOYMENT BENEFITS

The county is required to implement GASB Statement No. 75, Accounting and Financial Reporting of Postemployment Benefits Other Than Pensions. The effect of this statement is not material to the county's financial statements.

**Note 15** TAX ABATEMENTS

The county has not entered into any tax abatement agreements that would reduce the county's tax revenues for the years ended December 31, 2024 or 2023.



OLIVER COUNTY  
Center, North Dakota

Budgetary Comparison Schedule  
General Fund  
For the Year Ended December 31, 2024

	Original Budget	Final Budget	Actual	Variance with Final Budget
<u>Revenues:</u>				
Taxes	308,575.02	308,575.02	320,631.36	12,056.34
Licenses, Permits and Fees	10,600.00	10,600.00	71,020.00	60,420.00
Intergovernmental	1,114,434.94	1,114,434.94	1,479,665.37	365,230.43
Charges for Services	23,800.00	23,800.00	30,810.77	7,010.77
Miscellaneous	13,820.00	13,820.00	190,319.34	176,499.34
<b>Total Revenues</b>	<b>1,471,229.96</b>	<b>1,471,229.96</b>	<b>2,092,446.84</b>	<b>621,216.88</b>
<u>Expenditures:</u>				
Current:				
General Government	877,098.79	895,338.79	761,761.30	133,577.49
Public Safety	680,489.92	690,489.92	572,815.42	117,674.50
Health and Welfare	200,000.00	200,000.00	175,087.04	24,912.96
Culture and Recreation	2,500.00	2,500.00	2,500.00	-
Conservation and Economic Development	49,850.00	49,850.00	44,008.06	5,841.94
Other			493.08	(493.08)
<b>Total Expenditures</b>	<b>1,809,938.71</b>	<b>1,838,178.71</b>	<b>1,556,664.90</b>	<b>281,513.81</b>
Excess (Deficiency) of Revenues over (under) Expenditures	(338,708.75)	(366,948.75)	535,781.94	902,730.69
<u>Other Financing (Uses):</u>				
Transfers Out			(20,859.38)	(20,859.38)
<b>Net Change in Fund Balances</b>	<b>(338,708.75)</b>	<b>(366,948.75)</b>	<b>514,922.56</b>	<b>881,871.31</b>
Fund Balance - January 1	1,313,700.36	1,313,700.36	1,313,700.36	
<b>Fund Balance - December 31</b>	<b>974,991.61</b>	<b>946,751.61</b>	<b>1,828,622.92</b>	<b>881,871.31</b>

OLIVER COUNTY  
Center, North Dakota

Budgetary Comparison Schedule  
General Fund  
For the Year Ended December 31, 2023

	Original and Final Budget	Actual	Variance with Final Budget
<u>Revenues:</u>			
Taxes	190,860.73	326,425.55	135,564.82
Licenses, Permits and Fees	50,000.00	23,817.00	(26,183.00)
Intergovernmental	894,708.96	917,907.73	23,198.77
Charges for Services	23,800.00	37,815.62	14,015.62
Miscellaneous	53,820.00	101,789.45	47,969.45
Total Revenues	1,213,189.69	1,407,755.35	194,565.66
<u>Expenditures:</u>			
Current:			
General Government	879,257.15	674,848.94	204,408.21
Public Safety	668,751.92	568,964.12	99,787.80
Health and Welfare	200,000.00	141,680.76	58,319.24
Culture and Recreation	2,500.00	1,000.00	1,500.00
Conservation and Economic Development	38,596.04	37,976.10	619.94
Other		438.33	(438.33)
Total Expenditures	1,789,105.11	1,424,908.25	364,196.86
Excess (Deficiency) of Revenues over (under) Expenditures	(575,915.42)	(17,152.90)	558,762.52
<u>Other Financing Sources (Uses):</u>			
Transfers In		1,311.32	1,311.32
Transfers Out		(1,727,454.84)	(1,727,454.84)
Total Other Financing Sources (Uses)	-	(1,726,143.52)	(1,726,143.52)
Net Change in Fund Balances	(575,915.42)	(1,743,296.42)	(1,167,381.00)
Fund Balance - January 1	3,056,996.78	3,056,996.78	
Fund Balance - December 31	2,481,081.36	1,313,700.36	(1,167,381.00)

OLIVER COUNTY  
Center, North Dakota

Budgetary Comparison Schedule  
Unorganized Road Fund  
For the Year Ended December 31, 2024

