

**CITY OF MINNEWAUKAN  
MINNEWAUKAN, NORTH DAKOTA**

AUDITED FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2017

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**CITY OF MINNEWAUKAN**  
**ROSTER OF CITY OFFICIALS**  
**AS OF DECEMBER 31, 2017**

<u>Name</u>	<u>Office</u>
Niles Short	Council President
John Lunde	Council Vice President
Allan Nord	Council Member
Milt Schmid	Council Member
Matt Seufert	Mayor
Sherri Thompson	City Auditor



CERTIFIED PUBLIC ACCOUNTANTS  
AND CONSULTANTS

## INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and  
Members of the City Council  
City of Minnewaukan  
Minnewaukan, North Dakota

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Minnewaukan, as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our unmodified and qualified audit opinions.

## Summary of Opinions

<u>Opinion Unit</u>	<u>Type of Opinion</u>
Governmental Activities	Qualified
Business-Type Activities	Qualified
General Fund	Unmodified
Municipal Highway Fund	Unmodified
Water, Sewer, and Garbage Fund	Qualified
Bank Building Fund	Qualified
Aggregate Remaining Fund Information	Unmodified

### Basis for Qualified Opinions over Capital Assets

Prior to December 31, 2012, the City did not maintain capital asset records. Therefore, we were not able to obtain sufficient, appropriate audit evidence about the amounts at which capital assets are recorded for the governmental activities, business-type activities, Water, Sewer, and Garbage Fund, and Bank Building Fund. The amount by which this departure would affect the assets, net position, and expenditures in these opinion units has not been determined.

### Qualified Opinions

In our opinion, except for the effects of the matter discussed in the “Basis for Qualified Opinions over Capital Assets” paragraph, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities, business-type activities, the Water, Sewer, and Garbage fund and the Bank Building fund of the City of Minnewaukan, as of December 31, 2017, and the respective changes in financial position and, where applicable, cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### Unmodified Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the general fund, municipal highway fund and the aggregate remaining fund information of the City of Minnewaukan, as of December 31, 2017, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Other Matters**

#### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the budgetary comparison schedules as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management’s responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by the missing information.

The roster of city officials has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated October 26, 2018 on our consideration of the City of Minnewaukan's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Minnewaukan's internal control over financial reporting and compliance.



**BRADY, MARTZ & ASSOCIATES, P.C.  
GRAND FORKS, NORTH DAKOTA**

October 26, 2018

**CITY OF MINNEWAUKAN**  
**STATEMENT OF NET POSITION**  
**AS OF DECEMBER 31, 2017**

	<b>Primary Government</b>		
	<b>Governmental Activities</b>	<b>Business-Type Activities</b>	<b>Total</b>
<b>ASSETS</b>			
Cash and Cash Equivalents	\$ 119,271	\$ 52,529	\$ 171,800
Receivables (Net of Allowance for Uncollectibles)	6,957	21,723	28,680
Due from Local Governments	8,008	-	8,008
Capital Assets:			
Land	179,817	-	179,817
Buildings and Improvements	-	632,897	632,897
Machinery and Equipment	28,353	-	28,353
Infrastructure	6,377,416	-	6,377,416
Less Accumulated Depreciation	<u>(651,270)</u>	<u>(24,225)</u>	<u>(675,495)</u>
Total Capital Assets (Net of Accumulated Depreciation)	<u>5,934,316</u>	<u>608,672</u>	<u>6,542,988</u>
Total Assets	<u>6,068,552</u>	<u>682,924</u>	<u>6,751,476</u>
<b>LIABILITIES</b>			
Accounts Payable	2,222	8,352	10,574
Customer Deposits	-	1,900	1,900
Accrued Compensated Absences	819	-	819
Current Portion of Note Payable	<u>-</u>	<u>23,000</u>	<u>23,000</u>
Total Liabilities	<u>3,041</u>	<u>33,252</u>	<u>36,293</u>
<b>NET POSITION</b>			
Net Investment in Capital Assets	5,934,316	608,672	6,542,988
Restricted for:			
Highways	31,896	-	31,896
Social Security	10,639	-	10,639
Unrestricted	<u>88,660</u>	<u>41,000</u>	<u>129,660</u>
Total Net Position	<u>\$ 6,065,511</u>	<u>\$ 649,672</u>	<u>\$ 6,715,183</u>

See Notes to the Financial Statements

**CITY OF MINNEWAUKAN**  
**STATEMENT OF ACTIVITIES**  
**FOR THE YEAR ENDED DECEMBER 31, 2017**

<b>Functions/Programs</b>	<b>Program Revenues</b>				<b>Net (Expense) Revenue and Changes in Net Position</b>		
	<b>Expenses</b>	<b>Charges for Services</b>	<b>Operating</b>	<b>Capital</b>	<b>Primary Government</b>		
			<b>Grants and Contributions</b>	<b>Grants and Contributions</b>	<b>Governmental Activities</b>	<b>Business-type Activities</b>	<b>Total</b>
<b>Primary Government:</b>							
Governmental Activities:							
General Government	\$ 220,391	\$ 44,651	\$ -	\$ -	\$ (175,740)	\$ -	\$ (175,740)
Public Safety	3,900	-	-	-	(3,900)	-	(3,900)
Highways	71,770	-	-	-	(71,770)	-	(71,770)
Public Works	169	-	-	-	(169)	-	(169)
Economic Development	13,338	12	-	-	(13,326)	-	(13,326)
Interest and Fees	143	-	-	-	(143)	-	(143)
Total Governmental Activities	<u>309,711</u>	<u>44,663</u>	<u>-</u>	<u>-</u>	<u>(265,048)</u>	<u>-</u>	<u>(265,048)</u>
Business-type Activities:							
Water, Sewer, Garbage	153,833	129,186	-	-	-	(24,647)	(24,647)
Bank Building	29,390	46,035	-	-	-	16,645	16,645
Total Business-type Activities	<u>183,223</u>	<u>175,221</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(8,002)</u>	<u>(8,002)</u>
Total Primary Government	<u>\$ 492,934</u>	<u>\$ 219,884</u>	<u>\$ -</u>	<u>\$ -</u>	<u>(265,048)</u>	<u>(8,002)</u>	<u>(273,050)</u>
General Revenues:							
Property Taxes					31,771	-	31,771
Sales and Other Taxes					68,856	-	68,856
State Aid Distribution					16,922	-	16,922
Other Revenues					28,199	-	28,199
Unrestricted Interest Earnings					302	-	302
Transfers					2,405	(2,405)	-
Total General Revenues and Transfers					<u>148,455</u>	<u>(2,405)</u>	<u>146,050</u>
Change in Net Position					(116,593)	(10,407)	(127,000)
Net Position - Beginning					<u>6,182,104</u>	<u>660,079</u>	<u>6,842,183</u>
Net Position - Ending					<u>\$ 6,065,511</u>	<u>\$ 649,672</u>	<u>\$ 6,715,183</u>

