

NORTH DAKOTA
SOYBEAN COUNCIL
FARGO, NORTH DAKOTA

Audit Report

For the Fiscal Years Ending
June 30, 2016 and 2015

Office of the State Auditor
Division of State Audit

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STATE OF NORTH DAKOTA
OFFICE OF THE STATE AUDITOR
FARGO BRANCH OFFICE
1655 43rd STREET SOUTH, SUITE 203
FARGO, NORTH DAKOTA 58103

Independent Auditor's Report

Honorable Jack Dalrymple, Governor

Members of the Legislative Assembly

Members of the North Dakota Soybean Council

Diana Beitelspacher, Chief Executive Officer

Report on the Financial Statements

We have audited the accompanying financial statements of the Operating Fund of the North Dakota Soybean Council of the state of North Dakota, as of and for the year ended June 30, 2016 and 2015 and the related notes to the financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not

for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Operating Fund of the North Dakota Soybean Council as of June 30, 2016 and 2015 and the change in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Other Information

Our audit was conducted for the purpose of forming an opinion on the North Dakota Soybean Council Operating Fund's financial statements. The Schedule of Contracts/Grants in Process and Schedule of Activities – Actual and Budget are presented for the purposes of additional analysis and are not a required part of the basic financial statements.

The Schedule of Contracts/Grants in Process and Schedule of Activities – Actual and Budget is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Contracts/Grants in Process and Schedule of Activities – Actual and Budget is fairly stated, in all material respects, in relation to the financial statements as a whole.

Emphasis of a Matter

As discussed in Note 1, the financial statements present only the Operating Fund of the North Dakota Soybean Council, and do not purport to, and do not present fairly the financial position of the state of North Dakota as of June 30, 2016 or 2015 or the changes in its financial position for

the years then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated September 19, 2016 on our consideration of the North Dakota Soybean Council's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the North Dakota Soybean Council's internal control over financial reporting and compliance.



Robert R. Peterson
State Auditor

Fargo, North Dakota

September 19, 2016

***Report on Internal Control Over Financial Reporting
and on Compliance and Other Matters Based on an Audit
of Financial Statements Performed in Accordance with
Government Auditing Standards***

Independent Auditor's Report

Honorable Jack Dalrymple, Governor

Members of the Legislative Assembly

Members of the North Dakota Soybean Council

Diana Beitelspacher, Chief Executive Officer

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the North Dakota Soybean Council Operating Fund, as of and for the year ended June 30, 2016 and the related notes to the financial statements, which collectively comprise North Dakota Soybean Council's financial statements, and have issued our report thereon dated September 19, 2016.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the North Dakota Soybean Council's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of North Dakota Soybean Council's internal control. Accordingly, we do not express an opinion on the effectiveness of the North Dakota Soybean Council's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the North Dakota Soybean Council Operating Fund's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, and the Soybean Promotion, Research and Consumer Information Act of 1990, and the Soybean Promotion and Research Order (the "Order") relative to the use and investment of funds collected by the North Dakota Soybean Council and with terms described in Sections 1220.228(a) and 1220.211(j) of the Order relative to prohibited uses of funds collected by the North Dakota Soybean Council, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

In connection with our audit, nothing came to our attention that caused us to believe that the North Dakota Soybean Council failed to comply with the terms, in so far as they related to accounting matters of the Soybean Promotion, Research and Consumer Information Act of 1990, and the Soybean Promotion Order (the "Order") relative to the use of funds collected by the North Dakota Soybean Council, with the terms described in Section 1220.228(a) of the Order relative to prohibited use of funds collected by the North Dakota Soybean Council, and with the terms described in Section 1220.211(j) of the Order relative to the investment of funds collected by the North Dakota Soybean Council. However, our audit was not directed toward obtaining knowledge of such noncompliance in the use and investment of funds.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the North Dakota Soybean Council's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Robert R. Peterson
State Auditor

Fargo, North Dakota

September 19, 2016

Financial Statements

Balance Sheet

	<u>June 30, 2016</u>	<u>June 30, 2015</u>
<u>Assets</u>		
Cash and cash equivalents	\$ 6,751,283	\$ 9,892,681
Investments	3,558,300	1,558,300
Assessments receivable	900,465	172,420
Interest receivable	1,076	636
Total assets	<u>\$ 11,211,124</u>	<u>\$ 11,624,037</u>
 <u>Liabilities and Fund Balance</u>		
Liabilities:		
Accounts payable	\$ 594,512	\$ 1,081,898
Accrued payroll	52,923	46,917
Due to the United Soybean Board	617,648	357,956
Due to Other Qualified State Soybean Boards	103,542	69,446
Total liabilities	<u>\$ 1,368,625</u>	<u>\$ 1,556,217</u>
 Fund Balance:		
Restricted	<u>\$ 9,842,499</u>	<u>\$ 10,067,820</u>
Total fund balance	<u>\$ 9,842,499</u>	<u>\$ 10,067,820</u>
Total liabilities and fund balance	<u>\$ 11,211,124</u>	<u>\$ 11,624,037</u>

See Notes to the Financial Statements.

Statement of Revenues, Expenditures, and Changes in Fund Balance

	<u>Governmental Funds</u>	
	<u>June 30, 2016</u>	<u>June 30, 2015</u>
<u>Revenues</u>		
Assessment revenues collected from 1st Purchasers	\$ 8,605,494	\$ 10,029,231
Less:		
Assessment revenue remitted to Qualified State Soybean Boards	(332,062)	(341,648)
Assessment revenue remitted to United Soybean Board	<u>(3,906,758)</u>	<u>(4,635,947)</u>
Net assessment revenues	\$ 4,366,674	\$ 5,051,636
Interest income	15,108	10,672
Miscellaneous revenue	51,321	31,134
Transfers from general fund	<u>3,150</u>	<u>3,255</u>
Total revenues	<u>\$ 4,436,253</u>	<u>\$ 5,096,697</u>
<u>Expenditures</u>		
Program expenditures:		
Marketing	\$ 999,864	\$ 1,374,701
Communications	1,004,798	901,692
Research	<u>1,650,479</u>	<u>1,887,280</u>
Total program expenditures	\$ 3,655,141	\$ 4,163,673
Administration	<u>\$ 1,006,433</u>	<u>\$ 858,719</u>
Total expenditures	<u>\$ 4,661,574</u>	<u>\$ 5,022,392</u>
Revenues (under) over expenditures	<u>\$ (225,321)</u>	<u>\$ 74,305</u>
Fund Balance, Beginning of Year	<u>\$ 10,067,820</u>	<u>\$ 9,993,515</u>
Fund Balance, End of Year	<u><u>\$ 9,842,499</u></u>	<u><u>\$ 10,067,820</u></u>

See Notes to the Financial Statements.