	Original Budget	Final Budget	Actual	Variance with Final Budget
<u>Revenues:</u>				
Taxes	463,485.97	463,485.97	402,476.75	(61,009.22)
Licenses, Permits and Fees	25,000.00	25,000.00	470,255.32	445,255.32
Intergovernmental	72,223.26	72,223.26	483,520.28	411,297.02
Charges for Services	2,500.00	2,500.00	378.00	(2,122.00)
Miscellaneous	5,000.00	5,000.00	23,368.82	18,368.82
Total Revenues	568,209.23	568,209.23	1,379,999.17	811,789.94
<u>Expenditures:</u>				
Current:				
Highways and Public Improvement	2,329,250.00	2,350,250.00	1,067,386.44	1,282,863.56
Other	45,000.00	45,000.00	509.52	44,490.48
Capital Outlay	200,000.00	200,000.00	75,081.00	124,919.00
Total Expenditures	2,574,250.00	2,595,250.00	1,142,976.96	1,452,273.04
Excess (Deficiency) of Revenues over (under) Expenditures	(2,006,040.77)	(2,027,040.77)	237,022.21	2,264,062.98
<u>Other Financing (Uses):</u>				
Transfers Out			(1,287.14)	(1,287.14)
Net Change in Fund Balances	(2,006,040.77)	(2,027,040.77)	235,735.07	2,262,775.84
Fund Balance - January 1	1,880,645.58	1,880,645.58	1,880,645.58	
Fund Balance - December 31	(125,395.19)	(146,395.19)	2,116,380.65	2,262,775.84



OLIVER COUNTY  
Center, North Dakota

Budgetary Comparison Schedule  
Unorganized Road Fund  
For the Year Ended December 31, 2023

	Original and Final Budget	Actual	Variance with Final Budget
<u>Revenues:</u>			
Taxes	271,971.00	408,810.85	136,839.85
Intergovernmental	306,136.02	26,432.28	(279,703.74)
Charges for Services	2,500.00	372,807.43	370,307.43
Miscellaneous		29,603.33	29,603.33
Total Revenues	580,607.02	837,653.89	257,046.87
<u>Expenditures:</u>			
Current:			
Highways and Public Improvement	1,635,400.00	1,300,661.59	334,738.41
Other	42,000.00	671.65	41,328.35
Total Expenditures	1,677,400.00	1,301,333.24	376,066.76
Excess (Deficiency) of Revenues over (under) Expenditures	(1,096,792.98)	(463,679.35)	633,113.63
<u>Other Financing Sources:</u>			
Transfers In		2,352,374.31	2,352,374.31
Net Change in Fund Balances	(1,096,792.98)	1,888,694.96	2,985,487.94
Fund Balance - January 1	(8,049.38)	(8,049.38)	
Fund Balance - December 31	(1,104,842.36)	1,880,645.58	2,985,487.94

OLIVER COUNTY  
Center, North Dakota

Budgetary Comparison Schedule  
Highway Tax Distribution Fund  
For the Year Ended December 31, 2024

	Original and Final Budget	Actual	Variance with Final Budget
<u>Revenues:</u>			
Intergovernmental	271,985.00	271,191.16	(793.84)
Miscellaneous		116.76	116.76
Total Revenues	271,985.00	271,307.92	(677.08)
<u>Expenditures:</u>			
Current:			
Highways and Public Improvement	230,000.00	146,810.77	83,189.23
Other	35,000.00		35,000.00
Capital Outlay	170,000.00	75,000.00	95,000.00
Debt Service			
Principal	220,854.37	220,854.37	-
Interest	39,145.63	82,668.78	(43,523.15)
Total Expenditures	695,000.00	525,333.92	169,666.08
Net Change in Fund Balances	(423,015.00)	(254,026.00)	(168,989.00)
Fund Balance - January 1	483,409.13	483,409.13	
Fund Balance - December 31	60,394.13	229,383.13	(168,989.00)

OLIVER COUNTY  
Center, North Dakota

Budgetary Comparison Schedule  
Highway Tax Distribution Fund  
For the Year Ended December 31, 2023