See Notes to the Financial Statements

**CITY OF MINNEWAUKAN**  
**BALANCE SHEET – GOVERNMENTAL FUNDS**  
**AS OF DECEMBER 31, 2017**

	<u>General</u>	<u>Municipal Highway Fund</u>	<u>Social Security Fund (Non-Major)</u>	<u>Total Governmental Funds</u>
<b>ASSETS</b>				
Cash and Cash Equivalents	\$ 79,035	\$ 29,597	\$ 10,639	\$ 119,271
Receivables (Net of Allowance for Uncollectibles)	6,702	255	-	6,957
Due from Local Governments	5,010	2,998	-	8,008
Total Assets	<u>\$ 90,747</u>	<u>\$ 32,850</u>	<u>\$ 10,639</u>	<u>\$ 134,236</u>
<b>LIABILITIES AND FUND BALANCES</b>				
Liabilities				
Accounts Payable	\$ 1,268	\$ 954	\$ -	\$ 2,222
Total Liabilities	<u>1,268</u>	<u>954</u>	<u>-</u>	<u>2,222</u>
<b>FUND BALANCES</b>				
Restricted				
Highway	-	31,896	-	31,896
Social Security	-	-	10,639	10,639
Assigned				
Horizons	15,138	-	-	15,138
Library	1,575	-	-	1,575
Unassigned	72,766	-	-	72,766
Total Fund Balances	<u>89,479</u>	<u>31,896</u>	<u>10,639</u>	<u>132,014</u>
Total Liabilities and Fund Balances	<u>\$ 90,747</u>	<u>\$ 32,850</u>	<u>\$ 10,639</u>	<u>\$ 134,236</u>

See Notes to the Financial Statements

**CITY OF MINNEWAUKAN**  
**RECONCILIATION OF GOVERNMENTAL FUNDS BALANCE SHEET**  
**TO NET POSITION OF GOVERNMENTAL ACTIVITIES**  
**AS OF DECEMBER 31, 2017**

Total Governmental Funds Balances	\$	132,014
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Amounts reported for the governmental activities in the statement of net position are different because:

Capital assets used in the governmental activities are not financial resources and, therefore, not reported in the governmental fund.

Capital Assets	\$ 6,585,586	
Accumulated Depreciation	<u>(651,270)</u>	5,934,316

Long-term liabilities are not due and payable in the current period and, therefore, are not included in the governmental funds:

Accrued Compensated Absences	<u>(819)</u>	<u>(819)</u>
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Net Position of Governmental Activities	\$	<u><u>6,065,511</u></u>
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**CITY OF MINNEWAUKAN**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES**  
**GOVERNMENTAL FUNDS**  
**FOR THE YEAR ENDED DECEMBER 31, 2017**

	General	Municipal Highway Fund	Social Security Fund (Non-Major)	Total Governmental Funds
<b>REVENUES</b>				
Property Taxes	\$ 31,683	\$ -	\$ 88	\$ 31,771
Sales and Other Taxes	39,607	29,249	-	68,856
Licenses and Permits	1,930	-	-	1,930
State Aid Distributions	16,922	-	-	16,922
Charges for Services	38,446	3,145	-	41,591
Rental Income	1,142	-	-	1,142
Investment Earnings	302	-	-	302
Miscellaneous	27,399	800	-	28,199
Total Revenues	<u>157,431</u>	<u>33,194</u>	<u>88</u>	<u>190,713</u>
<b>EXPENDITURES</b>				
Current:				
General Government	83,257	-	-	83,257
Public Safety	3,900	-	-	3,900
Public Works	169	-	-	169
Highways	-	7,337	-	7,337
Economic Development	13,338	-	-	13,338
Capital Outlay	-	10,549	-	10,549
Debt Service:				
Principal Retirement	17,650	-	-	17,650
Interest and Fees	246	-	-	246
Total Expenditures	<u>118,560</u>	<u>17,886</u>	<u>-</u>	<u>136,446</u>
Excess (Deficiency) of Revenues over Expenditures	<u>38,871</u>	<u>15,308</u>	<u>88</u>	<u>54,267</u>
Other financing sources				
Transfers In	<u>2,244</u>	<u>161</u>	<u>-</u>	<u>2,405</u>
Net Change in Fund Balances	41,115	15,469	88	56,672
Fund Balances - Beginning	<u>48,364</u>	<u>16,427</u>	<u>10,551</u>	<u>75,342</u>
Fund Balances - Ending	<u>\$ 89,479</u>	<u>\$ 31,896</u>	<u>\$ 10,639</u>	<u>\$ 132,014</u>

See Notes to the Financial Statements

**CITY OF MINNEWAUKAN**  
**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND**  
**BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES**  
**FOR THE YEAR ENDED DECEMBER 31, 2017**

Net Change in Fund Balances - Total Governmental Funds \$ 56,672

Amounts reported for governmental activities in the statement of activities are different because:

Capital Outlays are reported in the governmental funds as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.