Notes to the Financial Statements

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The responsibility for these financial statements, the internal control structure, and compliance with laws and regulations belongs to the management of the North Dakota Soybean Council (hereafter Council). A summary of the significant accounting policies follows:

A. Reporting Entity

For financial reporting purposes, the Council includes all funds, programs, and activities over which it is financially accountable. The Council does not have any component units as defined by the Government Accounting Standards Board. The Council was created by the state legislature and is part of the state of North Dakota as a reporting entity. The financial statements report all revenue and expenditure activity in the operations program.

B. Reporting Structure

The financial statements include all activities of the reporting entity as defined above. In accordance with NDCC section 4.1-11-15 these activities are funded on a continuing appropriation basis from a special revenue fund (the Soybean Council fund).

C. Fund Financial Statements

Separate fund financial statements are provided for the Soybean Council governmental fund.

D. Fund Accounting Structure

The Council uses a fund to report its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts. The accounting and reporting treatment applied to a fund is determined by its measurement focus.

The Council reports the Soybean Council's operating fund as a major governmental fund. It is used to account for the collection of assessments and transactions to provide and participate in programs to increase the use and consumption of soybeans through such means as advertising, research, consumer information, industry information, sales promotion, and education of the soybean industry.

E. Basis for Accounting

Governmental fund statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when they become susceptible to accrual, generally when they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period, generally within 30 days of year end. The revenues that are determined to be susceptible to accrual are soybean assessments and interest.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, expenditures related to debt service, compensated absences, and claims and judgments, are recorded only when payment is due and payable.

F. Cash and Cash Equivalents

Cash and cash equivalents for reporting purposes includes cash and short-term, highly liquid investments that are readily convertible to known amounts of cash and so near their maturity that they present insignificant risk of changes in value because of changes in interest rate. This includes investments with original maturity of three months or less. Also, cash, as reported, may be under the control of the State Treasurer or by other administrative bodies as determined by law.

G. Investments

Investments include certificates of deposit that are reported at cost.

H. Receivables

Receivables include assessments receivable on soybeans and interest receivable on investments.

I. Capital Assets

Capital assets are stated at cost. Equipment and intangible assets with an original cost of \$5,000 or more and an estimated useful life in excess of one year are capitalized. Depreciation is computed on a straight-line basis over the estimated useful life of the assets. The useful life for equipment is 3-20 years and intangible assets is 5 years.

J. Compensated Absences

Annual and sick leave are part of a permanent employees' compensation as set forth in section 54-06-04 of the North Dakota Century Code. In general, accrued annual leave cannot exceed 30 days at April 30, while accrued sick leave is not limited. Employees are entitled to earn leave based on tenure of employment, within a range from a minimum of one working day, to a maximum of two working days per month, established by the rules and regulations adopted by the employing unit. Employees are paid for all unused annual leave upon termination or retirement, per section 54-06-14 of the North Dakota Century Code. Employees vest in sick leave at ten years of credible service, at which time the employer is liable for 10% of the accumulated unused sick leave.

K. Fund Balance

The difference between fund assets and liabilities is "Fund Balance" on the governmental fund statements. Governmental funds utilize a fund balance presentation for equity. Fund balance is categorized as nonspendable, restricted, committed, assigned, or unassigned. All of the Council's fund balance is considered restricted.

L. Program Expenditure Classification

Classification of program expenditures are reported to reflect the funds being spent on specific projects under the purview of each committee of the Council. The four primary categories are: Administration (overseen by the Executive Committee); Marketing (overseen by the Marketing Committee to include both domestic and international marketing programs); Research (overseen by the Research Committee); and Communications (overseen by the Communications Committee). Payroll is included in Administration rather than being allocated among the programs in order to present an accurate picture of where staff time was being spent.

M. New Accounting Pronouncements

During fiscal year 2015, the state of North Dakota adopted Governmental Accounting Standards Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27*, GASB Statement No. 69, *Government Combinations and Disposals of Government Operations*, GASB Statement No. 70, *Accounting and Financial Reporting for Nonexchange Financial Guarantees*, and GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date – amendment of GASB No. 68*.

During fiscal year 2016, the state of North Dakota adopted GASB Statement No. 72, *Fair Value Measurement and Application*, GASB Statement No. 76, *The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments*.

The state of North Dakota will implement the following new pronouncements for fiscal years ending after 2016: GASB Statement No. 74, *Financial Reporting for Postemployment Benefits Plans Other than Pension Plans*, GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions*, GASB Statement No. 77, *Tax Abatement Disclosures*, GASB Statement No. 78, *Pensions Provided through Certain Multiple-Employer Defined Benefit Pension Plans*, GASB Statement No. 80, *Blending Requirements for Certain Component Units—an amendment of GASB Statement No. 14*, GASB Statement No. 81, *Irrevocable Split-Interest Agreements*, and GASB Statement No. 82, *Pension Issues—an amendment of GASB Statements No. 67, 68, and 73*. The effect that these GASB Statements will have on future financial statements has not yet been determined.

NOTE 2 – DEPOSITS AND INVESTMENTS

A. Deposits

State law generally requires that all state funds be deposited in the Bank of North Dakota. NDCC 21-04-01 provides that public funds belonging to or in the custody of the state shall be deposited in the Bank of North Dakota. Also, NDCC 6-09-07 states, “all state funds must be deposited in the Bank of North Dakota” or must be deposited in accordance with constitutional and statutory provisions.