	Original and Final Budget	Actual	Variance with Final Budget
<u>Revenues:</u>			
Intergovernmental	329,546.00	272,939.02	(56,606.98)
<u>Expenditures:</u>			
Current:			
Highways and Public Improvement	210,000.00	55,078.39	154,921.61
Other	30,000.00	2,048.00	27,952.00
Capital Outlay	150,000.00	1,016,040.00	(866,040.00)
Debt Service			
Principal	184,947.62	184,947.62	-
Interest	65,052.38	34,831.67	30,220.71
<b>Total Expenditures</b>	<b>640,000.00</b>	<b>1,292,945.68</b>	<b>(652,945.68)</b>
Excess (Deficiency) of Revenues over (under) Expenditures	(310,454.00)	(1,020,006.66)	(709,552.66)
<u>Other Financing Sources:</u>			
Transfer In		811,188.82	811,188.82
Proceeds from Financed Purchase	864,835.00	663,995.00	(200,840.00)
<b>Total Other Financing Sources</b>	<b>864,835.00</b>	<b>1,475,183.82</b>	<b>610,348.82</b>
<b>Net Change in Fund Balances</b>	<b>554,381.00</b>	<b>455,177.16</b>	<b>(99,203.84)</b>
Fund Balance - January 1	28,231.97	28,231.97	
<b>Fund Balance - December 31</b>	<b>582,612.97</b>	<b>483,409.13</b>	<b>(99,203.84)</b>



OLIVER COUNTY  
Center, North Dakota.

Notes to the Budgetary Comparison Schedules  
December 31, 2024 and 2023

Note 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Annually, the board of county commissioners provides each office a department budget. The departments complete their budget and file it with the county auditor. Based upon the departmental budget requests and other financial information, the county auditor prepares the preliminary county budget. The budget is prepared for the general and special revenue funds on the modified accrual basis of accounting. The preliminary budget includes the proposed expenditures and the means of financing them. All annual appropriations lapse at year-end.

The board of county commissioners holds a public hearing where any taxpayer may testify in favor or against any proposed expenditures or tax levies requested in the preliminary budget. After the budget hearing and on or before the October meeting, the board adopts the final budget and shall determine the amount of taxes that shall be levied for county purposes and shall levy all such taxes in specific amounts. No expenditure shall be made or liability incurred in excess of the total appropriation by fund, except for transfers as authorized by the North Dakota Century Code Section 11-23-07. However, the board of county commissioners may amend the budget, except for property taxes, during the year for any revenues and appropriations not anticipated at the time the budget was prepared. The budget amendments must be approved by the board and the approval must be noted in the proceedings of the board.

Note 2 LEGAL COMPLIANCE

The governing board approved the following amendments to the county's budget for the year ending December 31, 2024:

	<u>Original Budget</u>	<u>Amendment</u>	<u>Amended Budget</u>
		<u>Appropriations</u>	
General Fund	1,809,938.71	28,240.00	1,838,178.71
<u>Special Revenue Fund</u>			
Unorganized Road	2,574,250.00	21,000.00	2,595,250.00

Excess of Actual Expenditures Over Budget

Expenditures exceeded budget in the following fund for the year ended December 31, 2023:

<u>Special Revenue Fund</u>	
Highway Tax Distribution	(652,945.68)

No remedial action is anticipated or required by the city regarding these excess expenditures.

- Note 2 A formal budget was not adopted for the Prairie Dog Fund for the years ending December 31, 2024 and 2023 and therefore budgetary comparison schedules are not presented for this major governmental fund.

OLIVER COUNTY  
Center, North Dakota

Schedule of Employer's Share of Net Pension Liability  
ND Public Employees Retirement System  
Last 10 Fiscal Years

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
County's proportion of the net pension liability	0.074441%	0.075350%	0.068001%	0.075200%	0.081223%	0.078629%	0.073096%	0.074355%	0.077167%	0.070403%
County's proportionate share of the net pension liability	1,435,410	2,170,130	708,775	2,365,808	951,992	1,326,950	1,174,893	724,662	527,782	446,863
County's covered employee payroll	964,003	859,542	838,105	865,599	806,750	815,549	781,395	758,604	695,379	663,973
County's proportionate share of the net pension liability as a percentage of its covered-employee payroll	148.90%	252.48%	84.57%	273.31%	118.00%	162.71%	150.36%	95.53%	75.90%	67.30%
Plan fiduciary net position as a percentage of the total pension liability	65.31%	54.47%	78.26%	48.91%	71.66%	62.80%	61.98%	70.46%	77.15%	77.70%

Schedule of Employer Contributions  
ND Public Employees Retirement System  
Last 10 Fiscal Years

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Statutorily required contribution	69,657	61,773	59,775	61,630	57,441	58,067	55,635	54,013	49,511	44,077
Contributions in relation to the statutorily required contributions	(69,657)	(61,773)	(59,775)	(61,630)	(57,441)	(58,067)	(55,635)	(54,013)	(49,511)	(44,077)
Contribution deficiency (excess)	0	0	0	0	0	0	0	0	0	0
County's covered-employee payroll	964,003	859,542	838,105	865,599	806,750	815,549	781,395	758,604	695,379	663,973
Contributions as a percentage of covered-employee payroll	7.23%	7.19%	7.13%	7.12%	7.12%	7.12%	7.12%	7.12%	7.12%	6.64%

- For Changes of benefit terms and assumptions, see Note 14 to the financial statements.