Capital Outlays	\$ 10,549	
Depreciation Expense	<u>(201,369)</u>	(190,820)

Repayment of debt 17,650

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds:

Change in Interest Payable		103
Accrued Vacation		<u>(198)</u>

Changes in Net Position \$ (116,593)

**CITY OF MINNEWAUKAN**  
**STATEMENT OF NET POSITION**  
**PROPRIETARY FUNDS**  
**AS OF DECEMBER 31, 2017**

	Business-type Activities		
	Water, Sewer and Garbage	Bank Building	Totals Current Year
<b>ASSETS</b>			
Current Assets:			
Cash and Cash Equivalents	\$ 11,555	\$ 40,974	\$ 52,529
Accounts Receivable (Net)	21,723	-	21,723
Total Current Assets	33,278	40,974	74,252
Non-Current Assets:			
Capital Assets			
Buildings and Improvements	591,929	40,968	632,897
Less Accumulated Depreciation	(12,648)	(11,577)	(24,225)
Total Capital Assets (Net of Accumulated Depreciation)	579,281	29,391	608,672
Total Assets	612,559	70,365	682,924
<b>LIABILITIES</b>			
Current Liabilities:			
Accounts Payable	6,787	1,565	8,352
Customer Deposits	1,900	-	1,900
Current Portion of Note Payable	23,000	-	23,000
Total Current Liabilities	31,687	1,565	33,252
Total Liabilities	31,687	1,565	33,252
<b>NET POSITION</b>			
Net Investment in Capital Assets	579,281	29,391	608,672
Unrestricted	1,591	39,409	41,000
Total Net Position	\$ 580,872	\$ 68,800	\$ 649,672

See Notes to the Financial Statements

**CITY OF MINNEWAUKAN**  
**STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION**  
**PROPRIETARY FUNDS**  
**FOR THE YEAR ENDED DECEMBER 31, 2017**

	Business-type Activities		
	Water, Sewer and Garbage	Bank Building	Totals Current Year
Operating Revenues:			
Water Sales	\$ 70,368	\$ -	\$ 70,368
Utility Charges	45,727	-	45,727
Sewer Charges	7,724	-	7,724
Rental Income	-	46,035	46,035
Miscellaneous Services	5,367	-	5,367
Total Operating Revenues	129,186	46,035	175,221
Operating Expenses:			
Utilities	58,161	10,307	68,468
Repairs and Maintenance	23,355	13,633	36,988
Supplies	30,927	2,091	33,018
Payroll	17,862	-	17,862
Insurance	1,716	39	1,755
Administration	5,419	-	5,419
Miscellaneous	1,442	-	1,442
Training	1,426	-	1,426
Travel and Entertainment	405	-	405
Depreciation Expense	12,648	3,320	15,968
Total Operating Expenses	153,361	29,390	182,751
Operating Income	(24,175)	16,645	(7,530)
Nonoperating Expenses			
Interest Expense	(472)	-	(472)
Income before Transfers	(24,647)	16,645	(8,002)
Transfers Out	(2,405)	-	(2,405)
Changes in Net Position	(27,052)	16,645	(10,407)
Net Position - Beginning	607,924	52,155	660,079
Net Position - Ending	\$ 580,872	\$ 68,800	\$ 649,672

See Notes to the Financial Statements

**CITY OF MINNEWUAKAN**  
**STATEMENT OF CASH FLOWS**  
**PROPRIETARY FUNDS**  
**FOR THE YEAR ENDED DECEMBER 31, 2017**

	Business-type Activities		
	Water, Sewer and Garbage	Bank Building	Totals Current Year
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>			
Receipts from Customers and Users	\$ 126,802	\$ 46,035	\$ 172,837
Payments to Suppliers	(221,141)	(27,331)	(248,472)
Payments to Employees	(17,862)	-	(17,862)
Net Cash Provided (used) by Operating Activities	(112,201)	18,704	(93,497)
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>			
Interfund Transfers	(2,405)	-	(2,405)
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>			
Proceeds from Capital Grants	64,311	-	64,311
Proceeds from Long-Term Debt	35,189	-	35,189
Principal Payments on Long-Term Debt	(12,189)	-	(12,189)
Interest Paid on Debt	(472)	-	(472)
Net Cash Used by Capital and Related Financing Activities	86,839	-	86,839
Net Increase (Decrease) in Cash and Cash Equivalents	(27,767)	18,704	(9,063)
Cash and Cash Equivalents, January 1	39,322	22,270	61,592
Cash and Cash Equivalents, December 31	\$ 11,555	\$ 40,974	\$ 52,529
<b>RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES:</b>			
Operating Income	\$ (24,175)	\$ 16,645	\$ (7,530)
Adjustments to Reconcile Operating Income to Net Cash Provided (Used) by Operating Activities:			
Depreciation Expense	12,648	3,320	15,968
Changes in Assets and Liabilities:			
Accounts Receivable	(2,584)	-	(2,584)
Accounts Payable	(98,290)	(1,261)	(99,551)
Customer Deposits	200	-	200
Net Cash Provided (Used) by Operating Activities	\$ (112,201)	\$ 18,704	\$ (93,497)

See Notes to the Financial Statements

**CITY OF MINNEWAUKAN**  
**STATEMENT OF ASSETS AND LIABILITIES - AGENCY FUNDS**  
**AS OF DECEMBER 31, 2017**

	<u>Agency Funds</u>
<b>ASSETS</b>	
Current Assets:	
Cash and Cash Equivalents	\$ -
Total Current Assets	<u>\$ -</u>
<b>LIABILITIES</b>	
Current Liabilities:	
Due to Individuals	\$ -
Total Liabilities	<u>\$ -</u>

See Notes to the Financial Statements

**CITY OF MINNEWAUKAN**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**AS OF DECEMBER 31, 2017**

**NOTE 1      SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The City of Minnewaukan operates under a City Council form of government. The financial statements of the City of Minnewaukan have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applicable to governments. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the government's accounting policies are described below.

**Reporting Entity**

The financial statements of the City include those of independently administered organizations of which guardianship responsibility falls on the City. Guardianship responsibility is determined on the basis of taxing powers, budget authority, appointment of governing board members, designation of management, and fiscal accountability including a guaranteed or moral responsibility for debt. The criteria used to determine the financial reporting entity were in conformance with GASB Statement 61, *The Financial Reporting Entity*.

**Government-wide and Fund Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government. For the most part, the effect of inter-fund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

**Fund Accounting**

The accounts of the City are organized on the basis of funds, each of which are considered to be a separate accounting entity. The operations of each fund are accounted for by providing a separate set of self-balancing accounts, which comprise its assets, liabilities, reserves, fund balance/net position, revenues, and expenditures or expenses, as appropriate. The City has the following funds:

**CITY OF MINNEWAUKAN**  
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED  
AS OF DECEMBER 31, 2017

1) Governmental Fund Types

Governmental fund types are those funds through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources.

Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used; current liabilities are assigned to the fund from which they are paid; and the difference between governmental fund assets and liabilities, the fund equity, is referred to as "fund balance." The measurement focus is upon determination of changes in financial position, rather than upon net income determination. The following comprise the City's major governmental funds:

- a) General Fund — This is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.
- b) Municipal Highway Fund — This is the City's fund used for the highway tax distributions from the State to be used for maintenance and repair of the roads within the City.

The other governmental fund of the City is considered nonmajor.

2) Proprietary Fund Types

Proprietary fund types are used to account for a government's ongoing organizations and activities, which are similar to those often found in the private sector. The measurement focus is upon income determination, financial position, and cash flows.

**Enterprise Funds** are used to finance and account for the acquisition, operation, and maintenance of the City's facilities and services, which are supported primarily by user charges. The following comprise the City's major enterprise funds:

- a) Water, Sewer, and Garbage Fund – To account for the operation and maintenance of the City's Water Utility, Sanitary Sewer System and Sanitation.
- b) Bank Building Fund – This is the City's fund used to account for the operations of the bank building which is rented out to USDA FSA.

The other enterprise fund of the City is considered nonmajor.

**Agency Funds** are used to account for assets held by the City as an agent for other individuals, private organizations, or other governmental units and/or funds. The City acts as an agent in collecting monies on behalf of various basement mitigation deposits for city residents. No liability exists on behalf of the City beyond the extent of revenue received for these agency funds.

**CITY OF MINNEWAUKAN**  
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED  
AS OF DECEMBER 31, 2017

**Measurement Focus and Basis of Accounting**

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the Proprietary Fund and Fiduciary Fund financial statements. However, agency funds, unlike other fiduciary funds, report only assets and liabilities and do not have a measurement focus, and follow the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental Fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, pension expenditures and claims and judgments, are recorded only when payment is due.

In applying the susceptible to accrual concept to intergovernmental revenues, the legal and contractual requirements of the numerous individual programs are used as guidance. There are, however, essentially two types of these revenues. In one, monies must be expended on the specific purpose or project before any amounts will be paid to the City; therefore, revenues are recognized based upon the expenditures recorded and the availability criteria. In the other, monies are virtually unrestricted as to purpose of expenditure, and are usually revocable only for failure to comply with prescribed requirements. These resources are reflected as revenues at the time of receipt, or earlier if the susceptible to accrual criteria are met.

Licenses and permits, fines and forfeitures, charges for sales and services (other than utility), and miscellaneous revenues are generally recorded as revenue when received in cash because they are generally not measurable until actually received. In the category of use of money and property, property rentals are recorded as revenue when received in cash, but investment earnings are recorded as earned, since they are measurable and available.

Property taxes are recognized as a receivable at the time an enforceable legal claim is established. Property taxes are considered available if received within 60 days of year-end.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

**CITY OF MINNEWAUKAN**  
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED  
AS OF DECEMBER 31, 2017

Proprietary Funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a Proprietary Fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds and internal service funds are charges to customers for sales and services. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

**Budgets**

The City management submits a proposed budget and levy to the City Council. The Council shall adopt the budget no later than the seventh day of October by resolution, which shall set forth the total for each budget fund. The proposed levies must be adopted and certified to the County by October 10<sup>th</sup> of each year.

**Cash and Cash Equivalents**

Cash includes amounts in demand deposits, money market accounts, and short-term certificates of deposit with a maturity date within three months of the date acquired.

**Capital Assets**

Capital assets, including land, construction in progress, buildings, improvements, infrastructure, and equipment assets are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City of Minnewaukan as assets with an initial, individual cost of more than \$5,000 and an initial useful life of one year or greater. Such assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at their acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the life of the asset are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Buildings, improvements, infrastructure and equipment assets are depreciated using the straight-line method of depreciation over the following estimated useful lives:

Buildings and Improvements	20-40 Years
Machinery and Equipment	5-15 Years
Infrastructure	5-50 Years

Capital assets are reported as expenditures and no depreciation expense is reported in the governmental fund financial statements.

**CITY OF MINNEWAUKAN**  
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED  
AS OF DECEMBER 31, 2017

**Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**Inter-fund Transactions**

In the governmental fund statements, transactions that constitute reimbursements to a fund for expenditures initially made from it that are properly applicable to another fund, are recorded as expenditures in the reimbursing fund and as reductions of expenditures in the fund that is reimbursed.

All other interfund transactions, except reimbursements, are reported as transfers.

In the government-wide financial statements, interfund transactions have been eliminated.

**Fund Balance**

GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, provides more clearly defined fund balance categories to make the nature and extent of the constraints placed on a government's fund balance more transparent. The following classifications describe the relative strength of the spending constraints and the purposes for which resources can be used:

*Nonspendable* – consists of amounts that are not in spendable form, such as inventory and prepaid items.

*Restricted* – consists of amounts related to externally imposed constraints established by creditors, grantors or contributors; or constraints imposed by law through constitutional provisions or enabling legislation.

*Committed* – consists of internally imposed constraints. These constraints are established by formal action of the City Council.

*Assigned* – consists of internally imposed constraints. These constraints reflect the specific purpose for which it is the City's intended use. These constraints are established by the City Council. Pursuant to Council resolution, the City's Clerk-Treasurer is authorized to establish assignments of fund balance.

*Unassigned* – is the residual classification for the general fund and also reflects negative residual amounts in other funds.

When both restricted and unrestricted resources are available for use, it is the City's policy to first use restricted resources, and then use unrestricted resources as they are needed.

The City considers the spendable fund balance to have been spent when expenditures are incurred.

**CITY OF MINNEWAUKAN**  
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED  
AS OF DECEMBER 31, 2017

When committed, assigned or unassigned resources are available for use, it is the City's policy to use resources in the following order; 1) committed, 2) assigned and 3) unassigned.

**Net Position**

Net position represents the difference between (a) assets and deferred outflows of resources and (b) liabilities and deferred inflows of resources in the City's financial statements. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any long-term debt attributable to the acquisition, construction, or improvement of those assets. Restricted Net Position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Unrestricted Net Position is the net amount of assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted component of net position.

**Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resource (expense/expenditure) until then. The City does not have any items that qualify for reporting in this category.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and will *not* be recognized as an inflow of resources (revenue) until that time. The City does not have any items that qualify for reporting in this category.