The carrying amount of deposits was \$6,751,283 and \$9,892,681 at June 30, 2016 and 2015, respectively. All deposits are exposed to custodial credit risk because they are not covered by depository insurance and the deposits are uncollateralized. All of the Council’s deposits are at the Bank of North Dakota. Deposits with the Bank of North Dakota are considered uninsured; however, these investments are guaranteed by the state of North Dakota (NDCC Chapter 6-09-10).

B. Investments

All investments must be short-term (one year or less), risk free (federally insured or fully collateralized), and interest bearing. The fair value of investments was \$3,558,300 and \$1,558,300 at June 30, 2016 and 2015, respectively. All investments were certificates of deposit insured by the U.S. government. NDCC 4-24-09 states the state treasurer shall credit twenty percent of the investment income to the general fund in the state treasury as payment for services when provided without cost to the Council, the remaining 80% is credited to the soybean fund.

NOTE 3 - CAPITAL ASSETS

The following is a summary of capital assets for the fiscal years ended June 30, 2016 and 2015:

	Balance 7/1/15	Additions	Adjustments	Transfers	Balance 6/30/16
Capital assets, depreciable					
Equipment	\$ 373,087				\$ 373,087
Intangible assets	12,210				12,210
Total capital assets, depreciable	\$ 385,297				\$ 385,297
Less accumulated depreciation					
Equipment	71,834	16,789			88,623
Intangible assets	9,768	2,442			12,210
Total accumulated depreciation	\$ 81,602	\$ 19,231			\$ 100,833
Total capital assets, depreciable, net	\$ 303,695	\$ (19,231)			\$ 284,464
	Balance 7/1/14	Additions	Adjustments	Transfers	Balance 6/30/15
Capital assets, depreciable					
Equipment	\$ 116,916	\$ 256,171			\$ 373,087
Intangible assets	12,210				12,210
Total capital assets, depreciable	\$ 129,126	\$ 256,171			\$ 385,297
Less accumulated depreciation					
Equipment	66,573	5,261			71,834
Intangible assets	7,326	2,442			9,768
Total accumulated depreciation	\$ 73,899	\$ 7,703			\$ 81,602
Total capital assets, depreciable, net	\$ 55,227	\$ 248,468			\$ 303,695

NOTE 4 - LONG-TERM LIABILITIES

A summary of changes in the long-term liabilities for the fiscal years ended June 30, 2016 and 2015 is presented as follows:

	Balance 7/1/15	Additions	Reductions	Balance 6/30/16	Current Portion
Compensated Absences	\$ 49,230	\$ 39,737	\$ (33,533)	\$ 55,434	\$ 4,085
Total	\$ 49,230	\$ 39,737	\$ (33,533)	\$ 55,434	\$ 4,085
	Balance 7/1/14	Additions	Reductions	Balance 6/30/15	Current Portion
Compensated Absences	\$ 41,701	\$ 33,906	\$ (26,377)	\$ 49,230	\$ 3,594
Total	\$ 41,701	\$ 33,906	\$ (26,377)	\$ 49,230	\$ 3,594

NOTE 5 – LEASE OBLIGATIONS

Operating leases

The Council has two operating leases for the rent of office space and for a copier. Expenditures for operating leases were \$77,402 and \$64,474, respectively for the fiscal years ended June 30, 2016 and 2015. Debt service requirements to maturity for operating lease obligations at June 30, 2016 are as follows:

<u>Fiscal Year</u>	<u>Future Minimum Lease Payments</u>
2017	\$ 86,086
2018	86,086
2019	86,086
2020	85,768
2021	27,423
Total	<u>\$ 371,449</u>

NOTE 6 - PENSION AND POST-RETIREMENT PLANS/BENEFITS

The Council participates in the North Dakota Public Employees' Retirement System (NDPERS), administered by the state of North Dakota. The following brief description of NDPERS is provided for general information purposes only. Participants should refer to NDCC Chapter 54-52 for more complete information.

A. Description of Pension Plan

NDPERS is a cost-sharing, multiple-employer defined benefit pension plan that covers substantially all employees of the state of North Dakota, its agencies, and various participating political subdivisions. NDPERS provides for pension, death, and disability benefits. The cost to administer the plan is financed through the contributions and investment earnings of the plan.

Responsibility for administration of the NDPERS defined benefit pension plan is assigned to a Board comprised of seven members. The Board consists of a Chairman, who is appointed by the Governor; one member appointed by the Attorney General; one member appointed by the State Health Officer; three members elected by the active membership of the NDPERS system; and one member elected by the retired public employees. Effective July 1, 2015, the Board was expanded to include two members of the legislative assembly appointed by the chairman of the legislative management.

B. Pension Benefits

Benefits are set by statute. NDPERS has no provisions or policies with respect to automatic and ad hoc post-retirement benefit increases. Members of the Main System are entitled to unreduced monthly pension benefits beginning when the sum of age and years of credited service equal or exceed 85 (Rule of 85), or at normal retirement age (65). For members hired on or after January 1, 2016, the Rule of 85 will be replaced with the Rule of 90 with a minimum age of 60. The monthly pension benefit is equal to 2.00% of their average monthly salary, using the highest 36 months out of the last 180 months of service, for each year of service. The plan permits early retirement at ages 55-64 with three or more years of service.

Members may elect to receive the pension benefits in the form of a single life, joint and survivor, term-certain annuity, or partial lump sum with ongoing annuity. Members may elect to receive the value of their accumulated contributions, plus interest, as a lump sum distribution upon retirement or termination, or they may elect to receive their benefits in the form of an annuity. For each member electing an annuity, total payment will not be less than the members' accumulated contributions plus interest.

C. Death and Disability Benefits

Death and disability benefits are set by statute. If an active member dies with less than three years of service for the Main System, a death benefit equal to the value of the member's accumulated contributions, plus interest, is paid to the member's beneficiary. If the member has earned more than three years of credited service for the Main System, the surviving spouse will be entitled to a single payment refund, life-time monthly payments in an amount equal to 50% of the member's accrued normal retirement benefit, or monthly payments in an amount equal to the member's accrued 100% Joint and Survivor retirement benefit if the member had reached normal retirement age prior to date of death. If the surviving spouse dies before the member's accumulated pension benefits are paid, the balance will be payable to the surviving spouse's designated beneficiary.