OLIVER COUNTY  
Center, North Dakota

Schedule of Fund Activity  
Arising from Cash Transactions  
For the Year Ended December 31, 2024

	Balance 1-1-2024	Receipts	Transfers In	Transfers Out	Disbursements	Balance 12-31-2024
<u>Major Governmental Funds:</u>						
General Fund	1,313,700.36	2,092,446.84		20,859.38	1,556,664.90	1,828,622.92
Prairie Dog	764,889.09					764,889.09
Unorganized Road	1,880,645.58	1,379,999.17		1,287.14	1,142,976.96	2,116,380.65
Highway Tax Distribution	483,409.13	271,307.92			525,333.92	229,383.13
Total Major Governmental Funds	4,442,644.16	3,743,753.93	-	22,146.52	3,224,975.78	4,939,275.79
<u>Non-Major Governmental Funds:</u>						
Special Roads	(4,133.18)	3,316.50	1,287.14		174.48	295.98
County Road and Bridge	187,734.67	244,438.63			431,890.72	282.58
American Rescue Plan Act	218,985.94				12,688.27	206,297.67
HB 1505 County Road	345,884.00				345,884.00	-
Opioid Settlement	3,520.18	4,622.35				8,142.53
Historical Society	25.32	6,156.88			6,158.01	24.19
Senior Citizens	202.55	63,577.14			63,665.45	114.24
Emergency 911	2,517.11	51,369.42	20,859.38		74,745.91	-
Capital Projects	101,928.08	52,961.03			25,588.86	129,300.25
Emergency	2,989.35	39.80			2.09	3,027.06
Veteran Services	100.66	24,794.58			24,838.40	56.84
County Agent	83,423.37	51,247.82			92,789.63	41,881.56
Weed Control	89,451.44	125,705.42			96,969.84	118,187.02
Hazardous Chemicals	6,126.04	300.00				6,426.04
Document Preservation	8,465.55	4,997.90			3,445.16	10,018.29
LATCF	96,250.00					96,250.00
Total Non-Major Governmental Funds	1,143,471.08	633,527.47	22,146.52	-	1,178,840.82	620,304.25
Total Governmental Funds	5,586,115.24	4,377,281.40	22,146.52	22,146.52	4,403,816.60	5,559,580.04
<u>Fiduciary Fund</u>						
<u>Custodial Funds:</u>						
Custer Health District	336.42	85,643.99			85,785.79	194.62
Ambulance	884.06	190,205.20			190,518.10	571.16
Soil Conservation District	238.60	61,531.62			61,628.03	142.19
Water Resource District	60.45	14,794.95			14,821.13	34.27
City of Center	687.77	98,260.52			98,559.11	389.18
Center Park	118.27	15,432.11			15,491.33	59.05
School Districts	9,672.72	2,184,788.99			2,188,848.56	5,613.15
Fort Clark Irrigation	-	169.50			169.50	-
Southwest Water Authority	3.81	20.69			24.50	-
Rural Fire Districts	392.47	104,165.11			104,248.41	309.17
New Salem Ambulance	(12.76)	53,144.65			53,131.89	-
State Medical	101.27	24,205.64			24,249.79	57.12
Advance Payment	2,663.47	1,858.02			358.02	4,163.47
Random	35,953.04	2,858.22			9,801.56	29,009.70
Marriage and Divorce	-	105.00			105.00	-

(continued)



OLIVER COUNTY  
Center, North Dakota

Schedule of Fund Activity  
Arising from Cash Transactions  
For the Year Ended December 31, 2024