**Net Position Flow Assumption**

Sometimes the government will fund outlays for a particular purpose for both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

**NOTE 2 DEPOSITS AND INVESTMENTS**

In accordance with North Dakota Statutes, the City maintains deposits at the depository banks designated by the governing board. All depositories are members of the Federal Reserve System.

Deposits must either be deposited with the Bank of North Dakota or in other financial institutions situated and doing business in the state. Deposits, other than with the Bank of North Dakota, must be fully insured or bonded. In lieu of a bond, a financial institution may provide a pledge of securities equal to 110% of deposits not covered by insurance bonds.

**CITY OF MINNEWAUKAN**  
**NOTES TO THE FINANCIAL STATEMENTS - CONTINUED**  
**AS OF DECEMBER 31, 2017**

At year ended December 31, 2017, the City's carrying amount of deposits was approximately \$172,000 and the bank balance was approximately \$185,000. The City's balances were fully covered by federal depository insurance as of December 31, 2017.

**Credit Risk**

The City may invest idle funds as authorized in North Dakota Statutes, as follows:

- (a) Bonds, treasury bills and notes, or other securities that are a direct obligation insured or guaranteed by, the treasury of the United States, or its agencies, instrumentalities, or organizations created by an act of congress.
- (b) Securities sold under agreements to repurchase written by a financial institution in which the underlying securities for the agreement to repurchase are the type listed above.
- (c) Certificates of Deposit fully insured by the Federal Deposit Insurance Corporation.
- (d) Obligations of the state.

**NOTE 3     ACCOUNTS RECEIVABLE**

Accounts receivable consists of money due for public works services performed by the City for the residents of the City. Receivables are carried at invoice amount less an estimate made for uncollectible accounts. Management determines the allowance for uncollectible accounts by using historical experience and review of individual customer accounts. The allowance for uncollectible accounts receivable was \$4,000. Receivables are written off when deemed uncollectible. Recoveries of receivables previously written off are recorded when received.

**NOTE 4     PROPERTY TAXES**

Property tax levies are set by the City Council in October each year and are certified to the county for collection the following year. In North Dakota, counties act as collection agents for all property taxes.

The county spreads the levies over all taxable property in the City. Such taxes become receivables of the City as of January 1.

Property taxes are payable in equal installments by property owners to the county as follows: Property taxes are levied as of January 1. The property taxes attach as an enforceable lien on property on January 1. The tax levy may be paid in two installments: the first installment includes one-half of the real estate taxes and all the special assessments; the second installment is the balance of the real estate taxes. The first installment is due by March 1 and the second installment is due by October 15. A 5% discount is allowed if all taxes and special assessments are paid by February 15. After the due dates, the bill becomes delinquent and penalties are assessed.

The county remits the collections to the City and other taxing districts on a monthly basis.

**CITY OF MINNEWAUKAN**  
**NOTES TO THE FINANCIAL STATEMENTS - CONTINUED**  
**AS OF DECEMBER 31, 2017**

**NOTE 5 CAPITAL ASSETS**

The following is a summary of capital asset activity for the year ended December 31, 2017:

	<b>Primary Government</b>				<b>Ending Balance</b>
	<b>Beginning Balance</b>	<b>Additions</b>	<b>Retirements</b>	<b>Transfers</b>	
<b><u>Governmental Activities</u></b>					
Capital Assets, Non-Depreciable:					
Land	\$ 179,817	\$ -	\$ -	\$ -	\$ 179,817
Capital Assets, Depreciable:					
Machinery and Equipment	28,353	-	-	-	28,353
Infrastructure	6,366,867	10,549	-	-	6,377,416
<b>Totals at Historical Cost</b>	<u>6,575,037</u>	<u>10,549</u>	<u>-</u>	<u>-</u>	<u>6,585,586</u>
Less Accumulated Depreciation for:					
Machinery and Equipment	(18,634)	(5,424)	-	-	(24,058)
Infrastructure	(431,267)	(195,945)	-	-	(627,212)
<b>Total Accumulated Depreciation</b>	<u>(449,901)</u>	<u>(201,369)</u>	<u>-</u>	<u>-</u>	<u>(651,270)</u>
<b>Total Governmental Activities Capital Assets, Net</b>	<u>\$ 6,125,136</u>	<u>\$ (190,820)</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 5,934,316</u>
<b><u>Business-type Activities</u></b>					
Capital Assets, Non-Depreciable:					
Construction in Progress	\$ 591,929	\$ -	\$ -	\$ (591,929)	\$ -
Capital Assets, Depreciable:					
Buildings and Improvements	40,968	-	-	591,929	632,897
<b>Totals at Historical Cost</b>	<u>632,897</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>632,897</u>
Less Accumulated Depreciation for:					
Buildings and Improvements	(8,257)	(15,968)	-	-	(24,225)
<b>Total Accumulated Depreciation</b>	<u>(8,257)</u>	<u>(15,968)</u>	<u>-</u>	<u>-</u>	<u>(24,225)</u>
<b>Total Business-type Activities Capital Assets, Net</b>	<u>\$ 624,640</u>	<u>\$ (15,968)</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 608,672</u>
<b>Depreciation expense was charged to Governmental functions as follows:</b>					
Highway					\$ 64,433
General Government					136,936
<b>Total Depreciation Expense</b>					<u>\$ 201,369</u>

**CITY OF MINNEWAUKAN**  
**NOTES TO THE FINANCIAL STATEMENTS - CONTINUED**  
**AS OF DECEMBER 31, 2017**

**NOTE 6     ACCOUNTS PAYABLE**

Accounts payable consists of amounts on open accounts owing to individuals, companies, or organizations for goods and services received prior to December 31, but paid for subsequent to that date.

**NOTE 7     INTERFUND TRANSFERS**

<u>Transfer In</u>	<u>Transfer Out</u>	<u>Amount</u>
General Fund	Water, Sewer, Garbage	\$ 2,244
Municipal Highway Fund	Water, Sewer, Garbage	161

Transfers are used to move revenues from funds that collect monies to funds that expend them.