Eligible members who become totally disabled after a minimum of 180 days of service, receive monthly disability benefits equal to 25% of their final average salary with a minimum benefit of \$100. To qualify under this section, the member has to become disabled during the period of eligible employment and apply for benefits within one year of termination. The definition of disabled is set by the NDPERS in the North Dakota Administrative Code.

D. Refunds of Member Account Balance

Upon termination, if a member of the Main System is not vested (is not 65 or does not have three years of service), they will receive the accumulated member contributions and vested employer contributions, plus interest, or may elect to receive this amount at a later date. If the member has vested, they have the option of applying for a refund or can remain as a terminated vested participant. If a member terminated and withdrew their accumulated member contribution and is subsequently reemployed, they have the option of repurchasing their previous service.

E. Member and Employer Contributions

Member and employer contributions paid to NDPERS are set by statute and are established as a percent of salaries and wages. Member contribution rates are 7% and employer contribution rates are 7.12% of covered compensation.

The member's account balance includes the vested employer contributions equal to the member's contributions to an eligible deferred compensation plan. The minimum member contribution is \$25 and the maximum may not exceed the following:

- 1 to 12 months of service – greater of 1% of monthly salary or \$25
- 13 to 25 months of service – greater of 2% of monthly salary or \$25
- 25 to 36 months of service – greater of 3% of monthly salary or \$25
- Longer than 36 months of service – greater of 4% of monthly salary or \$25

F. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2016 and 2015, the North Dakota Soybean Council reported a liability of \$283,451 and \$263,486 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2015 and 2014 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The North Dakota Soybean Council's proportion of the net pension liability was based on the North Dakota Soybean Council's share of covered payroll in the Main System pension plan relative to the covered payroll of all participating Main System employers. At June 30, 2015 the Employer's proportion was 0.041685 percent, which was an increase of 0.000173 percent from its proportion measured as of June 30, 2014.

For the year ended June 30, 2016 and 2015, the North Dakota Soybean Council recognized a pension expense of \$26,938 and \$26,071, respectively.

At June 30, 2016, the North Dakota Soybean Council reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$8,223	
Changes of assumptions		\$25,254
Net difference between projected and actual earnings on pension plan investments	\$32,752	\$38,736
Changes in proportion and differences between employer contributions and proportionate share of contributions	\$1,064	\$1,472
Employer contributions subsequent to the measurement date	\$30,950	
Total	<u>\$72,989</u>	<u>\$65,462</u>

At June 30, 2015, the North Dakota Soybean Council reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$8,543	
Changes of assumptions		
Net difference between projected and actual earnings on pension plan investments		\$51,433
Changes in proportion and differences between employer contributions and proportionate share of contributions		
Employer contributions subsequent to the measurement date	\$28,603	
Total	<u>\$37,146</u>	<u>\$51,433</u>

\$30,950 reported as deferred outflows of resources related to pensions resulting from employer contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2016.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:

2017	\$ (7,757)
2018	(7,757)
2019	(7,757)
2020	4,608
2021	(4,768)
Thereafter	0

Actuarial assumptions. The total pension liability in the July 1, 2015 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	3.50%
Salary increases	4.50% per annum
Investment rate of return	8.00%, net of investment expenses
Cost-of-living adjustments	None

For active members, inactive members, and healthy retirees, mortality rates were based on the RP-2000 Combined Healthy Mortality Table set back two years for males and three years for females, projected generationally using the SSA 2014 Intermediate Cost scale from 2014. For disabled retirees, mortality rates were based on the RP-2000 Disabled Mortality Table set back one year for males (no setback for females) multiplied by 125%.

The actuarial assumptions used were based on the results of an actuarial experience study completed in 2015. They are the same as the assumptions used in the July 1, 2015, funding actuarial valuation for NDPERS.

As a result of the 2015 actuarial experience study, the NDPERS Board adopted several changes to the actuarial assumptions effective July 1, 2015. This includes changes to the mortality tables, disability incidence rates, retirement rates, administrative expenses, salary scale, and percent married assumption.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the Fund's target asset allocation are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic Equity	31%	6.90%
International Equity	21%	7.55%
Private Equity	5%	11.30%
Domestic Fixed Income	17%	1.52%
International Fixed Income	5%	0.45%
Global Real Assets	20%	5.38%
Cash Equivalents	1%	0.00%

Discount rate. The discount rate used to measure the total pension liability was 8% as of June 30, 2015. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at rates equal to those based on the July 1, 2015 Actuarial Valuation Report. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments for current plan members as of June 30, 2015. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability as of June 30, 2015.

Sensitivity of the Employer's proportionate share of the net pension liability to changes in the discount rate. The following presents the Employer's proportionate share of the net pension liability calculated using the discount rate of 8%, as well as what the Employer's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (7%) or 1-percentage-point higher (9%) than the current rate:

	1% Decrease (7%)	Current Discount Rate (8%)	1% Increase (9%)
Employer's proportionate share of the net pension liability	\$434,658	\$283,451	\$159,736

NOTE 7 - RISK MANAGEMENT

The Council is exposed to various risks of loss related to torts; theft of; damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The following are funds/pools established by the state for risk management issues.

The 1995 Legislative Session established the Risk Management Fund (RMF), an internal service fund, to provide a self-insurance vehicle for funding the liability exposures of state agencies resulting from the elimination of the state's sovereign immunity. The RMF manages the tort liability of the state and its agencies' employees and the university system. All state agencies participate in the RMF and their fund contribution is determined using a projected cost allocation approach. The statutory liability of the state is limited to a total of \$250,000 per person and \$1,000,000 per occurrence.

The Council also participates in the North Dakota Fire and Tornado Fund and the State Bonding Fund. The agency pays an annual premium to the Fire and Tornado Fund to cover for loss to business personal property, up to a limit of \$100,000. Replacement cost coverage is provided by estimating the replacement cost in consultation with the Fire and Tornado Fund. The Fire and Tornado Fund is reinsured by a third party insurance carrier for losses in excess of \$1,000,000 per occurrence during a 12-month period. The State Bonding Fund currently provides the agency with blanket fidelity bond coverage in the amount of \$2,000,000 per employee. The State Bonding Fund does not currently charge any premium for this coverage.