	Balance 1-1-2024	Receipts	Transfers In	Transfers Out	Disbursements	Balance 12-31-2024
<u>Custodial Funds (continued)</u>						
State's Attorney-NSF Payments	212.97					212.97
Victim Witness Program	4,450.00	150.00				4,600.00
State Tax	-	4,092.94			4,092.94	-
Extension	3,767.89	85.00			121.74	3,731.15
MPC Bridge Trust	14,427.86					14,427.86
E-911 Trust	2,340.07	8,567.77			10,907.84	-
Prepaid Taxes	536,009.31	464,578.05			536,009.31	464,578.05
Total Custodial Funds	612,307.69	3,314,657.97	-	-	3,398,872.55	528,093.11
Total Primary Government	6,198,422.93	7,691,939.37	22,146.52	22,146.52	7,802,689.15	6,087,673.15
<u>Discretely Presented Component Units:</u>						
Water Resource District	374,502.03	19,027.09			5,739.60	387,789.52
Ambulance	681,756.88	284,785.35			230,187.40	736,354.83
Total Discretely Presented Component Units	1,056,258.91	303,812.44	-	-	235,927.00	1,124,144.35
Total Reporting Entity	7,254,681.84	7,995,751.81	22,146.52	22,146.52	8,038,616.15	7,211,817.50

OLIVER COUNTY  
Center, North Dakota

Schedule of Fund Activity  
Arising from Cash Transactions  
For the Year Ended December 31, 2023

	Balance 1-1-2023	Receipts	Transfers In	Transfers Out	Disbursements	Balance 12-31-2023
<b>Major Governmental Funds:</b>						
General Fund	3,056,996.78	1,407,755.35	1,311.32	1,727,454.84	1,424,908.25	1,313,700.36
Prairie Dog		764,889.09				764,889.09
Unorganized Road	(8,049.38)	837,653.89	2,352,374.31		1,301,333.24	1,880,645.58
Highway Tax Distribution	28,231.97	272,939.02	811,188.82		628,950.68	483,409.13
Total Major Governmental Funds	3,077,179.37	3,283,237.35	3,164,874.45	1,727,454.84	3,355,192.17	4,442,644.16
<b>Non-Major Governmental Funds:</b>						
Special Roads	1,326,951.12	253,007.42		1,481,161.07	102,930.65	(4,133.18)
County Road and Bridge	71,165.91	129,838.98			13,270.22	187,734.67
American Rescue Plan Act	250,933.94				31,948.00	218,985.94
HB 1505 County Road	347,292.75				1,408.75	345,884.00
Opioid Settlement	1,009.90	2,510.28				3,520.18
Historical Society	12.98	6,225.03			6,212.69	25.32
Senior Citizens	103.33	64,442.96			64,343.74	202.55
Emergency 911	(6,650.89)	56,676.48	30,000.00		77,508.48	2,517.11
Capital Projects	167,047.68	46,498.64			111,618.24	101,928.08
Emergency	6.23	2,987.59			4.47	2,989.35
Veteran Services	51.86	25,685.23			25,636.43	100.66
County Agent	(2,014.99)	71,897.77	112,494.14		98,953.55	83,423.37
Weed Control	147,063.24	115,801.63		97,441.36	75,972.07	89,451.44
Hazardous Chemicals	5,788.54	337.50				6,126.04
Document Preservation	5,965.39	3,666.60			1,166.44	8,465.55
DES Grants	1,311.32			1,311.32		-
LATCF		100,000.00			3,750.00	96,250.00
Total Non-Major Governmental Funds	2,316,038.31	879,576.11	142,494.14	1,579,913.75	614,723.73	1,143,471.08
Total Governmental Funds	5,393,217.68	4,162,813.46	3,307,368.59	3,307,368.59	3,969,915.90	5,586,115.24
<b>Fiduciary Fund</b>						
<b>Custodial Funds:</b>						
Custer Health District	170.51	83,145.09			82,979.18	336.42
Ambulance	519.19	195,050.38			194,685.51	884.06
Soil Conservation District	107.68	61,531.06			61,400.14	238.60
Water Resource District	31.48	15,012.22			14,983.25	60.45
City of Center	461.76	82,318.90			82,092.89	687.77
Center Park	64.77	13,851.26			13,797.76	118.27
School Districts	3,889.41	2,056,946.63			2,051,163.32	9,672.72
Fort Clark Irrigation	-	2,245.50			2,245.50	-
Southwest Water Authority	4.10	300.86			301.15	3.81
Rural Fire Districts	335.93	102,058.73			102,002.19	392.47
New Salem Ambulance		51,780.28			51,793.04	(12.76)
State Medical	51.92	24,479.72			24,430.37	101.27
Advance Payment	2,663.47	108.30			108.30	2,663.47
Random	29,619.70	26,487.29			20,153.95	35,953.04
Marriage and Divorce	-	210.00			210.00	-

(continued)