**NOTE 8     LONG-TERM DEBT**

Long-term liability activity for the year ended December 31, 2017, was as follows:

	<u>Balance</u>	<u>Debt</u>	<u>Principal</u>	<u>Balance</u>	<u>Due Within</u>
	<u>1/1/2017</u>	<u>Issued</u>	<u>Retirements</u>	<u>12/31/2017</u>	<u>One Year</u>
<b><u>Governmental Activities:</u></b>					
General Obligation Bond Series 2012	\$ 17,650	\$ -	\$ 17,650	\$ -	\$ -
Governmental Activities Long-Term Liabilities	\$ 17,650	\$ -	\$ 17,650	\$ -	\$ -
<b><u>Business-Type Activities:</u></b>					
ND Drinking Water State Revolving Fund	\$ -	\$ 35,189	\$ 12,189	\$ 23,000	\$ 23,000
Business-Type Activities Long-Term Liabilities	\$ -	\$ 35,189	\$ 12,189	\$ 23,000	\$ 23,000

**Governmental Activities**

\$90,000 General Obligation Bond Series 2012 due in annual installments averaging \$22,500 starting August 1, 2014 to August 1, 2017; interest is 3.50 percent. The balance at December 31, 2017 is \$0.

**Business-Type Activities**

\$35,189 ND Drinking Water State Revolving Fund due in annual installments averaging \$2,822 starting September 1, 2017 to September 1, 2031; interest is 2.50 percent. The balance at December 31, 2017 is \$23,000. The note was paid off in full in 2018.

The annual requirements to amortize outstanding debt, as of December 31, 2017, are as follows:

<b><u>Business-Type Activities:</u></b>		
<u>Year Ending</u>	<u>ND Drinking Water State Revolving Fund</u>	
<u>December 31</u>	<u>Principal</u>	<u>Interest</u>
2018	\$ 23,000	\$ 226

**CITY OF MINNEWAUKAN**  
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED  
AS OF DECEMBER 31, 2017

**NOTE 9 RISK MANAGEMENT**

The City of Minnewaukan is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

The City of Minnewaukan participates in the North Dakota Fire and Tornado Fund and the State Bonding Fund. The City of Minnewaukan pays an annual premium to the Fire and Tornado Fund to cover property damage to buildings and personal property. Replacement cost coverage is provided by estimating replacement cost in consultation with the Fire and Tornado Fund. The Fire and Tornado Fund is reinsured by a third-party insurance carrier for losses in excess of one million dollars per occurrence during a 12-month period. The State Bonding Fund currently provides the City of Minnewaukan with blanket fidelity bond coverage in the amount of \$1,000,000 for its employees. The State Bonding Fund does not currently charge any premium for this coverage.

The City of Minnewaukan participates in the North Dakota Worker's Compensation Bureau and participates in the North Dakota Public Employees Retirement System for employee health and accident insurance.

There were no settled claims resulting from these risks that have exceeded insurance coverage in any of the past three fiscal years.

**NOTE 10 COMMITMENTS AND CONTINGENCY**

**Grant Programs**

The City participates in numerous federal grant programs, which are governed by various rules and regulations of the grantor agencies. Costs charged to the respective grant programs are subject to audit and adjustment by the grantor agencies; therefore, to the extent that the City has not complied with the rules and regulations governing the grants, refunds of any money received may be required and the collectability of any related receivable at December 31, 2017, may be impaired.

In the opinion of the City, there are no significant contingent liabilities relating to compliance with the rules and regulations governing the respective grants; therefore, no provision has been recorded in the accompanying financial statements for such contingencies.

**NOTE 11 COMPENSATED ABSENCES**

Vacation leave is accrued at a rate of four hours per month. Employees were allowed to have a carryover of up to twenty hours. As of December 31, 2017, the total liability to the City is \$819.

**NOTE 12 NEW PRONOUNCEMENTS**

GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, is to improve accounting and financial reporting by state and local governments for postemployment benefits other than pensions (other postemployment benefits or OPEB). It also improves information provided by state and local governmental employers about financial support for OPEB that is provided by other entities. This Statement is effective for fiscal years beginning after June 15, 2017. Earlier application is encouraged.

**CITY OF MINNEWAUKAN**  
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED  
AS OF DECEMBER 31, 2017

GASB Statement No. 80, *Blending Requirements for Certain Component Units and amendment of GASB Statement No. 14*, amends the blending requirements for the financial statement presentation of component units of all state and local governments. The additional criteria require blending of a component unit incorporated as a not-for-profit corporation in which the primary government is the sole corporate member. The additional criterion does not apply to component units included in the financial reporting entity pursuant to the provisions of Statement No. 39, *Determining Whether Certain Organizations Are Component Units*. The requirements of this Statement are effective for reporting periods beginning after June 15, 2016. Earlier application is encouraged.

GASB Statement No. 81, *Irrevocable Split-Interest Agreements*, provides recognition and measurement guidance for situations in which a government is a beneficiary of the agreement. This Statement requires that a government that receives resources pursuant to an irrevocable split-interest agreement recognize assets, liabilities, and deferred inflows of resources at the inception of the agreement. Furthermore, this Statement requires that a government recognize assets representing its beneficial interests in irrevocable split-interest agreements that are administered by a third party, if the government controls the present service capacity of the beneficial interests. This Statement requires that a government recognize revenue when the resources become applicable to the reporting period. The requirements of this Statement are effective for financial statements for periods beginning after December 15, 2016, and should be applied retroactively. Earlier application is encouraged.

GASB Statement No. 82, *Pension Issues – an Amendment of GASB Statements No. 67 and No. 73*, provides further guidance regarding (1) the presentation of payroll-related measures in required supplementary information, (2) the selection of assumptions and the treatment of deviations from the guidance in an Actuarial Standard of Practice for financial reporting purposes, and (3) the classification of payments made by employers to satisfy employee (plan member) contribution requirements. This Statement amends GASB Statements No. 67 and No. 68 to require the presentation of covered payroll to be defined as the payroll on which contributions to a pension plan are based, rather than the payroll of employees that are provided with pensions through the pension plan. The requirements of this Statement are effective for reporting periods beginning after June 15, 2016, except for the requirements of this Statement for the selection of assumptions in a circumstance in which an employer's pension liability is measured as of a date other than the employer's most recent fiscal year-end. In that circumstance, the requirements for the selection of assumptions are effective for that employer in the first reporting period in which the measurement date of the pension liability is on or after June 15, 2017. Earlier application is encouraged.