The Council participates in the North Dakota Worker's Compensation Bureau, an enterprise fund of the state of North Dakota. The Bureau is a state insurance fund and a "no fault" insurance system covering the state's employers and employees financed by premiums assessed to employers. The premiums are available for the payment of claims to employees injured in the course of employment. There have been no significant reductions in insurance coverage from the prior years and settled claims resulting from these risks have not exceeded insurance coverage in any of the past three fiscal years.

NOTE 8 - RELATED PARTIES

As noted in Note 1 of these financial statements, the Council is an agency of the state of North Dakota, as such, other agencies of the state are related parties. The Council made payments to North Dakota State University, North Dakota State University Development Foundation, and the Northern Crops Institute of \$1,497,315 during fiscal year 2016, and \$1,959,931 during fiscal year 2015. All payments were for research, funding, or services contracts or sponsorships except payments to the North Dakota State University Development Foundation were for scholarships, promotion, and sponsorship.

The Council also has a particularly close working relationship with the North Dakota Soybean Growers Association and made payments for promotional contracts to them of \$299,896 and \$250,787 during fiscal years 2016 and 2015, respectively.

The Council has a close working relationship and contracted with the following entities for additional research or education programs during fiscal year 2016: North Central Soybean Research Program for \$200,000; World Initiative for Soy in Human Health for \$128,041; United Soybean Export Council for \$211,626; Soy Transportation Coalition for \$50,000; and the National Biodiesel Board for \$96,540. Fiscal year 2015 expenditures were: North Central Soybean Research Program for \$200,000; World Initiative for Soy in Human Health for \$120,000; United Soybean Export Council for \$67,041; Soy Transportation Coalition for \$50,000; and the National Biodiesel Board for \$85,000.

Effective September 6, 1996, the Council as Lessor leased a soybean combine (with a cost of \$80,621) to North Dakota State University as Lessee for one year. The lease is automatically extended for one year periods unless either party terminates the lease agreement. The lease payments are zero. The combine is to be used only within the soybean breeding program, with the Lessee providing insurance coverage and storage.

Effective March 27, 2014, the Council entered into an agreement with North Dakota State University for the use of a tractor owned by the Council. Terms of the agreement are for 36 months and may be renewed for two additional 3-year terms. Payments for the agreement are \$0. The tractor is to be used for research conducted by the soybean breeding program at the University.

Effective April 1, 2015, the Council entered into an agreement with North Dakota State University for use of a plot combine owned by the Council. Terms of the agreement are for 36 months and may be renewed for two additional 3-year terms. Payments for the agreement are \$0. The combine will be used for harvesting and other needs associated with the research activities of soybean breeding and research.

NOTE 9 - COMMITMENTS

The Council had approved research contracts with North Dakota State University for \$1,461,404; North Central Soybean Research Program for \$200,000; North Dakota Soybean Assay Development Project for \$200,000; and approved promotional contracts with the North Dakota Soybean Growers Association for \$300,500 at June 30, 2016. The Council had approved research contracts with North Dakota State University for \$1,570,440; North Central Soybean Research Program for \$200,000; North Dakota Soybean Assay Development Project for \$200,000; and approved promotional contracts with the North Dakota Soybean Growers Association for \$295,500 at June 30, 2015.

Required Supplementary Information

Schedule of Employer's Share of Net Pension Liability

**ND Public Employees Retirement System
Last 10 Fiscal Years***

	2016	2015
Employer's proportion of the net pension liability (asset)	0.041685%	0.041512%
Employer's proportionate share of the net pension liability (asset)	\$283,451	\$263,486
Employer's covered-employee payroll	\$371,364	\$349,692
Employer's proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	76.33%	75.35%
Plan fiduciary net position as a percentage of the total pension liability	77.15%	77.70%

*Complete data for this schedule is not available prior to 2015.

Schedule of Employer Contributions

**ND Public Employees Retirement System
Last 10 Fiscal Years***

	2016	2015
Statutorily required contributions	\$28,208	\$24,898
Contributions in relation to the statutorily required contribution	(\$26,440)	(\$24,898)
Contribution deficiency (excess)	\$1,768	\$0
Employer's covered-employee payroll	\$371,364	\$349,692
Contributions as a percentage of covered employee payroll	7.12%	7.12%

*Complete data for this schedule is not available prior to 2015.

Supplementary Information

Schedule of Contracts/Grants in Process

Contract/Grant	FY16 Total Budgeted	Expended as of 6/30/16	Balance 6/30/16
Soybean Response to Nitrogen & Sulfur Fertilization	\$ 9,710		\$ 9,710
Enzyme's to Improve Soy Hulls Nutritive Value	15,876		15,876
Cover Crops Into Standing Soybean to Improve Soil Health	11,395		11,395
Impact of Road Dust on Soybean Production	10,572		10,572
Management of Soybean Aphids & Interaction with SCN I	13,876		13,876
Harvesting Soil Salts from Soybean Production Fields	19,482		19,482
Soybean Soil Fertility in NC & NW North Dakota	15,532		15,532
Development of a Ureide Tissue Test for Soybeans	6,950		6,950
Effects of SCN on Fusarium Root Rot of Soybeans	19,250		19,250
Evaluation of SCN Seed Treatments	17,136		17,136
CCSP Large Soybean Plot Conversion	21,320		21,320
Control of Soybean Diseases	57,300		57,300
Monitoring Virulence Changing of SCN in North Dakota	31,650		31,650
Plant Parasitic Nematodes on Soybean & Relationship with SCN	28,810		28,810
Screening Cover Crops to Reduce SCN in Infested Field	29,900		29,900
SCN Sampling Program 2016	59,940		59,940
Sudden Death Syndrome Short Course	18,050		18,050
Evaluating Herbicide Incorporation Via Water Quantity & Timing Under Different Tillage Strategies	9,725		9,725
Impact of Selected Establishment Factors on Soybean Production	3,000		3,000
Optimizing Fungicide Applications for Management of Sclerotinia in Soybeans	39,600		39,600
Optimizing Row Spacing & Plant Populations for Management of Sclerotinia in Soybeans	41,715		41,715
Utilizing Soybean Maturity Class, Planting Date & Population to Increase Soybean Production	19,875		19,875
Impact of Previous Crop on Soybean & Canola Production	21,160		21,160
Field Testing of Soy Based Road Dust Control Agents	75,000		75,000
Improving Soil Health & Productivity of Sodic Soils	29,211		29,211
Optimization of Novel Soy Based Resin for Commercial Acceptance	25,540		25,540
Interpretation & Sharing of Info from Soybean & Pest Pressure Response to Salinity	33,571		33,571
Research & Extension Efforts at the SHARE Farm	82,513		82,513
Maximizing Soil Warming & Health Under Different Tillage Practices in Corn-Soybean Rotation	47,155		47,155
Soil & Water Management for Soybean Production	10,280		10,280
Impact of Drainage Water Management on Soil, Water Quality & Crop Production - Xinhua Jia	23,564		23,564