OLIVER COUNTY  
Center, North Dakota

Schedule of Fund Activity  
Arising from Cash Transactions  
For the Year Ended December 31, 2023

	Balance 1-1-2023	Receipts	Transfers In	Transfers Out	Disbursements	Balance 12-31-2023
<u>Custodial Funds (continued)</u>						
State's Attorney-NSF Payments	212.97					212.97
Victim Witness Program	3,875.00	575.00				4,450.00
State Tax	3,308.59	6,707.22			10,015.81	-
Extension	4,081.22	30.00			343.33	3,767.89
MPC Bridge Trust	14,427.86					14,427.86
E-911 Trust	1,683.88	22,042.72			21,386.53	2,340.07
Prepaid Taxes	471,796.77	536,009.31			471,796.77	536,009.31
Total Custodial Funds	537,306.21	3,280,890.47	-	-	3,205,888.99	612,307.69
Total Primary Government	5,930,523.89	7,443,703.93	3,307,368.59	3,307,368.59	7,175,804.89	6,198,422.93
<u>Discretely Presented Component Units:</u>						
Water Resource District	367,706.18	16,010.65			9,214.80	374,502.03
Ambulance	653,306.27	255,172.23			226,721.62	681,756.88
Total Discretely Presented Component Units	1,021,012.45	271,182.88	-	-	235,936.42	1,056,258.91
Total Reporting Entity	6,951,536.34	7,714,886.81	3,307,368.59	3,307,368.59	7,411,741.31	7,254,681.84



# Rath & Mehrer, P.C.

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## REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

### INDEPENDENT AUDITOR'S REPORT

Governing Board  
Oliver County  
Center, North Dakota

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the discretely presented component units, each major fund and the aggregate remaining fund information of Oliver County, as of and for the years ended December 31, 2024 and 2023, and the related notes to the financial statements, which collectively comprise the county's basic financial statements, and have issued our report thereon dated June 27, 2025.

#### **Report on Internal Control Over Financial Reporting**

In planning and performing our audits of the financial statements, we considered the county's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the county's internal control. Accordingly, we do not express an opinion on the effectiveness of the county's internal control.

A *deficiency* in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the county's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audits we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify a certain deficiency in internal control, described in the accompanying schedule of findings and responses as item 2024-001, that we consider to be a significant deficiency.

## **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the county's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audits, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **County's Response to Findings**

*Government Auditing Standards* require the auditor to perform limited procedures on the county's response to the findings identified in our audits and described in the accompanying *Schedule of Findings and Responses*. The county's response was not subjected to the auditing procedures applied in the audits of the financial statements and, accordingly, we express no opinion on it.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the county's internal control or on compliance. This is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the county's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Rath and Mehrer, P.C.

Bismarck, North Dakota

June 27, 2025



OLIVER COUNTY  
Center, North Dakota

Schedule of Findings and Responses  
For the Years Ended December 31, 2024 and 2023

**SECTION I – SUMMARY OF AUDIT RESULTS:**

Financial Statements

Type of Auditor's Report Issued:

Governmental Activities	Unmodified
Discretely Presented Component Units	Unmodified
Major Governmental Funds	Unmodified
Aggregate Remaining Fund Information	Unmodified

Internal control over financial reporting:

- Material weakness(es) identified? ☐ Yes ☒ No
- Significant deficiency(ies) identified? ☒ Yes ☐ None Reported
- Noncompliance material to financial statements noted? ☐ Yes ☒ No

**SECTION II – FINANCIAL STATEMENT FINDINGS:**

Significant Deficiency

1. 2024-001- Financial Statement Preparation

*Criteria:* A good system of internal controls requires the county to determine that the financial statements are prepared based on accounting principles generally accepted in the United States of America. This means that the county must maintain knowledge of current accounting principles and required financial statement disclosures.

*Condition:* The county's financial statements, including the accompanying note disclosures, are prepared by the county's external auditors.

*Cause:* The county feels that it is more cost effective to have their external auditors prepare the complete financial statements and disclosures, rather than invest in ongoing specialized training that would be necessary.

*Effect:* Without the assistance of the auditors, the financial statements could be misstated or omit material financial statement disclosures.

*Recommendation:* We recommend that management be aware of this condition and be prepared and able to provide all necessary information and schedules to complete the financial statements and disclosures; and review and approve them prior to external distribution.

*Views of Responsible Officials:* The county will continue to have the external auditors prepare the financial statements, including note disclosures, but will review and approve them prior to external distribution.