GASB Statement No. 83, *Certain Asset Retirement Obligations*, addresses accounting and financial reporting for certain asset retirement obligations (AROs). This Statement establishes criteria for determining the timing and pattern of recognition of a liability and corresponding deferred outflow of resources for AROs. It also establishes disclosure of information about the nature of a government's AROs, the methods and assumptions used for the estimates of the liabilities, and the estimated remaining useful life of the associated tangible capital assets. The requirements of this Statement are effective for reporting periods beginning after June 15, 2018. Earlier application is encouraged.

GASB Statement No. 84, *Fiduciary Activities*, provides guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. This Statement establishes criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary

**CITY OF MINNEWAUKAN**  
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED  
AS OF DECEMBER 31, 2017

relationship exists. Separate criteria are included to identify fiduciary component units and postemployment benefit arrangements that are fiduciary activities. The requirements of this Statement are effective for reporting periods beginning after December 15, 2018. Earlier application is encouraged.

GASB Statement No. 85, *Omnibus 2017*, addresses practice issues that have been identified during implementation and application of certain GASB Statements. This Statement addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and postemployment benefits (pensions and other postemployment benefits [OPEB]). The requirements of this Statement are effective for reporting periods beginning after June 15, 2017. Earlier application is encouraged.

GASB Statement No. 86, *Certain Debt Extinguishment Issues*, provides guidance for derecognizing debt that is defeased in substance, regardless of how cash and other monetary assets placed in an irrevocable trust for the purpose of extinguishing that debt were acquired. This Statement requires that any remaining prepaid insurance related to the extinguished debt be included in the net carrying amount of that debt for the purpose of calculating the difference between the reacquisition price and the net carrying amount of the debt. In addition, this Statement will enhance the decision-usefulness of information in notes to financial statements regarding debt that has been defeased in substance. This Statement is effective for reporting periods beginning after June 15, 2017. Earlier application is encouraged.

GASB Statement No. 87, *Leases*, establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. This Statement requires recognition of certain lease assets and liabilities for leases that were previously classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. This Statement is effective for reporting periods beginning after December 15, 2019. Earlier application is encouraged.

GASB Statement No. 88, *Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements*, improves the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt. This Statement requires that additional essential information related to debt be disclosed in notes to financial statements, including unused lines of credit; assets pledged as collateral for the debt; and terms specified in debt agreements related to significant events of default with finance-related consequences, significant termination events with finance-related consequences, and significant subjective acceleration clauses. This Statement is effective for reporting periods beginning after June 15, 2018. Earlier application is encouraged.

GASB Statement No. 89, *Accounting for Interest Cost Incurred before the End of a Construction Period*, establishes accounting requirements for interest cost incurred before the end of a construction period. This Statement requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. As a result, interest cost incurred before the end of a construction period will not be included in the historical cost of a capital asset reported in a business-type activity or enterprise fund. The requirements of this Statement are effective for reporting periods beginning after December 15, 2019. Earlier application is encouraged.

**CITY OF MINNEWAUKAN**  
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED  
AS OF DECEMBER 31, 2017

Management has not yet determined what effect these statements will have on the City's financial statements.

**NOTE 13    SUBSEQUENT EVENTS**

No significant events have occurred subsequent to the City's year end. Subsequent events have been evaluated through October 26, 2018, which is the date these financial statements were available to be issued.

**CITY OF MINNEWAUKAN**  
**SCHEDULE OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCES – BUDGET TO ACTUAL**  
**GENERAL FUND**  
**FOR THE YEAR ENDED DECEMBER 31, 2017**

	Budgeted Amounts		Actual Amounts	Variance with Final Budget -
	Original & Final			Positive (Negative)
<b>REVENUES</b>				
Property Taxes	\$ 12,000		\$ 31,683	\$ 19,683
Sales and Other Taxes	20,000		39,607	19,607
Licenses and Permits	1,850		1,930	80
State Aid Distributions	15,000		16,922	1,922
Charges for Services	-		38,446	38,446
Rental Income	-		1,142	1,142
Investment Earnings	-		302	302
Miscellaneous	21,600		27,399	5,799
Total Revenues	<u>70,450</u>		<u>157,431</u>	<u>86,981</u>
<b>EXPENDITURES</b>				
Current:				
General Government	149,822		83,257	66,565
Public Safety	3,600		3,900	(300)
Public Works	-		169	(169)
Economic Development	-		13,338	(13,338)
Debt Service:				
Principal Retirement	-		17,650	(17,650)
Interest and Fees	-		246	(246)
Total Expenditures	<u>153,422</u>		<u>118,560</u>	<u>34,862</u>
Excess (Deficiency) of Revenues over Expenditures	<u>(82,972)</u>		<u>38,871</u>	<u>121,843</u>
<b>OTHER FINANCING SOURCES</b>				
Transfers In	-		2,244	2,244
Net Change in Fund Balances	(82,972)		41,115	124,087
Fund Balances - Beginning	<u>48,364</u>		<u>48,364</u>	<u>-</u>
Fund Balances - Ending	<u>\$ (34,608)</u>		<u>\$ 89,479</u>	<u>\$ 124,087</u>

See Note to the Budgetary Comparison Schedules

**CITY OF MINNEWAUKAN**  
**SCHEDULE OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCES – BUDGET TO ACTUAL**  
**MUNICIPAL HIGHWAY FUND**  
**FOR THE YEAR ENDED DECEMBER 31, 2017**

	Budgeted Amounts		Variance with Final Budget -
	Original & Final	Actual Amounts	Positive (Negative)
<b>REVENUES</b>			
Sales and Other Taxes	\$ 20,000	\$ 29,249	\$ 9,249
Charges for Services	-	3,145	3,145
Miscellaneous	-	800	800
Total Revenues	<u>20,000</u>	<u>33,194</u>	<u>13,194</u>
<b>EXPENDITURES</b>			
Current:			
Highways	44,901	7,337	37,564
Capital Outlay	-	10,549	(10,549)
Total Expenditures	<u>44,901</u>	<u>17,886</u>	<u>27,015</u>
Excess (Deficiency) of Revenues over Expenditures	<u>(24,901)</u>	<u>15,308</u>	<u>40,209</u>
<b>OTHER FINANCING SOURCES</b>			
Transfers In	-	161	161
Net Change in Fund Balances	(24,901)	15,469	40,370
Fund Balances - Beginning	<u>16,427</u>	<u>16,427</u>	<u>-</u>
Fund Balances - Ending	<u>\$ (8,474)</u>	<u>\$ 31,896</u>	<u>\$ 40,370</u>

See Note to the Budgetary Comparison Schedules

**CITY OF MINNEWAUKAN**  
**NOTE TO THE BUDGETARY COMPARISON SCHEDULES**  
**FOR THE YEAR ENDED DECEMBER 31, 2017**

**NOTE 1 BUDGETARY COMPARISON**

Budgets are prepared for City funds on the same basis and using the same accounting practices as are used to account and prepare financial reports for the funds. Budgets presented in this report for comparison to actual amounts are presented in accordance with accounting principles generally accepted in the United States of America. All appropriations lapse at year-end. Encumbrances represent commitments related to unperformed contracts for goods and services. Encumbrance accounting is not utilized in the governmental funds of the City.