(continued)

Schedule of Grants/Contracts in Process – continued

Contract/Grant	FY16 Total Budgeted	Expended as of 6/30/16	Balance 6/30/16
Soy Hull Based Cellulose Nanofibers for "Green" Tires	36,522		36,522
Detecting Chlorosis Regions & Predicting Yield of Soybean by Large Scale UAV	15,392		15,392
Effect of Plant Population & Row Spacing on Physiology, Water Use Efficiency, & Yield of No-till Dryland	19,381		19,381
Breeding of Glyphosate Resistant Soybean Cultivars	162,824		162,824
Breeding of Improved Non-GMO Cultivars & Germplasm	245,481		245,481
Visual Ratings for IDC	87,520		87,520
Educational Science Advisor on Water Quality	3,982		3,982
Commercial Eval of Novel Soy Based Resin for Wood Composites	3,000		3,000
Developing High Performance "Green" Tires Using Soy Hull	10,468		10,468
UAS Precision Agriculture Applications to Soybean Management	8,376		8,376
Educational Science Advisor on Water Quality	19,800		19,800
NDSGA Leadership Contract	45,000		45,000
NDSGA Expo Edition Magazine Contract	10,500		10,500
NDSGA Magazine Contract	200,000		200,000
NDSGA Soy Promotion Contract - Employee Vehicle Contract	15,000		15,000
NDSGA Promotion Advertising Agreement	30,000		30,000
North Central Soybean Research Program	200,000		200,000
North Dakota Soybean Assay Development Project	200,000		200,000
	\$ 2,161,904		\$ 2,161,904

Contract/Grant	FY15 Total Budgeted	Expended as of 6/30/15	Balance 6/30/15
Soybean Response to Various Management Inputs Under Tile Drained Conditions	\$ 2,495		\$ 2,495
Seeding Date, Cultivar, and Location influence on soybean Performance and phenology in Eastern ND	30,075		30,075
Management of Soybean Aphids and Interaction with Soybean Cyst	10,160		10,160
Control of Soybean Diseases	54,500		54,500
Effect of Soil Salinity on Disease Resistance of Soybean	37,810		37,810
Expanding Virulence Evaluation of Soybean Cyst Nematode in ND	41,800		41,800
Plant-parasitic Nematodes on Soybean and Relationship with Soybean Cyst Nematode	28,810		28,810
Molecular Detection of Soybean Cyst Nematode in ND	30,750		30,750
Increasing Awareness of Soybean Cyst Nematode in ND	85,975		85,975
Evaluating the Effects of Soybean Planting Rates and Late Planting Dates	8,400		8,400
Impact of Selected Establishment Factors on Soybean Production	6,000		6,000
Optimizing the Use of Irrigation, row Spacing, partial Host Resistance, and Fungicides for Mgmt	50,100		50,100
Managing Sclerotinia in Soybeans with Contans	20,345		20,345
Utilizing Soybean Maturity Class and Planting Date Evaluation to Improve Soybean Production	16,055		16,055
Impacts of Tillage System, Fertility and Crop Rotation on Rhizobium Nodulation and Nitrogen Dynamics	14,392		14,392
Impact of Previous Crop on Soybean and Canola Production	20,250		20,250
Management of Soybean root Diseases in Multiple Planting Dates and Environments of ND	33,525		33,525
Weed Management in Soybean Contributes to a Field-Based Weed Control Strategy	5,155		5,155
Soil Salinity Gradients Damage to Soybeans and Pest Infestations	45,413		45,413
Research Efforts at the Soil Health and Agriculture Research Extension Farm (SHARE Farm)	68,545		68,545
Maximizing Soil Warming and Health under Different Tillage Practices in a Corn-Soybean Rotation	51,155		51,155
Soil And Water Management for Soybean Production Under Fargo Clay	17,155		17,155
Improving Soil Health and Productivity of Sodic Soils	37,405		37,405
Digital Imaging Technique to Detect and Count Aphids in Soybean under Field Conditions	29,810		29,810
UAS/Precision Agriculture Applications to Soybean Management	26,508		26,508
Digital Imaging Technique to Detect and Rate iron deficiency Chlorosis (IDC) in Soybeans	26,094		26,094
Impact of Drainage Water Management and Sub-irrigation on Soil and Water Quality	49,829		49,829
Visual Ratings for Iron-Deficiency Chlorosis	86,749		86,749
Breeding of Improved Non-GMO Cultivars and Germplasm	224,671		224,671
Breeding of Glyphosate Resistant Soybean Cultivars	126,631		126,631
Polymers Derived from Biodiesel Waste for Road Dust Control	85,000		85,000

(continued)

Schedule of Grants/Contracts in Process – continued

Contract/Grant	FY15 Total Budgeted	Expended as of 6/30/15	Balance 6/30/15
Developing High Performance “Green” Tires using Soy Hull Based Cellulose Nanofibers	37,952		37,952
Effect of Plant Population and Row Spacing on Physiology, Water Use Efficiency, and Yield	13,727		13,727
Soywax for Sustainable Energy Applications	5,000		5,000
Development of a Ureide Tissue Test for Soybeans	9,980		9,980
Efficacy of Soybean Meal in Reducing the Effect of PRRS Challenge in Pigs	36,683		36,683
Demo the Effectiveness of Unmanned Aircraft - Nowatzki (6 month extension)	8,882		8,882
In-Field Crop Sensing Technology Applications - Nowatzki (6 month extension)	10,377		10,377
Commercial Eval of Novel Soy Based Resin - Dilpreet Bajwa (6 month extension)	6,276		6,276
Improving Soil Health and Productivity of Sodic Soils - Thomas DeSutter (6 month extension)	41,716		41,716
Determination and Validation of transcriptomic biomarkers - Hart (6 month extensions)	14,813		14,813
Novel, High Performance Soybased Materials for Composites and Coatings - Bret Chisholm (6 month extension)	10,904		10,904
Digital Image Technique to Detect and Count Aphids - Sreekala Bajwa (6 month extension)	2,569		2,569
NDSGA Leadership Contract	40,000		40,000
NDSGA Expo Edition Magazine Contract	10,500		10,500
NDSGA Magazine Contract	200,000		200,000
NDSGA Soy Promotion Contract - Employee Vehicle Contract	15,000		15,000
NDSGA Promotion Advertising Agreement	30,000		30,000
North Central Soybean Research Program	200,000		200,000
North Dakota Soybean Assay Development Project	200,000		200,000
	\$ 2,265,941		\$ 2,265,941

Schedule of Activities – Actual and Budget

	Actual	June 30, 2016 Budget	Difference	June 30, 2015 Actual
<u>Revenues</u>				
Assessment revenues collected from 1st Purchasers	\$ 8,605,494		\$ 8,605,494	\$ 10,029,231
Less:				
Assessment revenue remitted to QSSB's	(332,062)		(332,062)	(341,648)
Assessment revenue remitted to USB	(3,906,758)		(3,906,758)	(4,635,947)
Net assessment revenues	<u>\$ 4,366,674</u>		<u>\$ 4,366,674</u>	<u>\$ 5,051,636</u>
Interest income	\$ 15,108		\$ 15,108	\$ 31,133
Miscellaneous revenue	51,321		51,321	10,672
Transfers from general fund	3,150		3,150	3,255
Total revenues	<u>\$ 4,436,253</u>		<u>\$ 4,436,253</u>	<u>\$ 5,096,696</u>
<u>Expenditures</u>				
Program expenditures:				
Marketing	\$ 999,864	\$ 1,000,000	\$ (136)	\$ 1,374,701
Communications	1,004,798	900,000	104,798	901,692
Research	1,650,479	2,100,000	(449,521)	1,887,279
Total program expenditures	<u>\$ 3,655,141</u>	<u>\$ 4,000,000</u>	<u>\$ (344,859)</u>	<u>\$ 4,163,672</u>
Administration	<u>\$ 1,006,433</u>	<u>\$ 1,100,000</u>	<u>\$ (93,567)</u>	<u>\$ 858,719</u>
Total expenditures	<u>\$ 4,661,574</u>	<u>\$ 5,100,000</u>	<u>\$ (438,426)</u>	<u>\$ 5,022,391</u>
Increase (Decrease) in Fund Balance	<u>\$ (225,321)</u>	<u>\$ (5,100,000)</u>		<u>\$ 74,305</u>

Responses to LAFRC Audit Questions

The Legislative Audit and Fiscal Review Committee (LAFRC) requests that certain items be addressed by auditors performing audits of state agencies.

1. What type of opinion was issued on the financial statements?

Unmodified.

2. Was there compliance with statutes, laws, rules, and regulations under which the agency was created and is functioning?

Yes.

3. Was internal control adequate and functioning effectively?

Yes.

4. Were there any indications of lack of efficiency in financial operations and management of the agency?

No.

5. Has action been taken on findings and recommendations included in prior audit reports?

There were no recommendations in the prior reports.

6. Was a management letter issued? If so, provide a summary below, including any recommendations and the management responses.

Yes, The Governance Communication on pages 27-30 of this report contains two informal recommendations relating to meal reimbursements and inadequate controls over procurement. Management of the Council agreed with and plans on implementing the recommendations.

LAFRC Audit Communications

1. *Identify any significant changes in accounting policies, any management conflicts of interest, any contingent liabilities, or any significant unusual transactions.*

None noted.

2. *Identify any significant accounting estimates, the process used by management to formulate the accounting estimates, and the basis for the auditor's conclusions regarding the reasonableness of those estimates.*

None.

3. *Identify any significant audit adjustments.*

None.

4. *Identify any disagreements with management, whether or not resolved to the auditor's satisfaction relating to a financial accounting, reporting, or auditing matter that could be significant to the financial statements.*

None.

5. *Identify any serious difficulties encountered in performing the audit.*

None.

6. *Identify any major issues discussed with management prior to retention.*

This is not applicable for audits conducted by the Office of the State Auditor.

7. *Identify any management consultations with other accountants about auditing and accounting matters.*

None.

8. *Identify any high-risk information technology systems critical to operations based on the auditor's overall assessment of the importance of the system to the agency and its mission, or whether any exceptions identified in the six audit report questions to be addressed by the auditors are directly related to the operations of an information technology system.*

ConnectND Finance and Human Capital Management System (HCM) are the most high-risk information technology systems critical to the North Dakota Soybean Council. No exceptions related to the operations of an information technology system were noted.



STATE OF NORTH DAKOTA
OFFICE OF THE STATE AUDITOR
FARGO BRANCH OFFICE
1655 43rd STREET SOUTH, SUITE 203
FARGO, NORTH DAKOTA 58103

Governance Communication

September 19, 2016

Legislative Audit and Fiscal Review Committee

North Dakota Soybean Council Board of Directors

We have audited the financial statements of the governmental activities and major fund of the North Dakota Soybean Council for the years ended June 30, 2016 and 2015, and have issued our report thereon dated September 19, 2016. Professional standards require that we provide you with information about our responsibilities under generally accepted auditing standards and Government Auditing Standards as well as certain information related to the planned scope and timing of our audit. We have communicated such information in our letter to you dated July 20, 2016. Professional standards require that we provide you with the following information related to our audit.