The budget is adopted through the passage of a resolution. Administration can authorize the transfer of budgeted amounts within any fund. Any revisions that alter the total expenditures of any fund must be approved by the City Council. The annual appropriated budget is not legally binding on the City unless the City has a deficit fund balance.



CERTIFIED PUBLIC ACCOUNTANTS  
AND CONSULTANTS

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL  
OVER FINANCIAL REPORTING AND ON COMPLIANCE  
AND OTHER MATTERS BASED ON AN AUDIT OF  
FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE  
WITH GOVERNMENT AUDITING STANDARDS**

To the Honorable Mayor and  
Members of the City Council  
City of Minnewaukan  
Minnewaukan, North Dakota

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the City as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise the City of Minnewaukan's basic financial statements and have issued our report thereon dated October 26, 2018. The governmental activities, business-type activities, water, sewer, and garbage fund and the bank building fund have a qualified report because the City did not maintain proper capital asset records prior to December 31, 2012.

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City of Minnewaukan's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying schedule of findings and responses, we identified a certain deficiency in internal control that we consider to be a material weakness and other deficiencies we consider to be significant deficiencies.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented,

or detected and corrected on a timely basis. We consider the deficiency described in the accompanying schedule of findings and responses as item 2017-001 to be a material weakness.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompany schedule of findings and responses as items 2017-002 and 2017-003 to be significant deficiencies.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Minnewaukan's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **City of Minnewaukan's Responses to Findings**

The City of Minnewaukan's responses to the findings identified in our audit are described in the accompanying schedule of findings and responses. The City of Minnewaukan's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



**BRADY, MARTZ & ASSOCIATES, P.C.  
GRAND FORKS, NORTH DAKOTA**

October 26, 2018

**CITY OF MINNEWAUKAN**  
**SCHEDULE OF FINDINGS AND RESPONSES**  
**FOR THE YEAR ENDED DECEMBER 31, 2017**

**Financial Statement Findings**

**2017-001      *Preparation of Financial Statements***

**Criteria**

The City does not have the internal resources to identify all journal entries required to maintain a general ledger and to prepare the full-disclosure financial statements in conformity with accounting principles generally accepted in the United States of America (GAAP).

**Condition**

The City's personnel prepare periodic financial information for internal use that meets the needs of management and the City Council. However, the City's Auditor did assist in the preparation of the financial statements, including the notes to the financial statements, and did propose material adjusting journal entries to bring the financial statements into compliance with accounting principles generally accepted in the United States of America (GAAP).

**Cause**

The City does not have the internal expertise needed to handle all aspects of the external financial reporting.

**Effect**

The City's management is aware of the deficiency and addresses it by reviewing and approving the completed statements prior to distribution to the end users.

**Recommendation**

For entities of the City's size, it generally is not practical to obtain the internal expertise needed to handle all aspects of the external financial reporting.

**Views of Responsible Officials and Planned Corrective Actions**

Management recognizes the deficiency and believes it is effectively handling the reporting responsibilities with the procedures described above.

**CITY OF MINNEWAUKAN**  
SCHEDULE OF FINDINGS AND RESPONSES - CONTINUED  
FOR THE YEAR ENDED DECEMBER 31, 2017

**2017-002      *Segregation of Duties***

**Criteria**

Generally, a system of internal control contemplates separation of duties that no individual has responsibility to execute a transaction, have physical access to the related assets, and have responsibility or authority to record the transaction.

**Condition**

Lack of sufficient segregation of duties.

**Cause**

Size and budget constraints limiting the number of personnel within the accounting department.

**Effect**

The design of the internal control over financial reporting could adversely affect the ability to record, process, summarize, and report financial data consistent with the assertions of management in the financial statements.

**Recommendation**

The mayor or council member should periodically receive and review the bank statements and canceled checks before turning them over to the clerk-treasurer to prepare the bank reconciliation. In addition, these areas should be reviewed periodically and consideration given to improving the segregation of duties.

**Views of Responsible Officials and Planned Corrective Actions**

The City will implement recommendations when it becomes cost effective.

**CITY OF MINNEWAUKAN**  
**SUMMARY SCHEDULE OF FINDINGS AND RESPONSES**  
**FOR THE YEAR ENDED DECEMBER 31, 2017**

**2017-003      *Capital Asset Records***

**Criteria**

The City is required to maintain internal controls at a level where underlying support for general ledger accounts can be developed and a determination can be made that the general ledger accounts are properly reflected in accordance with accounting principles generally accepted in the United States of America.

**Condition**

The capital asset records do not provide sufficient information for the determination that the general ledger accounts are properly reflected in accordance with accounting principles generally accepted in the United States of America.

**Cause**

Internal controls have not been effectively designed or implemented to ensure that all required information related to the acquisition, capitalization, depreciation, and disposition of capital assets is captured and reflected in the appropriate accounting records.

**Effect**

An appropriate system of internal controls is not present to make a determination whether capital assets are properly reflected in accordance with accounting principles generally accepted in the United States of America.

**Recommendation**

We recommend that the entire accounting for capital assets be reviewed and a process to obtain a current capital asset record be developed. We also recommend that internal controls related to capital additions, depreciation determination, disposal reporting, and physical inventory inspections be developed and implemented.

**Views of Responsible Officials and Planned Corrective Actions**

The City will review their current accounting records and determine how to obtain the required information on a cost effective basis.