Qualitative Aspects of Accounting Practices

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by the North Dakota Soybean Council are described in Note 1 to the financial statements. No new accounting policies were adopted and the application of existing policies was not changed during the year. We noted no transactions entered into by the governmental unit during the year for which there is a lack of authoritative guidance or consensus. There are no significant transactions that have been recognized in the financial statements in a different period than when the transaction occurred.

Difficulties Encountered in Performing the Audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

Corrected and Uncorrected Misstatements

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are trivial, and communicate them to the appropriate level of management. Management has corrected all such misstatements. In addition, none of the misstatements detected as a result of audit procedures and corrected by management were material, either individually or in the aggregate, to the financial statements taken as a whole.

Disagreements with Management

For purposes of this letter, professional standards define a disagreement with management as a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

Management Representations

We have requested certain representations from management that are included in the management representation letter dated September 12, 2016.

Management Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a “second opinion” on certain situations. If a consultation involves application of an accounting principle to the governmental unit’s financial statements or a determination of the type of auditor’s opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

Other Audit Findings or Issues

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the governmental unit’s auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

The following present our informal recommendations:

MEAL REIMBURSEMENTS

Condition:

We noted the following while testing travel expenses:

- Employees are being reimbursed for meals during board meetings within the city of their normal place of business; and
- An itemized receipt was not provided for proper support of the meals.

Effect:

The Soybean Council is not in compliance with NDCC 44-08-04 and are reimbursing employees more than they are allowed.

Cause:

The Soybean Council may not be aware that they cannot reimburse employees for meals at their normal place of business.

Criteria:

NDCC 44-08-04 states that each elective or appointive officer, employee, representative, or agent of this state, or of any of its subdivisions, agencies, bureaus, boards, or commissions, may make claim for meals and lodging while engaged in the discharge of a public duty away from the claimant’s normal working and living residence for all or any part of any quarter of a day. Reimbursement is allowed only for travel away from the normal place of employment for four hours or more.

Good internal controls require that expenses be based on adequate supporting documentation and a good audit trail requires the support to be maintained and attached to the voucher.

Recommendation:

We recommend the North Dakota Soybean Council only reimburse employees for meal charges when in compliance with NDCC 44-08-04 and provide adequate support for the reimbursement.

Soybean Council Response/Planned Corrective Actions:

The Council agrees with the recommendation as it pertains to the importance of adhering to North Dakota state law. The Council was not aware of this regulation as it had not been brought to our attention in the past. While we intend to fully comply with this requirement moving forward, it is unfortunate that when employees are required as part of their job to attend a business breakfast, lunch or dinner meeting in Fargo, that they cannot request reimbursement up to the state rate for that meal. The Council certainly agrees with the importance of providing adequate support for all meal reimbursement requests.

INADEQUATE CONTROLS OVER PROCUREMENT**Condition:**

We noted North Dakota Soybean Council purchased two items without following proper procurement procedures. One item was for a consultant contract for \$23,200, and the other was for printing of coloring books for \$2,675.

Effect:

Without soliciting informal bids, competitive pricing was not obtained as required in NDCC 54-44.4-02.1 and OMB Procurement Manual.

Cause:

The reason for not soliciting informal quotes and/or obtaining an approved Alternate Procurement Request form was due to the Soybean Council not being aware that most services, whether unique or not, need to go through the procurement process.

Criteria:

NDCC 54-44.4-02.1 Procurement of Services, states in part, all services purchased by the office of management and budget or by an agency or institution in the executive branch of state government must comply with the standards and guidelines for procurement of services established by the office of management and budget.

OMB Procurement Manual section 6.1 states for purchases greater than \$2,500 and up to \$25,000, agencies are to solicit no fewer than three vendors, insofar as practical, to submit oral or written informal bids or proposals.

OMB Procurement Manual section 6.2 states that when circumstances arise under which a fully competitive procurement process may be difficult or impossible, the agency should obtain prior approval of all limited competitive or noncompetitive purchases over \$2,500 using the Alternative Procurement Request form.

Recommendation:

We recommend the North Dakota Soybean Council:

- Complies with NDCC 54-44.4-02.1 and the OMB Procurement Manual to ensure competitive pricing is obtained; and
- If a competitive procurement process is unique, the Alternative Procurement Request form is completed and approved by OMB.

Soybean Council Response/Planned Corrective Actions:

- *Agree. We understand the procurement procedures and requirements under North Dakota State law and intend to adhere to them moving forward. A Council employee ordered the coloring books and while the actual cost of the books was \$2,400, the shipping charge of \$275 increased the total cost to \$2,675. We will take any shipping and handling costs into consideration to ensure we either do not exceed the \$2,500 limit or will solicit three bids if over this amount.*
- *With regard to the \$23,200 consultant contract, the Council did solicit three bids for a contractor to serve as coordinator of our CommonGround North Dakota program in FY 2015. Only one individual expressed an interest in the position and submitted a proposal. Unfortunately, when the Council board of directors approved funding the CommonGround North Dakota program again in FY 2016, it was an oversight that an alternate procurement request was not filed. This program has been funded again in FY 2017 and the Council is going through the alternate procurement process to secure a contractor.*

Other Matters

With respect to the supplementary information accompanying the financial statements, we made certain inquiries of management and evaluated the form, content, and methods of preparing the information to determine that the information complies with accounting principles generally accepted in the United States of America, the method of preparing it has not changed from the prior period, and the information is appropriate and complete in relation to our audit of the financial statements. We compared and reconciled the supplementary information to the underlying accounting records used to prepare the financial statements or to the financial statements themselves.

This information is intended solely for the use of the Legislative Audit and Fiscal Review Committee and the North Dakota Soybean Council Board of Directors and is not intended to be and should not be used by anyone other than these specified parties.

Very truly yours,



Travis Klinkhammer, CPA
Auditor In-Charge

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Office of the State Auditor
600 East Boulevard Avenue – Department 117
Bismarck, ND 58505-0060